ENS Statelessness Index Survey: Ukraine



Contents

International and Regional Instruments	
1954 Convention	
1961 Convention	
Other conventions	
Stateless Population Data	
Availability and sources	
Stateless in Detention data	1
Statelessness Determination and Status	1
Definition of a stateless person	1
Existing SDP procedure	1
Stateless status but unclear mechanism	1
Other routes to regularisation	1
Detention	1
Detention screening	1
Detention screening	
-	2
Alternatives to immigration detention	2
Alternatives to immigration detention	
Alternatives to immigration detention Procedural safeguards Protections on release	
Alternatives to immigration detention	
Alternatives to immigration detention. Procedural safeguards Protections on release Readmission agreements Prevention and Reduction.	
Alternatives to immigration detention. Procedural safeguards. Protections on release. Readmission agreements. Prevention and Reduction. Stateless born on territory.	
Alternatives to immigration detention. Procedural safeguards Protections on release Readmission agreements Prevention and Reduction. Stateless born on territory Foundlings	
Alternatives to immigration detention Procedural safeguards Protections on release Readmission agreements Prevention and Reduction Stateless born on territory Foundlings Adoption	

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ENS Statelessness Index Survey: Ukraine



Reducti	on	45
Withdra	awal of nationality	47
Jurisprude	ence and Training	49
Publish	ed	49
Judgem	ents	49
Legal tr	aining	50
Pro Bon	O	50
Literatu	ire	51

International and Regional Instruments

Cat	Q	Sub	Subtheme	Question	International Norms / Good Practice	Answer	Source
IOB	1	а	1954 Convention	Is your country party to the 1954 State- lessness Convention?	UN Convention Relating to the Status of Stateless Persons, 1954	Yes.	Law of Ukraine № 23-VII of 11.01.2013 On Ukraine's Accession to the Convention Relating to the Status of Stateless Persons: http://za-kon2.rada.gov.ua/laws/show/23-18 (Ukrainian (UK))
IOB	1	b		If yes, when was ratification/accession?		11 January 2013, but the Convention entered into force on 23 June 2013.	Law of Ukraine № 23-VII of 11.01.2013 On Ukraine's Accession to the Convention Relating to the Status of Stateless Persons: http://za-kon2.rada.gov.ua/laws/show/23-18 (UK) Convention Relating to the Status of Stateless Persons: http://za-kon2.rada.gov.ua/laws/show/995 232 (UK)
IOB	1	С		Are there reservations in place? Please list them.	Best practice is no reservations. If there are, they should have little or no effect on the rights of stateless persons.	No , there are no reservations.	Law of Ukraine № 23-VII of 11.01.2013 On Ukraine's Accession to the Convention Relating to the Status of Stateless Persons: http://za-kon2.rada.gov.ua/laws/show/23-18 (UK) Convention Relating to the Status of Stateless Persons: http://za-kon2.rada.gov.ua/laws/show/995 232_(UK)
IOB	1	d		Does the Convention have direct effect?	Best practice is that the Convention has direct effect, though this may depend on legal regime.	Yes.	The Constitution of Ukraine, Art. 9: http://za-kon2.rada.gov.ua/laws/show/254%D0%BA/96-%D0%B2%D1%80 (UK) Law of Ukraine № 1906-IV of 29.06.2004 On International Agreements of Ukraine, Art. 19: http://za-kon2.rada.gov.ua/laws/show/1906-15/parao77#o77 (UK)
IOB	2	а	1961 Convention	Is your country party to the 1961 State- lessness Convention?	• <u>UN Convention on the Reduction of Statelessness</u> , 1961	Yes.	Law of Ukraine № 22-VII of 11.01.2013 On Accession of Ukraine to the Convention on the Reduction of Statelessness: http://za-kon3.rada.gov.ua/laws/show/22-18 (UK)

IOB	2	b		If yes, when was ratification/accession?		11 January 2013, but the Convention entered into force on 23 June 2013.	Law of Ukraine № 22-VII of 11.01.2013 On Accession of Ukraine to the Convention on the Reduction of Statelessness: http://za-kon3.rada.gov.ua/laws/show/22-18 (UK) Convention on the Reduction of Statelessness: http://zakon3.rada.gov.ua/laws/show/995 240 (UK)
IOB	2	С		Are there reservations in place? Please list them.	As above	No, there are no reservations.	Law of Ukraine № 22-VII of 11.01.2013 On Accession of Ukraine to the Convention on the Reduction of Statelessness: http://za-kon3.rada.gov.ua/laws/show/22-18 (UK) Convention on the Reduction of Statelessness: http://zakon3.rada.gov.ua/laws/show/995 240 (UK)
IOB	2	d		Does the Convention have direct effect?	As above	Yes.	The Constitution of Ukraine, Art. 9: http://za-kon2.rada.gov.ua/laws/show/254%D0%BA/96-%D0%B2%D1%80 (UK) Law of Ukraine № 1906-IV of 29.06.2004 On International Agreements of Ukraine, Art. 19: http://za-kon2.rada.gov.ua/laws/show/1906-15/parao77#o77 (UK)
IOB	3	a	Other conventions	State party to European Convention on Nationality 1997? Are there reservations in place? Please list them.	• European Convention on Nationality, 1997	Yes, with two reservations : 1. Art. 8 (2): for Ukraine the term "citizens residing permanently abroad" is used to mean "citizens of Ukraine residing permanently abroad in accordance with the national law that regulates going abroad for Ukrainians". 2. Ukraine declares that in accordance with Art. 25 (1) of the Convention, Ukraine excludes Chapter VII (On military obligations in cases of multiple nationalities from the application of the Convention) from the scope of application of the Convention.	Law of Ukraine № 163-V of 20.09.2006 On the Ratification of the European Convention on Nationality: http://zakon2.rada.gov.ua/laws/show/163-16 (UK)

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International and Regional Instruments – March 2019

	1 -	т. т	1			
IOB	3	b	State Party to Euro-	• European Convention on Hu-	Yes, with no reservations.	
			pean Convention on	man Rights, 1950		
			Human Rights 1950?			
			Are there reserva-			
			tions in place? Please			
			list them.			
IOB	3	С	State Party to Council	• Council of Europe Convention	Ukraine signed the Council of Europe	Chart of signatures and ratifications of Treaty 200:
			of Europe Conven-	on the Avoidance of Stateless-	Convention on the avoidance of state-	https://www.coe.int/en/web/conventions/full-list/-
			tion on the avoid-	ness in Relation to State Succes-	lessness in relation to state succession	/conventions/treaty/200/signa-
			ance of stateless-	sion, 2006	in 2006 but has not acceded to it.	tures?p_auth=UNx53TZk
			ness in relation to			
			State succession			
			2006? Are there res-			
			ervations in place?			
			Please list them.			
IOB	3	d	Bound by Directive	• Directive 2008/115/EC of the	No.	Directive 2008/115/EC of the European Parliament
			2008/115/EC of the	European Parliament and of the		and of the Council: http://eur-lex.europa.eu/LexUr-
			European Parliament	Council (EU Returns Directive)		iServ/LexUriS-
			and of the Council			erv.do?uri=OJ:L:2008:348:0098:0107:en:PDF
			(EU Returns Di-			
			rective). Are there			
			reservations in			
			place? Please list			
			them.			
IOB	3	е	State Party to Con-	• Convention on the Rights of	Yes, with no reservations.	Regulation of the Parliament of the Ukrainian SSR №
			vention on the Rights	the Child 1989		789-XII of 27.02.1991 On Ratification of the Conven-
			of the Child 1989?	tile elina 1909		tion on the Rights of the Child: http://za-
			Are there reserva-			kon3.rada.gov.ua/laws/show/789-12 (UK)
			tions in place? Please			Non-strada, gov.day taway showy 7 03 12 (OK)
			list them.			
IOB	3	f	State Party to Inter-	International Covenant on	Yes, with no reservations.	Decree of the Presidium of the Parliament of the
1.0			national Covenant on	Civil and Political Rights 1966		Ukrainian SSR № 2148 of 19.10.1973 On Ratification
			Civil and Political	Civil and Fontical Rights 1300		of the International Covenant on Economic, Social
			Rights 1966? Are			and Cultural Rights and the International Covenant
			there reservations in			on Civil and Political Rights: http://za-
			place? Please list			kon3.rada.gov.ua/laws/show/2148-08 (UK)
			them.			NOTIO: I aua.gov.ua/Iaws/5110w/2140-00_(UK)
			mem.			

IOB	1 2	1_ 1	Chaha Dambu ka listas	. Into motional Comment	Vac with no macon otions	Design of the Dissidium of the Deuliement of the
IOB	3	g	State Party to Inter-	• International Covenant on	Yes, with no reservations.	Decree of the Presidium of the Parliament of the
			national Covenant on	Economic, Social and Cultural		Ukrainian SSR № 2148 of 19.10.1973 On Ratification
			Economic, Social and	<u>Rights 1966</u>		of the International Covenant on Economic, Social
			Cultural Rights 1966?			and Cultural Rights and the International Covenant
			Are there reserva-			on Civil and Political Rights: http://za-
			tions in place? Please			kon3.rada.gov.ua/laws/show/2148-08 (UK)
			list them.			
IOB	3	h	State Party to Con-	• Convention on the Elimina-	Yes, with no reservations.	Convention on the Elimination of all Forms of Dis-
			vention on the Elimi-	tion of all Forms of Discrimina-		crimination Against Women: http://za-
			nation of all Forms of	tion Against Women 1979		kon3.rada.gov.ua/laws/show/995 207 (UK)
			Discrimination	• Gen. Rec. 32 on the gender-		
			Against Women	related dimensions of refugee		
			1979? Are there res-	status, asylum, nationality and		
			ervations in place?	statelessness.		
			Please list them.			
IOB	3	i	State Party to Con-	Convention against Torture	Yes, with no reservations.	Convention against Torture and Other Cruel, Inhu-
			vention against Tor-	and Other Cruel, Inhuman or		man or Degrading Treatment or Punishment:
			ture and Other Cruel,	Degrading Treatment or Punish-		http://zakon3.rada.gov.ua/laws/show/995 085
			Inhuman or Degrad-	ment 1984		(UK)
			ing Treatment or			
			Punishment 1984?			
			Are there reserva-			
			tions in place? Please			
			list them.			
IOB	3	j	State Party to Inter-	International Convention on	Yes, with no reservations.	International Convention on the Elimination of All
			national Convention	the Elimination of All Forms of		Forms of Racial Discrimination: http://za-
			on the Elimination of	Racial Discrimination 1965		kon2.rada.gov.ua/laws/show/995 105 (UK)
			All Forms of Racial			
			Discrimination 1965?			
			Are there reserva-			
			tions in place? Please			
			list them.			
IOB	3	k	State Party to the In-	International Convention on	No.	Status of ratification interactive dashboard. Ratifica-
			ternational Conven-	the Protection of the Rights of		tion of 18 International Human Rights Treaties:
			tion on the Protec-	all Migrant Workers and Mem-		http://indicators.ohchr.org/
			tion of the Rights of	bers of their Families 1990		
			All Migrant Workers			
			and Members of			
L			and members of			

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		their Families 1990?		
		Are there reserva-		
		tions in place? Please		
		list them		

International and Regional Instruments – March 2019

Stateless Population Data

Cat	Q	Sub	Subtheme	Question	International Norms / Good Practice	Answer	Source
POP	1	a	Availability and sources	Does the Govt have a discrete category for statelessness in its data collection system (e.g. in the census)? If so, what are the Govt figures for the total stateless population on the territory? Is the data disaggregated? If so, how?	 Gen. Rec. 32 of CEDAW (para. 39): States parties should gather, analyse and make available sex-disaggregated statistical data and trends European Council, Conclusions of the Council and the Representatives of the Governments of the Member States on Statelessness: Recognise the importance of exchanging good practicesconcerning the collection of reliable data on stateless persons UNHCR Global Action Plan to End Statelessness 2014-2024 (Action 10): Improve quantitative and qualitative data on stateless populations Institute on Statelessness and Inclusion (The World's Stateless) pg.11: States should adopt and/or strengthen measures to count 	Yes, the Government had a discrete category for statelessness in the most recent All-Ukrainian Population Census of 2001. According to the Census, 82,550 persons identified themselves stateless in 2001. The data was collected based on the individual answers to the census questionnaire.	State Statistics Committee of Ukraine, All-Ukrainian Population Census 2001: http://2001.ukrcensus.gov.ua/publica- tions/# p14 (UK)
POP	1	b		Do Govt authorities define categories of persons who may overlap with stateless (e.g. unknown nationality, unspecified nationality, other)? Are statistics on these available? If, yes, please indicate categories and statistics.	As above	Yes, there was a category for persons who did not identify their nationality in the last All-Ukrainian Population Census of 2001. According to the Census results, 40,364 persons did not identify their citizenship. The data was collected based on the individual answers to the census questionnaire.	State Statistics Committee of Ukraine, All-Ukrainian Population Census 2001: http://2001.ukrcensus.gov.ua/publica- tions/#p14 (UK)
POP	1	С		What is the UNHCR estimate for the	As above	UNHCR estimated the number of state- less persons in Ukraine to be 35,294 in 2017 . UNHCR draws its estimates from	UNHCR Statistics, The World in Numbers: http://popstats.unhcr.org/

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			population of state- less persons and/or those at risk of statelessness on the territory? What is UNHCR's source for this infor- mation?		three main providers of data: governmental agencies, UNHCR field offices and NGOs.	UNHCR Statistical Online Population Database: Sources, Methods and Data Considerations, 1 January 2013: http://www.unhcr.org/statistics/country/45c06c662/unhcr-statistical-online-population-database-sources-methods-data-considerations.html#stateless
POP	1	d	Are there indirect (proxy) sources of statistics on stateless persons? E.g. categories of persons for which statistics are available where stateless persons may be more highly represented (e.g. relevant country of origin or profiles (e.g. Palestinians or Syrian Kurds)? Please provide explanation and figures.	As above	The All-Ukrainian Population Census of 2001 is a further indirect source of statistics on stateless persons as it provides numbers for the Roma population (47,917) and persons who haven't specified their citizenship (40,464). Stateless persons may be more highly represented in these categories. Roma represent one of the largest groups of undocumented persons with one of the highest proportion of stateless persons and those at risk of statelessness. A Report of the Ombudsman of Ukraine 'The Conditions of the Implementation of the Roma State Policy' (2015), stated that 17% of Roma respondents were undocumented. The data in the All-Ukrainian census does not distinguish between documented and undocumented Roma, nor between Roma who are Ukrainian citizens and those who are stateless.	State Statistics Committee of Ukraine, All-Ukrainian Population Census 2001: http://2001.ukrcensus.gov.ua/publica- tions/#p14_(UK)
POP	1	е	Have there been surveys or mapping studies done to estimate the population of stateless persons in the country?	UNHCR Global Action Plan to End State- lessness 2014-2024: Action 10	There have been no surveys or mapping studies to estimate the stateless population in Ukraine. There is fragmentary data on the stateless population in reports by UNHCR and NGOs in Ukraine.	HIAS and UNHCR (2014), The Problem of Statelessness in Ukraine and the Ways of Addressing It, Kyiv: http://un-hcr.org.ua/attachments/article/365/StatelessResearchENG.pdf Odessa regional organization of All-Ukrainian NGO Committee of Voters of Ukraine (2015), Invisible Statelessness

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						in Ukraine: The Experience of Identification and Overcoming, Odessa: http://cvu.od.ua/en/likbez/pidg- otovleno-vidannya-pro-nevidime- bezgromadyanstvo-v-ukrayini 296/ (UK) ENS and R2P HIAS (2016), Protecting Stateless Persons from Arbitrary Detention: http://www.stateless- ness.eu/sites/www.stateless- ness.eu/files/ENS Detention Re- ports_Ukraine-EN.pdf
POP	1	f	Are there other sources of estimates for the population of stateless persons (not covered by the above)? If so, list sources and figures.	As above	NGO reports contain additional unpublished data on the stateless population in Ukraine. For example, the report 'Protecting Stateless Persons from Arbitrary Detention' provides the following numbers based on an official response from the State Migration Service of Ukraine (SMSU) in 2015: • 5159 stateless persons have permanent residence in Ukraine; • 574 stateless persons have temporary residence in Ukraine; • 189 stateless persons received a permit for immigration (permanent residence) to Ukraine; • 200 stateless persons were granted a temporary residence permit; • 600 stateless persons were granted a permanent residence permit. According to the Annual Report of the Ombudsman of Ukraine on Human Rights in Ukraine in 2017, official SMSU statistics reported around 6,500 official registered stateless persons in Ukraine.	ENS and R2P HIAS (2016), Protecting Stateless Persons from Arbitrary Detention, p.18: http://www.stateless-ness.eu/sites/www.stateless-ness.eu/files/ENS Detention Reports Ukraine-EN.pdf The Annual Report of the Ombudsman of Ukraine on Human Rights in Ukraine 2017: http://www.ombuds-man.gov.ua/ua/page/secretar-iat/docs/presentations/&page=3 (UK)

POP	1	g	Are there issues	As above	The reliability of statelessness data	HIAS and UNHCR (2014), The Problem
			with reliability of		causes serious concerns. The only avail-	of Statelessness in Ukraine and the
			stateless data? If		able official statistics on the stateless	Ways of Addressing It, Kyiv: http://un-
			yes, please describe		population in Ukraine is the All-Ukrain-	hcr.org.ua/attachments/arti-
			why.		ian Population Census of 2001 , which is	cle/365/StatelessResearchENG.pdf
			,		outdated. No other official government	
					data is publicly available. In their reports	Odessa regional organization of All-
					and statistics, Ukrainian government	Ukrainian NGO Committee of Voters of
					agencies usually do not distinguish be-	Ukraine (2015), Invisible Statelessness
					tween foreigners and stateless persons.	in Ukraine: The Experience of Identifica-
					UNHCR data is also an estimate and is	tion and Overcoming, Odessa:
					not claimed to be comprehensive for	http://cvu.od.ua/en/likbez/pidg-
					the whole Ukraine. Concerns about the	otovleno-vidannya-pro-nevidime-
					reliability of data on statelessness in	bezgromadyanstvo-v-ukrayini 296/
					Ukraine are also repeatedly expressed in	(UK)
					NGO reports.	
						ENS and R2P HIAS (2016), Protecting
						Stateless Persons from Arbitrary Deten-
						tion: http://www.stateless-
						ness.eu/sites/www.stateless-
						ness.eu/files/ENS Detention Re-
						ports Ukraine-EN.pdf
POP	1	h	Are there indica-	As above	There are several factors indicating that	Law of Ukraine № 1207-VII of
			tions that the state-		the stateless population in Ukraine is	15.04.2014 On Ensuring Civil Rights and
			less population is		most likely underreported. Firstly, parts	Freedoms, and the Legal Regime on the
			either over or un-		of Donetsk and Luhansk regions as well	Temporarily Occupied Territory of
			der reported?		as Crimea are not currently controlled	Ukraine: http://za-
			Please describe.		by the Ukrainian Government. There-	kon2.rada.gov.ua/laws/show/1207-18
					fore, official government statistics do	(UK)
					not track persons residing in these re-	
					gions . Yet, persons residing in regions	Regulation of the Parliament of Ukraine
					not controlled by the Ukrainian Govern-	№ 254-19-VIII of 17.03.2015 On Recog-
					ment have limited access to documents.	nition of Certain Regions, Cities, Towns
					Since the occupation and annexation of	and Villages in Donetsk and Luhansk Re-
					Crimea by the Russian Federation and	gions as Temporarily Occupied Territo-
					the outbreak of the armed conflict in the	ries: http://za-
					East of Ukraine in 2014, children born in	kon.rada.gov.ua/laws/show/254-19
					the territories not controlled by the	(UK)

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		1	T			
					Government of Ukraine and children	
					who have reached passport age (14	Liégeois J.P. (2007), The Council of Eu-
					years-old under current Ukrainian legis-	rope and Roma: 40 years of action,
					lation) have limited access to proce-	Chapter 2:
					dures confirming Ukrainian nationality	https://books.google.com.ua/books?id=
					and acquiring citizenship, putting them	RaLjBAAAQBAJ&vq=coe+roma+in+ukrai
					at particular risk of statelessness. Sec-	ne+400,000&dq=coe+roma+in+ukraine
					ondly, Ukraine has one of the largest	+400,000&hl=uk&source=gbs navlinks
					Roma populations in Europe. According	<u>s</u>
					to the Council of Europe, the overall es-	
					timate of Roma people living in Ukraine	UNHCR (2016), The Protection of Mi-
					is 400,000. According to UNHCR, many	norities in Ukraine: Roma and Crimean
					Roma are undocumented and therefore	Tatars: http://unhcr.org.ua/attach-
					their numbers are difficult to quantify .	ments/article/317/2016%2011%20UN-
					Roma represent one of the largest	HCR%20UKRAINE%20Minori-
					groups of stateless persons or those at	ties%20Briefing%20Note%20FI-
					risk of statelessness in Ukraine. Thirdly,	NAL%20EN.pdf
					all available official statistics reflect doc-	
					umented stateless persons only. State-	
					less people in Ukraine are often undocu-	
					mented and are therefore not reflected	
					in any government statistics.	
POP	1	i	Please provide any	As above	There are no figures available on state-	
			available figures on		less refugees or asylum seekers in	
			stateless refugees		Ukraine. These numbers are not re-	
			or asylum seekers		ported either by the Government or by	
			(if there is data,		UNHCR in Ukraine.	
			please clarify			
			whether Govt also			
			counts stateless			
			refugees and asy-			
			lum seekers in the			
			stateless popula-			
1			tion to avoid un-			
			der/over report-			
			ing).			

POP	2	а	Ctatalasa	Number of state-	As above and see also norms in Detention	The State Migration Service of Ukraine	Indicators of the State Migration Ser-
' ' ' '	_	a	Stateless	less persons in im-	section.	(SMSU) does not distinguish between	vice's activities in 2017, p.4:
			in Deten-	migration deten-	Section.	foreigners and stateless persons in im-	https://dmsu.gov.ua/assets/files/statis-
			tion data			-	
				tion		migration detention in its statistics. Ac-	tic/year/dms_2017_pok.pdf (UK)
						cording to SMSU data, 842 foreigners	
						and stateless persons were held in immi-	Information from the Mykolaivskyi Im-
						gration detention in 2017. 2 stateless	migration Detention centre was ob-
						people were detained in the Myko-	tained during a monitoring visit by
						laivskyi Immigration Detention centre in	Desyate Kvitnya (Tenth of April).
						October 2018. The Report "Protecting	
						Stateless Persons from Arbitrary Deten-	ENS and R2P HIAS (2016), Protecting
						tion" provides some unpublished figures	Stateless Persons from Arbitrary Deten-
						from the State Border Guard Service for	tion, p.18: http://www.stateless-
						the number of people detained, includ-	ness.eu/sites/www.stateless-
						ing stateless persons and those who may	ness.eu/files/ENS Detention Re-
						be stateless or at risk of statelessness	ports_Ukraine-EN.pdf
						(e.g. in 2015: 215 people – 2 stateless, 3	
						Somalis; in 2014: 236 people – 1 state-	
						less, 11 Somalis & 1 Palestinian).	
POP	2	b		Are there statistics	As above	The Government does not provide any	ENS and R2P HIAS (2016), Protecting
				on individuals re-		statistics on individuals released from	Stateless Persons from Arbitrary Deten-
				leased from immi-		immigration detention who were unre-	tion, p.18: http://www.stateless-
				gration detention		movable. According to the Report "Pro-	ness.eu/sites/www.stateless-
				who were unre-		tecting Stateless Persons from Arbitrary	ness.eu/files/ENS Detention Re-
				movable, their		Detention", between 2011-2015, 439	ports Ukraine-EN.pdf
				country of origin		people (46%) were released from deten-	<u> </u>
				and length of de-		tion after being detained for the maxi-	
				tention? If yes,		mum period, which suggests that people	
				please provide.		who are unremovable are often detained	
						for the maximum period. In 2015, this	
						percentage decreased to 28%.	
	<u> </u>	<u> </u>	l			percentage decreased to 20%.	

Statelessness Determination and Status

Cat	Q	Sub	Subtheme	Question	International Norms /	Answer	Source
					Good Practice		
IDP	1	a	Definition of a	Is there a definition of a	• <u>UN Convention Re-</u>	Ukrainian legislation defines a stateless person as a per-	Law of Ukraine On the Legal Status of
			stateless per-	stateless person in national	lating to the Status of	son who is not considered as a national by any State un-	Foreigners and Stateless Persons №
			son	law? Do the definition and	Stateless Persons,	der its law. The definition is almost in line with the one in	3773-VI of 22 September 2011, art. 1
				exclusion provisions align	1954: Article 1(1) and	the 1954 Convention. The only difference is that the defi-	para 1 item 15: <u>http://za-</u>
				with the 1954 Convention?	1(2).	nition in Ukrainian legislation says rather about considera-	kon2.rada.gov.ua/laws/show/3773-
				Please provide details.		tion under law and not "under the operation of law".	17/print1498457630285946 (UK)
						However, this is mainly a matter of translation.	
IDP	1	b	Existing SDP	Which of the following best	• UNHCR	Group 3: there is no dedicated SDP procedure in Ukraine	Law of Ukraine On the Legal Status of
			procedure	describes the situation in	(2014), Handbook on	and no other administrative procedures by which state-	Foreigners and Stateless Persons №
			'	your country?	Protection of Stateless	lessness can be identified. However, the Law of Ukraine	3773-VI of 22 September 2011:
				,	Persons: it is implicit	"On the Legal Status of Foreigners and Stateless Persons"	http://za-
				3. There is a dedicated	in the 1954 Convention	and other legislative acts contain rules regarding a dedi-	kon2.rada.gov.ua/laws/show/3773-
				stateless status even if no	that States must iden-	cated stateless status. It should also be mentioned that	17/print1498457630285946 (UK)
				formal procedure exists for	tify stateless persons	Ukrainian legislation does not prescribe any significant	
				determining this.	within their jurisdic-	difference in the legal status of foreigners and stateless	Law of Ukraine on Citizenship of
					tions so as to provide	persons with legal residence in Ukraine. Ukrainian author-	Ukraine № 2235-III of January 18, 2001:
					them appropriate	ities have the same procedures for foreigners and state-	http://za-
					treatment in order to	less persons (e.g. procedures for obtaining a residence	kon3.rada.gov.ua/laws/show/2235-14
					comply with their Con-	permit) and do not investigate claimed statelessness. On	(UK)
					vention commitments.	21 September 2018, a draft law on the introduction of an	
					• UNHCR (Good Prac-	SDP procedure was registered in the Parliament of Ukraine. However, it's impossible to predict how long it	
					tices Paper 6): Estab-	will take for the law to be adopted.	
					lishing a statelessness	will take for the law to be adopted.	
					determination proce-		
					dure is the most effi-		
					cient means for States		
					Parties to the 1954		
					Convention to identify		
					the beneficiaries of		
					that Convention.		

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				T			
					 European Council, 		
					Conclusions of the		
					Council and the Repre-		
					sentatives of the Gov-		
					ernments of the Mem-		
					ber States on State-		
					<u>lessness</u> : Recognise the		
					importance of ex-		
					changing good prac-		
					tices among Member		
					States concerning		
					procedures for deter-		
					mining statelessness.		
					As above	Yes, there is a dedicated stateless status. Stateless people	The Law of Ukraine On the Legal Status
						are entitled to rights, freedoms and guarantees only if	of Foreigners and Stateless Persons
						they have legal grounds for residence and documents. En-	№ 3773-VI of 22 September 2011, Arts.
						joyment of these rights and freedoms depends on the	1 & 3: <u>http://za-</u>
				Is there a dedicated		availability of documents that identify a stateless person	kon2.rada.gov.ua/laws/show/3773-
				statelessness status even		and confirm their status. Because of poor administrative	17/print1498457630285946 (UK)
				if no formal procedures		procedures and inconsistent legislation many stateless	
				exists for determining		persons are not able to obtain identity documents and	The Constitution of Ukraine of 28 June
				this? If there is a dedi-		confirm their status. The Law on the Legal Status of For-	1996, Arts. 26, 41, 43, 47, 49, 53 & 92:
						eigners and Stateless Persons provides a definition of a	http://za-
			Stateless sta-	cated status for stateless		stateless person, which is similar to the 1954 Convention,	kon2.rada.gov.ua/laws/show/254%D0%
100	4.5		tus but un-	persons how are benefi-		but narrower in that it states, 'in accordance with its law',	BA/96-%D0%B2%D1%80 (UK)
IDP	15	а	clear mecha-	ciaries identified and		instead of 'under the operation of its law'.	
			nism	what rights are attached			ENS, Desyate Kvitnya, R2P, ISI, ERRC
				to the status? If there is		Ukrainian legislation contains some rules on a dedicated	(2017), Joint Submission to the Human
				no stateless status proceed		stateless status, mainly in the Constitution. According to	Rights Council at the 28th Session of
				to question 16a.		Art. 26 of the Constitution, foreigners and stateless per-	the Universal Periodic Review (Third Cy-
				If yes, IDP section is com-		sons who reside legally in Ukraine enjoy the same rights	cle, 6-17 November 2017), p.7:
				plete. Proceed to ques-		and freedoms and also bear the same duties as citizens,	https://www.stateless-
				tions on Detention.		with the exceptions established under the Constitution,	ness.eu/sites/www.stateless-
						laws or international treaties of Ukraine. Foreigners and	ness.eu/files/attachments/re-
						stateless persons may be granted asylum under the pro-	sources/ENS-UPR Submission Ukraine-
						cedure established in law. The same rules are enshrined in	28 Session-Statelessness.pdf
						Art. 3 of the Law on the Legal Status of Foreigners and	

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Stateless Persons. Other important guarantees are found in Art. 92(2-1) of the Constitution, which sets the principle that the status of foreigners and stateless persons may be determined exclusively by the laws of Ukraine. The law On the Legal Status of Foreigners and Stateless Persons sets only the fundamentals of the legal status of stateless persons. It does not determine any restrictions of rights, which Art. 26 of the Constitution allows for. Restrictive provisions are prescribed by different legislative acts. The main restrictions relate to civic rights to take part in the conduct of public affairs, to vote and to be elected.

Legally residing stateless people in Ukraine have the following socio-economic rights:

- Right to work: Stateless persons have the right to work (Art.43 Constitution), and the same labour rights (decent remuneration, right to leisure, right for healthy and safe working environment, etc.) as citizens of Ukraine, but they must obtain a work permit (Art. 42 Law On employment of population).
- Right to social security: There are no general restrictions for stateless persons but entitlement to certain types of social security depends on the person's insurance record.
- Right to own property and to housing: Stateless persons have the same rights in the possession of property as citizens of Ukraine with some exceptions (e.g. right to own agricultural land).
- Right to education: Stateless persons have the same education rights i.e. school education is free and higher education can be free within a quota defined by the Cabinet of Ministers, but in practice there is no evidence of stateless persons accessing free higher education via the quota.
- Right to medical care: stateless persons have the same rights to healthcare as citizens of Ukraine (Art. 11 Fundamentals of the Legislation of Ukraine on Health Care).

The Law of Ukraine On employment of the population № 5067-VI of 5 July 2012, Arts. 42 & 46: http://za-kon3.rada.gov.ua/laws/show/5067-17 (UK)

The Land Code of Ukraine № 2768-III of 25 October 2001, Art. 22(5): http://za-kon3.rada.gov.ua/laws/show/2768-14/print1499248601111314 (UK)

The Law of Ukraine On Higher Education № 1556-VII of 1 July 2014, Art. 4(2): http://za-kon3.rada.gov.ua/laws/show/1556-18 (UK)

the Legislation of Ukraine on Health Care, № 2801-XII of 19 November 1992, Art. 11: http://za-

The Law of Ukraine Fundamentals of

kon3.rada.gov.ua/laws/show/2801-12/print1499248601111314 (UK)

	T	1		T		T	
						Stateless people who do not have legal residence and	
						identity documents:	
						Right to work and social security: stateless persons are	
						not entitled to work nor social security without identity	
						documents.	
						Right to own property and to housing: undocumented	
						stateless persons are not entitled to own property as	
						these rights arise from registration in the Unified State	
						Register, which is impossible for those without identity	
						documents.	
						Right to education: school education is also free and	
						available for stateless children but in practice, children	
						without documents are unable to receive education cer-	
						tificates that are necessary to continue formal education.	
						Right to medical care: undocumented stateless persons	
						have the right to emergency medical care (Art. 35 Funda-	
						mentals of the Legislation of Ukraine on Health Care).	
						Other types of medical care are unavailable for stateless	
						persons without identity documents.	
				If none of the above ques-		No.	
				tions can be answered, are			
				there other possibilities by	As above		
				which stateless persons can			
				regularise their stay with-			
100	1.0		Other routes	out their statelessness be-			
IDP	16	а	to regularisa-	ing determined? For each			
			tion	such status please explain			
				the rights during the proce-			
				dure. For each such status			
				explain the rights granted			
				to beneficiaries.			

Detention

Cat	Q	Sub	Subtheme	Question	International Norms / Good Practice	Answer	Source
DET	1	a	Detention screening	Are immigration detention powers provided for in law?	 ICCPR Art 9 (1): Everyone has the right to liberty and security of person. No one shall be subjected to arbitrary arrest or detention. No one shall be deprived of his liberty except on such grounds and in accordance with such procedure as are established by law. ECHR Art 5 (1): Everyone has the right to liberty and security of person. No one shall be deprived of his liberty save in the following cases and in accordance with a procedure prescribed by law: (f) the lawful arrest or detention of a person to prevent his effecting an unauthorised entry into the country or of a person against whom action is being taken with a view to deportation or extradition. 	Immigration detention powers are provided for in the Law of Ukraine On the Legal Status of Foreigners and Stateless Persons (Art.30) and the Code of Administrative Proceedings of Ukraine (Art. 289).	The Law of Ukraine On the Legal Status of Foreigners and Stateless Persons № 3773-VI of 22 September 2011: http://za-kon2.rada.gov.ua/laws/show/3773-17/print1498457630285946 (UK) Code of Administrative Proceedings of Ukraine № 2747-IV of 6 July 2005: http://za-kon2.rada.gov.ua/laws/show/2747-15 (UK)
DET	1	b		Does domestic law allow immigration detention for purposes other than those allowed under ECHR 5(1)(f)?	• ECHR Art 5 (1)(f)	Grounds for immigration detention are found in different legal acts. Articles 298 of the Code of Administrative Proceedings prescribes that immigration detention may be enforced if there are reasonable grounds to believe that a foreigner or stateless person, against whom an administrative order for forced removal has been filed, does not possess a document that gives him or her the right to enter another country, is going to evade the enforcement of his/her deportation, or if there is a risk of absconding. Despite the reform of Ukrainian legislation in June 2016, which intended to allow immigration detention only following a court decision, legislation still contains provisions	Code of Administrative Proceedings of Ukraine № 2747-IV of 6 July 2005, Arts.289: http://za-kon2.rada.gov.ua/laws/show/2747-15 (UK) Law of Ukraine On Amending Certain Legislative Acts of Ukraine on Improving the Provisions of Legal Protection of Foreigners and Stateless Persons and Resolving Certain Issues Related to Combating Illegal Migration № 1379-VIII of 19 May 2016: http://zakon2.rada.gov.ua/laws/show/137 9-viii (UK) The Law of Ukraine On the Legal Status of Foreigners and Stateless Persons № 3773-VI of 22 September 2011, Arts. 1(27) & 30:

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	1	1	Γ			
					that makes it possible for the State Migra-	http://za-
					tion Service (SMS) and for the State Bor-	kon2.rada.gov.ua/laws/show/3773-
					der Guard Service (SBGS) of Ukraine to de-	<u>17/print1498457630285946</u> (UK)
					tain irregular migrants without a court	
					decision . For example, the Law On the Le-	Instruction on the procedure for the de-
					gal Status of Foreigners and Stateless Per-	tention of foreigners and stateless per-
					sons grants powers to the SMS to detain	sons at places of temporary stay of for-
					foreigners and stateless persons if they	eigners and stateless persons who are ille-
					ignored a compulsory return decision or	gally staying in Ukraine, adopted by the
					if there are reasonable grounds to believe	Order of the Ministry of Internal Affairs of
					that a foreigner or stateless person will	Ukraine № 141 of 29 February 2016, Ch. 2
					evade enforcement of a court decision on	(paras. 1-3): <u>http://za-</u>
					his/her removal. Such powers are not	kon3.rada.gov.ua/laws/show/z0748-16
					substantiated by clear rules on grounds	(UK)
					and procedures for immigration deten-	
					tion. Similar provisions on powers to de-	The Law of Ukraine No 661-IV On the
					tain are also in the Instruction on the pro-	State Border Guard Service of 3 April
					cedure for the detention of foreigners and	2003, Art. 19(15-1): http://za-
					stateless persons. The Law On the State	kon2.rada.gov.ua/laws/show/661-
					Border Guard Service also stipulates	15/print1443083747350167 (UK)
					SBGS officials' competence to decide to	` '
					detain foreigners and stateless persons.	ENS & R2P (2016), Protecting Stateless
					Concerns about the norms in Ukrainian	Persons from Arbitrary Detention in
					legislation were expressed in the ENS re-	Ukraine, p.21: http://www.stateless-
					port, Protecting Stateless Persons from	ness.eu/sites/www.stateless-
					Arbitrary Detention. Ukrainian legislation	ness.eu/files/ENS Detention Re-
					allows immigration detention for pur-	ports Ukraine-EN.pdf
					poses beyond the provisions of the ECHR	<u> </u>
					5(1)(f). A person who has entered the	
					country and has no legal grounds for resi-	
					dence may be placed in immigration de-	
					tention before judgement on his/her de-	
					portation or extradition.	
DET	1	С	Does a proposed	• ICCPR Art 7: No one shall be subjected to tor-	No. The law does not prescribe obliga-	Judgment of the Zakarpaskyi District
	_		country of re-	ture or to cruel, inhuman or degrading treat-	tions for the court and State Migration	Aministrative Court № 2-a-3473/09/0770
			moval need to be	ment or punishment. Repeated attempts to ex-	Service of Ukraine to identify the pro-	of 2 September 2009:
			identified before	pel a person to a country where his/her well-	Service of Oktaine to Identity the pro-	of 2 deptember 2003.
	<u> </u>	<u>I</u>	identified before	per a person to a country where his/her well-		

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	1		T .	I		
			a person is de-	being is not guaranteed and where he/she	posed country of removal before deten-	http://www.reyestr.court.gov.ua/Re-
			tained for the	could be subject to cruel, inhuman or degrad-	tion. Ukrainian courts make decisions on	<u>view/5097151</u> (UK)
			purpose of re-	ing treatment or punishment or to a country	removal even if obstacles for removal are	Judgment of the Zakarpatskyi District Ad-
			moval? Please	that is refusing to admit the individual in ques-	known beforehand. There are judgments	ministrative Court № 2-a-3473/09/0770 of
			describe the situ-	tion could amount to inhuman or degrading	on removal without a designated country	2 September 2009:
			ation in law and	treatment.	of removal.	http://www.reyestr.court.gov.ua/Re-
			in practice.	• <u>ECHR</u> Art 5 (1)(f)		<u>view/64861686</u> (UK)
				Auad v Bulgaria [2011] Application no		
				46390/10 (ECtHR):the only issue is whether		
				or not the authorities were sufficiently diligent		
				in their efforts to deport the applicant.		
				• EU Returns Directive: Any detention shall be		
				for as short a period as possible and only main-		
				tained as long as removal arrangements are in		
				progress and executed with due diligence.		
				• ECRE, Point of No Return: The Futile Deten-		
				tion of Unreturnable Migrants, 2014: Once un-		
				returnability is established, migrants should not		
				be detained.		
DET	1	d	Is statelessness a	Auad v Bulgaria [2011] Application no	No.	The Law of Ukraine On the Legal Status of
			juridically rele-	46390/10 (ECtHR): as above.		Foreigners and Stateless Persons № 3773-
			vant fact in any	UNHCR (2014), Handbook on Protection of		VI of 22 September 2011: http://za-
			decision to detain	Stateless Persons: Routine detention of individ-		kon2.rada.gov.ua/laws/show/3773-
			(in practice and in	uals seeking protection on the grounds of state-		17/print1498457630285946 (UK)
			law)? If so, at	lessness is arbitrary For stateless persons, the		
			what point(s) is a	absence of status determination procedures to		Code of Administrative Proceedings of
			risk of stateless-	verify identity or nationality can lead to pro-		Ukraine № 2747-IV of 6 July 2005:
			ness identified? Is	longed or indefinite detention. SDPs are there-		http://za-
			referral to an SDP	fore an important mechanism to reduce the		kon2.rada.gov.ua/laws/show/2747-15
			possible within	risk of prolonged and/or arbitrary detention.		(UK)
			the detention re-	• Equal Rights Trust (ERT) (2012), Guidelines to		
			gime?	Protect Stateless Persons from Arbitrary Deten-		
				tion: Guideline 13 – states must identify state-		
				less persons within their territory or subject to		
				their jurisdiction as a first step towards ensur-		
				ing the protection of their human rights.		

		1	T			
				 International Commission of Jurists, Migra- 		
				tion and International Human Rights Law: a		
				<u>Practitioner's Guide 2014:</u> the detention of		
				stateless persons can never be justified when		
				there is 'no active or realistic progress towards		
				transfer to another State'.		
	1	е	Are stateless per-	Auad v Bulgaria [2011] Application no	Yes. The State Migration Service of	Performance indicators of the State Mi-
			sons detained in	46390/10 (ECtHR): as above.	Ukraine (SMSU) does not distinguish be-	gration Service of Ukraine in 2016:
			practice? Please	UNHCR (2014), Handbook on Protection of	tween foreigners and stateless persons in	https://dmsu.gov.ua/assets/files/statis-
			provide figures	Stateless Persons: as above.	immigration detention in its statistics. Ac-	tic/year/2016 12.xlsx (UK)
			and source of in-	• Equal Rights Trust (ERT) (2012), Guidelines to	cording to SMSU data, 842 foreigners and	, ,
			formation if avail-	Protect Stateless Persons from Arbitrary Deten-	stateless persons were held in immigra-	Information about 2 stateless people in
			able.	tion: as above.	tion detention in 2017. 2 stateless people	the Mykolaivskyi Immigration Detention
				• International Commission of Jurists, Migra-	were detained in the Mykolaivskyi Immi-	centre was obtained during a monitoring
				tion and International Human Rights Law: a	gration Detention centre in October 2018.	visit by Desyate Kvitnya.
				Practitioner's Guide 2014: as above.	The Report "Protecting Stateless Persons	
				Tractitioner's Guide 20111 as above.	from Arbitrary Detention" provides some	ENS & R2P (2016), Protecting Stateless
					unpublished figures from the State Border	Persons from Arbitrary Detention in
					Guard Service for the number of people	Ukraine, p.18: http://www.stateless-
					detained, including stateless persons and	ness.eu/sites/www.stateless-
					those who may be stateless or at risk of	ness.eu/files/ENS Detention Re-
					statelessness (e.g. in 2015: 215 people – 2	ports Ukraine-EN.pdf
					stateless, 3 Somalis; in 2014: 236 people –	
					1 stateless, 11 Somalis & 1 Palestinian).	
DET	1	f	Does law (and/or	UNHCR (2014), Handbook on Protection of	No. The Code of Administrative Proceed-	Code of Administrative Proceedings of
			policy) provide	<u>Stateless Persons</u> : Detention is therefore a	ings prescribes three measures, which	Ukraine № 2747-IV of 6 July 2005, Article
			that immigration	measure of last resort and can only be justified	may be taken by the court against irregu-	289: <u>http://za-</u>
			detention should	where other less invasive or coercive measures	lar migrants. Immigration detention along	kon2.rada.gov.ua/laws/show/2747-15
			be used only as a	have been considered and found insufficient to	with the rarely used two alternatives in	(UK)
			last resort, after	safeguard the lawful governmental objective	the form of bail for the person to a com-	
			all alternatives to	pursued by detention.	pany or a deposit surety bail is among	
			detention have	• EU Returns Directive: Art 15(1) Unless other	them. The decision is up to the court.	
			been exhausted?	sufficient but less coercive measures can be ap-		
				plied effectively in a specific case, Member		
				States may only keep in detention a third-coun-		

					try national who is the subject of return proce-		
					dures in order to prepare the return and/or		
					carry out the removal process.		
DET	1	h		Are individual vul-	• ENS (2015) Protecting Stateless Persons from	Stateless persons are not defined by	The Law of Ukraine On the Legal Status of
				nerability assess-	Arbitrary Detention: a regional toolkit for prac-	Ukrainian legislation as a vulnerable	Foreigners and Stateless Persons № 3773-
				ments carried out	titioners: Arbitrary and disproportionately	group. Ukrainian legislation sets no vul-	VI of 22 September 2011, Art. 30(4):
				before a decision	lengthy detention can ensue when the particu-	nerability assessment at all and no vul-	http://za-
				to detain (or	lar vulnerabilities of stateless persons are not	nerability criteria. However, refugees and	kon2.rada.gov.ua/laws/show/3773-
				shortly thereaf-	understood and addressed	persons in need of subsidiary protection	17/print1498457630285946 (UK)
				ter), and are	• EU Returns Directive: Art 16(3) Particular at-	cannot be subject to migration detention	
				stateless persons	tention shall be paid to the situation of vulnera-	(under Article 31 Refugee Convention,	Convention Relating to the Status of Refu-
				defined as a vul-	ble persons	which Ukraine acceded to in 2002) with	gees of 1951, Art. 31: http://za-
				nerable group?	• UNHCR (2012), Guidelines on Applicable Cri-	one exception: asylum seekers can be	kon2.rada.gov.ua/laws/show/995_011
					teria and Standards relating to the Detention of	held in detention if they submitted an	(UK)
					<u>Asylum-Seekers and Alternatives to Detention</u> :	asylum claim after the decision on their	
					The special circumstances and needs of particu-	immigration detention.	
					lar asylum-seekers must be taken into ac-		
					count		
					• Council of the European Union Guidelines to		
					Promote and Protect the Enjoyment of All Hu-		
					man Rights by Lesbian, Gay, Bisexual,		
					Transgender and Intersex (LGBTI) Persons		
					2013: European entities should assess the situ-		
					ation of LGBTI persons in detention		
DET	2	а	Alterna-	Does the country	• ICCPR Art 9	The Code of Administrative Proceedings	Code of Administrative Proceedings of
			tives to im-	have alternatives	FKAG v Australia (HRC): Any decision relating	sets two alternatives to detention: bail	Ukraine № 2747-IV of 6 July 2005, Article
			migration	to detention	to detention must take into account less inva-	for the person to a company, institution or	289: <u>http://za-</u>
			detention	which individuals	sive means of achieving the same ends	organization; and, deposit surety bail,	kon2.rada.gov.ua/laws/show/2747-15
				are considered	• UN General Assembly Resolution on the pro-	which may be paid by the individual or a	(UK)
				for prior to any	tection of migrants 63/184 2009: Calls upon all	third party. These measures are not sub-	
				decision to de-	States to adopt, where applicable, alternative	ject to periodic review. The time limit of	
				tain?	measures to detention.	these measures depends on the length of	
				Are alternatives	• UNHCR (2014), Handbook on Protection of	removal proceedings.	
1				to detention es-	<u>Stateless Persons</u> : Detentioncan only be justi-		
				tablished in law?	fied where other less invasive or coercive		
				Are they subject	measures have been considered and found in-		
				to a statutory	sufficient Alternatives to detentionare part		

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time limit and pe-	of any assessment of the necessity and propor-	
riodic reviews of	tionality of detention.	
their necessity	• UNHCR (2012), Guidelines on Applicable Cri-	
and proportional-	teria and Standards relating to the Detention of	
ity?	<u>Asylum-Seekers and Alternatives to Detention</u> :	
	alternatives to detention refers to any legisla-	
	tion, policy or practice that allows asylum-seek-	
	ers to reside in the community subject to a	
	number of conditions or restrictions on their	
	freedom of movement and since they can in-	
	volve restrictions on movement of liberty they	
	are bound by human right standards.	
	 Human Rights Council (HRC), Report of the 	
	Special Rapporteur on the human rights of mi-	
	grants, François Crépeau (2012) A/HRC/20/24:	
	Alternatives to detention should not become	
	alternatives to unconditional release [] the	
	obligation to always consider alternatives to	
	detention (non-custodial measures) before re-	
	sorting to detention should be established by	
	law.	
	• Council of Europe (2005), Twenty Guidelines	
	of the Committee of Ministers of Europe on	
	Forced Return: After a careful examination of	
	the necessity of deprivation of liberty in each	
	individual case, the authorities of the host state	
	have concluded that compliance with the re-	
	moval order cannot be ensured as effectively	
	by resorting to non-custodial measures such as	
	supervision systems, the requirement to report	
	regularly to the authorities, bail or other guar-	
	antee systems.	
	• EU Returns Directive: Art 15(1) Unless other	
	sufficient but less coercive measures can be ap-	
	plied effectively in a specific case, Member	
	States may only keep in detention a third-coun-	

	1	1	I				
					try national who is the subject of return proce-		
					dures in order to prepare the return and/or		
					carry out the removal process.		
					• Equal Rights Trust (ERT) (2012), Guidelines to		
					Protect Stateless Persons from Arbitrary Deten-		
					tion: (31) states have an obligation in the first		
					instance to consider and apply appropriate and		
					viable alternatives to immigration detention		
					that are less coercive and intrusive than deten-		
					tion, ensure the greatest possible freedom of		
					movement and that respect the human rights		
					of the individual.		
					• International Detention Coalition (2015),		
					There Are Alternatives: A handbook for pre-		
					venting unnecessary immigration detention (re-		
					vised edition): immigration detention should be		
					used only as a last resort in exceptional cases		
					after all other options have been shown to be		
					inadequate in the individual case.		
DET	2	b		Is there evidence	As above	Yes, there are reports that immigration	ENS, Desyate Kvitnya, R2P, ISI, ERRC
				that immigration		detention is used in practice prior to all	(2017), Joint Submission to the Human
				detention is used		alternatives being considered. Moreover,	Rights Council at the 28th Session of the
				in practice prior		analysis of judgements against irregular	Universal Periodic Review (Third Cycle, 6-
				to all alternatives		migrants proves that immigration deten-	17 November 2017): https://www.state-
				being considered?		tion is the most widespread measure.	lessness.eu/sites/www.stateless-
				Please cite rele-		The decision to detain must comply with	ness.eu/files/attachments/resources/ENS-
				vant reports.		the principles of necessity, reasonable-	UPR_Submission_Ukraine-28_Session-
						ness and proportionality (among others),	<u>Statelessness.pdf</u>
						which require the state to exhaust all less	
						restrictive alternatives before finally re-	ENS & R2P (2016), Protecting Stateless
						sorting to detention. However, in practice,	Persons from Arbitrary Detention in
						alternatives are seldom considered first	Ukraine, p.18: http://www.stateless-
						in Ukraine.	ness.eu/sites/www.stateless-
							ness.eu/files/ENS Detention Re-
							ports Ukraine-EN.pdf

DET 3 a Procedural Is th	Alle a mar a maranti		Unidentification and the Level Chats.	The Levy of Ulivaire Courtle Level Ct. 1
		• <u>UN Human Rights Council (HRC) (2010), Re-</u>	Under the Law on the Legal Status of For-	The Law of Ukraine On the Legal Status of
		port of the UN Working Group on Arbitrary De-	eigners and Stateless Persons the maxi-	Foreigners and Stateless Persons № 3773-
	or immigration	tention to the Human Rights Council, 13th Ses-	mum period for immigration detention is	VI of 22 September 2011, Art. 30:
		sion, A/HRC/13/30: a maximum period of de-	18 months. The Code of Administrative	http://za-
		tention must be established by law and upon	Proceedings sets a 6-month term for im-	kon2.rada.gov.ua/laws/show/3773-
is it	it?	expiry of this period the detainee must be auto-	migration detention, which may be ex-	17/print1498457630285946 (UK)
		matically released.	tended, but not for longer than 18	
		• UNHCR (2012), Guidelines on Applicable Cri-	months. The Code of Administrative Pro-	Code of Administrative Proceedings of
		teria and Standards relating to the Detention of	ceedings was amended at the end of 2017	Ukraine № 2747-IV of 6 July 2005, Article
		Asylum-Seekers and Alternatives to Detention:	leading to a concern that the maximum	289 : <u>http://za-</u>
		to guard against arbitrariness, maximum peri-	length of detention was to be lengthened	kon2.rada.gov.ua/laws/show/2747-15
		ods of detention should be set in national legis-	because of how the amended provision	(UK)
		lation.	was worded. However, it has been con-	Desyate Kvitnya practice/casework.
		• EU Returns Directive: Art 15(5) Each Member	firmed by practice in 2018, that the maxi-	
		State shall set a limited period of detention,	mum time limit remains 18 months (in-	
		which may not exceed six months (extendable	cluding extensions).	
		by 12 months in specific circumstances of the		
		detainee refusing to cooperate with removal		
		proceedings or delays in obtaining documenta-		
		tion from third countries).		
		•		
		• ENS (2015) Protecting Stateless Persons from		
		Arbitrary Detention: a regional toolkit for prac-		
		titioners: It is desirable that states clearly spec-		
		ify a reasonable maximum time limit. Under no		
		circumstances should indefinite detention be		
		tolerated.		
		• Equal Rights Trust (ERT) (2012), Guidelines to		
		<u>Protect Stateless Persons from Arbitrary Deten-</u>		
		tion: Guideline 39 Detention should always be		
		for the shortest time possible. There should be		
		a reasonable maximum time-limit for deten-		
		tion. It is highly desirable that states do not de-		
		tain stateless persons for more than six		
		months. States which at present have a lower		
		than six-month maximum time-limit for deten-		
		tion are urged not to increase it, and all states		

	1	_	Γ			
				are urged to review and reduce their maximum		
				time limit for detention.		
DET	3	h	Does law/policy	• UN General Assembly (UNGA) (1988), Body of	Yes, see DET 3 b.	
			provide that indi-	Principles for the Protection of All Persons un-		
			viduals must be	der Any Form of Detention or Imprisonment,		
			informed in writ-	Resolution A/RES/43/173: Anyone who is ar-		
			ing of the reasons	rested shall be informed at the time of his ar-		
			for immigration	rest of the reason for his arrest and shall be		
			detention?	promptly informed of any charges against him.		
				• EU Returns Directive: Detention shall be or-		
				dered in writing with reasons being given in		
				fact and in law.		
				• Equal Rights Trust (ERT) (2012), Guidelines to		
				Protect Stateless Persons from Arbitrary Deten-		
				tion: Guideline 37 Stateless detainees shall re-		
				ceive their order of detention in writing and in		
				a language they understand and this must out-		
				line the reasons for their detention.		
DET	3	b	Are all detainees	• International Commission of Jurists (ICJ)	Yes . The inspector of the detention centre	Instruction on the procedure for the de-
			provided with in-	(2014), Migration and International Human	personally or with the help of an inter-	tention of foreigners and stateless per-
			formation on	Rights Law: a Practitioner's Guide (updated edi-	preter brings to a detainee information in	sons at places of temporary stay of for-
			their rights, con-	tion): The authorities are required to take	a language that he/she can understand	eigners and stateless persons who are ille-
			tact details of or-	steps to ensure that sufficient information is	or in his/her native language about his	gally staying in Ukraine, adopted by the
			ganisations to as-	available to detained persons in a language	/her rights, including the right to free le-	Order of the Ministry of Internal Affairs of
			sist them, includ-	they understand, regarding the nature of their	gal aid, and duties, reasons for detention	Ukraine № 141 of 29 February 2016, para.
			ing in challenging	detention, the reasons for it, the process for re-	and its term, accommodation rules and	29: <u>http://za-</u>
			the legality of	viewing or challenging the decision to detain.	daily routine, contact numbers for state	kon3.rada.gov.ua/laws/show/z0748-16
			their detention	• Equal Rights Trust (ERT) (2012), Guidelines to	bodies and human rights organisations.	(UK)
			and conditions of	Protect Stateless Persons from Arbitrary Deten-	The inspector o should bring the infor-	
			detention?	tion: Guideline 37 Detainees must be informed	mation in printed form. It does not in-	
			Does this include	of their rights related to the detention order,	clude guidance on how to access a dedi-	
			guidance on how	including the right to legal advice, the right to	cated SDP because there is none (see IPD	
			to access a dedi-	apply for bail, seek judicial review and/or ap-	1 a).	
			cated SDP?	peal the legality of the detention. Where ap-		
				propriate, they should receive free legal assis-		
				tance; they must be informed of the maximum		
				time limit which they can be held in detention;		

	1	1				
				and they must be provided with a handbook in		
				a language which they understand and that		
				contains information on all their rights and en-		
				titlements during detention.		
DET	3	С	Are there regular	• ICCPR Art 9(3): Anyone arrested or detained	Yes, there are periodic reviews of the ne-	Code of Administrative Proceedings of
			periodic reviews	on a criminal charge shall be brought promptly	cessity for the continuation of detention	Ukraine № 2747-IV of 6 July 2005, Article
			of the necessity	before a judge or other officer authorized by	before a court. To extend the detention	289 : <u>http://za-</u>
			for the continua-	law to exercise judicial power and shall be enti-	term beyond the initial six months, the de-	kon2.rada.gov.ua/laws/show/2747-15
			tion of detention	tled to trial within a reasonable time or to re-	taining authority is required to file an ad-	(UK)
			before a court or	lease.	ministrative claim at least five days be-	
			an independent	• EU Returns Directive: Any detention shall	fore the expiration of the period. Further	Judgement of the Ripkinsky District Court
			body?	only be maintained as long as removal arrange-	extensions must be filed every three	of Chernihiv Oblast № 743/380/17:
			If yes, are detain-	ments are in progress and executed with due	months, which must state the actions or	http://www.reyestr.court.gov.ua/Re-
			ees released	diligence.	measures taken by the authority to en-	<u>view/65458417</u>
			when it becomes	 Auad v Bulgaria [2011] Application no 	force the decision on deportation or to	
			evident that their	46390/10 (ECtHR):the only issue is whether	examine the application for granting refu-	Judgement of the Pershotravnevyi District
			removal will not	or not the authorities were sufficiently diligent	gee or complementary protection status.	Court of Chernivtsy № 725/3781/16-a
			be possible within	in their efforts to deport the applicant the	Detention may be extended only if: the	http://www.reyestr.court.gov.ua/Re-
			a reasonable	length of the detention should not exceed that	detainee doesn't cooperate during the	<u>view/59719642</u>
			time?	reasonably required for the purpose pursued.	identification procedure; and/or there is a	
				• Kim v Russia [2014] Application no 44260/13	lack of information from the country of	
				(ECtHR): The purpose of Art 5(4) ECHR is to	citizenship of a detainee or lack of docu-	
				guarantee to persons who are arrested and de-	ments for identification of a detainee.	
				tained the right to judicial supervision of the	Otherwise a detainee should be released.	
				lawfulness of the measure to which they are	Extension of detention because of lack of	
				thereby subjected.	information from the country of citizen-	
				• A. v. Australia, CCPR/C/59/D/560/1993,	ship of a detainee is a serious disad -	
				(HRC): Decisions to detain should be open to	vantage for stateless persons, making it	
				review periodically so that the grounds justify-	possible to detain stateless persons for	
				ing the detention can be assessed.	the maximum period of 18 months. There	
				Saïd Shamilovich Kadzoev v Direktsia Mi-	are a lot of judgements on the release of	
				gratsia' priMinisterstvo na vatreshniteraboti	immigration detainees in the Unified State	
				[2009] Case C-357/09 (ECJ): There must, at the	Register of Court Decisions. The Code of	
				time of the national Court's review of the law-	Administrative Proceedings sets a 6-	
				fulness of detention, be a real prospect that the	month term for immigration detention,	
				removal can be carried out successfully.	which may be extended, but not for	
					longer than 18 months.	

				Council of Europe (2005), Twenty Guidelines		
				of the Committee of Ministers of Europe on		
				Forced Return: Detention pending removal		
				shall be justified only for as long as removal ar-		
				rangements are in progress. If such arrange-		
				ments are not executed with due diligence the		
				detention will cease to be permissible.		
				• Equal Rights Trust (ERT) (2012), Guidelines to		
				Protect Stateless Persons from Arbitrary Deten-		
				tion: Guideline 41 To avoid arbitrariness, de-		
				tention should be subject to automatic, regular		
				and periodic review throughout the period of		
				detention, before a judicial body independent		
				of the detaining authorities.		
DET	3	d	What remedies	• ICCPR Art 9(4): Anyone who is deprived of his	A detainee may appeal against a judge-	Code of Administrative Proceedings of
			are available to	liberty by arrest or detention shall be entitled	ment of the court of first instance on	Ukraine № 2747-IV of 6 July 2005, Article
			an individual to	to take proceedings before a court, in order	his/her detention, and to the court of cas-	289: <u>http://za-</u>
			challenge deten-	that that court may decide without delay on	sation against the judgement of the ap-	kon2.rada.gov.ua/laws/show/2747-15
			tion? How often	the lawfulness of his detention and order his	peal court. A detainee is entitled to chal-	(UK)
			can these be in-	release if the detention is not lawful.	lenge the extension of the term of immi-	
			voked? Are there	ECHR: Everyone who is deprived of his liberty	gration detention during periodic reviews	ENS, Desyate Kvitnya, R2P, ISI, ERRC
			any obstacles in	by arrest or detention shall be entitled to take	every 3 months after expiration of 6-	(2017), Joint Submission to the Human
			practice?	proceedings by which the lawfulness of his de-	month period of detention. One of the	Rights Council at the 28th Session of the
				tention shall be decided speedily by a court and	main obstacles is that any appeal against	Universal Periodic Review (Third Cycle, 6-
				his release ordered if the detention is not law-	the decision of the first instance court	17 November 2017), para.39:
				ful.	must be lodged within ten days. Given	https://www.stateless-
				• Kim v Russia [2014] Application no 44260/13	the vulnerable position of persons subject	ness.eu/sites/www.stateless-
				(ECtHR): the purpose of Art 5(4) ECHR is to	to immigration detention, appeal within	ness.eu/files/attachments/resources/ENS-
				guarantee to persons who are arrested and de-	this timeframe is often impossible. Detain-	<u>UPR_Submission_Ukraine-28_Session-</u>
				tained the right to judicial supervision of the	ees are also limited because of poor ac-	<u>Statelessness.pdf</u>
				lawfulness of the measure to which they are	cess to free legal aid. If placed in Migra-	
				thereby subjected.	tion Detention Centres based on decisions	
					of the State Migration Service or the State	
					Border Guard Service of Ukraine, the deci-	
					sions of these governmental agencies can	
					also be appealed to the courts of Ukraine.	

DET	12		Are there	- A d. Dl [2014] Aliti	There are no clear and consistent mules	Instruction on the compulsory returns and
DET	3	е		Auad v Bulgaria [2011] Application no	There are no clear and consistent rules	Instruction on the compulsory return and
			rules/guidance in	46390/10 (ECtHR): The only issue is whether or	governing the process of re-documenta-	forced removal of foreigners and stateless
			place that govern	not the authorities were sufficiently diligent in	tion or ascertaining entitlement to na-	persons from Ukraine, approved by the
			the process of re-	their efforts to deport the applicant.	tionality for the purpose of removal. If a	Order of the Ministry of Internal Affairs of
			documentation	• Equal Rights Trust (ERT) (2012), Guidelines to	foreigner has no identity documents, the	Ukraine, the Administration of the State
			and/or ascertain	Protect Stateless Persons from Arbitrary Deten-	State Migration Service or the Security	Border Guard Service of Ukraine, the Se-
			entitlement to	tion: The inability of a stateless person to co-	Service of Ukraine or the State Border	curity Service of Ukraine № 353/271/150
			nationality, for	operate with removal proceedings should not	Guard should take action to identify them,	of 23 April 2012, para.27: http://za-
			the purpose of re-	be treated as non-cooperation (see also above).	including requesting information from dip-	kon2.rada.gov.ua/laws/show/z0806-
			moval?	• ENS (2015) Protecting Stateless Persons from	lomatic missions or consular offices. There	12/print1499148687718755 (UK)
			Do these rules ar-	Arbitrary Detention: a regional toolkit for prac-	are no rules governing time limits and	
			ticulate the re-	<u>titioners:</u> The detaining state should have rules	how information gathered during this pro-	
			spective roles	in place that govern the process of re-docu-	cedure should be used.	
			that state and in-	mentation and/ or ascertaining entitlement to		
			dividual are ex-	nationalitythe respective roles that the state		
			pected to play?	and the individual should be expected to play		
			Are there time	and related time limits should be clearly articu-		
			limits clearly set	lated. The longer it takes to do so, detention is		
			out?	more likely to become unreasonable and dis-		
			Are the outcomes	proportionate.		
			of such processes	• ECRE, Point of No Return: The Futile Deten-		
			used/considered	tion of Unreturnable Migrants, 2014: Once un-		
			relevant for sub-	returnability is established, migrants should not		
			sequent determi-	be detained. Detention should not be used for		
			nation of whether	nationals of countries to which forced returns		
			an individual is	are not generally possible.		
			stateless?	, ,		
DET	3	f	Is free legal aid	• UNHCR (2014), Handbook on Protection of	Yes, by law free legal aid is available to	The Law of Ukraine On Free Legal Aid №
			available to chal-	Stateless Persons: Judicial oversight of deten-	challenge detention. Undocumented	3460-VI of 2 June 2011, Art. 14(8):
			lenge detention?	tion is always necessary and detained individu-	stateless persons have poor access to free	http://za-
			Are there any bar-	als need to have access to legal representation,	legal aid because legal aid centres de-	kon2.rada.gov.ua/laws/show/3460-17
			riers to accessing	including free counselling for those without	mand documents proving statelessness.	(UK)
			this in practice?	means.	There are three immigration detention	
			·	• EU Returns Directive: Art 13(3) The third-	centres in Ukraine: in the Regions of Volyn	ENS, Desyate Kvitnya, R2P, ISI, ERRC
				country national concerned shall have the pos-	(Zhuravychi village), Chernihiv (Rozsudiv	(2017), Joint Submission to the Human
				sibility to obtain legal advice, representation	village) and Mykolaiv (near Voznesensk	Rights Council at the 28th Session of the
				and, where necessary, linguistic assistance.		Universal Periodic Review (Third Cycle, 6-
	l	1		and, medecoding, imparation accordance.		τ τι

						town). Since immigration detention centres are located in villages, lawyers from legal aid centres do not want to travel there. Access to free legal aid is also difficult and lengthy because detainees cannot approach these legal aid centres personally and can become their beneficiaries only after a decision by the centre to grant them free legal aid.	17 November 2017), para.36: https://www.stateless- ness.eu/sites/www.stateless- ness.eu/files/attachments/resources/ENS- UPR_Submission_Ukraine-28_Session- Statelessness.pdf State Migration Service of Ukraine, Пункти тимчасового перебування іноземців та осіб без громадянства (Immigration detention centres): https://dmsu.gov.ua/pro-dms/struktura- ta-kontakti/punkti-timchasovogo-pe- rebuvannya-inozemcziv-ta-osib-bez- gromadyanstva.html (UK)
DET	4	а	Protections on release	Are those re- leased from de- tention issued with any identifi- cation, including confirmation of their stateless- ness status, and thus protected from arbitrary re- detention?	 UN Convention Relating to the Status of Stateless Persons, 1954: Art 27 UNHCR (2014), Handbook on Protection of Stateless Persons: Statelessness, by its very nature, severely restricts access to basic identity and travel documents that nationals normally possess. Moreover, stateless persons are often without a legal residence in any country. Thus, being undocumented or lacking the necessary immigration permits cannot be used as a general justification for detention of such persons. ENS (2015) Protecting Stateless Persons from Arbitrary Detention: a regional toolkit for practitioners: Article 27 of the 1954 Statelessness Convention applies to all stateless persons, which includes those not staying legally in the state's territory state parties to the 1954 Convention have an obligation to provide stay rights to stateless persons who have been released from detention. 	Those released from detention are issued with a certificate of detention in an immigration detention centre. This document contains a photograph and information about citizenship (or absence of citizenship). Those released from detention are recognised as lawful residents of Ukraine and cannot be detained again. The certificate of detention in an immigration detention centre should be submitted to the State Migration Service during the procedure for obtaining a temporary residence permit. Stateless persons face barriers to obtaining temporary residence permits, including the requirement of compulsory registration of the place of residence, and the requirement that the applicant was detained for the maximum detention period.	Temporary procedure for processing applications for a permanent residence permit and a temporary residence permit, adopted by the Order of the Ministry of Internal Affairs of Ukraine № 681 of 15 July 2013, Item 12, para 3.1: http://za-kon2.rada.gov.ua/laws/show/z1335-13/page (UK)

				Equal Rights Trust (ERT) (2012), Guidelines to		
				Protect Stateless Persons from Arbitrary Deten-		
				tion: Guidelines 55 & 56 Special care should be taken to address the vulnerabilities of stateless		
				persons who are released from detention and		
				to ensure that they enjoy all human rights		
				which they are entitled to under international		
				law Released stateless detainees should be		
				provided with appropriate documentation and		
				stay rights suitable to their situation.		
DET	4	b	If the purpose of	Saïd Shamilovich Kadzoev v Direktsia Mi-	Those released from detention are recog-	Law of Ukraine On the Legal Status of For-
			detention cannot	gratsia' pri Ministerstvo na vatreshnite raboti	nised as lawful residents of Ukraine while	eigners and Stateless Persons № 3773-VI
			be fulfilled (e.g.	[2009] Case C-357/09 (ECJ): Article 15(4) and	there are obstacles for their removal and	of 22 September 2011, Art. 17 (17):
			removal) and the	(6) of the Directive should be interpreted as re-	cannot be detained again. Released per-	http://za-
			person is re-	quiring that after the maximum period of de-	sons have limited access to social and	kon2.rada.gov.ua/laws/show/3773-
			leased, what legal	tention has expired, the person must be re-	economic rights. Even persons with a	17/print1498457630285946 (UK)
			status is provided	leased immediately the individual's lack of	temporary residence permit are not al-	
			to them by law?	valid documentation, his/her inability to sup-	lowed to work or study legally. Released	ENS, Desyate Kvitnya, R2P, ISI, ERRC
			Can they access	port him/herself or his/her "aggressive con-	detainees can be documented with a tem-	(2017), Joint Submission to the Human
			social services, ac-	duct" should not be a deterrent to his/her re-	porary residence permit, however, the	Rights Council at the 28th Session of the
			commodation,	lease.	conditions for receiving one can be prob-	Universal Periodic Review (Third Cycle, 6-
			welfare, educa-	• Equal Rights Trust (ERT) (2012), Guidelines to	lematic for stateless persons or those at	17 November 2017), para.36:
			tion and	Protect Stateless Persons from Arbitrary Deten-	risk of statelessness.	https://www.stateless-
			healthcare?	tion: Guideline 55 as above.	Besides, released detainees can receive	ness.eu/sites/www.stateless-
			Do they have the		temporary residence permits only for the	ness.eu/files/attachments/resources/ENS-
			right to work?		period of 1 year, after which the grounds	<u>UPR_Submission_Ukraine-28_Session-</u>
					for extension of the document have to be	<u>Statelessness.pdf</u>
					reconsidered. This can create an addi-	
					tional risk of re-detention for stateless	
					persons or those at risk of statelessness.	
DET	4	С	If re-detention	• Equal Rights Trust (ERT) (2012), Guidelines to	No legislative provision exists for immi-	ENS and R2P HIAS (2016), Protecting
			does occur, is the	Protect Stateless Persons from Arbitrary Deten-	gration re-detention so there are no rules	Stateless Persons from Arbitrary Deten-
			cumulative time	tion: Guideline 40 When calculating the total	in Ukrainian legislation on cumulative du-	tion, p.29: http://www.stateless-
			spent in deten-	time spent by an individual in detention, it is	ration of immigration detention. However,	ness.eu/sites/www.stateless-
			tion counted to-	highly desirable that time spent in detention on	immigration re-detention occurs in prac-	ness.eu/files/ENS_Detention_Re-
			wards any maxi-	previous occasions is taken into consideration.	tice. A major cause of re-detention is the	ports Ukraine-EN.pdf
			mum time limits?		absence of legal grounds for residence.	

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Detention - March 2019

						Stateless persons, who have been released from immigration detention, often face various obstacles in obtaining a residence permit. Those without residence permits may be placed in immigration detention again. Immigration re-detention may also occur in situations when a person tries to illegally cross the border of Ukraine.	
DET	5	а	Readmis-	Is statelessness	• UNHCR (2014), Handbook on Protection of	Ukraine has ratified 12 bilateral agree-	Migration legislation of Ukraine: readmis-
			sion agree-	considered a ju-	<u>Stateless Persons</u> : Efforts to secure admission	ments on readmission. Statelessness is	sion: www.iom.org.ua/sites/de-
			ments	ridically relevant	or readmission may be justified but these need	not considered as a juridically relevant	fault/files/migraciyne za-
				fact in any read-	to take place subsequent to a determination of	fact in any of the agreements.	konodavstvo ukrayini readmis-
				mission and/or bi-	statelessness.		iya osib 0.pdf (UK)
				lateral return			
				agreements?			
DET	5	b		Are you aware of		No.	
				cases of cases of			
				stateless people			
				being returned			
				under such agree-			
				ments?			

Prevention and Reduction

PRS 1 a		otheme Question	International Norms / Good Practice	Answer	Source
	Stateless born on ter- ritory	teless n on ter- sion in law for	UN Convention on the Reduction of Statelessness, 1961: A Contracting State shall grant its nationality to a person born in its territory who would otherwise be stateless European Convention on Nationality, 1997: Each State Party shall provide in its internal law for its nationality to be acquired by children born on its territory who do not acquire at birth another nationality Convention on the Rights of the Child 1989: The child shall have the right to acquire a nationality States Parties shall ensure the implementation of these rightsin particular where the child would otherwise be stateless States Parties undertake to respect the right of the child to preserve his or her identity, including nationality Genovese v. Malta (ECtHR) Application No. 53124/09, 11 October 2011	Yes. Children are granted nationality in the following cases: 1. If at least one of the child's parents is a Ukrainian citizen; 2. If the child was born on the territory of Ukraine to stateless parents legally and permanently residing in Ukraine; 3. If the child was born abroad to stateless parents legally and permanently residing in Ukraine; 4. If the child was born on the territory of Ukraine to foreigners (legally and permanently residing in Ukraine) and has not received any nationality from its parents; 5. If the child was born on the territory of Ukraine to parents one of whom has been granted the status of refugee or asylum in Ukraine ('asylum' status is not defined in Ukrainian legislation, but may be considered as any form of international protection); 6. If the child was born on the territory of Ukraine to a foreigner and a stateless person who legally and permanently reside in Ukraine; 7. If the child is a foundling. The Law on Citizenship does not prevent statelessness in all cases. For the purpose of this article, stateless persons are those who have documents identifying or confirming their statelessness. It does not cover those who may be stateless but cannot evidence this. Children born abroad to foreigners or people with refugee status legally residing in	The Law of Ukraine On Citizenship of Ukraine №2235 – III of 1 March 2001, Art. 7: http://za-kon2.rada.gov.ua/laws/show/2 235-14/parao62#o62 (UK)

PRS	1	b	Is the provision	• UNHCR Guidelines on Statelessness #4 2012: Ar-	By law the child is granted nationality auto-	The Law of Ukraine On Citizen-
			for stateless chil-	ticle 1 of the 1961 Convention provides Contract-	matically at birth. If applying for a passport,	ship of Ukraine №2235 – III of
			dren to access na-	ing States with two alternative options for granting	however, the applicant must request a certifi-	1 March 2001, Art. 7: http://za-
			tionality auto-	nationality to children who would otherwise be	cate of affiliation to citizenship, which is an	kon2.rada.gov.ua/laws/show/2
			matic or non-au-	stateless born in their territory. States can either	additional burden prescribed only for the	235-14/parao62#o62 (UK)
			tomatic (i.e. by	provide for automatic acquisition of nationality	children of at least one parent who is not a	
			application)?	upon birth pursuant to Article 1(1)(a), or for acqui-	citizen of Ukraine.	Regulation of the Cabinet of
				sition of nationality upon application pursuant to		Ministers of Ukraine On Ap-
				Article 1(1)(b)		proval of the Sample of the
				• ENS (2015), No Child Should Be Stateless: Article		Form, the Technical Descrip-
				1 of the 1961 Convention and article 6(2) of the		tion and the Procedure for Is-
				ECN are the most important of these norms for the		suing, Exchanging, Sending,
				European context. Both oblige the conferral of na-		Withdrawing, Returning to the
				tionality to children born on the territory if they		State, Invalidating and Remov-
				would otherwise be stateless but allow some lee-		ing the Passport of a Citizen of
				way in how states transpose this safeguard into		Ukraine, 302, 25 March 2015,
				their domestic systems. The first, and optimal,		Part 35.2.1: http://za-
				method – as it is all-encompassing and does not		kon3.rada.gov.ua/laws/show/3
				tolerate even a temporary period of statelessness		<u>02-2015-%D0%BF</u> (UK)
				– is to grant nationality to otherwise stateless chil-		
				dren automatically, at birth.		
PRS	1	С	Is it a require-	• <u>UNHCR Guidelines on Statelessness #4 2012:</u> The	By law, a child born in Ukraine may acquire	The Law of Ukraine On Citizen-
			ment that the	test is whether a child is stateless because he or	citizenship when:	ship of Ukraine №2235 – III of
			parents are also	she acquires neither the nationality of his or her	1. At least one parent has Ukrainian citizen-	1 March 2001, Art. 7: http://za-
			stateless for the	parents nor that of the State of his or her birth; it is	ship;	kon2.rada.gov.ua/laws/show/2
			child to acquire	not an inquiry into whether a child's parents are	2. Parents are stateless;	235-14/parao62#o62 (UK)
			the nationality of	stateless. Restricting the application of Article 1 of	3. Parents are foreigners (legally residing in	
			the host state?	the 1961 Convention to children of stateless par-	Ukraine) and the child has not received any	
				ents is insufficient in light of the different ways in	citizenship from the parents;	
				which a child may be rendered stateless and con-	4. One parent is a refugee and the child has	
				trary to the terms of those provisions.	not received any nationality;	
				• ENS (2015), No Child Should Be Stateless: Only	5. One parent is stateless and the other a for-	
				allowing access to nationality for stateless children	eigner, and the child has not acquired any na-	
				whose parents are stateless fails to account for the	tionality;	
				circumstance where the child's parent(s) do hold a	6. The child is new born and the parents are	
				nationality themselves, but are unable to pass this	unknown.	
				on		

					It is impossible for a child of undocumented stateless parents to acquire citizenship in law and practice. Undocumented persons (whether stateless or not) do not have any legal grounds for residence due to the lack of documentation. Ukrainian legislation makes the right of a stateless child to Ukrainian citizenship subject to the legal residence of the child's parents.	
PRS	1	d	Are children born stateless required to prove they cannot access another nationality to acquire nationality of the country of birth? If yes, please describe the requirement e.g. what is the standard and burden of proof, and how lack of any other nationality (i.e. statelessness) is determined in practice?	• UNHCR Guidelines on Statelessness #4 2012: A Contracting State to the 1961 Convention cannot avoid the obligations to grant its nationality to a person who would otherwise be statelessbased on its own interpretation of another State's nation- ality laws where this conflicts with the interpreta- tion applied by the State concerned the burden of proof must be shared between the claimant and the authorities decision makers need to take into account Articles 3 and 7 of the CRC and adopt an appropriate standard of proof, for example 'rea- sonable degree' Requiring a higher standard of proof would undermine the object and purpose of the 1961 Convention. Special procedural consider- ations to address the acute challenges faced by children, especially unaccompanied children, in communicating basic facts with respect to their na- tionality are to be respected.	There is no need to prove the fact that a child has no nationality of any other country. The child should complete a declaration of non-access to any other nationality by birth if applying for a passport. In this case, the parents should apply for registration of the fact of the child's acquisition of nationality by birth. Additional documents required are: 1. a copy of the birth certificate; 2. copies of certificates of permanent residence in Ukraine for stateless persons or other documents confirming the parents are stateless and legally lived in Ukraine when the child was born; 3. a declaration of non-access to another nationality if the child was born to stateless parents abroad (who were legally residing in Ukraine at the time).	Order of the President of Ukraine, The issuers of organization of the Law of Ukraine On Citizenship of Ukraine, 215/2001 of 27 March 2001, Part 18-19: http://za-kon2.rada.gov.ua/laws/show/2 15/2001 (UK)
PRS	1	е	Is a stateless child born on the terri- tory required to fulfil a period of residence to be granted national- ity? If yes, what is it? Must this be legal	• UN Convention on the Reduction of Statelessness, 1961: A Contracting State may make the grant of its nationalitysubject to one or more of the following conditions:b) that the person concerned has habitually resided in the territory of the Contracting State for such period as may be fixed by that State, not exceeding five years immediately preceding the lodging of the application nor ten years in all.	No. The parents must be legally residing on the territory, but there are no requirements concerning the child's legal residence. The child acquires nationality at birth in the circumstances set out in the Law on Citizenship.	The Law of Ukraine On Citizenship of Ukraine №2235 – III of 1 March 2001, Art. 7: http://za-kon2.rada.gov.ua/laws/show/2 235-14/parao62#062 (UK)

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			and/or perma-	• UNHCR Guidelines on Statelessness #4 2012:		
			nent residence?	States may stipulate that an individual who would		
			Hent residence:	otherwise be stateless born in its territory fulfils a		
				period of "habitual residence" This period is not		
				· ·		
				to exceed five years immediately preceding an ap-		
				plication nor ten years in all. In light of the stand-		
				ards established under the CRC, these periods are		
				lengthy. States whichrequire a certain period of		
				habitual residence are encouraged to provide for a		
				period as short as possibleThe term "habitual		
				residence" isto be understood as stable, factual		
				residence. It does not imply a legal or formal resi-		
				dence requirement. The 1961 Convention does not		
				permit Contracting States to make an application		
				for the acquisition of nationality by individuals who		
				would otherwise be stateless conditional upon		
				lawful residence.		
				• Convention on the Rights of the Child 1989:		
				Arts 3 & 7		
				• Committee on the Rights of the Child, Concluding		
				observations on the 4th periodic report of the		
				Netherlands CRC/C/NDL/CO/4, 2015: The Commit-		
				tee recommends that the State party ensure that		
				all stateless children born in its territory, irrespec-		
				tive of residency status, have access to citizenship		
				without any conditions.		
				• European Convention on Nationality, 1997: Arti-		
				cle 6 (2)(b) Such an application may be made		
				subject to the lawful and habitual residence on its		
				territory for a period not exceeding five years im-		
				mediately preceding the lodging of the application.		
				• ENS (2016), Ending Childhood Statelessness: The		
				ECN cannot be interpreted as undermining states'		
				obligations under the CRCand the requirement of		
				lawful residence should be removed.		
PRS	1	f	Are the parents of		The parents of a stateless child are not re-	The Law of Ukraine On Citizen-
			a stateless child	• Committee on the Rights of the Child, Concluding	quired to fulfil a specific period of legal resi-	ship of Ukraine №2235 – III of
			required to fulfil a	Observations Czech Republic CRC/C/CZE/CO/3-4,	dence, but they must be legally residing in	1 March 2001, Arts. 1(10) & 7:
<u> </u>		<u> </u>	1 - 1 - 3 - 1 - 1 - 1		, ,	

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			period of resi-	2011: The outcome of an application for citizen-	Ukraine at the time of the child's birth. A	http://za-
			dence for the	ship, legal residence or similar status by the par-	stateless child of parents who reside illegally	kon2.rada.gov.ua/laws/show/2
			child to be	ents of a child born on the territory should not	in Ukraine will have no right to Ukrainian citi-	235-14/parao62#o62 (UK)
			granted national-	prejudice the right of the child to acquire the na-	zenship. In law and practice, the right to	
			ity?	tionality of the State party where the child would	Ukrainian citizenship is subject to the par-	
			If yes, what is it?	otherwise be stateless.	ents' legal residence in Ukraine. In practice,	
			Must this be legal	• ENS (2015), No Child Should Be Stateless: De-	both adults and children who initially have no	
			and/or perma-	manding that the child or his/her parents reside	legal grounds for residence in Ukraine con-	
			nent residence?	lawfully on the territory is prohibited by the 1961	tinue residing illegally. They have no access	
				Convention which permits only the condition of a	to documentation and, as a result, even chil-	
				certain period of habitual residence.	dren born in Ukraine have no access to	
					Ukrainian citizenship. The Ukrainian authori-	
					ties take no action to address the issue of	
					people residing illegally and without docu-	
					mentation in Ukraine, nor any measure to	
					ensure access to documentation for them.	
PRS	1	g	What are the age	• UN Convention on the Reduction of Stateless-	There are no age limits as the acquisition is	The Law of Ukraine On Citizen-
			limits, if any, for	ness, 1961: A Contracting State may make the	automatic by law.	ship of Ukraine №2235 – III of
			making an appli-	grant of its nationalitysubject to one or more of		1 March 2001: <u>http://za-</u>
			cation for nation-	the following conditions:		kon2.rada.gov.ua/laws/show/2
			ality for a state-	(a) that the application is lodged during a period		235-14/parao62#o62 (UK)
			less person born	beginning not later than at the age of eighteen		
			on the territory?	years and ending not earlier than at the age of		Order of the President of
				twenty-one years		Ukraine, The issuers of organi-
				• UNHCR Guidelines on Statelessness #4 2012:		zation of the Law of Ukraine
				Contracting Statesneed to accept applications		On Citizenship of Ukraine,
				lodged at a time beginning not later than the age		215/2001 of 27 March 2001,
				of 18 and ending not earlier than the age of 21 in		Part 18-19: http://za-
				accordance with Article 1(2)(a) of the 1961 Con-		kon2.rada.gov.ua/laws/show/2
				vention.		<u>15/2001</u> (UK)
				• ENS (2015), No Child Should Be Stateless:any		
				application procedure which only becomes availa-		
				ble in late childhood or even upon reaching major-		
				ity is particularly problematic [] closing the win-		
				dow of opportunity to apply for a nationality		
				through such safeguards too early has the effect of		
				leaving it in the hands of parents to take the neces-		
				sary steps to secure a nationality for their child and		

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					may mean children are left stateless due to the		
					lack of action on the part of their parents.		
PRS	1	h		Are there specific provisions for the nationality or statelessness of children born to beneficiaries of international protection?	• UNHCR Guidelines on Statelessness #4 2012: Some children are born to refugee parents who are themselves stateless or cannot acquire the nationality of their parents owing to restrictions on transmission of nationality to children born abroad. Where the nationality of the parents can be acquired through a registration or other procedure, this will be impossible owing to the very nature of refugee status which precludes refugee parents from contacting their consular authorities.	Yes. A child is granted Ukrainian nationality born on the territory of Ukraine to parents one of whom has been granted the status of refugee or asylum in Ukraine ('asylum' status is not defined in Ukrainian legislation but may be considered as any form of international protection).	The Law of Ukraine On Citizenship of Ukraine №2235 – III of 1 March 2001, Art. 7(5): http://za-kon2.rada.gov.ua/laws/show/2 235-14/parao62#o62 (UK)
PRS	2	a	Foundlings	Are foundlings granted citizen-ship by law? If it's not automatic, is there an application procedure?	 UN Convention on the Reduction of Statelessness, 1961: A foundling found in the territory of a Contracting State shall, in the absence of proof to the contrary, be considered to have been born within that territory of parents possessing the nationality of that State. European Convention on Nationality, 1997: Each State Party shall provide in its internal law for its nationality to be acquired ex lege by the following persons: [] b) foundlings found in its territory who would otherwise be stateless. 	Yes, foundlings are citizens of Ukraine at birth. It is necessary to register the fact of acquisition of nationality at birth. The child's legal representative should apply for this and add a copy to the birth certificate.	The Law of Ukraine On Citizenship of Ukraine Nº2235 – III of 1 March 2001, Art. 7(7): http://za-kon2.rada.gov.ua/laws/show/2 235-14/parao62#o62 (UK) Order of the President of Ukraine, The issuers of organization of the Law of Ukraine On Citizenship of Ukraine, 215/2001 of 27 March 2001, Part 23: http://za-kon2.rada.gov.ua/laws/show/2 15/2001 (UK)
PRS	2	b		If yes to either question immediately above, is there an age limit (or status e.g. 'newborn') specified for foundlings to be granted citizenship? If not, when	• <u>UNHCR Guidelines on Statelessness #4 2012:</u> At a minimum, the safeguard is to apply to all young children who are not yet able to communicate accurately information pertaining to the identity of their parents or their place of birth If a State provides for an age limit for foundlings to acquire nationality, the age of the child at the date the child was found is decisive and not the date when the child came to the attention of the authorities.	Under Ukrainian law, only newborns may be considered foundlings, but there is no definition of "newborn" in Ukrainian legislation and no specified age limit.	The Law of Ukraine On Citizenship of Ukraine №2235 – III of 1 March 2001, Art. 7(7): http://za-kon2.rada.gov.ua/laws/show/2 235-14/parao62#o62 (UK)

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Prevention and Reduction – March 2019

				1	T		
				would a child usu-			
				ally qualify in			
				practice?			
PRS	2	С		Can citizenship be	• UNHCR Guidelines on Statelessness #4 2012: Na-	No.	The Law of Ukraine On Citizen-
				withdrawn from	tionality acquired by foundlings pursuant to Article		ship of Ukraine №2235 – III of
				foundlings if par-	2 of the 1961 Convention may only be lost if it is		1 March 2001: http://za-
				ents are identified	proven that the child concerned possesses another		kon2.rada.gov.ua/laws/show/2
				even if this leads	State's nationality.		235-14/parao62#o62 (UK)
				to statelessness?	,		
PRS	3	а	Adoption	Where a child na-	UN Convention on the Reduction of Stateless-	Under the law of Ukraine, there is no such le-	The Law of Ukraine On Citizen-
				tional is adopted	ness, 1961: If the law of a Contracting State entails	gal ground for a child to lose nationality.	ship of Ukraine №2235 – III of
				by foreign par-	loss of nationality as a consequence of any change		1 March 2001, Art. 19(1):
				ent(s), does the	in the personal status of a person such as mar-		http://za-
				child lose their	riage, termination of marriage, legitimation, recog-		kon2.rada.gov.ua/laws/show/2
				original national-	nition or adoption, such loss shall be conditional		235-14/parao62#o62 (UK)
				ity before the	upon possession or acquisition of another national-		, ,
				new nationality is	ity.		
				adopted?	• European Convention on Nationality, 1997:		
					Each State Party shall facilitate in its internal law		
					the acquisition of its nationality for the following		
					persons:d) children adopted by one of its nation-		
					als Each State Party shall permit the renunciation		
					of its nationality provided the persons concerned		
					do not thereby become stateless.		
					• Committee on the Rights of the Child, Concluding		
					Observations: Switzerland, CRC/C/CHE/CO/2-04,		
					2015: [recommended that Switzerland] accelerate		
					the assessment procedure and ensure that a child		
					adopted from abroad is not stateless or discrimi-		
					nated against during the waiting period between		
					his or her arrival in the State party and formal		
					adoption.		
					• ENS (2015), No Child Should Be Stateless:the		
					"sending" state in a situation of inter-country		
					adoption may be a non-European one, so even if		
					Europe's nationality laws were all in alignment		

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					with international standards, children may be ex-		
					posed to a (temporary) risk of statelessness during		
					the adoption process.		
PRS	3	b		Does a foreign	• European Convention on Nationality, 1997:	Yes. A child under 18 acquires Ukrainian na-	The Law of Ukraine On Citizen-
				child adopted by	Each State Party shall facilitate in its internal law	tionality once the court decision on adoption	ship of Ukraine №2235 – III of
				national parents	the acquisition of its nationality for the following	comes into force. A stateless adult who per-	1 March 2001, Art. 11:
				acquire national-	persons:d) children adopted by one of its nation-	manently resides on the territory of Ukraine	http://za-
				ity? Is there a risk	als	acquires Ukrainian nationality once the court	kon2.rada.gov.ua/laws/show/2
				of statelessness	• Committee on the Rights of the Child, Concluding	decision on adoption comes into force. How-	235-14/parao62#o62 (UK)
				during the adop-	Observations: Switzerland, CRC/C/CHE/CO/2-04,	ever, the provision on acquisition of Ukrainian	
				tion process? Are	2015:ensure that a child adopted from abroad is	nationality by an adult is not effective as	
				there any age lim-	not stateless or discriminated against during the	Ukraine has not introduced a dedicated state-	
				its?	waiting period betweenarrivaland formal adop-	lessness determination procedure.	
					tion.		
PRS	4	а	lus sangui-	Can children of a	• UN Convention on the Reduction of Stateless-	Yes. If at least one of the parents has Ukrain-	The Law of Ukraine On Citizen-
			nis and dis-	parent who is a	ness, 1961: Art 4	ian nationality, the child is a Ukrainian citizen.	ship of Ukraine №2235 – III of
			crimination	national, born	• UNHCR Guidelines on Statelessness #4 2012:	It does not depend on the place of birth.	1 March 2001, Art. 7(1):
				outside the coun-	where a child who would otherwise be stateless		http://za-
				try, access nation-	is born in a Contracting State to parents of another		kon2.rada.gov.ua/laws/show/2
				ality by descent	Contracting State but does not acquire the nation-		235-14/parao62#o62 (UK)
				(ius sanguinis)?	ality of the State of birth automatically and either		
				Are there any	misses the age limit to apply for nationality or can-		
				conditions?	not meet the habitual residence requirement in		
				Could these con-	the State of birth responsibility falls to the Con-		
				ditions be re-	tracting State of the parents to grant its nationality		
				garded as discrim-	to the child (or children) of its national where		
				inatory?	children of a national of a Contracting State who		
					would otherwise be stateless are born in a non-		
					Contracting State the Contracting State of the		
					parents [is required] to grant its nationality to the		
					child (or children) of its nationals born abroad Ar-		
					ticle 4 of the 1961 Convention must be read in light		
					of developments in international human rights law,		
					in particular the right of every child to acquire a		
					nationality and the principle of the best interests		
					of the child		

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				• Genovese v. Malta (ECtHR) Application No.		
				53124/09, 11 October 2011: While the right to citi-		
				zenship is not as such a Convention right and while		
				its denial in the present case was not such as to		
				give rise to a violation of Article 8, the Court con-		
				siders that its impact on the applicant's social iden-		
				tity was such as to bring it within the general scope		
				and ambit of that article. Maltese legislation ex-		
				pressly granted the right to citizenship by descent		
				and established a procedure to that end. Conse-		
				quently, the state which has gone beyond its obli-		
				gations under Article 8 in creating such a right []		
				must ensure that the right is secured without dis-		
				crimination within the meaning of Article 14.		
				• ENS (2015), No Child Should Be Stateless: States		
				are free to impose additional conditions [to lus		
				Sanguinis conferral], as long as these are not dis-		
				criminatory in nature safeguards should again be		
				in place to ensure that statelessness does not re-		
				sult		
				• UNHCR Global Action Plan to End Statelessness		
				<u>2014-24:</u> Action 4		
				Fighting statelessness and discriminatory nation-		
				ality law in Europe, Laura van Waas, 2012		
				Convention on the Elimination of all Forms of		
				Discrimination Against Women, General recom-		
				mendation No. 32 on the gender-related dimen-		
				sions of refugee status, asylum, nationality and		
				statelessness of women, November 2014		
PRS 4	4	b	Can children of a	As above	Yes. If at least one of the parents has Ukrain-	The Law of Ukraine On Citizen-
			parent who is a		ian nationality, the child is a Ukrainian citizen.	ship of Ukraine №2235 – III of
			national, born		It does not depend on the place of birth.	1 March 2001, Art. 7(1):
			outside the coun-			http://za-
			try, access nation-			kon2.rada.gov.ua/laws/show/2
			ality by descent			235-14/parao62#o62 (UK)
			(ius sanguinis) if			
			they would other-			
			wise be stateless?			

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				Are there any			
				conditions? Could			
				these conditions			
				be regarded as			
	_			discriminatory?			
PRS	5	а	Access to	Does the law pro-	• Convention on the Rights of the Child 1989: The	Yes. A child should be registered within one	The Law of Ukraine On State
			birth regis-	vide that all chil-	child shall be registered immediately after birth	month of the date of birth. The parents	Registration of Civil Status Acts,
			tration	dren are regis-	and shall have the right from birth to a name, the	should have documents confirming their iden-	2398-VI, 1 July 2010, Art. 13(3):
				tered immedi-	right to acquire a nationality and, as far as possible,	tity and legal residence in Ukraine. If the par-	http://za-
				ately upon birth?	the right to know and be cared for by his or her	ents are undocumented, the child cannot be	kon2.rada.gov.ua/laws/show/2
				Can children be	parents.	registered until the parents receive identity	398-17/paran90#n90_(UK)
				registered if par-	• International Covenant on Civil and Political	documents.	
				ents are undocu-	Rights 1966: Art 24(2)		Order of the Ministry of Justice
				mented and/or	• Council of Europe, Recommendation CM/Rec		of Ukraine On Approving Rules
				not legally resid-	(2009) 13 of the Committee of Ministers to mem-		of Registration of Civil Status
				ing in the country	ber states on the nationality of children: register		Acts, 719/4940, 18 October
				(by law)?	the birth of all children born on their territory,		2000, Part III. 8: http://za-
					even if they are born to a foreign parent with an ir-		kon2.rada.gov.ua/laws/show/z
					regular immigration status or if the parents are un-		0719-00/paran95#n95 (UK)
					known, in order to safeguard their right to a na-		
					tionality. The registration of birth should be free of		
					charge and be performed without delay, even if		
					the period within which the birth should have been		
					declared has already expired.		
					• UNHCR Guidelines on Statelessness #4 2012:		
					registration of the birth provides proof of descent		
					and of place of birth and therefore underpins im-		
					plementation of the 1961 Convention and related		
					human rights norms. Article 7 of the CRC specifi-		
					cally requires the registration of the birth of all		
					children and applies irrespective of the nationality,		
					statelessness or residence status of the parents.		
					• <u>UNHCR Global Action Plan to End Statelessness</u>		
					2014-24: Action 7 Ensure birth registration for the		
					prevention of statelessness.		
					• <u>UN Sustainable Development Goal 16</u> : By 2030,		
					provide legal identity for all, including birth regis-		
					tration.		

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		• UN Human Rights Council, Resolution A/HRC/RES/20/4: Calls upon States to ensure free birth registration, including free or low-fee late birth registration, for every child, and underscores the importance of effective birth registration and provision of documentary proof of birth irrespective of his or her immigration status and that of his or her parents or family members, which can contribute to reducing statelessness, as well as reducing vulnerability to trafficking in persons and other abuses and violations of their human rights.		
PRS 5 b	Are there credible reports that suggest that children are prevented from registering in practice because of lack of documentation and/or parents' legal residence?	 Convention on the Rights of the Child 1989: Art 7(1) International Covenant on Civil and Political Rights 1966: Art 24(2) Council of Europe, Recommendation CM/Rec (2009) 13 of the Committee of Ministers to member states on the nationality of children: as above. UNHCR Guidelines on Statelessness #4 2012: as above. UNHCR Global Action Plan to End Statelessness 2014-24: Action 7 UN Sustainable Development Goal 16 UN Human Rights Council, Resolution A/HRC/RES/20/4: as above 	Yes. A UNHCR report describes the situation of so-called "legal orphans" or children whose parents do not have any documents confirming their identity, so no information about them can be included on the child's birth certificate. There are also problems with the registration of births of children born in prisons, because of their parents having restricted access to rights. There are also reports of Roma children facing practical obstacles to birth registration.	HIAS and UNHCR (2014), The Problem of Statelessness in Ukraine and the Ways of Addressing It, Kyiv, p. 8 & 34: http://unhcr.org.ua/attachments/article/365/StatelessResearchENG.pdf ENS, ERRC & ISI (2017) Roma Belong: statelessness, discrimination and marginalisation of Roma in the Western Balkans and Ukraine: https://www.statelessness.eu/resources/roma-belong-statelessness-discrimination-and-marginalisation Desyate Kvitnya, ERRC, ISI & ENS (forthcoming) Roma Belong: statelessness, discrimination and marginalisation of Roma in Ukraine: https://www.statelessness.eu/romabelong

	ı	1					
PRS	5	С		Are there manda-	UNICEF, Access to Civil, Economic and Social	No.	
				tory reporting re-	Rights for Children in the Context of Irregular Mi-		
				quirements for	gration, 2012: While there is generally a separation		
				authorities which	between civil registries and immigration enforce-		
				would deter un-	ment, undocumented parents may also fear detec-		
				documented par-	tion, particularly in countries where civil servants		
				ents coming for-	have a duty to report undocumented migrants		
				ward to register	PICUM, Rights of Accompanied Children in an Ir-		
				their children	regular Situation, 2011: Certain barriers that pre-		
				(e.g. medical au-	vent access to basic rights for children in an irregu-		
				thorities required	lar migration situation arise across the registry,		
				to report undocu-	health, education and housing sectors. National		
				mented mi-	legislation is often below the standards set out in		
				grants)?	human rights law, inexplicit or contradicted by		
					other rules and practices, such as the duty to de-		
					nounce or administrative requirements.		
PRS	6	а	Late Birth	Is there a statu-	• UNHCR Global Action Plan to End Statelessness	The child should be registered within one	The Law of Ukraine On State
			Registration	tory deadline be-	2014-24: Low levels of birth registration can be dif-	month of the date of birth; otherwise, the	Registration of Civil Status Acts,
				fore which birth	ficult to correct subsequently because procedures	parents should pay a fine (17-52 UAH). How-	2398-VI, 1 July 2010, Art. 13(3):
				registration	for late birth registration have not been estab-	ever, late registration is possible by law.	http://za-
				should be com-	lished or are lengthy, costly and complex and		kon2.rada.gov.ua/laws/show/2
				pleted? If yes,	therefore inaccessible to undocumented popula-		398-17/paran90#n90 (UK)
				what is it? Is late	tions States also need procedures for late and de-		
				birth registration	layed birth registration and may consider under-		Order of the Ministry of Justice
				possible by law?	taking campaigns to register older children and		of Ukraine On Approving Rules
					adults. Birth registration needs to be free, accessi-		of Registration of Civil Status
					ble and undertaken on a non-discriminatory basis.		Acts, 719/4940, 18 October
					UN Human Rights Council, Resolution		2000, Part III. 8: http://za-
					A/HRC/RES/20/4: as above.		kon2.rada.gov.ua/laws/show/z
					Council of Europe, Recommendation CM/Rec		0719-00/paran95#n95 (UK)
					(2009) 13 of the Committee of Ministers to mem-		
					ber states on the nationality of children: as above.		
1					• ENS (2015), No Child Should Be Stateless: One of		
					the ways in which states have sought to deal with		
1					an intergenerational lack of documentation is by		
					simplifying the procedures for the late registration		
					of births, making it easier for adults who do not		
					have a birth certificate to acquire one, which can		

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				1	subsequently be used to register their own chil-		
					dren's births		
PRS	6	b		Is late birth registration possible in practice?	 UNHCR Global Action Plan to End Statelessness 2014-24: as above. UN Human Rights Council, Resolution A/HRC/RES/20/4: as above. Council of Europe, Recommendation CM/Rec (2009) 13 of the Committee of Ministers to member states on the nationality of children: as above. ENS (2015), No Child Should Be Stateless: as 	Yes.	The Law of Ukraine On State Registration of Civil Status Acts, 2398-VI, 1 July 2010, Art. 13: http://za-kon2.rada.gov.ua/laws/show/2398-17/paran90#n90 (UK)
PRS	6	С		Are there any additional requirements (e.g. fee) for the late birth registration procedure? Are these problematic or do they cause lengthy delays?	above. ● <u>UN Human Rights Council, Resolution</u> A/HRC/RES/20/4: as above.	There is a fine (17-52 UAH) for late birth registration unless the parents can indicate a valid reason for missing the deadline. If a child's birth is registered more than one year after birth and before the child reaches 16 years-old, registration takes place in the registration authority at the place of residence, but the authorities should check if there was any registration at the place of the child's birth. The parents should provide a certificate of place of residence of the child or a note of the child's registration in their passports; a certificate of the child being under medical supervision; documents confirming the origin of the child; medical certificates. If the child is over 16, they may register themselves with a passport. However, in practice it is almost impossible to receive a passport without a birth certificate.	Code of Ukraine on administrative offences, 8073-X, 7 December 1984, Art. 212-1(3-4): http://za-kon2.rada.gov.ua/laws/show/8 0731-10 (UK)
PRS	7	а	Reduction	Does the government have any programmes in place to promote civil registration (including birth registration)? If	UNHCR Global Action Plan to End Statelessness 2014-24: Action 7 Council of Europe, 3rd European Conference on Nationality, 11-12 October 2004: Taken together Art 7 & 8 ECHR should be understood to encourage States Parties not only to take positive steps to avoid statelessness – including the promotion of	Yes. In 2015, the Ukrainian Government adopted a 'Plan on the Implementation of the National Strategy in the Sphere of Human Rights to 2020'. Item 72 of the Plan provides for 'the introduction of positive stimuluses for registration of birth to become freely accessible for all children regardless of their origin	Про затвердження плану дій з реалізації Національної стратегії у сфері прав людини на період до 2020 року (Plan on Implementation of the National Strategy in the Sphere of Human Rights up to 2020):

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			1		1 1 1 1 1 1 1 1 1 1	
			yes, please pro-	birth registration – but also to grant citizenship to	and social status', which is under the respon-	https://www.kmu.gov.ua/ua/n
			vide details.	children who would otherwise be stateless	sibility of the Ministry of Justice. The MoJ	pas/248740679 (UK)
					runs several programmes to fulfill the plan,	
					including the 'I have the right' programme,	Я МАЮ ПРАВО (I have the
					which aims to raise legal awareness of inter	right) Programme:
					alia birth registration. The MoJ regularly re-	http://pravo.minjust.gov.ua/
					ports about the positive impact of the pro-	(UK)
					gram.	
PRS	7	b	Are there sections	UN Convention on the Reduction of Stateless-	The Roma minority is most at risk of state-	ROMA BELONG: Statelessness,
			of the population	<u>ness, 1961</u> Article 9	lessness in Ukraine. Access to Ukrainian na-	Discrimination and Marginali-
			believed to be	UNHCR Global Action Plan to End Statelessness	tionality is hindered for Roma people because	sation of Roma in Ukraine,
			stateless/at risk	<u>2014-24:</u> Action 4	of the inadequate policy framework, burden-	March 2018:
			of statelessness?		some bureaucracy, lack of data on stateless-	http://www.errc.org/up-
			Are minorities		ness and Roma populations, and discrimina-	<u>loads/up-</u>
			disproportion-		tion. Estimates for the Roma population	load en/file/4616 file1 roma-
			ately affected?		range from 120,000 to 400,000 people.	belong-ukraine-english-lan-
			Please provide		Ukrainian NGOs estimate that around10-20%	guage.pdf
			details and source		of the Roma population are stateless or at risk	
			of information.		of statelessness.	
					The population residing on the temporarily	Терористи "ЛНР" відбирають
					occupied territories of Donetsk and Luhansk	паспорти в українців (Armed
					regions and Crimea are also at heightened	groups of Luhansk Peoples Re-
					risk of statelessness. There are some reported	public seizures Ukrainian pass-
					cases of seizures of Ukrainian IDs by armed	ports), 4 Oct 2014:
					groups in these territories. Although Ukraine	https://fakty.com.ua/ua/ukrain
					considers all people residing on the temporar-	e/polituka/20141004-
					ily occupied territories as nationals, the ab-	1528920/ (UK)
					sence of Ukrainian IDs and no access to mi-	
					gration means that those who remain on the	
					temporarily occupied territories are at risk of	
					statelessness.	
PRS	7	С	Has the Govern-	UN Convention on the Reduction of Stateless-	On 21 September 2018, the draft law on in-	The Draft Law "On Amending
	•		ment imple-	ness, 1961	troduction of the SDP procedure was regis-	Certain Legal Acts Related to
			mented any other	UNHCR Global Action Plan to End Statelessness	tered in the Parliament of Ukraine. However,	Consideration of Statelessness"
			measures specifi-	2014-24: Action 1, Action 8	it's impossible to predict how long it will take	http://search.liga-
			cally aimed at re-	UNHCR, Good Practices Paper - Action 1: Resolving	for the law to be adopted.	zakon.ua/l doc2.nsf/link1/JH7
			ducing (risk of)	Existing Major Situations of Statelessness, 2015		1F00A.html (UK)
			4451118 (113K 01)	Existing iviajor situations of statelessiless, 2013		Troop in terms

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PRS	8	а	Withdrawal of national- ity	statelessness? (e.g. identification, registration or naturalisation campaigns, removal of treaty reservations, reform of discriminatory laws, etc.) Are there any provisions on loss and/or deprivation of nationality? If yes, are these established in law? If not, where can they be found? Do any provisions allow for statelessness? If there is a safeguard against statelessness, is it applied in practice?	UN Convention on the Reduction of Statelessness, 1961: Article 8: A contracting state shall not deprive a person of its nationality if such deprivation would render him stateless. European Convention on Nationality, 1997: Article 7(3): A State party may not provide in its internal law for the loss of its nationalityif the person concerned would thereby become stateless Universal Declaration of Human Rights: Article 15(2) No one shall be arbitrarily deprived of his nationality	Ukrainian legislation provides for both loss and deprivation of nationality. The general rule states that Ukrainian nationality is terminated in the case of voluntary expatriation; loss of nationality; and on grounds prescribed by international treaties. The grounds for loss of Ukrainian nationality are voluntary expatriation of an adult person; conferral of Ukrainian nationality by fraud and/or submission of falsified or forged documents; voluntary service in the armed forces of another country if military service is not obligatory in that country. Ukrainian law stipulates that the first two grounds will not lead to loss of nationality if it would result in statelessness. A person may also lose Ukrainian nationality due to cancellation of the decision grant nationality acquired on grounds of territorial origin or renewal of nationality if a person has submitted falsified or forged documents, committed fraud or concealed substantial facts which	The Law of Ukraine On Citizenship of Ukraine №2235 – III of 1 March 2001, Section III: http://za-kon2.rada.gov.ua/laws/show/2 235-14/parao62#o62 (UK)
						disable acquisition of nationality. There is no safeguard against statelessness in this case.	
PRS	8	b		Who is the competent authority in any procedure for ordering deprivation of nation-	• UN Convention on the Reduction of Statelessness, 1961: Article 8(4): A contracting state shall not exercise a power of deprivationexcept in accordance with the law, which shall provide forthe right to a fair hearing by a court or other independent body.	The State Migration Service of Ukraine is responsible for developing submissions on the withdrawal of nationality. The Presidential Commission on citizenship is responsible for consideration of submissions on withdrawal	The Law of Ukraine On Citizenship of Ukraine №2235 – III of 1 March 2001, Section IV: http://za-kon2.rada.gov.ua/laws/show/2 235-14/parao62#o62 (UK)

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47

Prevention and Reduction – March 2019

			ality? What procedural guarantees are there? (e.g. judicial oversight, time limit, subject to prior sentencing, appeal rights, legal aid)	European Convention on Nationality, 1997: Article 11: Each state party shall ensure that decisions relating to the acquisition, retention, loss, recovery or certification of its nationality contain reasons in writing	of nationality. Decisions on withdrawal of nationality are adopted by the President of Ukraine. Decisions on withdrawal of nationality can be challenged in the court.	
PRS	8	С	Are withdrawal provisions (both for loss and deprivation) applied in practice?		Withdrawal provisions are applied in practice. In 2017, three people were deprived of Ukrainian nationality. In another 4 cases decisions on acquisition of Ukrainian nationality were cancelled. Ukraine lacks a legal mechanism for the withdrawal nationality in cases of voluntary expatriation. The withdrawal of nationality on grounds of expatriation may take place only if a person informs the competent authority about the acquisition of nationality of another state.	Indicators of the State Migration Service's activities in 2017, p.4: https://dmsu.gov.ua/assets/files/statistic/year/dms_2017_pok.pdf (UK)

Jurisprudence and Training

Cat	Q	Sub	Subtheme	Question	International Norms / Good Practice	Answer	Source
LIT	1	a	Published Judgements	Number of published judgements adjudicating statelessness (broken down by level of jurisdiction). Please list.		The publication of court decisions in Ukraine is regulated by law. All judgements must be registered in the Unified State Register of Court Decisions (Register) and published on the website "Judicial power" («Судова влада»). The website does not have enough search functions to research the number of court decisions on a specific category. The only category in the Register mentioning statelessness is: "Cases of disputes over the provision of public order and security, including disputes concerning the expulsion of foreigners and stateless persons from Ukraine". There are 19,576 decisions in this category, including 15,846 first instance, 3,153 appellate, and 577 cassation (as of 29 October 2018). However, the Register does state how many of these decisions adjudicate matters related to stateless persons. 3 court decisions refer to the 1954 Convention relating to the Status of Stateless Persons — 1 first instance, 2 appellate. 8 judgements refer to the 1961 Convention on the Reduction of Statelessness — 6 first instance, 2 appellate.	The Law of Ukraine On access to court decisions № 3262-IV of 22 December 2005: http://za-kon5.rada.gov.ua/laws/show/3262-15 (UK) National database of the judiciary of Ukraine «Судова влада» ("Judicial Power"): http://reyestr.court.gov.ua (UK) N.B. Access to this website is sometimes unavailable and/or restricted to foreign IP addresses due to heavy traffic.
LIT	1	b		Number of published judgements mentioning statelessness (broken down by level of jurisdiction).		Most published court decisions mention statelessness only because the basis of the legal status of foreigners and stateless persons in Ukraine is regulated by the same law (On the legal status of foreigners and stateless persons). The search request «без громадянства» ("stateless") provides 466,651 decisions, including 400,917 first instance, 53,634 appellate, 12,047 cassations. But the majority of these decisions only contain references to the abovementioned law and are not concerned with the legal status of stateless persons. The	The Law of Ukraine On access to court decisions № 3262-IV of 22 December 2005: http://za-kon5.rada.gov.ua/laws/show/3262-15 (UK) National database of the judiciary of Ukraine «Судова влада» ("Judicial Power"): http://reyestr.court.gov.ua (UK)

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49

			search request «апатрид» ("apatride") returned	N.B. Access to this website is some-
			74 decisions, including 54 first instance, 15 appel-	times unavailable and/or restricted
			late and 5 cassations.	to foreign IP addresses due to heavy
				traffic.
LIT 2 a L	Legal train- Is there judicial	• <u>UNHCR (Good Practices Paper 6):</u>	Most training only addresses statelessness in the	The National School of Judges of
ir	ing training on state-	officials who may be in contact	context of the similarity of the legal status of state-	Ukraine:
	lessness? If yes,	with stateless persons need to be	less persons and foreigners in Ukraine. The Na-	http://www.nsj.gov.ua/ua/news/pid
	please provide de-	trained to identify potential appli-	tional School of Judges of Ukraine and UNHCR pro-	gotovka-suddiv-okrujnih-administra-
	tails (e.g. provider,	cants for statelessness status and	vide some training on this topic, but not on a regu-	tivnih-sudiv/;
	frequency).	refer them to appropriate chan-	lar basis.	http://www.nsj.gov.ua/ua/training/
		nels.		(UK)
		UNHCR Expert Meeting, State-		
		lessness Determination Procedures		UNHCR: http://un-
		and the Status of Stateless Persons		hcr.org.ua/uk/novini/novyny/775-
		2010: It is recommended that		ceminari-dlya-suddiv-ukrajini;
		States provide specialized training		http://unhcr.org.ua/en/2011-08-26-
		on nationality laws and practices,		06-58-56/news-archive/1283-the-
		international standards and state-		unhcr-and-the-hacu-held-seminars-
		lessness to officials responsible for		<u>for-judges</u>
		making statelessness determina-		
		tions.		
LIT 2 b	Is there training for	UNHCR Expert Meeting, State-	During 2018 UNHCR's partner NGOs in Ukraine	Right to Protection, Legal protection
	lawyers on state-	lessness Determination Procedures	provided several trainings for lawyers from the	of stateless persons, Training in
	lessness? If yes,	and the Status of Stateless Persons	state Free Legal Aid system. The video materials of	Kiev:
	please describe.	2010: as above	the training provided by NGO "The Tenth of April"	http://vpl.com.ua/uk/news/5100/
			are available online.	(UK)
				Recording of live-translation of the
				seminar on statelessness in Odesa,
				organized by NGO "Desyate Kvit-
				nya": https://www.face-
				book.com/pravokator.odesa/vid-
				eos/896885307178760/ (UK)
LIT 3 a p	Pro Bono Are there special-	• UNHCR (2014), Handbook on Pro-	Stateless people fall under UNHCR's mandate.	UNHCR official website:
	ised lawyers, law	tection of Stateless Persons: Appli-	There are no specialised Ukrainian organisations	http://www.unhcr.org/stateless-
	firms or organisa-	cants are to have access to legal	providing free legal assistance to stateless people	people.html
	tions providing free	counsel.	or those at risk of statelessness. Some organisa-	
	T COURT PLOTICULAR IT CC	Courisei.	or those at risk of statelessifess. Some organisa	

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				persons or those at risk of stateless- ness? If yes, please describe.	UNHCR (Good Practices Paper 6): Provides the example of Liverpool Law Clinic providing legal assistance to stateless clients in the UK.	projects, e.g. "The Tenth of April", "Right to protection", "Neeka". Some organisations provide legal help for specific categories of people at risk of statelessness, e.g. Fund "Chirikli" provides legal help and other support for Roma in Ukraine.	"The Tenth of April" official website: :http://desyatekvit- nya.com/?page id=2188 "Right to Protection" official website http://r2p.org.ua/uk/news/state- lessness-en/ "Neeka" official website: http://www.neeka.org/ "Chirikli" Fund official website: http://www.chirikli.com.ua
LIT	4	a	Literature	Is there domestic legal academic literature on state-lessness? If possible, please provide number of scholarly articles/references/bodies and hyperlinks etc.		There is no single scientific database in Ukraine, so search and access to academic literature is complicated. According to catalogues of the largest scientific libraries of Ukraine, most research addresses stateless persons' legal status only in the context of similarity of the legal status of stateless persons and foreigners in Ukraine. There are very few academic works addressing statelessness specifically: 4 monographs and 2 Ph.D. theses listed in the catalogues of the main scientific libraries in Ukraine.	V.I. Vernadskyi National Library: http://nbuv.gov.ua M. Maksymovych Scientific Library: http://www.library.univ.kiev.ua Scientific Library of Yaroslav Mudryi National Law University: http://li- brary.nlu.edu.ua