#### **ENS Statelessness Index Survey 2023: Switzerland**



#### Contents

Contents 2 **Country context (optional) International and Regional Instruments** 3 3 1954 Convention 3 1961 Convention Other conventions 3 **Stateless Population Data** Availability and sources Stateless in detention data **Statelessness Determination and Status** 9 Definition of a stateless person 9 9 Training 10 Existence of a dedicated SDP Temporary protection for people fleeing war 10 Access to the procedure (Group 1) 11 Assessment (Group 1) 12 Procedural safeguards (Group 1) 14 Protection during SDP (Group 1) 15 16 Appeals (Group 1) Statelessness status (Group 1) 16 Detention 19 19 Immigration detention Identification of statelessness 20 21 Procedural safeguards Protections on release 22 Return and readmission agreements 23 **Prevention and Reduction** 24 Naturalisation 24 25 Stateless born on territory 27 Foundlings 27 Adoption 28 lus sanguinis Birth registration 28 30 Reducing in situ statelessness Deprivation of nationality 31 34 Resources

Published judgments

Free legal assistance

Literature

34

35

35

# Country context (optional)

Please use this field to provide any relevant contextual or background information about the country's law, policy, and practice, or the stateless population, to help contextualise the information in the survey (optional question).
The federal state structure of Switzerland impacts the law and policy on statelessness. While the statelessness determination procedure is located centrally at the federal level and governed by federal law, other areas affecting the stateless population such as detention, access to social services or health care are regulated at the cantonal level. This results in a fragmented regulation differing from one canton to the other and in difficulties to access reliable data, especially concerning detention of stateless persons or persons at risk of statelessness.

### International and Regional Instruments

Item	Subtheme	Question	International Norms & Good Practice	Answer	Source
IOB.1.a	1954 Convention	Is your country party to the 1954 Statelessness Convention?	UN Convention Relating to the Status of Stateless Persons, 1954	Yes	Classified compilation of Swiss legislation, available at <a href="https://www.admin.ch/gov/en/start/federal-law/classified-compilation.html">https://www.admin.ch/gov/en/start/federal-law/classified-compilation.html</a> , listing all legislative acts in force in all official languages (German (DE), French (FR), Italian (I)) as well as an unofficial English translation for some acts. For the 1954 Convention see <a href="https://www.admin.ch/opc/de/classified-compilation/19540178/index.html">https://www.admin.ch/opc/de/classified-compilation/19540178/index.html</a> (DE) and <a href="https://www.admin.ch/opc/fr/classified-compilation/19540178/index.html">https://www.admin.ch/opc/fr/classified-compilation/19540178/index.html</a> (FR). See also United Nations Treaty Collection, <a en"="" href="https://treaties.un.org/pages/ViewDetailsII.aspx?src=TREATY&amp;mtd-sg-no=V-3&amp;chapter=5&amp;Temp=mtdsg2&amp;clang=">https://treaties.un.org/pages/ViewDetailsII.aspx?src=TREATY&amp;mtd-sg-no=V-3&amp;chapter=5&amp;Temp=mtdsg2&amp;clang="en"&gt;https://treaties.un.org/pages/ViewDetailsII.aspx?src=TREATY&amp;mtd-sg-no=V-3&amp;chapter=5&amp;Temp=mtdsg2&amp;clang="en"&gt;https://treaties.un.org/pages/ViewDetailsII.aspx?src=TREATY&amp;mtd-sg-no=V-3&amp;chapter=5&amp;Temp=mtdsg2&amp;clang="en"&gt;https://treaties.un.org/pages/ViewDetailsII.aspx?src=TREATY&amp;mtd-sg-no=V-3&amp;chapter=5&amp;Temp=mtdsg2&amp;clang="en"&gt;https://treaties.un.org/pages/ViewDetailsII.aspx?src=TREATY&amp;mtd-sg-no=V-3&amp;chapter=5&amp;Temp=mtdsg2&amp;clang="en"&gt;https://treaties.un.org/pages/ViewDetailsII.aspx?src=TREATY&amp;mtd-sg-no=V-3&amp;chapter=5&amp;Temp=mtdsg2&amp;clang="en"&gt;https://treaties.un.org/pages/ViewDetailsII.aspx?src=TREATY&amp;mtd-sg-no=V-3&amp;chapter=5&amp;Temp=mtdsg2&amp;clang="en"&gt;https://treaties.un.org/pages/ViewDetailsII.aspx?src=TREATY&amp;mtd-sg-no=V-3&amp;chapter=5&amp;Temp=mtdsg2&amp;clang="en"&gt;https://treaties.un.org/pages/ViewDetailsII.aspx?src=TREATY&amp;mtd-sg-no=V-3&amp;chapter=5&amp;Temp=mtdsg2&amp;clang="en"&gt;https://treaties.un.org/pages/ViewDetailsII.aspx?src=TREATY&amp;mtd-sg-no=V-3&amp;chapter=5&amp;Temp=mtdsg2&amp;clang="en"&gt;https://treaties.un.org/pages/ViewDetailsII.aspx?src=TREATY&amp;mtd-sg-no=V-3&amp;cha</a>
IOB.1.b		If yes, when was ratification/accession?		03/07/72	Entry into force: 1 October 1972 (https://www.admin.ch/opc/de/classified-compilation/19540178/index.html)
IOB.1.c		Are there reservations in place? Please list them.	Best practice is no reservations. If there are, they should have little or no impact on the rights of stateless people.	No	https://treaties.un.org/pages/ViewDetailsII.aspx?src=TREATY&mtdsg_no=V-3&chapter=5&Temp=mtdsg2&clang=_en
IOB.1.d		Does the Convention have direct effect?	Best practice is that the Convention has direct effect, though this may depend on the legal regime.	Yes, Switzerland is a monist country. If a norm is self-executing it has direct effect.	For the official government position the information provided by the Federal Department of Foreign Affairs (FDFA) see: https://www.eda.admin.ch/eda/en/home/foreign-policy/international-law/respect-promotion/national-international-law.html  On the direct effect of the 1954 Convention, see also: BGE, X. gegen Bundesamt für Migration, 2C_763/2008, 26 March 2009, E.1.4, https://entscheide.weblaw.ch/cache.php?link=26.03.2009 2C 76 3-2008&q=&sel_lang=de
IOB.2.a	1961 Convention	Is your country party to the 1961 Statelessness Convention?	UN Convention on the Reduction of Statelessness, 1961	No. In the 2023 UPR session there were three recommendations regarding ratification of the 1961 Convention, which the Swiss government simply "noted".	United Nations Treaty Collection, <a href="https://treaties.un.org/pages/ViewDetails.aspx?src=TREATY&amp;mtds">https://treaties.un.org/pages/ViewDetails.aspx?src=TREATY&amp;mtds</a> <a href="mailto:g_no=V-4&amp;chapter=5&amp;clang=_en">g_no=V-4&amp;chapter=5&amp;clang=_en</a> Three recommendations regarding ratification of the 1961 Convention (A7HRC/53/12), which the Swiss government simply "noted" (A/HRC/53/12/Add.1). See ISI Database on Statelessness and Human Rights: <a href="mailto:https://database.institutesi.org/">https://database.institutesi.org/</a>
IOB.2.b		If yes, when was ratification/accession?		Does not apply.	
IOB.2.c		Are there reservations in place? Please list them.	As above	Does not apply.	
IOB.2.d		Does the Convention have direct effect?	As above	Does not apply.	
IOB.3.a	Other conventions	State party to European Convention on Nationality 1997? Please list any reservations.	European Convention on Nationality, 1997	No	Council of Europe Treaty Office: <a href="http://www.coe.int/en/web/conventions/full-list/-/conventions/treaty/166/signatures?p">http://www.coe.int/en/web/conventions/full-list/-/conventions/treaty/166/signatures?p</a> auth=4UYTHUJV
IOB.3.b		State Party to European Convention on Human Rights 1950? Please list any relevant reservations.	European Convention on Human Rights, 1950	Yes. No, there are no reservations in place.	https://www.admin.ch/opc/de/classified- compilation/19500267/index.html (DE) https://www.admin.ch/opc/fr/classified- compilation/19500267/index.html(FR)

				See also: Council of Europe Treaty Office, <a href="http://www.coe.int/en/web/conventions/full-list/-/conventions/treaty/005/signatures?p_auth=4UYTHUJV">http://www.coe.int/en/web/conventions/full-list/-/conventions/treaty/005/signatures?p_auth=4UYTHUJV</a>
IOB.3.c	State Party to Council of Europe Convention on the avoidance of statelessness in relation to State succession 2006? Please list any reservations.	Council of Europe Convention on the Avoidance of Statelessness in Relation to State Succession, 2006	No	Council of Europe Treaty Office,  http://www.coe.int/en/web/conventions/full-list/- /conventions/treaty/200/signatures?p_auth=4UYTHUJV
IOB.3.d	Bound by Directive 2008/115/EC of the European Parliament and of the Council (EU Return Directive)? Please list any relevant reservations.	<u>Directive 2008/115/EC of the European Parliament</u> and of the Council (EU Return Directive)	Yes, Switzerland is bound by Directive 2008/115/EC as part of the Bilateral Agreements between the EU and Switzerland. There are no reservations in place.	https://www.admin.ch/opc/de/official-compilation/2010/5925.pdf (DE) https://www.admin.ch/ch/f/as/2010/5925.pdf (FR)
IOB.3.e	State Party to Convention on the Rights of the Child 1989? Please list any relevant reservations.	Convention on the Rights of the Child, 1989	Yes. Switzerland currently has three reservations in place concerning Articles 10(1), 37(c) and 40 CRC. Reservations to Article 5 CRC were withdrawn in 2004, to Article 7 para. 2 in 2007, as Switzerland introduced a provision on the simplified naturalisation of stateless children, and to Article 40 in 2004 and 2007.	Article 10 (1) CRC: Swiss legislation, which does not guarantee family reunification to certain categories of aliens, is unaffected.  Art. 37 (c) CRC: The separation of children deprived of liberty from adults is not unconditionally guaranteed.  Art. 40 CRC: The Swiss penal procedure applicable to children, which does not guarantee either the unconditional right to assistance or separation, where personnel or organisation is concerned, between the examining authority and the sentencing authority, is unaffected. <a href="https://treaties.un.org/pages/ViewDetails.aspx?src=IND&amp;mtdsg">https://treaties.un.org/pages/ViewDetails.aspx?src=IND&amp;mtdsg</a> no=IV-11&chapter=4⟨=en
IOB.3.f	State Party to International Covenant on Civil and Political Rights 1966? Please list any relevant reservations.	International Covenant on Civil and Political Rights, 1966	Yes. Switzerland currently has four reservations in place concerning Articles 12(1), 20, 25(b) and 26 ICCPR. Reservations were withdrawn with regard to Article 20, paragraph 2 (1995), Article 14, paragraph 3, sub-paragraphs (d) and (FR) (2004), Article 10, paragraph 2 (b) (2007) and Article 14, paragraph 1 and 5 (2007).	Art. 12 (1): The right to liberty of movement and freedom to choose one's residence is applicable, subject to the federal laws on aliens, which provide that residence and establishment permits shall be valid only for the canton which issues them.  Art. 20: Switzerland reserves the right not to adopt further measures to ban propaganda for war, which is prohibited by article 20, paragraph 1.  Art. 25 (b): The present provision shall be applied without prejudice to the cantonal and communal laws, which provide for or permit elections within assemblies to be held by a means other than secret ballot.  Art. 26: The equality of all persons before the law and their entitlement without any discrimination to the equal protection of the law shall be guaranteed only in connection with other rights contained in the present Covenant.  https://treaties.un.org/Pages/ViewDetails.aspx?src=IND&mtdsg_n_0=IV-4&chapter=4&clang=_en_
IOB.3.g	State Party to International Covenant on Economic, Social and Cultural Rights 1966? Please list any relevant reservations.	International Covenant on Economic, Social and Cultural Rights, 1966	Yes. There are no reservations in place.	https://treaties.un.org/Pages/ViewDetails.aspx?src=IND&mtdsg_n o=IV-3&chapter=4&clang=_en
IOB.3.h	State Party to Convention on the Elimination of all Forms of Discrimination Against Women 1979? Please list any relevant reservations.	Convention on the Elimination of all Forms of Discrimination Against Women, 1979 CEDAW, Gen. Rec. 32 on the gender-related dimensions of refugee status, asylum, nationality and statelessness	Yes. Switzerland currently has two reservations in place concerning Articles 15(2) and 16(1)(h) CEDAW. Reservations were withdrawn with regard to Article 7 (b) (2004) and Article 16, paragraph 1 (DE) (2013).	Art. 15(2) and 16(1)(h): Said provisions shall be applied subject to several interim provisions of the matrimonial regime (Civil Code, articles 9 (e) and 10, final section).  https://treaties.un.org/pages/viewdetails.aspx?src=treaty&mtdsg_no=iv-8&chapter=4⟨=en
IOB.3.i	State Party to Convention against Torture and Other Cruel, Inhuman or Degrading Treatment or Punishment	Convention against Torture and Other Cruel, Inhuman or Degrading Treatment or Punishment, 1984	Yes. There are no reservations in place.	https://treaties.un.org/Pages/ViewDetails.aspx?src=IND&mtdsg_n o=IV-9&chapter=4⟨=en

	10042 Please list any relevant			
	1984? Please list any relevant			
	reservations.			
	State Party to International	International Convention on the Elimination of All	Yes. Switzerland currently has two reservations in place concerning	Art. 4: Switzerland reserves the right to take the legislative
	Convention on the Elimination of All	Forms of Racial Discrimination, 1965	Articles 4 and 2(1)(a) CERD.	measures necessary for the implementation of article 4, taking due
	Forms of Racial Discrimination 1966?			account of freedom of opinion and freedom of association,
	Please list any relevant reservations.			provided for inter alia in the Universal Declaration of Human
100.3:				Rights.
IOB.3.j				Art. 2(1)(a): Switzerland reserves the right to apply its legal
				provisions concerning the admission of foreigners to the Swiss
				market.
				https://treaties.un.org/pages/ViewDetails.aspx?src=IND&mtdsg_n
				o=IV-2&chapter=4⟨=en
	State Party to the International	International Convention on the Protection of the	No.	https://treaties.un.org/Pages/ViewDetails.aspx?chapter=4⟨=e
	Convention on the Protection of the	Rights of all Migrant Workers and Members of their		n&mtdsg_no=IV-13&src=IND
IOB.3.k	Rights of all Migrant Workers and	Families, 1990		
	Members of their Families 1990?			
	Please list any relevant reservations.			
	State Party to the Convention on the	Convention on the Rights of Persons with	Yes. There are no reservations in place.	https://treaties.un.org/Pages/ViewDetails.aspx?src=TREATY&mtds
	Rights of Persons with Disabilities	<u>Disabilities, 2006</u>		g_no=IV-15&chapter=4
IOB.3.l	2006? Please list any relevant			
	reservations.			

### **Stateless Population Data**

Item	Subtheme	Question	International Norms & Good Practice	Answer	Source
POP.1.a	Availability and sources	Does the State have a standardised 'stateless' category in its data collection systems (e.g. census)? Please list available figures for the total stateless population on the territory and describe how data is disaggregated (e.g. by sex, age, residence).	CEDAW, Gen. Rec. 32 (2014): States parties should gather, analyse and make available sexdisaggregated statistical data and trends.  Council of the European Union, Conclusions on Statelessness (2015): Recognise the importance of exchanging good practices among Member States concerning the collection of reliable data on stateless persons as well as the procedures for determining statelessness.  UNHCR, Global Action Plan to End Statelessness 2014-24 (2014): Improve quantitative and qualitative data on stateless populations.  ISI, The World's Stateless (2014): States should strengthen measures to count stateless persons on their territory.  International Recommendations on Statelessness Statistics (IROSS) (endorsed by UN Statistical Commission in 2023): States should use standardised definition of statelessness and consistent indicators for collecting statelessness data.	Yes. The State Secretariat for Migration (SEM) reports 1,181 persons recognised as stateless living in Switzerland as at 31 December 2023 (389 more than in July 2022). SEM data is disaggregated by gender or type of residence permit as well as on the Federal and cantonal (sub-state) levels. The Federal Statistical Office (FSO) reports 717 stateless persons as of 31 December 2022 (38 more than in December 2020). With regards to disaggregrated statitics, the SEM reported in 2023 that 13 unaccompanied children were registered as "ohne Nationalität" / without nationality.	SEM Statistics on the total number of non-national residents, including stateless, as at 31 December 2023: https://www.sem.admin.ch/dam/sem/de/data/publiservice/statistik/auslaenderstatistik/2023/12/2-10-Effectif-tot-cat-f-2023-12.xlsx.download.xlsx/2-10-Effectif-tot-cat-f-2023-12.xlsx (FR)  SEM statistics for unaccompanied children: https://www.sem.admin.ch/dam/sem/fr/data/publiservice/statistik/asylstatistik/statistiken uma/uma-2023.pdf.download.pdf/uma-2023-f.pdf  FSO Statistics on foreign permanent resident population by nationality, 1980-2022: https://www.bfs.admin.ch/bfs/fr/home/statistiques/population/migration-integration/nationalite-etrangere/composition.assetdetail.26565235.html (EN)  The difference in statistics can be explained by the fact that the two authorities use different sources and definitions (https://www.sem.admin.ch/dam/data/sem/publiservice/statistik/auslaenderstatistik/lesehinweise-d.pdf, p. 2).  SEM data is also disaggregated by age, civil status and length of residence (Aufenthaltsdauer) (see, for example, https://www.sem.admin.ch/sem/de/home/publiservice/statistik/auslaenderstatistik/archiv/2022/06.html
POP.1.b		Do public authorities define data categories that may overlap (e.g. unknown nationality) or where stateless people might be more highly represented (e.g. Palestinian)? Please explain and provide any available figures.	As above	Yes and no. The Government uses different terms, but the definitions are not publicly available. SEM uses the categories "stateless", "without nationality" (ohne Nationalität) and "state unknown" (Staat unbekannt). FSO uses the categories "stateless", "not attributable according to current borders" and "no indication". According to the statistics provided by SEM, 1,181 persons were recognised "stateless", 275 persons were registered as "no nationality", including 13 unaccompanied children, and 1,112 of "unknown nationality" as of 31 December 2023. The FSO statistics lists 0 persons as "not attributable according to current borders" and 1,678 as "no indication" as at 31 December 2022. In national statistics, immigrants are listed by nationality and not by ethnicity. Normally minorities such as Kurds are registered by country of origin rather than ethnicity. Additionally, Palestine and Tibet are not included as countries of origin. In response to a Parliamentary Question, the Federal Council clarified that the SEM instructed cantonal migration authorities to harmonise the data provided for Chinese nationals of Tibetan ethnicity, in part, because Switzerland does not recognise Tibet as a country. Persons who have been recognised as stateless though should not be affected by this change. It is more likely that stateless persons who are not yet recognised are recorded as "without nationality" or as "State unknown" in the SEM's statistics as outlined above.	SEM Statistics December 2023 https://www.sem.admin.ch/dam/sem/de/data/publiservice/statis tik/auslaenderstatistik/2023/12/2-10-Effectif-tot-cat-f-2023-12.xlsx.download.xlsx/2-10-Effectif-tot-cat-f-2023-12.xlsx.download.xlsx/2-10-Effectif-tot-cat-f-2023-12.xlsx (FR)  FSO Statistics on foreign permanent resident population by nationality, 1980-2022: https://www.bfs.admin.ch/bfs/fr/home/statistiques/population/m igration-integration/nationalite-etrangere/composition.assetdetail.26565235.html (EN) Parliamentary Question of 21 September 2016 on the information stated on identity documents for Tibetan refugees (16.5439): "Bis vor Kurzem verwendeten die Schweizer Behörden in den Identitätsausweisen für Tibeterinnen und Tibeter die Herkunftsangaben "staatenlos", "Tibetischen Ursprungs" oder "Tibet (China)". Diese Praxis wurde geändert, heute wird bei Erneuerung der Ausweise die Herkunft "China" eingetragen Welche Gründe haben zur Praxisänderung geführt? - Welchen Nutzen ziehen die Behörden aus dieser neuen Bezeichnung? - Unter welchen Voraussetzungen könnte wieder zu den bisherigen Herkunftsbezeichnungen zurückgekehrt werden? Antwort des Bundesrates vom 26.9.2016: Das Staatssekretariat für Migration hat am 9. Juni 2015 die kantonalen Migrationsämter damit beauftragt, die Angabe der Staatsangehörigkeit auf Ausländerausweisen von chinesischen Staatsangehörigen tibetischer Ethnie zu harmonisieren. In den betreffenden Ausländerausweisen wurden seit mehreren Jahren sowohl China als auch Tibet als Staatsangehörigkeit aufgeführt. Die Schweiz anerkennt Tibet nicht als Staats; entsprechend kann auch

				nicht von einer tibetischen Staatsangehörigkeit gesprochen werden. Es handelt sich daher bei der früheren Bezeichnung der Staatsangehörigkeit um einen Erfassungsfehler der Verwaltung, der nun korrigiert werden musste. Mit dieser Korrektur sind keinerlei Änderungen des Aufenthaltsstatus der betroffenen Personen verbunden. Personen, welche von der Schweiz als Staatenlose anerkannt wurden, sind von der Korrektur selbstverständlich nicht betroffen."  https://www.parlament.ch/de/ratsbetrieb/suche-curia-vista/geschaeft?Affairld=20165439
POP.1.c	What is UNHCR's estimate for the stateless/at risk of statelessness population and what is the source for this estimate?	As above	UNHCR Refugee Data Finder listed 1,074 stateless people, as of mid-2023.	UNHCR Global Trends 2022 Annex Table 5: https://www.unhcr.org/statistics/2022GTannextableSTA.xlsx  UNHCR Refugee Data Finder: unhcr.org/refugee- statistics/download/?url=rqJ3v9
POP.1.d	Have there been any surveys or mapping studies to estimate the stateless population in the country?	As above	No new surveys or studies have been published in 2023. UNHCR Switzerland published a mapping study in November 2018.	UNHCR Brochure on Statelessness in Switzerland and Liechtenstein of December 2016:  http://www.unhcr.org/dach/ch-de/was-wir-tun/staatenlosigkeit-beenden/staatenlosigkeit-in-der-schweiz-und-in-liechtenstein (DE)  UNHCR, Staatenlosigkeit in der Schweiz, Nov 2018: https://www.unhcr.org/dach/wp-content/uploads/sites/27/2018/11/CH_UNHCR-Statelessness in Switzerland-GER-screen.pdf (DE)  UNHCR, Résumé et recommandations: L'apatride en Suisse, Nov 2018: https://www.refworld.org/cgi-bin/texis/vtx/rwmain/opendocpdf.pdf?reldoc=y&docid=5c4f20974 (FR)
POP.1.e	Are there any other sources of estimates for the stateless population not covered by the above? Please list sources and figures.	As above	No. However, there have been studies that estimate the number of undocumented migrants, those who lack a residence permit to reside legally in CH. But there is no research to what extent there may be stateless persons in this group.  A 2015 study estimated that there are approximately 76,000 undocumented migrants from third countries (non-EU/EFTA) residing without a residence permit in Switzerland. Other studies have given much higher estimates up to 180,000. It is unclear to what extent these individuals or their children may be stateless. Reportedly, many undocumented migrants are from Central and South American countries. There is anecdotal evidence that children born in Switzerland to parents from jus soli countries in the Americas may be stateless.	Sans-Papiers in der Schweiz: Studie 2015, B,S,S.  Volkswirtschaftliche Beratung AG, Basel, Schweizerisches Forum für Migrations- und Bevölkerungsstudien (Universität Neuchâtel), Universität Genf https://www.sem.admin.ch/dam/data/sem/internationales/illegal e-migration/sans papiers/ber-sanspapiers-2015-d.pdf  Definition employed in the 2015 study: "Folgende Definition von Sans-Papiers liegt dem Bericht zugrunde: Sans-Papiers sind Personen, die sich ohne Aufenthaltsberechtigung, mehr als einen Monat, und für eine nicht absehbare Zeit in der Schweiz aufhalten. Darunter fallen sowohl Personen, die zuvor einen gültigen Aufenthaltstitel hatten, wie auch solche, die nie eine entsprechende Bewilligung erhalten haben." (p. 1)  Leben als Sans-Papiers in der Schweiz. Entwicklungen 2000-2010, Eidgenössische Kommission für Migrationsfragen EKM, 2010: https://www.ekm.admin.ch/content/dam/data/ekm/dokumentation/materialien/mat sanspap d.pdf  For the situation of South Americans in Switzerland see for example journalism at TV Bordo Net: https://www.youtube.com/watch?v=Om_veJ3a6ZE  Information on stateless persons is also included in SEM's naturalisation statistics. For example, Erwerb Schweizer  Bürgerrecht nach Nationalität vom 1.1.2017 bis am 31.7.2017, https://www.sem.admin.ch/sem/de/home/publiservice/statistik/auslaenderstatistik/archiv/2017/07.html
POP.1.f	Are there issues with the reliability of data or indications that the stateless population may be over/under reported? If yes, please describe.	As above	Yes. There are 3 different categories of identified persons who could be stateless and others who may not have contact with the authorities yet. Also, different data provided by SEM and Federal Statistical Office. It is likely underreported due to lack of awareness, lack of a formal SDP, restrictive recognition practice,	STATE OF THE PARTY

				lack of specialised legal advisory services and lack of relevant training of state officials.	
POP.1.g		Please provide any available figures for stateless refugees and/or asylumseekers and clarify if the State also counts these groups in figures for the stateless population (i.e. to avoid under/over-reporting).	As above.  EASO/EUAA, Practical guide on registration (2021):  States should collect information from applicants for international protection about their nationality(ies) and potential lack of nationality. When registering families, it is important to collect this data for each family member.	According to statistics provided by SEM there were 6 stateless persons, 211 persons "without nationality" and 346 persons with "state unknown" in the asylum procedure as of 31 July 2023.  As of 31 July 2023, the SEM statistics count 667 stateless persons, 24 persons "without nationality" and 609 with "state unknown" who are recognised as refugees. Registered as asylum seekers are, according to SEM data, 0 stateless person, 72 persons "without nationality" and 55 persons registered as "state unknown". The statistics also provide that 2 stateless persons, 131 persons "without nationality" and 290 persons registered as "state unknown" were granted temporary admission.	SEM Statistics as per 30 June 2022 (DE): The entire asylum procedure: https://www.sem.admin.ch/dam/sem/de/data/publiservice/statis tik/asylstatistik/2023/07/6-10-Effectif-processus-asile-f-2023- 07.xlsx.download.xlsx/6-10-Effectif-processus-asile-f-2023-07.xlsx (FR) Recognised refugees: https://www.sem.admin.ch/dam/sem/de/data/publiservice/statis tik/asylstatistik/2023/07/6-23-Effectif-refugies-B-activ-f-2023- 07.xlsx.download.xlsx/6-23-Effectif-refugies-B-activ-f-2023-07.xlsx (FR) Asylum seekers: https://www.sem.admin.ch/dam/sem/de/data/publiservice/statis tik/asylstatistik/2023/07/6-21-Effectif-N-activ-f-2023- 07.xlsx.download.xlsx/6-21-Effectif-N-activ-f-2023-07.xlsx (FR) Temporary admission: https://www.sem.admin.ch/dam/sem/de/data/publiservice/statis tik/asylstatistik/2023/07/6-22-Effectif-AP-activ-f-2023- 07.xlsx.download.xlsx/6-22-Effectif-AP-activ-f-2023-07.xlsx (FR)
POP.2.a	Stateless in detention data	Does the State record and publish figures on stateless people held in immigration detention? If yes, please provide.	UNHCR, Global Action Plan to End Statelessness 2014-24 (2014): Improve quantitative and qualitative data on stateless populations. CEDAW, Gen. Rec. 32 (2014): State parties should gather, analyse and make available sexdisaggregated statistical data and trends. ISI, The World's Stateless (2014): States should strengthen measures to count stateless persons on their territory. Equal Rights Trust, Guidelines (2012): States must identify stateless persons within their territory or subject to their jurisdiction as a first step towards ensuring the protection of their human rights. Council of the European Union, Conclusions on Statelessness (2015): Recognise the importance of exchanging good practices among Member States concerning the collection of reliable data on stateless persons as well as the procedures for determining statelessness.	Data on persons in immigration detention is recorded. However, statistics on immigration detention are not publicly available. Moreover, as immigration detention is a cantonal competence, the federal authorities rely on information recorded and provided by the Cantons. The SEM only publishes statistics on enforcement support for individuals leaving Switzerland without going through the asylum procedure or after a negative asylum decision as well as the number of persons removed under a readmission agreement. This can include persons in immigration detention. It is not verifiable if the statistics on immigration detention include persons registered as stateless.	SEM Statistics on enforcement support as per 30 June 2022: https://www.sem.admin.ch/dam/sem/de/data/publiservice/statis tik/asylstatistik/2023/07/6-50-Effectif-SaR-f-2023- 07.xlsx.download.xlsx/6-50-Effectif-SaR-f-2023-07.xlsx (DE)
POP.2.b		Does the State record and publish figures on people released from immigration detention due to unremovability? If yes, please provide.	As above	No information available.	

#### Statelessness Determination and Status

Item	Subtheme	Question	International Norms & Good Practice	Answer	Source
SDS.1.a	Definition of a stateless person	Is there a definition of a stateless person in national law? Do the definition and exclusion provisions align with the 1954 Convention? Please provide details.	1954 Convention: Articles 1(1) & 1(2).	No, there is no definition in national law. In principle the 1954 Convention definition applies, and the SEM applies Art. 1(1) 1954 Convention directly. However, according to Swiss interpretation, stateless persons must have lost their nationality through no fault of their own and have no means of reinstating it to be recognised, which differs from the 1954 Convention. In addition, Palestinians who realistically and without threat to their safety can access the protection and assistance of UNRWA are, based on Art. 1(2)(i) 1954 Convention, do not fall within the definition of Art. 1 and are therefore excluded from its protection. Swiss Courts have held this interpretation to be compatible with the 1954 Convention. Recognition as a stateless person requires demonstration of an interest worthy of protection (schutzwürdiges Interesse), i.e. the applicant must substantiate that they would be in a better position if recognised as stateless. However, implementing a change in practice, the Federal Administrative Court in 2021 ruled that given the recognition of a right to access to an SDP under Article 8 ECHR, the requirement of proving a legitimate interest to access the SDP might be arbitrary. Therefore, the legitimate interest to have one's statelessness determined should in principle be given. The Court has confirmed this in 2023 and the SEM has since changed its practice.  In its third Universal Periodic Review cycle (2017) Switzerland accepted a recommendation by Hungary to ensure that the definition of a stateless person is fully consistent with the 1954 Convention. This has not yet been implemented.	Information provided by SEM: https://www.sem.admin.ch/sem/en/home/asyl/asylverfahren/wei tere themen/staatenlosigkeit.html SEM Instruction, p. 6 ff.: https://www.sem.admin.ch/dam/data/sem/asyl/verfahren/hb/f/h b-f5-f.pdf (FR) Federal Tribunal: X. gegen Bundesamt für Migration, 2C_36/2012, 10 May 2012: https://entscheide.weblaw.ch/cache.php?link=10.05.2012 2C 36- 2012 (DE) A.X. et al. V. Office fédéral des migrations, 2C_1/2008, 26 March 2009: https://entscheide.weblaw.ch/cache.php?link=28.02.2008 2C_1- 2008 (FR) In a judgment of 6 August 2021 the Federal Court clarified its case law on the application of the exclusion clause in Art. 1(2)(i) 1954 Convention with regard to UNRWA and held that the exclusion clause only applies if a person can objectively and realistically access the protection and assistance of the UNRWA in a region to which the person concerned has at least a minimal connection, see Federal Court, 2C 330/2020, 6 August 2021. The judgment was subsequently confirmed in the judgment 2C 587/2021, 16 February 2022. Federal Administrative Tribunal, F-1297/2017, 14 December 2021: https://jurispub.admin.ch/publiws/download?decisionId=54311c5 f-e9b6-4105-a593-e928e17a1a95 Federal Tribunal, 2C_357/2020, 20 August 2020: https://www.bger.ch/ext/eurospider/live/de/php/aza/http/index. php?highlight docid=aza%3A%2F%2Faza://20-08-2020-2C 357- 2020⟨=de&zoom=&type=show document Federal Administrative Tribunal, F-1297/2017, 14 December 2021: https://jurispub.admin.ch/publiws/download?decisionId=54311c5 f-e9b6-4105-a593-e928e17a1a95 Federal Administrative Tribunal, F-1297/2017, 14 December 2021: https://jurispub.admin.ch/publiws/download?decisionId=54311c5 f-e9b6-4105-a593-e928e17a1a95 Federal Administrative Tribunal, F-1297/2017, 14 December 2021: https://byger.weblaw.ch/pdf/F-4508-2020, 16 February 2023: https://byger.weblaw.ch/pdf/F-4508-2020, 16 February 2023: https://byger.weblaw.ch/pdf/F-4508-2020, 16 February 2023: https://byger.weblaw.ch/pdf/F-4508-2020, 16 February 2023: https://www.institutesi.org/UPR2
SDS.2.a	Training	Is there training to inform different public authorities about statelessness? If yes, please provide details (e.g. who provides training to whom/how often?)	UNHCR Executive Committee, Conclusion No. 106 (LVII) (2006): Requests UNHCR to actively disseminate information and, where appropriate, train government counterparts on appropriate mechanisms for identifying, recording, and granting a status to stateless persons.	There is no information available on training for government bodies about statelessness.	

SDS.2.b		Is there training for judges and lawyers on statelessness? If yes, please provide details (e.g. provider, frequency).	UNHCR, Good Practices Papers – Action 6 (2020): Officials who may be in contact with stateless persons need to be trained to identify potential applicants for statelessness status and refer them to appropriate channels.  UNHCR, Geneva Conclusions (2010): It is recommended that States provide specialised training on nationality laws and practices, international standards and statelessness to officials responsible for making statelessness determinations.	There is no specialised training of lawyers, judges or government officials (migration and asylum procedure officials, staff of reception detention centres, police, etc), neither on federal nor on cantonal level on nationality laws and practices, statelessness and international standards. Statelessness is barely on the curriculum of law schools. Statelessness and nationality laws are not part of the bar exams. There are no specific professional trainings for lawyers on statelessness, though it might come up as an issue in more general trainings on migration, asylum and nationality law.	
SDS.3.a	Existence of a dedicated SDP	Which of the following best describes the situation in your country? Choose only one and then proceed to question indicated.  1. There is a dedicated statelessness determination procedure (SDP) established in law, administrative guidance, or judicial procedure, leading to a dedicated statelessness status (answer Question SDS.3.b. and proceed to Question 4a).  2. There is no dedicated SDP leading to a dedicated statelessness status, but there are other procedures in which statelessness can be identified (e.g. partial SDPs with no status/rights attached, residence permit or naturalisation applications, refugee status determination, ad hoc procedures, etc.), or other routes through which stateless people could regularise their stay and/or access their rights (answer Question SDS.3.b. and proceed to Question 10a).  3. There is a dedicated statelessness status but no formal procedure for determining this (answer Question SDS.3.b. and proceed to Question 15a).	UNHCR, Handbook on Protection (2014): It is implicit in the 1954 Convention that States must identify stateless persons to provide them appropriate treatment to comply with their Convention commitments.  UNHCR, Good Practices Papers — Action 6 (2020): Establishing a statelessness determination procedure is the most efficient means for States Parties to identify beneficiaries of the Convention.	#1 - There is a procedure to determine statelessness, but it is not a dedicated, formalised procedure in law. The procedure is governed by the general administrative procedure and administrative guidance and initiated upon application. The procedure leads to a recognition of statelessness and a residence permit, although the residence permit is not specific to stateless persons.	SEM Instruction on Asylum and Return, https://www.sem.admin.ch/dam/data/sem/asyl/verfahren/hb/f/h b-f5-f.pdf (FR); https://www.sem.admin.ch/dam/data/sem/asyl/verfahren/hb/f/h b-f5-d.pdf (DE)  See also: https://www.sem.admin.ch/sem/en/home/asyl/asylverfahren/wei tere themen/staatenlosigkeit.html (EN)
SDS.3.b	Temporary protection for people fleeing war	Does the State guarantee access to the territory to everyone fleeing Ukraine, regardless of nationality, documentation, or residence status? Does the State offer a temporary form of protection to stateless people and people at risk of statelessness from Ukraine (through the EU Temporary Protection Directive or another mechanism)? Is temporary protection accessible to all stateless persons who have fled Ukraine, regardless of their documentation status? If the State grants temporary protection more broadly than required by the EU TPD, please state so.	EU Temporary Protection Directive (2001) EU Council Implementing Decision (2022) establishing the existence of a mass influx of displaced persons from Ukraine & European Commission, Operational guidelines ENS, Briefings on access to protection for stateless people fleeing Ukraine: Everyone fleeing the war in Ukraine should be guaranteed access to the territory. European countries must extend temporary forms of protection to all stateless people and those with undetermined nationality who cannot meet current eligibility requirements, due to their statelessness or documentation status. Lack of documentation should not prevent access to international protection or other forms of protection.	Persons fleeing from Ukraine may apply for Protection Status S, a temporary protection status that resembles the protection status under the EU Temporary Protection Directive. In addition, persons fleeing from Ukraine can apply for asylum or for statelessness determination on an individual basis. Eligible for Protection Status S are:  (i) Ukrainian nationals and their family members (partners, minor children and other close relatives who were fully or partially supported at the time of flight) who were resident in Ukraine before 24 February 2022;  (ii) persons of other nationalities and stateless persons seeking protection and their family members, who held international or national protection status in Ukraine before 24 February 2022;  (iii) persons of another nationality and stateless persons as well as their family members, who can prove by means of a valid short-term residence permit or	Swiss Federal Council: Ukraine: le Conseil fédéral active le statut de protection S pour les Ukrainiens: https://www.admin.ch/gov/fr/accueil/documentation/communiq ues.msg-id-87556.html UNHCR Switzerland: https://help.unhcr.org/switzerland/ukraine/entry-and-asylum-in-switzerland/ SEM: https://www.sem.admin.ch/sem/en/home/asyl/ukraine.html Swiss Refugee Council: https://www.fluechtlingshilfe.ch/hilfe-fuer-schutzsuchende/ukraine-nuetzliche-informationen-fuer-schutzsuchende

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Please describe any other barriers for stateless people or people at risk of statelessness in accessing the territory or receiving temporary protection, asylum, or other protection.		residence permit that they have a valid right of residence in Ukraine and cannot return to their home countries in safety and on a permanent basis.  Barriers for stateless persons arise where they cannot document a protection or residence status in Ukraine prior to arriving in Switzerland. Residence permit B, granted to persons recognised as stateless according to the 1954 Convention in Switzerland, provides a more solid status and more rights than Protection Status S.  This excludes most stateless people and those at risk of statelessness from Ukraine, the majority Do of whom are stateless 'in situ' and unable to prove their links to Ukraine through documentation.	
Is the examination of statelessness claims conducted by a dedicated, centralised body with relevant expertise? Please note the competent authority and evaluate appropriateness to national context.  Access to the procedure (Group 1)	UNHCR, Handbook on Protection (2014): States may choose between a centralised procedure or one that is conducted by local authorities. Centralised procedures are preferable as they are more likely to develop the necessary expertise.  UNHCR, Good Practices Papers – Action 6 (2020): It is important that examiners develop expertise while ensuring that the procedures are accessible.	The examination is conducted by the SEM, which is the centralised immigration authority on federal level. Within the SEM there is no specific division on statelessness. Applications are handled by the two Aufenthalt sections under the Asylum Division.	Article 14(3) Ordonnance on the organisation of the Federal Department of Justice and Police https://www.admin.ch/opc/fr/classified- compilation/19995987/index.html#a14 (FR) See also SEM Instruction, p. 6: https://www.sem.admin.ch/dam/data/sem/asyl/verfahren/hb/f/h b-f5-f.pdf (FR), https://www.sem.admin.ch/sem/en/home/asyl/asylverfahren/wei tere themen/staatenlosigkeit.html (EN) SEM Instruction, p. 9 ff: https://www.sem.admin.ch/dam/data/sem/asyl/verfahren/hb/f/h b-f5-f.pdf (FR) SEM organizational chart: https://www.sem.admin.ch/dam/data/sem/ueberuns/organisatio n/organigramm-sem-e.pdf (EN) https://www.sem.admin.ch/dam/data/sem/ueberuns/organisatio n/organigramm-sem-d.pdf (DE)
Are there clear, accessible instructions on how to make a claim of statelessness?  SDS.4.b	UNHCR, Handbook on Protection (2014): For procedures to be fair and efficient, access must be ensured (dissemination of info, targeted info campaigns, counselling on the procedures, etc.).  UNHCR, Good Practices Papers – Action 6 (2020): Information on the procedure and counselling services must be available to potential applicants in a language they understand.	There is little information on how to make a claim besides a guidance document published by the SEM. This information is, however, very difficult to access for individuals as it is aimed at government officials and uses very technical language. There is no public awareness-raising to facilitate access to the procedure. In November 2019, humanrights.ch in collaboration with UNCHR Switzerland published a model application for statelessness determination. The model form is mainly targeted at lawyers and NGOs advising stateless persons in the application procedure, but it can also be used by stateless persons directly.	SEM Instruction, p. 9 ff:  https://www.sem.admin.ch/dam/data/sem/asyl/verfahren/hb/f/h b-f5-f.pdf (FR)  Additional Information provided by SEM: https://www.sem.admin.ch/sem/en/home/asyl/asylverfahren/wei tere_themen/staatenlosigkeit.html (EN)  Model application for statelessness determination: https://www.humanrights.ch/de/menschenrechte- schweiz/inneres/auslaender/staatenlose/mustergesuch- anerkennung-staatenlosigkeit
Can submissions be made orally and/or in writing in any language?  SDS.4.c	ENS, Statelessness Determination and the Protection Status of Stateless Persons (2013): Bureaucratic difficulties (e.g. complicated forms, inflexible procedures, language restrictions etc.) can impede access to SDPs.	The application must be submitted in writing in one of the Swiss official languages (German, French, or Italian). Documents in other languages in principle must be submitted with a certified translation. Exceptionally, the authority can accept documents in other languages.	SEM Instruction: https://www.sem.admin.ch/dam/sem/fr/data/asyl/verfahren/hb/f /hb-f4-f.pdf.download.pdf/hb-f4-f.pdf (FR)  Article 33a Administrative Procedure Act (APA) https://www.admin.ch/opc/fr/classified- compilation/19680294/index.html#a33a (FR) See also: https://www.sem.admin.ch/sem/en/home/asyl/asylverfahren/wei tere themen/staatenlosigkeit.html (EN) SEM Instruction, p. 9 ff: https://www.sem.admin.ch/dam/data/sem/asyl/verfahren/hb/f/h b-f5-f.pdf (FR),

					https://www.sem.admin.ch/sem/en/home/asyl/asylverfahren/wei tere themen/staatenlosigkeit.html (EN)
					Oral hearing: TAF D-5407/2006 of 30 November 2009: https://jurispub.admin.ch/publiws/download?decisionId=c1225b2 f-8d12-4018-87a2-c6bf0b9fdff4
SDS.4.d		Must a specific application form be used? Please note any difficulties with forms or other inflexible documentation requirements.	ENS (2013): Bureaucratic difficulties (e.g. complicated forms, inflexible procedures, language restrictions etc.) can impede access to SDPs.	An applicant must submit a written reasoned application including evidence. There is little information on how to make a claim besides a guidance document published by the SEM. The model application for statelessness determination published by humanrights.ch in collaboration with UNCHR Switzerland is a useful tool to complete the application form.	SEM Instruction, p. 9 ff: https://www.sem.admin.ch/dam/data/sem/asyl/verfahren/hb/f/h b-f5-f.pdf (FR) Additional Information provided by SEM: https://www.sem.admin.ch/sem/en/home/asyl/asylverfahren/wei tere themen/staatenlosigkeit.html (EN) Model application form: https://www.humanrights.ch/de/menschenrechte- schweiz/inneres/auslaender/staatenlose/mustergesuch- anerkennung-staatenlosigkeit
SDS.4.e		Are competent authorities authorised to initiate SDPs ex officio?	UNHCR, Good Practices Papers — Action 6 (2020): It is recommended that governmental authorities be authorised to initiate procedures ex officio.  UNHCR, Handbook on Protection (2014): Given that individuals are sometimes unaware of SDPs or hesitant to apply, procedures can usefully contain safeguards permitting State authorities to initiate a procedure.	No, the SDP cannot be initiated ex officio.	SEM Instruction, p. 9 ff:  https://www.sem.admin.ch/dam/data/sem/asyl/verfahren/hb/f/h b-f5-f.pdf (FR), https://www.sem.admin.ch/sem/en/home/asyl/asylverfahren/wei tere_themen/staatenlosigkeit.html (EN)
SDS.4.f		Are there obligations in law on authorities to consider the application?	<u>UNHCR, Good Practices Papers – Action 6 (2020)</u> : Access to the SDP must be guaranteed.	Yes, if an application has been submitted it has to be considered by the authority responsible. If it is formally correct, the merits must be considered.	Article 29 Swiss Constitution:  https://www.admin.ch/opc/en/classified- compilation/19995395/index.html#a29 (EN)  Article 29 Administrative Procedure Act https://www.admin.ch/opc/en/classified- compilation/19680294/index.html#a29 (EN)
SDS.4.g		Is there an application fee?	<u>UNHCR, Good Practices Papers – Action 6 (2020)</u> : Access to the SDP must be guaranteed.	In principle, the procedure is free of charge. However, there may be costs for certain services related to the procedure, e.g. the issuance of a residence permit or a document.	No legal basis, not explicitly stated in the instruction.
SDS.4.h		Is there a lawful stay requirement to access the SDP?	UNHCR, Good Practices Papers – Action 6 (2020): Access to the procedure needs to be open to anyone regardless of lawful stay or residence. ENS (2013): There is no basis in the 1954 Convention for requiring lawful stay.	No, there is no requirement for lawful stay to access the SDP, but there is a dispute in legal scholarship as to whether a person recognised as stateless is only granted a residence permit if he or she has been staying lawfully. This has so far not been decided in court. Swiss law does not grant a right to stay during the SDP. In practice, recognised stateless persons do not seem to have difficulties obtaining a residence permit.	For the requirement of lawful stay in order to be granted a permit see Article 31(1) Foreign Nationals Act (FNA): <a href="https://www.admin.ch/opc/en/classified-compilation/20020232/index.html#a31">https://www.admin.ch/opc/en/classified-compilation/20020232/index.html#a31</a> (EN)
SDS.4.i		Is there a time limit on access to the SDP?	UNHCR, Good Practices Papers — Action 6 (2020): Access to the SDP must be guaranteed and not subject to time limits.  ENS (2013): There is no basis in the 1954 Convention to set time limits for individuals to claim statelessness status.	No, there is no time limit.	
SDS.4.j		Is there cooperation between agencies that may have contact with stateless people to refer cases for status determination?	<u>UNHCR, Good Practices Papers – Action 6 (2020)</u> : Cooperation between actors working on statelessness and the various government agencies involved in determining statelessness is good practice.	Only on an informal level within the SEM, e.g. between officials dealing with asylum applications that can inform someone about the possibility to lodge an application for statelessness determination. There is no information available on cooperation between e.g. cantonal immigration authorities and the SEM on statelessness issues.	
SDS.5.a	Assessment (Group 1)	Who has the burden of proof in the SDP in law and practice?	UNHCR, Handbook on Protection (2014): The burden of proof is in principle shared (both applicant and examiner must cooperate to obtain evidence and establish the facts).  UNHCR, Good Practices Papers – Action 6 (2020): SDPs must take into consideration the difficulties inherent in proving statelessness.	In principle, the SEM must establish the facts. However, the applicant has a duty to cooperate. In practice the burden of proof is primarily on the applicant who must provide documents to demonstrate that they are stateless.  In case there are valid grounds for which a person is not able to receive a certain document or to get in touch with the authorities	Article 12 ff. APA https://www.admin.ch/opc/en/classified-compilation/19680294/index.html#a12 (EN)  Judgment of the Federal Administrative Court, F-6073/2014, 6 April 2017 of 2017/04/06 http://www.bvger.ch/publiws/download?decisionId=7c8df117-97c7-4f84-ad7c-7750168f3652 (DE). For a summary of the judgment in English, see: http://www.refworld.org/cgi-

		UNHCR, Geneva Conclusions (2010): In statelessness	of the country of origin, there might be exceptions to the burden	bin/texis/vtx/rwmain/opendocpdf.pdf?reldoc=y&docid=59394f1c4
		determination procedures, the burden of proof	of proof. However, the threshold is very high.	The FAC states that does to the last of identify decreases A and
		should therefore be shared between the applicant		The FAC states that due to the lack of identity documents, A and
		and the authorities responsible for making the determination. Individuals must cooperate to		B's identities and origins have not been sufficiently established. In the case at hand, only A and B could substantiate their identities
		establish relevant facts. The burden should shift to		and nationalities respectively to obtain identity documents and
		the State if an individual can demonstrate they are		passports from their countries of origin.
		not a national, on the basis of reasonably available		passports from their countries of origin.
		evidence.		TAF E-3562/2013 of 17 December 2014,
		ECtHR, Hoti v. Croatia (2018): State has responsibility		https://jurispub.admin.ch/publiws/download?decisionId=3104f63
		to at least share the burden of proof with the		8-ee16-4c8b-b59a-9d0fe5fe09fb
		applicant when establishing the fact of statelessness.		<u>a cera acca assa suoresteasta</u>
	What is the standard of proof, in law	UNHCR, Handbook on Protection (2014): States are	The standard of proof in the procedure is 'full proof'. It is therefore	Article 12 APA (as there is no special provision on the standard of
	and in practice? Is it the same as in	advised to adopt the same standard of proof as in	on the applicants to prove that they are stateless. The practice and	proof, the relevant standard is that of full proof):
	refugee status determination	refugee status determination ('reasonable degree').	the jurisprudence follow the same principle (e.g. BVGer judgment	https://www.admin.ch/opc/en/classified-
	procedures?	UNHCR, Good practices in nationality laws (2018):	F-2453/2017, 4 October 2019, 3.2). As far as possible, applicants	compilation/19680294/index.html#a12 (EN)
	·	The standard of proof should be in keeping with the	must provide proof concerning the State with which they have a	. ,
		humanitarian objectives of statelessness status	special connection, i.e. in which they were born, lawfully resided	SEM Instruction:
		determination and the inherent difficulties of	or were adopted, as well as the State or States from which their	https://www.sem.admin.ch/dam/sem/fr/data/asyl/verfahren/hb/f
		proving statelessness in the likely absence of	parents and spouse originate. They must therefore prove or at	/hb-f4-f.pdf.download.pdf/hb-f4-f.pdf (FR)
		documentary evidence.	least credibly demonstrate that, according to the legislation of that	
SDS.5.b		ECtHR, Hoti v. Croatia (2018): If statelessness is a	State, they do not possess its nationality and cannot acquire or	
303.3.0		relevant factor in the context of access to human	(after losing it) regain it.	BVGer, A., alias B., C., alias D., E., alias F., G., alias H., gegen
		rights, the standard of proof when determining the	In asylum applications the standard of proof is at a lower level as it	Staatssekretariat für Migration (SEM), <u>D-1770/2014</u> , <u>16. Februar</u>
		status of statelessness cannot be too high.	is reduced to credibility.	2015, 5.6; and BVGer, A. gegen Staatssekretariat für Migration
				(SEM), <u>D-1912/2014</u> , 8. April 2015, 5.7: "Glaubhaftigkeit"
				BVGer, A. gegen Staatssekretariat für Migration (SEM), E-
				1658/2013, 14. April 2015, 6.1; and BVGer, A. gegen
				Staatssekretariat für Migration (SEM), <u>E-1708/2015</u> , 15. April 2015,
				3.2: "voller Beweis"
				"
	What measures are in place to	LINHCR Handbook on Protection (2014): Due to	Other than for example in the asylum procedure, there is no	BVGer judgment <u>F-2453/2017</u> , 4 October 2019, 3.2
	What measures are in place to guarantee substantive equality for	UNHCR, Handbook on Protection (2014): Due to discrimination, women might face additional barriers	Other than for example in the asylum procedure, there is no explicit legal provision addressing the specific protection needs	BVGer judgment F-2453/2017, 4 October 2019, 3.2 SEM Instruction:
	guarantee substantive equality for	discrimination, women might face additional barriers	explicit legal provision addressing the specific protection needs	BVGer judgment F-2453/2017, 4 October 2019, 3.2  SEM Instruction:  https://www.sem.admin.ch/dam/sem/fr/data/asyl/verfahren/hb/f
	guarantee substantive equality for women, children and other groups		explicit legal provision addressing the specific protection needs and evidentiary challenges for women and children. There is no	BVGer judgment F-2453/2017, 4 October 2019, 3.2 SEM Instruction:
	guarantee substantive equality for	discrimination, women might face additional barriers in acquiring documentation (e.g. birth certificates or	explicit legal provision addressing the specific protection needs	BVGer judgment F-2453/2017, 4 October 2019, 3.2  SEM Instruction:  https://www.sem.admin.ch/dam/sem/fr/data/asyl/verfahren/hb/f
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Is there clear guidance for decision makers on how to determine statelessness (including e.g. sources of evidence and procedures for evidence gathering, accurate and reliable country of origin information relating to statelessness, etc.)?  SDS.5.d	leading to permanent residence, with specific attention to migrant women and girls who are stateless.  European Parliament, Resolution on LGBTIQ rights in the EU (2021): Calls on Commission and Member States to overcome discrimination against rainbow persons and families.  ENS (2013): Determining authorities can benefit from concrete guidance that sets clear benchmarks and pathways for the establishment of material facts and circumstances.  Asylos, Principles for Conducting Country of Origin Information Research on Statelessness (2023)	The SEM Instruction on statelessness in principle serves as internal guidance for officials. There is no public information available on other internal guidance.  Swiss courts have interpreted the 1954 Convention as excluding Palestinians from protection as stateless persons only if they can, realistically and without threat to their safety, access the protection and assistance of UNRWA; and currently, the Swiss authorities cannot require that a person travel to Syria to receive protection from UNWRA. It was also held in judicial proceedings in 2021 that a person is to be recognised as stateless even if they	SEM Instruction:  https://www.sem.admin.ch/dam/sem/fr/data/asyl/verfahren/hb/f /hb-f4-f.pdf.download.pdf/hb-f4-f.pdf (FR)  Federal Tribunal 2C 587/2021, 16 February 2022, where the Court confirmed the new interpretation of Article 1(2)(i) of the 1954 Convention with regard to Palestinians from Syria. Federal Tribunal 2C 330/2020, 6 August 2021, where the Court interpreted Article 1(2)(i) of the 1954 Convention and ruled that a person can only be considered to be within the protection of UNWRA if he or she can actually avail herself of that protection.
		should be able to acquire Syrian nationality if present in Syria, if they are unable to travel to Syria due to the war.	Federal Tribunal 2C 415/2020, 30 April 2021: a person is to be recognized as stateless even if they technically would have the opportunity to acquire Syrian nationality as they cannot be require to travel to Syria at the moment.
Is there any evidence of significant errors in decision-making?  SDS.5.e		No systematic evaluation of the decisions of the SEM or the courts is available. SEM decisions are not publicly available. The decisions of the Federal Administrative Court and the Federal Tribunal are published. No civil society organisation or academic has systematically reviewed the decisions as there is very little academic research on statelessness.	
SDS.6.a Procedural safeguards (Group 1)	UNHCR, Handbook on Protection (2014): Applicants should have access to legal counsel; where free legal assistance is available, it should be offered to applicants without financial means.  ENS (2013): If state funded legal aid is available, it should be provided to stateless claimants. If there is no state funded legal aid but asylum claimants can access free legal aid free of charge, the same level of access should be provided to stateless people.	In principle, free legal aid and representation is available both at first instance and appeals stage. It is, however, conditional on the person concerned not having sufficient means and the case having some prospect of success. In practice, free legal aid is virtually never granted in first instance procedures with the SEM and the legislator has not recognised the need for free legal aid in SDP, although it has done so in relation to first instance asylum procedures. In the case of F-4576/2017, 2 July 2018, the Federal Administrative Court confirmed that due to the complexity of the statelessness determination procedure the applicants are entitled to claim free legal representation.	Article 29(3) Swiss Constitution https://www.admin.ch/opc/en/classified- compilation/19995395/index.html#a29 (EN) Article 65 Administrative Procedure Act (appeals procedure and first instance procedures) https://www.admin.ch/opc/en/classified- compilation/19680294/index.html#a65 (EN) Federal Administrative Court, case F-4576/2017, 2 July 2018 See also: Maureen Grossmann, Die Notwendigkeit einer spezialgesetzlichen Regelung im Staatenlosigkeitsverfahren. Mit Blick auf die Regelung der unentgeltlichen Rechtspflege, in: ASYL 4/2022, S. 14-19.
Is an interview always offered (unless granting without interview)?  SDS.6.b	UNHCR, Handbook on Protection (2014): The right to an individual interview [is] essential.	No, according to the practice of the SEM the procedure is based on a written application followed by a decision in writing. In exceptional cases, the SEM might conduct an oral hearing. At the appeal stage the procedure is normally also written.	For the appeal stage: Article 41 Law on the Federal Administrative Court <a href="https://www.admin.ch/opc/fr/classified-compilation/20010206/index.html#a41">https://www.admin.ch/opc/fr/classified-compilation/20010206/index.html#a41</a> (FR)  Oral hearing: TAF D-5407/2006 of 30 November 2009: <a href="https://jurispub.admin.ch/publiws/download?decisionId=c1225b2-f-8d12-4018-87a2-c6bf0b9fdff4">https://jurispub.admin.ch/publiws/download?decisionId=c1225b2-f-8d12-4018-87a2-c6bf0b9fdff4</a>
Is free interpreting offered for statelessness determination interviews?	UNHCR, Handbook on Protection (2014): The right to assistance with interpretation/translation [is] essential.  ENS (2013): Assistance should be available for translation and interpretation.	Applicants must submit documents and submissions in one of the official languages. In practice, the costs for translation are not covered. As the procedure is written, there is no right to an interpreter.	Article 33a https://www.admin.ch/opc/en/classified-compilation/19680294/index.html#a33a (EN)
SDS.6.d Are there quality assurance audits of the SDP?	<u>UNHCR, Good Practices Papers – Action 6 (2020)</u> : Quality assurance audits of SDPs are considered good practice.	There is no quality assurance audit of the SDP.	

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		What role does UNHCR play in the	<u>UNHCR, Handbook on Protection (2014)</u> : States are	UNHCR does not participate in the proceedings and does not have	
SDS.6.e		proceedings (e.g. access to files,	encouraged to guarantee access to UNHCR as a	access to files.	
		monitoring, training)?	safeguard in the procedure.		
		Are decisions (refusals and grants)	<u>UNHCR, Handbook on Protection (2014)</u> : States are	Yes, the decision is written and reasoned.	Article 29(2) Swiss Constitution
		given in writing with reasons?	encouraged to incorporate the safeguard that		https://www.admin.ch/opc/en/classified-
SDS.6.f			decisions are made in writing with reasons.		compilation/19995395/index.html#a29 (EN)
303.6.1					Articles 34 and 35 Administrative Procedure Act
					https://www.admin.ch/opc/en/classified-
					compilation/19680294/index.html#a34 (EN)
		Is there a timeframe for the SDP set in	UNHCR, Handbook on Protection (2014): It is	No, there is no fixed timeframe. The general constitutional	Article 29(1) Swiss Constitution
		law or policy and is it complied with in	undesirable for a first instance decision to be issued	procedural right to have a case decided within a reasonable time	https://www.admin.ch/opc/en/classified-
		practice?	more than six months from submission of an	however also applies to the SDP. In practice the duration of a	compilation/19995395/index.html#a29 (EN)
		p	application. In exceptional circumstances it may be	procedure can vary between several days and several years. The	For several days see e.g. Federal Administrative Court case C-
			appropriate to allow the proceedings to last up to 12	link with the asylum procedure is also clarified in the SEM	1048/2006, 21 July 2010; C-1538/2009, 29 December 2011; C-
			months.	instruction and can also impact on length of the procedure.	5461/2008, 18 March 2009.
			months.	instruction and can also impact on length of the procedure.	Several years see Federal Administrative Court case C-2139/2013,
SDS.6.g					30 September 2014 (2.5 years); BVGE 2014/5 (2 years); C-
3D3.0.g					4959/2007, 12 November 2008 (almost 2 years); C-3555/2007, 19
					October 2009 (1.5 years); C-2139/2013, 30 September 2014 (more
					than 2.5 years).
					CENA Instruction
					SEM Instruction,
					https://www.sem.admin.ch/dam/data/sem/asyl/verfahren/hb/f/h
			Thirties C. Th. T. B. A.T. C (2020)	T	<u>b-f5-f.pdf</u> (FR), pp. 10-11)
		Is statelessness identified in asylum	UNHCR, Good Practices Papers – Action 6 (2020):	There is no formal identification of statelessness in the asylum	SEM Instruction:
		procedures? Is there any guidance for	Efficient referral mechanisms should be established	procedure, nor any guidance to support officials in this task.	https://www.sem.admin.ch/dam/sem/fr/data/asyl/verfahren/hb/f
		officials relating to identification or	and officials who may be in contact with stateless		/hb-f4-f.pdf.download.pdf/hb-f4-f.pdf (FR)
		determination of statelessness within	persons trained to identify and refer potential	In general administrative law an authority must refer a person to	
		asylum procedures? Is there a referral	applicants.	the competent authority and procedure. However, this obligation	Article 7 Administrative Procedure Act
		mechanism from asylum procedures to	EASO/EUAA, Practical guide on registration (2021):	exists only once an application has been formally lodged. If,	https://www.admin.ch/opc/en/classified-
		the SDP (either during or at the	The country or countries of former habitual	however, only an unsubstantiated claim is made during the asylum	compilation/19680294/index.html#a8 (EN)
		conclusion, if the applicant is refused	residence should be recorded in applications for	procedure there is no obligation to formally refer the case to the	
		asylum)?	international protection to facilitate follow-up and	right authority. In such a situation the person might informally be	Decision of the Federal Administrative Court (TAF) E-3276/2014 of
			referral to a dedicated statelessness determination	made aware of the possibility to lodge an application for	13 February 2015
			procedure. Statelessness determination should be	statelessness determination. This is also possible because the SEM	
SDS.6.h			carried out only by a competent decision-making	is responsible for both asylum and statelessness claims.	
			authority at an appropriate point in time following		
			the final assessment of an asylum claim.	According to the SEM Handbook (Ch. F4), a procedure for	
			ENS (2013): Cross-referral systems should exist in	recognising statelessness is suspended until the asylum application	
			cases where the two determination procedures	has received an enforceable decision. However, the Federal	
			(refugee and stateless) are not conducted in a joint	Administrative Court clarified in a decision from February 2015	
			framework.	that the suspension of the procedure for the recognition of	
				statelessness cannot be automatic. This is because this suspension	
				could cause irreparable harm to the applicant because the asylum	
				procedure extends over a certain period, generally significant,	
				during which the applicant might remain without protection if	
				statelessness is not determined.	
		Does the applicant have automatic	UNHCR, Handbook on Protection (2014): An	No, there is no automatic legal admission or status during the	SEM Instruction:
		legal admission while their claim for	individual awaiting a decision is entitled, at a	procedure. For that reason, theoretically expulsion is possible	https://www.sem.admin.ch/dam/sem/fr/data/asyl/verfahren/hb/f
		statelessness status is assessed or is	minimum, to all rights based on presence and being	during the process. According to the practice of the SEM, however,	/hb-f4-f.pdf.download.pdf/hb-f4-f.pdf (FR)
		there a risk of expulsion?	'lawfully in' the territory (including identity	the SEM will: request the canton not to order the removal of the	, ,
			documents, the right to self-employment, freedom	applicant (if no other cantonal or federal procedures have existed);	
	Protection during		of movement, protection against expulsion). It is	suspend the enforcement of the removal after a negative asylum	
SDS.7.a	SDP (Group 1)		recommended that applicants for statelessness	decision; request the canton to suspend the enforcement of the	
	2DI (Gloup I)		status receive the same treatment as asylum-	removal after a negative cantonal procedure. This applies as long	
			seekers.	as an application has minimal chances of success.	
			ENS (2013): States should refrain from expelling or	as an application has minimal charices of success.	
			removing an individual pending the outcome of the		
	İ		determination process.		

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		Do applicants for statelessness status	UNHCR, Handbook on Protection (2014): Allowing	If they do not have another legal status, applicants do not have	SEM Instruction:
		have permission to work and access to	individuals to engage in wage-earning employment	permission to work. The general rules for access to the labour	https://www.sem.admin.ch/dam/sem/fr/data/asyl/verfahren/hb/f
		assistance to meet their basic needs?	can reduce pressure on State resources and	market of the Foreigners Law applies. However, even if they do	/hb-f4-f.pdf.download.pdf/hb-f4-f.pdf (FR)
SDS.7.b			contributes to dignity and self-sufficiency. The status	not have a legal right to stay/status during the procedure the	
			of those awaiting statelessness determination must	Constitution grants everyone, including applicants for	Article 12 Swiss Constitution
			reflect applicable human rights such as, assistance to	statelessness status, the right to basic minimum assistance and	https://www.admin.ch/opc/en/classified-
			meet basic needs.	financial means required for a decent standard of living.	compilation/19995395/index.html#a12 (EN)
		Do applicants for statelessness status	UNHCR, Handbook on Protection (2014): Routine	Yes. As there is no automatic legal admission or status during the	See also answer to question 6a.
		face a risk of detention?	detention of individuals seeking protection on the	procedure there is the possibility that a person can be detained for	
			grounds of statelessness is arbitrary. Detention is a	illegal stay.	
SDS.7.c			measure of last resort and can only be justified		
			where other less invasive or coercive measures have		
			been considered and found insufficient to safeguard		
			the lawful governmental objective pursued by		
			detention.	V 1	
		Is there an automatic right of appeal?	UNHCR, Handbook on Protection (2014): An	Yes, there is a right of appeal in case of a refusal. The decision of	Federal Administrative Court: Article 49 Administrative Procedure
			effective right to appeal against a negative first	the SEM can be appealed to the Federal Administrative Court	Act: https://www.admin.ch/opc/en/classified-
SDS.8.a	Appeals (Group 1)		instance decision is an essential safeguard in an SDP.	(FAC) and thereafter to the Federal Tribunal (FT). The FAC can	compilation/19680294/index.html#a49 (EN)
				review grounds of both law and fact. The FT can review grounds of	Federal Tribunal: Article 95 ff Law on the Federal Tribunal:
				law and grounds of fact in case of manifest errors (offensichtlich unrichtige Sachverhaltsfeststellung).	https://www.admin.ch/opc/fr/classified- compilation/20010204/index.html (FR)
		Is legal aid available for appeals?	UNHCR, Handbook on Protection (2014): The	Yes, legal aid is available for an appeal procedure, in case the	Article 29(3) Swiss Constitution
		is legal ald available for appeals:	applicant should have access to legal counsel and,	applicant does not have sufficient means and the case has some	https://www.admin.ch/opc/en/classified-
			where free legal assistance is available, it should be	prospect of success.	compilation/19995395/index.html#a29 (EN)
SDS.8.b			offered to applicants without financial means.	prospect of success.	Article 65 Administrative Procedure Act
			ENS (2013): Applicants should have access to legal		https://www.admin.ch/opc/en/classified-
			counsel both at first instance and on appeal.		compilation/19680294/index.html#a65 (EN)
		Is there a fee for the appeal	UNHCR, Handbook on Protection (2014): An	No, there is no actual fee, but the applicant must bear the costs of	Article 63 ff Administrative Procedure Act
		application?	effective right to appeal against a negative first	the procedure in case of a negative decision. The costs can be	https://www.admin.ch/opc/en/classified-
SDS.8.c		арриозсия	instance decision is an essential safeguard.	waived if the person does not have sufficient means and the case	compilation/19680294/index.html#a63 (EN)
				had some prospect of success.	
		Does recognition of statelessness	UNHCR, Handbook on Protection (2014): The status	No, people recognised as stateless have the right to be granted a	Article 31 Foreign Nationals Act
		result immediately in automatic	granted to a stateless person in a State Party must	residence permit, but the status is not granted automatically upon	https://www.admin.ch/opc/en/classified-
		permission to stay/legal status? If not,	reflect international standards. Although the 1954	recognition but upon application for a residence permit. This is	compilation/20020232/index.html#a31 (EN)
		please describe any additional	Convention does not explicitly require States to	also because the residence permit is issued by the cantonal	
		requirements, admissibility criteria,	grant a person determined to be stateless a right of	authorities and not by the SEM. The application must be made	Article 34 Foreign Nationals Act
		grounds for refusal or other steps	residence, granting such permission would fulfil the	with the authorities of the canton of residence. After ten years of	https://www.admin.ch/opc/en/classified-
		required to access protection.	object and purpose of the treaty.	legal residence (five years with a residence permit) stateless	compilation/20020232/index.html#a34 (EN)
				persons can acquire a permanent residence permit. According to	
				the wording of Article 31(1) Foreign Nationals Act the person	Once the revision of the Federal Act on Foreign Nationals enters
SDS.9.a	Statelessness			concerned must have legal residence to apply for a residence	into force (BBI 2015 7207), recognised stateless persons will no
	status (Group 1)			permit. There is a dispute in legal scholarship over how strictly the	longer be entitled to a permanent residence permit after five
				criteria should be interpreted, which has not yet been decided by	years.
				the courts, but it does not seem to pose difficulties for stateless	A :: 1 02/7\ 1/0\ F : N :: 1 A :
				persons in practice. A stateless person is not granted a residence	Article 83(7) and (8) Foreign Nationals Act
				permit if they have been sentenced to a long-term custodial	https://www.admin.ch/opc/en/classified-
				sentence, violated or represented a threat to public security, order	compilation/20020232/index.html#a83 (EN)
				or internal or external safety, or made their removal impossible due to their own conduct. In that case the person is only granted	
				temporary admission which technically is not a residence status	
				but still grants the right to remain (Article 31(2) FNA).	
		How long is initial status granted for	UNHCR, Handbook on Protection (2014): It is	The residence permit is initially valid for one year and can be	Article 33 ff Foreign Nationals Act
		and is it renewable?	recommended that States grant recognised stateless	renewed. In subsequent years it is normally valid for two to five	https://www.admin.ch/opc/en/classified-
		and is remember.	people a residence permit valid for at least two	years. The permanent residence permit is of unlimited duration.	compilation/20020232/index.html#a34 (EN)
SDS.9.b			years, although longer permits, such as five years,	, or diffinited duration.	Article 63 Foreign Nationals Act
			are preferable in the interests of stability. Permits		https://www.admin.ch/opc/en/classified-
			should be renewable.		compilation/20020232/index.html#a63 (EN)
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SDS.9.c	Is a travel document issued to people recognised as stateless?	1954 Convention: Article 28.	Yes, individuals recognised as stateless have the right to be issued a travel document (Pass für eine ausländische Person), which is issued upon application.	Article 59(2)(b) Foreign Nationals Act:  https://www.admin.ch/opc/en/classified- compilation/20020232/index.html#a59 (EN)  Ordonnance on Travel Documents:  https://www.admin.ch/opc/fr/classified- compilation/20121548/index.html (FR)
SDS.9.d	Do people recognised as stateless have a right to family reunification?	UNHCR, Handbook on Protection (2014): Although the 1954 Convention does not address family unity, States parties are nevertheless encouraged to facilitate the reunification of those with recognised statelessness status in their territory with their spouses and dependents.	There are no specific family reunification provisions for recognised stateless persons. This means that the general provisions applicable for foreign nationals apply. Recognised stateless persons with a residence permit can apply for family reunification but the decision is discretionary. The application has to be made within five years of being granted a residence permit, within one year for children over 12 (Art. 47 FNA). Family reunification requires that the family lives together, has appropriate housing and does not receive social security. Stateless persons with a permanent residence permit have the right to family reunification (non-discretionary) if they plan on living together. Stateless persons that have only temporary admission can only apply for family reunification after three years if they live together, have appropriate housing and do not depend on social security, i.e. have sufficient income. Family reunification covers spouses and unmarried children under the age of 18.	Articles 43 and 44 Foreign Nationals Act <a href="https://www.admin.ch/opc/en/classified-compilation/20020232/index.html#a43">https://www.admin.ch/opc/en/classified-compilation/20020232/index.html#a45</a> (EN)  For temporary admission Article 85(7) Foreign Nationals Act <a href="https://www.admin.ch/opc/en/classified-compilation/20020232/index.html#a85">https://www.admin.ch/opc/en/classified-compilation/20020232/index.html#a85</a> (EN)  SEM Instruction: <a href="https://www.sem.admin.ch/dam/sem/fr/data/asyl/verfahren/hb/f/hb-f4-f.pdf">https://www.sem.admin.ch/dam/sem/fr/data/asyl/verfahren/hb/f/hb-f4-f.pdf</a> (FR)
SDS.9.e	On what grounds (if any) may residence status granted to stateless people be revoked? Is a proportionality assessment undertaken prior to the revocation decision, e.g. to consider respect for the right to private and family life (if applicable)?	UNHCR, Handbook on Protection (2014): If an individual recognised as stateless subsequently acquires or reacquires the nationality of another State, they will cease to be stateless under the 1954 Convention. This may justify the cancellation of a residence permit on the basis of statelessness, although proportionality considerations under international human rights law, such as the right to a private and family life should be taken into account.	In practice, the SEM revokes the recognition of statelessness on the basis of the general administrative provisions regarding the revocation of a final decision. Thus, statelessness is revoked if the person concerned has made false statements or concealed material facts and this has led to the recognition of statelessness. The revocation of this status does not necessarily entail the revocation of the residence permit.  The grounds for revocation of the residence permit are listed in Article 31(2) Foreign Nationals Act. Grounds for revocation are a long-term custodial sentence or the violation or threat to public security, order or internal or external safety. There is a proportionality assessment for revocation (consideration of interests). It is disputed in legal scholarship whether the general grounds for revocation of a residence permit according to Articles 62 and 63 Foreign Nationals Act additionally apply. This would include e.g. revocation for non-compliance with an order or for depending on social security. The question has so far not been decided in court. If the (permanent) residence permit is revoked a stateless person is granted temporary admission.	Article 62 and 63 Foreign Nationals Act https://www.admin.ch/opc/en/classified- compilation/20020232/index.html#a62 (EN) Article 31 Foreign Nationals Act https://www.admin.ch/opc/en/classified- compilation/20020232/index.html#a31 (EN) Article 83(7) and (8) Foreign Nationals Act https://www.admin.ch/opc/en/classified- compilation/20020232/index.html#a83 (EN)  SEM Instruction: https://www.sem.admin.ch/dam/sem/fr/data/asyl/verfahren/hb/f /hb-f4-f.pdf.download.pdf/hb-f4-f.pdf (FR)
SDS.9.f	Do people granted statelessness status have permission to work?	1954 Convention: Article 17 UNHCR, Handbook on Protection (2014): The right to work must accompany a residence permit.	A person recognised as stateless and granted a residence permit has access to the labour market and freedom of movement.	Article 61 Asylum Act <a href="https://www.admin.ch/opc/en/classified-compilation/19995092/index.html#a61">https://www.admin.ch/opc/en/classified-compilation/19995092/index.html#a61</a> (EN) in conjunction with Article 65 Ordonnance on Admission, Stay and Employment <a href="https://www.admin.ch/opc/de/classified-compilation/20070993/index.html#a65">https://www.admin.ch/opc/de/classified-compilation/20070993/index.html#a65</a> (FR) No source for the practice of the cantonal authorities.
SDS.9.g	Do people granted statelessness status have access to primary, secondary, and higher education?	1954 Convention: Article 22	Yes, access to education is granted. Children up to the age of 16 have a constitutional right to free primary education, and access to secondary and higher education is granted for recognised stateless persons. Higher education should in principle be accessible on the same basis as for nationals (there may be some minor fees). Scholarships can also be provided.	Article 19 Swiss Constitution <a href="https://www.admin.ch/opc/en/classified-compilation/19995395/index.html#a19">https://www.admin.ch/opc/en/classified-compilation/19995395/index.html#a62</a> (EN)

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	Do people granted statelessness status	1954 Convention: Articles 23 & 24	Yes, stateless persons are granted access to social welfare and	Article 1 (3) Federal Decision on the Ratification of the 1954
	have access to social security and	<u>UNHCR</u> , Handbook on Protection (2014): The right to	healthcare.	Convention <a href="https://www.admin.ch/opc/fr/classified-">https://www.admin.ch/opc/fr/classified-</a>
	healthcare?	work, access to healthcare and social assistance, as		compilation/19720093/index.html (FR) in conjunction with Article
SDS.9.h		well as a travel document must accompany a		81 ff Asylum Act https://www.admin.ch/opc/en/classified-
303.9.11		residence permit.		compilation/19995092/index.html#a81 (EN)
	Are stateless people allowed to vote in	1954 Convention: Article 7, States shall accord to	Stateless persons are not allowed to vote in national elections.	https://www.bfs.admin.ch/bfs/en/home/statistics/population/mig
	local and/or national elections? If yes,	stateless persons at least the same treatment as is	However, stateless persons with a residence permit are allowed to	<u>ration-integration/integration-indicators/indicators/vote-</u>
	are there any additional requirements	accorded to foreign nationals.	vote at the cantonal level in the Cantons of Jura and Neuchâtel	eligibility-foreigners.html (EN)
	for stateless people to vote (e.g.		under certain conditions. At the local level voting rights for non-	
	permanent residence, identification		nationals are granted in the Cantons of Fribourg, Vaud, Neuchâtel	
	documents, etc.)?		and Jura. In the canton of Geneva, they have the active right to	
SDS.9.i	[Section complete, proceed to DET]		vote, but not the passive right to run for office. The cantons of	
			Basel-City, Grisons and Appenzell Ausserrhoden allow their	
			municipalities to allow non-national voting and some of the	
			municipalities have implemented this option. The conditions	
			required to have the right to vote vary from one Canton to the	
			other, but generally it depends on residence status and a certain	
			duration of stay, not on statelessness status.	

# Detention

Item	Subtheme	Question	International Norms & Good Practice	Answer	Source
DET.1.a	Immigration detention	Please provide a brief overview of whether immigration detention powers are provided for in law and applied in practice, and whether alternatives to detention are considered.  Please provide the legal source(s) and, if available, refer to other publications and sources of information about the law, policy, and practice on immigration detention.	ICCPR: Article 9 ECHR: Article 5 EU Return Directive: Article 15 UNHCR, Handbook on Protection (2014): Detention is a measure of last resort and can only be justified where other less invasive or coercive measures have been considered and found insufficient. UN General Assembly (2009): Calls upon all States to adopt alternative measures to detention. HRC, Report of the Special Rapporteur (2012): The obligation to always consider alternatives before resorting to detention should be established by law. International Detention Coalition (2015): Immigration detention should be used only as a last resort in exceptional cases after all other options have been shown to be inadequate in the individual case.	Powers for immigration detention are provided for in law to enforce a removal order in case alternatives to detention were not successful or are considered not to be effective. Detention may only be used as a last resort. The law in principle foresees alternatives to detention, such as the obligation to report to the authorities regularly, the payment of bail, restriction to a certain area, and the deposition of travel documents (Article 64e Foreign Nationals Act). However, in practice there is no systematic consideration of alternatives to detention in the law and alternatives are rarely applied in practice. Article 76a(1)(c) on detention under the Dublin procedures explicitly requires that alternatives to detention have been exhausted.	Articles 73-82 Foreign Nationals Act: https://www.admin.ch/opc/en/classified- compilation/20020232/index.html#id-ni10-5 (EN) Detention under the airport procedure falls under Article 22-23 of the Federal Asylum Act: https://www.admin.ch/opc/en/classified- compilation/19995092/index.html#a22 (EN)  Articles 73-82 Foreign Nationals Act: https://www.admin.ch/opc/en/classified- compilation/20020232/index.html#id-ni10-5 (EN) Case law of the Federal Tribunal on the compatibility of Article 78 FNA with ECHR 5(1)(b): 133 II 97, para. 2.2; 134 I 92, para. 2.3.1- 2.3.2.  Article 36 Swiss Constitution: https://www.admin.ch/opc/en/classified- compilation/19995395/index.html#a36 (EN) Article 64e Foreign Nationals Act: https://www.admin.ch/opc/en/classified- compilation/20020232/index.html#a64e (EN) Article 76a Foreign Nationals Act: https://www.admin.ch/opc/en/classified- compilation/20020232/index.html#a76a (EN) On alternatives to detention under the Dublin procedure see e.g. Federal Administrative Court, D-2484/2016, 27 April 2016; D- 1626/2016, 22 March 2016 UNCAT Concluding Observations on Switzerland 2015, CAT/C/CHE/CO/7, para. 17: http://daccess- ods.un.org/access.nsf/Get?Open&DS=CAT/C/CHE/CO/7⟪=E
DET.1.b		Does a proposed country of removal need to be identified before a person is detained for removal? Please describe the situation in law and in practice.	ICCPR: Repeated attempts to expel a person to a country that refuses to admit them could amount to inhuman or degrading treatment (Article 7).  ECHR, Auad v. Bulgaria (2011): In cases of detention with a view to deportation, lack of clarity as to the destination country could hamper effective control of the authorities' diligence in handling the deportation.  EU Return Directive: Any detention shall only be maintained as long as removal arrangements are in progress and executed with due diligence.	No, not necessarily. Coercive detention, for example, can also be ordered in case the country of removal has not yet been determined. Equally, detention pending deportation can already be ordered while the authorities are establishing the identity of the person concerned and also a possible country of removal.	Article 76 and 78 Foreign Nationals Act:  https://www.admin.ch/opc/en/classified- compilation/20020232/index.html#a76 (EN) https://www.admin.ch/opc/en/classified- compilation/20020232/index.html#a78 (EN) See e.g. Federal Tribunal BGE 139 I 206, para. 2 (detention pending deportation) or BGE 133 II 97 (coercive detention).
DET.1.c		Is there a clear obligation on authorities to release a person when there is no reasonable prospect of removal? Please describe the situation in law and in practice.	EU Return Directive: When it appears that a reasonable prospect of removal no longer exists, detention ceases to be justified and the person concerned shall be released immediately.  UN Working Group on Arbitrary Detention (2018): When the obstacle for identifying or removal of persons in an irregular situation from the territory is not attributable to them, the detainee must be released to avoid potentially indefinite detention from occurring, which would be arbitrary.  ECTHR, Auad v. Bulgaria (2011)  ECTHR, Mikolenko v. Estonia (2009)	Yes, according to Article 80(6)(a) FNA a detention order has to be revoked and detention has to end if the removal or expulsion order proves to be unenforceable for legal or practical reasons, or the reasons for detention cease to apply.	Article 80 Foreign Nationals Act: <a href="https://www.fedlex.admin.ch/eli/cc/2007/758/en#art">https://www.fedlex.admin.ch/eli/cc/2007/758/en#art</a> 80 (EN)  See also Federal Tribunal BGE 125 II 217 on impossibility of determining the identity or nationality of the person concerned. Büchler, Alexandra. Der Gesetzgeber schafft Sans-Papiers: Die unbedachten Folgen der neuen strafrechtlichen Landesverweisung (Art. 66a ff. StGB), Nichtvollziehbare Landesverweisungen und deren Konsequenzen für die betroffenen Personen, in: Jusletter vom 20. März 2017.  Büchler, Alexandra. Die Konsequenzen des rechtswidrigen Aufenthalts von Drittstaatsangehörigen in der Schweiz, in:

					Achermann et al. (Hrsg.), Jahrbuch für Migrationsrecht 2015/2016, Bern 2016, S. 81–121.
DET.2.a	Identification of statelessness	Is statelessness juridically relevant in decisions to detain? Please describe how (risk of) statelessness is identified and whether referral to an SDP is possible from detention.	ECtHR, Auad v. Bulgaria (2011) ECtHR, Mikolenko v. Estonia (2009): Detention may only be justified as long as deportation proceedings are being conducted with due diligence.  UNHCR, Handbook on Protection (2014): Routine detention of individuals seeking protection on the grounds of statelessness is arbitrary.  CMW, General comment No. 5 (2021): States should avoid detaining migrants who have specific needs, which includes stateless persons. States should also be aware that stateless persons find themselves in a vulnerable situation, given that consular assistance and protection are unavailable due to their status. Statelessness determination procedures are essential, given that the lack of a country of nationality to be returned to leaves stateless persons at higher risk of arbitrary and indefinite detention.  Equal Rights Trust, Guidelines (2012): States must identify stateless persons within their territory or subject to their jurisdiction as a first step towards ensuring the protection of their human rights.  ICJ, Migration and International Human Rights Law (2014): The detention of stateless persons can never be justified when there is no active or realistic progress towards transfer to another State.	Statelessness in principle is not a juridically relevant fact in the decision to detain for the authorities. However, statelessness can lead to detention being disproportionate and thus unlawful if a removal is not possible due to the person being stateless. The risk of statelessness is however not systematically identified.  A referral to an SDP is possible if the person concerned lodges a claim for statelessness determination, but there is no formal referral mechanism (see question SDS.4.h).	
DET.2.b		Is there a definition of vulnerability in law? If yes, does it explicitly include statelessness? If not, please note whether statelessness is considered to be a factor increasing vulnerability.	PICUM, Preventing and Addressing Vulnerabilities in Immigration Enforcement Policies (2021): Statelessness should be explicitly included in the definition of vulnerability. Vulnerability should always be determined and assessed on an individual basis.	No, there is no definition of vulnerability in law and statelessness is not systematically considered to be a factor increasing vulnerability.	
DET.2.c		Are individual vulnerability assessments carried out before a decision to detain (or soon after)?	ENS. Protecting Stateless Persons From Arbitrary Detention (2015): Arbitrary and disproportionately lengthy detention can ensue when the particular vulnerabilities of stateless people are not addressed. EU Return Directive: Article 16(3) EU Return Handbook (2017): Attention should be paid to the specific situation of stateless persons. Council of the European Union, Guidelines to promote and protect the enjoyment of all human rights by LGBTI persons (2013): European entities should assess the situation of LGBTI persons in detention. PICUM, Preventing and Addressing Vulnerabilities in Immigration Enforcement Policies (2021): There should be a clear legal obligation to screen and assess individuals' vulnerability before a decision to detain is taken and before individuals are placed into situations of deprivation or restriction of liberty.	Any decision to detain must be evaluated whether it is appropriate, necessary and reasonable with regard to the aim pursued. In the context of this examination the vulnerability of the individual concerned must be taken into consideration. The evaluation must take place prior to detention. For the context of immigration detention Article 81(3) FNA specifies that the needs of vulnerable persons must be taken into consideration with regard to detention conditions. Stateless persons are not highlighted in the law as a specific vulnerable group. There is no information publicly available how the vulnerability assessment is conducted in practice. Cantonal practices vary greatly. Cantonal practices concerning detention of children aged 15-18 also vary greatly.	Article 36 Swiss Constitution: https://www.admin.ch/opc/en/classified- compilation/19995395/index.html#a36 (EN) Article 81(3) Foreign Nationals Act: https://www.admin.ch/opc/en/classified- compilation/20020232/index.html#a81(EN)  Federal Tribunal 135 II 105, E. 2.2.2.  Terre des Hommes, Illegal detention of migrant children in Switzerland: a status report, 2016: https://www.tdh.ch/en/news/detention-migrant-children- switzerland

DET.2.d	Are stateless people detained in practice?	As above.	It is very likely that some stateless persons are placed in immigration detention for one of the grounds cited above, but no information or data is available.	
DET.3.a Procedural safeguards	Are there adequate procedural safeguards in place for individuals in immigration detention (e.g. maximum period of detention, automatic release at the end, decisions in writing, regular periodic reviews, judicial oversight, legal aid, etc.)?	ICCPR: Article 9(4) ECHR: Article 5(4) EU Return Directive: Articles 12, 13 and 15(5) HRC, Report of the Working Group on Arbitrary Detention (2010): A maximum period of detention must be established by law and upon expiry the detainee must be automatically released. CMW, General comment No. 5 (2021): States parties are obligated to adopt legislative and other measures, allocate adequate resources, and provide relevant training to comply with the CMW. There should be a maximum period for immigration detention established in legislation, with automatic release at the end of that period, and which precludes re-detention. States should also be aware that stateless persons find themselves in a vulnerable situation, given that consular assistance and protection are unavailable due to their status. UNHCR, Detention Guidelines (2012): To guard against arbitrariness, maximum periods of detention should be set in national law. UNHCR, Handbook on Protection (2014): Judicial oversight of detention is always necessary and detained individuals need to have access to legal representation, including free counselling for those without means. UNGA, Body of Principles (1988): Anyone who is arrested shall be informed at the time of the reason for their arrest. Equal Rights Trust, Guidelines (2012): Stateless detainees shall receive their order of detention in writing and in a language they understand. To avoid arbitrariness, detention should be subject to automatic, regular and periodic review throughout the period of detention, before a judicial body independent of the detaining authorities. Detention should always be for the shortest time possible. International Commission of Jurists, Migration and International Human Rights Law: A Practitioners' Guide (2014): The authorities shall ensure that sufficient information is available to detained persons in a language they understand on the nature of their detention and reasons for it. ECTHR, Kim v. Russia (2014): The purpose of Article 5(4) ECHR is to guarantee to persons who are de	Immigration detention of adults can be ordered for a maximum of 6 months and it can be extended for a further period of up to 12 months where the person does not cooperate with the authorities. The maximum period for detention under Articles 75 and 76 FNA is therefore 18 months as also foreseen in the EU Return Directive. For children age 15-18, the maximum period is 6 months and may be extended by up to 6 months for a total of 12 months. There are special rules concerning the length of detention under the Dublin procedure. Upon the end of the maximum period of detention, individuals have to be released automatically.  Individuals must be informed in writing of the reasons for their immigration detention.  An initial review of the detention order by a judicial authority must take place within 96 hours after it has been ordered. After the initial review a request for release can be submitted every month. If removal or expulsion proves to be unenforceable the person must be released.  A detention order must be reviewed by a judicial authority at the latest 96 hours after it has been ordered. In principle, there has to be an oral haring. After the initial review a request for release can be submitted every month. An appeal against the decision can be lodged with the cantonal administrative court and then with the Federal Court.  Free legal aid in principle is guaranteed. It requires that the person concerned does not have sufficient means. Free legal representation requires that a case presents particular legal or factual difficulties and has some prospect of success. The right to free legal assistance in detention procedures is regulated by cantonal procedural law and can thus vary from one canton to the other. NGOs report that migrants in immigration detention sometimes face difficulties in accessing legal aid.	Article 5(2) ECHR Article 5(2) ECHR Article 80 Foreign Nationals Act: https://www.admin.ch/opc/en/classified- compilation/20020232/index.html#id-ni10-5  Article 80 Foreign Nationals Act: https://www.admin.ch/opc/en/classified- compilation/20020232/index.html#a80 (EN)  Article 80 Foreign Nationals Act: https://www.admin.ch/opc/en/classified- compilation/20020232/index.html#a80  Article 83 Law on the Federal Court (e contrario): https://www.admin.ch/opc/de/classified- compilation/20010204/index.html#a83  Cantonal procedural legislation. On this database you can find all cantonal legislation searchable by issue or canton: http://www.lexfind.ch/  AIDA reports that migrants in administrative detention have difficulties accessing lawyers, interpreters, social services etc: http://www.asylumineurope.org/reports/country/switzerland/leg al-assistance
DET.3.b	Are detainees provided with information on their rights, contact details of legal advice and support providers, and guidance on how to access an SDP?	Equal Rights Trust, Guidelines (2012): Detaining authorities are urged to provide stateless detainees with a handbook in a language and terms they understand, containing information on all their rights and entitlements, contact details of organisations which are mandated to protect them,	Yes, detainees are provided with information about their rights, including the right to challenge the legality of the detention and the conditions of detention. There is no information available on how detainees are provided with information about their rights in practice, but most likely statelessness and the procedure for	Article 5(2) ECHR

		NGOs and visiting groups and advice on how to challenge the legality of their detention and their treatment as detainees.	statelessness determination are not subject of an information campaign.	
DET.3.c	Are there guidelines in place governing the process of re-documentation and ascertaining entitlement to nationality for the purpose of removal?	Equal Rights Trust, Guidelines (2012): The inability of a stateless person to cooperate with removal proceedings should not be treated as non-cooperation.  ENS, Protecting Stateless Persons From Arbitrary Detention (2015): The detaining state should have rules in place that govern the process of redocumentation and/ or ascertaining entitlement to nationality.	Yes, there is a legal basis in the Ordonnance on the enforcement of the removal, expulsion or deportation order on identification and documentation with a view to removal and there is an instruction by the SEM on the identification and documentation for persons with a removal order, including refused asylum seekers. In principle the individual within the asylum procedure has a duty to cooperate in obtaining valid travel documents in case of a removal order (Article 8(4) Asylum Act). If the individual does not cooperate the State can initiate its own efforts and collaborate e.g. with the authorities of the presumed state of origin. There is no time limit for that clearly set out. However, detention in any case ceases to be proportionate if there is no reasonable prospect of receiving documentation. The identification and documentation procedure is not related to the statelessness determination procedure and, in principle, the information is not used or considered in a statelessness determination procedure.	Article 8 Asylum Act: https://www.admin.ch/opc/en/classified- compilation/19995092/index.html#a8 (EN) Article 3 ff Ordonnance on the Enforcement of the removal, expulsion or deportation order: https://www.admin.ch/opc/fr/classified- compilation/19994789/index.html#a3 (FR) SEM Instruction on identification and documentation: https://www.sem.admin.ch/dam/data/sem/asyl/verfahren/hb/g/h b-g1-f.pdf (FR)
DET.4.a	Are people released from detention issued with identification documents (including confirmation of their statelessness status) and protected from re-detention?  Protections on release	1954 Convention: Article 27  UNHCR, Handbook on Protection (2014): Being undocumented cannot be used as a general justification for detention.  CMW, General comment No. 5 (2021): There should be a maximum period for immigration detention established in legislation, with automatic release at the end of that period, and which precludes redetention. Statelessness determination procedures are essential, given that the lack of a country of nationality to be returned to leaves stateless persons at higher risk of arbitrary and indefinite detention. Detaining stateless persons when there is no real prospect of removal would render the detention arbitrary, and the detained stateless person must therefore be immediately released.  ENS, Protecting Stateless Persons From Arbitrary Detention (2015): State parties to the 1954 Convention have an obligation to provide stay rights to stateless people who have been released from detention.  Equal Rights Trust, Guidelines (2012): Released stateless detainees should be provided with appropriate documentation and stay rights suitable to their situation.	Little information is available on practice. If the removal cannot be implemented the person is released from detention but not granted status. The person will then be undocumented/irregular. Regularisation is only possible if that person can apply for a legal status through some other way, e.g. by marrying someone with a residence permit. However, persons released from detention still have the removal order and proof that they have been detained and that removal was not possible, so combined with the maximum period of detention (DET 4c) this provides some protection from re-detention.	Article 12 Swiss Constitution: https://www.admin.ch/opc/en/classified- compilation/19995395/index.html#a12(EN)
DET.4.b	If the purpose of detention cannot be fulfilled and the person is released, what legal status and rights are provided to them in law?	CJEU, Kadzoev, C-357/09 PPU (2009): After the maximum period of detention has expired, the person must be released immediately. A lack of valid documentation or inability to support themselves should not be a deterrent to release.  Equal Rights Trust, Guidelines (2012): Released stateless detainees should be provided with appropriate documentation and stay rights suitable to their situation.	If the removal cannot be implemented the person is released from detention but not granted status and will then be undocumented/irregular. Regularisation is only possible if they can apply for a legal status through some other way, e.g. by marrying someone with a residence permit.  Undocumented migrants have only very limited access to social services. They only have access to minimum assistance and care and to the financial means required for a decent standard of living (Article 12 Constitution) but not to social welfare benefits. Also, they have no possibility to get a work permit. In principle they would have to pay contributions to public healthcare insurance	Article 12 Swiss Constitution: https://www.admin.ch/opc/en/classified- compilation/19995395/index.html#a12(EN)

			and would therefore have healthcare coverage. The right to education for children is guaranteed.	
	Is statelessness considered a juridically	UNHCR, Handbook on Protection (2014): Efforts to	Yes. Some of the bilateral readmission agreements Switzerland	The texts of the agreements can be found in the classified
	relevant fact in any bilateral	secure	concluded with other states explicitly encompass the readmission	compilation of Swiss federal legislation, e.g. the Agreement with
	readmission and/or return	admission or readmission may be justified but these	of stateless persons, e.g. the readmission agreements with	Bosnia-Herzegovina (https://www.admin.ch/opc/de/classified-
	agreements?	need to take place subsequent to a determination of	Azerbaijan, Bosnia-Herzegovina, Bulgaria, Denmark, Estonia,	compilation/20082419/index.html (DE)), with Serbia
		statelessness.	Kazakhstan, Kosovo, Kuwait, Poland, Romania, Serbia, & Sweden.	(https://www.admin.ch/opc/de/classified-
		<u>UNCRC, MKAH v Switzerland, no 95/2019 (2021)</u> :	Generally, such clauses are found in readmission agreements that	compilation/20091277/index.html (DE)), with Denmark
		The State in which a stateless child applies for	have been concluded during the last ten years, even though some	(https://www.admin.ch/opc/de/classified-
		international protection has an obligation under	date back to the 1990's. The readmission of stateless persons does	compilation/20103355/index.html (DE)) or with Kazakhstan
	Return and	Article 7 CRC to consider whether, if the child was	not require an SDP prior to readmission. Readmission is also	(https://www.admin.ch/opc/de/classified-
DET.5.a	readmission	returned to another country, their right to a	possible if the person concerned has a visa or a travel document of	compilation/20100061/index.html (DE)).
	agreements	nationality would be fulfilled (as well as other rights	the other state or was in possession of a residence permit. Some	
	ugreements	under the CRC).	of the readmission agreements refer to the definition of a stateless	
			person under the 1954 Convention whereas others merely state	
			that a stateless person is a person 'without nationality' (e.g. the	
			Readmission Agreement with Bosnia-Herzegovina or with Serbia).	
			In MKAH v Switzerland of 2021, the UN Committee on the Rights	
			of the Child found Switzerland to have violated the CRC by not	
			guaranteeing that the child's right to a nationality according to	
			Article 7 CRC would be fulfilled even if the child is returned to	
			another country.	
	Are you aware of cases of stateless		No.	
DET.5.b	people being returned under such			
	agreements?			

#### Prevention and Reduction

Item	Subtheme	Question	International Norms & Good Practice	Answer	Source
		In what timeframe do stateless people	1954 Convention: Article 32	Stateless persons are able to naturalise by way of ordinary	Article 9 Nationality Act (2014)
		who are residing on the territory	<u>UNHCR, Good Practices Papers – Action 6 (2020)</u> : It is	naturalisation (Article 9 ff Nationality Act). Simplified naturalisation	https://www.admin.ch/opc/fr/official-compilation/2016/2561.pdf
		acquire the right to apply for	recommended that States Parties facilitate, as far as	is possible for stateless children as well as for stateless persons	(FR)
		naturalisation, and how does this	possible, the naturalisation of stateless persons.	married to a Swiss national (Article 20 ff Nationality Act). The	Article 12(3) Nationality Act (2014)
		compare to others with a foreign	CoE Committee of Ministers, Recommendation No. R	timeframe for an ordinary naturalisation on federal level is ten	https://www.admin.ch/opc/fr/official-compilation/2016/2561.pdf
		nationality?	(99) 18 (1999): Each State should facilitate the	years of legal residence with a residence permit (Article 9(1)(b) and	(FR)
			acquisition of its nationality by stateless persons	33 Nationality Act). Temporary admission is only counted half. The	Article 18 Nationality Act (2014)
			lawfully and habitually resident on its territory.  ENS (2013): The main benchmark is if there is any	time spent during an asylum procedure is not counted (Article 33 Nationality Act). Moreover, since 2018 only persons with a	https://www.admin.ch/opc/fr/official-compilation/2016/2561.pdf (FR)
			preferential treatment for stateless people	permanent residence permit can apply for naturalisation (Article	Article 33 Nationality Act (2014)
			compared to the general rules applied to those with	9(1)(a) Nationality Act).	https://www.admin.ch/opc/fr/official-compilation/2016/2561.pdf
			a foreign nationality.	The Swiss ordinary naturalisation procedure is very complex as the	(FR)
PRS.1.a	Naturalisation			Cantons and Municipalities may introduce their own requirements	
	Tracar ansacrorr			relating to the required residence period and the level of	The Nationality Act sets out minimum requirements; Art. 38(2)
				integration required for a naturalisation (Articles 12(3), 15 and 18	Federal Constitution of the Swiss Confederation: "It [the
				Nationality Act).	Confederation] shall legislate on the minimum requirements for
				There is an accelerated (simplified) naturalisation procedure for	the naturalisation of foreign nationals by the Cantons and grant
				stateless children (under 18), who may apply after a legal stay of	naturalisation permits."
				five years (one of which must be the year preceding the	Article 23 Nationality Act (2014)
				application), if "integrated" (i.e. respect for public security and order and constitutional values, and able to communicate in daily	https://www.admin.ch/opc/fr/official-compilation/2016/2561.pdf
				life orally and written in one of the national languages, and not	(FR)
				dependent on social security). There are no additional cantonal	Article 20 in conjunction with Article 12(1) and 12(2) Nationality Act (2014) https://www.admin.ch/opc/fr/official-
				requirements for this procedure. Other than required by Article 32	compilation/2016/2561.pdf (FR)
				of the 1954 Convention there is no simplified naturalisation for	Compilation/2010/2301.pdf (FK)
				adult stateless persons.	
		Are there requirements relating to	CoE Committee of Ministers, Recommendation No. R	Yes, naturalisation requires that the person concerned observes	Criminal convictions: Article 12(1)(a) Nationality Act (2014)
		'good character' or previous criminal	(99) 18 (1999): States should ensure that offences,	public order and security (Article 11 in conjunction with 12(1)(a)	https://www.admin.ch/opc/fr/official-compilation/2016/2561.pdf
		convictions that could prevent some	when relevant for the decision concerning the	Nationality Act). Moreover, the applicant may not constitute a	(FR) in conjunction with Article 4 Ordonnance on Swiss Nationality
		stateless people from naturalising? If	acquisition of nationality, do not unreasonably	threat to the internal or external security of Switzerland (Article 11	https://www.admin.ch/opc/fr/official-
		yes, please describe.	prevent stateless persons seeking the nationality of a	Nationality Act). Naturalisation is thus excluded if the person has	compilation/2016/2577.pdf(FR)
		, , ,	state.	been sentenced to a custodial sentence for a felony or	Good character: Article 12(1)(b) Nationality Act (2014)
PRS.1.b				misdemeanours. In case of minor misdemeanours or	https://www.admin.ch/opc/fr/official-compilation/2016/2561.pdf
				contraventions the authority has discretion to allow the	(FR) in conjunction with Article 5 Ordonnance on Swiss Nationality
				naturalisation. There is also a good character clause, requiring that	https://www.admin.ch/opc/fr/official-compilation/2016/2577.pdf
				the person respects the constitutional values of Switzerland,	(FR)
				including fundamental principles of the rule of law, the democratic	No violation of internal or external security: Article 11(c)
				constitutional order and fundamental rights (Article 12(1)(b)	Nationality Act (2014) https://www.admin.ch/opc/fr/official-
				Nationality Act).	compilation/2016/2561.pdf (FR)
		Are there exemptions for stateless	1954 Convention: Article 32	The examination of the naturalisation criteria is done by the	Article 2(2) Ordonnance on Swiss Nationality
		people from any nationality or	<u>UNHCR, Good Practices Papers – Action 6 (2020)</u> : It is	cantonal authorities. They can conduct a nationality or integration	https://www.admin.ch/opc/fr/official-compilation/2016/2577.pdf
		integration test, language, income or	recommended that States Parties facilitate, as far as	test. Federal law requires language skills on level B1 orally and A2	(FR)
		fee requirements for naturalisation?	possible, the naturalisation of stateless persons.	written of one of the national languages (Article 12(1)(c)	Article 12 Nationality Act (2014)
		Please describe the requirements and	CoE Committee of Ministers, Recommendation No. R	Nationality Act and Article 6 Ordonnance on Swiss Nationality). The	https://www.admin.ch/opc/fr/official-compilation/2016/2561.pdf
		cost of the procedure for stateless	(99) 18 (1999): Each State should facilitate the	cantons can set higher language requirements (Article 12(3)	(FR)
DDG :		adults and children, and any direct or	acquisition of its nationality by stateless persons	Nationality Act). Exemptions are only granted for persons who	Article 6 Ordonnance on Swiss Nationality
PRS.1.c		indirect barriers to naturalisation	lawfully and habitually resident on its territory.	cannot fulfil the criteria due to a disability or illness or other grave	https://www.admin.ch/opc/fr/official-compilation/2016/2577.pdf
		caused by discriminatory laws, policies,	UNHCR, Background Note on Discrimination in	personal circumstances (e.g. age, illiteracy) (Article 12(2)	(FR)
		or practices.	Nationality Laws and Statelessness (2021): States	Nationality Act). There is no specific level of income required but	Article 9 Ordonnance on Swiss Nationality
			should remove or amend discriminatory legal	the applicant must not be dependent on social security. This also	https://www.admin.ch/opc/fr/official-compilation/2016/2577.pdf
			provisions, rules, policies, or practices that directly or	applies to stateless persons, including children. The costs for	(FR)
			indirectly act as barriers to naturalisation.	ordinary naturalisation are threefold. The fees at federal level are	Income: Article 12(1)(d) Nationality Act (2014)
				100 CHF for an adult and 50 CHF for minors. In addition to the fees	https://www.admin.ch/opc/fr/official-compilation/2016/2561.pdf
				at federal level, applicants must pay fees at the cantonal and	(FR) in conjunction with Article 7 Ordonnance on Swiss Nationality

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				municipal levels which vary significantly. While Article 34 1954 Convention would require Switzerland to facilitate the naturalisation of persons recognised as stateless, no such facilitations are foreseen in the naturalisation procedure. Naturalisation requirements regarding residence status, language skills and economic self-sufficiency disproportionately affect persons from third countries and persons who entered Switzerland as asylum seekers, including stateless persons.	https://www.admin.ch/opc/fr/official-compilation/2016/2577.pdf (FR)  Fees at federal level - Article 25 of the Ordonnance on Swiss Nationality: https://www.admin.ch/opc/de/classified-compilation/20153117/index.html#a25  Costs at cantonal level: http://www.unine.ch/files/live/sites/sfm/files/listes_publicationsS FM/Etudes%20du%20SFM/SFM%20-%20Studies%2073d.pdf
PRS.2.a	Stateless born on territory	Is there a provision in law for stateless children born on the territory to acquire nationality?  [If yes, continue to PRS2b. If no, proceed to PRS2i]	1961 Convention: Article 1 ECN: Article 2 CRC: Article 7 Joint General Comment No. 4 (2017) CMW and No. 23 (2017) CRC: States should strengthen measures to grant nationality to children born in their territory in situations where they would otherwise be stateless. HRC, CCPR General comment No. 17 (1989): States are required to adopt every appropriate measure, both internally and in cooperation with other States, to ensure that every child has a nationality when he is born. European Parliament resolution (2018): The EU and its MS should ensure that childhood statelessness is adequately addressed in national laws in full compliance with Article 7 CRC.	There is a provision in law allowing for simplified naturalisation of stateless children in Switzerland. However, it does not depend on the child being born in Switzerland but on the requirement of five years of residence, among others (see also answer to SDS.8.a). Thus, there is no specific safeguard for children born stateless in Switzerland.	Article 38(3) Swiss Constitution: https://www.admin.ch/opc/en/classified- compilation/19995395/index.html#a38 (EN) Article 23 Nationality Act (2014): https://www.admin.ch/opc/fr/official-compilation/2016/2561.pdf (FR)
PRS.2.b		Is the provision for otherwise stateless children to acquire nationality automatic or non-automatic (i.e. by application)?	UNHCR, Guidelines on Statelessness No. 4 (2012): The 1961 Convention provides Contracting States with two alternatives for granting nationality to otherwise stateless children born in their territory: either automatic acquisition upon birth or upon application.  ENS, No Child Should Be Stateless (2015): The 1961 Convention and the European Convention on Nationality oblige the conferral of nationality to otherwise stateless children born on the territory. The optimal method is to grant nationality automatically at birth.	It is non-automatic. There is a possibility of access to nationality by application through so-called simplified naturalisation. For simplified naturalisation the child must have five years' legal residence, one year of which must be immediately prior to the application. Moreover, the child must be integrated in Switzerland (Article 23 in conjunction with Article 20 in conjunction with Article 12 Nationality Act). According to Article 12 Nationality Act and the Nationality Ordonnance, a person is successfully integrated if they respect public security and order, and constitutional values, can communicate in daily life orally and in writing in one of the official national languages, and participate in the labour market or in education (i.e. does not depend on social security). The requirements for simplified naturalisation are reduced vis-à-vis ordinary naturalisation. Nevertheless, the authorities maintain discretion when deciding whether the criteria are fulfilled. The legal residence requirement is contrary to Switzerland's international obligations and can result in children born stateless in Switzerland not being able to acquire Swiss nationality because their parents are irregular migrants. The possibility of simplified naturalisation expires once the stateless child turns eighteen. In its most recent concluding observations on Switzerland, the Committee on the Rights of the Child has criticised the five-year residency requirement and called upon the Government to ensure that all children born on Swiss territory are entitled to a nationality at birth, or subject to a significantly reduced residence requirement if otherwise stateless.	Article 38(3) Swiss Constitution: https://www.admin.ch/opc/en/classified- compilation/19995395/index.html#a38 (EN)  Article 23 in conjunction with Article 20 in conjunction with Article 12 Nationality Act (2014): https://www.admin.ch/opc/fr/official- compilation/2016/2561.pdf(FR)  Articles 2 ff Ordonnance on Swiss Nationality: https://www.admin.ch/opc/fr/official-compilation/2016/2577.pdf (FR)  UN CRC, Concluding Observations Switzerland (2021), UN Doc. CRC/C/CHE/CO/5-6 https://docstore.ohchr.org/SelfServices/FilesHandler.ashx?enc=6Q kG1d%2fPPRiCAqhkb7yhskw6ZHlSjLETdRql6Pfo3d1NvnK5THZx5bb TxKcdb7sjL6kit5QjmBhUpnMjamtc1x031v6TrBe86Csb6K%2fdS%2b %2fMviEckBz%2fABlvhpvr8Z5Q (EN)
PRS.2.c		Are parents provided with information about their child's nationality rights and relevant procedures, including where the child would otherwise be stateless or has undetermined nationality?	UNHCR, Guidelines on Statelessness No. 4 (2012): Contracting States are obliged to provide detailed information to parents of children who would otherwise be stateless or of undetermined nationality about the possibility of acquiring the nationality, how to apply and about the conditions which must be fulfilled. If the child concerned can	No. Information about nationality and procedures to acquire nationality is not actively provided to parents of children at risk of statelessness.	

		acquire the nationality of a parent immediately after birth, States that opt to not grant nationality to children in these circumstances must assist parents in initiating the relevant procedure with the authorities of their State or States of nationality.		
PRS.2.d	Is it a requirement that the parents are also stateless for the otherwise stateless child to acquire nationality?	UNHCR, Guidelines on Statelessness No. 4 (2012): The test is not an inquiry into whether a child's parents are stateless.  ENS, No Child Should Be Stateless (2015): Only allowing access to nationality for stateless children whose parents are stateless fails to account for the circumstance where the parents hold a nationality but are unable to pass this on.	No.	Article 23 Nationality Act (2014): <a href="https://www.admin.ch/opc/fr/official-compilation/2016/2561.pdf">https://www.admin.ch/opc/fr/official-compilation/2016/2561.pdf</a> (FR)
PRS.2.e	Are stateless children required to prove they cannot access another nationality to acquire the nationality of the country of birth? If yes, please describe how this is determined in practice.	UNHCR, Guidelines on Statelessness No. 4 (2012): A Contracting State cannot avoid the obligations to grant its nationality to a person who would otherwise be stateless based on its own interpretation of another State's nationality laws. The burden of proof must be shared between the claimant and the authorities, but in the case of children the State assumes a greater share of the burden of proof. Decision-makers must consider Articles 3 & 7 CRC and adopt an appropriate standard of proof. Special procedural considerations to address the acute challenges faced by children in communicating basic facts about their nationality should be respected.	They must be recognised by Switzerland as stateless. For the requirements and questions of proof see above in the section on Statelessness Determination and Status. Additionally, the child must prove that they fulfil the criteria for a simplified naturalisation according to Article 20 in conjunction with Article 12 Nationality Act. The standard of proof and the burden of proof are the same as in the statelessness determination procedure.	Article 20 in conjunction with Article 12 Nationality Act (2014): <a href="https://www.admin.ch/opc/fr/official-compilation/2016/2561.pdf">https://www.admin.ch/opc/fr/official-compilation/2016/2561.pdf</a> (FR)  Articles 12 ff. Administrative Procedure Act APA: <a href="https://www.admin.ch/opc/en/classified-compilation/19680294/index.html#a12">https://www.admin.ch/opc/en/classified-compilation/19680294/index.html#a12</a> (EN)
PRS.2.f	Is a stateless child born on the territory required to fulfil a period of residence to be granted nationality? If yes, please specify length and if this must be legal residence.	UNHCR, Guidelines on Statelessness No. 4 (2012): States may stipulate that an otherwise stateless individual born in its territory fulfils a period of 'habitual residence' (understood as stable, factual residence, not legal or formal residence) not exceeding five years preceding an application nor ten years in all. CRC: Articles 3 & 7 Committee on the Rights of the Child, Concluding observations on the Netherlands (2015): Recommends the State party ensure that all stateless children born in its territory, irrespective of residency status, have access to nationality without any conditions. ECN: Article 6(2)(b)	Yes. The requirement is five years of legal residence, one year of which must be immediately before the application for naturalisation is made.	Article 23 Nationality Act (2014): <a href="https://www.admin.ch/opc/fr/official-compilation/2016/2561.pdf">https://www.admin.ch/opc/fr/official-compilation/2016/2561.pdf</a> (FR)  For an explanation of "Aufenthalt in Übereinstimmung mit den ausländerrechtlichen Vorschriften" see: Bundesrat, Botschaft zur Totalrevision des Bundesgesetzes über das Schweizer Bürgerrecht (Bürgerrechtsgesetz, BüG) vom 4. März 2011, p. 2857: <a href="https://www.admin.ch/opc/de/federal-gazette/2011/2825.pdf">https://www.admin.ch/opc/de/federal-gazette/2011/2825.pdf</a> ; Art. 33 Nationality Act (2014).
PRS.2.g	Are the parents of a stateless child required to fulfil a period of residence for the child to be granted nationality? If yes, please specify length and if this must be legal residence.	Committee on the Rights of the Child, Concluding observations on Czech Republic (2011): The outcome of an application by the parents of a child born on the territory should not prejudice the right of the child to acquire the nationality of the State.  ENS, No Child Should Be Stateless (2015): Demanding that the child or their parents reside lawfully on the territory is prohibited by the 1961 Convention.	No, but it is necessary for the child – see above.	
PRS.2.h	What are the age limits and fees (if any) for making an application for nationality for a stateless person born on the territory?	1961 Convention: Article 1(2)  UNHCR, Guidelines on Statelessness No. 4 (2012):  Contracting States need to accept applications lodged at a time beginning not later than the age of	18 years of age is the limit for applying for simplified naturalisation. The fees for a facilitated naturalisation for stateless children amount to CHF 250, plus additional costs for documents or tests required in the procedure.	Article 38(3) Swiss Constitution:  https://www.admin.ch/opc/en/classified- compilation/19995395/index.html#a38 (EN)

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		Are there specific provisions to protect	18 and ending not earlier than the age of 21. Where Contracting States grant nationality to individuals who would otherwise be stateless upon application, they are encouraged to accept such applications free of charge.  ENS, No Child Should Be Stateless (2015): Closing the window of opportunity to apply for a nationality has the effect of leaving it in the hands of parents to take the necessary steps to secure a nationality for their child.  UNHCR, Guidelines on Statelessness No. 4 (2012):	No	Article 23 Nationality Act (2014):  https://www.admin.ch/opc/fr/official-compilation/2016/2561.pdf (FR)  Article 14 Swiss Civil Code: https://www.admin.ch/opc/en/classified- compilation/19070042/index.html#a14 (EN)
PRS.2.i		the right to a nationality of children born to refugees?	Where the nationality of the parents can be acquired through a registration or other procedure, this will be impossible owing to the very nature of refugee status which precludes refugee parents from contacting their consular authorities.		
PRS.3.a	Foundlings	Are foundlings granted nationality automatically by law? If not automatic, please describe the procedure.	1961 Convention: Article 2 ECN: Article 6(1)(b)	Yes, foundlings acquire Swiss nationality automatically.	Article 3 Nationality Act (2014): <a href="https://www.admin.ch/opc/fr/official-compilation/2016/2561.pdf">https://www.admin.ch/opc/fr/official-compilation/2016/2561.pdf</a> (FR)
PRS.3.b		Is there an age limit (e.g. 'new-born' or 'infant') in law or practice specifying when a foundling would qualify for nationality?	UNHCR, Guidelines on Statelessness No. 4 (2012): At a minimum, the safeguard should apply to all young children who are not yet able to communicate information about the identity of their parents or their place of birth.	Yes – only minor children, i.e. children under the age of 18 acquire nationality automatically if found.	Article 3 Nationality Act (2014):  https://www.admin.ch/opc/fr/official-compilation/2016/2561.pdf (FR)
PRS.3.c		Can nationality be withdrawn from foundlings if this leads to statelessness?	<u>UNHCR, Guidelines on Statelessness No. 4 (2012)</u> : Nationality acquired by foundlings may only be lost if it is proven that the child possesses another nationality.	Nationality can be withdrawn if it is later established who the parents are, if such action would not result in the child becoming stateless. Nationality cannot be withdrawn if it would result in the child becoming stateless or in the case of an individual who has already reached the age of 18.	Article 3 Nationality Act (2014): <a href="https://www.admin.ch/opc/fr/official-compilation/2016/2561.pdf">https://www.admin.ch/opc/fr/official-compilation/2016/2561.pdf</a> (FR)
PRS.4.a	Adoption	Where a child national is adopted by foreign parent(s), does the child lose their original nationality before the new nationality is acquired?	1961 Convention: Article 5 ENS, No Child Should Be Stateless (2015): Children may be exposed to a (temporary) risk of statelessness during the adoption process due to the nationality law of the child's country of origin.	A Swiss child adopted by foreign nationals loses Swiss nationality once the adoption enters into legal force, but only if the child thereby acquires the nationality of the adopting parent or already has this nationality.	Article 6 Nationality Act (2014): <a href="https://www.admin.ch/opc/fr/official-compilation/2016/2561.pdf">https://www.admin.ch/opc/fr/official-compilation/2016/2561.pdf</a> (FR) Article 267a Civil Code: <a href="https://www.admin.ch/opc/en/classified-compilation/19070042/index.html#a267a">https://www.admin.ch/opc/en/classified-compilation/19070042/index.html#a267a</a> (EN)
PRS.4.b		Does a foreign child adopted by national parents acquire nationality? Please specify any age limits and/or risk of statelessness during the adoption process.	ECN: Article 6(4)(d)  Committee on the Rights of the Child, Concluding  Observations on Switzerland (2015): Ensure that the child is not stateless or discriminated against during the waiting period between arrival and formal adoption.	A foreign child adopted by Swiss parents acquires Swiss nationality. However, the adoption only becomes formally effective after a waiting period of one year during which the adoptive parents already cared for the child. During the waiting period the child has a residence permit.  The age limit for adoption (and acquisition of nationality by adoption) is 18. The Committee on the Rights of the Child has criticised this practice.	Article 4, Nationality Act: <a href="https://www.admin.ch/opc/de/classified-compilation/20092990/index.html#a4">https://www.admin.ch/opc/de/classified-compilation/20092990/index.html#a4</a> (DE) Article 264, Civil Code: <a href="https://www.admin.ch/opc/de/classified-compilation/19070042/index.html#a264">https://www.admin.ch/opc/de/classified-compilation/20091244/index.html#a8</a> (DE) Committee on the Rights of the Child, Concluding Observations: Switzerland, CRC/C/CHE/CO/2-04, 2015:

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		Can children born to nationals abroad	1961 Convention: Article 4	Yes If a child is born outside the country to a national, they	Article 1 and 7, Nationality Act (2014):
		acquire nationality by descent (ius	UNHCR, Guidelines on Statelessness No. 4 (2012):	automatically acquire Swiss nationality. In principle the child must	https://www.admin.ch/opc/fr/official-compilation/2016/2561.pdf
		sanguinis) in general and/or if they	Where a child who would otherwise be stateless is	be registered with the Swiss authorities before their 25 <sup>th</sup> birthday,	(FR)
		would otherwise be stateless?	born to parents of another Contracting State but	otherwise the nationality is forfeited. Forfeiture however is only	
PRS.5.a	lus sanguinis		does not acquire the nationality of the State of birth	possible if the child does not become stateless. If the child would	
			responsibility falls to the Contracting State of the	otherwise be stateless, nationality cannot be lost.	
			parents to grant its nationality to the child.		
		Are there any discriminatory	ECtHR, Genovese v. Malta (2011): The state must	Yes, in the case of unmarried parents where only the father is	Article 1 and 7, Nationality Act (2014):
		conditions in law and/or practice for	ensure that the right to nationality is secured	Swiss, additional evidence of paternity may be required.	https://www.admin.ch/opc/fr/official-compilation/2016/2561.pdf
		the acquisition of nationality by	without discrimination.		(FR)
		descent (e.g. differential treatment of	CEDAW, Gen. Rec. 32 (2014): Requires States parties		
		children born out of wedlock, rights of	to ensure that women and men have equal rights to		
		father/mother/same-sex parents to	confer their nationality to their children and that any		
2225		confer nationality, etc.)?	obstacles to practical implementation of such laws		
PRS.5.b			are removed.		
			UNHCR, Background Note on Gender Equality,		
			Nationality Laws and Statelessness 2023: Nationality		
			laws which do not grant women equality with men		
			in conferring nationality to their children are a cause		
			of statelessness.		
			UNHCR, Global Action Plan to End Statelessness		
		December 1999 and the short off shifteen	2014-24 (2014): Action 4	Annuality of the control of the cont	Anti-la 40 Civil Carday https://www.adusin.ab/ana/an/alassifiad
		Does the law provide that all children	CRC: Article 7	Any child born in Switzerland must be registered at the civil	Article 40, Civil Code: https://www.admin.ch/opc/en/classified-
		are registered immediately upon birth regardless of the migration or	ICCPR: Article 24(2)	registry office of the district in which the child is born within three	compilation/19070042/index.html#a40 (EN)
			CoE, Recommendation CM/Rec(2009)13 (2009):	days of the birth. Usually the hospital where the child is born will	Article 15a, Civil Registry Ordinance: https://www.admin.ch/opc/fr/classified-
		residence status, sexual and/or gender identity of their parents, or other	Member states should register the birth of all children born on their territory even if they are born	register the child. If the child is born at home/outside a medical facility the birth can be reported by the mother or any other	
		characteristics?			compilation/20040234/index.html#a15a (FR)
		Characteristics?	to a foreign parent with an irregular immigration	witness to the birth. Late registration is possible. If the parents are	Article 34, Civil Registry Ordinance: https://www.admin.ch/opc/fr/classified-
			status or the parents are unknown. UNHCR, Guidelines on Statelessness No. 4 (2012):	undocumented the child's birth must still be registered.	
				Reportedly, some undocumented parents have encountered	compilation/20040234/index.html#a34 (FR)
			Article 7 CRC applies irrespective of the nationality, statelessness or residence status of the parents.	delays or barriers when trying to register births.	Instruction to the Civil Registry Ordinance on the registration of non-nationals (October 2008):
			UNHCR, Global Action Plan to End Statelessness		https://www.bj.admin.ch/content/dam/data/bj/gesellschaft/zivilst
PRS.6.a	Birth registration		2014-24 (2014): Action 7		and/weisungen/weisungen-07/10-08-10-01-d.pdf (DE)
FN3.0.a	birtirregistration		UN Sustainable Development Goal 16.9		Instruction to the Civil Registry Ordinance on the registration of
			European Parliament, Resolution on LGBTIQ rights in		non-nationals with regard to legal stay in the country (January
			the EU (2021): Calls on States to overcome		2011):
			discrimination against rainbow persons and families.		https://www.bj.admin.ch/content/dam/data/bj/gesellschaft/zivilst
			UNHCR and UNICEF, Background Note on Sex		and/weisungen/weisungen-07/10-11-01-02-d.pdf (DE)
			Discrimination in Birth Registration (2021): All		and/weisungen/weisungen o//10 11 01 02 d.pdi (DL)
			parents regardless of their sex should have equal		
			rights to register the births of their children without		
			discrimination. Laws or regulations that provide that		
			only opposite sex parents may register the birth of		
			children should be reformed.		
		Are all children issued with birth	HRC, Resolution A/HRC/RES/20/4 (2012):	Yes, all children registered after birth are issued a birth certificate	Guidance of the Federal Office for the Civil Registry on the
		certificates upon registration? If no,	Underscores the importance of effective birth	as well as a family certificate ("Familienausweis") listing the	registration of foreign nationals in the civil registry:
		please describe legal status of	registration and provision of documentary proof of	parents and possible siblings. The documents are issued by the	https://www.bj.admin.ch/content/dam/data/bj/gesellschaft/zivilst
		documentation issued.	birth irrespective of immigration status and that of	cantonal civil registries. The practice may vary from one Canton to	and/weisungen/weisungen-07/10-08-10-01-d.pdf (DE).
			parents or family members.	another.	Circular of the Federal Office for the Civil Registry on the
PRS.6.b			Joint General Comment No. 4 (2017) CMW and No.		registration of the birth of a child of foreign nationals whose
			23 (2017) CRC: Take all necessary measures to		information is not recorded in the civil registry:
			ensure that all children are immediately registered at		https://www.bj.admin.ch/content/dam/data/bj/gesellschaft/zivilst
			birth and issued birth certificates, irrespective of		and/weisungen/ks-07/20-08-10-01-d.pdf (DE)
			their migration status or that of their parents.		See also the report of the Federal Council on the registration of
					births of non-Swiss children of 20 December 2006:

PRS.6.c	Is the child's nationality determined or recorded upon birth registration? If yes, please describe how and by whom (e.g. if the mother/father's nationality is recorded and/or automatically attributed to the child, if there's a formal procedure, if information on both parents is recorded etc.)		Yes, the child's nationality is recorded on the birth certificate. The nationality is determined by the cantonal civil registrar on the basis of the parents' documents, if available. Information on the parents is also recorded if available. If the information is not available or the parents' documentation not deemed to be credible, the relevant information is not recorded i.e. if the parents' nationality is unknown, the child's nationality will not be recorded on the birth certificate. If the parents are registered as stateless this information will be registered accordingly. There is no explicit legal	https://www.bj.admin.ch/dam/data/bj/gesellschaft/zivilstand/dok umentation/berichte/ber-br-beurkundung-d.pdf (DE)  Guidance of the Federal Office for the Civil Registry on the registration of foreign nationals in the civil registry: https://www.bj.admin.ch/content/dam/data/bj/gesellschaft/zivilst and/weisungen/weisungen-07/10-08-10-01-d.pdf (DE). Circular of the Federal Office for the Civil Registry on the registration of the birth of a child of foreign nationals whose information is not recorded in the civil registry: https://www.bj.admin.ch/content/dam/data/bj/gesellschaft/zivilst and/weisungen/ks-07/20-08-10-01-d.pdf (DE)
			basis. The Federal Office for the Civil Registration has issued guidance on the question. The precise procedure may, however, vary from one canton to another.	
PRS.6.d	If a child's nationality is not determined or recorded upon birth registration, is there a legal framework to determine the child's nationality later? If yes, please describe the procedure, including the legal grounds, deadlines, competent authority, and whether the child's best interests are taken into consideration.	States need to determine whether a child would otherwise be stateless as soon as possible so as not	If the relevant information becomes available at a later stage, it can still be recorded. The information must be submitted to the civil registry of the place of birth. There are no deadlines for the registration. The procedure is not formalised in law but based on administrative guidance from the Federal Office for the Civil Registry. There are, however, no safeguards in place to ensure that authorities check <i>ex officio</i> whether nationality can be established at a later stage if it has not been recorded upon birth. The best interests of the child are not systematically taken into consideration in the procedure.	Guidance of the Federal Office for the Civil Registry on the registration of foreign nationals in the civil registry: https://www.bj.admin.ch/content/dam/data/bj/gesellschaft/zivilst and/weisungen/weisungen-07/10-08-10-01-d.pdf (DE). Circular of the Federal Office for the Civil Registry on the registration of the birth of a child of foreign nationals whose information is not recorded in the civil registry: https://www.bj.admin.ch/content/dam/data/bj/gesellschaft/zivilst and/weisungen/ks-07/20-08-10-01-d.pdf (DE)
PRS.6.e	Are there credible reports to suggest that, in practice, children are prevented from registering their birth (or their birth certificate issued abroad is not recognised) because of parents' migration or residence status, sexual and/or gender identity, because they were born as a result of a surrogacy agreement, or other reasons (please specify)?	Joint General Comment No. 4 (2017) CMW and No. 23 (2017) CRC: Urge States parties to take all necessary measures to ensure that all children are	Problems with birth registration and delays have been reported. The fact that birth registration is handled at the cantonal level makes it difficult to find accurate and up to date information. A report by the Federal Council of 2009 reports that at a set date in 2007, 813 births were not yet registered because of missing information about the identity of the mother or the father of the child. 90 % of these cases were resolved within 6 months after the birth of the child. The Committee on the Rights of the Child in its 2015 Concluding Observations on the 2-4 <sup>th</sup> periodic report of Switzerland as well as in the 2021 Concluding Observations recommended that Switzerland ensures that birth registration is available as soon as possible for all children, regardless of their parents' legal status and/or origin.  There are no credible reports that the parent's sexual or gender identity directly leads to difficulties in registering the children of such couples. However, the prohibition of surrogacy in Switzerland can lead to the situation that a child born to a surrogate mother with a sperm donor is unable to acquire Swiss citizenship because neither of the Swiss parents is recognised as a biological parent and hence cannot pass on their nationality (the European Court of Human Rights issued a judgment on this issue in the case of D.B. and others v. Switzerland).	Federal Council Report on the Registration of the Birth of non- national children of 2009: https://www.bj.admin.ch/dam/data/bj/gesellschaft/zivilstand/dok umentation/berichte/ber-br-beurkundung-d.pdf (DE)  Committee on the Rights of the Child Concluding Observations: Switzerland, 2015: http://docstore.ohchr.org/SelfServices/FilesHandler.ashx?enc=6Qk G1d%2fPPRiCAqhKb7yhskw6ZHlSjLETdRql6Pfo3d19G0fwi7ZPZdEO VKAQgeqWKogX2iXEvcG5O%2bzGKtEo1nvnVtG%2fXYEnmWa47pl mDxnXlhPMHh5Fz%2fKc%2fL6gvzos  Committee on the Rights of the Child Concluding Observations: Switzerland 2021: https://tbinternet.ohchr.org/_layouts/treatybodyexternal/Downlo ad.aspx?symbolno=CRC/C/CHE/CO/5-6⟪=En (EN)  Federal Tribunal BGE 141 III 312, (see para. 6.4.3): https://www.bger.ch/ext/eurospider/live/de/php/clir/http/index.p hp?highlight_docid=atf%3A%2F%2F141-III- 312%3Ait⟨=de&zoom=&type=show_document  Federal Tribunal BGE 141 III 328 (see para. 6.7): https://www.bger.ch/ext/eurospider/live/de/php/clir/http/index.p

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			UNHCR and UNICEF, Background Note on Sex		hp?highlight_docid=atf%3A%2F%2F141-III-
			<u>Discrimination in Birth Registration (2021)</u> : All		328%3Ade⟨=de&zoom=&type=show_document
			parents regardless of their sex should have equal		
			rights to register the births of their children without		Swiss Government, Report on surrogacy (28 September 2012)
			discrimination. Laws or regulations that provide that		and in this report from the government:
			only opposite sex parents may register the birth of		http://www.bj.admin.ch/dam/bj/de/data/aktuell/news/2013/2013
			children should be reformed.		-11-29/ber-br-d.pdf
			Court of Justice of the European Union, V.M.A. v		
			Bulgaria, Case C-490/20 (2021): Domestic authorities		European Court of Human Rights, D.B. and others v. Switzerland
					•
			of an EU Member State are required to issue a birth		(application nos. 58817/15 and 58252/15), 22 November 2022:
			certificate and identity documents to a child who is a		https://caselaw.statelessness.eu/caselaw/ecthr-db-and-others-v-
			national of that state and was born in another EU		<u>switzerland</u>
			Member State, including when the birth certificate		
			contains two parents of the same sex.		
		Are there mandatory reporting	Joint General Comment No. 4 (2017) CMW and No.	No. Guidance to the Civil Registry Ordinance of January 2011 on	Instruction to the Civil Registry Ordinance on the registration of
		requirements that would deter	23 (2017) CRC and Joint General Comment No. 3	the registration of non-nationals explicitly prohibits illegal stays	non-nationals with regard to legal stay in the country (January
		undocumented parents from coming	(2017) CMW and No. 22 (2017) CRC: Legal and	from being reported to the migration authorities. The same applies	2011):
		forward to register their children (e.g.	practical obstacles to birth registration should be	to medical authorities or schools. Hence there is a firewall that	https://www.bj.admin.ch/content/dam/data/bj/gesellschaft/zivilst
			removed, including by prohibiting data sharing	prohibits the sharing of information with immigration authorities.	and/weisungen/weisungen-07/10-11-01-02-d.pdf (DE)
		health or civil registry authorities	- 11		and/ weisungen/ weisungen-07/ 10-11-01-02-0.pdi (DE)
		required to report undocumented	between health providers or civil servants	However, the firewall is not firmly enshrined in law but only in an	
		migrants)? If not, is there a clear	responsible for registration with immigration	instruction. Accordingly, the UN Committee on the Rights of the	Reports about problems relating to health insurance are
		firewall to prohibit the sharing of	enforcement authorities; and not requiring parents	Child in its 2021 Concluding Observations on the 5-6th periodic	informal/anecdotal.
PRS.6.f		information by other entities with	to produce documentation regarding their migration	report of Switzerland has called upon the state party to ensure	
FN3.0.1		immigration authorities?	status. Children's personal data, in particular	that parents without regular residence status are not reported	Committee on the Rights of the Child Concluding Observations:
			biometric data, should only be used for child	when registering their children. A problem can, moreover, arise if	Switzerland 2021:
			protection purposes.	the health insurance of an undocumented person states a false	https://docstore.ohchr.org/SelfServices/FilesHandler.ashx?enc=6Q
			CoE, ECRI General Policy Recommendation No.	address and this address is reported to the civil registry.	kG1d%2fPPRiCAghKb7yhskw6ZHlSjLETdRgl6Pfo3d1NvnK5THZx5bb
			16(2016): States should clearly prohibit the sharing		TxKcdb7sjL6kit5QJmBhUpnMjamtc1x031v6TrBe86Csb6K%2fdS%2b
			of information about migrants suspected of irregular		%2fMviEckBz%2fABIvhpvr8Z5Q (EN)
					702TIVIVIECKDZ702TABIVIIDVIOZ3Q (EIV)
			presence with immigration authorities. These		
			firewalls must be binding on state authorities and		
			the private sector.		
		Is there a statutory deadline for birth	Joint General Comment No. 4 (2017) CMW and No.	The birth must be registered immediately or at least within three	Article 35, Civil Registry Ordinance:
		registration? If yes, please state the	23 (2017) CRC: Measures should also be taken to	days. Late registration is possible.	https://www.admin.ch/opc/de/classified-
		deadline and whether late birth	facilitate late registration of birth and to avoid		compilation/20040234/index.html#a35
		registration is possible in law and	financial penalties for late registration.		Article 35, Civil Registry Ordinance:
		practice.	HRC, Resolution A/HRC/RES/20/4 (2012): Calls upon		https://www.admin.ch/opc/fr/classified-
			States to ensure free birth registration, including free		compilation/20040234/index.html#a35 (FR)
PRS.6.g			or low-fee late birth registration, for every child.		Federal Council Report on the Registration of the Birth of non-
			General Comment No 7 (2005) CRC: States should		national children of 2009:
					https://www.bj.admin.ch/dam/data/bj/gesellschaft/zivilstand/dok
			facilitate late registration of birth and ensure that		
			children who have not been registered have equal		umentation/berichte/ber-br-beurkundung-d.pdf (DE)
			access to health care, protection, education and		
			other social services.		
		Are there additional requirements for	As above	No.	
		late birth registration (e.g. fees,			
DDC C F		documents, court procedure)? Please			
PRS.6.h		describe the procedure including the			
		competent authority and procedural			
		deadlines.			
		Does the government have any	UNHCR, Global Action Plan to End Statelessness	No.	
		_		No.	
DDC =	Reducing in situ	programmes in place to promote civil	2014-24 (2014): Action 7		
PRS.7.a	statelessness	registration (including birth			
	21212.23311233	registration)? If yes, please provide			
		details.			
		Are there particular sections of the	1961 Convention: Article 9	Yes. Undocumented migrants.	SEM, Illegale/Irreguläre Migration:
PRS.7.b		population - such as minority groups or	UNHCR, Global Action Plan to End Statelessness		https://www.sem.admin.ch/sem/de/home/internationales/illegale
		people affected by conflict - believed	2014-24 (2014): Action 4		-migration.html (DE)
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	to be stateless for view of stateless =	LIDC Decommendations of the Ferries on Minarity		
	to be stateless/at risk of statelessness?	HRC, Recommendations of the Forum on Minority		
	Please provide details and source of	Issues (2019): States should take legislative,		
	information.	administrative and policy measures aimed at		
	Has the State implemented any other	eliminating statelessness affecting minorities.  1961 Convention	No	
	measures specifically aimed at	UNHCR, Global Action Plan to End Statelessness	No.	
	reducing (risk of) statelessness? (e.g.	2014-24 (2014): Actions 1 & 8		
	identification, registration or	UNHCR, Good Practices Paper - Action 1 (2022):		
	naturalisation campaigns, removal of	States generally address and resolve situations of		
DDC 7 -	treaty reservations, reform of	statelessness through law and policy reform enabling		
PRS.7.c	discriminatory laws, etc.)	stateless persons to acquire nationality automatically		
		by operation of law, through a simple registration		
		process, or through naturalisation. Non-automatic		
		procedures are generally a less effective way to		
		resolve statelessness because they require the		
		person concerned to take certain steps to acquire		
		nationality.		
	Are there any provisions on	1961 Convention: Article 8 & 9	Yes. An individual can be deprived of their nationality if it was	Article 36, 37, 5 & 42, Nationality Act (2014):
	deprivation of nationality that could	ECN: Article 7(3)	acquired fraudulently even if they may be rendered stateless as a	https://www.admin.ch/opc/fr/official-compilation/2016/2561.pdf
	render a person stateless? Please state	UDHR: Article 15(2)	result (unless they are a child) (Swiss Nationality Act, Art. 36;	(FR)
	whether there is a safeguard against	<u>Principles on Deprivation of Nationality</u> and the <u>Draft</u>	'annulment'). There are safeguards to prevent statelessness in all	
	statelessness established in law and on	Commentary: Principle 2.2: Deprivation of nationality	other cases where deprivation of nationality is permitted. Under	
	what grounds deprivation of	refers to any loss, withdrawal or denial of nationality	Article 36, a naturalisation decision may be declared null and void	
	nationality may result in statelessness	that was not voluntarily requested by the individual;	if it has been obtained through false information or by concealing	
	(e.g. national security, fraud, etc.).	Principles 4, 5 & 6	material facts. 'Annulment' is possible within two years of the	
		HRC, Report of the Secretary-General on Human	authorities becoming aware of the legally relevant circumstances,	
		Rights and Arbitrary Deprivation of Nationality	but at the latest within eight years after acquisition of nationality.	
		(2009): para. 23	In principle, the measure extends to everyone included in the	
PRS.8.a Deprivation of		<u>UNHCR Guidelines on Statelessness No.5 (2020): the</u>	naturalisation decision, including children. However, children are	
nationality		prohibition of arbitrary deprivation of nationality	not included if the child would become stateless as a result. A	
		also includes situations where there is no formal act	person whose nationality has been 'annulled' is prohibited from	
		by a State but where the practice of its competent	naturalisation for a period of two years.	
		authorities clearly shows that they have ceased to		
		consider a particular individual/group as national(s)		
		(e.g. where authorities persistently refuse to issue or		
		renew documents without providing an explanation		
		or justification).		
		ILEC Guidelines (2015): Deprivation of nationality		
		must have a firm legal basis, should not be		
		interpreted extensively or applied by analogy and		
		deprivation-provisions must be predictable.		
	Who is the competent authority for	1961 Convention: Article 8(4)	The SEM is the competent authority. In principle, deprivation is	Article 42, Nationality Act (2014):
	deprivation of nationality and what	ECN: Articles 10 to 13	subject to prior sentencing except for cases where a criminal	https://www.admin.ch/opc/fr/official-compilation/2016/2561.pdf
	procedural safeguards are in place (e.g.	<u>Principles on Deprivation of Nationality</u> : Principle 7.	procedure seems futile as the State where the criminal acts	(FR)
	due process, fair trial, participation in	Deprivation of nationality must be carried out in	occurred is not willing or able to pursue a criminal procedure or to	Article 30, Ordonnance on Swiss Nationality:
	the proceedings, legal aid, decision in	pursuance of a legitimate purpose, provided for by	provide judicial assistance. The decision of the SEM can be	https://www.admin.ch/opc/fr/official-compilation/2016/2577.pdf
	writing with reasoning, judicial	law, necessary, proportionate and in accordance	appealed at the Federal Administrative Tribunal and ultimately at	(FR)
	oversight, appeal, time limit, subject to	with procedural safeguards; Principle 8: Everyone	the Federal Tribunal. Free legal aid and representation is available	Article 65, Administrative Procedure Act (appeals procedure and
PRS.8.b	prior sentencing)?	has the right to a fair trial or hearing and to an	both at first instance and appeals stage. However, this is	first instance procedures):
		effective remedy and reparation.	conditional on the person having insufficient means and the case	https://www.admin.ch/opc/en/classified-
		<u>ILEC Guidelines (2015)</u> : The consequences of a	having some prospect of success.	compilation/19680294/index.html#a65 (EN)
		decision to deprive somebody of their nationality		
		must be assessed against the principle of		
		proportionality. Adequate procedural safeguards are		
		essential. Decisions should only take effect when the		
		(judicial) decision cannot be challenged anymore.		

	Annual diana and denotication of		V- Designation of mationality and the state of the state	CENA Handbark Nationality in AC.
	Are provisions on deprivation of		Yes. Deprivation of nationality can occur in two situations; on the	SEM, Handbook Nationality, p. 16:
	nationality applied in practice? Have		one hand, in the case of annulment because of fraudulent	https://www.sem.admin.ch/dam/data/sem/rechtsgrundlagen/wei
	they been applied even where it		acquisition. On the other hand, in case of revocation for national	sungen/buergerrecht/hb-bueg-kap2-d.pdf (DE)
	results in (risk of) statelessness? If		security considerations. Both provisions are applied in practice.	
	available, please provide any sources		'Annulment' of naturalisation is relatively frequent. There are	The official numbers of 'annulments' and revocations of
	of data or information on cases that		roughly 150 procedures per year, of which 50 result in the actual	naturalisation are not published.
	resulted in statelessness.		'annulment' of naturalisation and deprivation of nationality with	·
			the possible consequence of statelessness. Most cases are	Swiss Info, 'Swiss revoke mother's citizenship over suspected
PRS.8.c			facilitated naturalisations based on marriage with a Swiss national	Islamic State links', 2 January 2022:
			where the marriage/relationship was found to be merely for the	https://www.swissinfo.ch/eng/nationality_swiss-revoke-mother-s-
			purposes of naturalisation. Another case of application are criminal	citizenship-over-suspected-islamic-state-links/45468312
				Citizenship-over-suspecteu-islamic-state-iiiks/45406512
			procedures, mainly abroad, which are not reported by the person	Control late (Donal matter and attainment of Control attainment in four first
			concerned.	Swiss Info, 'Dual national stripped of Swiss citizenship for first
			Cases of revocation of citizenship have increased in recent years,	time', 13 September 2019:
			but overall the numbers remain low (2 cases entered into force so	https://www.swissinfo.ch/eng/terrorism_dual-national-stripped-
			far). Revocation is not allowed where it results in statelessness.	of-swiss-citizenship-for-first-time/45221270
	Are there safeguards in law and	1961 Convention: Article 7	Yes, renunciation of nationality requires that the person concerned	Article 37 Nationality Act (2014):
	practice to prevent renunciation or	ECN: Articles 7 and 8	holds or is at least assured of another nationality.	https://www.admin.ch/opc/en/classified-
PRS.8.d	other forms of voluntary loss of			compilation/20092990/index.html#a37
	nationality from resulting in			
	statelessness?			
	Are there any provisions on	Principles on Deprivation of Nationality Principle 4:	Yes, Article 42 of the Nationality Act allows for deprivation of	SEM, Handbook Nationality, p. 16:
	deprivation of nationality in a national	States shall not deprive persons of nationality for the	nationality if the person has acted seriously detrimentally to the	https://www.sem.admin.ch/dam/data/sem/rechtsgrundlagen/wei
	security context (regardless of whether	purpose of safeguarding national security. Where	interests or the reputation of Switzerland (and does not become	sungen/buergerrecht/hb-bueg-kap2-d.pdf (DE)
	they could render a person stateless)?	provisions exist, these should be interpreted	stateless). There are cases of this provision being applied in	News report about ongoing deprivation procedures, Neue Zürcher
	Please describe these provisions and	narrowly and in accordance with international law	practice. On 11 September 2019, the SEM announced that for the	Zeitung, 6.4.2018: https://www.nzz.ch/schweiz/der-bund-will-
	if/how they are applied in practice.	standards.	first time it had ordered a Turkish-Swiss dual national convicted of	jihadisten-den-pass-entziehen-ld.1374831 (DE)
	il/flow tiley are applied ill practice.			Iniduisten-den-pass-entzienen-id.1574651 (DE)
		UNHCR Guidelines on Statelessness No.5 (2020):	terrorism-related offences to be deprived of his Swiss nationality	F- d A d
		Laws that permit deprivation of nationality on the	on the basis of Article 42 of the Nationality Act. This decision has	Federal Administrative Court F 5427/2019 of 31 May 2021.
		grounds of terrorism should be publicly available and	been appealed to the Federal Administrative Court. The Federal	Federal Court <u>1C 457/2021 of 25 March 2022</u>
		precise enough to enable individuals to understand	Administrative Court and, on appeal, the Federal Court, have both	
		the scope of impermissible conduct.	upheld the decision to deprive the applicant of his Swiss	See also: Barbara von Rütte, Der Entzug des Bürgerrechts. Eine
			nationality. Relying on the case law of the ECtHR in the case of	Einordnung der Schweizer Praxis, sui generis 2023, S. 95,
			Ghoumid v. France, both Courts argued that the requirements for	https://doi.org/10.21257/sg.232
PRS.8.e			deprivation were fulfilled, and that the decision was proportionate	Alicia Giraudel, Im Namen der Sicherheit. Präventive
FN3.6.E			given the alleged damage to Switzerland's reputation. The	Administrativmassnahmen im Ausländer- und Asylrecht vor dem
			proportionality assessment was, however, very superficial, and did	Hintergrund der Schweizer Terrorismusbekämpfung, Jusletter vom
			not consider the effectiveness and necessity of the measure and	17. April 2023, DOI: 10.38023/47be1eb4-d1c9-445e-8627-
			the availability of less intrusive measures. The Courts, moreover,	392e6583bef1
			found the deprivation order not to be discriminatory, without	
			however conducting a substantive evaluation.	
			The wever contacting a substantive evaluation.	
			A second deprivation order was issued on 31 December 2019	
			against a French-Swiss dual national. The woman, who is currently	
			residing in Syria, has been suspected of supporting terrorist	
			activities but not convicted. As she has not appealed the decision,	
			it entered into force. Neither of these cases resulted in	
			statelessness.	
		LICEND A III L 26		
	Are there any provisions on	ICCPR: Article 26	The provisions on deprivation of nationality risk discriminating on	
	deprivation of nationality that directly	1961 Convention: Article 9	the basis of nationality status if they are only applied to dual	
	or indirectly discriminate a person or	ECN: Article 5	nationals. Moreover, they risk discriminating on the basis of ethnic	
	group of persons on any ground	<u>Principles on Deprivation of Nationality</u> : Principle 6.	or national origin, race, or religion since they tend to	
PRS.8.f	prohibited under international law or	Prohibited grounds for discrimination include race,	disproportionately affect people with a migrant background or	
	that discriminate between nationals?	colour, sex, language, religion, political or other	members of minority groups, specifically Muslims in the two recent	
	Please describe these provisions and	opinion, national or social origin, ethnicity, property,	cases of deprivation on national security grounds. Moreover,	
	if/how they are applied in practice.	birth or inheritance, disability, sexual orientation or	deprivation of nationality of women risks discriminating on the	
		gender identity, or other real or perceived status,	basis of gender.	
		10	0	

		characteristic or affiliation. Each State is also bound by the principle of non-discrimination between its nationals.		
	Are there safeguards to prevent	1961 Convention: Article 6	Except for the case of annulment, deprivation has no impact on	Article 36(4) Swiss Citizenship Act.
	derivative loss of nationality (i.e., loss	CRC: Articles 2(2), 7 and 8	children and spouses. In case of annulment, children may not be	
	of nationality on the basis that a	CEDAW: Article 9(1)	included in the annulment order if it would result in statelessness.	
	parent or a spouse has been deprived	Principles on Deprivation of Nationality: States must		
	of that nationality)? Please describe	take all appropriate measures to ensure that the		
PRS.8.g	the potential impact of deprivation on	child is protected against all forms of discrimination		
	children and spouses.	or punishment on the basis of the status, activities,		
		expressed opinions, or beliefs of the child's parents,		
		legal guardians, or family members (Principle 9.7).		
		The derivative loss of nationality is prohibited		
		(Principle 9.8).		

#### Resources

Please list the most relevant judgments relating to statelessness and include links to the cases (where available).  - Federal Administrative Court F-5427/2019 of 31 May 2021 and Federal Court 1C_457/2021 of 25 March 2022 regarding deprivation of Swiss citizenship for reasons of national security - Federal Administrative Court F-4508/2020, 16 February 2023, where the Court confirmed that a legitimate interest to recognition of statelessness in Switzerland is given, even if a person was already recognized in another European country, if that person cannot avail themselves of the necessary protection of the 1954 Convention in that country  - Federal Court 2C_587/2021, 16 February 2022, where the Court BVGer F-5427/2019 of 31 May 2021.  BGer 1C_457/2021 of 25 March 2022  BVGer F-4508/2020 of 16 February 2023  BGer 2C_587/2021  BVGer F-4508/2020  BGer 2C_330/2020  BGer 2C_415/2020  BGer 2C_415/2020  BGer 2C_415/2020  BVGer F-61297/2017  BVGer F-618/2018  BVGer F-64508/2020, of 16 February 2023  BVGer F-61297/2017  BVGer F-618/2018  BVGer F-64508/2020, of 16 February 2023  BGer 1C_457/2021 of 25 March 2022  BGer 1C_457/2021 of 25 March 2022  BGer 2C_415/2020  BGer 2C_415/2020  BVGer F-618/2018  BVGer F-64508/2020, of 16 February 2023, where the Court or the person country, if that person cannot avail themselves of the necessary protection of the 1954 Convention in that country  - Federal Court 2C_587/2021, 16 February 2022, where the Court	Item Subtheme	e Question	International Norms & Good Practice	Answer	Source
Confirmed the new interpretation of Article 12(0) of the 1934 Confirmed the new interpretation of Article 12(1) of the 1934 Confirmed the new interpretation of a right to the cases an SDP under Article 8 ECHIL, the requirement of proving a legislanus intended that give the recognition of a right to access an SDP under Article 8 ECHIL, the requirement of proving a legislanus intended to access the SDP might be athliaring your level (2013) 700 BORY 2014 Confirmed to access the SDP under Article 8 ECHIL, the requirement of proving a legislanus interpreted Article 12(1) of the 1934 Commention and under that a person can only be considered to be within the protection of UNWAN Aft not can actually avail benefit of that protection of UNWAN Aft not can actually avail benefit of that protection in the care in the state of	RFS 1 a Published	Please list the most relevant judgments relating to statelessness and include links to the cases (where available).	International Norms & Good Practice	Federal Administrative Court F-5427/2019 of 31 May 2021 and Federal Court 1C_457/2021 of 25 March 2022 regarding deprivation of Swiss citizenship for reasons of national security Federal Administrative Court F-4508/2020, 16 February 2023, where the Court confirmed that a legitimate interest to recognition of statelessness in Switzerland is given, even if a person was already recognized in another European country, if that person cannot avail themselves of the necessary protection of the 1954 Convention in that country Federal Court 2C_587/2021, 16 February 2022, where the Court confirmed the new interpretation of Article 1(2)(i) of the 1954 Convention with regard to Palestinians from Syria. Federal Administrative Court F-1297/2017, 14 December 2021, where the Court found that given the recognition of a right to access an SDP under Article 8 ECHR, the requirement of proving a legitimate interest to access the SDP might be arbitrary (not yet confirmed in further jurisprudence). Federal Court 2C_330/2020, 6 August 2021, where the Court interpreted Article 1(2)(i) of the 1954 Convention and ruled that a person can only be considered to be within the protection of UNWRA if he or she can actually avail herself of that protection. It currently cannot be required that a person travels to Syria to receive protection by UNWRA. Federal Court 2C_415/2020, 30 April 2021: a person is to be recognized as stateless even if he or she technically would have the opportunity to acquire Syrian nationality as they cannot be require to travel to Syria at the moment. Federal Administrative Court F-1297/2017, 14 December 2021: legitimate interest to be recognized as stateless as a refugee with a permanent residence permit and free legal aid. Federal Administrative Court F-6718/2018, 19 February 2021: Possibility to withdraw the statelessness status Federal Administrative Court F-6718/2018, 19 February 2021: Possibility to withdraw the statelessness Federal Administrative Court F-6073/2014, 6 April 2017: Family with father from Sierra L	BVGer F-5427/2019 of 31 May 2021.  BGer 1C 457/2021 of 25 March 2022  BVGer F-4508/2020 of 16 February 2023  BGer 2C 587/2021  BVGer F-1297/2017  BGer 2C 330/2020  BGer 2C 415/2020  BGer 2C 357/2020  BVGer F-1297/2017  BVGer F-6718/2018  BVGer D-4248/2015  BVGer F-4576/2017  BVGer F-6073/2014  BVGer G-1873/2013  BGer BGE 140 II 65  BVGer BVGE 2013/60  BGer 2C 36/2012  BGer 2C 763/2008  BGer 2C 1/2008

			E       0	
			- Federal Court <u>2C 36/2012</u> , 10 May 2012: recognition of	
			statelessness and state success (Kosovo) and possibility to acquire	
			another nationality	
			- Federal Court 2C 763/2008, 26 March 2009: direct applicability	
			of the 1954 Convention	
			- Federal Court <u>2C 1/2008</u> , 26 March 2009: definition of	
			statelessness under Article 1 1954 Convention and Swiss practice	
			·	
			- Federal Tribunal <u>BGE 115 V 4</u> , 13 March 1989: definition of	
	<u> </u>		refugee and statelessness	
	Are there specialised lawyers or	<u>UNHCR, Handbook on Protection (2014)</u> : Applicants	There is no specialised dedicated law firm or organisation	List of legal advisory services for asylum seekers and refugees (not
	organisations providing free advice to	must have access to legal counsel.	providing free advice to stateless persons or those at risk of	specialised on statelessness issues)
	stateless people or those at risk of		statelessness. Several organisations provide free legal advice for	https://www.refugeecouncil.ch/assets/hilfe/170530-rbsadr-
Free legal	statelessness? If yes, please describe.		migrants on general migration law issues, e.g. for undocumented	extern.pdf
I RES.Z.a I			migrants or for asylum seekers. Legal advisory services for	
assistance			refugees and asylum seekers are also approached by persons	
			seeking statelessness recognition. A couple of lawyers have	
			assisted a number of persons with their applications for	
			statelessness status.	
	Is there domestic academic literature		There is academic literature on statelessness, in particular to	
	on statelessness? Please list and		following contributions:	
	provide references and hyperlinks		_	
	(where available).		- Pablo Arnaiz, Staatenlose im internationalen und schweizerischen	
	(Where available).		Recht, in: Actualité du droit des étrangers, pp. 57-154	
			- Véronique Boillet, "Généralités" (pp. 1-19); and "Le statut de	
			l'apatride" (pp. 21-29), in: Actualité du droit des étrangers.	
			- Olivia Brunner, De iure Staatenlose in der Schweizer	
			Rechtsordnung, in: Achermann et al. (ed.), Jahrbuch für	
			Migrationsrecht 2014/2015, Bern 2015, pp. 61-92	
			- Karen Hamann, Statelessness Determination: The Swiss	
			Experience, in: Forced Migration Review 54(2017), pp. 96-98	
			- Daniel Moeckli, "Auf unehrliche Weise in unseren Staatsverband	
			eingeschlichen" : die Nichtigerklärung der Einbürgerung, in:	
			Zeitschrift für schweizerisches Recht ZSR, Vol 138 No. 4 (2019), pp.	
			381-399.	
			- Nina Murray/Barbara von Rütte, Civil society asks the Human	
			Rights Council to hold Switzerland to account on statelessness,	
			ENS Blog Post, http://www.statelessness.eu/blog/civil-society-	
DEC 2 -			asks-human-rights-council-hold-switzerland-account-statelessness	
RES.3.a Literature				
			- Minh Son Nguyen, La procédure de détermination de l'apatridie,	
			in: Actualité du droit des étrangers, pp. 31-56	
			- Brigitte Studer (translated by Kate Sturge), Nationality as	
			Contingent National Belonging: Married Women and Foreigners in	
			Twentieth-Century Switzerland, in: Gender & History: Special	
			Issue: Gender, Nationalities and Subjectivities (2001), pp. 622-654	
			- Véronique Boillet and Hajime Akiyama, Statelessness and	
			International Surrogacy from the International and European Legal	
			Perspectives, in: Swiss Review of International and European Law,	
			27 (2017) 4, p. 513-534	
			- Barbara von Rütte, Rechtliche Herausforderungen beim Schutz	
			staatenloser Personen in der Schweiz, in: ASYL 2/2019, p. 3-9	
			•	
			- Jyothi Kanics, Preventing statelessness: ensuring migrant and	
			refugee children's right to acquire a nationality, in: ASYL 2/2019,	
			p. 10-16.	
			- Swiss Refugee Council, Asyl, Staatenlosigkeit, 2022/04	
			https://asyl.recht.ch/de/hefte/2022?ausgabe=4	
			- Dina Hungerbühler, Die Rechtsstellung palästinensischer	
			Geflüchteter in der Schweiz. Ein Blick in die Schweizer Rechtspraxis	

		zur Anwendung der Ausschlussklausel im	
		Staatenlosenübereinkommen, in: ASYL 4/2022, S. 9-14.	
		- Maureen Grossmann, Die Notwendigkeit einer	
		spezialgesetzlichen Regelung im Staatenlosigkeitsverfahren. Mit	
		Blick auf die Regelung der unentgeltlichen Rechtspflege, in: ASYL	
		4/2022, S. 14-19.	
		- Barbara von Rütte, Der Entzug des Bürgerrechts. Eine Einordnung	
		der Schweizer Praxis, sui generis 2023, S. 95,	
		https://doi.org/10.21257/sg.232.	
		- Pablo Arnaiz, § 13 Staatenlose, in: Peter Uebersax et al. (Hrsg.),	
		Ausländerrecht, Eine umfassende Darstellung der Rechtsstellung	
		von Ausländerinnen und Ausländern in der Schweiz, Helbing	
		Lichtenhahn 2022, S. 779-835.	
		- Barbara von Rütte, Das Kind im Bürgerrecht, in: Alberto	
		Achermann et al. (eds.), Jahrbuch für Migrationsrecht 2022/2023,	
		2023, S.119-155.	