ENS Statelessness Index Survey: Poland



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International and Regional Instruments

Cat	Q	Sub	Subtheme	Question	International Norms / Good Practice	Answer	Source
ЮВ	1	а	1954 Convention	Is your country party to the 1954 Statelessness Convention?	UN Convention Relating to the Status of Stateless Persons, 1954	No	Polish Ministry of Foreign Affairs, Internetowa Baza Traktatowa (online treaty database): https://traktaty.msz.gov.pl/ (Polish (P))
IOB	1	b		If yes, when was ratification/accession?		Does not apply	
IOB	1	С		Are there reservations in place? Please list them.	Best practice is no reservations. If there are, they should have little or no effect on the rights of stateless persons.	Does not apply	
IOB	1	d		Does the Convention have direct effect?	Best practice is that the Convention has direct effect, though this may depend on legal regime.	Does not apply	
IOB	2	а	1961 Convention	Is your country party to the 1961 Statelessness Convention?	UN Convention on the Reduction of Statelessness, 1961	No	Polish Ministry of Foreign Affairs, Internetowa Baza Traktatowa (online treaty database): https://traktaty.msz.gov.pl/ (P)
IOB	2	b		If yes, when was ratification/accession?		Does not apply	
IOB	2	С		Are there reservations in place? Please list them.	As above	Does not apply	
IOB	2	d		Does the Convention have direct effect?	As above	Does not apply	
IOB	3	а	Other conventions	State party to European Convention on National- ity 1997? Are there res- ervations in place? Please list them.	• European Convention on Nationality, 1997	Poland signed the Convention but has not acceded to it. No reservations were made.	Council of Europe website, Chart of signatures and ratifications: http://www.coe.int/en/web/con-ventions/full-list/-/conven-tions/treaty/166/signatures
IOB	3	b		State Party to European Convention on Human Rights 1950? Are there	European Convention on Human Rights, 1950	Yes, Poland is party to the Convention. No reservations were made.	Council of Europe website, Chart of signatures and ratifications: http://www.coe.int/en/web/con-

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IOB	3	С	reservations in place? Please list them. State Party to Council of Europe Convention on the avoidance of state- lessness in relation to State succession 2006? Are there reservations in place? Please list them.	Council of Europe Convention on the Avoidance of Statelessness in Relation to State Succession, 2006	No.	ventions/search-on-treaties/-/con- ventions/treaty/005/signa- tures?p auth=cOl2D9Yu Council of Europe website, Chart of signatures and ratifications: http://www.coe.int/en/web/con- ventions/search-on-treaties/-/con- ventions/treaty/200/signa- tures?p auth=cOl2D9Yu
IOB	3	d	Bound by Directive 2008/115/EC of the European Parliament and of the Council (EU Returns Directive). Are there reservations in place? Please list them.	Directive 2008/115/EC of the European Parliament and of the Council (EU Returns Directive)	Yes. No reservations.	EUR-Lexdatabase: http://eur-lex.europa.eu/legal-con- tent/PL/TXT/?uri=CELEX%3A32008L 0115
ЮВ	3	е	State Party to Convention on the Rights of the Child 1989? Are there reservations in place? Please list them.	• Convention on the Rights of the Child 1989	Yes. No reservations, but Poland has made two declarations: 1. The Republic of Poland considers that a child's rights as defined in the Convention, in particular the rights defined in Articles 12-16, shall be exercised with respect for parental authority, in accordance with Polish customs and traditions regarding the place of the child within and outside the family; 2. With respect to Article 24(2)(f), of the Convention, the Republic of Poland considers that family planning and education services for parents should be in keeping with the principles of morality.	UN Treaties Database: https://treaties.un.org/pa- ges/ViewDe- tails.aspx?src=IND&mtdsg_no=IV- 11&chapter=4⟨=en
IOB	3	f	State Party to International Covenant on Civil and Political Rights 1966? Are there reservations in place? Please list them.	• International Covenant on Civil and Political Rights 1966	Yes. No reservations.	UN Treaties Database: https://treaties.un.org/pa- ges/ViewDe- tails.aspx?src=IND&mtdsg_no=IV- 4&chapter=4⟨=en

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IOB	3	g	State Party to International Covenant on Economic, Social and Cultural Rights 1966? Are there reservations in place? Please list them.	• International Covenant on Economic, Social and Cultural Rights 1966	Yes. No reservations.	UN Treaties Database: https://trea- ties.un.org/Pages/ViewDetails.aspx? src=IND&mtdsg_no=IV-3&chap- ter=4⟨=en
IOB	3	h	State Party to Convention on the Elimination of all Forms of Discrimination Against Women 1979? Are there reservations in place? Please list them.	 Convention on the Elimination of all Forms of Discrimination Against Women 1979 Gen. Rec. 32 on the gender-re- lated dimensions of refugee status, asylum, nationality and stateless- ness. 	Yes. No reservations.	UN Treaties Database: https://trea- ties.un.org/pages/viewdetails.aspx? src=treaty&mtdsg no=iv-8&chap- ter=4⟨=en
IOB	3	i	State Party to Convention against Torture and Other Cruel, Inhuman or Degrading Treatment or Punishment 1984? Are there reservations in place? Please list them.	Convention against Torture and Other Cruel, Inhuman or Degrading Treatment or Punishment 1984	Yes. Two reservations were made upon signature: 1. Under Article 28, the Polish People's Republic does not consider itself bound by Article 20 of the Convention. 2. The Polish People's Republic does not consider itself bound by Article 30(1) of the Convention.	UN Treaties Database: https://trea- ties.un.org/Pages/ViewDetails.aspx? src=IND&mtdsg_no=IV-9&chap- ter=4⟨=en
IOB	3	j	State Party to International Convention on the Elimination of All Forms of Racial Discrimination 1965? Are there reservations in place? Please list them.	• International Convention on the Elimination of All Forms of Racial Discrimination 1965	Yes. No reservations.	UN Treaties Database: https://treaties.un.org/Pages/ViewD etails.aspx?src=IND&mtdsg_no=IV- 2&chapter=4⟨=en

Stateless Population Data

Cat	Q	Sub	Subtheme	Question	International Norms / Good Practice	Answer	Source
POP	1	a	Availability and sources	Does the Govt have a discrete category for statelessness in its data collection system (e.g. in the census)? If so, what are the Govt figures for the total stateless population on the territory? Is the data disaggregated? If so, how?	 Gen. Rec. 32 of CEDAW (para. 39): States parties should gather, analyse and make available sex-disaggregated statistical data and trends European Council, Conclusions of the Council and the Representatives of the Governments of the Member States on Statelessness: Recognise the importance of exchanging good practicesconcerning the collection of reliable data on stateless persons UNHCR Global Action Plan to End Statelessness 2014-2024 (Action 10): Improve quantitative and qualitative data on stateless populations Institute on Statelessness and Inclusion (The World's Stateless) pg.11: States should adopt and/or strengthen measures to count stateless persons on their territory 	The use and the interpretation of the term 'stateless' is not consistent in records held by different authorities. In the last census, two relevant categories were applied: 'stateless' (understood as a person without any nationality) and 'undetermined nationality'. Both categories may have significance in estimating the stateless population in Poland, as the census results were based on self-declared answers by interviewees and no additional verification followed. In the census (2011), 2,020 persons residing in Poland declared they were stateless while in relation to 8,805 no nationality was established (mostly due to the fact that over 75% of those persons were homeless and lacked any documentation). The census data is disaggregated by gender and place of birth (Poland or abroad).	Statistics Poland, Population: demographic and social status and structure, 2013: http://stat.gov.pl/spisy-powszechne/nsp-2011/nsp-2011-wyniki/ludnosc-stan-i-struktura-demograficzno-spoleczna-nsp-2011,16,1.html (P)
POP	1	b		Do Govt authorities define categories of persons who may overlap with stateless (e.g. unknown nationality, unspecified nationality, other)? Are statistics on these available? If, yes, please indicate categories and statistics.	As above	The last Polish census used the category 'undetermined nationality' as well as 'stateless'. The Office for Foreigners uses the term 'without nationality' and 'undefined nationality'. The Polish Border Guard in its records applies several other terms. According to the Border Guard Headquarters (BG HQ): 'a stateless person' is defined as 'a foreigner of no state affiliation [descriptive term that could also be translated simply as stateless], a foreigner stripped of citizenship or claiming to be a citizen of the so-called unrecognized state'. The second category used by the BG HQ, persons	Statistics Poland, Population: demographic and social status and structure, 2013: http://stat.gov.pl/spisy-powszechne/nsp-2011/nsp-2011-wyniki/ludnosc-stan-i-struktura-demograficzno-spoleczna-nsp-2011,16,1.html (P) Information provided by the Border Guard Headquarters, Management Board of Department

					of 'unknown nationality' is defined as: 'persons that are not defined as stateless, those that do not claim being citizen of any state, claim potential affiliation with many states or — even though they indicate a state affiliation — were not recognised by that state as a citizen'. A third category used by BG HQ is persons whose 'citizenship was not confirmed', understood as 'persons with no identity documents, whose personal details (including citizenship) are accepted based on oral statements, which are subsequently verified'. According to the Office for Foreigners the overall number of persons with 'undefined nationality' holding valid residence permits in Poland is 44 (June 2017). None of the quoted data sources make an estimation on the number of stateless persons who are undocumented in Poland.	for Foreigners, in reply to an information request about statistics on stateless persons and definitions used, submitted by the Halina Niec Legal Aid Center in 2016.
POP	1	С	What is the UNHCR estimate for the population of stateless persons and/or those at risk of statelessness on the territory? What is UNHCR's source for this information?	As above	UNHCR relies on data from the last Polish Census of 2011 and does not have other esti- mates.	Information provided by UNHCR Country Office in Poland.
POP	1	d	Are there indirect (proxy) sources of statistics on stateless persons? E.g. categories of persons for which statistics are available where stateless persons may be more highly represented (e.g. relevant country of origin or profiles (e.g. Palestinians or Syrian Kurds)? Please provide explanation and figures.	As above	According to information provided by the Ministry of Digital Affairs, there are 1,328 people registered in the <i>Powszechny Elektroniczny System Ewidencji Ludności</i> (PESEL) (universal electronic population register) holding the status of a stateless person. According to data presented by the Office for Foreigners, the total number of 'stateless persons' and people with 'unknown nationality' holding a valid residence permit on 30 June 2016 was 510, of which 467 were registered as stateless, and 43 were of unknown nation-	Statistics from PESEL: written answer to a formal information request by Halina Niec Legal Aid Center in 2016. Statistics on stateless persons with valid residence permits: written answer to a formal information request by Halina Niec Legal Aid Center in 2016. 3. Statistics for stateless persons with valid residence permits in

					ality. Of this number 151 (nearly 30%) originated from one of the 15 Former Soviet Republics ¹ , while the origin of 90 persons (nearly 18%) is unknown. 60 persons (nearly 12%) are of Polish origin. The overall number of stateless persons holding valid residence titles in June 2017 amount to 432, whereas the number of persons with undefined citizenship holding such permits is 44. The Office for Foreigners also publishes statistics on applications in protection and legalisation proce-	2017: Office for Foreigners: www.udsc.gov.pl and Office for Foreigners Migration Statistics: www.migracje.gov.pl
POP	1	e	Have there been surveys or	UNHCR Global Action Plan to End	dures and decisions issued. UNHCR Poland commissioned a mapping	UNHCR Country Office Poland
. 31	_		mapping studies done to esti- mate the population of state- less persons in the country?	Statelessness 2014-2024: Action 10	study of statelessness in Poland in 2017, which is forthcoming.	- Index Sound
POP	1	f	Are there other sources of estimates for the population of stateless persons (not covered by the above)? If so, list sources and figures.	As above	There are no other estimates available.	
POP	1	g	Are there issues with reliability of stateless data? If yes, please describe why.	As above	Poland does not apply a uniform definition of the term stateless. The Border Guard applies a multitude of terms, partially overlapping which may blur the overall understanding of the size of this population. The data collected during the last census is based on self-declared answers, which means that the actual status of the interviewees was not verified. There are no estimates of the number of stateless undocumented persons.	
POP	1	h	Are there indications that the stateless population is either over or under reported? Please describe.	As above	The available statistical sources provide an overview of stateless people who either hold valid legal residence permits or who are subject to one of the protection or legalisation	

¹Estonia, Latvia, Lithuania, Kazakhstan, Kyrgyzstan, Tajikistan, Turkmenistan, Uzbekistan, Belarus, Moldova, Ukraine, Russia, Armenia, Azerbaijan, Georgia.

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POP	1	i		Please provide any available figures on stateless refugees or asylum seekers (if there is data, please clarify whether Govt also counts stateless refugees and asylum seekers in the stateless population to avoid under/over reporting).	As above	procedures. Undocumented stateless persons are not reflected in these statistics, which gives grounds to believe that the overall population of persons without nationality in Poland is actually higher. There are no general statistics for stateless persons so there is no case of over reporting. Separate data sources quote the number of stateless asylum seekers recognised refugees and persons with other types of residence. In June 2017 there were 52 recognised refugees who were stateless. In 2016 there were 19 applications for international protection in Poland made by stateless persons. Full data for 2017 is not available yet.	Information on recognised refugees who are stateless, Office for Foreigners Migration Statistic: www.migracje.gov.pl Information on asylum applications, Office for Foreigners: www.udsc.gov.pl
POP	2	a	Stateless in Detention data	Number of stateless persons in immigration detention	As above and see also norms in Detention section.	This information is not publicly available.	ENS, 2015, Protecting stateless persons from arbitrary detention in Poland: http://www.statelessness.eu/resources/protectingstateless-persons-arbitrary-detention-poland
POP	2	b		Are there statistics on individuals released from immigration detention who were unremovable, their country of origin and length of detention? If yes, please provide.	As above	This information is not publicly available.	

Statelessness Determination and Status

	Q	Sub	Subtheme	Question	International Norms / Good Practice	Answer	Source
IDP :	1	а	Existing SDP	Which of the following best de-	• UNHCR (2014), Handbook on Protection	Group 2.	
			procedure	scribes the situation in your	of Stateless Persons: it is implicit in the		
				country (choose only one and	1954 Convention that States must iden-		
				then proceed to question indi-	tify stateless persons within their jurisdic-		
				cated)?	tions so as to provide them appropriate		
				1. There is a dedicated State-	treatment in order to comply with their		
				lessness determination proce-	Convention commitments.		
				dure (SDP) established in law,	• UNHCR (Good Practices Paper 6): Estab-		
				administrative guidance, or ju-	lishing a statelessness determination pro-		
				dicial procedure (proceed to	cedure is the most efficient means for		
				Question 2a).	States Parties to the 1954 Convention to		
				2. There is <u>no</u> dedicated SDP	identify the beneficiaries of that Conven-		
				procedure but there are other	tion.		
				administrative procedures by	European Council, Conclusions of the		
				which statelessness can be	Council and the Representatives of the		
				identified (e.g. through citizen-	Governments of the Member States on		
				ship, residence permit and in-	Statelessness: Recognise the importance		
				ternational protection proce-	of exchanging good practices among		
				dures or ex-officio) (proceed to	Member States concerning procedures		
				Question 10a).	for determining statelessness.		
				3. There is a dedicated state-			
				lessness status even if no for-			
				mal procedure exists for deter-			
				mining this (proceed to Ques-			
				tion 16a).			
				4. If none of the above describe			
				the situation in your country,			
				are there other possibilities by			
				which stateless persons can			
				regularize their stay without			
				their statelessness being deter-			
				mined (proceed to Question			
				17a)?			
IDP :	10	а	Alternative ad-	If there is no dedicated SDP in	• ENS (2013), Statelessness Determina-	Statelessness may come up as a le-	Act on Foreigners of 12 December
			ministrative	your country, are there other	tion and the Protection of Stateless Per-	gally relevant fact in many proceed-	2013, Journal of Laws, 2013, Item
			procedures for	administrative procedures by	sons: a summary guide of good practices:	ings, but none of them is tailored to	1650:
			identification	which statelessness can be	For SDPs to be effective, the determina-		http://www.bip.udsc.gov.pl/ust-
			(AAP)		tion must be a specific objective of the		awy (P)

IDP	11	а	Access to procedures (AAP)	identified (e.g. through citizenship, residence, and international protection procedures or ex-officio)? If yes, provide details and then proceed to question 11a. If no, proceed to question 16a. How is statelessness identified in the course of other procedures?	• UNHCR (Good Practices Paper 6): Efficient referral mechanisms should be established, while officials who may be in contact with stateless persons need to be trained to identify potential applicants for statelessness status and refer them to appropriate channels.	make a determination of statelessness as a status. These procedures include primarily: 1. International protection procedure 2. Return proceedings as these typically include a component of identification, including citizenship assessment and determining the country of origin/return. 3. Legalisation proceedings may also be of relevance but have limited scope. 4. Amnesty proceedings for undocumented stateless persons but these are not accessible on a regular basis. The identification of statelessness is part of the more general identification process and the assessment of nationality. There are no legally set criteria for this process and they are understood as technical steps taken by the authorities aimed at ensuring that the administrative proceedings may be continued.	Act of 13 June 2003 on Granting Protection to Foreigners within the Territory of the Republic of Poland, Journal of Laws 2003, item 1176: http://www.bip.udsc.gov.pl/ustawy (P) NB: available translated versions of these acts are not in line with the currently binding versions. National Contact Point to the European Migration Network in Poland, Establishing Foreigners' Identity for International Protection. Challenges and Practices (2013), available in English at: https://ec.europa.eu/home-affairs/sites/homeaffairs/files/whatwe-do/networks/european migration network/reports/docs/emnstudies/establishing-identity/20a. poland national re-
						•	we-do/networks/european migra- tion network/reports/docs/emn-
IDP	11	b		Are there obligations in law on authorities to consider a claim for statelessness made within another procedure?	See norm above at question IDP 2e.	No.	

-					1	
IDP	11	С	Are there clear instructions on	See norm above at question IDP 2b.	No.	
			how to make a claim for state-			
			lessness within the particular			
			administrative procedure?			
IDP	11	d	Is the examination of stateless- ness conducted by a centralized or localised body?	See norm above at question IDP 2j.	It depends on the type of procedure: the international protection procedure is run by a centralised body (Office for Foreigners); the legalisation procedures and return proceedings are run locally by the Voivode's Office (for the former) and the Commander in Chief of the relevant Border Guard division (the latter).	Act on Foreigners of 12 December 2013, Journal of Laws, 2013, Item 1650: http://www.bip.udsc.gov.pl/ustawy (P) Act of 13 June 2003 on Granting Protection to Foreigners within the Territory of the Republic of Poland, Journal of Laws 2003, item 1176: http://www.bip.udsc.gov.pl/ustawy (P)
IDP	11	е	Is there training to inform dif- ferent governmental bodies about statelessness and deter- mination procedures? Is there training of public officials in identifying statelessness? If yes, please provide details (i.e. who provides the training to whom and how often?)	See norm above at question IDP 2k.	There are no such dedicated trainings available to governmental bodies and public officials.	
IDP	11	f	Is there cooperation between agencies that may come into contact with stateless persons? If so, how are cases referred to the appropriate authority for determination?	See norm above at question IDP 2I.	The authorities responsible for carrying out administrative procedures in the case of stateless persons (protection or return proceedings) cooperate with the Border Guard for the identification of the person and their nationality.	National Contact Point to the European Migration Network in Poland, Establishing Foreigners' Identity for International Protection. Challenges and Practices (2013), available in English at:

	1		1				work askabilahing idantity for in
							port establishing identity for in-
							ternational protection fi-
							nal en oct2012 en.pdf
IDP	12	а	Definition of	Does the definition of a state-	• <u>UN Convention Relating to the Status of</u>	There is no definition of a stateless	
			statelessness	less person and the exclusion	<u>Stateless Persons, 1954, Art. 1(1) & 1(2)</u>	person prescribed in Polish law.	
			(APP)	provisions align with the 1954			
				Convention? Please provide de-			
				tails.			
IDP	13	а	Assessment	What is the burden of proof	See norm above at question IDP 4a.	There is no 'statelessness status' in	
			(AAP)	when identifying an individual's		Polish law, but in the process of iden-	
				statelessness status?		tification, which includes the assess-	
						ment of nationality, the burden of	
						proof is shared between the individ-	
						ual and the authorities.	
IDP	13	b		What is the standard of proof?	See norm above at question IDP 4b.	Yes.	
				Is it the same as in asylum ap-			
				plications?			
IDP	13	С		Are decision makers presented	• ENS (2013), Statelessness Determina-	There are no such guidelines pre-	
				with clear guidance on how to	tion and the Protection of Stateless Per-	scribed by law. The process of identi-	
				determine statelessness, includ-	sons: a summary guide of good practices:	fication, which includes the assess-	
				ing sources of evidence and	determining authorities can benefit signif-	ment of nationality, is carried out by	
				procedures for evidence gather-	icantly from any concrete guidance that	the Border Guard relying on their in-	
				ing to establish statelessness?	sets clear benchmarks and pathways for	ternal procedures.	
				Please provide details.	the establishment of material facts and		
					circumstances.		
IDP	14	a	Procedural	Is there legal aid available dur-	• UNHCR (2014), Handbook on Protection	Free legal aid (state funded) is pro-	Act of 13 June 2003 on Granting
			Protections	ing the application?	of Stateless Persons: applicants are to	vided at the appeal stage of the in-	Protection to Foreigners within the
			(AAP)		have access to legal counsel; where free	ternational protection procedure and	Territory of the Republic of Po-
					legal assistance is available, it is to be of-	at the judicial review stage of admin-	land, Journal of Laws 2003, item
					fered to applicants without financial	istrative proceedings. There is no	1176:
					means.	such legal aid granted by state in re-	http://www.bip.udsc.gov.pl/ust-
					• ENS (2013), Statelessness Determina-	turn proceedings and at present (Au-	awy (P)
					tion and the Protection of Stateless Per-	gust 2017) such aid is also not pro-	
					sons: a summary guide of good practices:	vided by NGOs.	
					If state funded legal aid is available in the		
					country it should be provided to stateless		
					claimants. If there is no state funded legal		
					aid but asylum claimants can access le-		
					gal aid free of charge, then the same level		

	1	1	I				
					of access should be provided to stateless claimants.		
IDP	14	b		Is an interview always offered	• UNHCR (2014), Handbook on Protection	Interviewing the applicant in the in-	Act on Foreigners of 12 December
				(unless granting without inter-	of Stateless Persons: The right to an indi-	ternational protection procedure is	2013, Journal of Laws, 2013, Item
				view)?	vidual interview, and necessary assistance	mandatory (except for manifestly un-	1650:
				,	with translation/interpretation through-	founded applications). There is no	http://www.bip.udsc.gov.pl/ust-
					out the process, are essential to ensure	obligation to interview in return pro-	awy (P)
					that applicants have the opportunity to	ceedings.	
					present their cases fully		Act of 13 June 2003 on Granting
							Protection to Foreigners within the
							Territory of the Republic of Po-
							land, Journal of Laws 2003, item
							1176:
							http://www.bip.udsc.gov.pl/ust-
							awy (P)
IDP	14	С		Is an interpreter provided? Free	• ENS (2013), Statelessness Determina-	An interpreter is provided free of	Act on Foreigners of 12 December
				of charge?	tion and the Protection of Stateless Per-	charge in return proceedings and in-	2013, Journal of Laws, 2013, Item
					sons: a summary guide of good practices:	ternational protection proceedings	1650:
					assistance should be available for transla-	whenever necessary.	http://www.bip.udsc.gov.pl/ust-
					tion and interpretation in respect of writ-		<u>awy</u> (P)
					ten applications and interviews (good		
					practice is free of charge).		Act of 13 June 2003 on Granting
							Protection to Foreigners within the
							Territory of the Republic of Po-
							land, Journal of Laws 2003, item
							1176:
							http://www.bip.udsc.gov.pl/ust-
							awy (P)
IDP	14	d		Are decisions given with rea-	• UNHCR (2014), Handbook on Protection	Decisions are delivered in writing	Code of Administrative Procedure,
				sons? In writing?	of Stateless Persons: States are encour-	and include a justification.	Act of 14 June 1960 Journal of
					aged, therefore, to incorporate the fol-		Laws 1960 No. 30, item 168:
					lowing safeguards: [] decisions are		http://prawo.sejm.gov.pl/isap.nsf/
					made in writing with reasons.		DocDetails.xsp?id=WDU19970890
	4-		0				555 (P)
IDP	15	а	Stateless Sta-	Does identification of a person	• UNHCR (2014), Handbook on Protection	Identification of a person as stateless	Act on Foreigners of 12 December
			tus (AAP)	as stateless result in permission	of Stateless Persons: The 1954 Conven-	in return proceedings results in issu-	2013, Journal of Laws, 2013, Item
				to stay/legal status or any other	tion[grants] stateless persons a core set	ing a permit for tolerated stay, pro-	1650:
				benefit to the individual? Please	of rights. Its provisions, along with appli-	vided that it has been established	http://www.bip.udsc.gov.pl/ust-
				describe what status is provided	cable standards of international human	that the country of former habitual	awy (P)
				and what benefits attach to it.	rights law, establish the minimum rights		

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and the obligations of stateless persons in States party to the 1954 Convention. The status granted to a stateless person in a State Party... must reflect these international standards... Although the 1954 Convention does not explicitly require States to grant a person determined to be stateless a right of residence, granting such permission would fulfil the object and purpose of the treaty... It is therefore recommended that States grant persons recognised as stateless a residence permit valid for at least two years, although permits for a longer duration, such as five years, are preferable in the interests of stability. Such permits are to be renewable, providing the possibility of facilitated naturalization as prescribed by Article 32 of the 1954 Convention.

residence will not accept the returnee. A permit for tolerated stay legalises the stay of the foreigner in Poland but does not entitle them to cross the border. Foreigners with this type of permit are entitled to work without the need to obtain a permit. They have access to healthcare and social assistance. A person granted tolerated stay is obliged to report to the Commander in Chief of the Border Guard Division in their current place of residence, as well as notify of any change to place of residence.

Act of 13 June 2003 on Granting Protection to Foreigners within the Territory of the Republic of Poland, Journal of Laws 2003, item 1176:

http://www.bip.udsc.gov.pl/ust-awy (P)

Detention – December 2017

Detention

Cat	Q	Sub	Subtheme	Question	International Norms / Good Practice	Answer	Source
DET	1	a	Detention screening	Are immigration detention powers provided for in law?	 ICCPR Art 9 (1): Everyone has the right to liberty and security of person. No one shall be subjected to arbitrary arrest or detention. No one shall be deprived of his liberty except on such grounds and in accordance with such procedure as are established by law. ECHR Art 5 (1): Everyone has the right to liberty and security of person. No one shall be deprived of his liberty save in the following cases and in accordance with a procedure prescribed by law: (f) the lawful arrest or detention of a person to prevent his effecting an unauthorised entry into the country or of a person against whom action is being taken with a view to deportation or extradition. 	According to Polish law, a foreigner may be placed in detention only on the basis of a court decision delivered in writing. The relevant principles are prescribed within the Act on Foreigners and the Code of Criminal Procedure. The application for placing a foreigner in detention or prolongation of detention is submitted by the Border Guard.	Code of Criminal Procedure, Act of 6 June 1997, Journal of Laws Item 1997, Item 555: http://prawo.sejm.gov.pl/isap.nsf/ DocDetails.xsp?id=WDU19970890 555 (P) Act on Foreigners of 12 December 2013, Journal of Laws, 2013, Item 1650: http://www.bip.udsc.gov.pl/ustawy (P)
DET	1	b		In what circumstances does the law provide for immigration detention? Does domestic law allow immigration detention for purposes other than those allowed under ECHR 5(1)(f)?	• ECHR Art 5 (1)(f)	According to the Act on Foreigners, immigration detention can be ordered in the following situations: 1. it is probable that a return decision without a possibility of voluntary departure period will be issued; 2. a return decision without a possibility of voluntary departure period has been issued; 3. the foreigner has not left Poland within the voluntary departure period and his immediate removal is not possible; 4. it is necessary to ensure transfer to another country under the EU Dublin Regulation and there is a severe risk of absconding and an immediate transfer is not feasible; or 5. the foreigner does not comply with the duties imposed on him by the decision ordering alternatives to detention.	Act on Foreigners of 12 December 2013, Journal of Laws, 2013, Item 1650: http://www.bip.udsc.gov.pl/ust-awy (P) Act of 13 June 2003 on Granting Protection to Foreigners within the Territory of the Republic of Poland, Journal of Laws 2003, item 1176: http://www.bip.udsc.gov.pl/ust-awy (P)

					If the foreigner has lodged an application for international protection, detention is permissible in the following situations: 1. when it is necessary to establish his identity; 2. in order to determine the reasons on which the application for international protection is based which could not be obtained in the absence of detention, in particular when there is a risk of absconding; 3. if he is in pre-removal detention in accordance with the EU Returns Directive and had the opportunity to apply for protection before and it can be substantiated that the application for international protection is submitted merely in order to delay or frustrate the enforcement of the return order; 4. for reasons of state security or public order; or 5. according to the Dublin Regulation, where there is a serious risk of ab-	
					sconding and an immediate transfer is not possible.	
DET	1	С	Does a proposed country of removal need to be identified before a person is detained for the purpose of removal? Please describe the situation in law and in practice.	 ICCPR Art 7: No one shall be subjected to torture or to cruel, inhuman or degrading treatment or punishment. Repeated attempts to expel a person to a country where his/her well-being is not guaranteed and where he/she could be subject to cruel, inhuman or degrading treatment or punishment or to a country that is refusing to admit the individual in question could amount to inhuman or degrading treatment. ECHR Art 5 (1)(f) Auad v Bulgaria [2011] Application no 46390/10 (ECtHR):the only issue is whether or not the authorities 	Detention for the purpose of removal can be ordered even where it is merely probable that a return decision without a possibility of voluntary departure period will be issued. A final assessment of the country of removal is thus not a precondition of ordering detention.	Act on Foreigners of 12 December 2013, Journal of Laws, 2013, Item 1650: http://www.bip.udsc.gov.pl/ust-awy (P)

DET 1	1	d	Is statelessness a juridically relevant fact in any decision to detain (in practice and in law)? If so, at what point(s) is a risk of statelessness identified? Is referral to an SDP possible within the detention regime?	were sufficiently diligent in their efforts to deport the applicant. • EU Returns Directive: Any detention shall be for as short a period as possible and only maintained as long as removal arrangements are in progress and executed with due diligence. • ECRE, Point of No Return: The Futile Detention of Unreturnable Migrants, 2014: Once un-returnability is established, migrants should not be detained. • Auad v Bulgaria [2011] Application no 46390/10 (ECthr): as above. • UNHCR (2014), Handbook on Protection of Stateless Persons: Routine detention of individuals seeking protection on the grounds of statelessness is arbitrary For stateless persons, the absence of status determination procedures to verify identity or nationality can lead to prolonged or indefinite detention. SDPs are therefore an important mechanism to reduce the risk of prolonged and/or arbitrary detention. • Equal Rights Trust (ERT) (2012), Guidelines to Protect Stateless Persons from Arbitrary Detention: Guideline 13 – states must identify stateless persons within their territory or subject to their jurisdiction as a first step towards ensuring the protection of their human rights. • International Commission of Jurists, Migration and International Human Rights Law: a Practitioner's Guide 2014: the detention of stateless persons can never be justified when there is 'no active or realistic progress towards transfer to another State'.	There are no explicit legal grounds determining the results of finding that the foreigner to be detained (or already placed in detention) is stateless. Identifying statelessness may however render the decision of removal unenforceable and thus lead to granting a permit for tolerated stay (and release from detention). There is no dedicated SDP.	Act on Foreigners of 12 December 2013, Journal of Laws, 2013, Item 1650: http://www.bip.udsc.gov.pl/ust-awy (P)
-	1	e	Are stateless persons detained in practice? Please provide figures and source of information if available.	 Auad v Bulgaria [2011] Application no 46390/10 (EC-tHR): as above. UNHCR (2014), Handbook on Protection of Stateless Persons: as above. Equal Rights Trust (ERT) (2012), Guidelines to Protect Stateless Persons from Arbitrary Detention: as above. International Commission of Jurists, Migration and International Human Rights Law: a Practitioner's Guide 2014: as above. 	There is no publicly available data on detention and the status of detainees. However, the practice of the Halina Niec Legal Aid Center in providing legal assistance in migration detention corroborates the view that stateless persons or those at risk of statelessness may be found in detention.	European Network on Stateless- ness, 2015, Protecting stateless persons from arbitrary detention in Poland: http://www.stateless- ness.eu/resources/protecting- stateless-persons-arbitrary-deten- tion-poland

DET	1	f	Does law (and/or policy) provide that immigration detention should be used only as a last resort, after all alternatives to detention have been exhausted?	 UNHCR (2014), Handbook on Protection of Stateless Persons: Detention is therefore a measure of last resort and can only be justified where other less invasive or coercive measures have been considered and found insufficient to safeguard the lawful governmental objective pursued by detention. EU Returns Directive: Art 15(1) Unless other sufficient but less coercive measures can be applied effectively in a specific case, Member States may only keep in detention a third-country national who is the subject of return procedures in order to prepare the return and/or carry out the removal process. 	According to the Act on Foreigners and the Act on Granting Protection, when deciding on a detention order in relation to a foreigner in international protection proceedings as well as in return proceedings, the court is obliged to consider non-custodial measures. There is no provision in either of these acts that explicitly establishes the rule that detention should be used as a measure of last resort.	Article 401(5), Act on Foreigners of 12 December 2013, Journal of Laws, 2013, Item 1650: http://www.bip.udsc.gov.pl/ustawy (P) Article 88(b)(2), Act of 13 June 2003 on Granting Protection to Foreigners within the Territory of the Republic of Poland, Journal of Laws 2003, item 1176: http://www.bip.udsc.gov.pl/ustawy (P) Sieniow, T. (2016), Report: Monitoring the use of alternatives to detention of foreigners in Poland: 2014–2015, The Rule of Law Institute Foundation: http://panstwoprawa.org/wp-content/uploads/2016/09/Stosowanie-alternatyw-do-detencjicudzoziem-cow ca%C5%820%C5%9B%C4%87.pdf (P)
DET	1	h	Are individual vul- nerability assess-	• ENS (2015) Protecting Stateless Persons from Arbitrary Detention: a regional toolkit for practitioners: Ar-	Stateless persons are not defined as a vulnerable group. Although there are	Przybyslawska, K. (ed), Pajura, M. (2013), Report: Vulnerable For-
			ments carried out	bitrary and disproportionately lengthy detention can	specific grounds prohibiting detention	eigners in Poland: Identification,
			before a decision to detain (or shortly	ensue when the particular vulnerabilities of stateless persons are not understood and addressed	in certain cases of vulnerability, there is no legally determined procedure for	Detention and Judicial Practice, 2012-2013, Halina Niec Legal Aid
			thereafter), and are	EU Returns Directive: Art 16(3) Particular attention	carrying out such assessments before	Center: https://docs.wix-
			stateless persons	shall be paid to the situation of vulnerable persons	taking a decision on detention. In prac-	static.com/ugd/1fb8cf 3878e7a26
			defined as a vulner-	UNHCR (2012), Guidelines on Applicable Criteria and	tice, everyone entering detention is	73c41dea0d5cba811c1e26c.pdf
			able group?	Standards relating to the Detention of Asylum-Seekers	subjected to a basic vulnerability	
				and Alternatives to Detention: The special circum-	screening upon placement. Detention	
				stances and needs of particular asylum-seekers must	is prohibited in the case of unaccom-	
				be taken into account	panied minor asylum seekers and un-	
					accompanied minors under the age of	

		I	1		Am 1 11 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1	
				Council of the European Union Guidelines to Pro-	15, where there is a presumption that	
				mote and Protect the Enjoyment of All Human Rights	the person has been subjected to vio-	
				by Lesbian, Gay, Bisexual, Transgender and Intersex	lence, if detention would pose a threat	
				(LGBTI) Persons 2013: European entities should assess	to life or health of the detainee, in the	
				the situation of LGBTI persons in detention	case of disabled asylum seekers.	
DET 1	i		Are there measures	OHCHR, Administrative Detention of Migrants: [de-	There are no such measures in place.	
			to protect stateless	tention] should last only for the time necessary for the		
			persons scheduled	deportation/expulsion to become effective.		
			for deportation be-	• Mikolenko v. Estonia, Application no. 10664/05, 8		
			cause of criminal	October 2009 (ECtHR): Detention is justified as long as		
			records from arbi-	"deportation proceedings are being conducted" and		
			trary detention?	these proceedings must be carried out with due dili-		
				gence when expulsion becomes impossible, the con-		
				tinuation of detention "cannot be said to have been		
				effected with a view to his deportation as this was no		
				longer feasible."		
DET 2	а	Alternatives	Does the country	• ICCPR Art 9	Yes, there are several alternatives to	Article 401(5), Act on Foreigners of
		to immigra-	have alternatives to	FKAG v Australia (HRC): Any decision relating to de-	detention prescribed in law. The Act	12 December 2013, Journal of
		tion deten-	detention which in-	tention must take into account less invasive means of	on Foreigners provides for: regular re-	Laws, 2013, Item 1650:
		tion	dividuals are con-	achieving the same ends	porting to the Border Guard, paying a	http://www.bip.udsc.gov.pl/ust-
			sidered for prior to	UN General Assembly Resolution on the protection	bail, relinquishing travel documents,	awy (P)
			any decision to de-	of migrants 63/184 2009: Calls upon all States to	and/or residing in an indicated place of	
			tain?	adopt, where applicable, alternative measures to de-	residence. The Act on Granting Protec-	Article 88(b)(2), Act of 13 June
			Are alternatives to	tention.	tion lists the same measures, except	2003 on Granting Protection to
			detention estab-	UNHCR (2014), Handbook on Protection of Stateless	for handling in the travel documents.	Foreigners within the Territory of
			lished in law?		, and the second	
			Are they subject to			Laws 2003, item 1176:
						http://www.bip.udsc.gov.pl/ust-
			-			awy (P)
			reviews of their ne-			
			cessity and propor-			
			tionality?			
				lows asylum-seekers to reside in the community sub-		
1				ject to a number of conditions or restrictions on their		
			Are they subject to a statutory time limit and periodic reviews of their ne- cessity and propor-	Persons: Detentioncan only be justified where other less invasive or coercive measures have been considered and found insufficient Alternatives to detentionare part of any assessment of the necessity and proportionality of detention. • UNHCR (2012), Guidelines on Applicable Criteria and Standards relating to the Detention of Asylum-Seekers and Alternatives to Detention: alternatives to detention refers to any legislation, policy or practice that al-		the Republic of Poland, Journal of Laws 2003, item 1176: http://www.bip.udsc.gov.pl/ust- awy (P)

freedom of movement and since they can involve restrictions on movement of liberty they are bound by human right standards. • Human Rights Council (HRC), Report of the Special Rapporteur on the human rights of migrants, François Crépeau (2012) A/HRC/20/24: Alternatives to detention should not become alternatives to unconditional release [...] the obligation to always consider alternatives to detention (non-custodial measures) before resorting to detention should be established by law. • Council of Europe (2005), Twenty Guidelines of the Committee of Ministers of Europe on Forced Return: After a careful examination of the necessity of deprivation of liberty in each individual case, the authorities of the host state have concluded that compliance with the removal order cannot be ensured as effectively by resorting to non-custodial measures such as supervision systems, the requirement to report regularly to the authorities, bail or other guarantee systems. • EU Returns Directive: Art 15(1) Unless other sufficient but less coercive measures can be applied effectively in a specific case, Member States may only keep in detention a third-country national who is the subject of return procedures in order to prepare the return and/or carry out the removal process. • Equal Rights Trust (ERT) (2012), Guidelines to Protect Stateless Persons from Arbitrary Detention: (31) ...states have an obligation in the first instance to consider and apply appropriate and viable alternatives to immigration detention that are less coercive and intrusive than detention, ensure the greatest possible freedom of movement and that respect the human rights of the individual. • International Detention Coalition (2015), There Are Alternatives: A handbook for preventing unnecessary immigration detention (revised edition): immigration

	1				detention describe and because the second to be a second to be		
					detention should be used only as a last resort in ex-		
					ceptional Cases after all other options have been		
					shown to be inadequate in the individual case.		
DET	2	b		Is there evidence	As above	In a comprehensive study of court de-	Sieniow, T. (2016), Report: <i>Moni-</i>
				that immigration		tention orders between 2014–2015,	toring the use of alternatives to
				detention is used in		the Rule of Law Institute Foundation	detention of foreigners in Poland:
				practice prior to all		found that in 939 analysed cases, the	2014–2015, The Rule of Law Insti-
				alternatives being		courts ordered detention as requested	tute Foundation:
				considered? Please		by the Border Guard 869 times. This	http://panstwoprawa.org/wp-con-
				cite relevant re-		means that in 92.5% of cases the	tent/uploads/2016/09/Sto-
				ports.		courts decided in favour of detention.	sowanie-alternatyw-do-detencji-
						Worryingly, in the majority of analysed	cudzoziem-
						decisions, it was impossible to find to	cow ca%C5%82o%C5%9B%C4%87
						what extent the court had considered	<u>.pdf (P)</u>
						the feasibility of non-custodial	
						measures. Often no reference to alter-	
						natives was made in the justification of	
						the detention order. The same report	
						quotes statistics proving that since al-	
						ternative measures were introduced,	
						the number of persons placed in de-	
						tention has dropped.	
DET	3	а	Procedural	Is there a maximum	UN Human Rights Council (HRC) (2010), Report of	The Law on Foreigners specifies that	Article 403, Act on Foreigners of
			safeguards	time period for im-	the UN Working Group on Arbitrary Detention to the	the maximum length of migration de-	12 December 2013, Journal of
			Sareguaras	migration deten-	Human Rights Council, 13th Session, A/HRC/13/30: a	tention is 18 months.	Laws, 2013, Item 1650:
				tion set out in the	maximum period of detention must be established by	territori is 10 montris.	http://www.bip.udsc.gov.pl/ust-
				law? What is it?	law and upon expiry of this period the detainee must		awy (P)
				iaw: wilde is it:	be automatically released.		dvy (i)
					•		
					UNHCR (2012), Guidelines on Applicable Criteria and		
					Standards relating to the Detention of Asylum-Seekers		
1					and Alternatives to Detention: to guard against arbi-		
					trariness, maximum periods of detention should be set		
					in national legislation.		
					• EU Returns Directive: Art 15(5) Each Member State		
					shall set a limited period of detention, which may not		
					exceed six months (extendable by 12 months in spe-		

DET	3	b	Does law/police provide that in viduals must be formed in write the reasons for migration detection?	ples for the Protection of All Persons under Any Form of Detention or Imprisonment, Resolution A/RES/43/173: Anyone who is arrested shall be informed at the time of his arrest of the reason for his arrest and shall be promptly informed of any charges against him. • EU Returns Directive: Detention shall be ordered in writing with reasons being given in fact and in law. • Equal Rights Trust (ERT) (2012), Guidelines to Protect Stateless Persons from Arbitrary Detention: Guideline	Yes. A decision to order the placement of a foreigner in detention is delivered in writing and includes reasoning.	Act on Foreigners of 12 December 2013, Journal of Laws, 2013, Item 1650: http://www.bip.udsc.gov.pl/ust-awy (P)
DET	3	С	Are all detaine provided with formation on t rights, contact	gration and International Human Rights Law: a Practieir tioner's Guide (updated edition): The authorities are	Yes, all detainees are provided with written information in a language they understand on their rights, obligations, contact details of NGOs providing assistance as well as UNHCR.	Act on Foreigners of 12 December 2013, Journal of Laws, 2013, Item 1650: http://www.bip.udsc.gov.pl/ust-awy (P)

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	1		1			
			tails of organisa-	required to take steps to ensure that sufficient infor-		
			tions to assist	mation is available to detained persons in a language		Act of 13 June 2003 on Granting
			them, including in	they understand, regarding the nature of their deten-		Protection to Foreigners within the
			challenging the le-	tion, the reasons for it, the process for reviewing or		Territory of the Republic of Po-
			gality of their de-	challenging the decision to detain.		land, Journal of Laws 2003, item
			tention and condi-	 Equal Rights Trust (ERT) (2012), Guidelines to Pro- 		1176:
			tions of detention?	tect Stateless Persons from Arbitrary Detention:		http://www.bip.udsc.gov.pl/ust-
			Does this include	Guideline 37 Detainees must be informed of their		awy (P)
			guidance on how to	rights related to the detention order, including the		
			access a dedicated	right to legal advice, the right to apply for bail, seek ju-		
			SDP?	dicial review and/or appeal the legality of the deten-		
				tion. Where appropriate, they should receive free le-		
				gal assistance; they must be informed of the maximum		
				time limit which they can be held in detention; and		
				they must be provided with a handbook in a language		
				which they understand and that contains information		
				on all their rights and entitlements during detention.		
DET	3	d	Are there regular	• ICCPR Art 9(3): Anyone arrested or detained on a	Detention can only be ordered and ex-	Act on Foreigners of 12 December
			periodic reviews of	criminal charge shall be brought promptly before a	tended by decision of a court, at the	2013, Journal of Laws, 2013, Item
			the necessity for	judge or other officer authorized by law to exercise ju-	request of the Border Guard. The ex-	1650:
			the continuation of	dicial power and shall be entitled to trial within a rea-	tension of detention by a court consti-	http://www.bip.udsc.gov.pl/ust-
			detention before a	sonable time or to release.	tutes a de facto periodic review of de-	awy (P)
			court or an inde-	• EU Returns Directive: Any detention shall only be	tention. If removal to the country of	
			pendent body?	maintained as long as removal arrangements are in	origin is deemed unenforceable, the	Helsinki Foundation for Human
			If yes, are detain-	progress and executed with due diligence.	person is granted a permit for toler-	Rights (HFHR), Country report: Po-
			ees released when	• Auad v Bulgaria [2011] Application no 46390/10 (EC-	ated stay and released but there are	land: fourth update, Asylum Infor-
			it becomes evident	tHR):the only issue is whether or not the authorities	no set deadlines prescribed in law nor	mation Database (AIDA), 2015,
			that their removal	were sufficiently diligent in their efforts to deport the	evident from practice that are under-	http://www.asylumineu-
			will not be possible	applicant the length of the detention should not ex-	stood as "reasonable time".	rope.org/reports/country/poland
			within a reasonable	ceed that reasonably required for the purpose pur-		
			time?	sued.		
				• Kim v Russia [2014] Application no 44260/13 (EC-		
				tHR): The purpose of Art 5(4) ECHR is to guarantee to		
				persons who are arrested and detained the right to ju-		
				dicial supervision of the lawfulness of the measure to		
				which they are thereby subjected.		
				• A. v. Australia, CCPR/C/59/D/560/1993, (HRC): Deci-		
		1		sions to detain should be open to review periodically		

	1			so that the grounds justifying the detention can be as-		
				sessed.		
				• Saïd Shamilovich Kadzoev v Direktsia Migratsia' pri-		
				Ministerstvo na vatreshniteraboti [2009] Case C-		
				357/09 (ECJ): There must, at the time of the national		
				Court's review of the lawfulness of detention, be a		
				real prospect that the removal can be carried out suc-		
				cessfully.		
				• Council of Europe (2005), Twenty Guidelines of the		
				Committee of Ministers of Europe on Forced Return:		
				Detention pending removal shall be justified only for		
				as long as removal arrangements are in progress. If		
				such arrangements are not executed with due dili-		
				gence the detention will cease to be permissible.		
				• Equal Rights Trust (ERT) (2012), Guidelines to Protect		
				Stateless Persons from Arbitrary Detention: Guideline		
				41 To avoid arbitrariness, detention should be subject		
				to automatic, regular and periodic review throughout		
				the period of detention, before a judicial body inde-		
				pendent of the detaining authorities.		
DET	3	е	What remedies are	• ICCPR Art 9(4): Anyone who is deprived of his liberty	Detainees have a right to appeal the	Act on Foreigners of 12 December
			available to an indi-	by arrest or detention shall be entitled to take pro-	detention order and the decision on	2013, Journal of Laws, 2013, Item
			vidual to challenge	ceedings before a court, in order that that court may	extension of this measure to the court.	1650:
			detention? How of-	decide without delay on the lawfulness of his deten-	The appeal should be filed within	http://www.bip.udsc.gov.pl/ust-
			ten can these be in-	tion and order his release if the detention is not law-	seven days of receiving the order (or	awy (P)
			voked? Are there	ful.	its translation) and the court has seven	
			any obstacles in	• ECHR: Everyone who is deprived of his liberty by ar-	days to examine the request. In prac-	Act of 13 June 2003 on Granting
			practice?	rest or detention shall be entitled to take proceedings	tice the courts take approximately	Protection to Foreigners within the
				by which the lawfulness of his detention shall be de-	three weeks to decide the appeal. A	Territory of the Republic of Po-
				cided speedily by a court and his release ordered if the	detainee can also file an application	land, Journal of Laws 2003, item
				detention is not lawful.	for release to the Border Guard under	1176:
				• Kim v Russia [2014] Application no 44260/13 (EC-	the Act on Foreigners (e.g. if detention	http://www.bip.udsc.gov.pl/ust-
				thr: the purpose of Art 5(4) ECHR is to guarantee to	would threaten life or health) or to the	awy (P)
				persons who are arrested and detained the right to ju-	Head of the Office for Foreigners un-	
				dicial supervision of the lawfulness of the measure to	der the Act on Protection if there is a	
				which they are thereby subjected.	high probability that international pro-	
					tection will be granted. If these appli-	
					cations are refused, the decision of the	

					Border Guard or Head of Office for	
					Foreigners can be appealed to court.	
					Under the Act on Protection, the initial	
					detention period of an applicant for in-	
					ternational protection is 60 days. If the	
					individual files an application for pro-	
					tection from detention (following a	
					court order under the Act on Foreign-	
					ers), and there are valid reasons for	
					detention under the Act on Protection,	
					it can be extended by 90 days. In both	
					cases, if asylum proceedings have not	
					been concluded during the period of	
					60 or 90 days and the grounds justify-	
					ing detention still exist; detention can	
					be extended up to six months.	
DET	3	f	Are there	Auad v Bulgaria [2011] Application no 46390/10 (EC-	Under the Act on Foreigners, if a re-	Arts. 268(2), 325 & 351, Act on
			rules/guidance in	tHR): The only issue is whether or not the authorities	turn order is issued for someone with-	Foreigners of 12 December 2013,
			place that govern	were sufficiently diligent in their efforts to deport the	out valid documentation, the Border	Journal of Laws, 2013, Item 1650:
			the process of re-	applicant.	Guard should file a motion for redocu-	http://www.bip.udsc.gov.pl/ust-
			documentation	• Equal Rights Trust (ERT) (2012), Guidelines to Protect	mentation to the appropriate diplo-	awy (P)
			and/or ascertain	Stateless Persons from Arbitrary Detention: The ina-	matic representation or authority in	<u> </u>
			entitlement to na-	bility of a stateless person to cooperate with removal	the country of origin. If redocumenta-	European Network on Stateless-
			tionality, for the	proceedings should not be treated as non-cooperation	tion is impossible, the Commander in	ness,2015, <i>Protecting stateless</i>
			purpose of re-	(see also above).	Chief of the Border Guard may issue a	persons from arbitrary detention in
			moval?	• ENS (2015) Protecting Stateless Persons from Arbi-	Temporary Polish Travel Document,	Poland: http://www.stateless-
			Do these rules ar-	trary Detention: a regional toolkit for practitioners:	valid for seven days, to allow the per-	ness.eu/resources/protecting-
			ticulate the respec-	The detaining state should have rules in place that	son to cross the Polish Border. The Act	stateless-persons-arbitrary-deten-
			tive roles that state		on Foreigners does not further specify	tion-poland
			and individual are	govern the process of re-documentation and/ or as-	the process for assessment of nation-	tion-polariu
			expected to play?	certaining entitlement to nationalitythe respective	ality and redocumentation and no	
			Are there time lim-	roles that the state and the individual should be ex-	deadlines are set. If the removal order	
			its clearly set out?	pected to play and related time limits should be	cannot be enforced due to reasons be-	
			Are the outcomes	clearly articulated. The longer it takes to do so, deten-		
				tion is more likely to become unreasonable and dis-	yond the control of the Border Guard	
			of such processes	proportionate.	and individual, a permit for tolerated	
			used/considered	• ECRE, Point of No Return: The Futile Detention of	stay is granted.	
				<u>Unreturnable Migrants, 2014:</u> Once un-returnability is		

DET	3	g		relevant for subsequent determination of whether an individual is stateless? Is free legal aid available to challenge detention? Are there any barriers to accessing this in practice?	established, migrants should not be detained. Detention should not be used for nationals of countries to which forced returns are not generally possible. • UNHCR (2014), Handbook on Protection of Stateless Persons: Judicial oversight of detention is always necessary and detained individuals need to have access to legal representation, including free counselling for those without means. • EU Returns Directive: Art 13(3) The third-country national concerned shall have the possibility to obtain legal advice, representation and, where necessary, linguistic assistance.	Currently (August 2017) due to a shortage of funds Polish NGOs only provide free legal aid in detention to people in the international protection procedure. Foreigners can be granted a state appointed attorney in detention proceedings – here the general rules of the criminal procedures code apply. In practice, this opportunity is almost never accessed by non-citizen detainees.	Code of Criminal Procedure, Act of 6 June 1997, Journal of Laws Item 1997, Item 555: http://prawo.sejm.gov.pl/isap.nsf/ DocDetails.xsp?id=WDU19970890 555 (P) Act on Foreigners of 12 December 2013, Journal of Laws, 2013, Item 1650: http://www.bip.udsc.gov.pl/ust-
DET	4	a	Protections on release	Are those released from detention issued with any identification, including confirmation of their statelessness status, and thus protected from arbitrary re-detention?	 UN Convention Relating to the Status of Stateless Persons, 1954: Art 27 UNHCR (2014), Handbook on Protection of Stateless Persons: Statelessness, by its very nature, severely restricts access to basic identity and travel documents that nationals normally possess. Moreover, stateless persons are often without a legal residence in any country. Thus, being undocumented or lacking the necessary immigration permits cannot be used as a general justification for detention of such persons. ENS (2015) Protecting Stateless Persons from Arbitrary Detention: a regional toolkit for practitioners: Article 27 of the 1954 Statelessness Convention applies to all stateless persons, which includes those not staying legally in the state's territory state parties to the 1954 Convention have an obligation to provide stay rights to stateless persons who have been released from detention. 	If the detention order is lifted due to unenforceability of the removal order, a permit for tolerated stay will be issued, which legalises stay in Poland. There is no practice of officially confirming the fact of statelessness, unless lack of nationality is part of the written justification of a decision.	Act on Foreigners of 12 December 2013, Journal of Laws, 2013, Item 1650: http://www.bip.udsc.gov.pl/ust-awy (P)

DET	4	b	If the purpose of detention cannot be fulfilled (e.g. removal) and the person is released, what legal status is provided to them by law? Can they access social services, accommodation, welfare, education and healthcare? Do they have the right to work?	 Equal Rights Trust (ERT) (2012), Guidelines to Protect Stateless Persons from Arbitrary Detention: Guidelines 55 & 56 Special care should be taken to address the vulnerabilities of stateless persons who are released from detention and to ensure that they enjoy all human rights which they are entitled to under international law Released stateless detainees should be provided with appropriate documentation and stay rights suitable to their situation. Saïd Shamilovich Kadzoev v Direktsia Migratsia' pri Ministerstvo na vatreshnite raboti [2009] Case C-357/09 (ECJ): Article 15(4) and (6) of the Directive should be interpreted as requiring that after the maximum period of detention has expired, the person must be released immediately the individual's lack of valid documentation, his/her inability to support him/herself or his/her "aggressive conduct" should not be a deterrent to his/her release. Equal Rights Trust (ERT) (2012), Guidelines to Protect Stateless Persons from Arbitrary Detention: Guideline 55 as above. 	Unenforceability of the removal order is the basis for issuing a permit for tolerated stay. This status grants access to social assistance, education and healthcare and gives the right to work.	Act on Foreigners of 12 December 2013, Journal of Laws, 2013, Item 1650: http://www.bip.udsc.gov.pl/ustawy (P)
DET	4	С	If re-detention does	• Equal Rights Trust (ERT) (2012), Guidelines to Protect	If redetention occurs, the cumulative	Act on Foreigners of 12 December
			occur, is the cumu-	Stateless Persons from Arbitrary Detention: Guideline	time spent in detention counts to-	2013, Journal of Laws, 2013, Item
			lative time spent in	40 When calculating the total time spent by an individ-	wards the maximum time limit only if	1650:
			detention counted	ual in detention, it is highly desirable that time spent	it was ordered on the same basis and	http://www.bip.udsc.gov.pl/ust-
			towards any maxi-	in detention on previous occasions is taken into con-	in the same procedure as before.	awy (P)
			mum time limits?	sideration.		

Prevention and Reduction – December 2017

Prevention and Reduction

Cat	Q	Sub	Subtheme	Question	International Norms / Good Practice	Answer	Source
PRS	1	а	Stateless	Is there a provision in	• UN Convention on the Reduction of Statelessness,	The provision grants Polish nationality	Polish Citizenship Act of 2
			born on ter-	law for stateless chil-	1961: A Contracting State shall grant its nationality	only to foundlings and children whose	April, 2009, Journal of Laws of
			ritory	dren born on the terri-	to a person born in its territory who would other-	parents are stateless or with undeter-	2012, Item 161: http://glob-
				tory to be granted na-	wise be stateless	mined nationality. This safeguard does	alcit.eu/wp-con-
				tionality?	• European Convention on Nationality, 1997: Each	not fully encompass the scope of protec-	tent/plugins/rscas-database-
				If yes, continue with	State Party shall provide in its internal law for its na-	tion afforded by the 1961 Convention.	eudo-gcit/?p=file&appl=cur-
				PRS1b below. If no,	tionality to be acquired by children born on its terri-		<u>rentCitizen-</u>
				proceed to PRS1j.	tory who do not acquire at birth another national-		shipLaws&f=POL Citizen-
					ity		ship%20Act%202009_as%20e
					• Convention on the Rights of the Child 1989:		nacted ENGLISH.pdf
					The child shall have the right to acquire a national-		
					ity States Parties shall ensure the implementation		
					of these rightsin particular where the child would		
					otherwise be stateless States Parties undertake to		
					respect the right of the child to preserve his or her		
					identity, including nationality		
					• Genovese v. Malta (ECtHR) Application No.		
					<u>53124/09, 11 October 2011</u>		
PRS	1	b		Is the provision for	• UNHCR Guidelines on Statelessness #4 2012: Arti-	The provision is automatic (for a found-	Article 14(2) & 15, Polish Citi-
				stateless children to ac-	cle 1 of the 1961 Convention provides Contracting	ling or child born to stateless parents, or	zenship Act of 2 April, 2009,
				cess nationality auto-	States with two alternative options for granting na-	to parents whose nationality is undeter-	Journal of Laws of 2012, Item
				matic or non-automatic	tionality to children who would otherwise be state-	mined).	161: http://globalcit.eu/wp-
				(i.e. by application)?	less born in their territory. States can either provide		content/plugins/rscas-data-
					for automatic acquisition of nationality upon birth		<u>base-eudo-</u>
					pursuant to Article 1(1)(a), or for acquisition of na-		<pre>gcit/?p=file&appl=currentCiti-</pre>
					tionality upon application pursuant to Article 1(1)(b)		zenshipLaws&f=POL Citizen-
							ship%20Act%202009 as%20e
					• ENS (2015), No Child Should Be Stateless: Article 1		nacted ENGLISH.pdf
					of the 1961 Convention and article 6(2) of the ECN		
					are the most important of these norms for the Euro-		
					pean context. Both oblige the conferral of nationality		
					to children born on the territory if they would other-		
					wise be stateless but allow some leeway in how		
					states transpose this safeguard into their domestic		
					systems. The first, and optimal, method – as it is all-		
					encompassing and does not tolerate even a tempo-		
					rary period of statelessness – is to grant nationality		

_	1	1 1		·		
				to otherwise stateless children automatically, at		
				birth.		
PRS	1	С	Is it a requirement that	• <u>UNHCR Guidelines on Statelessness #4 2012:</u> The	Yes, the parents must be stateless or	Polish Citizenship Act of 2
			the parents are also	test is whether a child is stateless because he or she	their nationality undetermined.	April, 2009, Journal of Laws of
			stateless for the child to	acquires neither the nationality of his or her parents		2012, Item 161: http://glob-
			acquire the nationality	nor that of the State of his or her birth; it is not an		alcit.eu/wp-con-
			of the host state?	inquiry into whether a child's parents are stateless.		tent/plugins/rscas-database-
				Restricting the application of Article 1 of the 1961		eudo-gcit/?p=file&appl=cur-
				Convention to children of stateless parents is insuffi-		rentCitizen-
				cient in light of the different ways in which a child		shipLaws&f=POL Citizen-
				may be rendered stateless and contrary to the terms		ship%20Act%202009 as%20e
				of those provisions.		nacted_ENGLISH.pdf
				• ENS (2015), No Child Should Be Stateless: Only al-		
				lowing access to nationality for stateless children		
				whose parents are stateless fails to account for the		
				circumstance where the child's parent(s) do hold a		
				nationality themselves, but are unable to pass this		
				on		
PRS	1	d	Are children born state-	• UNHCR Guidelines on Statelessness #4 2012: A	No.	Polish Citizenship Act of 2
			less required to prove	Contracting State to the 1961 Convention cannot		April, 2009, Journal of Laws of
			they cannot access an-	avoid the obligations to grant its nationality to a per-		2012, Item 161: http://glob-
			other nationality to ac-	son who would otherwise be statelessbased on its		alcit.eu/wp-con-
			quire nationality of the	own interpretation of another State's nationality		tent/plugins/rscas-database-
			country of birth?	laws where this conflicts with the interpretation ap-		eudo-gcit/?p=file&appl=cur-
				plied by the State concerned the burden of proof		<u>rentCitizen-</u>
			If yes, please describe	must be shared between the claimant and the au-		shipLaws&f=POL_Citizen-
			the requirement e.g.	thorities decision makers need to take into ac-		ship%20Act%202009 as%20e
			what is the standard	count Articles 3 and 7 of the CRC and adopt an ap-		nacted_ENGLISH.pdf
			and burden of proof,	propriate standard of proof, for example 'reasona-		
			and how lack of any	ble degree' Requiring a higher standard of proof		
			other nationality (i.e.	would undermine the object and purpose of the		
			statelessness) is deter-	1961 Convention. Special procedural considerations		
			mined in practice?	to address the acute challenges faced by children,		
				especially unaccompanied children, in communi-		
				cating basic facts with respect to their nationality are		
				to be respected.		

PRS	1	е	Is a stateless child born	UN Convention on the Reduction of Statelessness,	No – the provision is automatic.	Polish Citizenship Act of 2 April,
	_		on the territory re-	1961: A Contracting State may make the grant of its	The the provision is automatic.	2009, Journal of Laws of 2012,
			quired to fulfil a period	nationalitysubject to one or more of the following		Item 161: http://glob-
			of residence to be	conditions:		alcit.eu/wp-con-
			granted nationality?	b) that the person concerned has habitually re-		tent/plugins/rscas-database-
			If yes, what is it? Must	sided in the territory of the Contracting State for		eudo-gcit/?p=file&appl=cur-
			this be legal and/or per-	such period as may be fixed by that State, not ex-		rentCitizen-
			manent residence?	ceeding five years immediately preceding the lodg-		shipLaws&f=POL Citizen-
				ing of the application nor ten years in all.		ship%20Act%202009 as%20e
				• UNHCR Guidelines on Statelessness #4 2012:		nacted ENGLISH.pdf
				States may stipulate that an individual who would		
				otherwise be stateless born in its territory fulfils a		
				period of "habitual residence" This period is not to		
				exceed five years immediately preceding an applica-		
				tion nor ten years in all. In light of the standards es-		
				tablished under the CRC, these periods are lengthy.		
				States whichrequire a certain period of habitual		
				residence are encouraged to provide for a period as		
				short as possibleThe term "habitual residence" is		
				to be understood as stable, factual residence. It		
				does not imply a legal or formal residence require-		
				ment. The 1961 Convention does not permit Con-		
				tracting States to make an application for the acqui-		
				sition of nationality by individuals who would other-		
				wise be stateless conditional upon lawful residence.		
				• Convention on the Rights of the Child 1989:		
				Arts 3 & 7		
				Committee on the Rights of the Child, Concluding		
				observations on the 4th periodic report of the Neth-		
				erlands CRC/C/NDL/CO/4, 2015: The Committee rec-		
				ommends that the State party ensure that all state-		
				less children born in its territory, irrespective of resi-		
				dency status, have access to citizenship without any		
				conditions.		
1				• European Convention on Nationality, 1997: Article		
1				6 (2)(b) Such an application may be made subject		
				to the lawful and habitual residence on its territory		

				for a period not exceeding five years immediately		
				preceding the lodging of the application.		
				• ENS (2016), Ending Childhood Statelessness: The		
				ECN cannot be interpreted as undermining states'		
				obligations under the CRCand the requirement of		
				lawful residence should be removed.		
PRS	1	f	Are the parents of a	• Committee on the Rights of the Child, Concluding	No.	Polish Citizenship Act of 2
			stateless child required	Observations Czech Republic CRC/C/CZE/CO/3-4,		April, 2009, Journal of Laws of
			to fulfil a period of resi-	2011: The outcome of an application for citizenship,		2012, Item 161: http://glob-
			dence for the child to	legal residence or similar status by the parents of a		alcit.eu/wp-con-
			be granted nationality?	child born on the territory should not prejudice the		tent/plugins/rscas-database-
			If yes, what is it? Must	right of the child to acquire the nationality of the		eudo-gcit/?p=file&appl=cur-
			this be legal and/or per-	State party where the child would otherwise be		<u>rentCitizen-</u>
			manent residence?	stateless.		shipLaws&f=POL Citizen-
				• ENS (2015), No Child Should Be Stateless: De-		ship%20Act%202009_as%20e
				manding that the child or his/her parents reside law-		nacted ENGLISH.pdf
				fully on the territory is prohibited by the 1961 Con-		
				vention which permits only the condition of a certain		
				period of habitual residence.		
PRS	1	g	What are the age limits,	• <u>UN Convention on the Reduction of Statelessness</u> ,	N/A	Polish Citizenship Act of 2
			if any, for making an ap-	1961: A Contracting State may make the grant of its		April, 2009, Journal of Laws of
			plication for nationality	nationalitysubject to one or more of the following		2012, Item 161: http://glob-
			for a stateless person	conditions:		alcit.eu/wp-con-
			born on the territory?	(a) that the application is lodged during a period		tent/plugins/rscas-database-
				beginning not later than at the age of eighteen years		eudo-gcit/?p=file&appl=cur-
				and ending not earlier than at the age of twenty-one		<u>rentCitizen-</u>
				years		shipLaws&f=POL_Citizen-
				• UNHCR Guidelines on Statelessness #4 2012:		ship%20Act%202009 as%20e
				Contracting Statesneed to accept applications		nacted ENGLISH.pdf
				lodged at a time beginning not later than the age of		
				18 and ending not earlier than the age of 21 in ac-		
				cordance with Article 1(2)(a) of the 1961 Conven-		
				cordance with Article 1(2)(a) of the 1961 Convention. • ENS (2015), No Child Should Be Stateless:any		
				cordance with Article 1(2)(a) of the 1961 Convention. • ENS (2015), No Child Should Be Stateless:any application procedure which only becomes available		
				cordance with Article 1(2)(a) of the 1961 Convention. • ENS (2015), No Child Should Be Stateless:any application procedure which only becomes available in late childhood or even upon reaching majority is		
				cordance with Article 1(2)(a) of the 1961 Convention. • ENS (2015), No Child Should Be Stateless:any application procedure which only becomes available		

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PRS	1	h		Are there specific provisions for the nationality or statelessness of chil-	safeguards too early has the effect of leaving it in the hands of parents to take the necessary steps to secure a nationality for their child and may mean children are left stateless due to the lack of action on the part of their parents. • UNHCR Guidelines on Statelessness #4 2012: Some children are born to refugee parents who are themselves stateless or cannot acquire the nationality of	There are no such provisions in place, but beneficiaries of international protec- tion and stateless persons enjoy a facili-	Polish Citizenship Act of 2 April, 2009, Journal of Laws of 2012, Item 161: http://glob-
				dren born to beneficiaries of international protection?	their parents owing to restrictions on transmission of nationality to children born abroad. Where the nationality of the parents can be acquired through a registration or other procedure, this will be impossible owing to the very nature of refugee status which precludes refugee parents from contacting their consular authorities.	tated access to naturalization (a shorter residency requirement).	alcit.eu/wp-con- tent/plugins/rscas-database- eudo-gcit/?p=file&appl=cur- rentCitizen- shipLaws&f=POL Citizen- ship%20Act%202009_as%20e nacted_ENGLISH.pdf
PRS	2	a	Foundlings	Are foundlings granted citizenship by law? If it's not automatic, is there an application procedure?	 UN Convention on the Reduction of Statelessness, 1961: A foundling found in the territory of a Contracting State shall, in the absence of proof to the contrary, be considered to have been born within that territory of parents possessing the nationality of that State. European Convention on Nationality, 1997: Each State Party shall provide in its internal law for its nationality to be acquired ex lege by the following persons: [] b) foundlings found in its territory who would otherwise be stateless. 	Foundlings are granted citizenship by law, automatically.	Polish Citizenship Act of 2 April, 2009, Journal of Laws of 2012, Item 161: http://glob- alcit.eu/wp-con- tent/plugins/rscas-database- eudo-gcit/?p=file&appl=cur- rentCitizen- shipLaws&f=POL Citizen- ship%20Act%202009 as%20e nacted_ENGLISH.pdf
PRS	2	b		If yes to either question immediately above, is there an age limit (or status e.g. 'newborn') specified for foundlings to be granted citizenship? If not, when would a child usually qualify in practice?	• UNHCR Guidelines on Statelessness #4 2012: At a minimum, the safeguard is to apply to all young children who are not yet able to communicate accurately information pertaining to the identity of their parents or their place of birth If a State provides for an age limit for foundlings to acquire nationality, the age of the child at the date the child was found is decisive and not the date when the child came to the attention of the authorities.	There is no age limit imposed, and "newborn" status is not legally defined. In practice cases of foundlings concern primarily newborns.	Polish Citizenship Act of 2 April, 2009, Journal of Laws of 2012, Item 161: http://glob- alcit.eu/wp-con- tent/plugins/rscas-database- eudo-gcit/?p=file&appl=cur- rentCitizen- shipLaws&f=POL Citizen- ship%20Act%202009_as%20e nacted_ENGLISH.pdf

PRS	2	С		Can citizenship be with- drawn from foundlings if parents are identified even if this leads to statelessness?	UNHCR Guidelines on Statelessness #4 2012: Nationality acquired by foundlings pursuant to Article 2 of the 1961 Convention may only be lost if it is proven that the child concerned possesses another State's nationality.	No. A foundling is granted Polish nationality ex officio and there is no decision issued that could be later revoked.	Polish Citizenship Act of 2 April, 2009, Journal of Laws of 2012, Item 161: http://glob- alcit.eu/wp-con- tent/plugins/rscas-database- eudo-gcit/?p=file&appl=cur- rentCitizen- shipLaws&f=POL Citizen-
							ship%20Act%202009 as%20e nacted ENGLISH.pdf
PRS	3	a	Adoption	Where a child national is adopted by foreign parent(s), does the child lose their original nationality before the new nationality is adopted?	 UN Convention on the Reduction of Statelessness, 1961: If the law of a Contracting State entails loss of nationality as a consequence of any change in the personal status of a person such as marriage, termination of marriage, legitimation, recognition or adoption, such loss shall be conditional upon possession or acquisition of another nationality. European Convention on Nationality, 1997: Each State Party shall facilitate in its internal law the acquisition of its nationality for the following persons:d) children adopted by one of its nationals Each State Party shall permit the renunciation of its nationality provided the persons concerned do not thereby become stateless. Committee on the Rights of the Child, Concluding Observations: Switzerland, CRC/C/CHE/CO/2-04, 2015: [recommended that Switzerland] accelerate the assessment procedure and ensure that a child adopted from abroad is not stateless or discriminated against during the waiting period between his or her arrival in the State party and formal adoption. ENS (2015), No Child Should Be Stateless:the "sending" state in a situation of inter-country adoption may be a non-European one, so even if Europe's nationality laws were all in alignment with international standards, children may be exposed to a (temporary) risk of statelessness during the adoption process. 	Foreign adoption does not interfere with the Polish nationality of the minor child. If the foreign parents want to confer their nationality to an adopted Polish child and the law on nationality binding in their country of origin does not allow for dual nationality, they may submit an application to the President of Poland asking for consent for renunciation of nationality.	Polish Citizenship Act of 2 April, 2009, Journal of Laws of 2012, Item 161: http://glob- alcit.eu/wp-con- tent/plugins/rscas-database- eudo-gcit/?p=file&appl=cur- rentCitizen- shipLaws&f=POL Citizen- ship%20Act%202009 as%20e nacted ENGLISH.pdf

PRS	3	b	lus sangui-	Can children of a parent	• UN Convention on the Reduction of Statelessness,	All children with at least one Polish par-	Polish Citizenship Act of 2
			nis and dis-	who is a national, born	<u>1961:</u> Art 4	ent are Polish nationals by law (ius san-	April, 2009, Journal of Laws of
			crimination	outside the country, ac-	• UNHCR Guidelines on Statelessness #4 2012:	guinis), irrelevant of their place of birth.	2012, Item 161: http://glob-
				cess nationality by de-	where a child who would otherwise be stateless is	Nevertheless, there are practical prob-	alcit.eu/wp-con-
				scent (ius sanguinis)?	born in a Contracting State to parents of another	lems concerning children born abroad	tent/plugins/rscas-database-
				Are there any condi-	Contracting State but does not acquire the national-	which may result in their statelessness.	eudo-gcit/?p=file&appl=cur-
				tions?	ity of the State of birth automatically and either	Even though Polish nationality at birth is	rentCitizen-
				Could these conditions	misses the age limit to apply for nationality or can-	acquired ex lege (meaning that registra-	shipLaws&f=POL Citizen-
				be regarded as discrimi-	not meet the habitual residence requirement in the	tion is not a condition for a child to ac-	ship%20Act%202009 as%20e
				natory? (see question	State of birth responsibility falls to the Contracting	quire Polish nationality at birth), in prac-	nacted ENGLISH.pdf
				below for where child	State of the parents to grant its nationality to the	tice, registration in Poland (or transcrip-	
				would otherwise be	child (or children) of its national where children of	tion of the birth certificate) is sometimes	ENS (2015) Ending Childhood
				stateless)	a national of a Contracting State who would other-	made a condition for receiving a pass-	Statelessness: a study on Po-
					wise be stateless are born in a non-Contracting	port or Polish ID at the Polish embassy.	land, p.13:
					State the Contracting State of the parents [is re-	This means that for a child to avail them-	https://www.stateless-
					quired] to grant its nationality to the child (or chil-	selves of nationality in some cases regis-	ness.eu/sites/www.stateless-
					dren) of its nationals born abroad Article 4 of the	tration in Poland is required. Recent	ness.eu/files/Poland.pdf
					1961 Convention must be read in light of develop-	cases of children raised by same sex	
					ments in international human rights law, in particu-	partners abroad show that obtaining a	Przybyslawska, K. (ed),
					lar the right of every child to acquire a nationality	passport is sometimes problematic. Po-	Przybylska, M. Pudzianowska,
					and the principle of the best interests of the child	land does not regulate same sex part-	D., Strama, A., (2017), <i>Map</i> -
					• Genovese v. Malta (ECtHR) Application No.	nerships and the transcription of a birth	ping Statelessness in Poland,
					53124/09, 11 October 2011: While the right to citi-	certificate where two persons of the	UNHCR (forthcoming)
					zenship is not as such a Convention right and while	same-sex are named as parents proves	
					its denial in the present case was not such as to give	to be impossible.	
					rise to a violation of Article 8, the Court considers		
					that its impact on the applicant's social identity was		
					such as to bring it within the general scope and am-		
					bit of that article. Maltese legislation expressly		
					granted the right to citizenship by descent and es-		
					tablished a procedure to that end. Consequently, the		
					state which has gone beyond its obligations under		
					Article 8 in creating such a right [] must ensure		
					that the right is secured without discrimination		
					within the meaning of Article 14.		
					• ENS (2015), No Child Should Be Stateless: States		
					are free to impose additional conditions [to lus San-		

					guinis conferral], as long as these are not discrimina-		
					tory in nature safeguards should again be in place		
					to ensure that statelessness does not result		
					<u>UNHCR Global Action Plan to End Statelessness</u>		
					<u>2014-24:</u> Action 4		
					• Fighting statelessness and discriminatory national-		
					ity law in Europe, Laura van Waas, 2012		
					• Convention on the Elimination of all Forms of Dis-		
					crimination Against Women, General recommenda-		
					tion No. 32 on the gender-related dimensions of ref-		
					ugee status, asylum, nationality and statelessness of		
					women, November 2014		
PRS	3	С		Can children of a parent	As above	See above.	
				who is a national, born			
				outside the country, ac-			
				cess nationality by de-			
				scent (ius sanguinis) if			
				they would otherwise			
				be stateless? Are there			
				any conditions? Could			
				these conditions be re-			
				garded as discrimina-			
				tory?			
PRS	4	а	Access to	Does the law provide	• Convention on the Rights of the Child 1989: The	The Civil Registry Records Act stipulates	Civil Status Records Act of 28
			birth regis-	that all children are reg-	child shall be registered immediately after birth and	that all births must be registered within	November 2014, Item 1741:
			tration	istered immediately	shall have the right from birth to a name, the right to	21 days of a birth card being issued by	http://isap.sejm.gov.pl/De-
				upon birth? Can chil-	acquire a nationality and, as far as possible, the right	the hospital, which is then transferred to	tailsServlet?id=WDU20140001
				dren be registered if	to know and be cared for by his or her parents.	the local Civil Registry Records Office.	<u>741</u> (P)
				parents are undocu-	• International Covenant on Civil and Political Rights	Legal residence of parents is not re-	
				mented and/or not le-	<u>1966:</u> Art 24(2)	quired.	
				gally residing in the	Council of Europe, Recommendation CM/Rec		
				country (by law)?	(2009) 13 of the Committee of Ministers to member		
					states on the nationality of children: register the		
					birth of all children born on their territory, even if		
					they are born to a foreign parent with an irregular		
					immigration status or if the parents are unknown, in		
					order to safeguard their right to a nationality. The		
					registration of birth should be free of charge and be		

performed without delay, even if the period within which the birth should have been detared has already expired. **UNINCR Guidelines on Statelessness #4 2012; registration of the birth provides proof of descent and of place of birth and therefore underpris implementation of the 1961 Convention and related human rights norms. Article 7 of the CRC specifically requires the registration of the birth of all children and applies irrespective of the nationality, statelessness or residence status of the parents. **UNINCR Global Action Plan to Fnd Statelessness** 2014-274. Action 7 Ensure birth registration for the prevention of statelessness. **UN Sustainable Development Goal 16: By 2030, provide legal identity for all, including birth registration, including prover to the contribute of the provide statelessness. **UN Sustainable Development Goal 16: By 2030, provide legal identity for all, including birth registration, including free or low-fee late birth registration, including free or low-fee late birth registration, for every child, and underscores the importance of effective birth registration and provision of documentary proof of birth irrespective of his or her immigration status and that of his or her parents or family members, which can contribute to reducing statelessness, as well as reducing vulnerability to trafficking in persons and other abuses and violations of their human rights. **Dovertice because of lack of documentation and/or parents' legal residency vulnerability to trafficking in persons and other abuses and violations of their human rights. **Ownerlion on the Rights of the Children sa abuse.** **United Guidelines on Statelessness & A 2012; as above.** **UNICR Guidelines on Statelessness & A 2012; as above.**	_		1	ı			
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parents' legal residence? states on the nationality of children: as above. • UNHCR Guidelines on Statelessness #4 2012: as					• Council of Europe, Recommendation CM/Rec		
dence? • UNHCR Guidelines on Statelessness #4 2012: as					(2009) 13 of the Committee of Ministers to member		
ONTER Guidelines of Statelessiness #4 2012. ds				_	states on the nationality of children: as above.		
above.				dence?	• UNHCR Guidelines on Statelessness #4 2012: as		
					above.		

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					• <u>UNHCR Global Action Plan to End Statelessness</u>		
					<u>2014-24:</u> Action 7		
					• <u>UN Sustainable Development Goal 16</u>		
					UN Human Rights Council, Resolution		
					A/HRC/RES/20/4: as above		
PRS	4	С		Are there mandatory	UNICEF, Access to Civil, Economic and Social Rights	There are no such requirements.	
				reporting requirements	for Children in the Context of Irregular Migration,		
				for authorities which	2012: While there is generally a separation between		
				would deter undocu-	civil registries and immigration enforcement, undoc-		
				mented parents coming	umented parents may also fear detection, particu-		
				forward to register	larly in countries where civil servants have a duty to		
				their children (e.g. med-	report undocumented migrants		
				ical authorities required	PICUM, Rights of Accompanied Children in an Ir-		
				to report undocu-	regular Situation, 2011: Certain barriers that prevent		
				mented migrants)?	access to basic rights for children in an irregular mi-		
					gration situation arise across the registry, health, ed-		
					ucation and housing sectors. National legislation is		
					often below the standards set out in human rights		
					law, inexplicit or contradicted by other rules and		
					practices, such as the duty to denounce or adminis-		
					trative requirements.		
PRS	5	а	Late Birth	Is there a statutory	• UNHCR Global Action Plan to End Statelessness	The Civil Registry Records Act stipulates	Civil Registry Records Act of 29
			Registration	deadline before which	2014-24: Low levels of birth registration can be diffi-	that all births must be registered within	September 1986 (Journal of
				birth registration	cult to correct subsequently because procedures for	21 days of a birth card being issued by	Laws No. 212, Item 1264
				should be completed? If	late birth registration have not been established or	the hospital, which is then transferred to	
				yes, what is it? Is late	are lengthy, costly and complex and therefore inac-	the local Civil Registry Records Office. If	
				birth registration possi-	cessible to undocumented populations States also	the birth is not registered during the	
				ble by law?	need procedures for late and delayed birth registra-	prescribed time limit, the Head of the	
					tion and may consider undertaking campaigns to	Civil Registry Records Office records the	
					register older children and adults. Birth registration	birth acting ex officio. There are no legal	
					needs to be free, accessible and undertaken on a	obstacles to late registration.	
					non-discriminatory basis.		
					UN Human Rights Council, Resolution		
					A/HRC/RES/20/4: as above.		
					• Council of Europe, Recommendation CM/Rec		
					(2009) 13 of the Committee of Ministers to member		
					states on the nationality of children: as above.		

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					• ENS (2015), No Child Should Be Stateless: One of		
					the ways in which states have sought to deal with an		
					intergenerational lack of documentation is by simpli-		
					fying the procedures for the late registration of		
					births, making it easier for adults who do not have a		
					birth certificate to acquire one, which can subse-		
					quently be used to register their own children's		
					births		
PRS	5	b		Is late birth registration	• UNHCR Global Action Plan to End Statelessness	There are no legal obstacles to late reg-	
				possible in practice?	<u>2014-24:</u> as above.	istration. There are no reports of such	
					<u>UN Human Rights Council, Resolution</u>	obstacles encountered in practice.	
					A/HRC/RES/20/4: as above.		
					• Council of Europe, Recommendation CM/Rec		
					(2009) 13 of the Committee of Ministers to member		
					states on the nationality of children: as above.		
					• ENS (2015), No Child Should Be Stateless: as above.		
PRS	5	С		Are there any addi-	<u>UN Human Rights Council, Resolution</u>	No.	Civil Registry Records Act of 29
				tional requirements	A/HRC/RES/20/4: as above.		September 1986 (Journal of
				(e.g. fee) for the late			Laws No. 212, Item 1264
				birth registration proce-			
				dure? Are these prob-			
				lematic or do they			
				cause lengthy delays?			
PRS	6	а	Awareness	Does the government	• ENS (2015), No Child Should Be Stateless: as above.	There are no such programmes.	
			of birth reg-	have programs in place	• <u>UNHCR Global Action Plan to End Statelessness</u>		
			istration	to promote birth regis-	<u>2014-24:</u> Action 7		
				tration? If yes, please	• Council of Europe, 3rd European Conference on		
				provide details.	Nationality, 11-12 October 2004: Taken together Art		
					7 & 8 ECHR should be understood to encourage		
					States Parties not only to take positive steps to avoid		
					statelessness – including the promotion of birth reg-		
					istration – but also to grant citizenship to children		
					who would otherwise be stateless and to foresee ef-		
					fective remedies for the child to challenge a decision		
					(or lack of decision) by the state in this regard.		
PRS	6	b		Are there sections of		There are no such reports.	
				the population believed			
				to be unregistered?			

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	Please provide details		
	and source of infor-		
	mation.		

Prevention and Reduction – December 2017

Jurisprudence and Training – December 2017

Jurisprudence and Training

Cat	Q	Sub	Subtheme	Question	International Norms/Good Practice	Answer	Source
LIT	1	a	Published Judgements	Number of published judgements adjudicating statelessness (broken down by level of jurisdiction). Please list.		There are no published judgments specifically deciding about statelessness.	
LIT	1	b		Number of published judgements mentioning statelessness (broken down by level of jurisdiction).		Within the framework of Polish law statelessness may be addressed in international protection proceedings and return proceedings, which are administrative procedures (no courts are involved). The matter of statelessness may also be addressed marginally in court decisions regarding the application of administrative detention.	Centralna Baza Orzeczeń Sądów Administracyjnych (National Database of Decisions of the Administrative Courts): http://orzec-zenia.nsa.gov.pl/cbo/query (P) III SA/Kr 1400/1 - Wyrok WSA w Krakowi, Judgment of the Regional Administrative Court in Krakow: http://orzec-zenia.nsa.gov.pl/doc/431B8D990D Case concerns the denial of transcription of the birth certificate of the child of a same-sex Polish couple in the UK. The issue of access to a Polish identity document confirming Polish nationality is discussed. II OSK 1020/11 - Wyrok NSA, Judgement of the Supreme Administrative Court: http://orzec-zenia.nsa.gov.pl/doc/680560D84F Case concerns the acquisition of Polish nationality by an applicant originating from Ukraine. The court inter alia states that the subjective conviction of the applicant that he is stateless is not enough to establish statelessness.
LIT	2	а	Legal train- ing	Is there judicial training on statelessness? If yes, please provide details (e.g. provider, fre- quency).	UNHCR (Good Practices Paper 6): officials who may be in contact with stateless persons need to be trained to identify potential applicants for statelessness status and refer them to appropriate channels. UNHCR Expert Meeting, Statelessness Determination Procedures and the Status of Stateless	There is no systematic judicial training on statelessness available in Poland.	

LIT	2	b		Is there training for lawyers on stateless-ness? If yes, please describe.	Persons 2010: It is recommended that States provide specialized training on nationality laws and practices, international standards and statelessness to officials responsible for making statelessness determinations. • UNHCR Expert Meeting, Statelessness Determination Procedures and the Status of Stateless Persons 2010: as above	There is no systematic training on statelessness available for lawyers in Poland. To date the only such trainings were organised by the Halina Niec Legal Aid Center in cooperation with ENS.	
LIT	3	а	Pro Bono	Are there specialised lawyers, law firms or organisations providing free advice to stateless persons or those at risk of statelessness? If yes, please describe.	UNHCR (2014), Handbook on Protection of Stateless Persons: Applicants are to have access to legal counsel. UNHCR (Good Practices Paper 6): Provides the example of Liverpool Law Clinic providing legal assistance to stateless clients in the UK.	Among various entities of- fering legal advice, only two Polish NGOs (Helsinki Foun- dation for Human Rights and the Halina Nieć Legal Aid Center) have been ac- tively providing legal assis- tance to stateless persons or those at risk of stateless- ness.	Haline Niec Legal Aid Center: www.po-mocprawna.org Helsinki Foundation for Human Rights: www.hfhr.pl
LIT	4	а	Literature	Is there domestic legal academic literature on statelessness? If possible, please provide number of scholarly articles/references/bodies and hyperlinks etc.			Przybyslawska, K. (2012), Sytuacja bezpaństwowców na Bliskim Wschodzie a międzynarodowe standardy ochrony praw człowieka, in: Marcinko, M. (ed), Ochrona praw człowieka w wymiarze regionalnym, Jagiellonian University, Krakow: http://www.zpmp.law.uj.edu.pl/documents /17903628/4b5d72a8-12e2-46ae-9ee2- 441351f62d12 (P) Dyduch, J. (2014), Bezpaństwowość, in: Florczak, A., Lisowska, A., Organizacje międzynarodowe w działaniu, Wydawnictwo OTO, Wrocław: http://www.repozytorium.uni.wroc.pl/Cont ent/62930/19 Joanna Dyduch.pdf (P)

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