ENS Statelessness Index Survey: Switzerland



Contents

	International and Regional Instruments	3
	1954 Convention	3
	1961 Convention	3
	Other conventions	4
	Stateless Population Data	7
	Availability and sources	7
	Stateless in Detention data	11
	Statelessness Determination and Status	13
	Existing SDP procedure	13
	Access to procedures	14
	Definition of a stateless person	18
	Assessment	19
	Procedural Protections	22
	Protection during SDP	23
	Appeals	25
	Stateless Status (SDP)	26
	Access to citizenship	30
	Alternative administrative procedures for identification (AAP)	33
	Access to procedures (AAP)	33
	Definition of statelessness (APP)	35
	Assessment (AAP)	35
	Procedural Protections (AAP)	35
	Stateless Status (AAP)	36
	Detention	38
_	Detention screening/ suitability	38

ENS Statelessness Index Survey: Switzerland



Alternatives to immigration detention	42
Procedural safeguards	44
Protections on release	50
Prevention and Reduction	52
Stateless born on territory	52
Foundlings	57
Adoption	
lus sanguinis and discrimination	59
Access to birth registration	61
Late Birth Registration	63
Awareness of birth registration	
Jurisprudence and Training	66
Published	66
Judgements	66
Legal training	66
Pro Bono	67
Literature	67

International and Regional Instruments

Cat	Q	Sub	Subcat	Question	International Norms / Good Practice	Answer	Source
IOB	1	а	1954 Con- vention	Is your country party to the 1954 Statelessness Convention?	UN Convention Relating to the Status of Stateless Persons, 1954	Yes	Classified compilation of Swiss legislation, available at https://www.admin.ch/gov/en/start/federal-law/classified-compilation.html , listing all legislative acts in force in all official languages (German (G), French (F), Italian (I)) as well as an unofficial English translation for some acts. For the 1954 Convention see https://www.admin.ch/opc/de/classified-compilation/19540178/in-dex.html (G) and https://www.admin.ch/opc/fr/classified-compilation/19540178/index.html (F). See also United Nations Treaty Collection, https://trea-ties.un.org/pages/ViewDetailsII.aspx?src=TREATY&mtdsg_no=V-3&chapter=5&Temp=mtdsg2&clang=en
IOB	1	b		If yes, when was ratification/accession?		3 July 1972	Entry into force: 1 October 1972 (https://www.ad- min.ch/opc/de/classified-compilation/19540178/index.html)
IOB	1	С		Are there reservations in place? Please list them.	• Best practice is no reservations. If there are, they should have little or no effect on the rights of stateless persons.	No	https://trea- ties.un.org/pages/ViewDetailsII.aspx?src=TREATY&mtdsg_no=V- 3&chapter=5&Temp=mtdsg2&clang=_en
ЮВ	1	d		Does the Convention have direct effect?	Best practice is that the Convention has direct ef- fect, though this may de- pend on legal regime.	Yes, Switzerland is a monist country. If a norm is self-executing it has direct effect.	For the official government position the information provided by the Federal Department of Foreign Affairs (FDFA) see: https://www.eda.admin.ch/eda/en/home/foreign-policy/international-law/respect-promotion/national-international-law.html On the direct effect of the 1954 Convention, see also: BGE, <i>X. gegen Bundesamt für Migration</i> , 2C_763/2008, 26 March 2009, E.1.4, https://entscheide.weblaw.ch/cache.php?link=26.03.2009 2C 763-2008&q=&sel lang=de
IOB	2	а	1961 Con- vention	Is your country party to the 1961 Statelessness Convention?	• <u>UN Convention on the Reduction of Statelessness</u> , <u>1961</u>	No	United Nations Treaty Collection, https://trea-ties.un.org/pages/ViewDetails.aspx?src=TREATY&mtdsg_no=V-4&chapter=5&clang=_en
IOB	2	b		If yes, when was ratification/accession?		Does not apply.	

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100	_	1					
IOB	2	С		Are there reservations	As above	Does not apply.	
				in place? Please list			
				them.			
IOB	2	d		Does the Convention	As above	Does not apply.	
				have direct effect?			
IOB	3	а	Other	State party to European	• European Convention on	No	Council of Europe Treaty Office: http://www.coe.int/en/web/conven-
			conven-	Convention on National-	Nationality, 1997		tions/full-list/-/conventions/treaty/166/signa-
			tions	ity 1997? Are there res-			tures?p_auth=4UYTHUJV
				ervations in place?			
				Please list them.			
IOB	3	b		State Party to European	• European Convention on	Yes. No, there are no reser-	https://www.admin.ch/opc/de/classified-compilation/19500267/in-
				Convention on Human	Human Rights, 1950	vations in place.	dex.html (G)
				Rights 1950? Are there			https://www.admin.ch/opc/fr/classified-compilation/19500267/in-
				reservations in place?			dex.html(F)
				Please list them.			See also: Council of Europe Treaty Office,
							http://www.coe.int/en/web/conventions/full-list/-/conven-
							tions/treaty/005/signatures?p_auth=4UYTHUJV
IOB	3	С		State Party to Council of	• Council of Europe Con-	No	Council of Europe Treaty Office, http://www.coe.int/en/web/conven-
				Europe Convention on	vention on the Avoidance		tions/full-list/-/conventions/treaty/200/signa-
				the avoidance of state-	of Statelessness in Relation		tures?p auth=4UYTHUJV
				lessness in relation to	to State Succession, 2006		
				State succession 2006?			
				Are there reservations			
				in place? Please list			
				them.			
IOB	3	d		Bound by Directive	• Directive 2008/115/EC of	Yes , Switzerland is bound	https://www.admin.ch/opc/de/official-compilation/2010/5925.pdf
				2008/115/EC of the Eu-	the European Parliament	by Directive 2008/115/EC	(G)
				ropean Parliament and	and of the Council (EU Re-	as part of the Bilateral	https://www.admin.ch/ch/f/as/2010/5925.pdf (F)
				of the Council (EU Re-	turns Directive)	Agreements between the	
				turns Directive). Are		EU and Switzerland. There	
				there reservations in		are no reservations in	
				place? Please list them.		place.	
IOB	3	е		State Party to Conven-	• Convention on the Rights	Yes. Yes, Switzerland cur-	Article 10 (1) CRC: Swiss legislation, which does not guarantee family
				tion on the Rights of the	of the Child 1989	rently has three reserva-	reunification to certain categories of aliens, is unaffected.
				Child 1989? Are there		tions in place concerning	Art. 37 (c) CRC: The separation of children deprived of liberty from
				reservations in place?		Articles 10(1), 37(c) and 40	adults is not unconditionally guaranteed.
				Please list them.		CRC. Reservations to Article	Art. 40 CRC: The Swiss penal procedure applicable to children, which
						5 CRC were withdrawn in	does not guarantee either the unconditional right to assistance or

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					2004, to Article 7 para. 2 in	separation, where personnel or organisation is concerned, between
					2007, as Switzerland intro-	the examining authority and the sentencing authority, is unaffected.
					duced a provision on the	https://trea-
					simplified naturalisation of	ties.un.org/pages/ViewDetails.aspx?src=IND&mtdsg_no=IV-11&chap-
					stateless children, and to	ter=4⟨=en
					Article 40 in 2004 and 2007.	
IOB	3	f	State Party to Interna-	International Covenant	Yes. Yes, Switzerland cur-	Art. 12 (1): The right to liberty of movement and freedom to choose
			tional Covenant on Civil	on Civil and Political Rights	rently has four reservations	one's residence is applicable, subject to the federal laws on aliens,
			and Political Rights	1966	in place concerning Articles	which provide that residence and establishment permits shall be
			1966? Are there reser-		12(1), 20, 25(b) and 26 IC-	valid only for the canton which issues them.
			vations in place? Please		CPR.	Art. 20: Switzerland reserves the right not to adopt further measures
			list them.		Reservations were with-	to ban propaganda for war, which is prohibited by article 20, para-
					drawn with regard to Arti-	graph 1.
					cle 20, paragraph 2 (1995),	Art. 25 (b): The present provision shall be applied without prejudice
					Article 14, paragraph 3,	to the cantonal and communal laws, which provide for or permit elec-
					sub-paragraphs (d) and (f)	tions within assemblies to be held by a means other than secret bal-
					(2004), Article 10, para-	lot.
					graph 2 (b) (2007) and Arti-	Art. 26: The equality of all persons before the law and their entitle-
					cle 14, paragraph 1 and 5	ment without any discrimination to the equal protection of the law
					(2007).	shall be guaranteed only in connection with other rights contained in
					,	the present Covenant.
						https://trea-
						ties.un.org/Pages/ViewDetails.aspx?src=IND&mtdsg no=IV-4&chap-
						ter=4&clang= en
IOB	3	g	State Party to Interna-	International Covenant	Yes. No, there are no reser-	https://trea-
			tional Covenant on Eco-	on Economic, Social and	vations in place.	ties.un.org/Pages/ViewDetails.aspx?src=IND&mtdsg no=IV-3&chap-
			nomic, Social and Cul-	Cultural Rights 1966		ter=4&clang= en
			tural Rights 1966? Are			
			there reservations in			
			place? Please list them.			
IOB	3	h	State Party to Conven-	Convention on the Elimi-	Yes. Yes, Switzerland cur-	Art. 15(2) and 16(1)(h): Said provisions shall be applied subject to
			tion on the Elimination	nation of all Forms of Dis-	rently has two reservations	several interim provisions of the matrimonial regime (Civil Code, arti-
			of all Forms of Discrimi-	crimination Against Women	in place concerning Articles	cles 9 (e) and 10, final section).
			nation Against Women	<u>1979</u>	15(2) and 16(1)(h) CEDAW.	https://trea-
			1979? Are there reser-	• Gen. Rec. 32 on the gen-	Reservations were with-	ties.un.org/pages/viewdetails.aspx?src=treaty&mtdsg_no=iv-
			vations in place? Please	der-related dimensions of	drawn with regard to Arti-	8&chapter=4⟨=en
			list them.	refugee status, asylum, na-	cle 7 (b) (2004) and Article	
				tionality and statelessness.	16, paragraph 1 (g) (2013).	

International and Regional Instruments – December 2017

IOB	3	i	State Party to Conven-	 Convention against Tor- 	Yes. No, there are no reser-	https://trea-
			tion against Torture and	ture and Other Cruel, Inhu-	vations in place.	ties.un.org/Pages/ViewDetails.aspx?src=IND&mtdsg_no=IV-9&chap-
			Other Cruel, Inhuman or	man or Degrading Treat-		ter=4⟨=en
			Degrading Treatment or	ment or Punishment 1984		
			Punishment 1984? Are			
			there reservations in			
			place? Please list them.			
IOB	3	j	State Party to Interna-	 International Convention 	Yes. Yes, Switzerland cur-	Art. 4: Switzerland reserves the right to take the legislative measures
			tional Convention on	on the Elimination of All	rently has two reservations	necessary for the implementation of article 4, taking due account of
			the Elimination of All	Forms of Racial Discrimina-	in place concerning Articles	freedom of opinion and freedom of association, provided for inter
			Forms of Racial Discrim-	tion 1965	4 and 2(1)(a) CERD.	alia in the Universal Declaration of Human Rights.
			ination 1965? Are there			Art. 2(1)(a): Switzerland reserves the right to apply its legal provisions
			reservations in place?			concerning the admission of foreigners to the Swiss market.
			Please list them.			https://trea-
						ties.un.org/pages/ViewDetails.aspx?src=IND&mtdsg_no=IV-2&chap-
						ter=4⟨=en

Stateless Population Data

Cat	Q	Sub	Subcat	Question	International Norms /	Answer	Source
					Good Practice		
POP	1	а	Availa-	Does the Govt have a	• Gen. Rec. 32 of CEDAW	Yes. State Secretariat for	SEM Statistics on the total number of non-national residents accord-
			bility	discrete category for	(para. 39): States parties	Migration (SEM) reports	ing to canton and groups as of 31 December 2016:
			and	statelessness in its	should gather, analyse	471 stateless persons for	https://www.sem.admin.ch/sem/de/home/publiservice/statis-
			sources	data collection sys-	and make available sex-dis-	2016.SEM data is disaggre-	tik/auslaenderstatistik/archiv/2016/12.html (G)
				tem (e.g. in the cen-	aggregated statistical data	gated by gender or type of	FSO Statistics on foreign permanent resident population by citizen-
				sus)? If so, what are	and trends	residence permit as well as	ship, 1980-2016: https://www.bfs.admin.ch/bfs/de/home/statis-
				the Govt figures for	• European Council, Con-	on the Federal and can-	tiken/bevoelkerung/migration-integration/auslaendische-bevoelker-
				the total stateless	clusions of the Council and	tonal (sub-state) levels.	ung.assetdetail.3202957.html (G)
				population on the	the Representatives of the	Federal Statistical Office	The difference in statistics can be explained by the fact that the two
				territory? Is the data	Governments of the Mem-	(FSO) reports 408 stateless	authorities use different sources and definitions
				disaggregated? If so,	ber States on Statelessness:	persons for 2016.	(https://www.sem.admin.ch/dam/data/sem/publiservice/statis-
				how?	Recognise the importance		tik/auslaenderstatistik/auslaenderstatistik-lesehinweise-d.pdf, p. 2).
					of exchanging good prac-		SEM data is also disaggregated by age, civil status and length of resi-
					ticesconcerning the col-		dence (Aufenthaltsdauer) (see, for example, https://www.sem.ad-
					lection of reliable data on		min.ch/sem/de/home/publiservice/statistik/auslaenderstatistik/ar-
					stateless persons		<u>chiv/2016/12.html</u>).
					UNHCR Global Action Plan		
					to End Statelessness 2014-		
					2024 (Action 10): Improve		
					quantitative and qualitative		
					data on stateless popula-		
					tions		
					• Institute on Statelessness		
					and Inclusion (The World's		
					Stateless) pg.11: States		
					should adopt and/or		
					strengthen measures to		
					count stateless persons on		
					their territory		
POP	1	b		Do Govt authorities	As above	Yes and no.	SEM Statistics July 2017: https://www.sem.ad-
				define categories of		Government uses different	min.ch/sem/de/home/publiservice/statistik/auslaenderstatistik/ar-
				persons who may		terms, but the definitions	chiv/2017/07.html (G)
				overlap with stateless		are not publicly available.	FSO Statistics 1980-2016: https://www.bfs.ad-
				(e.g. unknown na-		SEM uses the categories	min.ch/bfs/de/home/statistiken/bevoelkerung/migration-integra-
				tionality, unspecified		"stateless", "without na-	tion/auslaendische-bevoelkerung.assetdetail.3202957.html (G)
				nationality, other)?		tionality" (ohne National-	
				Are statistics on		ität) and "state unknown"	

_		,	1	1			
				these available? If,		(Staat unbekannt). FSO	
				yes, please indicate		uses the categories "state-	
				categories and statis-		less", "not attributable ac-	
				tics.		cording to current borders"	
						and "no indication".	
						In the statistics provided by	
						the SEM in July 2017 520	
						persons were registered as	
						"stateless", 194 as "without	
						nationality", including 4	
						non-resident, and 855 as	
						"state unknown".	
						Yes, statistics on these cat-	
						egories are available.	
POP	1	С		What is the UNHCR	As above	UNHCR Global Trends 2016	UNHCR Global Trends 2016, Data Table Annex:
				estimate for the pop-		lists 66 stateless persons in	http://www.unhcr.org/5943e8a34.pdf
				ulation of stateless		Switzerland, not including	UNHCR's source for information is SEM (http://www.un-
				persons and/or those		stateless persons who are	hcr.org/dach/ch-de/ueber-uns/zahlen-im-ueberblick).
				at risk of stateless-		refugees. There is no esti-	
				ness on the territory?		mate for at risk population.	
				What is UNHCR's			
				source for this infor-			
				mation?			
POP	1	d		Are there indirect	As above	No, not really. In national	Parliamentary Question of 21 September 2016 on the information
				(proxy) sources of		statistics, immigrants are	stated on identity documents for Tibetan refugees (16.5439):
				statistics on stateless		listed by nationality and not	"Bis vor Kurzem verwendeten die Schweizer Behörden in den Iden-
				persons? E.g. catego-		by ethnicity. Normally mi-	titätsausweisen für Tibeterinnen und Tibeter die Herkunftsangaben
				ries of persons for		norities such as Kurds are	"staatenlos", "Tibetischen Ursprungs" oder "Tibet (China)". Diese
				which statistics are		registered by country of	Praxis wurde geändert, heute wird bei Erneuerung der Ausweise die
				available where		origin rather than ethnicity.	Herkunft "China" eingetragen.
				stateless persons		Additionally, Palestine and	- Welche Gründe haben zur Praxisänderung geführt?
				may be more highly		Tibet are not included as	- Welchen Nutzen ziehen die Behörden aus dieser neuen Bezeich-
				represented (e.g. rel-		countries of origin.	nung?
				evant country of		In response to a Parliamen-	- Unter welchen Voraussetzungen könnte wieder zu den bisherigen
				origin or profiles (e.g.		tary Question, the Federal	Herkunftsbezeichnungen zurückgekehrt werden?
				Palestinians or Syrian		Council clarified that the	Antwort des Bundesrates vom 26.9.2016:
						SEM instructed cantonal	Das Staatssekretariat für Migration hat am 9. Juni 2015 die kanton-
						migration authorities to	alen Migrationsämter damit beauftragt, die Angabe der

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	1	1	I				
				Kurds)? Please pro-		harmonise the data pro-	Staatsangehörigkeit auf Ausländerausweisen von chinesischen
				vide explanation and		vided for Chinese nationals	Staatsangehörigen tibetischer Ethnie zu harmonisieren. In den be-
				figures.		of Tibetan ethnicity, in	treffenden Ausländerausweisen wurden seit mehreren Jahren sowohl
						part, because Switzerland	China als auch Tibet als Staatsangehörigkeit aufgeführt. Die Schweiz
						does not recognise Tibet as	anerkennt Tibet nicht als Staat; entsprechend kann auch nicht von
						a country. Persons who	einer tibetischen Staatsangehörigkeit gesprochen werden. Es handelt
						have been recognised as	sich daher bei der früheren Bezeichnung der Staatsangehörigkeit um
						stateless though should not	einen Erfassungsfehler der Verwaltung, der nun korrigiert werden
						be affected by this change.	musste. Mit dieser Korrektur sind keinerlei Änderungen des Aufen-
						It is more likely that state-	thaltsstatus der betroffenen Personen verbunden. Personen, welche
						less persons who are not	von der Schweiz als Staatenlose anerkannt wurden, sind von der
						yet recognised are rec-	Korrektur selbstverständlich nicht betroffen."
						orded as "without national-	https://www.parlament.ch/de/ratsbetrieb/suche-curia-vista/ges-
						ity" or as "State unknown"	chaeft?AffairId=20165439
						in the SEM's statistics as	Chaett: Allaniu-20103433
- DOD	1				LINUIGO CL. L. LA DI	outlined above.	THAT IS DO NOT THE TOTAL OF THE
POP	1	е		Have there been sur-	UNHCR Global Action Plan	There have been no surveys	UNHCR Brochure on Statelessness in Switzerland and Liechtenstein
				veys or mapping	to End Statelessness 2014-	or studies done by official	of December 2016:
				studies done to esti-	2024: Action 10	authorities. UNHCR Swit-	http://www.unhcr.org/dach/ch-de/was-wir-tun/staatenlosigkeit-
				mate the population		zerland is carrying out a	beenden/staatenlosigkeit-in-der-schweiz-und-in-liechtenstein (G)
				of stateless persons		mapping due for publica-	Concept note for UNHCR mapping study: http://www.un-
				in the country?		tion in 2018.	hcr.org/dach/wp-content/uploads/sites/27/2017/04/UNHCR Studie-
							<u>zu-Staatenlosigkeit-in-der-Schweiz.pdf</u> (G)
							http://www.unhcr.org/dach/wp-content/up-
							loads/sites/27/2017/04/UNHCR %C3%89tude-sur-lapatridie-en-
							Suisse.pdf (F)
POP	1	f		Are there other	As above	No. However, there have	Sans-Papiers in der Schweiz: Studie 2015, B,S,S. Volkswirtschaftliche
				sources of estimates		been studies that estimate	Beratung AG, Basel, Schweizerisches Forum für Migrations- und
				for the population of		the number of undocu-	Bevölkerungsstudien (Universität Neuchâtel), Universität Genf
				stateless persons		mented migrants, those	https://www.sem.admin.ch/dam/data/sem/internationales/illegale-
				(not covered by the		who lack a residence per-	migration/sans_papiers/ber-sanspapiers-2015-d.pdf
				above)? If so, list		mit to reside legally in CH.	Definition employed in the 2015 study: "Folgende Definition von
				sources and figures.		But there is no research to	Sans-Papiers liegt dem Bericht zugrunde: Sans-Papiers sind Personen,
						what extent there may be	die sich ohne Aufenthaltsberechtigung, mehr als einen Monat, und
						stateless persons in this	für eine nicht absehbare Zeit in der Schweiz aufhalten. Darunter fallen
						group.	sowohl Personen, die zuvor einen gültigen Aufenthaltstitel hatten,
							wie auch solche, die nie eine entsprechende Bewilligung erhalten ha-
							ben." (p. 1)
	1	1	l	l .			(p/

·	rs in der Schweiz. Entwicklungen 2000-2010,
	nission für Migrationsfragen EKM, 2010:
	min.ch/content/dam/data/ekm/dokumenta-
mented migrants from third tion/materialie	
	outh Americans in Switzerland see for example
residing without a resi- journalism at TV Bord	
,	e.com/watch?v=Om_veJ3a6ZE
land. Other studies have Information on state	ess persons is also included in SEM's naturalisa-
given much higher esti- tion statistics. For ex	ample, Erwerb Schweizer Bürgerrecht nach Na-
mates up to 180,000. It is tionalität vom 1.1.20	17 bis am 31.7.2017, https://www.sem.ad-
unclear to what extent min.ch/sem/de/hom	e/publiservice/statistik/auslaenderstatistik/ar-
these individuals or their <u>chiv/2017/07.html</u>	
children may be stateless.	
Reportedly, many undocu-	
mented migrants are from	
Central and South Ameri-	
can countries. There is an-	
ecdotal evidence that chil-	
dren born in Switzerland to	
parents from jus soli coun-	
tries in the Americas may	
be stateless.	
POP 1 g Are there issues with As above Yes. There are 3 different	
reliability of stateless categories of identified per-	
data? If yes, please sons who could be stateless	
describe why.	
have contact with the au-	
thorities yet. Also, different	
data provided by SEM and	
Federal Statistical Office.	
POP 1 h Are there indications As above Yes. It is likely under re-	
that the stateless ported due to lack of	
population is either awareness, lack of a formal	
over or under re-	
ported? Please de-	
I I I I SCIDE. I REAL AUVISORY SERVICES and I	
scribe. legal advisory services and lack of relevant training of	

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POP	1	i		Please provide any	As above	According to statistics pro-	SEM Statistics as per 31 August 2017:
				available figures on		vided by SEM for August	The entire asylum procedure: https://www.sem.ad-
				stateless refugees or		2017 there are 41 stateless	min.ch/dam/data/sem/publiservice/statistik/asylstatistik/2017/08/6-
				asylum seekers (if		persons, 593 persons "with-	10-Best-Asylprozess-d-2017-08.xlsx
				there is data, please		out nationality" and 649	Recognised refugees: https://www.sem.ad-
				clarify whether Govt		persons "state unknown" in	min.ch/dam/data/sem/publiservice/statistik/asylstatistik/2017/08/6-
				also counts stateless		the asylum procedure . For	23-Best-Fluechtlinge-B-Erwerb-d-2017-08.xlsx
				refugees and asylum		the same period, the SEM	Asylum Seekers: https://www.sem.admin.ch/dam/data/sem/pub-
				seekers in the state-		statistics count 125 state-	liservice/statistik/asylstatistik/2017/08/6-21-Best-N-Erwerb-d-2017-
				less population to		less persons, 2 "without na-	<u>08.xlsx</u>
				avoid under/over re-		tionality", 505 "state un-	Temporary admission: https://www.sem.ad-
				porting).		known" recognized as refu-	min.ch/dam/data/sem/publiservice/statistik/asylstatistik/2017/08/6-
						gees, 13 stateless persons,	22-Best-VA-Erwerb-d-2017-08.xlsx
						237 "without nationality"	For example, Bestand im Asylprozess in der Schweiz nach Nation am
						and 160 "state unknown"	31.8.2017, https://www.sem.admin.ch/sem/de/home/pub-
						with the status of asylum	liservice/statistik/asylstatistik/archiv/2017/08.html for stateless asy-
						seekers; 28 stateless per-	lum seekers; Bestand anerkannte Flüchtlinge mit Asyl (Ausweis B) mit
						sons, 356 "without nation-	Erwerb nach Nation am 31.8.2017, https://www.sem.ad-
						ality" and 489 "state un-	min.ch/sem/de/home/publiservice/statistik/asylstatistik/ar-
						known" with the status of	chiv/2017/08.html for stateless refugees with asylum in Switzerland
						temporary admission.	
POP	2	а	State-	Number of stateless	As above and see also	Statistics on immigration	SEM Statistics on enforcement support in 2017 (up to August):
			less in	persons in immigra-	norms in Detention section.	detention are not publicly	https://www.sem.admin.ch/dam/data/sem/publiservice/statis-
			Deten-	tion detention		available. Moreover, as im-	tik/asylstatistik/2017/08/7-80-Bew-VU-J-d-2017-08.xlsx
			tion			migration detention is a	5504 51 11 11 11 11 11 11 11 11 11 11 11 11
			data			cantonal competence, the	SEM Statistics on transfers under a readmission agreement in 2017
						federal authorities rely on	(up to August): https://www.sem.admin.ch/dam/data/sem/pub-
						information provided by	liservice/statistik/asylstatistik/2017/08/7-55-Bew-RueA-J-d-2017-
						the Cantons. The SEM only publishes statistics on en-	<u>08.xlsx</u>
						forcement support for indi-	
						viduals leaving Switzerland	
						without going through the	
						asylum procedure or after a	
						negative asylum decision as	
						well as the number of per-	
						sons removed under a re-	
						admission agreement. This	
	<u> </u>	<u> </u>	İ			aumission agreement. Mis	

Stateless Population Data – December 2017

					can include persons in immigration detention.	
POP	2	b	Are there statistics on individuals re- leased from immigra- tion detention who were un-removable,	As above	No information available.	
			their country of origin and length of detention? If yes, please provide.			

Statelessness Determination and Status

Cat	Q	Sub	Sub- cat	Question	International Norms / Good Practice	Answer	Source
IDP	1	a	Exist- ing SDP pro- ce- dure	Which of the following best describes the situation in your country (choose only one and then proceed to question indicated)? 1. There is a dedicated Statelessness determination procedure (SDP) established in law, administrative guidance, or judicial procedure (proceed to Question 2a). 2. There is no dedicated SDP procedure but there are other administrative procedures by which statelessness can be identified (e.g. through citizenship, residence permit and international protection procedures or ex-officio) (proceed to Question 10a). 3. There is a dedicated statelessness status even if	 UNHCR (2014), Handbook on Protection of Stateless Persons: it is implicit in the 1954 Convention that States must identify stateless persons within their jurisdictions so as to provide them appropriate treatment in order to comply with their Convention commitments. UNHCR (Good Practices Paper 6): Establishing a statelessness determination procedure is the most efficient means for States Parties to the 1954 Convention to identify the beneficiaries of that Convention. European Council, Conclusions of the Council and the Representatives of the Governments of the Member States on Statelessness: Recognise the importance of exchanging good practices among Member States concerning procedures for determining statelessness. 	There is a procedure to determine statelessness, but it is not a dedicated, formalised procedure in law. The procedure is governed by the general administrative procedure and administrative guidance and initiated upon application.	SEM Instruction on Asylum and Return, https://www.sem.admin.ch/dam/data/sem/asyl/ver- fahren/hb/f/hb-f5-f.pdf (F), https://www.sem.ad- min.ch/dam/data/sem/asyl/verfahren/hb/f/hb-f5- d.pdf (G) See also: https://www.sem.ad- min.ch/sem/en/home/asyl/staatenlosigkeit.html

				no formal proce-			
				dure exists for de-			
				termining this			
				(proceed to Ques-			
				tion 16a).			
				4. If none of the			
				above describe the			
				situation in your			
				country, are there			
				other possibilities			
				by which stateless			
				persons can regu-			
				larize their stay			
				without their			
				statelessness being			
				determined (pro-			
				ceed to Question			
				17a)?			
IDP	2	а		You have identified	• ENS (2013), Statelessness Determina-	The State Secretariat for Migration	Article 14(3) Ordonnance on the organisation of the
				that your country	tion and the Protection of Stateless	(SEM).	Federal Department of Justice and Police
				has a dedicated	Persons: a summary guide of good		https://www.admin.ch/opc/fr/classified-compila-
				SDP established in	<u>practices:</u> There is no general rule for		tion/19995987/index.html#a14 (F)
				law, administrative	appointing the most appropriate au-		See also SEM Instruction, p. 6: https://www.sem.ad-
				guidance or judicial	thority for statelessness determina-		min.ch/dam/data/sem/asyl/verfahren/hb/f/hb-f5-
				procedure. Which	tion the structure must be evaluated		f.pdf (F), https://www.sem.ad-
				authority is re-	in light of the specific national circum-		min.ch/sem/en/home/asyl/staatenlosigkeit.html (EN)
				sponsible for de-	stances.		
				termining state-			
				lessness?			
IDP	2	b	Ac-	Must an applica-	• UNHCR (2014), Handbook on Protec-	An applicant must submit a written	SEM Instruction, p. 9 ff: https://www.sem.ad-
			cess	tion for stateless-	tion of Stateless Persons: For proce-	reasoned application including evi-	min.ch/dam/data/sem/asyl/verfahren/hb/f/hb-f5-
			to	ness status be	dures to be fair and efficient, access to	dence. There is little information on	<u>f.pdf</u> (F)
			pro-	made on a specific	them must be ensured. Dissemination	how to make a claim besides a guid-	Additional Information provided by SEM:
			ce-	form? Are there	of information, including through tar-	ance document published by the SEM.	https://www.sem.ad-
			dures	clear instructions	geted information campaigns where	This information is, however, very diffi-	min.ch/sem/en/home/asyl/staatenlosigkeit.html (EN)
				on how to make a	appropriate and counselling on the	cult to access for individuals as it is	
				claim for stateless-	procedures, facilitates access Given	aimed at government officials and uses	
				ness or how to fill	that individuals are sometimes una-	very technical language. There is no	
				in the relevant	ware of SDPs or hesitant to applypro-	public awareness raising to facilitate	
				forms?		access to the procedure.	

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				cedures can usefully contain safe-		
				guards permitting State authorities to		
				initiate a procedure.		
				• <u>UNHCR (Good Practices Paper 6):</u> Ac-		
				cepted that good practice existed in		
				countries where applications were ac-		
				cepted orally or in writing and in any		
				language.		
				• ENS (2013), Statelessness Determina-		
				tion and the Protection of Stateless		
				Persons: a summary guide of good		
				<u>practices:</u> Bureaucratic difficulties		
				(such as complicated application		
				forms, inflexible procedures, strict lan-		
				guage requirements, limited places		
				where claims can be submitted, high		
				costs, etc.) can encumber, or even im-		
				pede access to SDPs. The protection-		
				oriented framework therefore requires		
				a flexible interpretation of such rules,		
				especially since the majority of the		
				population of concern may be in a vul-		
				nerable position and may not have the		
				necessary language skill, financial		
				means or possibility to travel that may		
				be justifiably expected in other types		
				of standard administrative procedures.		
				• ENS (2016), Protecting Stateless Per-		
				sons from Arbitrary Detention in the		
				United Kingdom: Any application form		
				to apply for stateless status should be		
				simplified and offered in a variety of		
				languages [and] made freely availa-		
				ble, including in immigration detention		
				centres.		
IDP	2	С	Do submissions	• UNHCR (Good Practices Paper 6): As	The application must be submitted in	Article 33a Administrative Procedure Act (APA)
			and/or other writ-	above.	one of the Swiss official languages	https://www.admin.ch/opc/fr/classified-compila-
			ten evidence have		(German, French, or Italian). Docu-	tion/19680294/index.html#a33a (F)
			to be submitted in		ments in other languages in principle	See also: https://www.sem.ad-
					must be submitted with a certified	min.ch/sem/en/home/asyl/staatenlosigkeit.html (EN)

			1,1 1			
			the native lan-		translation. Exceptionally, the author-	
			guage?		ity can accept documents in other lan-	
					guages.	
IDP	2	d	Can an application	 <u>UNHCR (Good Practices Paper 6):</u> As 	No. The application must be submitted	SEM Instruction, p. 9 ff: https://www.sem.ad-
			for statelessness	above.	in writing.	min.ch/dam/data/sem/asyl/verfahren/hb/f/hb-f5-
			status be made	• UNHCR (2014), Handbook on Protec-		f.pdf (F), https://www.sem.ad-
			orally to a public	tion of Stateless Persons: Given that in-		min.ch/sem/en/home/asyl/staatenlosigkeit.html (EN)
			official?	dividuals are sometimes unaware of		
				SDPs or hesitant to apply for stateless-		
				ness status, procedures can usefully		
				contain safeguards permitting State		
				authorities to initiate a procedure.		
IDP	2	e	Are there obliga-	• UNHCR (Good Practices Paper 6): ac-	Yes, if an application has been submit-	Article 29 Swiss Constitution: https://www.ad-
	-		tions in law on au-	cess to the SDP must be guaranteed.	ted it has to be considered by the au-	min.ch/opc/en/classified-compilation/19995395/in-
			thorities to con-	cess to the 351 must be guaranteed.	thority responsible. If it is formally cor-	dex.html#a29 (EN)
			sider the applica-		rect, the merits must be considered.	Article 29 Administrative Procedure Act
			tion?		rect, the ments must be considered.	https://www.admin.ch/opc/en/classified-compila-
			l cions			tion/19680294/index.html#a29 (EN)
IDP	2	f	Are government	• UNHCR (Good Practices Paper 6):it	No, the SDP cannot be initiated ex offi-	SEM Instruction, p. 9 ff: https://www.sem.ad-
IDF	-		authorities author-	is recommended that governmental	cio.	min.ch/dam/data/sem/asyl/verfahren/hb/f/hb-f5-
			ized to initiate	<u> </u>	CIO.	f.pdf (F), https://www.sem.ad-
				authorities be authorized to initiate		
			SDPs ex officio?	these procedures ex officio		min.ch/sem/en/home/asyl/staatenlosigkeit.html (EN)
				• ENS (2013), Statelessness Determina-		
				tion and the Protection of Stateless		
				Persons: a summary guide of good		
				<u>practices:</u> as above.		
IDP	2	g	Is there an applica-	• <u>UNHCR (Good Practices Paper 6):</u> ac-	No, the procedure is free of charge.	No legal basis, not explicitly stated in the instruction.
			tion fee?	cess to the SDP must be guaranteed.		
IDP	2	h	Is there a require-	• <u>UNHCR (Good Practices Paper 6):</u> Ac-	No, there is no requirement for lawful	For the requirement of lawful stay in order to be
			ment for lawful	cess to the procedure needs to be	stay to access the SDP, but there is a	
			stay in order to ac-	open to anyone who claims to be	dispute in legal scholarship as to	Act (FNA): https://www.admin.ch/opc/en/classified-
			cess SDP?	stateless, regardless of whether or not	whether a person recognised as state-	compilation/20020232/index.html#a31 (EN)
				that person already has lawful stay or	less is only granted a residence permit	
				residence in the country.	if he or she has been staying lawfully.	
				• ENS (2013), Statelessness Determina-	This has so far not been decided in	
				tion and the Protection of Stateless	court. Swiss law does not grant a right	
				Persons: a summary guide of good	to stay during the SDP. In practice, rec-	
					ognised stateless persons do not seem	
				tory must have access to SDPs. There is		
			·	open to anyone who claims to be stateless, regardless of whether or not that person already has lawful stay or residence in the country. • ENS (2013), Statelessness Determination and the Protection of Stateless Persons: a summary guide of good practices: Everyone in a state's terri-	whether a person recognised as state- less is only granted a residence permit if he or she has been staying lawfully. This has so far not been decided in court. Swiss law does not grant a right to stay during the SDP. In practice, rec-	granted a permit see Article 31(1) Foreign Nationals Act (FNA): https://www.admin.ch/opc/en/classified-compilation/20020232/index.html#a31 (EN)

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				no basis in the 1954 Convention for re-	to have difficulties obtaining a resi-	
				quiring that applicants for stateless-	dence permit.	
				ness determination be lawfully within a		
				state.		
IDP	2	i	Is there a time	• <u>UNHCR (Good Practices Paper 6):</u> For	No, there is no time limit.	
			limit beyond which	procedures to be fair and efficient, and		
			a person cannot	to ensure that all stateless persons		
			access the SDP	benefit from the implementation of		
			procedure? If so,	the 1954 Convention, access to the		
			what is this and	SDP must be guaranteed and not sub-		
			can the require-	ject to time limits.		
			ment be waived?	• ENS (2013), Statelessness Determina-		
				tion and the Protection of Stateless		
				Persons: a summary guide of good		
				practices: There is no basis in the		
				1954 Convention to set time limits for		
				individuals to claim stateless status		
IDP	2	j	Is the examination	• UNHCR (2014), Handbook on Protec-	The examination is conducted by the	SEM Instruction, p. 9 ff: https://www.sem.ad-
			of statelessness	tion of Stateless Persons: States may	SEM, which is the centralised immigra-	min.ch/dam/data/sem/asyl/verfahren/hb/f/hb-f5-
			claims conducted	choose between a centralized proce-	tion authority on federal level. Within	f.pdf (F)
			by a dedicated	dure or one that is conducted by local	the SEM there is no specific division on	SEM organizational chart: https://www.sem.ad-
			centralised body	authorities. Centralized procedures are	statelessness. Applications are handled	min.ch/dam/data/sem/ueberuns/organisation/or-
			with relevant ex-	preferable as they are more likely to	by the two <i>Aufenthalt</i> sections under	ganigramm-sem-e.pdf (EN)
			pertise? If yes,	develop the necessary expertise	the Asylum Division.	https://www.sem.ad-
			please specify.	among the officials undertaking status	·	min.ch/dam/data/sem/ueberuns/organisation/or-
				determination.		ganigramm-sem-d.pdf (DE)
				• UNHCR (Good Practices Paper 6):		
				Where to situate SDPs institutionally is		
				a matter of State discretion and can		
				vary from one country to the next. Re-		
				gardlessit is important that examin-		
	1			ers develop expertise while ensuring		
				that the procedures are accessible		
				• ENS (2013), Statelessness Determina-		
	1			tion and the Protection of Stateless		
	1			Persons: a summary guide of good		
				practices: For SDPs to be effective, the		

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						assistance from another UN agency are excluded from the definition. Swiss	For the application of the exclusion clause in Art. 1(2)(i) 1954 Convention, see, for example, Federal Ad-
						Courts have held this interpretation to	ministrative Court, A., B., C., D. gegen Bundesamt für
						be compatible with the 1954 Conven-	Migration (BFM), C-6841/2008, 7 July 2011,
						tion. Moreover, recognition as a state-	http://links.weblaw.ch/BVGer-C-6841/2008 (G): The
						less person requires demonstration of	FAC ruled that Palestinians registered with UNRWA
						an interest worthy of protection	were still receiving UNRWA protection in Switzerland
						(schutzwürdiges Interesse), i.e. the ap-	as they could obtain travel documents, so the 1954
						plicant must substantiate that they	Convention would not apply to them.
						would be in a better position if recog-	http://www.institutesi.org/UPR28 stateless.pdf
						nised as stateless. The practice of the	
						SEM in this regard is very restrictive.	
						In its third cycle of Universal Periodic	
						Review Switzerland accepted a recom-	
						mendation by Hungary to ensure that	
						the definition of "stateless person" is	
						fully consistent with the 1954 Conven-	
	<u> </u>					tion.	
IDP	4	а	As-	Who has the bur-	• UNHCR (2014), Handbook on Protec-	In principle, the SEM must establish	Article 12 ff. APA https://www.admin.ch/opc/en/clas-
			sess-	den of proof in the	tion of Stateless Persons:the burden	the facts. The applicant has a duty to	sified-compilation/19680294/index.html#a12 (EN)
			ment	SDP? Is this shared	of proof is in principle shared, in that	cooperate. In practice the burden of	Judgment of the Federal Administrative Court, F-
				in practice, even if	both the applicant and examiner must	proof is primarily on the applicant who	6073/2014, 6 April 2017 of 2017/04/06
				not in law?	cooperate to obtain evidence and to	must provide documents that he or	http://www.bvger.ch/publiws/download?deci-
					establish the facts.	she is stateless.	sionId=7c8df117-97c7-4f84-ad7c-7750168f3652 (G). For a summary of the judgment in English, see:
					• <u>UNHCR (Good Practices Paper 6):</u> SDPs present unique evidentiary con-		http://www.refworld.org/cgi-
					siderations. Given the nature of state-		bin/texis/vtx/rwmain/opendocpdf.pdf?reldoc=y&do-
					lessness, individuals are often unable		cid=59394f1c4.
					to substantiate a claim with documen-		The FAC states that due to the lack of identity docu-
					tary evidence SDPs must therefore		ments, A and B's identities and origins have not been
					take into consideration the difficulties		sufficiently established. In the case at hand, only A
					inherent in proving statelessness. UN-		and B could substantiate their identities and national-
					HCR recommends that SDPs provide		ities respectively to obtain identity documents and
					for a shared burden of proof between		passports from their countries of origin.
					the applicant.		
					• ENS (2013), Statelessness Determina-		
					tion and the Protection of Stateless		
					Persons: a summary guide of good		
					<u>practices:</u> The applicant has a duty to		
					provide as full and truthful accountas		

	1 1					
				possible and to submit all evidence		
				reasonably available. Similarly, the de-		
				termination authority is required to		
				obtain and present all relevant evi-		
				dence reasonably available to itGiven		
				the nature of statelessness, applicants		
				are often unable to substantiate the		
				claim with much, if any, documentary		
				evidence authorities need to take		
				this into account, where appropriate		
				giving sympathetic consideration to		
				testimonial explanations regarding the		
				absence of certain kinds of evidence.		
				 UNHCR Expert Meeting, Stateless- 		
				ness Determination Procedures and		
				the Status of Stateless Persons 2010: It		
				is incumbent on individuals to cooper-		
				ate to establish relevant facts. If an in-		
				dividual can demonstrate, on the basis		
				of all reasonably available evidence,		
				that he or she is evidently not a na-		
				tional, then the burden should shift to		
				the State to prove that the individual is		
				a national of a State.		
IDP	4	b	What is the stand-	• UNHCR (2014), Handbook on Protec-	Full proof, i.e. the applicant must prove	Article 12 APA (as there is no special provision on the
			ard of proof? Is it	tion of Stateless Persons: States	that he or she is stateless. In asylum	standard of proof, the relevant standard is that of full
			the same as in asy-	areadvised to adopt the same stand-	applications the standard of proof is at	proof): https://www.admin.ch/opc/en/classified-
			lum applications?	ard of proof as that required in refugee	a lower level as it is reduced to credi-	compilation/19680294/index.html#a12 (EN)
				status determination, namely, a finding	bility. However, Swiss jurisprudence is	()
				of statelessness would be warranted	not entirely consistent on this.	BVGer, A., alias B., C., alias D., E., alias F., G., alias H.,
				where it is established to a "reasonable	, , , , , , , , , , , , , , , , , , , ,	gegen Staatssekretariat für Migration (SEM), D-
				degree" that an individual is not con-		1770/2014, 16. Februar 2015, 5.6; and BVGer, A.
				sidered as a national by any State un-		gegen Staatssekretariat für Migration (SEM), D-
				der the operation of its law.		1912/2014, 8. April 2015, 5.7: "Glaubhaftigkeit"
				UNHCR, Nationality and Stateless-		BVGer, A. gegen Staatssekretariat für Migration
				ness, Handbook for Parliamentarians		(SEM), E-1658/2013, 14. April 2015, 6.1; and BVGer,
				No. 22, 2014: Because of the difficul-		A. gegen Staatssekretariat für Migration (SEM), E-
				ties inherent in proving statelessness,		1708/2015, 15. April 2015, 3.2: "voller Beweis"
				the threshold of evidence required be-		27 00/ 2010/ 10:71pill 2010/ 012: "Wolfer Deweld
				fore statelessness is determined		
				Tore statelessness is determined		

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				should not be too high. States are		
				therefore advised to adopt the same		
				standard of proof as that required in		
				refugee status determination		
IDP	4	С	Is there respect for	• UNHCR (2014), Handbook on Protec-	Other than for example in the asylum	For the situation in the Asylum Procedure see Article
			specific protection	tion of Stateless Persons: As a result of	procedure, there is no explicit legal	17(2) Asylum Act
			needs and eviden-	discrimination, women might face ad-	provision addressing the specific pro-	https://www.admin.ch/opc/fr/classified-compila-
			tiary challenges	ditional barriers in acquiring relevant	tection needs and evidentiary chal-	tion/19994776/index.html#a6 (EN) and Article 6 Or-
			presented by	documentation, such as birth certifi-	lenges for women and children. There	donnance on the Asylum Procedure
			women, children	cates or other identification docu-	is no information available as to	https://www.admin.ch/opc/fr/classified-compila-
			and people with	ments that would be pertinent to es-	whether this is in practice also done in	tion/19994776/index.html#a6 (F), as well as the rele-
			disabilities in the	tablishing their nationality status	statelessness procedures.	vant SEM Instruction https://www.sem.ad-
			SDP?	Children, especially unaccompanied		min.ch/dam/data/sem/asyl/verfahren/hb/d/hb-d7-
				children, may face acute challenges in		<u>f.pdf</u> (F)
				communicating basic facts with respect		
				to their nationality. Statesmust fol-		
				low the principle of pursuing the best		
				interests of the child when considering		
				the nationality status and need for		
				statelessness protection of children.		
				• Gen. Rec. 32 of CEDAW: Nationality		
				=		
				_		
				=		
				The state of the s		
IDP	4	d	Are decision mak-		The SEM Instruction on statelessness in	SEM Instruction: https://www.sem.ad-
			· · · · · · · · · · · · · · · · · · ·			
			to determine		mation available on other internal	
				=		
IDP	4	d	ers presented with clear guidance how	laws may discriminate directly or indirectly against women. Legislative provisions that appear gender neutral may in practice have a disproportionate and negative impact on the enjoyment of the right to nationality by women Discriminatory laws or practices may lead to women and their children being unable to gain access to documentation that proves their identity and nationality • ENS (2013), Statelessness Determination and the Protection of Stateless Persons: a summary guide of good practices: determining authorities can benefit significantly from any concrete guidance that sets clear benchmarks and pathways for the establishment of material facts and circumstances	The SEM Instruction on statelessness in principle serves as internal guidance for officials. There is no public information available on other internal guidance.	SEM Instruction: https://www.sem.ad-min.ch/dam/data/sem/asyl/verfahren/hb/f/hb-f5-f.pdf (F)

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IDP	5	а	Pro- ce- dural Pro- tec- tions	cedures for evidence gathering to establish statelessness? Please provide details. Is there free legal aid available during the application?	UNHCR (2014), Handbook on Protection of Stateless Persons: applicants are to have access to legal counsel; where free legal assistance is available, it is to be offered to applicants without financial means. ENS (2013), Statelessness Determination and the Protection of Stateless Persons: a summary guide of good practices: If state funded legal aid is available in the country it should be provided to stateless claimants. If there is no state funded legal aid but asylum claimants can access legal aid free of charge, then the same level of access should be provided to stateless claimants.	In principle, free legal aid and representation is available both at first instance and appeals stage. It is, however, conditional on the person concerned not having sufficient means and the case having some prospect of success. In practice, free legal aid is virtually never granted in first instance procedures with the SEM. In first instance asylum procedures the need for free legal aid has been recognised by the legislator, but not for the SDP. At the appeals stage, access to free legal aid is restricted, also in comparison to the asylum procedure.	Article 29(3) Swiss Constitution https://www.admin.ch/opc/en/classified-compilation/19995395/in-dex.html#a29 (EN) Article 65 Administrative Procedure Act (appeals procedure and first instance procedures) https://www.admin.ch/opc/en/classified-compilation/19680294/index.html#a65 (EN)
IDP	5	b		Is an interview al- ways offered (un- less granting with- out interview)?	• UNHCR (2014), Handbook on Protection of Stateless Persons: The right to an individual interview, and necessary assistance with translation/interpretation throughout the process, are essential to ensure that applicants have the opportunity to present their cases fully	No, according to the practice of the SEM the procedure is based on a written application followed by a decision in writing. In exceptional cases, the SEM might conduct an interview. At the appeal stage the procedure is normally also written.	For the appeal stage: Article 41 Law on the Federal Administrative Court https://www.ad-min.ch/opc/fr/classified-compilation/20010206/in-dex.html#a41 (F)
IDP	5	С		Are interpreters provided for state-lessness determination interviews? Are they free of charge?	• ENS (2013), Statelessness Determination and the Protection of Stateless Persons: a summary guide of good practices: assistance should be available for translation and interpretation in respect of written applications and interviews (good practice is free of charge).	Applicants must submit documents and submissions in one of the official languages. In practice, the costs for translation are not covered. As the procedure is written, there is no right to an interpreter.	Article 33a https://www.admin.ch/opc/en/classified-compilation/19680294/index.html#a33a (EN)

IDP	5	d	Are there quality assurance audits of the SDP? Does UNHCR participate in the proceedings? Can they access files? Do they play a quality monitoring or training role?	UNHCR (2014), Handbook on Protection of Stateless Persons: States are encouraged to incorporate the following safeguards: [] access to UNHCR is guaranteed. UNHCR (Good Practices Paper 6): Quality assurance audits of SDPs are considered good practice.	There is no quality assurance audit of the SDP. UNHCR does not participate in the proceedings and does not have access to files.	
IDP	5	е	Are decisions (refusals and grants) given with reasons? And in writing?	• UNHCR (2014), Handbook on Protection of Stateless Persons: States are encouraged, therefore, to incorporate the following safeguards: [] decisions are made in writing with reasons.	Yes, the decision is written and reasoned.	Article 29(2) Swiss Constitution https://www.ad-min.ch/opc/en/classified-compilation/19995395/in-dex.html#a29 (EN) Articles 34 and 35 Administrative Procedure Act https://www.admin.ch/opc/en/classified-compilation/19680294/index.html#a34 (EN)
IDP	5	f	Is there a referral mechanism if an individual has been refused asylum but may be stateless?	UNHCR (Good Practices Paper 6): Efficient referral mechanisms should be established officials who may be in contact with stateless persons need to be trained to identify potential applicantsand refer them to appropriate channels. ENS (2013), Statelessness Determination and the Protection of Stateless Persons: a summary guide of good practices: The regulation should guarantee that proper cross-referral systems exist for cases where the two determination procedures are not conducted in a joint framework potentially stateless persons whose asylum claim has been rejected are properly informed about the possibility to claim stateless status.	In general administrative law an authority must refer a person to the competent authority and procedure. However, this obligation exists only once an application has been formally lodged. If, however, only an unsubstantiated claim is made during the asylum procedure there is no obligation to formally refer the case to the right authority. In such a situation the person might informally be made aware of the possibility to lodge an application for statelessness determination. This is also possible because the SEM is responsible for both asylum and statelessness claims.	Article 7 Administrative Procedure Act https://www.admin.ch/opc/en/classified-compila- tion/19680294/index.html#a8 (EN)
IDP	6		Pro- tec- tion gal admission while their claim for statelessness is	UNHCR (2014), Handbook on Protection of Stateless Persons: An individual awaiting a decision is entitled, at a minimum, to all rights based on jurisdiction or presence in the territory as	No, there is no automatic legal admission or status during the procedure. For that reason, expulsion is possible during the process. So far, there are no verified reports of such incidents.	

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			dur- ing SDP	assessed? Is expulsion possible during the process? If yes, are there verified reports of such incidents?	well as "lawfully in" rights his or her status must guarantee, inter alia, identity papers, the right to self-employment, freedom of movement and protection against expulsion it is recommended that individuals receive the same standards of treatment as asylum-seekers • ENS (2013), Statelessness Determination and the Protection of Stateless Persons: a summary guide of good practices: States should refrain from expelling or removing an individual from their territory pending the outcome of the determination process.		
IDP	6	b		Do applicants for statelessness status who are awaiting a decision have permission to work, if they have no other permission to stay in the country?	• UNHCR (2014), Handbook on Protection of Stateless Persons: Allowing individualsto engage in wage-earning employmentmay reduce the pressure on State resources and contributes to the dignity and self-sufficiency of the individuals concerned.	No.	
IDP	6	С		Do applicants for statelessness status with limited means have access to assistance to meet their basic needs (shelter and welfare support)? Please describe.	• UNHCR (2014), Handbook on Protection of Stateless Persons: The status of those awaiting statelessness determination must also reflect applicable human rights such as assistance to meet basic needs.	Yes, even if they do not have a legal right to stay/status during the procedure the Constitution grants everyone, including applicants for stateless status, the right to basic minimum assistance and financial means required for a decent standard of living.	Article 12 Swiss Constitution https://www.ad-min.ch/opc/en/classified-compilation/19995395/in-dex.html#a12 (EN)
IDP	6	d		Is it possible to detain an applicant while he/she is in the SDP procedure?	• UNHCR (2014), Handbook on Protection of Stateless Persons: Routine detention of individuals seeking protection on the grounds of statelessness is arbitrary Detention is therefore a measure of last resort and can only be justified where other less invasive or	Yes. As there is no automatic legal admission or status during the procedure there is the possibility that a person can be detained for illegal stay.	See also answer to question 6a.

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IDP	6	e	Does law or policy set out a timeframe for the SDP? If so, is it complied with? Can the decision maker extend the timeframe?	coercive measures have been considered and found insufficient to safeguard the lawful governmental objective pursued by detention. • UNHCR (Good Practices Paper 6): State practice reflects rights to liberty and freedom of movement by avoiding detention of those seeking recognition of their stateless status. • UNHCR (Good Practices Paper 6): Some of the most fundamental guarantees reflected in current State practice include: a time limit for a decision following submission of a statelessness status application. • UNHCR (2014), Handbook on Protection of Stateless Persons: In general, it is undesirable for a first instance decision to be issued more than six months from the submission of an application in exceptional circumstances it may be appropriate to allow the proceedings to last up to 12 months to provide time for enquiries regarding the individual's nationality status to be	No, there is no fixed timeframe. The general constitutional procedural right to have a case decided within a reasonable time however also applies to the SDP. In practice the duration of a procedure can vary between several days and several years. The link with the asylum procedure is also clarified in the SEM instruction and can also impact on length of the procedure.	Article 29(1) Swiss Constitution https://www.ad-min.ch/opc/en/classified-compilation/19995395/in-dex.html#a29 (EN) For several days see e.g. Federal Administrative Court case C-1048/2006 , 21 July 2010; C-1538/2009, 29 December 2011; C-5461/2008, 18 March 2009. Several years see Federal Administrative Court case C-2139/2013 , 30 September 2014 (2.5 years); BVGE 2014/5 (2 years); C-4959/2007, 12 November 2008 (almost 2 years); C-3555/2007, 19 October 2009 (1.5 years); C-2139/2013, 30 September 2014 (more than 2.5 years). SEM Instruction, https://www.sem.ad-min.ch/dam/data/sem/asyl/verfahren/hb/f/hb-f5-f.pdf (F), pp. 10-11)
IDP	7	a Appe		UNHCR (2014), Handbook on Protection of Stateless Persons: States are encouraged to incorporate the following safeguards: there is a right of appeal An effective right to appeal against a negative first instance decision is an essential safeguard in an SDP.	Yes, there is a right of appeal in case of a refusal. The decision of the SEM can be appealed to the Federal Administrative Court (FAC) and thereafter to the Federal Tribunal (FT). The FAC can review grounds of both law and fact. The FT can review grounds of law and grounds of fact in case of manifest errors (offensichtlich unrichtige Sachverhaltsfeststellung).	Federal Administrative Court: Article 49 Administrative Procedure Act: https://www.admin.ch/opc/en/classified-compilation/19680294/in-dex.html#a49 (EN) Federal Tribunal: Article 95 ff Law on the Federal Tribunal: https://www.admin.ch/opc/fr/classified-compilation/20010204/index.html (F)
IDP	7	b	Is legal aid availa- ble for appeal-	UNHCR (2014), Handbook on Protection of Stateless Persons: The applicant is to have access to legal counsel and,	Yes, legal aid is available for an appeal procedure, in case the applicant does not have sufficient means and the case has some prospect of success.	Article 29(3) Swiss Constitution https://www.ad-min.ch/opc/en/classified-compilation/19995395/in-dex.html#a29 (EN)

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				ing/applying to review a negative determination?	where free legal assistance is available, it is to be offered to applicants without financial means. • ENS (2013), Statelessness Determination and the Protection of Stateless Persons: a summary guide of good practices: Applicants are to have access to legal counsel both at first in-		Article 65 Administrative Procedure Act https://www.admin.ch/opc/en/classified-compilation/19680294/index.html#a65 (EN)
					stance and upon appeal.		
IDP	7	С		Is there a fee for the appeal applica- tion?	UNHCR (2014), Handbook on Protection of Stateless Persons: An effective right to appeal against a negative first instance decision is an essential safeguard in an SDP.	No, there is no actual fee, but the applicant must bear the costs of the procedure in case of a negative decision. The costs can be waived if the person does not have sufficient means and the case has some prospect of success.	Article 63 ff Administrative Procedure Act https://www.admin.ch/opc/en/classified-compilation/19680294/index.html#a63 (EN)
IDP	7	d		Is there evidence of significant errors in decision making? If so, is there a publicly available source (e.g. audits, independent reports, academic research etc.)? If yes, please provide this. If anecdotal, please describe.		No systematic evaluation of the decisions of the SEM or the courts is available. SEM decisions are not publicly available. The decisions of the Federal Administrative Court and the Federal Tribunal are published. No civil society organisation or academic has systematically reviewed the decisions as there is very little academic research on statelessness.	
IDP	8	а	State- less Sta- tus (SDP)	Does recognition of statelessness result in permission to stay/legal status? Is status granted immediately or automatically upon recognition or identification as stateless?	• UNHCR (2014), Handbook on Protection of Stateless Persons: The 1954 Convention[grants] stateless persons a core set of rights. Its provisions, along with applicable standards of international human rights law, establish the minimum rights and the obligations of stateless persons in States party to the 1954 Convention. The status granted to a stateless person in a State Party must reflect these international standards Although the	Yes, persons recognized as stateless have the right to be granted a residence permit. The status is not granted automatically upon recognition but upon application for a residence permit. This is also because the residence permit is issued by the cantonal authorities and not by the SEM. The application must be made with the authorities of the canton of residence. After ten years of legal residence (five	Article 31 Foreign Nationals Act https://www.admin.ch/opc/en/classified-compilation/20020232/in-dex.html#a31 (EN) Article 34 Foreign Nationals Act https://www.admin.ch/opc/en/classified-compilation/20020232/index.html#a34 (EN) Once the revision of the Federal Act on Foreign Nationals enters into force (BBI 2015 7207), recognized stateless persons will no longer be entitled to a permanent residence permit after five years.

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				1954 Convention does not explicitly re-	years with a residence permit) state-	
				quire States to grant a person deter-	less persons can acquire a permanent	
				mined to be stateless a right of resi-	residence permit.	
				dence, granting such permission would		
				fulfil the object and purpose of the		
				treaty It is therefore recommended		
				that States grant persons recognised as		
				stateless a residence permit valid for at		
				least two years, although permits for a		
				longer duration, such as five years, are		
				preferable in the interests of stability.		
				Such permits are to be renewable,		
				providing the possibility of facilitated		
				naturalization as prescribed by Article		
				32 of the 1954 Convention.		
IDP	8	b	Are there addi-	As above.	Yes, according to the wording of Article	Article 31 Foreign Nationals Act https://www.ad-
וטו	"		tional require-	As above.	31(1) Foreign Nationals Act the person	min.ch/opc/en/classified-compilation/20020232/in-
			ments - beyond		concerned must have legal residence	dex.html#a31 (EN)
			meeting the defini-		to apply for a residence permit. There	Article 83(7) and (8) Foreign Nationals Act
			tion of a stateless		is a dispute in legal scholarship over	https://www.admin.ch/opc/en/classified-compila-
						tion/20020232/index.html#a83 (EN)
			person and satisfy-		how strictly the criteria should be in-	tion/20020232/index.ntmi#a83 (EIV)
			ing the exclusion		terpreted, which has not yet been de-	
			provisions - that a		cided by the courts, but it does not	
			stateless person		seem to pose difficulties for stateless	
			must meet to be		persons in practice. A stateless person	
			granted permission		is not granted a residence permit if	
			to stay/legal sta-		they have been sentenced to a long-	
			tus?		term custodial sentence, violated or	
					represented a threat to public security,	
					order or internal or external safety, or	
					made their removal impossible due to	
					their own conduct. In that case the	
					person is only granted temporary ad-	
					mission which technically is not a resi-	
					dence status but still grants the right to	
					remain (Article 31(2) FNA).	
IDP	8	С	How long is initial	• UNHCR (2014), Handbook on Protec-	The residence permit is initially valid	Article 33 ff Foreign Nationals Act
			status? Is resi-	tion of Stateless Persons: It is recom-	for one year and can be renewed. In	https://www.admin.ch/opc/en/classified-compila-
			dence status re-	mended that States grant persons rec-	subsequent years it is normally valid	tion/20020232/index.html#a34 (EN)
			newable?	ognised as stateless a residence permit	for two to five years. The permanent	Article 63 Foreign Nationals Act

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				valid for at least two years, although	residence permit is of unlimited dura-	https://www.admin.ch/opc/en/classified-compila-
				permits for a longer duration, such as	tion.	tion/20020232/index.html#a63 (EN)
				five years, are preferable in the inter-		
				ests of stability. Such permits are to be		
				renewable, providing the possibility of		
				facilitated naturalization as prescribed		
				by Article 32 of the 1954 Convention.		
IDP	8	d	Is a travel docu-	UN Convention Relating to the Status	Yes, individuals recognised as stateless	Article 59(2)(b) Foreign Nationals Act
			ment issued to	of Stateless Persons, 1954, Art. 28: The	have the right to be issued a travel	https://www.admin.ch/opc/en/classified-compila-
			those recognised	Contracting States shall issue to state-	document (Pass für eine ausländische	tion/20020232/index.html#a59 (EN)
			as stateless?	less persons lawfully staying in their	Person), which is obtained upon appli-	Ordonnance on Travel Documents
			as stateless.	territory travel documents for the pur-	cation.	https://www.admin.ch/opc/fr/classified-compila-
				pose of travel outside their territory,	cation.	tion/20121548/index.html (F)
				unless compelling reasons of national		tion/20121540/macx.ntm (1)
				security or public order otherwise re-		
				quire, and the provisions of the Sched-		
				ule to this Convention shall apply with respect to such documents.		
IDP	8		What are the fam-	·	There are no specific family reunifica-	Articles 43 and 44 Foreign Nationals Act
IDP	0	е		• UNHCR (2014), Handbook on Protec-		https://www.admin.ch/opc/en/classified-compila-
			ily reunion provi- sions for individu-	tion of Stateless Persons: Although the	tion provisions for recognised stateless	
				1954 Convention does not address	persons, only those that apply to for-	tion/20020232/index.html#a43 (EN)
			als recognised as	family unity, States parties are never-	eigners in general. Recognised state-	For temporary admission Article 85(7) Foreign Nation-
			stateless?	theless encouraged to facilitate the re-	less persons with a residence permit	als Act
				union of those with recognised state-	can apply but the decision is discre-	https://www.admin.ch/opc/en/classified-compila-
				lessness status in their territory with	tionary. The application has to be	tion/20020232/index.html#a85 (EN)
				their spouses and dependents. Indeed,	made within five years, within one year	
				some States have obligations arising	for children over 12 (Art. 47 FNA). Fam-	
				under relevant international or re-	ily reunification requires that the fam-	
				gional human rights treaties to do so.	ily lives together, has appropriate	
					housing and does not receive social se-	
					curity. Stateless persons with a perma-	
					nent residence permit have the right to	
					family reunification (non-discretionary)	
					if they plan on living together. State-	
					less persons that have only temporary	
					admission can only apply for family re-	
					unification after three years if they live	
					together, have appropriate housing	
					and do not depend on social security,	

IDP	8	f	Is residence status granted to state- less persons revo- cable? If yes, on what grounds?	• UNHCR (2014), Handbook on Protection of Stateless Persons: If an individual recognised as stateless subsequently acquires or reacquires the nationality of another State he or she	i.e. have sufficient income. Family reunification covers spouses and unmarried children under the age of 18. Yes, a residence permit can be revoked. The grounds for revocation are listed in Article 31(2) Foreign Nationals Act. Grounds for revocation are a long-term custodial sentence or the viola-	Article 62 and 63 Foreign Nationals Act https://www.admin.ch/opc/en/classified-compila- tion/20020232/index.html#a62 (EN) Article 31 Foreign Nationals Act https://www.ad- min.ch/opc/en/classified-compilation/20020232/in-
				will cease to be stateless in terms of the 1954 Convention. This may justify the cancellation of a residence permit obtained on the basis of statelessness status, although proportionality considerations in relation to acquired rights and factors arising under international human rights law, such as the degree to which the individual has established a private and family life in the State, need to be taken into account.	tion or threat to public security, order or internal or external safety. It is disputed in legal scholarship whether the general grounds for revocation of a residence permit according to Articles 62 and 63 Foreign Nationals Act additionally apply. This would include e.g. revocation for non-compliance with an order or for depending on social security. The question has so far not been decided in court. If the (permanent) residence permit is revoked a stateless person is granted temporary admission.	dex.html#a31 (EN) Article 83(7) and (8) Foreign Nationals Act https://www.admin.ch/opc/en/classified-compila- tion/20020232/index.html#a83 (EN)
IDP	8	αρ	Do persons granted stateless status have per- mission to work?	 UN Convention Relating to the Status of Stateless Persons, 1954: The Contracting States shall accord to stateless persons lawfully staying in their territory treatment as favourable as possible and, in any event, not less favourable than that accorded to foreigners generally in the same circumstances, as regards the right to engage in wage-earning employment. UNHCR (2014), Handbook on Protection of Stateless Persons: Recognition of an individual as a stateless person under the 1954 Convention also triggers the "lawfully staying" rights, in addition to a right to residence. Thus, the 	A person recognised as stateless and granted a residence permit has access to the labour market and freedom of movement.	Article 61 Asylum Act https://www.admin.ch/opc/en/classified-compilation/19995092/in-dex.html#a61 (EN) in conjunction with Article 65 Ordonnance on Admission, Stay and Employment https://www.admin.ch/opc/de/classified-compilation/20070993/index.html#a65 (F) No source for the practice of the cantonal authorities.

					right to work [] must accompany a residence permit.		
IDP	8	h	gran	persons nted stateless cus have access orimary educa- n?	• UN Convention Relating to the Status of Stateless Persons, 1954: (Art. 22) The Contracting States shall accord to stateless persons the same treatment as is accorded to nationals with respect	Yes, access to education is granted. Children up to the age of 16 have a constitutional right to free primary education.	Article 19 Swiss Constitution https://www.ad-min.ch/opc/en/classified-compilation/19995395/in-dex.html#a19 (EN) Article 62 ff Swiss Constitution https://www.admin.ch/opc/en/classified-compila-
IDP	8	i	gran state to se	persons inted stateless cus have access econdary and iner education?	• UN Convention Relating to the Status of Stateless Persons, 1954: (Art. 22) The Contracting States shall accord to stateless persons treatment as favourable as possible and, in any event, not less favourable than that accorded to foreigners generally in the same circumstances, with respect to education other than elementary education and, in particular, as regards access to studies, the recognition of foreign school certificates, diplomas and degrees, the remission of fees and charges and the	Yes, access to secondary and higher education is granted for recognised stateless persons. Higher education should in principle be accessible on the same basis as for nationals (there may be some minor fees). Scholarships can also be provided.	tion/19995395/index.html#a62 (EN) Article 62 ff Swiss Constitution https://www.admin.ch/opc/en/classified-compilation/19995395/index.html#a62 (EN)
IDP	8	j	gran stati to so	persons nted stateless cus have access ocial welfare I healthcare?	• UN Convention Relating to the Status of Stateless Persons, 1954: (Art. 23, 24) • UNHCR (2014), Handbook on Protection of Stateless Persons: Recognition of an individual as a stateless person under the 1954 Convention also triggers the "lawfully staying" rights, in addition to a right to residence. Thus, the right to work, access to healthcare and social assistance, as well as a travel document must accompany a residence permit.	Yes, stateless persons are granted access to social welfare and healthcare.	Article 1 (3) Federal Decision on the Ratification of the 1954 Convention https://www.ad-min.ch/opc/fr/classified-compilation/19720093/in-dex.html (F) in conjunction with Article 81 ff Asylum Act https://www.admin.ch/opc/en/classified-compilation/19995092/index.html#a81 (EN)
IDP	9	а	cess sons to cit- ralis izen- In w	stateless per- s able to natu- se as citizens? vhat eframe?	• UN Convention Relating to the Status of Stateless Persons, 1954 (Art. 32): The Contracting States shall as far as possible facilitate the assimilation and naturalisation of stateless persons.	Yes, stateless persons are able to naturalise by way of ordinary naturalisation (Article 9 ff Citizenship Act). Simplified naturalisation is possible for stateless children as well as for stateless persons	Article 9 Citizenship Act (2014) https://www.ad-min.ch/opc/fr/official-compilation/2016/2561.pdf (F) Article 12(3) Citizenship Act (2014) https://www.ad-min.ch/opc/fr/official-compilation/2016/2561.pdf (F)

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				They shall in particular make every effort to expedite naturalisation proceedings and to reduce as far as possible the charges and costs of such proceedings. • UNHCR (Good Practices Paper 6): It is recommended that States Parties facilitate, as far as possible, the naturalisation of stateless persons. This may be achieved, for example, by reducing or waiving residence, income and language requirements for applicants and by exempting them from fees or the obligation to provide documentary evidence.	married to a Swiss citizen (Article 20 ff Citizenship Act). The timeframe for an ordinary naturalisation on federal level is ten years of legal residence with a residence permit (Article 9(1)(b) and 33 Citizenship Act). Temporary admission is only counted half. The time spent during an asylum procedure is not counted (Article 33 Citizenship Act). Moreover, according to the new law adopted in 2014, only persons with a permanent residence permit can apply for naturalisation (Article 9(1)(a) Citizenship Act). The Swiss ordinary naturalisation procedure is made even more complicated as the Cantons and Municipalities may introduce their own requirements relating to the required residence period and the level of integration required	Article 18 Citizenship Act (2014) https://www.ad-min.ch/opc/fr/official-compilation/2016/2561.pdf (F) Article 33 Citizenship Act (2014) https://www.ad-min.ch/opc/fr/official-compilation/2016/2561.pdf (F) The Citizenship Act sets out minimum requirements; Art. 38(2) Federal Constitution of the Swiss Confederation: "It [the Confederation] shall legislate on the minimum requirements for the naturalisation of foreign nationals by the Cantons and grant naturalisation permits."
					for a naturalisation (Articles 12(3), 15 and 18 Citizenship Act).	
IDP	9	b	If stateless persons can naturalise are there accelerated naturalisation procedures (e.g. reduced qualification periods) which apply to stateless persons? If yes, please provide comparative timeframes for naturalisation in other situations.	UN Convention Relating to the Status of Stateless Persons, 1954 (Art. 32): as above. UNHCR (Good Practices Paper 6): as above. ENS (2013), Statelessness Determination and the Protection of Stateless Persons: a summary guide of good practices:the main benchmark is whether there is any preferential treatment for stateless persons as compared to the general rules applied to those with a foreign nationality	There is an accelerated (simplified) naturalisation procedure for stateless children (under 18), who may apply after a legal stay of five years (one of which must be the year preceding the application), if "integrated" (i.e. respect for public security and order and constitutional values, and able to communicate in daily life orally and written in one of the national languages, and not dependent on social security). There are no additional cantonal requirements. Other than required by Article 32 of the 1954 Convention there is no simplified naturalisation for adult stateless persons.	Article 23 Citizenship Act (2014) https://www.ad-min.ch/opc/fr/official-compilation/2016/2561.pdf (F) Article 20 in conjunction with Article 12(1) and 12(2) Citizenship Act (2014) https://www.ad-min.ch/opc/fr/official-compilation/2016/2561.pdf (F)

IDD	_		A wa wana da wa awi!	. Council of the Francisco Heir C	Vac naturalization requires that the	Cuincinal constituto as Auticle 12/11/a) Cities a ship Ast
IDP	9	С	Are previous crimi- nal convictions a	Council of the European Union, Con-	Yes, naturalisation requires that the	Criminal convictions: Article 12(1)(a) Citizenship Act (2014) https://www.admin.ch/opc/fr/official-compi-
				clusions of the Council and the Repre-	person concerned observes public or-	
			bar to naturalisa-	sentatives of the Governments of the	der and security (Article 11 in conjunc-	lation/2016/2561.pdf (F) in conjunction with Article 4
			tion? If yes, please	Member States on Statelessness, De-	tion with 12(1)(a) Citizenship Act).	Ordonnance on Swiss Citizenship https://www.ad-
			describe the re-	cember 2015: Each state should facili-	Moreover, the applicant may not con-	min.ch/opc/fr/official-compilation/2016/2577.pdf(F)
			quirement.	tate the acquisition of its nationality by	stitute a threat to the internal or exter-	Good character: Article 12(1)(b) Citizenship Act (2014)
			Is there a good	stateless persons lawfully and habitu-	nal security of Switzerland (Article 11	https://www.admin.ch/opc/fr/official-compila-
			character clause	ally resident on its territory, and in par-	Citizenship Act). Naturalisation is thus	tion/2016/2561.pdf (F) in conjunction with Article 5
			(separate from	ticular each State should:	excluded if the person has been sen-	Ordonnance on Swiss Citizenship https://www.ad-
			criminal record re-	d) ensure that offences, when they are	tenced to a custodial sentence for a	min.ch/opc/fr/official-compilation/2016/2577.pdf (F)
			quirement)? If yes,	relevant for the decision concerning	felony or misdemeanours. In case of	No violation of internal or external security: Article
			please describe.	the acquisition of nationality, do not	minor misdemeanours or contraven-	11(c) Citizenship Act (2014) https://www.ad-
				unreasonably prevent stateless per-	tions the authority has discretion to al-	min.ch/opc/fr/official-compilation/2016/2561.pdf (F)
				sons seeking the nationality of a state.	low the naturalisation. There is also a	
				Human Rights Watch, Roma in the	good character clause, requiring that	
				Czech Republic: Foreigners in their	the person respects the constitutional	
				Own Land (1996): denying citizen-	values of Switzerland, including funda-	
				ship to previously convicted criminals	mental principles of the rule of law, the	
				effectively adds an additional, ex post	democratic constitutional order and	
				facto punishment to the individual who	fundamental rights (Article 12(1)(b)	
				committed a crime. Imposing penalties	Citizenship Act).	
				heavier than those that applied at the		
				time a crime was committed violates		
				Article 15 of the ICCPR.		
IDP	9	d	Is there a citizen-	• ENS (2013), Statelessness Determina-	The examination of the naturalisation	Article 2(2) Ordonnance on Swiss Citizenship
IDF	9	ď	ship/integration	tion and the Protection of Stateless	criteria is done by the cantonal author-	https://www.admin.ch/opc/fr/official-compila-
			test?	Persons: a summary guide of good	ities. They can conduct a citizenship or	tion/2016/2577.pdf (F)
			test:	practices:the main benchmark is	integration test.	(F)
					integration test.	
				whether there is any preferential treat-		
				ment for stateless persons as com-		
				pared to the general rules applied to		
IDS		_	Aug thought	those with a foreign nationality	No. The federal law as a size of the size	Article 12 Cities makin Act (2014) https://www.l
IDP	9	е	Are there language	• <u>UNHCR (Good Practices Paper 6):</u> It	No. The federal law requires language	Article 12 Citizenship Act (2014) https://www.ad-
			requirement ex-	isrecommended that States Parties	skills on level B1 orally and A2 written	min.ch/opc/fr/official-compilation/2016/2561.pdf (F)
			emptions for state-	facilitate, as far as possible, the natu-	of one of the national languages (Arti-	Article 6 Ordonnance on Swiss Citizenship
			less persons?	ralisation of stateless personsfor ex-	cle 12(1)(c) Citizenship Act and Article	https://www.admin.ch/opc/fr/official-compila-
				ample, by reducing or waiving resi-	6 Ordonnance on Swiss Citizenship).	tion/2016/2577.pdf (F)
				dence, income and language require-	The cantons can set higher language	Article 9 Ordonnance on Swiss Citizenship
				ments for applicants and by exempting	requirements (Article 12(3) Citizenship	https://www.admin.ch/opc/fr/official-compila-
1					Act).	tion/2016/2577.pdf (F)

					them from fees or the obligation to provide documentary evidence. • Council of the European Union, Conclusions of the Council and the Representatives of the Governments of the Member States on Statelessness, December 2015: as above • ENS (2013), Statelessness Determination and the Protection of Stateless Persons: a summary guide of good practices: as above.	Exemptions are only granted for persons who due to a disability or illness or other grave personal circumstances (e.g. age, illiteracy) cannot fulfil the criteria (Article 12(2) Citizenship Act).	
IDP	9	f		Are there income exemptions for stateless persons if a level of income is required for naturalization?	• <u>UNHCR (Good Practices Paper 6):</u> as above.	No. There is no specific level of income required but the applicant may not be dependent on social security. This applies also to stateless persons.	Income: Article 12(1)(d) Citizenship Act (2014) https://www.admin.ch/opc/fr/official-compila- tion/2016/2561.pdf (F) in conjunction with Article 7 Ordonnance on Swiss Citizenship https://www.admin.ch/opc/fr/official-compilation/2016/2577.pdf (F)
IDP	10	a	Alterna- tive ad- min- istra- tive pro- ce- dures for iden- tifica- tion (AAP)	If there is no dedicated SDP in your country, are there other administrative procedures by which statelessness can be identified (e.g. through citizenship, residence, and international protection procedures or exofficio)? If yes, provide details and then proced to question 11a. If no, proceed to question 16a.	• ENS (2013), Statelessness Determination and the Protection of Stateless Persons: a summary guide of good practices: For SDPs to be effective, the determination must be a specific objective of the mechanism in question, though not necessarily the only one.		
IDP	11	а	Ac- cess to	How is stateless- ness identified in the course of other procedures?	• <u>UNHCR (Good Practices Paper 6):</u> Efficient referral mechanisms should be established, while officials who may be in contact with stateless persons need		

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			pro-		to be trained to identify potential ap-	
			ce-		plicants for statelessness status and re-	
			dures		fer them to appropriate channels.	
			(AAP)			
IDP	11	b		Are there obliga-	See norm above at question IDP 2e.	
				tions in law on au-		
				thorities to con-		
				sider a claim for		
				statelessness made		
				within another		
				procedure?		
IDP	11	С		Are there clear in-	See norm above at question IDP 2b.	
				structions on how		
				to make a claim for		
				statelessness		
				within the particu-		
				lar administrative		
				procedure?		
IDP	11	d		Is the examination	See norm above at question IDP 2j.	
				of statelessness		
				conducted by a		
				centralized orlocal-		
				ised body?		
IDP	11	е		Is there training to	See norm above at question IDP 2k.	
				inform different		
				governmental bod-		
				ies about stateless-		
				ness and determi-		
				nation proce-		
				dures? Is there		
				training of public		
				officials in identify-		
				ing statelessness?		
				If yes, please pro-		
				vide details (i.e.		
				who provides the		
				training to whom		
L	L	ļ		and how often?)		
IDP	11	f		Is there coopera-	See norm above at question IDP 2I.	
				tion between		

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				agencies that may		
				come into contact		
				with stateless per-		
				sons? If so, how		
				are cases referred		
				to the appropriate		
				authority for de-		
				termination?		
IDP	12	а	Defi-	Does the definition	• UN Convention Relating to the Status	
			nition	of a stateless per-	of Stateless Persons, 1954, Art. 1(1) &	
			of	son and the exclu-	1(2)	
			state-	sion provisions	, ,	
			less-	align with the 1954		
			ness	Convention?		
			(APP)	Please provide de-		
				tails.		
IDP	13	а	As-	What is the burden	See norm above at question IDP 4a.	
			sess-	of proof when		
			ment	identifying an indi-		
			(AAP)	vidual's stateless-		
				ness status?		
IDP	13	b		What is the stand-	See norm above at question IDP 4b.	
				ard of proof? Is it		
				the same as in asy-		
				lum applications?		
IDP	13	С		Are decision mak-	• ENS (2013), Statelessness Determina-	
				ers presented with	tion and the Protection of Stateless	
				clear guidance on	Persons: a summary guide of good	
				how to determine	<u>practices:</u> determining authorities can	
				statelessness, in-	benefit significantly from any concrete	
				cluding sources of	guidance that sets clear benchmarks	
				evidence and pro-	and pathways for the establishment of	
				cedures for evi-	material facts and circumstances.	
				dence gathering to		
				establish stateless-		
				ness? Please pro-		
				vide details.		
IDP	14	а	Pro-	Is there legal aid	• UNHCR (2014), Handbook on Protec-	
			ce-	available during	tion of Stateless Persons: applicants	
			dural	the application?	are to have access to legal counsel;	

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	1	1	1	1		
			Pro-		where free legal assistance is available,	
			tec-		it is to be offered to applicants without	
			tions		financial means.	
			(AAP)		• ENS (2013), Statelessness Determina-	
					tion and the Protection of Stateless	
					Persons: a summary guide of good	
					practices: If state funded legal aid is	
					available in the country it should be	
					provided to stateless claimants. If	
					there is no state funded legal aid but	
					asylum claimants can access legal aid	
					free of charge, then the same level of	
					access should be provided to stateless	
					claimants.	
IDP	14	b		Is an interview al-	• UNHCR (2014), Handbook on Protec-	
				ways offered (un-	tion of Stateless Persons: The right to	
				less granting with-	an individual interview, and necessary	
				out interview)?	assistance with translation/interpreta-	
					tion throughout the process, are es-	
					sential to ensure that applicants have	
					the opportunity to present their cases	
					fully	
IDP	14	С		Is an interpreter	• ENS (2013), Statelessness Determina-	
				provided? Free of	tion and the Protection of Stateless	
				charge?	Persons: a summary guide of good	
					practices: assistance should be availa-	
					ble for translation and interpretation in	
					respect of written applications and in-	
					terviews (good practice is free of	
					charge).	
IDP	14	d		Are decisions given	• UNHCR (2014), Handbook on Protec-	
				with reasons? In	tion of Stateless Persons: States are	
				writing?	encouraged, therefore, to incorporate	
					the following safeguards: [] decisions	
					are made in writing with reasons.	
IDP	15	а	State-	Does identification	• UNHCR (2014), Handbook on Protec-	
			less	of a person as	tion of Stateless Persons: The 1954	
				stateless result in	Convention[grants] stateless persons	
				permission to	a core set of rights. Its provisions,	

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Sta-	stay/legal status or	along with applicable standards of in-	
tus	any other benefit	ternational human rights law, establish	
(AAP)	to the individual?	the minimum rights and the obliga-	
	Please describe	tions of stateless persons in States	
	what status is pro-	party to the 1954 Convention. The sta-	
	vided and what	tus granted to a stateless person in a	
	benefits attach to	State Party must reflect these inter-	
	it.	national standards Although the	
		1954 Convention does not explicitly re-	
		quire States to grant a person deter-	
		mined to be stateless a right of resi-	
		dence, granting such permission would	
		fulfil the object and purpose of the	
		treaty It is therefore recommended	
		that States grant persons recognised as	
		stateless a residence permit valid for at	
		least two years, although permits for a	
		longer duration, such as five years, are	
		preferable in the interests of stability.	
		Such permits are to be renewable,	
		providing the possibility of facilitated	
		naturalization as prescribed by Article	
		32 of the 1954 Convention.	

Detention – December 2017

Detention

Cat	Q	Sub	Subcat	Question	International Norms / Good Practice	Answer	Source
DET	1	а	Deten-	Are immigra-	• ICCPR Art 9 (1): Everyone has the right	Yes.	Articles 73-82 Foreign Nationals Act
			tion	tion detention	to liberty and security of person. No one		https://www.admin.ch/opc/en/classified-compila-
			screen-	powers pro-	shall be subjected to arbitrary arrest or		tion/20020232/index.html#id-ni10-5 (EN)
			ing/	vided for in	detention. No one shall be deprived of his		Detention under the airport procedure falls under
			suita-	law?	liberty except on such grounds and in ac-		Article 22-23 of the Federal Asylum Act
			bility		cordance with such procedure as are es-		https://www.admin.ch/opc/en/classified-compila-
					tablished by law.		tion/19995092/index.html#a22 (EN)
					• ECHR Art 5 (1): Everyone has the right to		
					liberty and security of person. No one		
					shall be deprived of his liberty save in the		
					following cases and in accordance with a		
					procedure prescribed by law:		
					(f) the lawful arrest or detention of a		
					person to prevent his effecting an unau-		
					thorised entry into the country or of a		
					person against whom action is being		
					taken with a view to deportation or extra-		
					dition.		
DET	1	b		In what cir-	• <u>ECHR</u> Art 5 (1)(f)	The Foreign Nationals Act allows for	Articles 73-82 Foreign Nationals Act
				cumstances		administrative detention in several cir-	https://www.admin.ch/opc/en/classified-compila-
				does the law		cumstances:	tion/20020232/index.html#id-ni10-5 (EN)
				provide for im-		- Temporary detention to determine	Case law of the Federal Tribunal on the compatibility
				migration de-		the identity of a person or to notify	of Article 78 FNA with ECHR 5(1)(b): <u>133 II 97</u> , para.
				tention? Does		her of a decision (Article 73 FNA);	2.2; <u>134 92</u> , para. 2.3.1-2.3.2.
				domestic law		- Detention in preparation for depar-	
				allow immigra-		ture for persons without residence	
				tion detention		permit (Article 75 FNA)	
				for purposes		- Detention pending deportation (Arti-	
				other than		cle 76 FNA)	
				those allowed		- Detention under the Dublin Proce-	
				under ECHR		dure (Article 76a FNA)	
				5(1)(f)?		- Detention pending deportation due	
1						to lack of cooperation in obtaining	
						travel documents (Article 77)	
1						- Coercive detention (Article 78FNA).	
1						The grounds listed in Articles 73-78	
						FNA go beyond ECHR 5(1)(f) and in-	
						clude grounds provided for in ECHR	

_			1				
						5(1)(b) such as coercive detention ac-	
						cording to Article 78 FNA. The Federal	
						Tribunal has held the coercive deten-	
						tion to be compatible with ECHR	
						5(1)(b) even though this is highly con-	
						troversial in legal scholarship.	
DET	1	С		Does a pro-	• ICCPR Art 7: No one shall be subjected	No, not necessarily. Coercive deten-	Article 76 and 78 Foreign Nationals Act
				posed country	to torture or to cruel, inhuman or degrad-	tion, for example, can also be ordered	https://www.admin.ch/opc/en/classified-compila-
				of removal	ing treatment or punishment. Repeated	in case the country of removal has not	tion/20020232/index.html#a76 (EN)
				need to be	attempts to expel a person to a country	yet been determined. Equally, deten-	https://www.admin.ch/opc/en/classified-compila-
				identified be-	where his/her well-being is not guaran-	tion pending deportation can already	tion/20020232/index.html#a78 (EN)
				fore a person is	teed and where he/she could be subject	be ordered while the authorities are	See e.g. Federal Tribunal <u>139 I 206</u> , para. 2 (deten-
				detained for	to cruel, inhuman or degrading treatment	establishing the identity of the person	tion pending deportation) or 133 II 97 (coercive de-
				the purpose of	or punishment or to a country that is re-	concerned and also a possible country	tention).
				removal?	fusing to admit the individual in question	of removal.	
				Please de-	could amount to inhuman or degrading		
				scribe the situ-	treatment.		
				ation in law	• <u>ECHR</u> Art 5 (1)(f)		
				and in practice.	• Auad v Bulgaria [2011] Application no		
					46390/10 (ECtHR):the only issue is		
					whether or not the authorities were suffi-		
					ciently diligent in their efforts to deport		
					the applicant.		
					• EU Returns Directive: Any detention		
					shall be for as short a period as possible		
					and only maintained as long as removal		
					arrangements are in progress and exe-		
					cuted with due diligence.		
					• ECRE, Point of No Return: The Futile De-		
					tention of Unreturnable Migrants, 2014:		
					Once un-returnability is established, mi-		
					grants should not be detained.		
DET	1	d		Is statelessness	Auad v Bulgaria [2011] Application no	Statelessness in principle is not a jurid-	
				a juridically rel-	46390/10 (ECtHR): as above.	ically relevant fact in the decision to	
				evant fact in	• UNHCR (2014), Handbook on Protection	detain for the authorities. However,	
				any decision to	of Stateless Persons: Routine detention of	statelessness can lead to detention be-	
				detain (in prac-	individuals seeking protection on the	ing disproportionate and thus unlawful	
				tice and in	grounds of statelessness is arbitrary For	if a removal is not possible due to the	

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			Ι,		statulars are serviced by the service of the servic		
				w)? If so, at	stateless persons, the absence of status	person being stateless. The risk of	
				nat point(s) is	determination procedures to verify iden-	statelessness is however not systemat-	
				risk of state-	tity or nationality can lead to prolonged or	ically identified.	
				ssness identi-	indefinite detention. SDPs are therefore		
				ed? Is referral	an important mechanism to reduce the	A referral to an SDP is possible if the	
				an SDP pos-	risk of prolonged and/or arbitrary deten-	person concerned lodges a claim for	
			sib	ole within the	tion.	statelessness determination, but there	
			de	tention re-	• Equal Rights Trust (ERT) (2012), Guide-	is no formal referral mechanism (see	
			gin	me?	lines to Protect Stateless Persons from Ar-	question IDP 5f).	
					<u>bitrary Detention:</u> Guideline 13 – states		
					must identify stateless persons within		
					their territory or subject to their jurisdic-		
					tion as a first step towards ensuring the		
					protection of their human rights.		
					 International Commission of Jurists, Mi- 		
					gration and International Human Rights		
					Law: a Practitioner's Guide 2014: the de-		
					tention of stateless persons can never be		
					justified when there is 'no active or realis-		
					tic progress towards transfer to another		
					State'.		
	1	е	Are	e stateless	Auad v Bulgaria [2011] Application no	It is very likely that some stateless per-	
			pe	rsons de-	46390/10 (ECtHR): as above.	sons are placed in immigration deten-	
				ined in prac-	• UNHCR (2014), Handbook on Protection	tion for one of the grounds cited	
				e? Please	of Stateless Persons: as above.	above, but no information is available.	
				ovide figures	• Equal Rights Trust (ERT) (2012), Guide-	,	
				d source of	lines to Protect Stateless Persons from Ar-		
				formation if	bitrary Detention: as above.		
				ailable.	• International Commission of Jurists, Mi-		
					gration and International Human Rights		
					Law: a Practitioner's Guide 2014: as		
					above.		
DET	1	f	Do	oes law	UNHCR (2014), Handbook on Protection	Detention may only be used as a last	Article 36 Swiss Constitution https://www.ad-
	*	'	_	nd/or policy)	of Stateless Persons: Detention is there-	resort. The law in principle foresees al-	min.ch/opc/en/classified-compilation/19995395/in-
				ovide that	fore a measure of last resort and can only	ternatives to detention, such as the	dex.html#a36 (EN)
				migration	be justified where other less invasive or	obligation to refer to the authorities	Article 64e Foreign Nationals Act
				etention	coercive measures have been considered		https://www.admin.ch/opc/en/classified-compila-
						regularly, the payment of a bail, the	
			sho	ould be used	and found insufficient to safeguard the	restriction to a certain area and the	tion/20020232/index.html#a64e (EN)

only as a last resort, after all alternatives to detention have been exhausted? DET 1 h Are individual vulnerability assessments carried out before a decision to detain (or shortly thereafter), and are stateless persons are not understood and addressed DET 1 h Are individual vulnerability assessments carried out before a decision to detain (or shortly thereafter). DET 1 h Are individual vulnerability assessments carried out before a decision to detain (or shortly thereafter). In addressed DET 2 1 h Are individual vulnerability assessments carried out before a decision to detain (or shortly thereafter). In addressed DET 3 1 h Are individual vulnerability assessments carried out before a decision to detain (or shortly thereafter). In addressed DET 4 1 h Are individual vulnerability assessments carried out before a decision to detain (or shortly thereafter). In addressed DET 5 1 1 h Are individual vulnerability assessments carried out before a decision to detain (or shortly thereafter). In addressed DET 6 1 1 h Are individual vulnerability assessments carried out before a decision to detain (or shortly thereafter). In addressed DET 7 1 h Are individual vulnerability assessments carried out before a decision to detain (or shortly thereafter). In addressed DET 8 1 1 h Are individual vulnerability assessments carried out before a decision to detain (or shortly thereafter). In addressed DET 9 1 1 h Are individual vulnerability assessments carried out before a decision to detain (or shortly thereafter). In a decision of travel documents (article decention, consideration of alternatives to detention and alternatives to detention under the Dublin procedures explicitly requires that alternatives to detention on alternatives to detention be detention have been exhausted. DET 8 1 h
alternatives to detention have been exhausted? DET 1 h Are individual vulnerability assessments carried out before a decision to detain (or shortly thereafter,) and are stateless persons defined as specific asses when the particular vulnerability energet for the subject of stateless persons defined as specific asses of the subject of the subject of the subject of return procedures in order to prepare the return and/or carry out the removal process. PEU Returns Directive: Art 15(1) Unless other sufficient but less coercive measures can be applied effectively in a specific case, Member States may only keep in detention a third-country national who is the subject of return procedures in order to prepare the return and/or carry out the removal process. PEU 1 h Are individual vulnerability assessments carried out before a decision to detain (or shortly thereafter), and are stateless persons are not understood and addressed • EU Returns Directive: Art 15(1) Unless other sufficient but less coercive measures can be applied effectively in a specific case, Member States may only keep in detention a third-country national who is the subject of return procedures englicately requires that alternatives to detention under the Dublin procedures explicitly requires that alternatives to detention in the law and alternatives to detention under the Dublin procedures e.g. Federal Administrative Court, D. 2484/2016, 27 April 2016; D-1626/2016, 22 March 2016 UNCAT Concluding Observations on Switzerland 2015, CAT/c/CHE/CO/7, Batage 2015, CAT/c/CHE/CO/7, para. 17: http://daccessods.un.org/access.nsf/Get?Open&DS=CAT/c/CHE/CO/7, para. 17: http://daccessods.un.org/access.nsf/Get?Open&DS=CAT/c/CHE/CO/7, para. 17: http://daccessods.un.org/access.nsf/Get?Open&DS=CAT/c/CHE/CO/7, para. 17: https://www.admin.ch/opc/en/classified-compilation/19995395/index.html#a36 (EN) Article 81(3) For evaluation must take place prior to detention. For the context of fimmigration detention. For the context of immigration detention of migrant chil-
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who is the subject of return procedures in order to prepare the return and/or carry out the removal process. DET 1 h Are individual vulnerability assessments carried out before a decision to detain (or shortly thereafter), and are stateless persons after), and are stateless persons defined as of vulnerable persons Who is the subject of return procedures in order to prepare the return and/or carry out the removal process. In procedures explicitly requires that alternatives to detention have been exhausted. UNCAT Concluding Observations on Switzerland 2015, CAT/C/CHE/CO/7, para. 17: http://daccess-ods.un.org/ac-cess.nsf/Get?Open&DS=CAT/C/CHE/CO/7⟪=E Any decision to detain must be evaluated whether it is appropriate, necessary and reasonable with regard to the aim pursued. In the context of this examination the vulnerability of the individual concerned must be taken into consideration. The evaluation must take place prior to detention. For the context of immigration detention Article 81(3) FNA specifies that the needs WOCAT Concluding Observations on Switzerland 2015, CAT/C/CHE/CO/7, para. 17: http://daccess-ods.un.org/ac-cess.nsf/Get?Open&DS=CAT/C/CHE/CO/7⟪=E Article 36 Swiss Constitution https://www.admin.ch/opc/en/classified-compilation/1995395/index.html#a36 (EN) Article 81(3) Foreign Nationals Act https://www.admin.ch/opc/en/classified-compilation/20020232/index.html#a81(EN) Federal Tribunal 135 II 105, E. 2.2.2. Terre des Hommes, Illegal detention of migrant chil-
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vulnerability assessments carried out before a decision to detain (or shortly thereafter), and are stateless persons defined as of vulnerable persons from Arbitrary Detention: a regional toolkit for practitioners: Arbitrary and disproportionately lengthy detention can ensure when the particular vulnerabilities of stateless persons are not understood and addressed **EU Returns Directive: Art 16(3) Particular vulnerabilities of stateless persons defined as of vulnerable persons **EU Returns Directive: Art 16(3) Particular vulnerabilities of stateless persons defined as of vulnerable persons **Terre des Hommes, Illegal detention of migrant chil-** **Terre des Hommes c
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sons defined as of vulnerable persons cle 81(3) FNA specifies that the needs Terre des Hommes, Illegal detention of migrant chil-
a vulnerable • UNHCR (2012), Guidelines on Applicable of vulnerable persons must be taken dren in Switzerland: a status report, 2016.
group? Criteria and Standards relating to the De- into consideration with regard to de- https://www.tdh.ch/en/news/detention-migrant-
tention of Asylum-Seekers and Alterna- tention conditions. Stateless persons children-switzerland
tives to Detention : The special circum- are not highlighted in the law as a spe-
stances and needs of particular asylum- cific vulnerable group. There is no in-
seekers must be taken into account formation publicly available how the
• Council of the European Union Guide- vulnerability assessment is conducted
lines to Promote and Protect the Enjoy- in practice. Cantonal practices vary
ment of All Human Rights by Lesbian, Gay, greatly. Cantonal practices concerning
Bisexual, Transgender and Intersex detention of children aged 15-18 also
(LGBTI) Persons 2013: European entities vary greatly.
should assess the situation of LGBTI per-
sons in detention
DET 1 i Are there OHCHR, Administrative Detention of Mi-Information is not available.
measures to grants: [detention] should last only for the
protect state- time necessary for the deportation/expul-
less persons sion to become effective.

	I		Τ	1 1 1 1 6			
				scheduled for	Mikolenko v. Estonia, Application no.		
				deportation	10664/05, 8 October 2009 (ECtHR): De-		
				because of	tention is justified as long as "deportation		
				criminal rec-	proceedings are being conducted" and		
				ords from arbi-	these proceedings must be carried out		
				trary deten-	with due diligence when expulsion be-		
				tion?	comes impossible, the continuation of de-		
					tention "cannot be said to have been ef-		
					fected with a view to his deportation as		
					this was no longer feasible."		
DET	2	а	Alter-	Does the coun-	• ICCPR Art 9	The law in principle foresees alterna-	Article 36 Swiss Constitution https://www.ad-
			natives	try have alter-	• FKAG v Australia (HRC): Any decision re-	tives to detention, such as the obliga-	min.ch/opc/en/classified-compilation/19995395/in-
			to im-	natives to de-	lating to detention must take into account	tion to refer to the authorities regu-	dex.html#a36 (EN)
			migra-	tention which	less invasive means of achieving the same	larly, the payment of a bail, and the	Article 64eForeign Nationals Act
			tion	individuals are	ends	deposition of travel documents (Arti-	https://www.admin.ch/opc/en/classified-compila-
			deten-	considered for	• UN General Assembly Resolution on the	cle 64e Foreign Nationals Act). Article	tion/20020232/index.html#a64e (EN)
			tion	prior to any	protection of migrants 63/184 2009: Calls	74 FNA also introduces restriction and	Article 74 Foreign Nationals Act
				decision to de-	upon all States to adopt, where applica-	exclusion orders as an alternative to	https://www.admin.ch/opc/en/classified-compila-
				tain?	ble, alternative measures to detention.	detention. However, in practice there	tion/20020232/index.html#a74 (EN)
				Are alterna-	• UNHCR (2014), Handbook on Protection	is no systematic consideration of alter-	Article 76a Foreign Nationals Act
				tives to deten-	of Stateless Persons: Detentioncan only	natives to detention in the law and al-	https://www.admin.ch/opc/en/classified-compila-
				tion estab-	be justified where other less invasive or	ternatives are rarely applied in prac-	tion/20020232/index.html#a76a (EN)
				lished in law?	coercive measures have been considered	tice. Article 76a(1)(c) on detention un-	On alternatives to detention under the Dublin proce-
				Are they sub-	and found insufficient Alternatives to	der the Dublin procedures explicitly re-	dure see e.g. Federal Tribunal <u>119 lb 193</u> , E. 2; <u>133 l</u>
				ject to a statu-	detentionare part of any assessment of	quires that alternatives to detention	27, E. 3; Federal Administrative Court, <u>D-2484/2016</u> ,
				tory time limit	the necessity and proportionality of de-	have been exhausted.	27 April 2016; <u>D-1626/2016</u> , 22 March 2016
				and periodic	tention.		UNCAT Concluding Observations on Switzerland
				reviews of	• UNHCR (2012), Guidelines on Applicable	The law does not explicitly foresee a	2015, CAT/C/CHE/CO/7, para. 17:
				their necessity	Criteria and Standards relating to the De-	statutory time limit to those alterna-	http://daccess-ods.un.org/ac-
				and propor-	tention of Asylum-Seekers and Alterna-	tives to detention. The general princi-	cess.nsf/Get?Open&DS=CAT/C/CHE/CO/7⟪=E
				tionality?	tives to Detention : alternatives to deten-	ple of proportionality requires time	
					tion refers to any legislation, policy or	limits and reviews of the necessity and	
					practice that allows asylum-seekers to re-	proportionality. Judicial review of any	
1					side in the community subject to a num-	measure of constraint, including alter-	
					ber of conditions or restrictions on their	natives to detention, is guaranteed.	
1					freedom of movement and since they can		
	<u> </u>		1		meedom of movement and since they can		

involve restrictions on movement of liberty they are bound by human right standards. • Human Rights Council (HRC), Report of the Special Rapporteur on the human rights of migrants, François Crépeau (2012) A/HRC/20/24: Alternatives to detention should not become alternatives to unconditional release [...] the obligation to always consider alternatives to detention (non-custodial measures) before resorting to detention should be established by law. • Council of Europe (2005), Twenty Guidelines of the Committee of Ministers of Europe on Forced Return: After a careful examination of the necessity of deprivation of liberty in each individual case, the authorities of the host state have concluded that compliance with the removal order cannot be ensured as effectively by resorting to non-custodial measures such as supervision systems, the requirement to report regularly to the authorities, bail or other guarantee systems. • EU Returns Directive: Art 15(1) Unless other sufficient but less coercive measures can be applied effectively in a specific case, Member States may only keep in detention a third-country national who is the subject of return procedures in order to prepare the return and/or carry out the removal process. • Equal Rights Trust (ERT) (2012), Guidelines to Protect Stateless Persons from Arbitrary Detention: (31) ...states have an

obligation in the first instance to consider

					and apply appropriate and viable alterna-		
					tives to immigration detention that are		
					less coercive and intrusive than detention,		
					ensure the greatest possible freedom of		
					movement and that respect the human		
					rights of the individual.		
					International Detention Coalition		
					(2015), There Are Alternatives: A hand-		
					book for preventing unnecessary immigra-		
					tion detention (revised edition): immigra-		
					tion detention should be used only as a		
					last resort in exceptional cases after all		
					other options have been shown to be in-		
					adequate in the individual case.		
DE	T 2	b		Is there evi-	As above	Yes	UNCAT Concluding Observations on Switzerland
				dence that im-			2015, CAT/C/CHE/CO/7, para. 17: http://daccess-
				migration de-			ods.un.org/ac-
				tention is used			cess.nsf/Get?Open&DS=CAT/C/CHE/CO/7⟪=E
				in practice			Global Detention Project, Country Profile Switzer-
				prior to all al-			land, https://www.globaldetentionproject.org/coun-
				ternatives be-			<u>tries/europe/switzerland</u>
				ing consid-			AIDA, Country Profile Switzerland, http://www.asy-
				ered? Please			<u>lumineurope.org/reports/country/switzerland/de-</u>
				cite relevant			tention-asylum-seekers/legal-framework-deten-
				reports.			<u>tion/alternatives</u>
DE	T 3	а	Proce-	Is there a maxi-	• UN Human Rights Council (HRC) (2010),	Yes. Immigration detention of adults	Articles 73-82 Foreign Nationals Act
			dural	mum time pe-	Report of the UN Working Group on Arbi-	can be ordered for a maximum of 6	https://www.admin.ch/opc/en/classified-compila-
			safe-	riod for immi-	trary Detention to the Human Rights	months and it can be extended for a	tion/20020232/index.html#id-ni10-5
			guards	gration deten-	Council, 13th Session, A/HRC/13/30: a	further period of up to 12 months	
				tion set out in	maximum period of detention must be es-	where the person does not cooperate	
				the law? What is it?	tablished by law and upon expiry of this	with the authorities. The maximum period for detention under Articles 75	
				is it!	period the detainee must be automati-	and 76 FNA is therefore 18 months as	
					cally released.	also foreseen in the EU Return Di-	
					• UNHCR (2012), Guidelines on Applicable	rective.	
					<u>Criteria and Standards relating to the De-</u>	rective.	
			1		tention of Asylum-Seekers and Alterna-		

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				tives to Detention: to guard against arbi-	For children age 15-18, the maximum	
				trariness, maximum periods of detention	period is 6 months and may be ex-	
				should be set in national legislation.	tended by up to 6 months for a total of	
				• EU Returns Directive: Art 15(5) Each	12 months.	
				Member State shall set a limited period of		
				detention, which may not exceed six	There are special rules concerning the	
				months (extendable by 12 months in spe-	length of detention under the Dublin	
				cific circumstances of the detainee refus-	procedure.	
				ing to cooperate with removal proceed-		
				ings or delays in obtaining documentation		
				from third countries).		
				• ENS (2015) Protecting Stateless Persons		
				from Arbitrary Detention: a regional		
				toolkit for practitioners: It is desirable that		
				states clearly specify a reasonable maxi-		
				mum time limit. Under no circumstances		
				should indefinite detention be tolerated.		
				• Equal Rights Trust (ERT) (2012), Guide-		
				lines to Protect Stateless Persons from Ar-		
				bitrary Detention: Guideline 39 Detention		
				should always be for the shortest time		
				possible. There should be a reasonable		
				maximum time-limit for detention. It is		
				highly desirable that states do not detain		
				stateless persons for more than six		
				months. States which at present have a		
				lower than six-month maximum time-limit		
				for detention are urged not to increase it,		
				and all states are urged to review and re-		
				duce their maximum time limit for deten-		
		<u></u>	 	tion.		
DET	3	h	Does law/pol-	• UN General Assembly (UNGA) (1988),	Yes.	Article 5(2) ECHR
			icy provide	Body of Principles for the Protection of All		Article 80 Foreign Nationals Act
			that individuals	Persons under Any Form of Detention or		https://www.admin.ch/opc/en/classified-compila-
			must be in-	Imprisonment, Resolution A/RES/43/173:		tion/20020232/index.html#a80 (EN)
			formed in writ-	Anyone who is arrested shall be informed		
			ing of the rea-	at the time of his arrest of the reason for		

			sons for immi-	his arrest and shall be promptly informed		
			gration deten-	of any charges against him.		
			tion?	• EU Returns Directive: Detention shall be		
				ordered in writing with reasons being		
				given in fact and in law.		
				• Equal Rights Trust (ERT) (2012), Guide-		
				lines to Protect Stateless Persons from Ar-		
				bitrary Detention: Guideline 37 Stateless		
				detainees shall receive their order of de-		
				tention in writing and in a language they		
				understand and this must outline the rea-		
				sons for their detention.		
DET	3	b	Are all detain-	International Commission of Jurists (ICJ)	Yes, detainees are provided with infor-	Article 5(2) ECHR
			ees provided	(2014), Migration and International Hu-	mation about their rights, including	7.11.0.00 3(2) 201111
			with infor-	man Rights Law: a Practitioner's Guide	the right to challenge the legality of	
			mation on	(updated edition): The authorities are re-	the detention and the conditions of	
			their rights,	quired to take steps to ensure that suffi-	detention. There is no information	
			contact details	cient information is available to detained	available on how detainees are pro-	
			of organisa-	persons in a language they understand,	vided with information about their	
			tions to assist	regarding the nature of their detention,	rights in practice, but most likely state-	
			them, includ-	the reasons for it, the process for review-	lessness and the procedure for state-	
			ing in challeng-	ing or challenging the decision to detain.	lessness determination are not subject	
			ing the legality		of an information campaign.	
			of their deten-	• Equal Rights Trust (ERT) (2012), Guide-	or an information campaign.	
			tion and condi-	lines to Protect Stateless Persons from Ar-		
			tions of deten-	bitrary Detention: Guideline 37 Detainees		
			tion?	must be informed of their rights related to		
			Does this in-	the detention order, including the right to		
			clude guidance	legal advice, the right to apply for bail,		
			on how to ac-	seek judicial review and/or appeal the legality of the detention. Where appropri-		
			cess a dedi-	9 ,		
			cated SDP?	ate, they should receive free legal assistance; they must be informed of the maxi-		
				mum time limit which they can be held in		
				detention; and they must be provided		
				with a handbook in a language which they		
				understand and that contains information		
				on all their rights and entitlements during		
<u> </u>				detention.		

	T _	1	T			
DET	3	С	Are there regu-	• ICCPR Art 9(3): Anyone arrested or de-	An initial review of the detention or-	Article 80 Foreign Nationals Act
			lar periodic re-	tained on a criminal charge shall be	der by a judicial authority must take	https://www.admin.ch/opc/en/classified-compila-
			views of the	brought promptly before a judge or other	place within 96 hours after it has been	tion/20020232/index.html#a80
			necessity for	officer authorized by law to exercise judi-	ordered. After the initial review a re-	
			the continua-	cial power and shall be entitled to trial	quest for release can be submitted	
			tion of deten-	within a reasonable time or to release.	every month.	
			tion before a	• EU Returns Directive: Any detention		
			court or an in-	shall only be maintained as long as re-	Yes, if removal or expulsion proves to	
			dependent	moval arrangements are in progress and	be unenforceable the person must be	
			body?	executed with due diligence.	released (Article 80 FNA).	
			If yes, are de-	• Auad v Bulgaria [2011] Application no		
			tainees re-	46390/10 (ECtHR): the only issue is		
			leased when it	whether or not the authorities were suffi-		
			becomes evi-	ciently diligent in their efforts to deport		
			dent that their	the applicant the length of the deten-		
			removal will	tion should not exceed that reasonably re-		
			not be possible	quired for the purpose pursued.		
			within a rea-	• Kim v Russia [2014] Application no		
			sonable time?	44260/13 (ECtHR): The purpose of Art 5(4)		
				ECHR is to guarantee to persons who are		
				arrested and detained the right to judicial		
				supervision of the lawfulness of the meas-		
				ure to which they are thereby subjected.		
				 A. v. Australia, CCPR/C/59/D/560/1993, 		
				(HRC): Decisions to detain should be open		
				to review periodically so that the grounds		
				justifying the detention can be assessed.		
				• Saïd Shamilovich Kadzoev v Direktsia Mi-		
				gratsia' priMinisterstvo na vatreshnitera-		
				boti [2009] Case C-357/09 (ECJ): There		
				must, at the time of the national Court's		
				review of the lawfulness of detention, be		
				a real prospect that the removal can be		
				carried out successfully.		
1				• Council of Europe (2005), Twenty Guide-		
				lines of the Committee of Ministers of Eu-		
				rope on Forced Return: Detention pend-		
				ing removal shall be justified only for as		

DET	3	d	What remedies are available to an individual to challenge detention? How often can these be invoked? Are there any obstacles in practice?	long as removal arrangements are in progress. If such arrangements are not executed with due diligence the detention will cease to be permissible. • Equal Rights Trust (ERT) (2012), Guidelines to Protect Stateless Persons from Arbitrary Detention: Guideline 41 To avoid arbitrariness, detention should be subject to automatic, regular and periodic review throughout the period of detention, before a judicial body independent of the detaining authorities. • ICCPR Art 9(4): Anyone who is deprived of his liberty by arrest or detention shall be entitled to take proceedings before a court, in order that that court may decide without delay on the lawfulness of his detention and order his release if the detention is not lawful. • ECHR: Everyone who is deprived of his liberty by arrest or detention shall be entitled to take proceedings by which the lawfulness of his detention shall be decided speedily by a court and his release ordered if the detention is not lawful. • Kim v Russia [2014] Application no 44260/13 (ECtHR): the purpose of Art 5(4) ECHR is to guarantee to persons who are arrested and detained the right to judicial supervision of the lawfulness of the meas-	A detention order must be reviewed by a judicial authority at the latest 96 hours after it has been ordered. In principle, there has to be an oral haring. After the initial review a request for release can be submitted every month. An appeal against the decision can be lodged with the cantonal administrative court and then with the Federal Court.	Article 80 Foreign Nationals Act https://www.admin.ch/opc/en/classified-compila- tion/20020232/index.html#a80 Article 83 Law on the Federal Court (e contrario) https://www.admin.ch/opc/de/classified-compila- tion/20010204/index.html#a83
DET	3	е	Are there	ure to which they are thereby subjected. • Auad v Bulgaria [2011] Application no	Yes, there is a legal basis in the Ordon-	Article 8 Asylum Act
			rules/guidance in place that	46390/10 (ECtHR): The only issue is whether or not the authorities were suffi-	nance on the enforcement of the removal, expulsion or deportation order	https://www.admin.ch/opc/en/classified-compila- tion/19995092/index.html#a8 (EN)
			govern the	ciently diligent in their efforts to deport	on identification and documentation	Article 3 ff Ordonnance on the Enforcement of the
			process of re-	the applicant.	with a view to removal and there is an	removal, expulsion or deportation order
			documentation		instruction by the SEM on the identification and documentation for persons	https://www.admin.ch/opc/fr/classified-compila- tion/19994789/index.html#a3 (F)

			and/or ascertain entitlement to nationality, for the purpose of removal? Do these rules articulate the respective roles that state and individual are expected to play? Are there time limits clearly set out? Are the outcomes of such processes used/considered relevant	• Equal Rights Trust (ERT) (2012), Guide- lines to Protect Stateless Persons from Ar- bitrary Detention: The inability of a state- less person to cooperate with removal proceedings should not be treated as non- cooperation (see also above). • ENS (2015) Protecting Stateless Persons from Arbitrary Detention: a regional toolkit for practitioners: The detaining state should have rules in place that gov- ern the process of re-documentation and/ or ascertaining entitlement to national- itythe respective roles that the state and the individual should be expected to play and related time limits should be clearly articulated. The longer it takes to do so, detention is more likely to become unrea- sonable and disproportionate. • ECRE, Point of No Return: The Futile De- tention of Unreturnable Migrants, 2014: Once un-returnability is established, mi-	with a removal order, including refused asylum seekers. In principle the individual within the asylum procedure has a duty to cooperate in obtaining valid travel documents in case of a removal order (Article 8(4) Asylum Act). If the individual does not cooperate the State can initiate its own efforts and collaborate e.g. with the authorities of the presumed state of origin. There is no time limit for that clearly set out. However, detention in any case ceases to be proportionate if there is no reasonable prospect of receiving documentation. The identification and documentation procedure is not related to the statelessness determination procedure and, in principle, the information is not used or considered in a statelessness determination procedure.	SEM Instruction on identification and documentation, https://www.sem.ad-min.ch/dam/data/sem/asyl/verfahren/hb/g/hb-g1-f.pdf (F)
			determination of whether an individual is stateless?	should not be used for nationals of countries to which forced returns are not generally possible.		
DET	3	f	Is free legal aid available to challenge detention? Are there any barriers to accessing this in practice?	UNHCR (2014), Handbook on Protection of Stateless Persons: Judicial oversight of detention is always necessary and detained individuals need to have access to legal representation, including free counselling for those without means. EU Returns Directive: Art 13(3) The third-country national concerned shall have the possibility to obtain legal advice, representation and, where necessary, linguistic assistance.	Yes, free legal aid in principle is guaranteed. It requires that the person concerned does not have sufficient means. Free legal representation requires that a case presents particular legal or factual difficulties and has some prospect of success. The right to free legal assistance in detention procedures is regulated by cantonal procedural law and can thus vary from one canton to the other. NGOs report	Cantonal procedural legislation. On this database you can find all cantonal legislation searchable by issue or canton: http://www.lexfind.ch/ AIDA reports that migrants in administrative detention have difficulties accessing lawyers, interpreters, social services etc. http://www.asylumineurope.org/reports/country/switzerland/legal-assistance

						that migrants in immigration deten-	
						tion sometimes face difficulties in ac-	
						cessing legal aid.	
DET	4	а	Protec-	Are those re-	• UN Convention Relating to the Status of	Little information is available on prac-	Article 12 Swiss Constitution
			tions	leased from	Stateless Persons, 1954: Art 27	tice. If the removal cannot be imple-	https://www.admin.ch/opc/en/classified-compila-
			on re-	detention is-	• UNHCR (2014), Handbook on Protection	mented the person is released from	tion/19995395/index.html#a12(EN)
			lease	sued with any	of Stateless Persons: Statelessness, by its	detention but not granted status. The	
				identification,	very nature, severely restricts access to	person will then be undocumented/ir-	
				including con-	basic identity and travel documents that	regular. Regularisation is only possible	
				firmation of	nationals normally possess. Moreover,	if that person can apply for a legal sta-	
				their stateless-	stateless persons are often without a legal	tus through some other way, e.g. by	
				ness status,	residence in any country. Thus, being un-	marrying someone with a residence	
				and thus pro-	documented or lacking the necessary im-	permit. However, persons released	
				tected from ar-	migration permits cannot be used as a	from detention still have the removal	
				bitrary re-de-	general justification for detention of such	order and proof that they have been	
				tention?	persons.	detained and that removal was not	
					• ENS (2015) Protecting Stateless Persons	possible, so combined with the maxi-	
					from Arbitrary Detention: a regional	mum period of detention (DET 4c) this	
					toolkit for practitioners: Article 27 of the	provides some protection from re-de-	
					1954 Statelessness Convention applies	tention.	
					to all stateless persons, which includes		
					those not staying legally in the state's ter-		
					ritory state parties to the 1954 Conven-		
					tion have an obligation to provide stay		
					rights to stateless persons who have been		
					released from detention.		
					• Equal Rights Trust (ERT) (2012), Guide-		
					lines to Protect Stateless Persons from Ar-		
					bitrary Detention: Guidelines 55 & 56		
					Special care should be taken to address		
					the vulnerabilities of stateless persons		
					who are released from detention and to		
					ensure that they enjoy all human rights		
					which they are entitled to under interna-		
					tional law Released stateless detainees		

DET 4 b If the purpose of detention cannot be ful-filled (e.g. removal) and the person is released, what legal status is provided to them by law? Can they access social services, accommodation, welfare, education and healthcare? Do they have the right to work? DET 4 c If re-detention cannot be ful-filled (e.g. removal) and the person is released. What legal status is provided to them by law? Can they access social services, accommodation, welfare, education and healthcare? Do they have the right to work? DET 4 c If re-detention consideration. In the provided to wards any maximum time limits? DET 4 c If re-detention consideration. In the provision of the person is released in the person is released. What legal status is provided to them by law? Can they access social services, accommodation, welfare, education face detention has express where the right to work? DET 4 c If re-detention consideration is the person is released from detention but not granted status and will that be the person is released from detention but not granted status and will that be the person is released from detention but not granted status and will that be the person is released from detention but not granted status and will that be the person is released from detention but not granted status and will that the person is released from detention but not granted status and will that the person is released from detention but not granted status and will that the person is released from detention but not granted status and will that the person is released. In fortified e.g. removed an apply for detention is granted status and will that the person is released from detention but not granted status and will that the person is released from detention but not granted status and will that the person is released from detention but not granted status and will that the person is released from detention but not granted status and will the person in the mention provided the person is released from detention but not granted status and will		1					
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cannot be ful- filled (e.g. re- moval) and the person is re- leased, what legal status is provided to them by law? Can they ac- cess social ser- vices, accom- modation, wel- fare, education and healthcare? Do they have the right to work? DET 4 c The detention does occur, is the cumulative time spent in detention counted to- wards any maximum time limits? Light and (6) of the Directive should be in- terpreted as requiring that after the maxi- mump priod of detention has expired, the person must be released limendiately the individual's lack of valid documenta- tion, his/her inability to support him/her- self or his/her "aggressive conduct" should not be a deterrent to his/her re- lease. Equal Rights Trust (ERT) (2012). Guide- lines to Protect Stateless Persons from Ar- bitrary Detention: Guideline 55 as above. DET 4 c The detention does occur, is the cumulative time spent in detention counted to- wards any maximum time limits? Logical Rights Trust (ERT) (2012). Guide- lines to Protect Stateless Persons from Ar- bitrary Detention: Guideline 40 When cal- culating the total time spent by an individ- ual in detention, it is highly desirable that time spent in detention on previous occa- sions is taken into consideration. Logical Rights Trust (ERT) (2012). Guide- lines to Protect Stateless Persons from Ar- bitrary Detention: Guideline 40 When cal- culating the total time spent by an individ- ual in detention, it is highly desirable that time spent in detention on previous occa- sions is taken into consideration. Logical Rights Trust (ERT) (2012). Guide- lines to Protect Stateless Persons from Ar- bitrary Detention: Guideline 40 When cal- culating the total time spent by an individ- ual in detention, it is highly desirable that time spent in detention on previous occa- sions is taken into consideration. Logical Rights Trust (ERT) (2012). Guide- lines to Protect Stateless Persons from Ar- bitrary Detention: Guideline 40 When cal- culating the total time spent by an individ- ual in detention, it is highly d				of detention	Migratsia' pri Ministerstvo na vatreshnite	the person is released from detention	https://www.admin.ch/opc/en/classified-compila-
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tion, his/her inability to support him/her- self or his/her "aggressive conduct" Can they ac- cess social ser- vices, accom- modation, wel- fare, education and healthcare? Do they have the right to work? DET 4 c If re-dention does occur, is the cumulative time spent in detention detention counted to- wards any maximum time limits? tion, his/her inability to support him/her- self or his/her "aggressive conduct" should not be a deterrent to his/her re- lease. Land Rights Trust (ERT) (2012), Guide- lines to Protect Stateless Persons from Ar- bitrary Detention: Guideline 55 as above. tion, his/her inability to support him/her- self or his/her "aggressive conduct" should not be a deterrent to his/her re- lease. Land Rights Trust (ERT) (2012), Guide- lines to Protect Stateless Persons from Ar- bitrary Detention: Guideline 40 When cal- culating the total time spent by an individ- ual in detention, counted to- wards any maximum time limits? Land Rights Trust (ERT) (2012), Guide- lines to Protect Stateless Persons from Ar- bitrary Detention: Guideline 40 When cal- culating the total time spent by an individ- ual in detention, it is highly desirable that time spent in detention on previous occa- sions is taken into consideration. Land Rights Trust (ERT) (2012), Guide- lines to Protect Stateless Persons from Ar- bitrary Detention: Guideline 40 When cal- culating the total time spent by an individ- ual in detention, it is highly desirable that time spent in detention on previous occa- sions is taken into consideration. Land Rights Trust (ERT) (2012), Guide- lines to Protect Stateless Persons from Ar- bitrary Detention: Guideline 40 When cal- culating the total time spent by an individ- ual in detention, counted to- wards any maximum time limits? Land Rights Trust (ERT) (2012), Guide- lines to Protect Stateless Persons from Ar- bitrary Detention: Guideline 40 When cal- culating the total time spent in detention or the trust (ERT) (2012), Guide- lines to Protect Stateless Persons from Ar- bitrary Detention: Guidelin				legal status is		residence permit.	
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Lease Social services, accommodation, welfare, education and healthcare? Do they have the right to work?				Can they ac-		They only have access to minimum as-	
modation, welfare, education and healthcare? Do they have the right to work? DET 4 c If re-detention does occur, is the cumulative time spent in detention counted towards any maximum time limits? DET 4 c If re-detention does occur, is the cumulative time spent in detention counted towards any maximum time limits? DET 4 c If re-detention does occur, is the cumulative time spent in detention counted towards any maximum time limits? DET 4 c If re-detention does occur, is the cumulative time is considered and the cumulative time is considered and the cumulative time is counted towards any maximum time limits? DET 4 c If re-detention does occur, is the cumulative time is considered and the cumulative time is considered and the cumulative time is counted towards any maximum time limits? DET 4 c If re-detention does occur, is the cumulative time is considered towards any maximum time limits? DET 5 d c If re-detention does occur, is the cumulative time is considered and the cumulative time is considered and the cumulative time is counted. In case it is considered and the cumulative time is counted. In case it is considered and the cumulative time is counted. In case it is considered and the country and re-entered irregularly and is now confronted with a new removal order, there is also a new maxi-				cess social ser-	•		
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DET 4 C If re-detention does occur, is the cumulative time spent in detention counted towards any maximum time limits? Imits?				modation, wel-	· · · · · · · · · · · · · · · · · · ·	of living (Article 12 Constitution) but	
the y have no possibility to get a work permit. In principle they would have to pay contributions to public healthcare insurance and would therefore have healthcare coverage. The right to education for children is guaranteed. If re-detention does occur, is the cumulative time spent in detention counted towards any maximum time limits? If re-detention does occur, is the cumulative time spent in detention counted towards any maximum time limits? If re-detention does occur, is the cumulative time spent in detention counted towards any maximum time limits? If re-detention does occur, is the cumulative time spent in detention counted towards any maximum time limits? If re-detention does occur, is the cumulative time spent in detention on previous occasions is taken into consideration. In principle they would have to pay contributions to public healthcare insurance and would therefore have healthcare coverage. The right to education for children is guaranteed. In principle they would have to pay contributions to public healthcare insurance and would therefore have healthcare education for children is guaranteed. In principle they would have to pay contributions to public healthcare insurance and would therefore have healthcare education for children is guaranteed. In principle they would have to pay contributions to public healthcare insurance and would therefore have healthcare education for children is guaranteed. In principle they would have to pay contributions to public healthcare insurance and would therefore have healthcare education for children is guaranteed. In principle they would have to pay contributions to public healthcare insurance and would therefore have healthcare education for children is guaranteed. In principle, depending on the ground for detention, let ention, detention, let ention is limited to a maximum period. In case of re-detention is limited to a maximum period. In case of re-detention is limited to a maximum period. In case of re-detention is limited to a maximum period. In				fare, education		not to social welfare benefits. Also,	
DET 4 c If re-detention does occur, is the cumulative time spent in detention counted towards any maximum time limits? DET 4 c If re-detention does occur, is the cumulative time spent in detention counted towards any maximum time limits? DET 4 c If re-detention does occur, is the cumulative time spent in detention counted towards any maximum time limits? DET 4 c If re-detention does occur, is the cumulative time spent in detention counted towards any maximum time limits? DET 4 c If re-detention does occur, is the cumulative time spent in detention. Guideline 40 When calculating the total time spent by an individual in detention, it is highly desirable that time spent in detention on previous occasions is taken into consideration. DET 4 c If re-detention does occur, is the cumulative time is guaranteed. In principle, depending on the ground for detention is limited to a maximum period. In case of re-detention it is decisive whether it is considered to be the same case/detention order as the first detention. In that situation the cumulative time is counted. In case it is considered a new case, i.e. the person in the meantime has left the country and re-entered irregularly and is now confronted with a new removal order, there is also a new maximum maximum time.				and	didefine 33 d3 dbove.	they have no possibility to get a work	
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wards any maximum time limits? sions is taken into consideration. limits? sions is taken into consideration. uation the cumulative time is counted. In case it is considered a new case, i.e. the person in the meantime has left the country and re-entered irregularly and is now confronted with a new removal order, there is also a new maximum time limits?				counted to-		order as the first detention. In that sit-	der/live/de/php/clir/http/index.php?highlight do-
maximum time limits? In case it is considered a new case, i.e. the person in the meantime has left the country and re-entered irregularly and is now confronted with a new removal order, there is also a new maxi-				wards any	·	uation the cumulative time is counted.	cid=atf%3A%2F%2F143-II-
limits? the person in the meantime has left the country and re-entered irregularly and is now confronted with a new re- moval order, there is also a new maxi-				=			
the country and re-entered irregularly and is now confronted with a new removal order, there is also a new maxi-				limits?		· ·	
and is now confronted with a new removal order, there is also a new maxi-						•	
						moval order, there is also a new maxi-	
mum time limit.						mum time limit.	

Prevention and Reduction

Cat	Q	Sub	Subcat	Question	International Norms / Good Practice	Answer	Source
PRS	1	а	State-	Is there a pro-	UN Convention on the Reduction of State-	Yes, there is a provision in law allowing for	Article 38(3) Swiss Constitution
			less	vision in law	lessness, 1961: A Contracting State shall grant	simplified naturalisation of stateless children	https://www.admin.ch/opc/en/classified-
			born on	for stateless	its nationality to a person born in its territory	in Switzerland. It does not however depend	compilation/19995395/index.html#a38
			territory	children born	who would otherwise be stateless	on the child being born in Switzerland but on	(EN)
				on the terri-	• European Convention on Nationality, 1997:	the requirement of five years of residence,	Article 23 Citizenship Act (2014)
				tory to be	Each State Party shall provide in its internal	among others (see also answer to IDP 9a and	https://www.admin.ch/opc/fr/official-
				granted na-	law for its nationality to be acquired by chil-	9b above). Thus, there is no specific safe-	compilation/2016/2561.pdf (F)
				tionality?	dren born on its territory who do not acquire	guard for children born stateless in Switzer-	
				If yes, con-	at birth another nationality	land.	
				tinue with	• Convention on the Rights of the Child 1989:		
				PRS1b below.	The child shall have the right to acquire a		
				If no, proceed	nationality States Parties shall ensure the		
				to PRS1j.	implementation of these rightsin particular		
					where the child would otherwise be state-		
					less States Parties undertake to respect the		
					right of the child to preserve his or her iden-		
					tity, including nationality		
					• Genovese v. Malta (ECtHR) Application No.		
					53124/09, 11 October 2011		
PRS	1	b		Is the provi-	• UNHCR Guidelines on Statelessness #4	Yes, there is a non-automatic possibility of	Article 38(3) Swiss Constitution
				sion for state-	2012: Article 1 of the 1961 Convention pro-	access to nationality by application through	https://www.admin.ch/opc/en/classified-
				less children	vides Contracting States with two alternative	the so-called simplified naturalisation. For	compilation/19995395/index.html#a38
				to access na-	options for granting nationality to children	simplified naturalisation the child must have	(EN)
				tionality auto-	who would otherwise be stateless born in	five years' legal residence, one year of which	Article 23 in conjunction with Article 20
				matic or non-	their territory. States can either provide for	must be immediately prior to the application.	in conjunction with Article 12 Citizenship
				automatic (i.e.	automatic acquisition of nationality upon	Moreover, the child must be integrated in	Act (2014) https://www.ad-
				by applica-	birth pursuant to Article 1(1)(a), or for acquisi-	Switzerland (Article 23 in conjunction with	min.ch/opc/fr/official-compila-
				tion)?	tion of nationality upon application pursuant	Article 20 in conjunction with Article 12 Citi-	tion/2016/2561.pdf(F)
					to Article 1(1)(b)	zenship Act). According to Article 12 Citizen-	Articles 2 ff Ordonnance on Swiss Citizen-
					• ENS (2015), No Child Should Be Stateless:	ship Act and the Citizenship Ordonnance, a	ship https://www.admin.ch/opc/fr/offi-
					Article 1 of the 1961 Convention and article	person is successfully integrated if they re-	cial-compilation/2016/2577.pdf (F)
					6(2) of the ECN are the most important of	spect public security and order, and constitu-	
					these norms for the European context. Both	tional values, can communicate in daily life	
		1			oblige the conferral of nationality to children	orally and in writing in one of the official na-	
					born on the territory if they would otherwise	tional languages, and participate in the la-	
					be stateless but allow some leeway in how	bour market or in education (i.e. does not	
		1			states transpose this safeguard into their do-	depend on social security). The requirements	
					mestic systems. The first, and optimal,	for simplified naturalisation are reduced vis-	

		method – as it is all-encompassing and does	à-vis ordinary naturalisation. Nevertheless,	
		not tolerate even a temporary period of state-	the authorities maintain discretion when de-	
		lessness – is to grant nationality to otherwise	ciding whether the criteria are fulfilled. The	
		stateless children automatically, at birth.	legal residence requirement is contrary to	
			Switzerland's international obligations and	
			can result in children born stateless in Swit-	
			zerland not being able to acquire Swiss na-	
			tionality because their parents are irregular	
			migrants. The possibility of simplified natu-	
			ralisation expires once the stateless child	
			turns eighteen.	
PRS 1 c	Is it a require-	UNHCR Guidelines on Statelessness #4	No.	Article 23 Citizenship Act (2014)
	ment that the	2012: The test is whether a child is stateless		https://www.admin.ch/opc/fr/official-
	parents are	because he or she acquires neither the na-		compilation/2016/2561.pdf (F)
	also stateless	tionality of his or her parents nor that of the		
	for the child to	State of his or her birth; it is not an inquiry		
	acquire the	into whether a child's parents are stateless.		
	nationality of	Restricting the application of Article 1 of the		
	the host	1961 Convention to children of stateless par-		
	state?	ents is insufficient in light of the different		
		ways in which a child may be rendered state-		
		less and contrary to the terms of those provi-		
		sions.		
		• ENS (2015), No Child Should Be Stateless:		
		Only allowing access to nationality for state-		
		less children whose parents are stateless fails		
		to account for the circumstance where the		
		child's parent(s) do hold a nationality them-		
		selves, but are unable to pass this on		
PRS 1 d	Are children	UNHCR Guidelines on Statelessness #4	They must be recognised by Switzerland as	Article 20 in conjunction with Article 12
	born stateless	2012: A Contracting State to the 1961 Con-	stateless. For the requirements and ques-	Citizenship Act (2014) https://www.ad-
	required to		·	, , , , , , , , , , , , , , , , , , , ,
	required to prove they	vention cannot avoid the obligations to grant	tions of proof see above in the section on Statelessness Determination and Status. Ad-	min.ch/opc/fr/official-compila-
	required to prove they cannot access	vention cannot avoid the obligations to grant its nationality to a person who would other-	tions of proof see above in the section on Statelessness Determination and Status. Ad-	, , , , , , , , , , , , , , , , , , , ,
	prove they	vention cannot avoid the obligations to grant its nationality to a person who would otherwise be statelessbased on its own interpre-	tions of proof see above in the section on Statelessness Determination and Status. Ad- ditionally, the child must prove that it fulfils	min.ch/opc/fr/official-compila- tion/2016/2561.pdf (F)
	prove they cannot access	vention cannot avoid the obligations to grant its nationality to a person who would otherwise be statelessbased on its own interpretation of another State's nationality laws	tions of proof see above in the section on Statelessness Determination and Status. Ad- ditionally, the child must prove that it fulfils the criteria for a simplified naturalisation ac-	min.ch/opc/fr/official-compila- tion/2016/2561.pdf (F) Articles 12 ff. Administrative Procedure
	prove they cannot access another na-	vention cannot avoid the obligations to grant its nationality to a person who would otherwise be statelessbased on its own interpre-	tions of proof see above in the section on Statelessness Determination and Status. Ad- ditionally, the child must prove that it fulfils	min.ch/opc/fr/official-compila- tion/2016/2561.pdf (F) Articles 12 ff. Administrative Procedure Act APA https://www.ad-

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			1				
			country	y of	of proof must be shared between the claim-	and the burden of proof are the same as in	
			birth?		ant and the authorities decision makers	the statelessness determination procedure.	
					need to take into account Articles 3 and 7 of		
			If yes, p	olease	the CRC and adopt an appropriate standard of		
			describ	e the	proof, for example 'reasonable degree' Re-		
			require	ement	quiring a higher standard of proof would un-		
			e.g. wh	at is	dermine the object and purpose of the 1961		
			the star	ndard	Convention. Special procedural considerations		
			and bur	rden of	to address the acute challenges faced by chil-		
			proof, a	and	dren, especially unaccompanied children, in		
			how lac		communicating basic facts with respect to		
			any oth		their nationality are to be respected.		
			tionality		,		
			stateles				
			is deter	-			
			in pract				
PRS	1	е	Is a stat		UN Convention on the Reduction of State-	Yes. The requirement is five years of legal	Article 23 Citizenship Act (2014)
			child bo		lessness, 1961: A Contracting State may make	residence, one year of which must be imme-	https://www.admin.ch/opc/fr/official-
			the terr		the grant of its nationalitysubject to one or	diately before the application for naturalisa-	compilation/2016/2561.pdf (F)
			require	-	more of the following conditions:	tion is made.	
			fulfil a p		b) that the person concerned has habitually		For an explanation of "Aufenthalt in
			of resid	•	resided in the territory of the Contracting		Übereinstimmung mit den ausländer-
			to be gr		State for such period as may be fixed by that		rechtlichen Vorschriften" see: Bundesrat,
			nationa		State, not exceeding five years immediately		Botschaft zur Totalrevision des Bun-
			If yes, w	•	preceding the lodging of the application nor		desgesetzes über das Schweizer Bürger-
			it? Mus		ten years in all.		recht (Bürgerrechtsgesetz, BüG) vom 4.
			be legal	ı İ	UNHCR Guidelines on Statelessness #4		März 2011, p. 2857, <u>https://www.ad-</u>
				perma-	2012: States may stipulate that an individual		min.ch/opc/de/federal-ga-
			nent re		who would otherwise be stateless born in its		zette/2011/2825.pdf; Art. 33 Citizenship
			dence?		territory fulfils a period of "habitual resi-		Act (2014).
					dence" This period is not to exceed five		,
					years immediately preceding an application		
					nor ten years in all. In light of the standards		
					established under the CRC, these periods are		
					lengthy. States whichrequire a certain pe-		
					riod of habitual residence are encouraged to		
					provide for a period as short as possibleThe		
	1	1			provide for a period as short as possible The		

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		I		. "		
				term "habitual residence" isto be under-		
				stood as stable, factual residence. It does not		
				imply a legal or formal residence requirement.		
				The 1961 Convention does not permit Con-		
				tracting States to make an application for the		
				acquisition of nationality by individuals who		
				would otherwise be stateless conditional		
				upon lawful residence.		
				• Convention on the Rights of the Child 1989:		
				Arts 3 & 7		
				• Committee on the Rights of the Child, Con-		
				cluding observations on the 4th periodic re-		
				port of the Netherlands CRC/C/NDL/CO/4,		
				2015: The Committee recommends that the		
				State party ensure that all stateless children		
				born in its territory, irrespective of residency		
				status, have access to citizenship without any		
				conditions.		
				• European Convention on Nationality, 1997:		
				Article 6 (2)(b) Such an application may be		
				made subject to the lawful and habitual resi-		
				dence on its territory for a period not exceed-		
				ing five years immediately preceding the lodg-		
				ing of the application.		
				• ENS (2016), Ending Childhood Statelessness:		
				The ECN cannot be interpreted as undermin-		
				ing states' obligations under the CRCand the		
				requirement of lawful residence should be re-		
				moved.		
PRS	1	f	Are the par-	Committee on the Rights of the Child, Con-	No, but it is necessary for the child – see	
			ents of a	cluding Observations Czech Republic	above.	
			stateless child	CRC/C/CZE/CO/3-4, 2011: The outcome of an		
1			required to	application for citizenship, legal residence or		
			fulfil a period	similar status by the parents of a child born on		
1			of residence	the territory should not prejudice the right of		
1			for the child to	the child to acquire the nationality of the		
1			be granted na-	State party where the child would otherwise		
			tionality?	be stateless.		
	1	l .	, -			

	1	1 1				
			If yes, what is	• ENS (2015), No Child Should Be Stateless:		
			it? Must this	Demanding that the child or his/her parents		
			be legal	reside lawfully on the territory is prohibited		
			and/or perma-	by the 1961 Convention which permits only		
			nent resi-	the condition of a certain period of habitual		
			dence?	residence.		
PRS	1	g	What are the	• UN Convention on the Reduction of State-	18 years of age is the limit for applying for	Article 38(3) Swiss Constitution
			age limits, if	lessness, 1961: A Contracting State may make	simplified naturalisation.	https://www.admin.ch/opc/en/classified-
			any, for mak-	the grant of its nationalitysubject to one or		compilation/19995395/index.html#a38
			ing an applica-	more of the following conditions:		(EN)
			tion for na-	(a) that the application is lodged during a pe-		Article 23 Citizenship Act (2014)
			tionality for a	riod beginning not later than at the age of		https://www.admin.ch/opc/fr/official-
			stateless per-	eighteen years and ending not earlier than at		compilation/2016/2561.pdf (F)
			son born on	the age of twenty-one years		Article 14 Swiss Civil Code
			the territory?	UNHCR Guidelines on Statelessness #4		https://www.admin.ch/opc/en/classified-
				2012:Contracting Statesneed to accept		compilation/19070042/index.html#a14
				applications lodged at a time beginning not		(EN)
				later than the age of 18 and ending not earlier		
				than the age of 21 in accordance with Article		
				1(2)(a) of the 1961 Convention.		
				• ENS (2015), No Child Should Be Stateless:		
				any application procedure which only be-		
				comes available in late childhood or even		
				upon reaching majority is particularly prob-		
				lematic [] closing the window of opportunity		
				to apply for a nationality through such safe-		
				guards too early has the effect of leaving it in		
				the hands of parents to take the necessary		
				steps to secure a nationality for their child		
				and may mean children are left stateless due		
				to the lack of action on the part of their par-		
				ents.		
PRS	1	h	Are there spe-	UNHCR Guidelines on Statelessness #4	No	
			cific provisions	2012: Some children are born to refugee par-		
			for the nation-	ents who are themselves stateless or cannot		
			ality or state-	acquire the nationality of their parents owing		
			lessness of	to restrictions on transmission of nationality		
			children born	,		
				l e e e e e e e e e e e e e e e e e e e		

		1	1	1			
				to beneficiar-	to children born abroad. Where the national-		
				ies of interna-	ity of the parents can be acquired through a		
				tional protec-	registration or other procedure, this will be		
				tion?	impossible owing to the very nature of refu-		
					gee status which precludes refugee parents		
					from contacting their consular authorities.		
PRS	2	а	Found-	Are foundlings	• UN Convention on the Reduction of State-	Yes, foundlings acquire Swiss nationality au-	Article 3 Citizenship Act (2014)
			lings	granted citi-	lessness, 1961: A foundling found in the terri-	tomatically.	https://www.admin.ch/opc/fr/official-
				zenship by	tory of a Contracting State shall, in the ab-		compilation/2016/2561.pdf (F)
				law? If it's not	sence of proof to the contrary, be considered		
				automatic, is	to have been born within that territory of par-		
				there an appli-	ents possessing the nationality of that State.		
				cation proce-	• European Convention on Nationality, 1997:		
				dure?	Each State Party shall provide in its internal		
					law for its nationality to be acquired ex lege		
					by the following persons: [] b) foundlings		
					found in its territory who would otherwise be		
					stateless.		
PRS	2	b		If yes to either	UNHCR Guidelines on Statelessness #4	Yes – only minor children, i.e. children under	Article 3 Citizenship Act (2014)
				question im-	2012: At a minimum, the safeguard is to ap-	the age of 18 acquire citizenship automati-	https://www.admin.ch/opc/fr/official-
				mediately	ply to all young children who are not yet able	cally if found.	compilation/2016/2561.pdf (F)
				above, is there	to communicate accurately information per-	, , , , , , , , , , , , , , , , , , , ,	
				an age limit	taining to the identity of their parents or their		
				(or status e.g.	place of birth If a State provides for an age		
				'newborn')	limit for foundlings to acquire nationality, the		
				specified for	age of the child at the date the child was		
				foundlings to	found is decisive and not the date when the		
				be granted cit-	child came to the attention of the authorities.		
				izenship? If			
				not, when			
				would a child			
				usually qualify			
				in practice?			
PRS	2	С		Can citizen-	UNHCR Guidelines on Statelessness #4	Citizenship can be withdrawn if it is later es-	Article 3 Citizenship Act (2014)
				ship be with-	2012: Nationality acquired by foundlings pur-	tablished who the parents are, if such action	https://www.admin.ch/opc/fr/official-
				drawn from	suant to Article 2 of the 1961 Convention may	would not result in the child becoming state-	compilation/2016/2561.pdf (F)
				foundlings if	only be lost if it is proven that the child con-	less. Citizenship cannot be withdrawn if it	
				parents are	cerned possesses another State's nationality.	would result in the child becoming stateless	

nship Act (2014)
dmin.ch/opc/fr/official-
016/2561.pdf (F)
vil Code
dmin.ch/opc/en/classified-
9070042/in-
<u>'a (</u> EN)
(

PRS	3	b	lus san-	Can children	UN Convention on the Reduction of State-	Yes. In principle there are no conditions, but	Article 1 and 7 Citizenship Act (2014)
FNS	3	l b	guinis	of a parent	-	citizenship can be lost/forfeited if the child	https://www.admin.ch/opc/fr/official-
			and dis-	who is a na-	lessness, 1961: Art 4	has not been registered with the Swiss au-	compilation/2016/2561.pdf (F)
			crimina-	tional, born	UNHCR Guidelines on Statelessness #4	thorities (in Switzerland or abroad) before	compilation/2016/2561.pui (F)
			tion	outside the	2012:where a child who would otherwise	the 25 th birthday of the child, but only if the	
			tion		be stateless is born in a Contracting State to	· · · · · · · · · · · · · · · · · · ·	
				country, ac-	parents of another Contracting State but does	child does not become stateless.	
				cess national-	not acquire the nationality of the State of	la the second of control of contr	
				ity by descent	birth automatically and either misses the age	In the case of unmarried parents where only	
				(ius sangui-	limit to apply for nationality or cannot meet	the father is Swiss, additional evidence of pa-	
				nis)? Are there	the habitual residence requirement in the	ternity may be required.	
				any condi-	State of birth responsibility falls to the Con-		
				tions?	tracting State of the parents to grant its na-		
				Could these	tionality to the child (or children) of its na-		
				conditions be	tional where children of a national of a Con-		
				regarded as	tracting State who would otherwise be state-		
				discrimina-	less are born in a non-Contracting State the		
				tory? (see	Contracting State of the parents [is required]		
				question be-	to grant its nationality to the child (or chil-		
				low for where	dren) of its nationals born abroad Article 4		
				child would	of the 1961 Convention must be read in light		
				otherwise be	of developments in international human		
				stateless)	rights law, in particular the right of every child		
					to acquire a nationality and the principle of		
					the best interests of the child		
					• Genovese v. Malta (ECtHR) Application No.		
					53124/09, 11 October 2011: While the right		
					to citizenship is not as such a Convention right		
					and while its denial in the present case was		
					not such as to give rise to a violation of Article		
					8, the Court considers that its impact on the		
					applicant's social identity was such as to bring		
					it within the general scope and ambit of that		
					article. Maltese legislation expressly granted		
					the right to citizenship by descent and estab-		
					lished a procedure to that end. Consequently,		
					the state which has gone beyond its obliga-		
					tions under Article 8 in creating such a right [.		
L			L		don's ander Article of it creating such a light [.		

		,				
] must ensure that the right is secured with-		
				out discrimination within the meaning of Arti-		
				cle 14.		
				• ENS (2015), No Child Should Be Stateless:		
				States are free to impose additional condi-		
				tions [to lus Sanguinis conferral], as long as		
				these are not discriminatory in nature safe-		
				guards should again be in place to ensure that		
				statelessness does not result		
				UNHCR Global Action Plan to End Stateless-		
				ness 2014-24: Action 4		
				Fighting statelessness and discriminatory		
				nationality law in Europe, Laura van Waas,		
				2012		
				Convention on the Elimination of all Forms		
				of Discrimination Against Women, General		
				recommendation No. 32 on the gender-re-		
				lated dimensions of refugee status, asylum,		
				nationality and statelessness of women, No-		
				vember 2014		
PRS	3	С	Can children	As above	If a child is born outside the country to a na-	Article 1 and 7 Citizenship Act (2014)
			of a parent		tional they automatically acquire Swiss na-	https://www.admin.ch/opc/fr/official-
			who is a na-		tionality. In principle the child must be regis-	compilation/2016/2561.pdf (F)
			tional, born		tered with the Swiss authorities before their	
			outside the		25 th birthday, otherwise the nationality is for-	
			country, ac-		feited. Forfeiture however is only possible if	
			cess national-		the child does not become stateless. If the	
			ity by descent		child would otherwise be stateless, national-	
			(ius sanguinis)		ity cannot be lost.	
			if they would			
			otherwise be			
			stateless? Are			
			there any con-			
			ditions? Could			
			these condi-			
			tions be re-			
			garded as dis-			
			criminatory?			

DDC	1		۸	Daga tha law	Convention on the Bights of the CLILLAGOO	A manabile beam in Constructed and manable and a	Autiala 40 Civil Cada
PRS	4	а	Access	Does the law	Convention on the Rights of the Child 1989:	Any child born in Switzerland must be regis-	Article 40 Civil Code
			to birth	provide that	The child shall be registered immediately after	tered at the civil registry office of the district	https://www.admin.ch/opc/en/classified-
			registra-	all children are	birth and shall have the right from birth to a	in which the child is born within three days of	compilation/19070042/index.html#a40
			tion	registered im-	name, the right to acquire a nationality and,	the birth. Usually the hospital where the	(EN)
				mediately	as far as possible, the right to know and be	child is born will register the child. If the child	Article 15a Civil Registry Ordinance
				upon birth?	cared for by his or her parents.	is born at home/outside a medical facility the	https://www.admin.ch/opc/fr/classified-
				Can children	• International Covenant on Civil and Political	birth can be reported by the mother or any	compilation/20040234/index.html#a15a
				be registered	Rights 1966: Art 24(2)	other witness to the birth. Late registration is	(F)
				if parents are	Council of Europe, Recommendation	possible.	Article 34 Civil Registry Ordinance
				undocu-	CM/Rec (2009) 13 of the Committee of Minis-		https://www.admin.ch/opc/fr/classified-
				mented	ters to member states on the nationality of	If the parents are undocumented the child's	compilation/20040234/index.html#a34
				and/or not le-	<u>children</u> : register the birth of all children born	birth must still be registered. Reportedly,	(F)
				gally residing	on their territory, even if they are born to a	some undocumented parents have encoun-	Instruction to the Civil Registry Ordinance
				in the country	foreign parent with an irregular immigration	tered delays or barriers when trying to regis-	on the registration of non-nationals (Oc-
				(by law)?	status or if the parents are unknown, in order	ter births.	tober 2008)
					to safeguard their right to a nationality. The		https://www.bj.admin.ch/con-
					registration of birth should be free of charge		tent/dam/data/bj/gesellschaft/zi-
					and be performed without delay, even if the		vilstand/weisungen/weisungen-07/10-
					period within which the birth should have		<u>08-10-01-d.pdf</u> (G)
					been declared has already expired.		Instruction to the Civil Registry Ordinance
					• UNHCR Guidelines on Statelessness #4		on the registration of non-nationals with
					2012: registration of the birth provides		regard to legal stay in the country (Janu-
					proof of descent and of place of birth and		ary 2011)
					therefore underpins implementation of the		https://www.bj.admin.ch/con-
					1961 Convention and related human rights		tent/dam/data/bj/gesellschaft/zi-
					norms. Article 7 of the CRC specifically re-		vilstand/weisungen/weisungen-07/10-
					quires the registration of the birth of all chil-		<u>11-01-02-d.pdf</u> (G)
					dren and applies irrespective of the national-		
					ity, statelessness or residence status of the		
					parents.		
					• UNHCR Global Action Plan to End Stateless-		
					ness 2014-24: Action 7 Ensure birth registra-		
					tion for the prevention of statelessness.		
					• UN Sustainable Development Goal 16: By		
					2030, provide legal identity for all, including		
					birth registration.		
					UN Human Rights Council, Resolution		
					A/HRC/RES/20/4: Calls upon States to ensure		
	1	1	1	1			

PRS	4	b	Are there credible reports that suggest that children are prevented from registering in practice because of lack of documentation and/or parents' legal residence?	free birth registration, including free or low-fee late birth registration, for every child, and underscores the importance of effective birth registration and provision of documentary proof of birth irrespective of his or her immigration status and that of his or her parents or family members, which can contribute to reducing statelessness, as well as reducing vulnerability to trafficking in persons and other abuses and violations of their human rights. • Convention on the Rights of the Child 1989: Art 7(1) • International Covenant on Civil and Political Rights 1966: Art 24(2) • Council of Europe, Recommendation CM/Rec (2009) 13 of the Committee of Ministers to member states on the nationality of children: as above. • UNHCR Guidelines on Statelessness #4 2012: as above. • UNHCR Global Action Plan to End Statelessness 2014-24: Action 7 • UN Sustainable Development Goal 16 • UN Human Rights Council, Resolution A/HRC/RES/20/4: as above	Problems with birth registration and delays have been reported. The fact that birth registration is handled at the cantonal level makes it difficult to find accurate and up to date information. A report by the Federal Council of 2009 reports that at a set date in 2007, 813 births were not yet registered because of missing information about the identity of the mother or the father of the child. 90 % of these cases were resolved within 6 months after the birth of the child. The Committee on the Rights of the Child in its 2015 Concluding Observations on the 2-4 th periodic report of Switzerland recommended that Switzerland ensures that birth registration is available as soon as possible	Federal Council Report on the Registration of the Birth of non-national children of 2009: https://www.bj.ad-min.ch/dam/data/bj/gesellschaft/zi-vilstand/dokumentation/berichte/ber-br-beurkundung-d.pdf (G) CRC Concluding Observations 2015: https://www.humanrights.ch/up-load/pdf/150226_Concluding_Observations_CRC_Switzerland.pdf
					for all children, regardless of their parents' legal status and/or origin.	
PRS	4	С	Are there mandatory re- porting re- quirements for authorities which would deter undocu- mented par- ents coming	• UNICEF, Access to Civil, Economic and Social Rights for Children in the Context of Irregular Migration, 2012: While there is generally a separation between civil registries and immigration enforcement, undocumented parents may also fear detection, particularly in countries where civil servants have a duty to report undocumented migrants	No. Guidance to the Civil Registry Ordinance of January 2011 on the registration of nonnationals explicitly prohibits illegal stays from being reported to the migration authorities. The same applies to medical authorities or schools. A problem can arise if the health insurance of an undocumented person states a false address and this address is reported to the civil registry.	Instruction to the Civil Registry Ordinance on the registration of non-nationals with regard to legal stay in the country (January 2011) https://www.bj.admin.ch/content/dam/data/bj/gesellschaft/zivilstand/weisungen/weisungen-07/10-11-01-02-d.pdf (G)

	1	1	I	T			
				forward to	• PICUM, Rights of Accompanied Children in		Reports about problems relating to
				register their	an Irregular Situation, 2011: Certain barriers		health insurance are informal/anecdotal.
				children (e.g.	that prevent access to basic rights for children		
				medical au-	in an irregular migration situation arise across		
				thorities re-	the registry, health, education and housing		
				quired to re-	sectors. National legislation is often below the		
				port undocu-	standards set out in human rights law, inex-		
				mented mi-	plicit or contradicted by other rules and prac-		
				grants)?	tices, such as the duty to denounce or admin-		
					istrative requirements.		
PRS	5	а	Late	Is there a stat-	UNHCR Global Action Plan to End Stateless-	The birth must be registered immediately or	Article 35 Civil Registry Ordinance
			Birth	utory deadline	ness 2014-24: Low levels of birth registration	at least within three days. Late registration is	https://www.admin.ch/opc/de/classified-
			Regis-	before which	can be difficult to correct subsequently be-	possible.	compilation/20040234/index.html#a35
			tration	birth registra-	cause procedures for late birth registration		
				tion should be	have not been established or are lengthy,		
				completed? If	costly and complex and therefore inaccessible		
				yes, what is it?	to undocumented populations States also		
				Is late birth	need procedures for late and delayed birth		
				registration	registration and may consider undertaking		
				possible by	campaigns to register older children and		
				law?	adults. Birth registration needs to be free, ac-		
					cessible and undertaken on a non-discrimina-		
					tory basis.		
					UN Human Rights Council, Resolution		
					A/HRC/RES/20/4: as above.		
					• Council of Europe, Recommendation		
					CM/Rec (2009) 13 of the Committee of Minis-		
					ters to member states on the nationality of		
					children: as above.		
					• ENS (2015), No Child Should Be Stateless:		
					One of the ways in which states have sought		
					to deal with an intergenerational lack of docu-		
					mentation is by simplifying the procedures for		
					the late registration of births, making it easier		
					for adults who do not have a birth certificate		
					to acquire one, which can subsequently be		
					used to register their own children's births		

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PRS	5	b		Is late birth registration possible in practice?	 UNHCR Global Action Plan to End Statelessness 2014-24: as above. UN Human Rights Council, Resolution A/HRC/RES/20/4: as above. Council of Europe, Recommendation CM/Rec (2009) 13 of the Committee of Ministers to member states on the nationality of children: as above. ENS (2015), No Child Should Be Stateless: as above. 	Yes	Article 35 Civil Registry Ordinance https://www.admin.ch/opc/fr/classified- compilation/20040234/index.html#a35 (F) Federal Council Report on the Registra- tion of the Birth of non-national children of 2009 https://www.bj.ad- min.ch/dam/data/bj/gesellschaft/zi- vilstand/dokumentation/berichte/ber-br- beurkundung-d.pdf (G)
PRS	5	С		Are there any additional requirements (e.g. fee) for the late birth registration procedure? Are these problematic or do they cause lengthy delays?	• UN Human Rights Council, Resolution A/HRC/RES/20/4: as above.	No	Carron and Grant (C)
PRS	6	а	Awareness of birth registration	Does the government have programs in place to promote birth registration? If yes, please provide details.	 ENS (2015), No Child Should Be Stateless: as above. UNHCR Global Action Plan to End Statelessness 2014-24: Action 7 Council of Europe, 3rd European Conference on Nationality, 11-12 October 2004: Taken together Art 7 & 8 ECHR should be understood to encourage States Parties not only to take positive steps to avoid statelessness – including the promotion of birth registration – but also to grant citizenship to children who would otherwise be stateless and to foresee effective remedies for the child to challenge a decision (or lack of decision) by the state in this regard. 	No	

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Prevention and Reduction – December 2017

PRS	6	b	Are there sec-	Yes. Undocumented migrants. https://www.sem.ad-
			tions of the	min.ch/sem/de/home/internationales/il
			population be-	<u>legale-migration.html</u>
			lieved to be	
			unregistered?	
			Please provide	
			details and	
			source of in-	
			formation.	

Jurisprudence and Training

Cat	Q	Sub	Subcat	Question	International Norms/Good Practice	Answer	Source
LIT	1	а	Published	Number of published		Federal Court:	Numbers based on the cases indicated
			Judgements	judgements adjudi-		 Leading cases (published judgment): 0 	on the respective databases of the two
				cating statelessness		- Other published judgments (since	federal courts, the Federal Tribunal
				(broken down by		2000): 7	http://www.bger.ch/index/juridiction/ju-
				level of jurisdiction).			<u>risdiction-inherit-template/jurisdiction-</u>
				Please list.		Federal Administrative Court:	recht.htm
						- Leading cases (published judgment): 2	and the Federal Administrative Court
						- Other published judgments: 21	http://www.bvger.ch/pub- liws/pub/search.jsf
						Cantonal Courts normally do not deal	Keyword search ("staatenlos")
						with questions concerning statelessness	Reyword Search (Staaterilos)
						as this is primarily a Federal compe-	
						tence.	
LIT	1	b		Number of published		Federal Court:	Numbers based on the cases indicated
				judgements mention-		 Leading cases (published judgment): 	on the respective databases of the two
				ing statelessness		16	federal courts, the Federal Tribunal
				(broken down by		- Other published judgments: 77	http://www.bger.ch/index/juridiction/ju-
				level of jurisdiction).			risdiction-inherit-template/jurisdiction-
						Federal Administrative Court:	recht.htm
						 Leading cases (published judgment): 2 	and the Federal Administrative Court
						- Other published judgments: 145	http://www.bvger.ch/pub-
							liws/pub/search.jsf
	1_						Keyword search ("staatenlos")
LIT	2	а	Legal training	Is there judicial train-	• <u>UNHCR (Good Practices Paper 6):</u> offi-	There is no specialised training of gov-	
				ing on statelessness?	cials who may be in contact with state-	ernment officials (migration and asylum	
				If yes, please provide	less persons need to be trained to iden-	procedure officials, staff of reception de-	
				details (e.g. provider, frequency).	tify potential applicants for statelessness	tention centres, judges, police, etc), nei- ther on federal nor on cantonal level on	
				rrequency).	status and refer them to appropriate channels.	nationality laws and practices, stateless-	
					UNHCR Expert Meeting, Statelessness	ness and international standards.	
					Determination Procedures and the Sta-	Tiess and international standards.	
					tus of Stateless Persons 2010: It is rec-		
					ommended that States provide special-		
					ized training on nationality laws and		
					practices, international standards and		
					statelessness to officials responsible for		
					making statelessness determinations.		

LIT	2	b		Is there training for	UNHCR Expert Meeting, Statelessness	There is no specific training for lawyers	
	_	5		lawyers on stateless-	Determination Procedures and the Sta-	on statelessness. Statelessness is barely	
				ness? If yes, please	tus of Stateless Persons 2010: as above	on the curriculum of law schools. State-	
				describe.	tus of Stateless Persons 2010. as above	lessness and nationality laws are not part	
				describe.		of the bar exams. There are no specific	
						professional trainings for lawyers on	
						statelessness, though it might come up	
						as an issue in more general trainings on	
						migration, asylum and nationality law.	
LIT	3			Are there enecialised	- LINUICD (2044). He wills a discour Director		List of local advisory convices for aculum
LII	3	a	Pro Bono	Are there specialised	• UNHCR (2014), Handbook on Protec-	There is no specialised dedicated law	List of legal advisory services for asylum
				lawyers, law firms or	tion of Stateless Persons: Applicants are	firm or organisation providing free ad-	seekers and refugees (not specialised on
				organisations provid-	to have access to legal counsel.	vice to stateless persons or those at risk	statelessness issues)
				ing free advice to	• <u>UNHCR (Good Practices Paper 6):</u> Pro-	of statelessness. Several organisations	https://www.refugeecouncil.ch/as-
				stateless persons or	vides the example of Liverpool Law Clinic	provide free legal advice for migrants on	sets/hilfe/170530-rbsadr-extern.pdf
				those at risk of state-	providing legal assistance to stateless cli-	general migration law issues, e.g. for un-	
				lessness? If yes,	ents in the UK.	documented migrants or for asylum	
				please describe.		seekers. Legal advisory services for refu-	
						gees and asylum seekers are also ap-	
						proached by persons seeking stateless-	
						ness recognition. A couple of lawyers	
						have assisted a number of persons with	
						their applications for statelessness sta-	
						tus.	
LIT	4	а	Literature	Is there domestic le-		So far there is little academic literature	
				gal academic litera-		on statelessness in particular, namely:	
				ture on stateless-		- Pablo Arnaiz, Staatenlose im interna-	
				ness?		tionalen und schweizerischen Recht,	
						in: Actualité du droit des étrangers,	
				If possible, please		pp. 57-154	
				provide number of		 Véronique Boillet, "Généralités" (pp. 	
				scholarly articles/ref-		1-19); and "Le statut de l'apatride"	
				erences/bodies and		(pp. 21-29), in: Actualité du droit des	
				hyperlinks etc.		étrangers.	
						- Olivia Brunner, De iure Staatenlose in	
						der Schweizer Rechtsordnung, in:	
						Achermann et al. (ed.), Jahrbuch für	
						Migrationsrecht 2014/2015, Bern	
						2015, pp. 61-92	

jectivities (2001), pp. 622-654

Jurisprudence and Training – December 2017