ENS Statelessness Index Survey 2022: Croatia



Contents

Contents

Country context (optional)	2
International and Regional Instruments	3
1954 Convention	3
1961 Convention	3
Other conventions	3
Stateless Population Data	5
Availability and sources	5
Stateless in detention data	6
Statelessness Determination and Status	7
Definition of a stateless person	7
Training	7
Existence of a dedicated SDP	7
Temporary protection for people fleeing war	8
Procedures in which statelessness can be identified and other routes to regularisation (Group 2)	8
Access to procedures (Group 2)	9
Assessment (Group 2)	10
Procedural safeguards (Group 2)	11
Protection (Group 2)	11
Detention	13
Immigration detention	13
Identification of statelessness	14
Procedural safeguards	15
Protections on release	17
Return and readmission agreements	17
Prevention and Reduction	19
Naturalisation	19
Stateless born on territory	20
Foundlings	22
Adoption	22
lus sanguinis	22
Birth registration	23
Reducing in situ statelessness	25
Deprivation of nationality	26
Resources	29
Published judgments	29
Free legal assistance	30
Literature	30

Please use this field to provide any relevant contextual or background information about the country's law, policy, and practice, or the stateless population, to help contextualise the information in the survey (optional question).

International and Regional Instruments

Item	Subtheme	Question	International Norms & Good Practice	Answer	Source
IOB.1.a	1954 Convention	Is your country party to the 1954 Statelessness Convention?	UN Convention Relating to the Status of Stateless Persons, 1954	Yes.	https://narodne- novine.nn.hr/clanci/medunarodni/1993 10 12 27.html
IOB.1.b		If yes, when was ratification/accession?		8 October 1991	
IOB.1.c		Are there reservations in place? Please list them.	Best practice is no reservations. If there are, they should have little or no impact on the rights of stateless people.	No.	
IOB.1.d		Does the Convention have direct effect?	Best practice is that the Convention has direct effect, though this may depend on the legal regime.	Yes.	
IOB.2.a	1961 Convention	Is your country party to the 1961 Statelessness Convention?	UN Convention on the Reduction of Statelessness, 1961	Yes.	https://narodne- novine.nn.hr/clanci/medunarodni/2011 06 8 66.html
IOB.2.b		If yes, when was ratification/accession?		The Convention entered into force on 21 December 2011.	
IOB.2.c		Are there reservations in place? Please list them.	As above	No.	Citizenship Act: https://www.zakon.hr/z/446/Zakon-o-hrvatskom- dr%C5%BEavljanstvu (English) https://www.refworld.org/pdfid/3ae6b4dc14.pdf
IOB.2.d		Does the Convention have direct effect?	As above	Yes.	
IOB.3.a	Other conventions	State party to European Convention on Nationality 1997? Please list any reservations.	European Convention on Nationality, 1997	The Republic of Croatia signed the Convention on 9 January 2005, but did not accede to it.	https://vlada.gov.hr/UserDocsImages//2016/Sjednice/Arhiva//136 -5.pdf
IOB.3.b		State Party to European Convention on Human Rights 1950? Please list any relevant reservations.	European Convention on Human Rights, 1950	The Republic of Croatia acceded to the Convention on 5 November 1997.	https://www.zakon.hr/z/364/(Europska)-Konvencija-za- za%C5%A1titu-ljudskih-prava-i-temeljnih-sloboda
IOB.3.c		State Party to Council of Europe Convention on the avoidance of statelessness in relation to State succession 2006? Please list any reservations.	Council of Europe Convention on the Avoidance of Statelessness in Relation to State Succession, 2006	No.	
IOB.3.d		Bound by Directive 2008/115/EC of the European Parliament and of the Council (EU Return Directive)? Please list any relevant reservations.	Directive 2008/115/EC of the European Parliament and of the Council (EU Return Directive)	Yes.	https://narodne-novine.nn.hr/clanci/sluzbeni/full/2018 05 46 860.html
IOB.3.e		State Party to Convention on the Rights of the Child 1989? Please list any relevant reservations.	Convention on the Rights of the Child, 1989	Yes, since 8 October 1991.	http://www.mvep.hr/hr/vanjska-politika/multilateralni- odnosi0/multi-org-inicijative/ujedinjeni-narodi/konvencija-o- pravima-djeteta/

	State Party to International Covenant	International Covenant on Civil and Political Rights,	Yes, since 8 October 1991.	https://narodne-
IOB.3.f	on Civil and Political Rights 1966?	<u>1966</u>		novine.nn.hr/clanci/medunarodni/1993 10 12 27.html
	Please list any relevant reservations.			
	State Party to International Covenant	International Covenant on Economic, Social and	Yes, since 8 October 1991.	https://narodne-
	on Economic, Social and Cultural	Cultural Rights, 1966		novine.nn.hr/clanci/medunarodni/1993 10 12 27.html
IOB.3.g	Rights 1966? Please list any relevant			
	reservations.			
	State Party to Convention on the	Convention on the Elimination of all Forms of	Yes, since 8 October 1991.	https://mup.gov.hr/online-prijave/zastita-djece-i-obitelji/nasilje-u-
	Elimination of all Forms of	Discrimination Against Women, 1979		obitelji-281678/konvencija-o-uklanjanju-svih-oblika-diskriminacije-
	Discrimination Against Women 1979?	CEDAW, Gen. Rec. 32 on the gender-related		zena-i-fakultativni-protokol-uz-konvenciju/281943
IOB.3.h	Please list any relevant reservations.	dimensions of refugee status, asylum, nationality		
105.3.11		and statelessness		
	State Party to Convention against	Convention against Torture and Other Cruel,	Yes, since 8 October 1991.	https://narodne-
	Torture and Other Cruel, Inhuman or	Inhuman or Degrading Treatment or Punishment,		novine.nn.hr/clanci/medunarodni/1993 10 12 27.html
IOB.3.i	Degrading Treatment or Punishment	<u>1984</u>		
	1984? Please list any relevant			
	reservations.			
	State Party to International	International Convention on the Elimination of All	Yes, since 8 October 1991.	https://narodne-
	Convention on the Elimination of All	Forms of Racial Discrimination, 1965		novine.nn.hr/clanci/medunarodni/1993 10 12 27.html
IOB.3.j	Forms of Racial Discrimination 1966?			
	Please list any relevant reservations.			
	,			
	State Party to the International	International Convention on the Protection of the	No.	
	Convention on the Protection of the	Rights of all Migrant Workers and Members of their		
IOB.3.k	Rights of all Migrant Workers and	Families, 1990		
	Members of their Families 1990?			
	Please list any relevant reservations.			
	State Party to the Convention on the	Convention on the Rights of Persons with	The Republic of Croatia ratified the Convention on 1 June 2007.	https://narodne-
	Rights of Persons with Disabilities	Disabilities, 2006	The Republic of Ground father the convention on 1 Julie 2007.	novine.nn.hr/clanci/medunarodni/2007 06 6 80.html
IOB.3.I	2006? Please list any relevant	Disabilities, 2000		novincaman, candification of the control of the candidate
100.5.1	reservations.			
	ובשבו עמנוטווש.			

Stateless Population Data

Item	Subtheme	Question	International Norms & Good Practice	Answer	Source
POP.1.a	Availability and sources	Does the State have a 'stateless' category in its data collection systems (e.g. census)? Please list available figures for the total stateless population on the territory and describe how data is disaggregated (e.g. by sex, age, residence).	CEDAW, Gen. Rec. 32 (2014): States parties should gather, analyse and make available sexdisaggregated statistical data and trends. Council of the European Union, Conclusions on Statelessness (2015): Recognise the importance of exchanging good practices among Member States concerning the collection of reliable data on stateless persons as well as the procedures for determining statelessness. UNHCR, Global Action Plan to End Statelessness 2014-24 (2014): Improve quantitative and qualitative data on stateless populations. ISI, The World's Stateless (2014): States should strengthen measures to count stateless persons on their territory.	The population census from 2021 contains a category "stateless". According to the census, 558 persons or 0,01% of the population do not have a citizenship. The data is disaggregated by residence (the majority of persons without citizenship reside in the City of Zagreb - 93). The data is not disaggregated by gender or age, nor by place of birth and ethnicity.	https://popis2021.hr/
POP.1.b		Do public authorities define data categories that may overlap (e.g. unknown nationality) or where stateless people might be more highly represented (e.g. Palestinian)? Please explain and provide any available figures.	As above	The population census from 2021contains a category "unknown citizenship". According to the census, 173 persons have unknown citizenship, compared to 2,137 in the last census in 2011. This decrease is likely due to the fact that the majority of people with 'unknown citizenship' who came from ex-Yugoslavia have resolved their status during the past ten years. Practice suggests that persons with unknown citizenship originate mainly from ex-Yugoslavia countries (Serbia, Kosovo, Bosnia-Herzegovina, Macedonia), with the most common causes being state succession and lack of birth registration in the birth registry books. The terms "stateless" and "unknown citizenship" are not defined in the methodology of the 2021 Census (although the term "stateless" is mentioned in the definition of "citizenship").	https://popis2021.hr/ Information on practice based on ILC's casefiles and experience.
POP.1.c		What is UNHCR's estimate for the stateless/at risk of statelessness population and what is the source for this estimate?	As above	UNHCR reports 2,890 persons under its statelessness mandate in Croatia, at the end of 2021. On UNHCR's Croatia website, which contains data that is not fully up to date, the number of stateless people reported is disaggregated: 36 stateless persons (source GoC/Ministry of Interior – registration); 54 of undetermined citizenship (source GoC/Ministry of Interior – registration); 713 stateless (census) and 2,083 of undetermined citizenship (census). According to the UNHCR's "Analysis of the legal framework concerning stateless persons and persons at risk of statelessness in Croatia", 27 stateless persons are officially recognised in Croatia (8 on temporary stay, 19 on permanent stay). If we count persons with undetermined citizenship with a right of temporary stay or permanent stay in Croatia (39), then the total number of stateless persons and persons at risk of statelessness officially recognised in Croatia is 66.	UNHCR Croatia website: https://www.unhcr.org/refugee-drzavljanstva UNHCR, Refugee Data Finder [query 'stateless persons' in Croatia]: https://www.unhcr.org/refugee-statistics/download/?url=6clvJk UNHCR, 2020, "Analysis of the legal framework concerning stateless persons and persons at risk of statelessness in Croatia", p. 80: https://www.irh.hr/dokumenti-2/d1/brosure-knjige/113-analiza-pravnog-okvira-koji-se-odnosi-na-osobe-bez-drzavljanstva-i-osobe-izlozene-riziku-bezdrzavljanstva-u-hrvatskoj
POP.1.d		Have there been any surveys or mapping studies to estimate the stateless population in the country?	As above	UNHCR published the study 'Stateless persons and persons at risk of statelessness in Croatia' in 2018. It concluded that the estimated number of people with unresolved legal status within the Roma population varies between 500 and 1,500 persons, with the most common estimate being approximately 1,000 persons. The research did not conclude how many of these are persons at risk of statelessness.	Stateless persons and persons at risk of statelessness in Croatia, Publisher: UNHCR, Zagreb, 2018.

		Does the State record and publish figures on people released from	Statelessness (2015): Recognise the importance of exchanging good practices among Member States concerning the collection of reliable data on stateless persons as well as the procedures for determining statelessness. As above	No.	UNHCR Croatia
POP.2.a	Stateless in detention data	provide.	CEDAW, Gen. Rec. 32 (2014): State parties should gather, analyse and make available sex-disaggregated statistical data and trends. ISI, The World's Stateless (2014): States should strengthen measures to count stateless persons on their territory. Equal Rights Trust, Guidelines (2012): States must identify stateless persons within their territory or subject to their jurisdiction as a first step towards ensuring the protection of their human rights. Council of the European Union, Conclusions on	indicators', which includes the nationality of people held in immigration detention, but there are no published records about stateless people held in immigration detention.	Statistical overview of basic safety indicators and work results in 2020, p. 161: https://mup.gov.hr/UserDocsImages/statistika/2021/Statisticki_pregled_2020_web.pdf Statistical overview of basic safety indicators and work results in 2021, p. 161: https://mup.gov.hr/UserDocsImages/statistika/2022/Statisticki_pregled_2021_Web.pdf
POP.1.g		Does the State record and publish figures on stateless people held in immigration detention? If yes, please	family member. UNHCR, Global Action Plan to End Statelessness 2014-24 (2014): Improve quantitative and qualitative data on stateless populations.	The Government maintains internal records on the number of stateless people held in detention centres, but this data is not published. The Ministry of Interior publishes annual 'basic safety	Statistical indicators of persons granted international protection in the Republic of Croatia in 2021: https://mup.gov.hr/UserDocsImages/statistika/2021/Medjunarod na zastita/Statisticki-pokazatelji-trazitelja-medjunarodne-zastite-do-31-12-2021.pdf Statistical indicators of persons granted international protection in the Republic of Croatia until 30. 09.2022: https://mup.gov.hr/UserDocsImages/2022/10/web%20statistike% 202022%20Q3(1).pdf Statistical overview of basic safety indicators and work results in 2019, p. 162: https://mup.gov.hr/UserDocsImages/statistika/Statisticki pregled
		Please provide any available figures for stateless refugees and/or asylumseekers and clarify if the State also counts these groups in figures for the stateless population (i.e. to avoid under/over-reporting).	As above. <u>EASO/EUAA, Practical guide on registration (2021)</u> : States should collect information from applicants for international protection about their nationality(ies) and potential lack of nationality. When registering families, it is important to collect this data for each	On 31 December 2021, there were 27 stateless asylum seekers (out of a total of 3.039 asylum seekers in Croatia) recorded in the Ministry of Interior data collection systems. During the first nine months of 2022, there were 4 stateless asylum seekers (out of a total 7.258 asylum seekers). According to our knowledge, the Government does not count these groups in figures for the	Statistical indicators of persons granted international protection in the Republic of Croatia until 30.06.2020: https://mup.gov.hr/UserDocsImages/statistika/2020/Me%C4%91u narodna%20za%C5%A1tita/Web%20statistika%2001.01 30.06.2020pdf
POP.1.f		Are there issues with the reliability of data or indications that the stateless population may be over/under reported? If yes, please describe.	As above	According to official data, the number of people who are stateless or at risk of statelessness is under 100. However, the figures from UNHCR and NGOs working with stateless persons and persons at risk of statelessness differs significantly from the official data.	UNHCR, 2020, "Analysis of the legal framework concerning stateless persons and persons at risk of statelessness in Croatia", p. 5, https://www.irh.hr/dokumenti-2/d1/brosure-knjige/113-analiza-pravnog-okvira-koji-se-odnosi-na-osobe-bez-drzavljanstva-i-osobe-izlozene-riziku-bezdrzavljanstva-u-hrvatskoj
POP.1.e		Are there any other sources of estimates for the stateless population not covered by the above? Please list sources and figures.	As above	According to the National Plan for Roma Inclusion 2021 - 2027, over 98% of the Romani population has Croatian citizenship, while 1.8% of Romani people in Croatia are without Croatian citizenship, of which 23 are stateless persons.	National Plan for Roma Inclusion 2021 – 2027: https://commission.europa.eu/system/files/2021-12/ukljucivanje- roma publikacija web en.pdf

Statelessness Determination and Status

Item	Subtheme	Question	International Norms & Good Practice	Answer	Source
SDS.1.a	Definition of a stateless person	Is there a definition of a stateless person in national law? Do the definition and exclusion provisions align with the 1954 Convention? Please provide details.	1954 Convention: Articles 1(1) & 1(2).	Article 3 of the Foreigners Act adopted on 1 January 2021 provides a definition of a stateless person. The official English translation of the Act previously in force states "a stateless person means a person who is not considered to be a citizen by any state under its national legislation", which is narrower than the 1954 Convention definition. However, according to experts, the definition in the original Croatian version of the Act is in line with the 1954 Convention.	Article 3 of the Foreigners Act, OG, no. 133/2020, 114/22: https://narodne-novine.nn.hr/clanci/sluzbeni/2020 12 133 2520.html(HR)
SDS.2.a	Training	Is there training to inform different public authorities about statelessness? If yes, please provide details (e.g. who provides training to whom/how often?)	UNHCR Executive Committee, Conclusion No. 106 (LVII) (2006): Requests UNHCR to actively disseminate information and, where appropriate, train government counterparts on appropriate mechanisms for identifying, recording, and granting a status to stateless persons.	In 2021, UNHCR organised three formal trainings in Rijeka, Pula and Slavonski Brod about statelessness for representatives of the Ministry of Interior. UNHCR Croatia, together with the Red Cross and the Ministry of Interior, also organises annual conferences on international protection of refugees and statelessness for government bodies, judges, and lawyers.	ILC practice UNHCR Croatia
SDS.2.b		Is there training for judges and lawyers on statelessness? If yes, please provide details (e.g. provider, frequency).	UNHCR, Good Practices Papers – Action 6 (2020): Officials who may be in contact with stateless persons need to be trained to identify potential applicants for statelessness status and refer them to appropriate channels. UNHCR, Geneva Conclusions (2010): It is recommended that States provide specialised training on nationality laws and practices, international standards and statelessness to officials responsible for making statelessness determinations.	See SDS.2.a.	ILC practice
SDS.3.a	Existence of a dedicated SDP	Which of the following best describes the situation in your country? Choose only one and then proceed to question indicated. 1. There is a dedicated statelessness determination procedure (SDP) established in law, administrative guidance, or judicial procedure, leading to a dedicated statelessness status (answer Question SDS.3.b. and proceed to Question 4a). 2. There is no dedicated SDP leading to a dedicated statelessness status, but there are other procedures in which statelessness can be identified (e.g. partial SDPs with no status/rights attached, residence permit or naturalisation applications, refugee status determination, ad hoc procedures, etc.), or other routes through which stateless people could regularise their stay and/or access their rights (answer Question SDS.3.b. and proceed to Question 10a). 3. There is a dedicated statelessness status but no formal procedure for	UNHCR, Handbook on Protection (2014): It is implicit in the 1954 Convention that States must identify stateless persons to provide them appropriate treatment to comply with their Convention commitments. UNHCR, Good Practices Papers – Action 6 (2020): Establishing a statelessness determination procedure is the most efficient means for States Parties to identify beneficiaries of the Convention.	2. There is no dedicated SDP leading to a dedicated statelessness status, but there are other procedures in which statelessness can be identified	

		determining this (answer Question SDS.3.b. and proceed to Question 15a).			
SDS.3.b	Temporary protection for people fleeing war	Does the State offer a temporary form of protection to stateless people and people at risk of statelessness from Ukraine? Please describe any barriers for stateless people or people at risk of statelessness in accessing the territory or receiving protection (e.g. for people who cannot fulfil eligibility requirements in line with the EU Temporary Protection Directive, if applicable).	EU Temporary Protection Directive (2001) EU Council Implementing Decision (2022) establishing the existence of a mass influx of displaced persons from Ukraine & European Commission, Operational guidelines ENS, Briefings on access to protection for stateless people fleeing Ukraine: Everyone fleeing the war in Ukraine should be guaranteed access to the territory. European countries must extend temporary forms of protection to all stateless people and those with undetermined nationality who cannot meet current eligibility requirements, due to their statelessness or documentation status. Lack of documentation should not prevent access to international protection or other forms of protection.	The Ministry of Interior created a webpage "Croatia for Ukraine" which contains all useful information for the reception and care of displaced persons from Ukraine, but also information for everyone who wants to help the displaced population of Ukraine. There are several sections included in the webpage: first acceptance, temporary protection status, rights and obligations of a person under temporary protection, accommodation, social rights and assistance, health care, employment and work and education. Entry into Croatia is possible for all displaced people from Ukraine, including people not eligible for temporary protection. People who declare to the border police at the border crossing of Croatia that they are displaced from Ukraine may enter Croatia regardless of whether they have a travel document for crossing the state border or not. The following people have the right to temporary protection based on the Decision of the Government of the Republic of Croatia: - citizens of Ukraine and family members who stayed in Ukraine on February 24, 2022, - stateless persons and third-country nationals who enjoyed international or equivalent national protection, including recognition as a stateless person, in Ukraine on February 24, 2022, - and their family members who had an approved stay in Ukraine on February 24, 2022, - third-country nationals and stateless people who had a valid permanent residence in Ukraine on February 24, 2022 in accordance with Ukrainian regulations and who cannot return to their country or region of origin in safe and permanent conditions, - displaced citizens of Ukraine and their family members who fled Ukraine immediately before February 24, 2022 due to the security situation and cannot return to Ukraine due to the armed conflict.	Ministry of Interior, Croatia for Ukraine: https://hrvatskazaukrajinu.gov.hr/
SDS.10.a	Procedures in which statelessness can be identified and other routes to regularisation (Group 2)	If there is no dedicated SDP leading to a statelessness status, are there any procedures in which statelessness can be identified (e.g. partial SDPs with no status/rights attached, residence permit or naturalisation applications, refugee status determination, ad hoc procedures, etc.)?	ENS (2013): For SDPs to be effective, the determination must be a specific objective of the mechanism in question, though not necessarily the only one. ECtHR, Hoti v. Croatia (2018): [the State has a] positive obligation to provide an effective and accessible procedure or a combination of procedures	There is no formal procedure for the determination of statelessness in Croatia. Statelessness is assessed ad-hoc upon submission of an application for asylum, legal residence, or citizenship. A person can be identified as stateless through the national asylum procedure in accordance with the International and Temporary Protection Act, covering both refugee status and subsidiary protection.	UNHCR, "Analysis of the legal framework concerning stateless persons and persons at risk of statelessness", p.77-78: https://www.irh.hr/dokumenti-2/d1/brosure-knjige/113-analiza-pravnog-okvira-koji-se-odnosi-na-osobe-bez-drzavljanstva-i-osobe-izlozene-riziku-bezdrzavljanstva-u-hrvatskoj

Are there any other routes through which stateless people could regularise their stay and/or access their rights	enabling the applicant to have the issues of [their] further stay and status determined. 1954 Convention UNHCR, Handbook on Protection (2014): It is implicit in the 1954 Convention that States must identify	There are some provisions in Croatian law which are meant to facilitate the integration and stay of stateless persons. For example, Article 61 of the Foreigners Act prescribes that a third country national who does not possess a valid foreign travel paper, and requests temporary stay in Croatia, is to be issued a decision on granting temporary stay. This provision is meant for cases in which the document has expired, although it can be used in the case of persons who are of undetermined nationality until it is proven whether they are stateless. In the Foreigners Act, all regulations which apply to foreigners also apply to stateless persons. There are no special provisions for stateless	Article 57 of the Foreigners Act, OG, no. 133/2020, 114/22: https://narodne-novine.nn.hr/clanci/sluzbeni/2020 12 133 2520.html(HR)
without their statelessness being identified or determined?	stateless persons to provide them appropriate treatment to comply with their Convention commitments.	persons. Temporary stay is a stay granted to third country nationals for a specific purpose and for a specific period. The period for which it can be granted is usually up to one year. A stateless person may apply for Temporary Stay under the Foreigners Act if they can meet the general requirements, including if they prove the purpose for which it would be allowed, have a valid foreign travel document, sufficient funds, health insurance, do not have a ban on entry and stay in Croatia, and do not represent a danger for public order, national security or public health. It is very hard for a stateless person to prove the requirements for temporary stay as they usually lack any documentation, may have a precarious financial status and lack health insurance.	UNHCR, "Analysis of the legal framework concerning stateless persons and persons at risk of statelessness", p.69-70: https://www.irh.hr/dokumenti-2/d1/brosure-knjige/113- analiza-pravnog-okvira-koji-se-odnosi-na-osobe-bez-drzavljanstva-i-osobe-izlozene-riziku-bezdrzavljanstva-u-hrvatskoj
Please provide details on how statelessness may be identified in other procedures, which authority is competent to examine and/or identify statelessness and evaluate appropriateness to the national context.	UNHCR, Handbook on Protection (2014): States may choose between a centralised procedure or one that is conducted by local authorities. Centralised procedures are preferable as they are more likely to develop the necessary expertise. UNHCR, Good Practices Papers — Action 6 (2020): It is important that examiners develop expertise while ensuring that the procedures are accessible. Efficient referral mechanisms should be established, while officials who may be in contact with stateless persons need to be trained to identify potential applicants for statelessness status and refer them to appropriate channels.	In Croatia, statelessness is assessed ad-hoc and on a case-by-case basis upon submission of an application for asylum, legal residence, or citizenship. For each individual case, the Ministry of Interior (MoI) takes into account all relevant facts and, inter alia, requests a document from the country of origin to verify that the foreigner is not a national (except in asylum proceedings). There is no specific deadline foreseen if the government concerned fails to reply, but there are deadlines foreseen in the General Administrative Procedures Act of 30 or 60 days for completing procedures. In practice, this can be extended. The Croatian authorities rely on a formal reply from the government of a State with which a person/applicant has a link. If it is determined during a procedure that an applicant is stateless, the applicant will be considered a stateless person for the purposes of that procedure.	Information Legal Centre's Research template: Addressing Statelessness in the Western Balkan Region Croatia Foreigners Act: https://narodne-novine.nn.hr/clanci/sluzbeni/2020_12_133_2520.html(HR) Administrative Procedure Act, Article 101: https://www.zakon.hr/z/65/Zakon-o-op%C4%87em-upravnom-postupku https://www.legislationline.org/documents/id/16474 Citizenship Act: https://www.zakon.hr/z/446/Zakon-o-hrvatskom-dr%C5%BEavljanstvu (English) https://www.refworld.org/pdfid/3ae6b4dc14.pdf
Are there obligations in law on authorities to consider a claim of statelessness?	UNHCR, Good Practices Papers – Action 6 (2020): Access to the procedure must be guaranteed. EASO/EUAA, Practical guide on registration (2021): Determining if applicants are stateless is essential when assessing the need for international protection. At registration, it is vital to collect information and detect possible cases of statelessness, but it is not appropriate to determine a person's statelessness at the registration stage. Statelessness determination should be carried out only by a competent decision-making authority at an appropriate point in time following the final assessment of an asylum claim.	All relevant elements of the application will be assessed by the Ministry of the Interior, including the applicant's statements and all the documentation at the applicant's disposal regarding the person's nationality(ies).	EMN Inform, Statelessness in the European Union, 2020: https://ec.europa.eu/home- affairs/sites/homeaffairs/files/00 eu inform statelessness en.pdf

			I	
	Are there clear, accessible instructions	1954 Convention	Not applicable	
	for stateless people on how to claim	UNHCR, Handbook on Protection (2014): For		
	their rights under the 1954 Convention	procedures to be fair and efficient, access must be		
	and/or be identified as stateless?	ensured (dissemination of info, targeted info		
SDS.11.c		campaigns, counselling on the procedures, etc.).		
		UNHCR, Good Practices Papers – Action 6 (2020):		
		Information on the procedure and counselling		
		services must be available to potential applicants in		
		a language they understand.		
	Is there cooperation between agencies	UNHCR, Good Practices Papers – Action 6 (2020):	Not consistently. The Government's National Roma Inclusion	Stateless persons and persons at risk of statelessness in Croatia,
			•	
	that may have contact with stateless	Cooperation between actors working on	Strategy 2013 to 2020 and corresponding Action Plans envisaged	Publisher: UNHCR, Zagreb, 2018.p.11-14
	people?	statelessness and the various government agencies	forming inter-agency mobile teams that were intended to facilitate	
		involved in determining statelessness is good	cooperation for the resolution of civil registration and citizenship	
		practice.	issues in all areas where Roma reside. However, there is evidence	
SDS.11.d			that the formal mobile teams were often substituted by teams of	
3D3.11.u			civil society organisations. Additionally, multi-sector info centres	
			were never formed, which leads to the conclusion that	
			mechanisms envisaged by the National Strategy and the Action	
			Plans were inefficient and that the cooperation between agencies	
			that might have contact with stateless people exists only on paper,	
			but not in practice (further details on PRS.6.b).	
	Who has the burden of proof when	LINUCE Handbook on Protection (2014). The hunder	The burden of proof is primarily on the applicant; however, as per	Information Legal Centre's Research template: Addressing
		UNHCR, Handbook on Protection (2014): The burden		Statelessness in the Western Balkan Region Croatia
	determining or identifying	of proof is in principle shared (both applicant and	legislation, the burden of proof is also on the government if it	Statelessness in the Western Balkan Region Croatia
	statelessness (in law and practice)?	examiner must cooperate to obtain evidence and	concerns information that is officially and easily available to the	
		establish the facts).	competent Croatian authority.	
		<u>UNHCR, Good Practices Papers – Action 6 (2020)</u> :		
		SDPs must take into consideration the difficulties		
		inherent in proving statelessness.		
		<u>UNHCR, Geneva Conclusions (2010)</u> : In statelessness		
		determination procedures, the burden of proof		
SDS.12.a Assessment		should therefore be shared between the		
(Group 2)		applicant and the authorities responsible for		
		making the determination. Individuals must		
		cooperate to establish relevant facts. The burden		
		should shift to the State if an individual can		
		demonstrate they are not a national, on the basis of		
		reasonably available evidence.		
		ECtHR, Hoti v. Croatia (2018): State has responsibility		
		to at least share the burden of proof with the		
		applicant when establishing the fact of statelessness.		
	What is the standard of proof to	<u>UNHCR, Handbook on Protection (2014)</u> : States are	The standard of proof to evidence statelessness is not established	
	evidence statelessness?	advised to adopt the same standard of proof as in	in law.	
		refugee status determination ('reasonable degree').		
		UNHCR, Good practices in nationality laws (2018):		
		The standard of proof should be in keeping with the		
		humanitarian objectives of statelessness status		
SDS.12.b		determination and the inherent difficulties of		
		proving statelessness in the likely absence of		
		documentary evidence.		
		ECthr, Hoti v. Croatia (2018): If statelessness is a		
		relevant factor in the context of access to human		
		rights, the standard of proof when determining the		
	1	status of statelessness cannot be too high.		
	Is there clear guidance for decision	ENS (2013): Determining authorities can benefit	Not applicable.	
	makers on how to identify or	from concrete guidance that sets clear benchmarks		
SDS.12.c	determine statelessness (including e.g.	and pathways for the establishment of material facts		
	sources of evidence and procedures	and circumstances.		
	for evidence gathering, etc.)?			
L	J U,: J-			

SDS.13.a	Procedural safeguards (Group 2)	Is free legal aid available to stateless people generally?	UNHCR, Handbook on Protection (2014): Applicants should have access to legal counsel; where free legal assistance is available, it should be offered to applicants without financial means. ENS (2013): If state funded legal aid is available, it should be provided to stateless claimants. If there is no state funded legal aid but asylum claimants can access free legal aid free of charge, the same level of access should be provided to stateless people.	The Free Legal Aid Act only refers to foreigners and does not explicitly mention stateless persons. According to the Act, the following categories of people have the right to free legal aid: 1. an unaccompanied child found in Croatia; 2. a person with approved permanent stay; 3. an asylum-seeker, a person who is granted asylum or subsidiary protection, and the members of their families who have a right to reside in Croatia; 4. a person who is irregularly staying in Croatia and a person on short-term stay regarding deportation or return proceedings. Decisions on granting free legal aid under the above provisions are made on an individual basis and it is not certain whether a stateless person would be able to access to legal aid. The Free Legal Aid Act prescribes that foreigners with a temporary stay permit have the right to free legal aid, but only under the condition of reciprocity (i.e. if their country of origin offers legal aid to Croatian citizens), which stateless persons cannot meet.	Free Legal Aid Act: https://www.zakon.hr/z/286/Zakon-o-besplatnoj-pravnoj- pomo%C4%87i UNHCR, "Analysis of the legal framework concerning stateless persons and persons at risk of statelessness", p.73,74: https://www.irh.hr/dokumenti-2/d1/brosure-knjige/113-analiza- pravnog-okvira-koji-se-odnosi-na-osobe-bez-drzavljanstva-i-osobe- izlozene-riziku-bezdrzavljanstva-u-hrvatskoj
SDS.13.b		Is free interpreting available to stateless people?	UNHCR, Handbook on Protection (2014): The right to assistance with interpretation/translation [is] essential. ENS (2013): Assistance should be available for translation and interpretation.	Free interpreting is not available as a right to stateless people, but it is available in international protection procedures.	ILC practice.
SDS.13.c		Are there other procedural safeguards in place in procedures through which stateless people may have their statelessness identified or determined, or regularise their stay (e.g., decisions given in writing with reasons, right to an interview, time limit, right of appeal, audits in decision-making, etc.)?	UNHCR, Handbook on Protection (2014): States are encouraged to incorporate the safeguard that decisions are made in writing with reasons. It is undesirable for a first instance decision to be issued more than six months from submission of an application. In exceptional circumstances it may be appropriate to allow the proceedings to last up to 12 months. An effective right to appeal against a negative first instance decision is an essential safeguard in an SDP.	Stateless people have an opportunity to claim their statelessness in an interview during an application for temporary residence at the local police department and during international protection procedures. Decisions are given in writing with reasons according to general rules of administrative procedure. According to ILC's practice, stateless persons can apply for temporary residence for humanitarian reasons. There is no time limit for such applications. According to Article 101 of the General Administrative Procedure Act, first-instance bodies (e.g. local police departments) have the obligation to decide on request within 30 days, and in ILC's practice the deadline is usually respected. Stateless persons can apply for a travel document for stateless persons only if they are granted temporary, long-term or permanent stay. ILC is not aware of any appeal cases in procedures of temporary residence on humanitarian grounds or in issuing travel documents for stateless persons. The request for international protection can be submitted as soon as possible, and no later than 15 days from registration of the status in the records of the Ministry, No appeal is allowed against the Ministry's decision to reject the request, but an action may be filed with the administrative court within eight days from the date of delivery of the decision.	ILC practice. General Administrative Procedure Act OG 47/2009: https://narodne- novine.nn.hr/clanci/sluzbeni/2009 04 47 1065.html International and Temporary Protection Act OG 70/2015; 127/2017: https://narodne- novine.nn.hr/clanci/sluzbeni/2015 06 70 1328.html (HR)
SDS.14.a	Protection (Group 2)	Are there any rights granted to stateless people on the basis of their statelessness? If yes, please provide details.	UNHCR, Handbook on Protection (2014): The status granted to a stateless person in a State Party must reflect international standards. Although the 1954 Convention does not explicitly require States to grant a person determined to be stateless a right of residence, granting such permission would fulfil the object and purpose of the treaty.	National regulations do not grant any rights to stateless persons except for the right to acquire a travel document under the 1954 Convention.	Ordinance on travel documents for foreigners, visas and conduct towards foreigners, OG 36/08, Foreigners Act: https://narodne-novine.nn.hr/clanci/sluzbeni/2020_12_133_2520.html (HR)
SDS.14.b		Are stateless people otherwise able to access their rights under the 1954 Convention? Please state whether stateless people can access: - right to reside	1954 Convention UNHCR, Handbook on Protection (2014): The status granted to a stateless person in a State Party must reflect international standards. It is recommended that States grant recognised stateless people a	No rights are prescribed by the Foreigners Act to stateless people. They are considered to be foreigners who can be granted temporary, long-term, or permanent stay. Temporary stay can be granted for up to one year. According to the previous Foreigners Act, people with a temporary stay permit were not able to access	UNHCR, "Analysis of the legal framework concerning stateless persons and persons at risk of statelessness", p.69-71: https://www.irh.hr/dokumenti-2/d1/brosure-knjige/113-analiza-pravnog-okvira-koji-se-odnosi-na-osobe-bez-drzavljanstva-i-osobe-izlozene-riziku-bezdrzavljanstva-u-hrvatskoj

residence permit valid for at least two years, any rights, they had to pay to access healthcare even in emergency travel document work although longer permits, such as five years, are situations, and children were only able to enrol in primary Foreigners Act: healthcare preferable in the interests of stability. Permits education. The new Foreigners Act, which came into force on 1 https://narodnesocial security novine.nn.hr/clanci/sluzbeni/2020 12 133 2520.html(HR) should be renewable. States parties are encouraged January 2021 introduces in Article 86 the following rights for education to facilitate the reunification of those with people with temporary residence on humanitarian grounds: housing recognised statelessness status with their spouses education, study, vocational training, attending courses, and right family reunification and dependents. The right to work, access to to work without a permit. People with temporary residence do not right to vote. healthcare and social assistance, as well as a travel have access to free healthcare. After five consecutive years, a [Section complete, proceed to DET] document must accompany a residence permit. person with temporary stay can be granted a long-term stay permit, and after three or in some cases four consecutive years, a person with temporary stay can be granted a permanent stay permit for an indefinite period. Long-term and permanent stay give access to a broad range of rights (right to work including selfemployment, professional development, education and student scholarships, social care, rights pertaining to health and pension insurance, child allowance, maternity and parental support, tax exemptions, access to the goods and services market, freedom of association, membership in workers or employers' unions or special professional organisations, register their domicile in Croatia, etc.). Access to permanent residence has been difficult for stateless persons as it was conditional on providing a valid foreign travel document. Other conditions included not representing a danger to public order or national security and submitting evidence of sufficient funds, adequate lodging, and health insurance. However, according to Article 153 of the new Foreigners Act, a valid foreign travel document is no longer a condition for obtaining long-term residence for stateless persons or persons who are granted asylum or subsidiary protection, but it remains to be seen how this will be implemented in practice. Stateless people with any residence permit are entitled to family reunification, however, there are restrictions for people with a temporary residence permit. Stateless people do not have the right to vote in Croatia in any circumstances.

Detention

Item	Subtheme	Question	International Norms & Good Practice	Answer	Source
DET.1.a	Immigration detention	Please provide a brief overview of whether immigration detention powers are provided for in law and applied in practice, and whether alternatives to detention are considered. Please provide the legal source(s) and, if available, refer to other publications and sources of information about the law, policy, and practice on immigration detention.	ICCPR: Article 5 EU Return Directive: Article 15 UNHCR, Handbook on Protection (2014): Detention is a measure of last resort and can only be justified where other less invasive or coercive measures have been considered and found insufficient. UN General Assembly (2009): Calls upon all States to adopt alternative measures to detention. HRC, Report of the Special Rapporteur (2012): The obligation to always consider alternatives before resorting to detention should be established by law. International Detention Coalition (2015): Immigration detention should be used only as a last resort in exceptional cases after all other options have been shown to be inadequate in the individual case.	Immigration detention powers are provided in the Foreigners Act and the International and Temporary Protection Act. The Foreigners Act specifies in Article 211 that restriction on freedom of movement (and detention) is a special measure related to deportation or return proceedings, and in any case as an exception. Croatia has three detention centres with a total capacity for 219 people. The Foreigners Act states that a person may be placed in a detention centre if forced removal and return cannot be ensured by more lenient measures (Article 212). Alternatives are deposit of travel tickets and/or travel documents, deposit of certain financial resources, ban on leaving a certain accommodation address, and reporting to the police. The International and Temporary Protection Act stipulates that foreigners and asylum seekers (including stateless persons) have freedom of movement, which exceptionally, may be limited to a ban on movement outside a certain area, accommodation in a reception centre for foreigners, and deposit of travel documents. There is evidence that immigration detention for removal/return purposes is used in practice prior to all alternatives being considered. In the case of asylum applicants and Dublin transfers, although the law provides for it, detention is not used systematically. According to the Ministry of Interior, detention was used in 2 cases during the Dublin procedure in 2018. No information on detention during the Dublin procedure is available for 2021. Detention is not used systematically for asylum applicants. Although most applicants do not possess any identity documents, up to now this was rarely used as a ground to restrict their freedom of movement. Asylum applicants are usually detained where they request international protection after having been issued with a deportation order, and in situations where they have left or attempted to leave Croatia before the completion of the procedure for international protection. Further information on immigration detention in Croatia can be	Foreigners Act: https://narodne- novine.nn.hr/clanci/sluzbeni/2020 12 133 2520.html (HR) International and Temporary Protection Act OG 70/2015; 127/2017: https://narodne- novine.nn.hr/clanci/sluzbeni/2015 06 70 1328.html(HR) Ordinance on the Status and Work of Third Country Nationals in the Republic of Croatial, Official Gazette, no. 52/2012, 81/2013, 38/2015 and 100/2017 Ordinance on the treatment of third-country nationals, OG 68/2018 (July 27, 2018) Annual Ombudsperson's Report for 2019 Amnesty International, "Pushed to the Edge: Violence and Abuse Against Refugees and Migrants Along Balkan Route," March 2019: https://www.amnesty.org/en/documents/eur05/9964/2019/en/ EU: Inquiry into European complicity in Croatian border violence against migrants and refugees 'significant' Asylum Information Database (AIDA) Country report Croatia, 2020 Update, p.97-103: https://asylumineurope.org/reports/country/croatia/ Asylum Information Database (AIDA) Country report Croatia, 2020 Update: https://asylumineurope.org/wp-content/uploads/2021/05/AIDA-HR 2020update.pdf

DET.1.b		Does a proposed country of removal need to be identified before a person is detained for removal? Please describe the situation in law and in practice.	ICCPR: Repeated attempts to expel a person to a country that refuses to admit them could amount to inhuman or degrading treatment (Article 7). ECHR, Auad v. Bulgaria (2011): In cases of detention with a view to deportation, lack of clarity as to the destination country could hamper effective control of the authorities' diligence in handling the deportation. EU Return Directive: Any detention shall only be maintained as long as removal arrangements are in progress and executed with due diligence.	A proposed country of removal must be identified in the return decision. Each case takes into consideration the principle of "non-refoulement". In practice, the Reception Centre for Foreigners in Jezevo enforces two types of removals: removal by readmission to neighbouring countries in which a person resided previously and forced removal to the country of origin. The third way of enforcing removal includes release by serving a person with a decision on return in which it is stated that the person must leave Croatia within 7-30 days.	Regulation on the treatment of third-country nationals (OG 68/18), Purpose and conditions of detention in Croatia, Centre for Peace Studies https://www.cms.hr/system/publication/pdf/88/Svrha_i_uvjeti_d_etencije_u_Hrvatskoj_2016.pdf International and Temporary Protection Act OG 70/2015; 127/2017 https://narodne-novine.nn.hr/clanci/sluzbeni/2015_06_70_1328.html (HR)
DET.1.c		Is there a clear obligation on authorities to release a person when there is no reasonable prospect of removal?	EU Return Directive: When it appears that a reasonable prospect of removal no longer exists, detention ceases to be justified and the person concerned shall be released immediately. UN Working Group on Arbitrary Detention (2018): When the obstacle for identifying or removal of persons in an irregular situation from the territory is not attributable to them, the detainee must be released to avoid potentially indefinite detention from occurring, which would be arbitrary. ECtHR, Auad v. Bulgaria (2011) ECtHR, Mikolenko v. Estonia (2009)	If someone expresses the intention to apply for international protection from the detention centre, after having been detained under the Foreigners Act, they must be released or served with a new decision under the Act on International and Temporary Protection (AITP). The detention centre informs by email the service dealing with applicants for international protection about the intention to seek international protection. The Service for Reception and accommodation of applicants for international protection organises the lodging of the application for international protection on the first following working day and, depending on the assessment, issues the decision on the restriction of freedom of movement, i.e. a detention order. If the decision on the restriction of freedom of movement is not issued, the applicant would be moved to the Reception Centre for Applicants for International Protection.	Asylum Information Database (AIDA) Country report Croatia, 2020 update https://asylumineurope.org/reports/country/croatia/ p.99 Foreigners Act: https://narodne- novine.nn.hr/clanci/sluzbeni/2020 12 133 2520.html(HR) International and Temporary Protection Act OG 70/2015; 127/2017 https://narodne- novine.nn.hr/clanci/sluzbeni/2015 06 70 1328.html(HR) Croatian Legal Centre, The Croatian Asylum System in 2020, national report. pp. 23, 99: file:///C:/Users/admin/Dropbox/My%20PC%20(DESKTOP- PJCRTAL)/Downloads/nacionalni-izvjestaj-o-sustavu-azila-u-2020- ENG.pdf
DET.2.a	Identification of statelessness	Is statelessness juridically relevant in decisions to detain? Please describe how (risk of) statelessness is identified and whether referral to an SDP is possible from detention.	ECHR, Auad v. Bulgaria (2011) ECHR, Mikolenko v. Estonia (2009): Detention may only be justified as long as deportation proceedings are being conducted with due diligence. UNHCR, Handbook on Protection (2014): Routine detention of individuals seeking protection on the grounds of statelessness is arbitrary. CMW, General comment No. 5 (2021): States should avoid detaining migrants who have specific needs, which includes stateless persons. States should also be aware that stateless persons find themselves in a vulnerable situation, given that consular assistance and protection are unavailable due to their status. Statelessness determination procedures are essential, given that the lack of a country of nationality to be returned to leaves stateless persons at higher risk of arbitrary and indefinite detention. Equal Rights Trust, Guidelines (2012): States must identify stateless persons within their territory or subject to their jurisdiction as a first step towards ensuring the protection of their human rights. ICJ, Migration and International Human Rights Law (2014): The detention of stateless persons can never be justified when there is no active or realistic progress towards transfer to another State.	The Foreigners Acts equates the status of stateless persons with foreigners, which indicates that statelessness is not relevant in decisions to detain. A person has the right to obtain residence permits and personal documents in accordance with their residence or asylum status. Detention in these cases may last until an appropriate decision is made. Appropriate decisions include decisions which are in accordance with the law and which have become final. If a stateless person so requests, they can obtain the relevant documents and remain temporarily in Croatia until the proceedings are completed.	Foreigners Act: https://narodne- novine.nn.hr/clanci/sluzbeni/2020_12_133_2520.html(HR) UNHCR, "Analysis of the legal framework concerning stateless persons and persons at risk of statelessness": https://www.irh.hr/dokumenti-2/d1/brosure-knjige/113-analiza- pravnog-okvira-koji-se-odnosi-na-osobe-bez-drzavljanstva-i-osobe- izlozene-riziku-bezdrzavljanstva-u-hrvatskoj

DET.2.b		Is there a definition of vulnerability in law? If yes, does it explicitly include statelessness? If not, please note whether statelessness is considered to be a factor increasing vulnerability.	PICUM, Preventing and Addressing Vulnerabilities in Immigration Enforcement Policies (2021): Statelessness should be explicitly included in the definition of vulnerability. Vulnerability should always be determined and assessed on an individual basis.	Yes. Article 182(2) of the Foreigners Act specifies as vulnerable persons: minors, persons with disabilities, the elderly, pregnant women, single parents with underage children, victims of human trafficking, victims of violence, rape or other forms of psychological, physical or sexual violence such as victims of female genital mutilation and persons with mental disabilities. Article 4 (14) of the Act on International and Temporary Protection defines vulnerable persons as persons deprived of legal capacity, children, unaccompanied children, the elderly and infirm, seriously ill persons, persons with disabilities, pregnant women, single parents with minor children, persons with mental disabilities and victims of trafficking, torture, rape or other psychological, physical and sexual violence, such as victims of female genital mutilation. Croatian law does not consider statelessness a factor increasing vulnerability.	Foreigners Act: https://narodne- novine.nn.hr/clanci/sluzbeni/2020 12 133 2520.html (HR) International and Temporary Protection Act OG 70/2015; 127/2017: https://narodne- novine.nn.hr/clanci/sluzbeni/2015_06_70_1328.html (HR)
DET.2.c		Are individual vulnerability assessments carried out before a decision to detain (or soon after)?	ENS, Protecting Stateless Persons From Arbitrary Detention (2015): Arbitrary and disproportionately lengthy detention can ensue when the particular vulnerabilities of stateless people are not addressed. EU Return Directive: Article 16(3) EU Return Handbook (2017): Attention should be paid to the specific situation of stateless persons. Council of the European Union, Guidelines to promote and protect the enjoyment of all human rights by LGBTI persons (2013): European entities should assess the situation of LGBTI persons in detention. PICUM, Preventing and Addressing Vulnerabilities in Immigration Enforcement Policies (2021): There should be a clear legal obligation to screen and assess individuals' vulnerability before a decision to detain is taken and before individuals are placed into situations of deprivation or restriction of liberty.	There is no procedure aimed at identifying stateless persons. Vulnerability assessments are carried out on a case-by-case basis and often depend on the involvement of the Ombudsperson, lawyers or NGOs.	UNHCR, "Analysis of the legal framework concerning stateless persons and persons at risk of statelessness": https://www.irh.hr/dokumenti-2/d1/brosure-knjige/113-analiza-pravnog-okvira-koji-se-odnosi-na-osobe-bez-drzavljanstva-i-osobe-izlozene-riziku-bezdrzavljanstva-u-hrvatskoj
DET.2.d		Are stateless people detained in practice?	As above.	In practice, most stateless persons are not restricted in their movements because they are long-term residents in Croatia and their family members are often Croatian citizens (predominantly Roma). Movement is restricted only to persons who have applied for international protection (asylum) and are detained during the procedure, which applies also to asylum seekers who are stateless and whose statelessness may not have been identified by the authorities.	UNHCR Hrvatska: https://www.unhcr.org/hr/gdje-radimo/zastita-osoba-bez-drzavljanstva
DET.3.a	Procedural safeguards	Are there adequate procedural safeguards in place for individuals in immigration detention (e.g. maximum period of detention, automatic release at the end, decisions in writing, regular periodic reviews, judicial oversight, legal aid, etc.)?	ICCPR: Article 9(4) ECHR: Article 5(4) EU Return Directive: Articles 12, 13 and 15(5) HRC, Report of the Working Group on Arbitrary Detention (2010): A maximum period of detention must be established by law and upon expiry the detainee must be automatically released. CMW, General comment No. 5 (2021): States parties are obligated to adopt legislative and other measures, allocate adequate resources, and provide relevant training to comply with the CMW. There should be a maximum period for immigration detention established in legislation, with automatic release at the end of that period, and which precludes re-detention. States should also be aware that stateless persons find themselves in a	There is a time limit for "Preliminary" detention of up to three months, while "regular" detention can be ordered for up to six months. Detention may then be extended by a further 12 months in certain circumstances. Under the International and Temporary Protection Act, the detention of asylum applicants can last up to three months, which may be "exceptionally" extended by another three months. According to the Croatian Legal Centre, detention is rarely prolonged beyond the initial three months, and, on average, asylum seekers are detained for one month. Casework by the Information Legal Centre suggest that detainees are automatically released at the end of the maximum time limit. Under the Foreigners Act detainees should immediately be informed of the reasons for their arrest and the possibility of contacting a diplomatic or consular mission. In practice, the staff of the Ministry of Interior inform asylum seekers orally about the reasons for their detention and an interpreter reads the decision	Foreigners Act: https://narodne-novine.nn.hr/clanci/sluzbeni/2020_12_133_2520.html (HR) Article 54(9)&(10), International and Temporary Protection Act OG 70/2015; 127/2017 https://narodne-novine.nn.hr/clanci/sluzbeni/2015_06_70_1328.html (HR) Asylum Information database: Report Croatia — Croatian Legal Centre: https://asylumineurope.org/reports/country/croatia/ Global Detention Project: Country Report - Immigration detention in Croatia, April 2019: https://www.globaldetentionproject.org/wp-content/uploads/2019/04/GDP-Immigration-Detention-in-Croatia.pdf

			vulnerable situation, given that consular assistance	to them. However, detention decisions tend to use complex legal	
			and protection are unavailable due to their status.	language and the majority of asylum seekers do not understand	Croatian Law Centre, "Country Report: Croatia," Asylum
			UNHCR, Detention Guidelines (2012): To guard	the reasons for their detention.	Information Database (AIDA), December 2015:
			against arbitrariness, maximum periods of detention		http://www.asylumineurope.org/reports/country/croatia
			should be set in national law.	There are no regular periodic reviews of detention before a court	
			<u>UNHCR, Handbook on Protection (2014)</u> : Judicial	or independent body. The review of the legality of detention is	Website of the Ombudsperson:
			oversight of detention is always necessary and	carried out on the basis of appeals or judicial action before	https://www.ombudsman.hr/hr/izvjesca-puckog-pravobranitelja/#
			detained individuals need to have access to legal	administrative courts. According to the Ombudsperson's Annual	
			representation, including free counselling for those	Reports for 2018 and 2019, the Ministry of Interior has been	Website of the Ombudsperson, Annual Reports:
			without means.	unlawfully preventing access to cases and information on the	https://www.ombudsman.hr/en/reports/#
			<u>UNGA, Body of Principles (1988)</u> : Anyone who is	treatment of people with irregular immigration status. The 2019	https://www.ombudsman.hr/hr/izvjesca-puckog-
			arrested shall be informed at the time of the reason	Annual Report reports that migrants, including minors, were	pravobranitelja/#(HR)
			for his arrest.	detained at the border without access to toilet, water, or food and	1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1
			Equal Rights Trust, Guidelines (2012): Stateless	denied the possibility of applying for asylum.	Law on general administrative procedure, OG, no:47/2009
			detainees shall receive their order of detention in	The seems of the wight to annual is navyoured in administrative	Ordinance on free legal aid in the procedure of granting
			writing and in a language they understand. To avoid	The scope of the right to appeal is narrowed in administrative	international protection, OG 140/2015
			arbitrariness, detention should be subject to automatic, regular and periodic review throughout	procedures involving persons in detention. The Croatian Citizenship Act prescribes that all decisions regarding detention	International and Temporary Protection Act, OG no:70/2015
			the period of detention, before a judicial body	are administrative acts. There is always the possibility of appealing	UNHCR, "Analysis of the legal framework concerning stateless
			independent of the detaining authorities. Detention	against detention decisions, and the appeal is decided by the	persons and persons at risk of statelessness":
			should always be for the shortest time possible.	administrative body of the Ministry of the Interior. Following the	https://www.irh.hr/dokumenti-2/d1/brosure-knjige/113-analiza-
			International Commission of Jurists, Migration and	final decision of the appeal, a dispute may be initiated before the	pravnog-okvira-koji-se-odnosi-na-osobe-bez-drzavljanstva-i-osobe-
			International Human Rights Law: A Practitioners'	administrative court. The same is prescribed by the International	izlozene-riziku-bezdrzavljanstva-u-hrvatskoj
			Guide (2014): The authorities shall ensure that	and Temporary Protection Act. Under the Foreigners Act some	
			sufficient information is available to detained	decisions can be appealed whilst some cannot.	Foreigners Act:
			persons in a language they understand on the nature		https://narodne-
			of their detention and reasons for it.	Free legal aid is available to challenge the decision on detention.	novine.nn.hr/clanci/sluzbeni/2020 12 133 2520.html (HR)
			ECtHR, Kim v. Russia (2014): The purpose of Article	However, there are issues with providing persons in detention	
			5(4) ECHR is to guarantee to persons who are	with an appropriate interpreter and appropriate legal assistance.	Free Legal Aid Act, Official Gazette, no. 143/13
			detained the right to judicial supervision of the	In 2020, the Ombudsperson investigated access to free legal aid in	
			lawfulness of the measure.	the Reception Centre for Foreigners in Ježevo. It was determined	Ordinance on free legal aid in the procedure of granting
				that detainees were not adequately informed that they are	international protection OG 140/2015
				entitled to free legal aid and were not made aware of contact	https://narodne-
				persons to access legal assistance.	novine.nn.hr/clanci/sluzbeni/2015 12 140 2609.html (HR)
		Are detainees provided with	Equal Rights Trust, Guidelines (2012): Detaining	The law stipulates that police officers shall provide all necessary	International and Temporary Protection Act, Article 59 & 91
		information on their rights, contact	authorities are urged to provide stateless detainees	information on the procedure for granting international protection	
		details of legal advice and support	with a handbook in a language and terms they	to a third-country national or a stateless person detained at a	International and Temporary Protection Act OG 70/2015;
		providers, and guidance on how to	understand, containing information on all their	reception centre, at a border crossing point, or in a transit area of	127/2017
		access an SDP?	rights and entitlements, contact details of	an airport, seaport or inland port, who wishes to express an	https://narodne-
			organisations which are mandated to protect them,	intention in a language which he is reasonably presumed to	novine.nn.hr/clanci/sluzbeni/2015 06 70 1328.html (HR)
DET.3.b			NGOs and visiting groups and advice on how to	understand and in which he can communicate. The law also states that the Ministry shall inform the foreigner under temporary	Free Logal Aid Act, https://paradae
			challenge the legality of their detention and their treatment as detainees.		Free Legal Aid Act: https://narodne-novine.nn.hr/clanci/sluzbeni/2013 12 143 3064.html (HR)
			treatment as detainees.	protection in writing, as soon as possible, of their rights and obligations in a language which they are reasonably presumed to	novine.iii.iii/cianci/sidzbeiii/2015 12 145 5004.iitiiii (HK)
				understand and in which they can communicate. The Free Legal	Ordinance on free legal aid in the procedure of granting
				Aid Act, and the Ordinance on free legal aid in the procedure of	international protection OG 140/2015:
				granting international protection, determine the possible	https://narodne-
				recipients of free legal aid, which includes detainees.	novine.nn.hr/clanci/sluzbeni/2015 12 140 2609.html (HR)
		Are there guidelines in place governing	Equal Rights Trust, Guidelines (2012): The inability of	No. During the detention procedure, the Consular Services of the	General Administrative Procedure Act OG 47/2009
		the process of re-documentation and	a stateless person to cooperate with removal	state of origin or previous residence will be contacted where	Administrative Disputes Act, Official Gazette No.20/10, 143/12,
		ascertaining entitlement to nationality	proceedings should not be treated as non-	possible. There are no special rules for reopening proceedings or	152/14, 94/16, 29/17
		for the purpose of removal?	cooperation.	submitting new documents after the proceedings	
DET.3.c			ENS, Protecting Stateless Persons From Arbitrary	(deportation/removal) have been completed. The provisions of the	
			Detention (2015): The detaining state should have	General Administrative Procedure Act and the Administrative	
			rules in place that govern the process of re-	Disputes Act apply.	
			documentation and/ or ascertaining entitlement to		
			nationality.		
	· ·				

DET.4.a	Protections on release	Are people released from detention issued with identification documents (including confirmation of their statelessness status) and protected from re-detention?	1954 Convention: Article 27 UNHCR, Handbook on Protection (2014): Being undocumented cannot be used as a general justification for detention. CMW, General comment No. 5 (2021): There should be a maximum period for immigration detention established in legislation, with automatic release at the end of that period, and which precludes redetention. Statelessness determination procedures are essential, given that the lack of a country of nationality to be returned to leaves stateless persons at higher risk of arbitrary and indefinite detention. Detaining stateless persons when there is no real prospect of removal would render the detention arbitrary, and the detained stateless person must therefore be immediately released. ENS, Protecting Stateless Persons From Arbitrary Detention (2015): State parties to the 1954 Convention have an obligation to provide stay rights	If they have no other residence status, people released from detention should be issued with a temporary identity card. The duration of temporary identity cards varies, and their validity may be extended. This does not provide protection from re-detention.	Ordinance on the treatment of third-country nationals, OG 68/2018 (July 27, 2018) Foreigners Act: https://narodne- novine.nn.hr/clanci/sluzbeni/2020_12_133_2520.html (HR) International and Temporary Protection Act OG 70/2015; 127/2017 https://narodne- novine.nn.hr/clanci/sluzbeni/2015_06_70_1328.html (HR) Goldner and Z. Jezek, "National Synthesis Report: Croatia: Detention for the Purpose of Removal", Odysseus Network, Redial Project, 2017: http://euredial.eu/docs/publications/nationalsynthesisreports/Croatia_III.pdf
			to stateless people who have been released from detention. Equal Rights Trust, Guidelines (2012): Released stateless detainees should be provided with appropriate documentation and stay rights suitable to their situation.		
DET.4.b		If the purpose of detention cannot be fulfilled and the person is released, what legal status and rights are provided to them in law?	CJEU, Kadzoev, C-357/09 PPU (2009): After the maximum period of detention has expired, the person must be released immediately. A lack of valid documentation or inability to support themselves should not be a deterrent to release. Equal Rights Trust, Guidelines (2012): Released stateless detainees should be provided with appropriate documentation and stay rights suitable to their situation.	If the purpose of detention is not fulfilled and the person must be released, they should be issued with a temporary identity card, but this does not provide them with any other rights. No information is available on such cases.	Art.54, International and Temporary Protection Act, O.G.70/2015; 127/2017: https://narodne-novine.nn.hr/clanci/sluzbeni/2015 06 70 1328.html (HR)
DET.5.a	Return and readmission agreements	Is statelessness considered a juridically relevant fact in any bilateral readmission and/or return agreements?	UNHCR, Handbook on Protection (2014): Efforts to secure admission or readmission may be justified but these need to take place subsequent to a determination of statelessness. UNCRC, MKAH v Switzerland, no 95/2019 (2021): The State in which a stateless child applies for international protection has an obligation under Article 7 CRC to consider whether, if the child was returned to another country, their right to a nationality would be fulfilled (as well as other rights under the CRC).	The status of stateless persons according to the Foreigners Act and other legal regulations is equal to the status of third-country nationals (outside the EU), therefore there is no evidence that statelessness has an impact on decision-making in practice. The Republic of Croatia has concluded several bilateral agreements on the reception of persons irregularly residing in the Republic of Croatia (agreements have been concluded with: Macedonia, Slovakia, Germany, Lithuania, Greece, the Czech Republic, Norway, Bosnia and Herzegovina, Turkey, Bulgaria, Albania). According to article 182 of the Foreigners Act, when applying measures to ensure return, the best interests of minors and the needs of other vulnerable persons, family life and the health condition of the third-country national against whom the measures are taken will be taken into account. Additionally, according to the article 207, before the forced removal of an unaccompanied minor citizen of a third country, it will be determined whether the minor will be handed over to a family member, an appointed guardian or an appropriate reception institution in the country of return.	Croatia – Iceland https://narodne-novine.nn.hr/clanci/medunarodni/2002 05 6 72.html (HR) Croatia – Macedonia https://narodne-novine.nn.hr/clanci/medunarodni/2002 12 15 173.html (HR) Croatia – Slovakia https://narodne-novine.nn.hr/clanci/medunarodni/2009 07 5 52.html (HR) Croatia – Germany https://narodne-novine.nn.hr/clanci/medunarodni/2012 08 7 77.html (HR) Foreigners Act: https://narodne-novine.nn.hr/clanci/sluzbeni/2020 12 133 2520.html (HR)
DET.5.b		Are you aware of cases of stateless people being returned under such agreements?		No information is available about stateless persons being returned under bilateral readmission agreements. In general, the legal treatment of stateless persons is the same as for foreigners with a nationality. It should be emphasised that bilateral agreements	ILC practice

		with individual states relate primarily to citizens of those states and not to stateless persons. The Republic of Croatia is bound by EU regulations and agreements with third countries on the extradition of persons residing on its territory without a legal basis. They do not particularly distinguish stateless persons from persons who have a	
		nationality.	

Prevention and Reduction

Item Subtheme	Question	International Norms & Good Practice	Answer	Source
PRS.1.a Naturalisa	In what timeframe do stateless people who are residing on the territory acquire the right to apply for naturalisation, and how does this compare to others with a foreign nationality?	1954 Convention: Article 32 UNHCR, Good Practices Papers – Action 6 (2020): It is recommended that States Parties facilitate, as far as possible, the naturalisation of stateless persons. COE Committee of Ministers, Recommendation No. R (99) 18 (1999): Each State should facilitate the acquisition of its nationality by stateless persons lawfully and habitually resident on its territory. ENS (2013): The main benchmark is if there is any preferential treatment for stateless people compared to the general rules applied to those with a foreign nationality.	There is no facilitated naturalisation for stateless persons in Croatia. The standard timeframe for naturalisation in Croatia is at least eight years of continuous permanent residence.	Citizenship Act (Article 8): https://www.zakon.hr/z/446/Zakon-o-hrvatskom- dr%C5%BEavljanstvu (English) https://www.refworld.org/pdfid/3ae6b4dc14.pdf
PRS.1.b	Are there requirements relating to 'good character' or previous criminal convictions that could prevent some stateless people from naturalising? If yes, please describe.	CoE Committee of Ministers, Recommendation No. R (99) 18 (1999): States should ensure that offences, when relevant for the decision concerning the acquisition of nationality, do not unreasonably prevent stateless persons seeking the nationality of a state.	Yes. The person must respect the legal order and customs of the Republic of Croatia and pose no security obstacles.	Citizenship Act: https://www.zakon.hr/z/446/Zakon-o-hrvatskom- dr%C5%BEavljanstvu (English) https://www.refworld.org/pdfid/3ae6b4dc14.pdf
PRS.1.c	Are there exemptions for stateless people from any nationality or integration test, language, income or fee requirements for naturalisation? Please describe the requirements and cost of the procedure for stateless adults and children, and any direct or indirect barriers to naturalisation caused by discriminatory laws, policies, or practices.	1954 Convention: Article 32 UNHCR, Good Practices Papers — Action 6 (2020): It is recommended that States Parties facilitate, as far as possible, the naturalisation of stateless persons. CoE Committee of Ministers, Recommendation No. R (99) 18 (1999): Each State should facilitate the acquisition of its nationality by stateless persons lawfully and habitually resident on its territory. UNHCR, Background Note on Discrimination in Nationality Laws and Statelessness (2021): States should remove or amend discriminatory legal provisions, rules, policies, or practices that directly or indirectly act as barriers to naturalisation.	There are no exemptions for stateless persons from the general conditions for naturalisation, which include: 1) 18 years old and legal capacity; 2) no foreign nationality or renouncing that nationality upon acquisition of Croatian citizenship; 3) permanent residence in the Republic of Croatia for at least eight continuous years before applying for citizenship and valid permanent residence status; 4) knowledge of the Croatian language and Latin alphabet, Croatian culture and social system; respecting the legal order and customs of the Republic of Croatia and posing no security obstacles. Acquisition of Croatian citizenship is subject to the payment of a fee of 1,050 HRK (approx. 140 EURO). It is the same fee for adults and children. If the decision concerns members of the same family, no fee is paid for minors. Under the new Foreigners Act, as of 1 January 2021, a valid foreign travel document is no longer a condition for obtaining long-term residence for stateless persons who have been granted asylum or subsidiary protection. It is not yet clear how this will be implemented in practice and whether it will facilitate access to naturalisation for stateless people in Croatia. Based on information received from the Police Department in Brod-Posavina County, according to the new Foreigners Act, the police can no longer request valid foreign travel documents from stateless people and nationals of third countries applying for long-term residence who have been granted asylum or subsidiary protection in accordance with the regulation governing international protection. There are no known barriers to naturalisation caused by discriminatory laws, policies or practice.	Regulation on the Tariff of Administrative Fees, tariff number 9, paragraph 2

	<u> </u>	T			I au
		Is there a provision in law for stateless	1961 Convention: Article 1	Yes. A stateless person who is born stateless on the territory of the	Citizenship Act (Croatian), Article 7:
		children born on the territory to	ECN: Article 2	Republic of Croatia is entitled to Croatian citizenship if both	https://www.zakon.hr/z/446/Zakon-o-hrvatskom-
		acquire nationality?	CRC: Article 7	parents are unknown, of unknown citizenship or without	dr%C5%BEavljanstvu
		[If yes, continue to PRS2b. If no,	Joint General Comment No. 4 (2017) CMW and No.	citizenship. However, Croatian citizenship acquired by an	(English) https://www.refworld.org/pdfid/3ae6b4dc14.pdf
		proceed to PRS2i]	23 (2017) CRC: States should strengthen measures to	otherwise stateless child may be cancelled by the age of 14, if it is	
			grant nationality to children born in their territory in	established that both parents are nationals of a foreign country.	
			situations where they would otherwise be stateless.	This provision is not applied in practice (see PRS.1.e).	
DDC 3 a	Stateless born on		HRC, CCPR General comment No. 17 (1989): States		
PRS.2.a	territory		are required to adopt every appropriate measure,		
	,		both internally and in cooperation with other		
			States, to ensure that every child has a		
			nationality when he is born.		
			European Parliament resolution (2018): The EU and		
			its MS should ensure that childhood statelessness is		
			adequately addressed in national laws in full		
			compliance with Article 7 CRC.		
		Is the provision for otherwise stateless	UNHCR, Guidelines on Statelessness No. 4 (2012):	The provision for otherwise stateless children to acquire Croatian	Citizenship Act (Croatian), Article 24 para 1 and 2:
		children to acquire nationality	The 1961 Convention provides Contracting States	citizenship is not automatic and requires an application to the	https://www.zakon.hr/z/446/Zakon-o-hrvatskom-
		automatic or non-automatic (i.e. by	with two alternatives for granting nationality to	Registry office of the County Administration. The law does not	dr%C5%BEavljanstvu
		application)?	otherwise stateless children born in their territory:	mention how the provision should be implemented.	(English) https://www.refworld.org/pdfid/3ae6b4dc14.pdf
		,	either automatic acquisition upon birth or upon	· ·	
			application.		Administrative Court Rijeka, Judgment on acquiring nationality by
PRS.2.b			ENS, No Child Should Be Stateless (2015): The 1961		birth, March 2017
			Convention and the European Convention on		https://sudskapraksa.csp.vsrh.hr/decisionPdf?id=090216ba80736e
			Nationality oblige the conferral of nationality to		43
			otherwise stateless children born on the territory.		
			The optimal method is to grant nationality		
			automatically at birth.		
		Are parents provided with information	UNHCR, Guidelines on Statelessness No. 4 (2012):	ILC is not aware of any information being provided to parents.	ILC casework.
		about their child's nationality rights	Contracting States are obliged to provide detailed		
		and relevant procedures, including	information to parents of children who would		
		where the child would otherwise be	otherwise be stateless or of		
		stateless or has undetermined	undetermined nationality about the possibility of		
		nationality?	acquiring the nationality, how to apply and about the		
PRS.2.c			conditions which must be fulfilled. If the child		
			concerned can acquire the nationality of a parent		
			immediately after birth, States that opt to not grant		
			nationality to children in these circumstances must		
			assist parents in initiating the relevant procedure		
			with the authorities of their State or States of		
			nationality.		
		Is it a requirement that the parents are	UNHCR, Guidelines on Statelessness No. 4 (2012):	Yes, it is a requirement that the parents are also stateless (or of	Citizenship Act (Croatian), Article 5 para 3
		also stateless for the otherwise	The test is not an inquiry into whether a child's	"unknown citizenship").	https://www.zakon.hr/z/446/Zakon-o-hrvatskom-
		stateless child to acquire nationality?	parents are stateless.		dr%C5%BEavljanstvu
			ENS, No Child Should Be Stateless (2015): Only		
			allowing access to nationality for stateless children		Citizenship Act, Article 7: https://www.zakon.hr/z/446/Zakon-o-
PRS.2.d			whose parents are stateless fails to account for the		<u>hrvatskom-dr%C5%BEavljanstvu</u>
1113.2.0			circumstance where the parents hold a nationality		
			but are unable to pass this on.		(English) https://www.refworld.org/pdfid/3ae6b4dc14.pdf
					Constitutional Court Decision:
					https://sljeme.usud.hr/usud/praksaw.nsf/fOdluka.xsp?action=ope
					nDocument&documentId=C1256A25004A262AC1256FAF00437202
		Are stateless children required to	UNHCR, Guidelines on Statelessness No. 4 (2012): A	Yes, children are required to prove they cannot access another	Administrative Court Rijeka, Decision Number: USI-603/17 and
		prove they cannot access another	Contracting State cannot avoid the obligations to	nationality. Their parents/representatives need to provide	Decision Number: Usl-1298/2019-15 dated 29 January 2020
PRS.2.e		nationality to acquire the nationality of	grant its nationality to a person who would	documents (originals and official translations into Croatian	
		the country of birth? If yes, please	otherwise be stateless based on its own	language) evidencing that a child is not a national of any country	
			interpretation of another State's nationality laws.	that a child and both parents may have links to, as well as proving	

			1	
	describe how this is determined in practice.	The burden of proof must be shared between the claimant and the authorities, but in the case of children the State assumes a greater share of the burden of proof. Decision-makers must consider Articles 3 & 7 CRC and adopt an appropriate standard of proof. Special procedural considerations to address the acute challenges faced by children in communicating basic facts about their nationality should be respected.	that a child cannot acquire nationality of those countries. In practice, stateless children are treated the same as third country nationals and Article 7 is not applied.	
PRS.2.f	Is a stateless child born on the territory required to fulfil a period of residence to be granted nationality? If yes, please specify length and if this must be legal residence.	1961 Convention: Article 1(2) UNHCR, Guidelines on Statelessness No. 4 (2012): States may stipulate that an otherwise stateless individual born in its territory fulfils a period of 'habitual residence' (understood as stable, factual residence, not legal or formal residence) not exceeding five years preceding an application nor ten years in all. CRC: Articles 3 & 7 Committee on the Rights of the Child, Concluding observations on the Netherlands (2015): Recommends the State party ensure that all stateless children born in its territory, irrespective of residency status, have access to nationality without any conditions. ECN: Article 6(2)(b)	PRS.2.a describes the provisions of the Croatian Citizenship Act regarding children born stateless in Croatia. However, in practice, stateless children born on the territory are required to fulfil a period of residence in order to be granted citizenship as they are considered to be a third country national, and they are treated the same way as foreigners. Therefore, the Foreigners Act is applied, and children born stateless in Croatia need to fulfil a period of residence of eight years and then apply to naturalise under the general conditions.	Foreigners Act: https://narodne-novine.nn.hr/clanci/sluzbeni/2020_12_133_2520.html (HR) Administrative Court Rijeka, Judgment on permanent residence approval, September 2018, https://sudskapraksa.csp.vsrh.hr/decisionPdf?id=090216ba808c1f 17(HR)
PRS.2.g	Are the parents of a stateless child required to fulfil a period of residence for the child to be granted nationality? If yes, please specify length and if this must be legal residence.	Committee on the Rights of the Child, Concluding observations on Czech Republic (2011): The outcome of an application by the parents of a child born on the territory should not prejudice the right of the child to acquire the nationality of the State. ENS, No Child Should Be Stateless (2015): Demanding that the child or their parents reside lawfully on the territory is prohibited by the 1961 Convention.	The law does not provide for such a requirement. However, in practice parents and children are considered the same way, and therefore, they are all required to fulfil a period of residence. The situation in practice in Croatia is very different than the legal framework. According to Article 8 of the Regulation on the Croatian Citizenship Act, stateless parents have to prove their statelessness or the fact of their unknown citizenship.	Foreigners Act: https://narodne- novine.nn.hr/clanci/sluzbeni/2020 12 133 2520.html(HR) Regulation on the Croatian Citizenship Act, Article 8
PRS.2.h	What are the age limits and fees (if any) for making an application for nationality for a stateless person born on the territory?	1961 Convention: Article 1(2) UNHCR, Guidelines on Statelessness No. 4 (2012): Contracting States need to accept applications lodged at a time beginning not later than the age of 18 and ending not earlier than the age of 21. Where Contracting States grant nationality to individuals who would otherwise be stateless upon application, they are encouraged to accept such applications free of charge. ENS, No Child Should Be Stateless (2015): Closing the window of opportunity to apply for a nationality has the effect of leaving it in the hands of parents to take the necessary steps to secure a nationality for their child.	The age limit for making an application for citizenship for a stateless person born on the Croatian territory is 18 according to the law. An administrative fee in the amount of HRK 1,050.00 (approximately 139.36 EUR) is payable for the decision on the application for Croatian citizenship, unless the legal representative of the child is an employee of the social welfare centre or if the legal representative of the child is a person who is exempt from paying administrative fees.	Citizenship Act (Croatian), Article 7: https://www.zakon.hr/z/446/Zakon-o-hrvatskom- dr%C5%BEavljanstvu(English) https://www.refworld.org/pdfid/3ae6b4dc14.pdf Regulation of the tariff of administrative fees, Tar.br.9: https://narodne- novine.nn.hr/clanci/sluzbeni/2021 08 92 1662.html Administrative Fees Law, Article 8: https://www.zakon.hr/z/333/Zakon-o-upravnim-pristojbama
PRS.2.i	Are there specific provisions to protect the right to a nationality of children born to refugees?	UNHCR, Guidelines on Statelessness No. 4 (2012): Where the nationality of the parents can be acquired through a registration or other procedure, this will be impossible owing to the very nature of refugee status which precludes refugee parents from contacting their consular authorities.	There are no specific provisions.	International and Temporary Protection Act, https://www.zakon.hr/z/798/Zakon-o-me%C4%91unarodnoj-i- privremenoj-za%C5%A1titiCroatrian(HR)

PRS.3.a	Foundlings	Are foundlings granted nationality automatically by law? If not automatic, please describe the procedure. Is there an age limit (e.g. 'new-born' or 'infant') in law or practice specifying when a foundling would qualify for nationality?	1961 Convention: Article 2 ECN: Article 6(1)(b) UNHCR, Guidelines on Statelessness No. 4 (2012): At a minimum, the safeguard should apply to all young children who are not yet able to communicate information about the identity of their parents or	No. Foundlings who are born or found on the territory may acquire Croatian citizenship through a procedure involving the Centre for Social Welfare, who makes the decision, and foundlings are then entered into the birth registry. The provision on foundlings is prescribed by Article 14 of the State Register Act. In accordance with the law, if the Centre for Social Welfare issues the decision on the foundlings to be entered into the birth registry, authorities cannot refuse data entry in the citizenship registry. An age limit is set in law by using the term "child", which means that it applies to a child until the age of 18.	Citizenship Act (Croatian), Article 7 and Article 24: https://www.zakon.hr/z/446/Zakon-o-hrvatskom- dr%C5%BEavljanstvu (English) https://www.refworld.org/pdfid/3ae6b4dc14.pdf Act on State Registries, Article 14 https://www.zakon.hr/z/603/Zakon-o-dr%C5%BEavnim- maticama(HR) Citizenship Act (Croatian), Article 7: https://www.zakon.hr/z/446/Zakon-o-hrvatskom- dr%C5%BEavljanstvu (English) https://www.refworld.org/pdfid/3ae6b4dc14.pdf
PRS.3.c		Can nationality be withdrawn from foundlings if this leads to statelessness?	their place of birth. UNHCR, Guidelines on Statelessness No. 4 (2012): Nationality acquired by foundlings may only be lost if it is proven that the child possesses another nationality.	Article 7 of the Croatian Citizenship Act prescribes that Croatian citizenship can be withdrawn from foundlings if, by the age of 14, it is established that both parents are foreign nationals.	Citizenship Act (Croatian), Article 7: https://www.zakon.hr/z/446/Zakon-o-hrvatskom- dr%C5%BEavljanstvu (English) https://www.refworld.org/pdfid/3ae6b4dc14.pdf
PRS.4.a	Adoption	Where a child national is adopted by foreign parent(s), does the child lose their original nationality before the new nationality is acquired?	1961 Convention: Article 5 ENS, No Child Should Be Stateless (2015): Children may be exposed to a (temporary) risk of statelessness during the adoption process due to the nationality law of the child's country of origin.	An adopted child can be released from Croatian citizenship if requested by the parents. Croatian authorities request confirmation that the child has acquired another nationality before withdrawing Croatian citizenship.	Citizenship Act (Croatian), Article 20 and Article 22: https://www.zakon.hr/z/446/Zakon-o-hrvatskom- dr%C5%BEavljanstvu (English) https://www.refworld.org/pdfid/3ae6b4dc14.pdf Administrative Court of Croatia, Judgment on release from Croatian citizenship, February 2005: https://sudskapraksa.csp.vsrh.hr/decisionText?id=090216ba806ac 4de&q=dr%C5%BEavljanstvo(HR)
PRS.4.b		Does a foreign child adopted by national parents acquire nationality? Please specify any age limits and/or risk of statelessness during the adoption process.	ECN: Article 6(4)(d) Committee on the Rights of the Child, Concluding Observations on Switzerland (2015): Ensure that the child is not stateless or discriminated against during the waiting period between arrival and formal adoption.	Yes, a foreign child adopted by national parents acquires Croatian citizenship. The age limit is set by using the term "child", which means the age of 18. Generally, there is no risk of statelessness.	Citizenship Act (Croatian), Article 4: https://www.zakon.hr/z/446/Zakon-o-hrvatskom- dr%C5%BEavljanstvu (English) https://www.refworld.org/pdfid/3ae6b4dc14.pdf
PRS.5.a	lus sanguinis	Can children born to nationals abroad acquire nationality by descent (ius sanguinis) in general and/or if they would otherwise be stateless?	1961 Convention: Article 4 UNHCR, Guidelines on Statelessness No. 4 (2012): Where a child who would otherwise be stateless is born to parents of another Contracting State but does not acquire the nationality of the State of birth responsibility falls to the Contracting State of the parents to grant its nationality to the child.	Children born to citizens abroad acquire Croatian citizenship by descent, in general, if both parents are citizens. If one parent is a citizen, the child must be registered either at the Croatian Embassy abroad or at a Registry Office in Croatia as a Croatian citizen. If a person is born abroad having one parent who is a Croatian citizen, the child acquires Croatian citizenship if they would otherwise stateless.	Citizenship Act (Croatian), Article 5: https://www.zakon.hr/z/446/Zakon-o-hrvatskom- dr%C5%BEavljanstvu (English) https://www.refworld.org/pdfid/3ae6b4dc14.pdf
PRS.5.b		Are there any discriminatory conditions in law and/or practice for the acquisition of nationality by descent (e.g. differential treatment of children born out of wedlock, rights of father/mother/same-sex parents to confer nationality, etc.)?	ECtHR, Genovese v. Malta (2011): The state must ensure that the right to nationality is secured without discrimination. CEDAW, Gen. Rec. 32 (2014): Requires States parties to ensure that women and men have equal rights to confer their nationality to their children and that any obstacles to practical implementation of such laws are removed. UNHCR, Global Action Plan to End Statelessness 2014-24 (2014): Action 4	In general, no. The requirement to register is equally applied in cases where only one parent is a citizen i.e. it does not make any distinction if the Croatian parent is the father or the mother, or if the parents are married. However, Article 11(3) and (5) of the Citizenship Act discriminates against people who left the territory of the Republic of Croatia after 8 October 1991. Article 11 stipulates that emigrants and their descendants may acquire Croatian citizenship without fulfilling conditions that other foreigners must fulfil. However, only persons that emigrated from the Republic of Croatia before 8 October 1991 are considered to be emigrants. Moreover, persons that left Croatia for other countries that were part of ex-Yugoslavia are not considered to be emigrants. As such, there are certain groups of	Citizenship Act (Croatian): https://www.zakon.hr/z/446/Zakon-o-hrvatskom-dr%C5%BEavljanstvu (English) https://www.refworld.org/pdfid/3ae6b4dc14.pdf

				citizens, which include Serbian and other refugees during the	
				conflict, who are discriminated against.	
		Does the law provide that all children	CRC: Article 7	Yes. All children born in Croatia are registered at birth. When	Act on State Registries:
		are registered immediately upon birth	ICCPR: Article 24(2)	parents are undocumented, the police and the Centre for Social	https://www.zakon.hr/z/603/Zakon-o-dr%C5%BEavnim-
		regardless of the migration or	CoE, Recommendation CM/Rec(2009)13 (2009):	Welfare are involved in the registration procedure.	maticama(HR)
		residence status, sexual and/or gender	Member states should register the birth of all	However, birth certificates in such cases will be issued but not	
		identity of their parents?	children born on their territory even if they are born	completed. Registration is automatic if a child is born at the	
			to a foreign parent with an irregular immigration	hospital. If a child is born outside of the hospital, parents have 15	
			status or the parents are unknown.	days to register the birth. If the parents fail to submit a request for	
			UNHCR, Guidelines on Statelessness No. 4 (2012):	birth registration after giving birth to a child outside the hospital,	
			Article 7 CRC applies irrespective of the nationality,	then the Centre for Social Welfare may decide to issue a	
			statelessness or residence status of the parents.	supervision order. If the parents are foreigners in Croatia, they	
			UNHCR, Global Action Plan to End Statelessness	have 30 days to submit the request for temporary or permanent	
PRS.6.a	Birth registration		2014-24 (2014): Action 7	residence in Croatia for their newborn child.	
			UN Sustainable Development Goal 16.9	There are no reported issues in birth registration of children linked	
			European Parliament, Resolution on LGBTIQ rights in	to the sexual and/or gender identity of their parents.	
			the EU (2021): Calls on States to overcome		
			discrimination against rainbow persons and families.		
			UNHCR and UNICEF, Background Note on Sex		
			Discrimination in Birth Registration (2021): All		
			parents regardless of their sex should have equal		
			rights to register the births of their children without		
			discrimination. Laws or regulations that provide that		
			only opposite sex parents may register the birth of		
			children should be reformed.		
		Are all children issued with birth	HRC, Resolution A/HRC/RES/20/4 (2012):	Yes, all children are issued with birth certificates upon registration,	Act on State Registries:
		certificates upon registration? If no,	Underscores the importance of effective birth	including children of undocumented parents, and regardless of	https://www.zakon.hr/z/603/Zakon-o-dr%C5%BEavnim-
		please describe legal status of	registration and provision of documentary proof of	their parents' sexual or gender identity.	maticama(HR)
		documentation issued.	birth irrespective of immigration status and that of	However, if parents do not have all the documents, the birth	
PRS.6.b			parents or family members.	certificates will not be completed. When registering the birth of a	
PN3.0.0			Joint General Comment No. 4 (2017) CMW and No.	child born outside of a health care institution, medical	
			23 (2017) CRC: Take all necessary measures to	documentation on the birth of the child or proof of maternity must	
			ensure that all children are immediately registered at	be submitted to the registrar.	
			birth and issued birth certificates, irrespective of		
			their migration status or that of their parents.		
		Is the child's nationality determined or	CRC: Articles 3 & 7	The child's nationality is determined and recorded upon birth	Citizenship Act (Croatian), Articles 4 and 5:
		recorded upon birth registration? If		registration if the child fulfils the conditions outlined in the	https://www.zakon.hr/z/446/Zakon-o-hrvatskom-
		yes, please describe how and by whom		Citizenship Act. If the child does not fulfil the conditions under the	dr%C5%BEavljanstvu
PRS.6.c		(e.g. if the mother/father's nationality		Citizenship Act, the birth registration field "nationality" is left	(English) https://www.refworld.org/pdfid/3ae6b4dc14.pdf
1113.0.0		is recorded and/or automatically		blank. If the nationality of the parents is known, then the child will	
		attributed to the child, if there's a		be recorded as having the same nationality as the parents.	
		formal procedure, if information on			
		both parents is recorded etc.)			
		If a child's nationality is not	CRC: Articles 3 & 7	There is no legal framework to determine a child's nationality at a	Citizenship Act (Croatian), Article 7:
		determined or recorded upon birth	1961 Convention: Articles 1 & 4	later stage. Article 7 of the Citizenship Act states that a child born	https://www.zakon.hr/z/446/Zakon-o-hrvatskom-
		registration, is there a legal framework	<u>UNHCR, Guidelines on Statelessness No. 4 (2012)</u> :	or found in the territory, whose parents are unknown or of	dr%C5%BEavljanstvu
		to determine the child's nationality	States need to determine whether a child would	unknown nationality or stateless, shall acquire Croatian citizenship,	(English) https://www.refworld.org/pdfid/3ae6b4dc14.pdf
		later? If yes, please describe the	otherwise be stateless as soon as possible so as not	but this is not applied in practice (see PRS.2.a).	
		procedure, including the legal grounds,	to prolong a child's status of undetermined		Supreme Court, Judgment on legality, November 2011:
		deadlines, competent authority, and	nationality. Such a period should not exceed five		https://sudskapraksa.csp.vsrh.hr/decisionPdf?id=090216ba802776
PRS.6.d		whether the child's best interests are	years.		<u>79</u> (HR)
		taken into consideration.	HRC, CCPR General comment No. 17 (1989): States		
			are required to adopt every appropriate measure,		
			both internally and in cooperation with other		
			States, to ensure that every child has a		
			nationality when he is born.		
			<u>UNHCR, Best Interests Procedure Guidelines (2021)</u>		
			HRC, D.Z. v. Netherlands (2021)		

	A see the same and difference onto the second	Leigh Comment Comment No. 4 (2047) Challet and No.	No. the second second state and second secon	Ant on Chata Bandataine
	Are there credible reports to suggest	Joint General Comment No. 4 (2017) CMW and No.	No, there are no credible reports about barriers to birth	Act on State Registries:
	that, in practice, children are	23 (2017) CRC: Urge States parties to take all	registration. There is some anecdotal evidence of lower birth	https://www.zakon.hr/z/603/Zakon-o-dr%C5%BEavnim-maticama
	prevented from registering their birth	necessary measures to ensure that all children are	registration rates among the Roma population.	(HR)
	(or their birth certificate issued abroad	immediately registered at birth and issued birth	There are no reports of children being prevented from registering	
	is not recognised) because of parents'	certificates, irrespective of their migration status or	their birth because of the parents' sexual orientation, gender	CRP Sisak casework practice
	migration or residence status, sexual	that of their parents. Legal and practical obstacles to	identity or because they were born as a result of a surrogacy.	
	and/or gender identity, because they	birth registration should be removed.		
	were born as a result of a surrogacy	Global Compact for Safe, Orderly and Regular		
	agreement, or other reasons (please	Migration: States will contribute resources and		
	specify)?	expertise to strengthen the capacity of national civil		
		registries to facilitate timely access by refugees and		
		stateless persons to civil and birth registration.		
		Global Compact on Refugees: States commit to fulfil		
		the right of all individuals to a legal identity and		
		ensure that migrants are issued documentation and		
		civil registry documents.		
		European Parliament Resolution (2018): Calls on		
		Member States to take immediate corrective		
PRS.6.e		measures to stop discriminatory birth registration.		
		European Parliament, Resolution on LGBTIQ rights in		
		the EU (2021): Emphasises the importance of the		
		recognition of birth certificates in all EU Member		
		States regardless of the sex of the parents.		
		UNHCR and UNICEF, Background Note on Sex		
		Discrimination in Birth Registration (2021): All		
		parents regardless of their sex should have equal		
		rights to register the births of their children without		
		discrimination. Laws or regulations that provide that		
		only opposite sex parents may register the birth of		
		children should be reformed.		
		Court of Justice of the European Union, V.M.A. v		
		Bulgaria, Case C-490/20 (2021): Domestic authorities		
		of an EU Member State are required to issue a birth		
		certificate and identity documents to a child who is a		
		national of that state and was born in another EU		
		Member State, including when the birth certificate		
	Ano there were detain and a time	contains two parents of the same sex.	No there are no official mandatant namedia a service service.	Dight to access to Aculum Content and Ductootics of Foundament
	Are there mandatory reporting	Joint General Comment No. 4 (2017) CMW and No.	No, there are no official mandatory reporting requirements, but in	Right to access to Asylum System and Protection of Fundamental
	requirements that would deter	23 (2017) CRC and Joint General Comment No. 3	practice, all state institutions and bodies are reporting	Rights of Migrants, Page 23, https://www.irh.hr/dokumenti/107-
	undocumented parents from coming	(2017) CMW and No. 22 (2017) CRC: Legal and	undocumented persons to the police.	pravo-na-pristup-sustavu-azila-i-zastita-temeljnih-prava-migranata-
	forward to register their children (e.g.	practical obstacles to birth registration should be		prirucnik-zapolicijske-sluzbenike/file(HR)
	health or civil registry authorities	removed, including by prohibiting data sharing		
	required to report undocumented	between health providers or civil servants		
	migrants)? If not, is there a clear	responsible for registration with immigration		
PRS.6.f				
	immigration authorities?			
		16(2016): States should clearly prohibit the sharing		
		of information about migrants suspected of irregular		
		presence with immigration authorities. These		
		firewalls must be binding on state authorities and		
		the private sector.		
PRS.6.f	firewall to prohibit the sharing of information by other entities with immigration authorities?	enforcement authorities; and not requiring parents to produce documentation regarding their migration status. Children's personal data, in particular biometric data, should only be used for child protection purposes. CoE, ECRI General Policy Recommendation No. 16(2016): States should clearly prohibit the sharing of information about migrants suspected of irregular presence with immigration authorities. These firewalls must be binding on state authorities and		

PRS.6.g		Is there a statutory deadline for birth registration? If yes, please state the deadline and whether late birth registration is possible in law and practice.	Joint General Comment No. 4 (2017) CMW and No. 23 (2017) CRC: Measures should also be taken to facilitate late registration of birth and to avoid financial penalties for late registration. HRC, Resolution A/HRC/RES/20/4 (2012): Calls upon States to ensure free birth registration, including free or low-fee late birth registration, for every child.	The statutory deadline is 15 days for birth registration. The deadline for registration of a personal name is 30 days. Late birth registration is possible after 30 days based on a decision by a relevant administration body.	Act on State Registries, Articles 12, 13 and 27 https://www.zakon.hr/z/603/Zakon-o-dr%C5%BEavnim- maticama(HR) Zagreb Declaration 27 October 2011 https://www.refworld.org/docid/4fa2193e2.html
PRS.6.h		Are there additional requirements for late birth registration (e.g. fees, documents, court procedure)? Please describe the procedure including the competent authority and procedural deadlines.	As above	Yes, there are additional requirements for late birth registration. There are administrative fees for the procedure and for obtaining necessary documents to be attached to the request for late registration. Supporting documents include all personal and other related documents of both parents. In some cases, court procedures are necessary, e.g. for the establishment of fatherhood or motherhood or the establishment of other birth related facts. For late registration in Registry Offices, Registry Offices are first instance administrative bodies in administrative procedures while the second instance body is the Ministry of Administration. When procedures cannot be done through administrative procedures, the competent institution is the Municipal Civil Court where the issue is dealt with through a civil procedure. Both administrative and court procedures have related fees and expenses. The administrative fee for one document is approximately 3 EUR, and the court fee is approximately 150 EUR per case.	Act on State Registries, Articles 12, 13 and 27 https://www.zakon.hr/z/603/Zakon-o-dr%C5%BEavnim- maticama(HR) Family Act, Article 59 and 60 https://www.zakon.hr/z/88/Obiteljski-zakon(HR) Act on Court Fees https://www.zakon.hr/z/224/Zakon-o-sudskim-pristojbama(HR) Act on Administrative Fees https://www.zakon.hr/z/333/Zakon-o-upravnim-pristojbama(HR)
PRS.7.a	Reducing in situ statelessness	Does the government have any programmes in place to promote civil registration (including birth registration)? If yes, please provide details.	UNHCR, Global Action Plan to End Statelessness 2014-24 (2014): Action 7	No, the Government does not have any programmes for promoting civil registration, including birth registration.	
PRS.7.b		Are there particular sections of the population - such as minority groups or people affected by conflict - believed to be stateless/at risk of statelessness? Please provide details and source of information.	1961 Convention: Article 9 UNHCR, Global Action Plan to End Statelessness 2014-24 (2014): Action 4 HRC, Recommendations of the Forum on Minority Issues (2019): States should take legislative, administrative and policy measures aimed at eliminating statelessness affecting minorities.	It is considered that most stateless persons and persons at risk of statelessness in the Republic of Croatia are Roma. According to the 2021 Census, there are 17,980 Roma in Croatia. However, it is estimated that the number is in reality three times higher. ECRI in its 2018 Report estimated that there are at least 500 stateless Roma and at least 100 at risk of statelessness in Croatia. Members of the Roma community in Croatia are economically, culturally and politically marginalised, which leads to unresolved legal status.	Roma Inclusion in the Croatian Society a Baseline Data Study: https://www.cms.hr/system/publication/pdf/109/Roma_Inclusion_in_the_Croatian_Society.pdf ECRI Report on Croatia 2018: https://rm.coe.int/fifth-report-on-croatia/16808b57be Commissioner for Human Rights Report, October 2016, p. 16: https://rm.coe.int/ref/CommDH(2016)31 UNHCR, Stateless persons and persons at risk of statelessness in Croatia, 2018, pp.11-14
PRS.7.c		Has the State implemented any other measures specifically aimed at reducing (risk of) statelessness? (e.g. identification, registration or naturalisation campaigns, removal of treaty reservations, reform of discriminatory laws, etc.)	1961 Convention UNHCR, Global Action Plan to End Statelessness 2014-24 (2014): Actions 1 & 8 UNHCR, Good Practices Paper - Action 1 (2022): States generally address and resolve situations of statelessness through law and policy reform enabling stateless persons to acquire nationality automatically by operation of law, through a simple registration process, or through naturalisation. Non-automatic procedures are generally a less effective way to resolve statelessness because they require the person concerned to take certain steps to acquire nationality.	Yes, the Government signed the Zagreb Declaration 27 October 2011. The Government also adopted the National Roma Inclusion Strategy from 2013 to 2020 and corresponding Action Plans. The Strategy envisaged forming mobile teams that were intended as an intersectoral instrument consisting of representatives of competent ministries, police administrations and police stations, state administration offices in different counties, centres for social welfare, Roma associations and associations for Roma people, local units of self-government, and Roma representatives, aiming to provide support to every county where Roma live. It also envisaged forming multi-sector information centres in all areas where Roma reside. However, the independent Evaluation of the National Roma Inclusion Strategy indicated that the formal mobile teams were often substituted by teams of civil society organisations (e.g. the project "Legal Assistance for Stateless Persons" implemented by Information Legal Centre in five counties with financial support	Zagreb Declaration 27 October 2011: https://www.refworld.org/docid/4fa2193e2.html National Roma Inclusion Strategy from 2013 to 2020: https://pravamanjina.gov.hr/UserDocsImages/arhiva/23102013/National%20Roma%20inclusion%20strategy%202013-2020.eng.pdf Action Plan for implementation of the National Roma Inclusion Strategy for the period 2019/2020: https://ljudskaprava.gov.hr/UserDocsImages/dokumenti/Akcijski%20plan%20za%20provedbu%20Nacionalne%20strategije%20za%20uklju%C4%8Divanje%20Roma%20za%20razdoblje%20od%202013. %20do%202020.%20godine,%20za%202019.%20i%202020.%20godinu.pdf

_					
				from UNHCR and EU). Multi-sector info centres were never formed, which leads to the conclusion that mechanisms envisaged by the National Strategy and the Action Plans were inefficient.	ILC's annual reports to UNHCR and final report for EU project "Legal inclusion and sustainable integration of Roma in Croatia".
PRS.8.a	Deprivation of nationality	Are there any provisions on deprivation of nationality that could render a person stateless? Please state whether there is a safeguard against statelessness established in law and on what grounds deprivation of nationality may result in statelessness (e.g. national security, fraud, etc.).	1961 Convention: Article 8 & 9 ECN: Article 7(3) UDHR: Article 15(2) Principles on Deprivation of Nationality and the Draft Commentary: Principle 2.2: Deprivation of nationality refers to any loss, withdrawal or denial of nationality that was not voluntarily requested by the individual; Principles 4, 5 & 6 HRC, Report of the Secretary-General on Human Rights and Arbitrary Deprivation of Nationality (2009): para. 23 UNHCR Guidelines on Statelessness No.5 (2020): the prohibition of arbitrary deprivation of nationality also includes situations where there is no formal act by a State but where the practice of its competent authorities clearly shows that they have ceased to consider a particular individual/group as national(s) (e.g. where authorities persistently refuse to issue or renew documents without providing an explanation or justification). ILEC Guidelines (2015): Deprivation of nationality must have a firm legal basis, should not be interpreted extensively or applied by analogy and deprivation-provisions must be predictable.	Yes. There are regulations in the State Registries Act (Article 39) and Citizenship Act (Article 27), which regulate changes in state registries and citizens' registry, which allow the cancellation of citizenship. The Constitution of Croatia prescribes that Croatian citizenship cannot be revoked, but it is possible for a person to lose Croatian citizenship through release, renunciation or by international treaties. There are some situations of renunciation of Croatian citizenship that may result in statelessness (see PRS.8.d.). There are also some situations where children may become stateless if their parents are released from or renounce their Croatian citizenship and are unable to pass on their new nationality to the children (see PRS.8.g.).	Act on State Registries, Article 39 https://www.zakon.hr/z/603/Zakon-o-dr%C5%Beavnim- maticama(HR) Citizenship Act (Croatian), Article 27 https://www.zakon.hr/z/446/Zakon-o-hrvatskom- dr%C5%Beavljanstvu (English) https://www.refworld.org/pdfid/3ae6b4dc14.pdf Supreme Court, Judgment on changes in State Registries after basic registration, January 2005: https://sudskapraksa.csp.vsrh.hr/decisionPdf?id=090216ba805258 ba(HR) UNHCR, "Analysis of the legal framework concerning stateless persons and persons at risk of statelessness", p.52-55: https://www.irh.hr/dokumenti-2/d1/brosure-knjige/113-analiza- pravnog-okvira-koji-se-odnosi-na-osobe-bez-drzavljanstva-i-osobe- izlozene-riziku-bezdrzavljanstva-u-hrvatskoj
PRS.8.b		Who is the competent authority for deprivation of nationality and what procedural safeguards are in place (e.g. due process, fair trial, participation in the proceedings, legal aid, decision in writing with reasoning, judicial oversight, appeal, time limit, subject to prior sentencing)?	1961 Convention: Article 8(4) ECN: Articles 10 to 13 Principles on Deprivation of Nationality: Principle 7. Deprivation of nationality must be carried out in pursuance of a legitimate purpose, provided for by law, necessary, proportionate and in accordance with procedural safeguards; Principle 8: Everyone has the right to a fair trial or hearing and to an effective remedy and reparation. ILEC Guidelines (2015): The consequences of a decision to deprive somebody of his nationality must be assessed against the principle of proportionality. Adequate procedural safeguards are essential. Decisions should only take effect when the (judicial) decision cannot be challenged anymore.	The competent authorities are the Ministry of Interior, Registry Offices and relevant local administration bodies. Individuals may appeal decisions and initiate administrative procedures. Stateless persons do not have a right to free legal aid in accordance with the Free Legal Aid Act. According to the Administrative Procedure Act, administrative procedures may last up to 30 or 60 days; however, these deadlines are rarely respected. A person whose Croatian citizenship has been "cancelled" would be able to access legal aid providing they fulfil one of preconditions stipulated in the Free Legal Aid Act.	Free Legal Aid Act: https://www.zakon.hr/z/286/Zakon-o-besplatnoj-pravnoj- pomo%C4%87i (HR) Citizenship Act (HR): https://www.zakon.hr/z/446/Zakon-o-hrvatskom- dr%C5%Beavljanstvu (ENG) https://www.refworld.org/pdfid/3ae6b4dc14.pdf Act on State Registries: https://www.zakon.hr/z/603/Zakon-o-dr%C5%Beavnim-maticama (HR) ILC 's and CRP's Sisak case files and reports Administrative Procedure Act: https://www.zakon.hr/z/65/Zakon-o-op%C4%87em-upravnom-postupku (HR) https://www.zakon.hr/z/101/Zakon-o-upravnim-sporovima (HR)
PRS.8.c		Are provisions on deprivation of nationality applied in practice? Have they been applied even where it results in (risk of) statelessness? If available, please provide any sources of data or information on cases that resulted in statelessness.		Although there are no explicit provisions on deprivation of nationality that may render a person stateless, different cases happen in practice. CRP Sisak has had one case where the client and her five children were <i>ex officio</i> erased from the Croatian Citizenship Registry Books. This procedure rendered the family stateless.	CRP's Sisak case files and reports UNHCR web page, https://www.unhcr.org/news/stories/2018/11/5bd887264/statele ssness-robs-men-normal-lives-croatia.html UNHCR web page: https://www.unhcr.org/ceu/11749-roma- woman-wants-grandchild-born-into-world-of-opportunity.html Citizenship and statelessness for parliamentary representative:

	T T			
				https://www.refworld.org/cgi-
				bin/texis/vtx/rwmain/opendocpdf.pdf?reldoc=y&docid=49a528a2
				2
PRS.8.d	Are there safeguards in law and practice to prevent renunciation or other forms of voluntary loss of nationality from resulting in statelessness?	1961 Convention: Article 7 ECN: Articles 7 and 8	Yes, partly. Article 21 of the Croatian Citizenship Act prescribes that a person who is at least 18, already a foreign national, and lives abroad, is entitled to renounce their Croatian citizenship. Article 19 of the Citizenship Act states that a person who renounced Croatian citizenship and does not acquire another nationality may inform the authorities and the decision on renunciation will be annulled. Article 19 is not aligned with the 1961 Convention. The person has a deadline of six years from the moment of renunciation to revoke this decision, contrary to Article 7 of the 1961 Convention. As of 1 January 2020, it is no longer possible for a person to reacquire Croatian citizenship if they renounced it when they were of age, which can result in statelessness (if the person also loses another nationality).	Citizenship Act, Articles 19, 23, 21: https://www.zakon.hr/z/446/Zakon-o-hrvatskom- dr%C5%BEavljanstvu (HR) https://www.refworld.org/pdfid/3ae6b4dc14.pdf (ENG) UNHCR, "Analysis of the legal framework concerning stateless persons and persons at risk of statelessness": https://www.irh.hr/dokumenti-2/d1/brosure-knjige/113-analiza-pravnog-okvira-koji-se-odnosi-na-osobe-bez-drzavljanstva-i-osobe-izlozene-riziku-bezdrzavljanstva-u-hrvatskoj
			In addition, Article 23 states that if a minor renounced or resigned Croatian citizenship, they may re-acquire it if they reside on the territory for at least one year continuously and if they provide a written statement for being considered as a Croatian citizen. However, Article 21 states that an adult may not reacquire Croatian citizenship if they renounced it.	
PRS.8.e	Are there any provisions on deprivation of nationality in a national security context (regardless of whether they could render a person stateless)? Please describe these provisions and if/how they are applied in practice.	Principles on Deprivation of Nationality Principle 4: States shall not deprive persons of nationality for the purpose of safeguarding national security. Where provisions exist, these should be interpreted narrowly and in accordance with international law standards. UNHCR Guidelines on Statelessness No.5 (2020): Laws that permit deprivation of nationality on the grounds of terrorism should be publicly available and precise enough to enable individuals to understand the scope of impermissible conduct.	No, there are no provisions on deprivation of nationality in a national security context.	
PRS.8.f	Are there any provisions on deprivation of nationality that directly or indirectly discriminate a person or group of persons on any ground prohibited under international law or that discriminate between nationals? Please describe these provisions and if/how they are applied in practice.	ICCPR: Article 26 1961 Convention: Article 9 ECN: Article 5 Principles on Deprivation of Nationality: Principle 6. Prohibited grounds for discrimination include race, colour, sex, language, religion, political or other opinion, national or social origin, ethnicity, property, birth or inheritance, disability, sexual orientation or gender identity, or other real or perceived status, characteristic or affiliation. Each State is also bound by the principle of non-discrimination between its nationals.	No, there are no provisions on deprivation of nationality that directly or indirectly discriminate.	
PRS.8.g	Are there safeguards to prevent derivative loss of nationality (i.e., loss of nationality on the basis that a parent or a spouse has been deprived of that nationality)? Please describe the potential impact of deprivation on children and spouses.	CRC: Articles 2(2), 7 and 8 CEDAW: Article 9(1) Principles on Deprivation of Nationality: States must take all appropriate measures to ensure that the child is protected against all forms of discrimination or punishment on the basis of the status, activities, expressed opinions, or beliefs of the child's parents, legal guardians, or family members (Principle 9.7).	There are no safeguards to prevent derivative loss of nationality. Derivative loss of nationality may occur in Croatia as children follow the legal position of the parents. The Croatian Citizenship Act prescribes that a child under the age of 18 will be released from Croatian citizenship if both parents lost their Croatian citizenship through release or renunciation and request that the child's nationality is released. The child will not automatically lose	UNHCR, "Analysis of the legal framework concerning stateless persons and persons at risk of statelessness", pp. 52-55: https://www.irh.hr/dokumenti-2/d1/brosure-knjige/113-analiza-pravnog-okvira-koji-se-odnosi-na-osobe-bez-drzavljanstva-i-osobe-izlozene-riziku-bezdrzavljanstva-u-hrvatskoj

	The derivative loss of nationality is prohibited (Principle 9.8).	Croatian citizenship and will remain a Croatian citizen if the parents do not submit such request.	
		Since 1 January 2020, a child will be released from Croatian citizenship if one parent lost their Croatian citizenship, and the other parent is still a Croatian citizen but gave written consent for the child to be released from Croatian citizenship.	
		If one of the parents lost their Croatian citizenship through release or renunciation, and the other parent is a foreign national, the child's Croatian citizenship will be lost <i>ex lege</i> . If the other parent remains a Croatian citizen, the child will also remain a Croatian citizen.	
		A child who is a Croatian citizen and is adopted by foreign nationals will be released from Croatian citizenship if the parents so request.	
		All the above provisions can result in the child being rendered stateless, as it is possible for the child not to acquire the nationality of the parent(s) according to the respective nationality laws. This is especially true in instances in which release has been granted only on the basis of evidence that a person will, in the future, acquire a foreign nationality.	
		Persons who lost Croatian citizenship as children either through release, or through renunciation by their parents, can obtain Croatian citizenship if they reside in Croatia for at least one year and give a written statement that they consider themselves	
		Croatian citizens.	

Resources

Item Subtheme	Question	International Norms & Good Practice	Answer	Source
RES.1.a Published judgments	Please list the most relevant judgments relating to statelessness and include links to the cases (where available).		Supreme Court of the Republic of Croatia, County courts, High administrative court of the Republic of Croatia, Administrative Court 1. Usl 603/2017-17 // Administrative court in Rijeka, 05.09.2018 2. Uzz 32/2009-2 / ECLI:HR:VSRH:2013:1286 / Supreme Court of RH, Presuda;: 16.01.2013 3. Us 6500/2008-7 // High administrative court RH 10.08.2011 4. Usl 293/2015-6 // Administrative court Split, 31.03.2017 5. Gž 1140/2018-2 // County court Osijek, 28.02.2018 6. Uzz 13/2010-6 / ECLI:HR:VSRH:2015:619 / Supreme Court RH, 11.02.2015 7. Uzz 28/2010-2 / ECLI:HR:VSRH:2013:5213 / Supreme Court RH, 28.11.2013 8. II Kž 495/2009-3 / ECLI:HR:VSRH:2009:397 / Supreme Court RH, 29.07.2009 9. Usl 491/2015-8 // Administrative Court Rijeka, 30.03.2017 Decisions the Constitutional Court of the Republic of Croatia 1. U-III-424/2019 - X. Y 17.12.2019 2. U-III-4880/2015 - NnamdiAniagolu, Justus - 14.02.2019 3. U-III-4940/2017 - KhasrawOthman, Jegr - 29.03.2018 4. U-III-6958/2014 - S. A. K 27.02.2018 5. U-III-6958/2014 - S. Mirošnikov, Igor - 16.12.2016 6. U-III-6958/2013 - Mirošnikov, Igor - 03.06.2015 9. U-III-5909/2013 - Mirošnikov, Igor - 03.06.2015 9. U-III-560/2013 - Mirošnikov, Igor - 03.06.2015 10. U-III-1682/2014 - Lavrenov, Victor - 03.07.2014 Supreme Court of the Republic of Croatia, Administrative Court, High Misdemeanor Court 1. II Kž 173/20020-4 / ECLI:HR:VSRH:2020:385 / Supreme Court RH, 26.06.2013 3. Usž 1027/2018-2 / ECLI:HR:VSRH:2013:2369 / Supreme Court RH, 26.06.2013 3. Usž 1077/2018-2 / ECLI:HR:VSRH:2014:4114 / Supreme Court RH, 23.06.2014 5. II Kž 272/2013-4 / ECLI:HR:VSRH:2016:1021 / Supreme Court RH, 23.06.2014 5. II Kž 272/2013-4 / ECLI:HR:VSRH:2019:158 / Supreme Court RH, 23.06.2014 5. II Kž 272/2013-4 / ECLI:HR:VSRH:2019:158 / Supreme Court RH, 20.02.2013 7. II Kž 45/2019-4 / ECLI:HR:VSRH:2019:158 / Supreme Court RH, 20.02.2013 7. II Kž 45/2019-4 / ECLI:HR:VSRH:2019:158 / Supreme Court RH, 08.02.2019 8. Rev 2987/1990-2 / ECLI:HR:VSRH:1991:1775 / Supreme Court RH, 08.02.2019	Case law of the Constitutional Court of the Republic of Croatia https://sudskapraksa.csp.vsrh.hr/home(HR) Case law of the Constitutional Court of the Republic of Croatia https://www.usud.hr/hr/praksa-ustavnog-suda Case law of the Supreme Court of the Republic of Croatia https://sudskapraksa.csp.vsrh.hr/home(HR)

	Are there specialised lawyers or	UNHCR, Handbook on Protection (2014): Applicants	According to the official data of the Ministry of Justice, 54	Free Legal Aid Act, Official Gazette, no. 143/13
	organisations providing free advice to	must have access to legal counsel.	associations (NGOs) and legal clinics (faculty legal clinics) in Croatia	Ministry of Justice: https://pravosudje.gov.hr/istaknute-
	stateless people or those at risk of	must have assess to regar sounsen	are authorised for provision of free legal aid. Free Legal Aid act	teme/besplatna-pravna-pomoc/ovlastene-udruge-i-pravne-klinike-
	statelessness? If yes, please describe.		determines that these services can provided by county	za-pruzanje-primarne-pravne-pomoci/6190(HR)
	statelessiness. If yes, preuse describe.		administrative bodies, registered NGOs, legal clinics, lawyers.	<u>La prazanje primarne pravne pomoci, ozbo</u> (imi)
			Information Legal Centre (ILC) and Civil Rights Project (CRP) are	https://mup.gov.hr/UserDocsImages//dokumenti/stranci/2020//B
RES.2.a Free legal			specialised NGOs for provision of free legal aid to stateless and at	ESPLATNA%20PRAVNA%20POMOC-
assistance			risk of statelessness persons. Croatian Legal Centre (CLC) is	%20LISTA%20PRUZATELJA%202020.pdf(HR)
			specialised for provision of free legal aid to asylum seekers and	70E0E1011170E01110E111E01170E0E0E01041(1111)
			persons with approved international protection. Additionally, the	
			Ministry of Interior has published on its website a list of attorneys	
			for provision of free legal aid in procedures of application for	
			international protection.	
	Is there domestic academic literature		1. Metelko-Zgombić, Andreja: Succession of states from 1918 until	All the listed texts (and more) are available in the database of
	on statelessness? Please list and		the present day within the Republic of Croatia territory and its	professional articles "Hrčak": https://hrcak.srce.hr/
	provide references and hyperlinks		influence on nationality of natural persons,	professional articles mean i meepsy/meanisteemy
	(where available).		ZbornikPravnogfakultetaSveučilišta u Rijeci, Vol. 32, No. 2, 2011.	
	(miles e avanazie).		2. Mesić, Milan:The Globalisation of migration,	
			Migracijskeietničketeme, Vol. 18, No. 1, 2002	
			3. Glibo, Maja: DržavljanstvoEuropskeUnije (Citizenship of the	
			European Union), Pravnik, Vol. 46, No. 93, 2013.	
			4. Zlatković, Jelena: Legal and Social Exclusion in New Europe: A	
			Comparison of Baltic States, Slovenia and Croatia, Revija za	
			socijalnupolitiku, Vol. 22, No. 1, 2015.	
			5. Kardov, Kruno; Žunec, Ozren: Terrorism and Civil Rights and	
			Liberties, Društvenaistraživanja, Vol. 14, No. 6 (80), 2005.	
			6. Lalić Novak, Goranka: The Principle of Non-Refoulement and	
			Access to Asylum System: Two Sides of the Same Coin,	
			Migracijskeietničketeme, Vol. 31, No. 3, 2015.	
			7. Rogelj, Boštjan: The Changing Spatiality of the "European	
DEC 2 a live i			Refugee/Migrant Crisis", Migracijskeietničketeme, Vol. 33, No. 2,	
RES.3.a Literature			2017	
			8. Gojević-Zrnić, Marija; Radečić, Gligor: Measure restricting the	
			freedom of movement of asylum seekers in international,	
			European and national legislation with proposals to amend	
			Croatian legislation, Pravnik, Vol. 47, No. 94, 2013.	
			9. Jurković, Rahela: The Integration of Refugees into Croatian	
			Society. Ethnographies of Exercising Rights, Etnološkatribina, Vol.	
			48, No. 41, 2018.	
			10. Župarić-Iljić, Drago; Gregurović, Margareta: Student Attitudes	
			towards Asylum Seekers in Croatia, Društvenaistraživanja, Vol. 22,	
			No. 1, 2013.	
			11. Lalić Novak, Goranka: The Right to Asylum in Case Law – Do	
			Croatian Courts Promote Higher Standards of Protection of Asylees	
			and Asylum Seekers, Hrvatska ikomparativnajavnauprava, Vol. 14,	
			No. 4, 2014.	
			12. Pezerović, Alma; Milić Babić, Marina; Porobić, Selma: Parents	
			in Exile: Challenges of Parenting among Refugees and Asylum	
			Seekers in Bulgaria, Revija za socijalnupolitiku, Vol. 26, No. 1, 2019.	