ENS Statelessness Index Survey: The Netherlands



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International and Regional Instruments

Cat	Q	Sub	Subtheme	Question	International Norms / Good Practice	Answer	Source
IOB	1	a	1954 Convention	Is your country party to the 1954 Statelessness Convention?	• UN Convention Relating to the Status of Stateless Persons, 1954	Yes	Treaty Database: https://verdragenbank.overheid.nl/en/Treaty/Details/008230
ЮВ	1	b		If yes, when was ratification/accession ?		12 April 1962	Treaty Database: https://verdragenbank.overheid.nl /en/Treaty/Details/008230
IOB	1	c		Are there reservations in place? Please list them.	Best practice is no reservations. If there are, they should have little or no effect on the rights of stateless persons.	Yes: • Article 8: The Government of the Kingdom reserves the right not to apply the provisions of Article 8 of the Convention to stateless persons who previously possessed enemy nationality or the equivalent thereof with respect to the Kingdom of the Netherlands; • Article 26: The Government of the Kingdom reserves the right to designate a place of principal residence for stateless persons or groups of stateless persons in the public interest. The Government committed to withdrawing these reservations in response to the ACVZ (Advisory Committee on Migration Affairs) report on statelessness. This is part of the current legislative proposal for a statelessness determination procedure.	Treaty Database: https://verdragenbank.overheid.nl /nl/Treaty/Details/008230 b#Ned erlanden Dutch House of Representatives, Nr. 1889, Letter from the State Secretary for Safety & Justice, pp. 4-5: https://acvz.org/wp- content/uploads/2015/05/04-12- 2013 KabinetsreactieGeenLandTe Bekennen.pdf (Dutch (NL)) Legislative proposal for an SDP, Arts.8 & 9: https://www.internetconsultatie.n l/staatloosheid/details (NL)
IOB	1	d		Does Convention have direct effect?	Best practice is that the Convention has direct effect, though this may depend on legal regime.	Yes	Constitution of the Kingdom of the Netherlands, Art. 94: https://www.government.nl/documents/regulations/2012/10/18/the-constitution-of-the-kingdom-of-the-netherlands-2008

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International and Regional Instruments – March 2019

	1						
				Is your country party	• <u>UN Convention on the</u>	Yes	Treaty Database
IOB	2	_	1961	to the 1961	Reduction of Statelessness,		https://verdragenbank.overheid.nl
ЮВ	2	а	Convention	Statelessness	<u>1961</u>		/en/Treaty/Details/009039.html
				Convention?			
				If yes, when was		13 May 1985	Treaty Database:
IOB	2	b		ratification/accession			https://verdragenbank.overheid.nl
				?			/en/Treaty/Details/009039.html
				Are there	As above	No	Treaty Database:
IOB	2	С		reservations in place?			https://verdragenbank.overheid.nl
IOB		L C		·			/en/Treaty/Details/009039 b.html
				Please list them.			
					As above	Yes	Constitution of the Kingdom of the
							Netherlands, Art. 94:
IOB	2	d		Does Convention			https://www.government.nl/docu
IOB		u		have direct effect?			ments/regulations/2012/10/18/th
							e-constitution-of-the-kingdom-of-
							the-netherlands-2008
				State party to	• European Convention on	Yes, with reservations:	Treaty Database:
	3	2		European Convention	Nationality, 1997	Article 7(2): The Kingdom of the Netherlands declares	https://verdragenbank.overheid.nl
IOD			Other	on Nationality 1997?		this provision to include the loss of Dutch nationality by	/en/Treaty/Details/008154_b
IOB	3	а	conventions	Are there		a child whose parents renounce Dutch nationality as	
				reservations in place?		referred to in Article 8 of the Convention.	
				Please list them.			
				State Party to	European Convention on	Yes. No reservations.	Treaty Database:
				European Convention	Human Rights, 1950		https://verdragenbank.overheid.nl
				on Human Rights			/en/Treaty/Details/005132 b.html
IOB	3	b		1950? Are there			
				reservations in place?			
				Please list them.			
				State Party to Council	Council of	Yes. No reservations.	Treaty Database:
				of	Europe Convention on the		https://verdragenbank.overheid.nl
				Europe Convention	Avoidance of Statelessness in		/en/Treaty/Details/011382
165				on the avoidance of	Relation to State Succession,		
IOB	3	С		statelessness in	2006		
1				relation to State			
1				succession 2006? Are			
				there reservations in			
	<u> </u>			there reservations in			

International and Regional Instruments – March 2019

IOB	3	d	place? Please list them. Bound by Directive 2008/115/EC of the European Parliament and of the Council (EU Returns Directive). Are there reservations in place?	Directive 2008/115/EC of the European Parliament and of the Council (EU Returns Directive)	Yes. No reservations.	Legal and regulatory framework: http://wetten.overheid.nl/EUR200 80115
IOB	3	е	State Party to Convention on the Rights of the Child 1989? Are there reservations in place? Please list them.	• Convention on the Rights of the Child 1989	Yes, with reservations: • Article 26: The Kingdom of the Netherlands accepts the provisions of Article 26 of the Convention with the reservation that these provisions shall not imply an independent entitlement of children to social security, including social insurance; • Article 37: The Kingdom of the Netherlands accepts the provisions of Article 37(c) of the Convention with the reservation that these provisions shall not prevent the application of adult penal law to children of sixteen years and older, provided that certain criteria by law have been met; • Article 40: The Kingdom of the Netherlands accepts the provisions of Article 40 of the Convention with the reservation that cases involving minor offences may be tried without the presence of legal assistance and that with respect to such offences the position remains that no provision is made in all cases for a review of the facts or of any measures imposed as a consequence.	Treaty Database: https://verdragenbank.overheid.nl /en/Treaty/Details/003908_b

		I	T I	1		V 201 12	
					International Covenant on	Yes, with reservations:	Treaty Database:
					Civil and Political Rights 1966	• Article 10: The Kingdom of the Netherlands subscribes	https://verdragenbank.overheid.nl
						to the principle set out in paragraph 1 of this article, but	/en/Treaty/Details/003721 b
						it takes the view that ideas about the treatment of	
						prisoners are so liable to change that it does not wish to	
						be bound by the obligations set out in paragraph 2 and	
						paragraph 3 (second sentence) of this article.	
						• Article 12(1): The Kingdom of the Netherlands regards	
						the Netherlands and the Netherlands Antilles as	
						separate territories of a State for the purpose of this	
						provision;	
						• Article 12(2) & (4): The Kingdom of the Netherlands	
						regards the Netherlands and the Netherlands Antilles as	
						separate countries for the purpose of these provisions;	
						 Article 14(3)(d): The Kingdom of the Netherlands 	
			State	Party to		reserves the statutory option of removing a person	
				national		charged with a criminal offence from the court room in	
			Coven	nant on Civil and		the interests of the proper conduct of the proceedings;	
IOB	3	f		cal Rights 1966?		• Article 14(5): The kingdom of the Netherlands reserves	
			Are th	here		the statutory power of the Supreme Court of the	
			reserv	vations in place?		Netherlands to have sole jurisdiction to try certain	
			Please	e list them.		categories of persons charged with serious offences	
						committed in the discharge of a public office;	
						 Article 14(7): The Kingdom of the Netherlands accepts 	
						this provision only insofar as no obligations arise from it	
						further to those set out in Article 68 of the Criminal	
						Code of the Netherlands and Article 70 of the Criminal	
						Code of the Netherlands Antilles as they now apply;	
						 Article 19(2): The Kingdom of the Netherlands accepts 	
						the provision with the proviso that it shall not prevent	
						the Kingdom from requiring the licensing or	
						broadcasting, television or cinema enterprises;	
						• Article 20(1): The Kingdom of the Netherlands does	
						not accept the obligation set out in this provision in the	
						case of the Netherlands. [The Kingdom of the	
						Netherlands] clarify that although the reservations []	
						are partly of an interpretational nature, [it] has	

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IOB	3	g	State Party to International Covenant on Economic, Social and Cultural Rights 1966? Are there reservations in place?	• International Covenant on Economic, Social and Cultural Rights 1966	preferred reservations to interpretational declarations in all cases, since if the latter form were used doubt might arise concerning whether the text of the Covenant allows for the interpretation put upon it. By using the reservation form the Kingdom of the Netherlands wishes to ensure in all cases that the relevant obligations arising out of the Covenant will not apply to the Kingdom, or will apply only in the way indicated. • The Kingdom of the Netherlands declares under Article 41 of the International Covenant on Civil and Political Rights that it recognises the competence of the Human Rights Committee referred to in Article 28 of the Covenant to receive and consider communications to the effect that a State Party claims that another State Party is not fulfilling its obligations under the Covenant. Yes, no current reservations (reservation to Art.8(1)(NL) withdrawn in 2017).	Treaty Database: https://verdragenbank.overheid.nl/en/Treaty/Details/003723_b
IOB	3	h	Please list them. State Party to Convention on the Elimination of all Forms of Discrimination Against Women 1979? Are there reservations in place? Please list them.	Convention on the Elimination of all Forms of Discrimination Against Women 1979 Gen. Rec. 32 on the gender-related dimensions of refugee status, asylum, nationality and statelessness.	Yes, with reservations: • During the preparatory stages of the present Convention and in the course of debates on it in the General Assembly the position of the Government of the Kingdom of the Netherlands was that it was not desirable to introduce political considerations such as those contained in paragraphs 10 and 11 of the preamble in a legal instrument of this nature. Moreover; the considerations are not directly related to the achievement of total equality between men and women. The Government of the Kingdom of the Netherlands considers that it must recall its objections to the said paragraphs in the preamble at this occasion.	Treaty Database: https://verdragenbank.overheid.nl/en/Treaty/Details/000837_b

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Convention against Torture and Other Cruel, Inhuman or Degrading Treatment or Punishment 1984 State Party to Convention against Torture and Other Cruel, Inhuman or Degrading Treatment or Punishment 1984 Article 110, must be understood as referring to those sanctions which are lawful not only under national law but also under international law; Article 211: The committee against Torture under the conditions laid down in Article 21, to receive and consider communications to the effect that another State Party Long Inhuman or Degrading Treatment or Punishment 1984 Are there				T T				
Degrading Treatment or Punishment 1984 State Party to Convention against Torture and Other Cruel, Inhuman or Degrading Treatment or Punishment 1984 Are there reservations in place? Please list them. Please list list list list list list list list						<u> </u>	Yes, with reservations:	•
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State Party to International Convention on the Elimination of All Forms of Racial Discrimination concluded at New York on 7 March 1966, the Kingdom of the Netherlands recognises, for the European part of the Netherlands (the islands of Bonaire, Sint Eustatius and Saba), the Competence of the Committee for the Elimination of Racial Discrimination to receive and consider reservations in place? Please list them. Racial Discrimination 1965 Convention on the Elimination of All Forms of Racial Discrimination concluded at New York on 7 March 1966, the Kingdom of the Netherlands, Aruba, Curaçao, Sint Maarten and the Caribbean part of the Netherlands (the islands of Bonaire, Sint Eustatius and Saba), the competence of the Committee for the Elimination of Racial Discrimination to receive and consider communications from individuals or groups of individuals within its jurisdiction claiming to be victims of a violation, by the Kingdom of the Netherlands, of any								
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Convention on the Elimination of All Forms of Racial Discrimination 1965? Are there reservations in place? Please list them. Convention on the Elimination of All Maarten and the Caribbean part of the Netherlands (the islands of Bonaire, Sint Eustatius and Saba), the competence of the Committee for the Elimination of Racial Discrimination to receive and consider communications from individuals or groups of individuals within its jurisdiction claiming to be victims of a violation, by the Kingdom of the Netherlands, of any					•		•	
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IOB 3 j Forms of Racial Discrimination 1965? Are there reservations in place? Please list them. IOB 3 j Forms of Racial Discrimination, 1965? Are there reservations in place? Please list them. IOB 3 j Forms of Racial Discrimination, 1965? Are there reservations in place? Please list them. IOB 3 j Forms of Racial Discrimination to receive and consider communications from individuals or groups of individuals within its jurisdiction claiming to be victims of a violation, by the Kingdom of the Netherlands, of any				Eli	limination of All			
Discrimination 1965? Are there reservations in place? Please list them. Competence of the Committee for the Elimination of Racial Discrimination to receive and consider communications from individuals or groups of individuals within its jurisdiction claiming to be victims of a violation, by the Kingdom of the Netherlands, of any	IOB	3	j	Fo	orms of Racial		· · · · · · · · · · · · · · · · · · ·	
Are there reservations in place? Please list them. Racial Discrimination to receive and consider communications from individuals or groups of individuals within its jurisdiction claiming to be victims of a violation, by the Kingdom of the Netherlands, of any				Di	iscrimination 1965?			
Please list them. individuals within its jurisdiction claiming to be victims of a violation, by the Kingdom of the Netherlands, of any				Ar	re there		· · · · · · · · · · · · · · · · · · ·	
Please list them. individuals within its jurisdiction claiming to be victims of a violation, by the Kingdom of the Netherlands, of any				re	eservations in place?		communications from individuals or groups of	
of a violation, by the Kingdom of the Netherlands, of any					-			
of the rights set forth in the above-mentioned							of the rights set forth in the above-mentioned	
Convention.								

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International and Regional Instruments – March 2019

			State Party to the	• International Convention on	No.	OCHR, status of ratification:
			Inter-national	the Protection of the Rights of		http://indicators.ohchr.org/
			Convention on the	all Migrant Workers and		
			Protection of the	Members of their Families		
			Rights of All Migrant	<u>1990</u>		
IOB	3	k	Workers and			
			Members of their			
			Families 1990? Are			
			there reservations in			
			place? Please list			
			them.			

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Stateless Population Data

Cat	Q	Sub	Subtheme	Question	International Norms / Good Practice	Answer	Source
POP	1	а	Availability and sources	Does the Govt have a discrete category for statelessness in its data collection system (e.g. in the census)? If so, what are the Govt figures for the total stateless population on the territory? Is the data disaggregated? If so, how?	Gen. Rec. 32 of CEDAW (para. 39): States parties should gather, analyse and make available sex-disaggregated statistical data and trends European Council, Conclusions of the Council and the Representatives of the Governments of the Member States on Statelessness: Recognise the importance of exchanging good practicesconcerning the collection of reliable data on stateless persons UNHCR Global Action Plan to End Statelessness 2014-2024 (Action 10): Improve quantitative and qualitative data on stateless populations Institute on Statelessness and Inclusion (The World's Stateless) pg.11: States should adopt and/or strengthen measures to count stateless persons on their territory	Official data on statelessness is not reported on consistently and inclusively. In the national data collection system (StatLine), a division is made between the category 'stateless' and 'nationality unknown'. However, not all the data is updated every year. In some data tables 'stateless' and 'unknown nationality' form one category, and in some data tables (up to 2014) 'stateless' is included as a separate category. The table on the number of nationalities people possess on the territory, shows 1,978 stateless people in 2014. A change in law means that data on non-Dutch nationalities is no longer recorded. The Dutch Government website states that there are over 4000 stateless persons registered in the <i>Basisregistratie Personen</i> (BRP) – Dutch Population Register. An increase in the number of registered stateless persons in the Netherlands, was recently reported by the Dutch media, based on unpublished data provided to them by the Central Office for Statistics (<i>Centraal Bureau voor de Statistiek</i>): on 1 January 2012 there were 2,005 persons factually stateless. On 1 January 2017 there were 12,477. The increase is almost entirely made up of people born in Syria. StatLine updates its data on stateless persons	StatLine data by sex, age and nationality: http://statline.cbs.nl/Statweb/pub lication/?DM=SLNL&PA=03743&D 1=0&D2=0&D3=l&D4=a&HDR=T,G 1,G3&STB=G2&VW=T StatLine data on number of nationalities people possess on the territory (stateless), 1995-2014: http://statline.cbs.nl/Statweb/pub lication/?DM=SLNL&PA=70999NE D&D1=8&D2=a&HDR=T&STB=G1&CHARTTYPE=0&VW=T Dutch Government Website, Statelessness: https://www.government.nl/topics/dutch-nationality/statelessness (in English (E)) and https://www.rijksoverheid.nl/onderwerpen/nederlandsenationaliteit/staatloosheid (NL) EenVandaag article (NL): https://eenvandaag.avrotros.nl/item/aantal-staatlozen-in-nederlandneemt-toe/. StatLine data by sex, age and
POP	1	b		authorities define categories of persons who may	AS above	or persons with unknown nationality every two years. In 2017 the number of 'stateless' people	nationality: http://statline.cbs.nl/Statweb/pub lication/?DM=SLNL&PA=03743&D

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		1				
			overlap with		or people with 'unknown nationality' was	1=0&D2=0&D3=I&D4=a&HDR=T,G
			stateless (e.g		69,778 and in 2018 it was 63,982.	<u>1,G3&STB=G2&VW=T</u>
			unknown			
			nationality,			
			unspecified			
			nationality,			
			other)? Are			
			statistics on	these		
			available? If,	yes,		
			please indica			
			categories ar			
			statistics.			
				As above	In its mapping study of statelessness in the	UNCHR, 2011, Mapping
				, 10 43000	Netherlands, UNHCR notes the lack of available	statelessness in the Netherlands,
					quantitative data. Recent estimates reported	p.34:
					by UNHCR are that there are some 10,000	http://www.refworld.org/docid/4
					stateless persons in the Netherlands.	eef65da2.html (E) and
			What is the		State and persons in the restriction and	http://www.aoo.nl/downloads/20
			UNHCR estin	nate		14-09-12-UN.pdf (NL)
			for the popu			<u> </u>
			of stateless			Trouw, Stateless population grows
			persons and	or		in Netherlands, 14 September
POP	1	С	those at risk			2016:
' 0'	_		statelessness			https://www.trouw.nl/home/aant
			the territory			al-staatlozen-in-nederland-
			What is UNH			groeit~aca55b20/
			source for th			groeit acassuzoj
			information?			UNHCR, Exhibition on
			iniomations			statelessness in Rijksmuseum, 28
						September 2017:
						http://www.unhcr.org/nl/2017/09
						/tentoonstelling-staatloosheid-
						rijksmuseum/
			Are there inc	irect As above	Centraal Bureau voor de Statistiek data shows	CBS Data Asylum Requests:
			(proxy) source		that 11.6% of the total asylum requests in 2014	https://www.cbs.nl/nl-
POP	1	d	statistics on	es 01	were made by stateless asylum seekers, mainly	nl/nieuws/2015/05/aantal-
			stateless		Palestinians from Syria. In 2016, 5% of the total	<u>asielzoekers-fors-toegenomen</u>

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	1	I	1	norcons) F a		ware made by stateless persons in 2017, 120	
				persons? E.g. categories of		were made by stateless persons. In 2017, 120 first asylum requests were submitted by	Dutch Refugee Council, Refugees
				_			
				persons for which		stateless persons and in 2018 (Jan-Aug) 26	in numbers, July 2017, p.7:
				statistics are		requests were made.	https://www.vluchtelingenwerk.nl
				available where			/sites/public/u152/Vluchtelingeni
				stateless persons			ngetallen2017compleet-1.pdf (NL)
				may be more			
				highly			IND Asylum trends, August 2018:
				represented (e.g.			https://ind.nl/en/Documents/AT
				relevant country			august 2018 hoofdrapport.pdf, p.
				of origin or			10
				profiles (e.g.			
				Palestinians or			
				Syrian Kurds)?			
				Please provide			
				explanation and			
				figures.			
					UNHCR Global Action Plan to End	Yes.	UNCHR, 2011, Mapping
					Statelessness 2014-2024: Action 10		statelessness in the Netherlands:
							http://www.refworld.org/docid/4
							eef65da2.html (E) and
							http://www.aoo.nl/downloads/20
							<u>14-09-12-UN.pdf</u> (NL)
				Have there been			
				surveys or			Advisory Committee on Migration
				mapping studies			Affairs (ACVZ), 2013, Geen land te
POP	1	е		done to estimate			bekennen
				the population of			een advies over de
				stateless persons			verdragsrechtelijke bescherming
				in the country?			van staatlozen in nederland,
							https://acvz.org/wp-
							content/uploads/2015/05/04-12-
							2013 GeenLandTeBekennen.pdf
							(NL) - summary in English pp.108-
							111)

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						Immigration and Naturalisation Service (IND) Asieltrends (asylum trends – latest from 2016): https://ind.nl/over-ind/Cijfers- publicaties/Paginas/Asieltrends.as px (NL) Vluchtelingenwerk (Dutch Refugee Council) report, 2016: https://www.vluchtelingenwerk.nl /sites/public/u895/Vluchtelingeni ngetallen2016.pdf IND Asylum trends, August 2018: https://ind.nl/en/Documents/AT august_2018_hoofdrapport.pdf, p. 10 Dutch Refugee Council, Vluchtelingen in getallen, 2018: https://www.vluchtelingenwerk.nl /sites/default/files/u640/2018071 9_vluchtelingen_in_getallen_%20 2018_allerdefinitiefste.pdf (NL)
POP	1	f	Are there other sources of estimates for the population of stateless persons (not covered by the above)? If so, list sources and figures.	As above	The ACVZ refers in their report to the number of stateless people registered in the Dutch Population Register (BRP). In 2012 this number was 2,005, and 88,313 people had 'unknown nationality'. The 2016 explanatory memorandum for the draft legislation for a statelessness determination procedure refers to 2,000 stateless people noted in the ACVZ report. On top of that it states that the number of registered stateless people has increased due	Advisory Committee on Migration Affairs (ACVZ), 2013, Geen land te bekennen een advies over de verdragsrechtelijke bescherming van staatlozen in nederland, p.31: https://acvz.org/wp- content/uploads/2015/05/04-12- 2013 GeenLandTeBekennen.pdf (NL) Overheid.nl (Dutch Government web portal), Draft Explanatory: Explanatory Memorandum

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		1				I	
						to the arrival of around 3,000 stateless Syrian	statelessness determination
						Palestinians.	procedure, p. 3
							https://www.internetconsultatie.n
							<u>l/staatloosheid</u>
					As above	Yes, because there is no statelessness	Overheid.nl (Dutch Government
						determination procedure yet, so it is not known	web portal), Draft Explanatory:
						how many unregistered stateless people are	Explanatory Memorandum
						residing in the Netherlands and it is unclear	statelessness determination
				Are there issues		how many stateless people are registered with	procedure, p. 3
				with reliability of		'nationality unknown'. UNHCR estimated that	https://www.internetconsultatie.n
POP	1	g		stateless data? If		about 97,000 people were living irregularly in	l/staatloosheid
				yes, please		the Netherlands in 2011. Among them there	
				describe why.		are possibly many stateless. People who are	
						assigned a nationality erroneously are also not	
						recorded. The absence of clear guidelines on	
						registration also contributes to difficulties to	
						determine the total stateless population.	
					As above	Based on the above, it is likely that the stateless	
						population is underreported in the	
						Netherlands. However, there is no conclusive	
				Are there		proof that this is the case. The current BRP	
				indications that		(Population Register) system also allows for	
				the stateless		over-reporting (i.e. nationals may be registered	
POP	1	h		population is		as stateless). What we know is that the current	
FOF	_	- ''		either over or		procedure for registering stateless persons	
				under reported?		does not reflect the international definition of a	
				Please describe.		stateless person and does not include	
				ricase describe.		undocumented (illegally residing) stateless	
						persons and can therefore not be relied on for	
						statistical information on the number of	
						stateless persons in the country.	
				Please provide	As above	The total number of asylum applications (first	Immigration and Naturalisation
				any available		applications, repeated applications, family	Service (IND), Asylum Trends:
POP	1	i		figures on		reunification) in 2016 was 31,642, of which	Monthly Report on Asylum
	_	<u>'</u>		stateless refugees		1,471 were stateless. In 2017, the total number	Applications in The Netherlands,
				or asylum seekers		was 31,327, of which 1,611 (5%) were stateless.	Dec. 2016:
				(if there is data,			

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	ı		1	Г			
				please clarify		The Government only counts registered	https://ind.nl/en/Documents/AT
				whether Govt		stateless persons – some of these people could	December 2016.pdf
				also counts		be registered, but not necessarily all, so there is	
				stateless refugees		likely to be some overlap.	Immigration and Naturalisation
				and asylum			Service (IND), Asylum trends:
				seekers in the			Monthly Report on Asylum
				stateless			Applications in The Netherlands,
				population to			Dec. 2017, p. 4:
				avoid under/over			https://ind.nl/en/Documents/AT
				reporting).			December 2017.pdf
					As above and see also norms in Detention	The presence of stateless persons in	(A) ENS, 2015, Protecting Stateless
					section.	administrative detention must be inferred from	Persons from Arbitrary Detention
						general statistics because there is no	in the Netherlands, p. 14:
						determination procedure and no specific data	http://www.statelessness.eu/sites
						on stateless persons in detention. The overall	/www.statelessness.eu/files/ENS
						use of detention has fluctuated in recent years.	Detention Reports Netherlands.p
						In 2015 the number of people who entered	df
						detention was 2,176 - a decrease of 65% since	
						2011. The number slightly increased in 2016 to	(B) The Custodial Institutions
						2,570 (Source B). In 2010, 27% of detainees had	Agency, July 2017, In numbers:
						been detained at least once before (61% once	<i>2012-2016</i> , pp. 47-48
						before, 29% two or three times, and 9% four or	https://www.dji.nl/binaries/DJI%2
			Stateless in	Number of		more) (Source A). In 2015, 6.2% of the people	Oin%20getal%202012-
POP	2	а	Detention	stateless persons		who entered a detention facility had 'unknown	2016 tcm41-271319.pdf (NL)
			data	in immigration		nationality'. In 2016, this decreased to 2.8%	
				detention		(Source B). The overall use of immigration	The Custodial Institutions Agency,
						detention again increased between 2016-17	August 2018, In numbers: 2013-
						with 3,181 people entering detention in 2017,	<i>2017</i> , pp.49-55
						of whom 3.7% were of 'unknown nationality'.	https://www.dji.nl/binaries/DJI%2
						,	0in%20getal%202013-
							2017%20definitief tcm41-
							350484.pdf (NL)
							Amnesty International, Het recht
							op vrijheid
							vreemdelingendetentie: het
							ultimum remedium-beginsel,

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Stateless Population Data – March 2019

						Februari 2018: https://www.amnesty.nl/content/ uploads/2018/02/AMN 18 08 Ra pport-het-recht-op- vrijheid DEF web.pdf?x73404 (NL)
РОР	2	b	Are there statistics on individuals released from immigration detention who were unremovable, their country of origin and length of detention? If yes, please provide.	As above	There is no data available on individuals released from immigration detention who were un-removable. In terms of more general data, in 2015 the number of people released from detention was 2,236 and the average length of detention was 55 days. In 2011 it was 76 days. In 2013 people with 'unknown nationality' were detained for 92 days (average). In 2014 this decreased to 77 days (average). The number of people released from detention in 2016 was 2,451 and in 2017 3,119. The average length of detention in 2016 and 2017 was 43 days. No specific data is known for the group of unknown nationality.	The Custodial Institutions Agency, August 2018, In numbers: 2013- 2017, pp.49-55 https://www.dji.nl/binaries/DJI%2 0in%20getal%202013- 2017%20definitief_tcm41- 350484.pdf (NL) ENS, 2015, Protecting Stateless Persons from Arbitrary Detention in the Netherlands, p. 20: http://www.statelessness.eu/sites /www.statelessness.eu/files/ENS Detention Reports Netherlands.p df

Statelessness Determination and Status

Cat	Q	Sub	Subtheme	Question	International Norms / Good Practice	Answer	Source
IDP	1	a	Definition of a stateless person	Is there a definition of a stateless person in national law? Do the definition and exclusion provisions align with the 1954 Convention? Please provide details.	UN Convention Relating to the Status of Stateless Persons, 1954: Article 1(1) and 1(2).	The definition of a stateless person in Dutch law is slightly different from Art. 1(1) of the 1954 Convention: "een persoon die door geen enkele staat, krachtens diens wetgeving, als onderdaan wordt beschouwd" or "a person that is not by any State, under its legislation, considered to be a national". The original text of the Convention "under the operation of its law" is translated in the Netherlands as "krachtens diens wetgeving" or "under its legislation", which is narrower than the Convention definition.	Rijkswet op het Nederlanderschap (Dutch nationality law), Article 1: https://wetten.overheid.nl/BWBR0003738/2018-08-01 (NL) Advisory Committee on Migration Affairs (ACVZ), 2013, Geen land te bekennen een advies over de verdragsrechtelijke bescherming van staatlozen in nederland, p.43: https://acvz.org/wp-content/uploads/2015/05/04-12-2013_GeenLandTeBekennen.pdf (NL)
IDP	1	b	Existing SDP procedure	Which of the following best describes the situation in your country? 2. There is no dedicated SDP procedure but there are other administrative procedures by which statelessness can be identified (e.g. through citizenship, residence permit and international protection procedures or ex-	 UNHCR (2014), Handbook on Protection of Stateless Persons: it is implicit in the 1954 Convention that States must identify stateless persons within their jurisdictions so as to provide them appropriate treatment in order to comply with their Convention commitments. UNHCR (Good Practices Paper 6): Establishing a statelessness determination procedure is the most efficient means for States Parties to the 1954 Convention to identify the beneficiaries of that Convention. European Council, Conclusions of the Council and the Representatives of the Member 	#2	Statelessness page on website of the Government of the Netherlands: https://www.rijksoverheid.nl/onderwerpen/nede rlandse-nationaliteit/inhoud/staatloosheid (NL)

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IDP	10	а	Alternative administrat ive procedures for identificatio n	officio) (proceed to Question 10a). If there is no dedicated SDP in your country, are there other administrative procedures by which statelessness can be identified (e.g. through citizenship, residence, and international protection procedures or exofficio)? If yes, provide details and then proceed to question 11a.	States on Statelessness: Recognise the importance of exchanging good practices among Member States concerning procedures for determining statelessness. • ENS (2013), Statelessness Determination and the Protection of Stateless Persons: a summary guide of good practices: For SDPs to be effective, the determination must be a specific objective of the mechanism in question, though not necessarily the only one.	Persons residing legally in the Netherlands can be formally registered as stateless in the Basisregistratie Personen (BRP) (Population Register) of the relevant municipality. In addition to BRP registration, the IND also has a procedure to identify statelessness after which registration can take place in the Basisvoorziening Vreemdelingen (BVV) (Database on Foreigners), which, unlike the BRP, allows for identification of a stateless person who is not legally residing in the Netherlands. There is no independent assessment of statelessness within the asylum procedure. BRP registration is the only administrative procedure with significant legal implications for a stateless person.	Statelessness page on website of the Government of the Netherlands: https://www.rijksoverheid.nl/onderwerpen/nede rlandse-nationaliteit/inhoud/staatloosheid (NL) Advisory Committee on Migration Affairs (ACVZ), 2013, Geen land te bekenneneen advies over de verdragsrechtelijke bescherming van staatlozen in nederland, p.50: https://acvz.org/wp- content/uploads/2015/05/04-12- 2013 GeenLandTeBekennen.pdf (NL) Dutch Association for Civil Affairs, 2016: https://nvvb.nl/nl/vereniging/organisatie/adviesb ureau/veelgestelde-vragen/#vraag24 (NL) Katja Swider, 2014, Statelessness Determination in the Netherlands, Amsterdam Centre for European Law and Governance, Working Paper Series 2014 - 04, pp. 21-23: https://www.statelessness.eu/sites/www.statelessness.eu/files/attachments/resources/Statelessne
							ss%20Determination%20in%20the%20Netherland s%20Katja%20Swider.pdf
IDP	11	а	Access to procedures	How is statelessness identified in the course of other procedures?	• UNHCR (Good Practices Paper 6): Efficient referral mechanisms should be established, while officials who may be in contact with stateless persons need to be trained to identify potential applicants for statelessness status and refer them to appropriate channels.	BRP registration is based on identity documents evidencing statelessness issued by a competent authority (Article 2.15 Law BRP); or a statement from the Minister of Security and Justice at the Dutch Immigration office (IND) (Article 2.17 Law BRP). The municipality may only <i>change</i> a BRP registration from 'nationality unknown' to 'stateless' based on	Wet Basisregistratie personen (BRP) (Law on the Population Register) of 2013: http://wetten.overheid.nl/BWBR0033715/2015- 09-01 (NL) Protocol Identificatie en Labeling, Government of The Netherlands website:https://www.rijksoverheid.nl/documente n/richtlijnen/2017/07/04/protocol-identificatie- en-labeling-pil (NL)

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				original identity documents, so a statement from the IND can only be relied on when the person is registering in the BRP for the first time. The rules for the registration of nationality in the BVV are not regulated by law, but there is an internal administrative protocol (<i>Protocol Identificatie en Labeling</i> (PIL)) outlining how personal information should be registered. The PIL allows for a wide range of evidence to be admitted, including statements by individuals who are being registered, statements by third persons, results of linguistic tests and various official and non-official documents. This is also why the IND database is considered less reliable and subordinate to the BRP. A BRP official may formally request findings on	Dutch Association for Civil Affairs, 2016: https://nvvb.nl/nl/vereniging/organisatie/adviesb ureau/veelgestelde-vragen/#vraag24 (NL) Katja Swider, 2014, Statelessness Determination in the Netherlands, Amsterdam Centre for European Law and Governance, Working Paper Series 2014 - 04, pp. 21-23: https://www.statelessness.eu/sites/www.stateles sness.eu/files/attachments/resources/Statelessne ss%20Determination%20in%20the%20Netherland s%20Katja%20Swider.pdf Proposal for an Act on the Determination of Statelessness, 2016: https://www.internetconsultatie.nl/staatloosheid
				subordinate to the BRP. A BRP official may formally request findings on someone's nationality from the IND. A legislative proposal for a formal SDP was published in September 2016 and is due for discussion in Parliament. I.	
IDP	11	b	Are there obligations in law on authorities to consider a claim for statelessness made within another procedure?	No, there is no obligation in law to consider a claim for statelessness as statelessness is an administrative category and not a protection status in Dutch law, so the concept of "claim for statelessness" is not applicable in the Dutch context. Referral might take place to the administrative BRP procedure at municipal level, but this	Advisory Committee on Migration Affairs (ACVZ), 2013, Geen land te bekenneneen advies over de verdragsrechtelijke bescherming van staatlozen in nederland, p.73: https://acvz.org/wp-content/uploads/2015/05/04-12-2013_GeenLandTeBekennen.pdf (NL)

				is only accessible for people with legal residence in the country.	
IDP	11	С	Are there clear instructions on how to make a claim for statelessness within the particular administrative procedure?	A legally staying person can request their municipality to register them as stateless in the BRP. Registration will take place if statelessness can be proven with highly reliable documents issued by a competent authority of a state, such as identity documents or court orders. The administrative procedure does not conduct research to acquire evidence on the nationality/statelessness of the applicant. In practice it is seen that the various municipalities execute the procedure differently. No instructions or help is provided at first instance by the municipalities on how and when to ask for a statelessness registration.	Advisory Committee on Migration Affairs (ACVZ), 2013, Geen land te bekenneneen advies over de verdragsrechtelijke bescherming van staatlozen in nederland, p.73: https://acvz.org/wp-content/uploads/2015/05/04-12-2013 GeenLandTeBekennen.pdf (NL) Dutch Association for Civil Affairs, 2016: https://nvvb.nl/nl/vereniging/organisatie/adviesbureau/veelgestelde-vragen/#vraag24 (NL)
IDP	11	d	Is the examination of statelessness conducted by a centralized or localised body?	By a localised body (the municipality), and sometimes the IND.	Katja Swider, 2014, Statelessness Determination in the Netherlands, Amsterdam Centre for European Law and Governance, Working Paper Series 2014 - 04, pp. 21-23: https://www.statelessness.eu/sites/www.statelessness.eu/files/attachments/resources/Statelessness%20Determination%20in%20the%20Netherlands%20Katja%20Swider.pdf
IDP	11	е	Is there training to inform different governmental bodies about statelessness and determination procedures? Is there training of public officials in identifying statelessness? If yes, please provide details (i.e. who provides the	There are no courses specifically targeted at government bodies and public officials. We see a need for more targeted and recurring trainings particularly targeted at civil servants. General trainings are available, that are sometimes also attended by state officials. For example, Katja Swider has provided a number of trainings at the University of Amsterdam, in addition to a number of symposia that have	Amsterdam Centre for European Law and Governance, Statelessness in the Netherlands and the GBA: a practitioners workshop, 28 Nov 2012: http://acelg.uva.nl/content/events/workshops/20 12/11/statelessness-in-the-netherlands-and-the-gba.html?origin=U%2BlcGA%2BeSWGukSRCZF4gp w Cursus Staatloosheid in bestuurs-, nationaliteits-en vreemdelingenrecht, Eggens Instituut, Amsterdam, 12 March 2015:

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				training to whom and how often?)	been attended by state officials (municipality employees, immigration officers, etc.). Furthermore, the Institute on Statelessness and Inclusion organised two trainings in 2016 on statelessness, targeted at a wider audience but among which civil servants were present.	http://advocatenblad.nl/2015/01/08/de-agenda-voor-2015/ (NL) Training delivered by ENS and Institute on Statelessness and Inclusion in Groningen and Tilburg, November 2016: http://www.stichtinglos.nl/agenda/trainingen-over-staatloosheid-nl-groningen-16nov-en-tilburg-25nov
IDP	11	f		Is there cooperation between agencies that may come into contact with stateless persons? If so, how are cases referred to the appropriate authority for determination?	Cooperation may occur between the IND and municipalities. A municipality may consult the IND under 2.17 Law BRP to obtain necessary information on an individual's nationality. However, in practice, it is also observed that little effective cooperation takes place.	Wet Basisregistratie personen (BRP) (Law on the Population Register) of 2013: http://wetten.overheid.nl/BWBR0033715/2015-09-01 (NL) Katja Swider, 2014, Statelessness Determination in the Netherlands, Amsterdam Centre for European Law and Governance, Working Paper Series, 2014 – 04: https://www.statelessness.eu/files/attachments/resources/Statelessness%20Determination%20in%20the%20Netherlands%20Katja%20Swider.pdf
IDP	12	а	Assessment	What is the burden of proof when identifying an individual's statelessness status?	If a person requests to change their registration in the BRP from 'nationality unknown' to 'stateless', the applicant is asked to provide documents to support their claim. The burden of proof for evidencing statelessness lies fully on the applicant. This is confirmed by a judgment from the Court of Utrecht on 19 February 2013 (SBR 12/3509, para. 6), and by the Raad van State (High Court, para. 4.2-3), where it is stated that the applicant is responsible for handing over documents to prove a statelessness claim. There is no responsibility on the Municipality to	Wet Basisregistratie personen (BRP) (Law on the Population Register) of 2013: http://wetten.overheid.nl/BWBR0033715/2015-09-01 (NL) Dutch Association for Civil Affairs, 2016: https://nvvb.nl/nl/vereniging/organisatie/adviesbureau/veelgestelde-vragen/#vraag24 (NL) Katja Swider, 2014, Statelessness Determination in the Netherlands, Amsterdam Centre for European Law and Governance, Working Paper Series, 2014 – 04, p.16: https://www.statelessness.eu/sites/www.statelessness.eu/files/attachments/resources/Statelessne

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					research the statelessness of the applicant. 2.17 Law BRP provides an opportunity for the municipality to obtain information regarding a person's nationality through a statement from the Minister of Security and Justice at the Dutch Immigration office (IND).	ss%20Determination%20in%20the%20Netherland s%20Katja%20Swider.pdf Uitspraak Rechtbank Utrecht, 19 February 2013 (SBR 12/3509), Dong vs. Het college van burgemeester en wethouders van de gemeente Utrecht, para. 6. Uitspraak Raad van State, 21 May 2014 (201302776/1/A3) para. 4.2-3: https://www.raadvanstate.nl/uitspraken/zoeken- in-uitspraken/tekst-uitspraak.html?id=79205 (NL)
IDP	12	b	What is the standard of proof? Is it the same as in asylum applications?		For BRP decisions the standard of proof is more like "beyond reasonable doubt" - documents are needed as proof. For asylum cases it is "reasonable degree" where the benefit of the doubt can be given in favour of the applicant.	Wet Basisregistratie personen (BRP) (Law on the Population Register) of 2013, Article 2.44-6: http://wetten.overheid.nl/BWBR0033715/2015-09-01 (NL) Memorandum of Explanation of the Aliens Act 2000, Article 29, pp. 40-41: https://zoek.officielebekendmakingen.nl/kst-26732-3.html (NL) Article 31(1), Aliens Act 2000: http://wetten.overheid.nl/BWBR0011823/2017-07-01#Hoofdstuk3 Afdeling4 Paragraaf1 Artikel31 (NL)
IDP	12	С	Are decision makers presented with clear guidance on how to determine statelessness, including sources of evidence and procedures for evidence gathering to establish statelessness? Please provide details.	• ENS (2013), Statelessness Determination and the Protection of Stateless Persons: a summary guide of good practices: determining authorities can benefit significantly from any concrete guidance that sets clear benchmarks and pathways for the establishment of material facts and circumstances.	No, Municipalities generally do not gather evidence. The applicant has full responsibility for evidencing the claim with documents. Instructions on evidence make no distinction between foreign nationality and statelessness. Therefore, statelessness needs to be evidenced, according to the BRP and its implementing orders, through the same documents as a foreign nationality (i.e. a passport, identity document, or a court order by a competent authority of a relevant	Advisory Committee on Migration Affairs (ACVZ), 2013, Geen land te bekennen een advies over de verdragsrechtelijke bescherming van staatlozen in nederland, pp. 71-73: https://acvz.org/wp-content/uploads/2015/05/04-12-2013 GeenLandTeBekennen.pdf (NL) Dutch Association for Civil Affairs, 2016: https://nvvb.nl/nl/vereniging/organisatie/adviesb ureau/veelgestelde-vragen/#vraag24 (NL) Katja Swider, 2014, Statelessness Determination in the Netherlands, Amsterdam Centre for

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						state). The special circumstances of stateless persons are not taken into account, so the wording of many instructions on evidence are simply not applicable to the situation of stateless persons.	European Law and Governance, Working Paper Series 2014 – 04, pp.12-16: https://www.statelessness.eu/sites/www.statelessness%20Determination%20in%20the%20Netherlands%20Katja%20Swider.pdf
IDP	13	а	Procedural Protections	Is there legal aid available during the application?	UNHCR (2014), Handbook on Protection of Stateless Persons: applicants are to have access to legal counsel; where free legal assistance is available, it is to be offered to applicants without financial means. ENS (2013), Statelessness Determination and the Protection of Stateless Persons: a summary guide of good practices: If state funded legal aid is available in the country it should be provided to stateless claimants. If there is no state funded legal aid but asylum claimants can access legal aid free of charge, then the same level of access should be provided to stateless claimants.	The BRP registration procedure is free of charge. There is legal aid available from the state to challenge the decision in court. If the person has insufficient income, lawyers affiliated with the Raad voor Rechtsbijstand (Council for Legal Aid) can request money for the procedure from the state.	Raad voor Rechtsbijstand website (Legal Aid Board in the Netherlands): http://www.rvr.org/english
IDP	13	b		Is an interview always offered (unless granting without interview)?	UNHCR (2014), Handbook on Protection of Stateless Persons: The right to an individual interview, and necessary assistance with translation/interpretation throughout the process, are essential to ensure that applicants have the opportunity to present their cases fully	There is no interview necessary for the administrative procedure of registering someone as stateless in the BRP. To change a BRP registration you need to go in person to the 'Loket' (Desk) of the applicable Municipality and bring the necessary documents as proof. In most cases you can make an appointment in advance. An interview is not provided or necessary.	For example, information about BRP registration in the Municipality Apeldoorn: https://www.apeldoorn.nl/verzoek-wijzigen-gegevens (NL) (similar to other municipalities)

IDP	13	С		Is an interpreter provided? Free of charge?	ENS (2013), Statelessness Determination and the Protection of Stateless Persons: a summary guide of good practices: assistance should be available for translation and interpretation in respect of written applications and interviews (good practice is free of charge).	No, no interpreter is provided for registering or changing a registration in the BRP. Municipalities indicate that the person should bring an interpreter with them, or a member of staff may assist if someone speaks a shared language, or the person can return with a friend or relative to assist them.	Correspondence with the Municipalities of Amsterdam and Apeldoorn.
IDP	13	d		Are decisions given with reasons? In writing?	UNHCR (2014), Handbook on Protection of Stateless Persons: States are encouraged, therefore, to incorporate the following safeguards: [] decisions are made in writing with reasons.	Yes. General rules of administrative process apply.	Dutch Association for Civil Affairs, Correction procedure BRP, 2015: https://nvvb.nl/media/cms_page_media/620/DEF %20NVVB- ledenadvies%20proces%20correctie%20onbeken de%20gebdatum%20en%20nationaliteit%20MN.p df (NL)
IDP	14	а	Stateless Status	Does identification of a person as stateless result in permission to stay/legal status or any other benefit to the individual? Please describe what status is provided and what benefits attach to it.	UNHCR (2014), Handbook on Protection of Stateless Persons: The 1954 Convention [grants] stateless persons a core set of rights. Its provisions, along with applicable standards of international human rights law, establish the minimum rights and the obligations of stateless persons in States party to the 1954 Convention. The status granted to a stateless person in a State Party must reflect these international standards Although the 1954 Convention does not explicitly require States to grant a person determined to be stateless a right of residence, granting such permission would fulfil the object and purpose of the treaty It is therefore recommended that States grant persons recognised as stateless a residence permit valid	No, identification of a person as stateless does not result in permission to stay/legal status. Statelessness is merely an administrative category in Dutch law, not an immigration status or protection status. The current administrative procedure (BRP) only allows legally staying persons to be registered as stateless. If a person is provided with a statelessness registration they can: 1) request a travel document 2) naturalise through a simplified procedure (after 3yrs legal stay, foreign passport not required, lower cost) A child may (if legally residing) be able to access the right of option to Dutch nationality. Were the 1954 Convention to be applied directly, there is also a right to identity documents, however stateless persons are currently not able to enforce that	Statelessness page, Government of the Netherlands website: https://www.rijksoverheid.nl/onderwerpen/nede rlandse-nationaliteit/inhoud/staatloosheid (NL) Rechtbank Den Haag, 19 February 2014 (SGR 12/2490): statelessness does not lead to issuing of identity documents.

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Statelessness I	Determination	and Status -	March	2019
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		for at least two years, although	right in court and no competent	
		permits for a longer duration, such	authority is appointed to issue these	
		as five years, are preferable in the	identity documents.	
		interests of stability. Such permits		
		are to be renewable, providing the		
		possibility of facilitated		
		naturalization as prescribed by		
		Article 32 of the 1954 Convention.		

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Detention

Cat	Q	Sub	Subtheme	Question	International Norms / Good Practice	Answer	Source
DET	1	а	Detention screening	Are immigration detention powers provided for in law?	 ICCPR Art 9 (1): Everyone has the right to liberty and security of person. No one shall be subjected to arbitrary arrest or detention. No one shall be deprived of his liberty except on such grounds and in accordance with such procedure as are established by law. ECHR Art 5 (1): Everyone has the right to liberty and security of person. No one shall be deprived of his liberty save in the following cases and in accordance with a procedure prescribed by law:(f) the lawful arrest or detention of a person to prevent his effecting an unauthorised entry into the country or of a person against whom action is being taken with a view to deportation or extradition. 	Yes.	Chapter 5, Article 59(1), Vreemdelingenwet 2000: http://wetten.overheid.nl/BWBR001182 3/2017-01-01#Hoofdstuk5 (NL)
DET	1	b		Does domestic law allow immigration detention for purposes other than those allowed under ECHR 5(1)(f)?	• ECHR Art 5 (1)(f)	A foreign national may be detained on the grounds of public order or national security, where there exists: a. risk that they will withdraw from supervision, or b. evade or impede preparation of departure or the expulsion procedure. An exhaustive list of further criteria is specified in the 'Aliens Decree' 2000. Significant grounds for detention are: irregular entry and avoiding supervision; disregarding the obligation to depart; not independently leaving the Netherlands after an order to do so; no or insufficient cooperation with establishing identity	Chapter 5, Article 59(1), Vreemdelingenwet 2000: https://wetten.overheid.nl/BWBR00118 23/2018-07-28#Hoofdstuk5 (NL) Chapter 5, Article 5.1a & 5.1b, Vreemdelingenbesluit 2000: https://wetten.overheid.nl/BWBR00118 25/2018-09-19#Hoofdstuk5 (NL) ENS/ASKV (2015), Protecting Stateless Persons from Arbitrary Detention in the Netherlands, p. 18: http://www.statelessness.eu/sites/www .statelessness.eu/files/ENS Detention R eports Netherlands.pdf

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					and nationality; presenting wrong or contradicting information; deliberately destroying travel or identity documents; presenting fraudulent documents; having been declared an undesirable alien; indicating an intention to ignore one's duty to return. Light grounds for detention are: ignoring obligations when crossing a border; multiple applications for a residence permit that have not led to an approval; not having a fixed domicile; not having sufficient means of subsistence; undertaking labour without a permit; and being suspected or convicted for any crime. Detention can only be ordered when various conditions have been met cumulatively. The exhaustive list of further criteria seems to exceed the permissible grounds based on international standards.	
DET	1	С	Does a proposed country of removal need to be identified before a person is detained for the purpose of removal? Please describe the situation in law and in practice.	 ICCPR Art 7: No one shall be subjected to torture or to cruel, inhuman or degrading treatment or punishment. Repeated attempts to expel a person to a country where his/her well-being is not guaranteed and where he/she could be subject to cruel, inhuman or degrading treatment or punishment or to a country that is refusing to admit the individual in question could amount to inhuman or degrading treatment. ECHR Art 5 (1)(f) Auad v Bulgaria [2011] Application no 46390/10 (ECtHR):the only issue is whether or not the authorities were sufficiently diligent in their efforts to deport the applicant. 	Detention is only permitted when a real prospect of removal exists, which has to be demonstrated in court by the authorities. The law does not state that a proposed country of removal needs to be identified, which is also the situation in practice. In addition to grounds related to fraud; a possibly serious criminal past; or handover to another EU country; the need for additional inquiry into a person's identity or nationality is considered a valid reason to detain. Having said this, detention for additional inquiry into a person's identity or nationality is	Chapter 5, Vreemdelingenwet 2000: https://wetten.overheid.nl/BWBR00118 23/2018-07-28#Hoofdstuk5 (NL) ENS/ASKV (2015), Protecting Stateless Persons from Arbitrary Detention in the Netherlands, pp. 13, 17-19: http://www.statelessness.eu/sites/www .statelessness.eu/files/ENS Detention R eports Netherlands.pdf

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				 <u>EU Returns Directive:</u> Any detention shall be for as short a period as possible and only maintained as long as removal arrangements are in progress and executed with due diligence. <u>ECRE, Point of No Return: The Futile Detention of Unreturnable Migrants, 2014:</u> Once unreturnability is established, migrants should not be detained. 	described as being for persons who are legally staying in the country for the purpose of their request for a permit (Art.59b.1a). Meanwhile, 'no or insufficient cooperation with establishing identity and nationality' is named as one possible ground for detention of a foreigner (at least two grounds are necessary for detention to be authorised) (Art.5.1b, 3d).	
DET	1	d	Is statelessness a juridically relevant fact in any decision to detain (in practice and in law)? If so, at what point(s) is a risk of statelessness identified? Is referral to an SDP possible within the detention regime?	 Auad v Bulgaria [2011] Application no 46390/10 (ECtHR): as above. UNHCR (2014), Handbook on Protection of Stateless Persons: Routine detention of individuals seeking protection on the grounds of statelessness is arbitrary For stateless persons, the absence of status determination procedures to verify identity or nationality can lead to prolonged or indefinite detention. SDPs are therefore an important mechanism to reduce the risk of prolonged and/or arbitrary detention. Equal Rights Trust (ERT) (2012), Guidelines to Protect Stateless Persons from Arbitrary Detention: Guideline 13 – states must identify stateless persons within their territory or subject to their jurisdiction as a first step towards ensuring the protection of their human rights. International Commission of Jurists, Migration and International Human Rights Law: a Practitioner's Guide 2014: the detention of stateless persons can never be justified when there is 'no active or realistic progress towards transfer to another State'. 	No, statelessness plays little to no role in the decision to detain, due to the government's policy that return to a country of former habitual residence might still be possible. Moreover, most bilateral return agreements with countries of origin include a clause on re-admitting former residents who are (presumed) stateless. The Aliens Act demands every irregular migrant's cooperation, stateless or otherwise. Referral to an SDP is not possible as there is no SDP currently in place.	ENS/ASKV (2015), Protecting Stateless Persons from Arbitrary Detention in the Netherlands, p. 18: http://www.statelessness.eu/sites/www .statelessness.eu/files/ENS_Detention_R eports_Netherlands.pdf

DET	1	е	pe de pra Ple fig soi inf	re stateless ersons etained in ractice? lease provide gures and ource of iformation if vailable.	 Auad v Bulgaria [2011] Application no 46390/10 (ECtHR): as above. UNHCR (2014), Handbook on Protection of Stateless Persons: as above. Equal Rights Trust (ERT) (2012), Guidelines to Protect Stateless Persons from Arbitrary Detention: as above. International Commission of Jurists, Migration and International Human Rights Law: a Practitioner's Guide 2014: as above. 	Yes, but this has to be inferred from general statistics because of the lack of a statelessness determination procedure and data on stateless persons in detention. The overall use of immigration detention has fluctuated in recent years. In 2011 the number of people who entered immigration detention was 5,844, in 2015 this was 1, 852. It rose again in 2016 to 2,230 people; and again, in the year to 2017. 3,181 people entered detention in 2017, 3.7% of whom were recorded as having 'unknown nationality'. 3,119 people were released from detention in 2017 and the average length of detention was 43 days.	ENS/ASKV (2015), Protecting Stateless Persons from Arbitrary Detention in the Netherlands, p. 14: http://www.statelessness.eu/sites/www .statelessness.eu/files/ENS Detention R eports_Netherlands.pdf Dienst Justitiële Inrichtingen (Custodiaal Institutions Agency), 2017. 'DJI in numbers: 2012-2016': https://www.dji.nl/themas-cijfers-en- publicaties/cijfers-en- publicaties/kerncijfers-dji.aspx (NL) Dienst Justitiële Inrichtingen (Custodial Institutions Agency), 2018, In numbers: 2013-2017, pp.49-55 https://www.dji.nl/binaries/DJI%20in%2 Ogetal%202013- 2017%20definitief tcm41-350484.pdf
DET	1	f	(ar pro im de sho on res alt de be	oes law and/or policy) rovide that amigration etention as a last esort, after all lternatives to etention have een athausted?	UNHCR (2014), Handbook on Protection of Stateless Persons: Detention is therefore a measure of last resort and can only be justified where other less invasive or coercive measures have been considered and found insufficient to safeguard the lawful governmental objective pursued by detention. EU Returns Directive: Art 15(1) Unless other sufficient but less coercive measures can be applied effectively in a specific case, Member States may only keep in detention a third-country national who is the subject of return procedures in order to prepare the return and/or carry out the removal process.	The Dutch authorities consider immigration detention as a last resort. The law (Article 59c) provides that immigration detention under Arts. 59, 59a and 59b can only be used as a last resort.	The Government of the Netherlands website, Immigration Detention: https://www.rijksoverheid.nl/onderwerp en/terugkeer- vreemdelingen/inhoud/vreemdelingenb ewaring (NL) Custodial Institutions Agency, Government of the Netherlands website, Wie zitten er in vreemdelingenbewaring? (Who is in immigration detention?): https://www.dji.nl/justitiabelen/vreemd elingen_in_bewaring/dji-wie-in- bewaring.aspx (NL) Article 59(c)(1), Vreemdelingenwet 2000:

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							https://wetten.overheid.nl/BWBR00118
							23/2018-07-28#Hoofdstuk5 (NL)
					• ENS (2015) Protecting Stateless Persons from	No, not yet. According to the new Law	Erste Kamer der Staten-Generaal
					Arbitrary Detention: a regional toolkit for	on Return & Immigration Detention,	(Senate), Wet terugkeer en
				Are individual	<u>practitioners:</u> Arbitrary and disproportionately	more attention should be paid to	vreemdelingenbewaring (Law on return
				vulnerability	lengthy detention can ensue when the particular	vulnerability with regard to detention.	and immigration detention),
				assessments	vulnerabilities of stateless persons are not	However, there are no concrete	https://www.eerstekamer.nl/wetsvoorst
				carried out	understood and addressed	improvements laid down in the new	el/34309 wet terugkeer en (NL)
				before a	• EU Returns Directive: Art 16(3) Particular	law, and the term vulnerability is not	
				decision to	attention shall be paid to the situation of	defined.	
				detain (or	vulnerable persons		
DET	1	g		shortly	• UNHCR (2012), Guidelines on Applicable Criteria		
"	_	Б		thereafter),	and Standards relating to the Detention of Asylum-		
				and are	<u>Seekers and Alternatives to Detention</u> : The special		
				stateless	circumstances and needs of particular asylum-		
				persons	seekers must be taken into account		
				defined as a	• Council of the European Union Guidelines to		
				vulnerable	Promote and Protect the Enjoyment of All Human		
				group?	Rights by Lesbian, Gay, Bisexual, Transgender and		
				Broap.	Intersex (LGBTI) Persons 2013: European entities		
					should assess the situation of LGBTI persons in		
					detention		
				Does the	• <u>ICCPR</u> Art 9	Currently the only provision is in the	ENS/ASKV (2015), Protecting Stateless
				country have	FKAG v Australia (HRC): Any decision relating to	Aliens Act Implementation Guidelines	Persons from Arbitrary Detention in the
				alternatives to	detention must take into account less invasive	[vreemdelingencirculair] which state	Netherlands, p. 13 & 22:
				detention	means of achieving the same ends	that "the foreigner's file must	http://www.statelessness.eu/sites/www
				which	• UN General Assembly Resolution on the	demonstrate that the official charged	.statelessness.eu/files/ENS Detention R
			Alternative	individuals are	protection of migrants 63/184 2009: Calls upon all	with border monitoring or supervision	<u>eports_Netherlands.pdf</u>
			s to	considered for	States to adopt, where applicable, alternative	of foreigners has properly weighed	
DET	2	a	immigratio	prior to any	measures to detention.	interests before imposing detention".	Erste Kamer der Staten-Generaal
			n	decision to	• UNHCR (2014), Handbook on Protection of	The current available alternatives to	(Senate), Wet terugkeer en
			detention	detain? Are	<u>Stateless Persons</u> : Detentioncan only be justified	detention are:	vreemdelingenbewaring (Law on return
				alternatives to	where other less invasive or coercive measures	a. Notice to leave the Netherlands	and immigration detention),
				detention	have been considered and found insufficient	(administrative formality, usually	https://www.eerstekamer.nl/wetsvoorst
				established in	Alternatives to detentionare part of any	applied when (forced) return is	el/34309_wet_terugkeer_en (NL)
				law? Are they	assessment of the necessity and proportionality of	impossible)	
				subject to a	detention.		

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statutory time limit and periodic reviews of their necessity and proportionality ?

- UNHCR (2012), Guidelines on Applicable Criteria and Standards relating to the Detention of Asylum-Seekers and Alternatives to Detention: alternatives to detention refers to any legislation, policy or practice that allows asylum-seekers to reside in the community subject to a number of conditions or restrictions on their freedom of movement and since they can involve restrictions on movement of liberty they are bound by human right standards.
- Human Rights Council (HRC), Report of the Special Rapporteur on the human rights of migrants, François Crépeau (2012) A/HRC/20/24: Alternatives to detention should not become alternatives to unconditional release [...] the obligation to always consider alternatives to detention (non-custodial measures) before resorting to detention should be established by law.
- Council of Europe (2005), Twenty Guidelines of the Committee of Ministers of Europe on Forced Return: After a careful examination of the necessity of deprivation of liberty in each individual case, the authorities of the host state have concluded that compliance with the removal order cannot be ensured as effectively by resorting to non-custodial measures such as supervision systems, the requirement to report regularly to the authorities, bail or other guarantee systems.
- <u>EU Returns Directive</u>: Art 15(1) Unless other sufficient but less coercive measures can be applied effectively in a specific case, Member States may only keep in detention a third-country national who is the subject of return procedures in order to prepare the return and/or carry out the removal process.
- Equal Rights Trust (ERT) (2012), Guidelines to Protect Stateless Persons from Arbitrary Detention:

- b. A reporting duty combined with intensive DT&V case Management
- c. A bail system to prevent people from absconding
- d. Confiscating documents often combined with reporting duty. Usually applied for people who cooperate with return.
- e. Freedom-restricting measures for people who cooperate with return.
- f. 'Airport lounge' alternative to border detention for people who independently prepare to return.

The new Law on Return & Immigration Detention was passed by the House of Representatives (*Tweede Kamer*) on 19 June 2018 and is now going through the Senate (*Eerste Kamer*). However, the announced reforms do not clearly specify how this duty to consider alternatives is to be guaranteed in individual cases.

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				(31)states have an obligation in the first instance to consider and apply appropriate and viable alternatives to immigration detention that are less coercive and intrusive than detention, ensure the greatest possible freedom of movement and that respect the human rights of the individual. International Detention Coalition (2015), There Are Alternatives: A handbook for preventing unnecessary immigration detention (revised edition): immigration detention should be used only as a last resort in exceptional cases after all other options have been shown to be inadequate in the individual case. As above	In practice, immigration detention is	Vreemdelingendetentie in
DET	2	b	Is there evidence that immigration detention is used in practice prior to all alternatives being considered? Please cite relevant reports.		not only used as a last resort. Often it is applied too frequently and for too long.	Nederland: mensenrechten als maatstaf, Amnesty International, 2013, p.3: https://www.amnesty.nl/content/uploa ds/2016/11/ai-13-36-rap- reemdelingendetentie-lr.pdf?x82182 (NL) Opmerkingen en aanbevelingen van Amnesty International bij de Wet Terugkeer en Vreemdelingenbewaring, 2018: https://www.amnesty.nl/content/uploa ds/2018/06/Amnesty-International-Wet- Terugkeer-en-Vreemdelingenbewaring- 6-juni-2018.pdf?x93008 (NL)

DET	ß	a	Procedural safeguards	Is there a maximum time period for immigration detention set out in the law? What is it?	 UN Human Rights Council (HRC) (2010), Report of the UN Working Group on Arbitrary Detention to the Human Rights Council, 13th Session, A/HRC/13/30: a maximum period of detention must be established by law and upon expiry of this period the detainee must be automatically released. UNHCR (2012), Guidelines on Applicable Criteria and Standards relating to the Detention of Asylum-Seekers and Alternatives to Detention: to guard against arbitrariness, maximum periods of detention should be set in national legislation. EU Returns Directive: Art 15(5) Each Member State shall set a limited period of detention, which may not exceed six months (extendable by 12 months in specific circumstances of the detainee refusing to cooperate with removal proceedings or delays in obtaining documentation from third countries). ENS (2015) Protecting Stateless Persons from Arbitrary Detention: a regional toolkit for practitioners: It is desirable that states clearly specify a reasonable maximum time limit. Under no circumstances should indefinite detention be tolerated. Equal Rights Trust (ERT) (2012), Guidelines to Protect Stateless Persons from Arbitrary Detention: Guideline 39 Detention should always be for the 	A person without legal residence (para.1(a)) can be detained in immigration detention for a maximum period of 6 months (para. 5). This can then be extended by another 12 months with a total maximum of 18 months (para. 6).	Article 59, Vreemdelingenwet 2000: https://wetten.overheid.nl/BWBR00118 23/2018-07-28#Hoofdstuk5 (NL)
					specify a reasonable maximum time limit. Under no circumstances should indefinite detention be tolerated. • Equal Rights Trust (ERT) (2012), Guidelines to		
					Guideline 39 Detention should always be for the shortest time possible. There should be a reasonable maximum time-limit for detention. It is		
					highly desirable that states do not detain stateless persons for more than six months. States which at present have a lower than six-month maximum		
					time-limit for detention are urged not to increase it, and all states are urged to review and reduce their maximum time limit for detention.		

DET	3	b	Does law/policy provide that individuals must be informed in writing of th reasons for immigration detention?	 UN General Assembly (UNGA) (1988), Body of Principles for the Protection of All Persons under Any Form of Detention or Imprisonment, Resolution A/RES/43/173: Anyone who is arrested shall be informed at the time of his arrest of the reason for his arrest and shall be promptly informed of any charges against him. EU Returns Directive: Detention shall be ordered in writing with reasons being given in fact and in law. Equal Rights Trust (ERT) (2012), Guidelines to Protect Stateless Persons from Arbitrary Detention: Guideline 37 Stateless detainees shall receive their order of detention in writing and in a language they understand and this must outline the reasons for their detention. 	Yes.	Article 5.3(1), Vreemdelingenbesluit 2000: https://wetten.overheid.nl/BWBR00118 25/2018-09-19#Hoofdstuk5 (NL)
DET	3	С	Are all detainees provided wit information their rights, contact deta of organisation to assist their including in challenging to legality of the detention are conditions of detention? Does this include guidance on how to access a dedicated SDP?	authorities are required to take steps to ensure that sufficient information is available to detained persons in a language they understand, regarding the nature of their detention, the reasons for it, the process for reviewing or challenging the decision to detain. • Equal Rights Trust (ERT) (2012), Guidelines to Protect Stateless Persons from Arbitrary Detention: Guideline 37 Detainees must be informed of their rights related to the detention order, including the right to legal advice, the right to apply for bail, seek judicial review and/or appeal the legality of the detention. Where appropriate, they should receive free legal assistance; they must be informed of the maximum time limit which they can be held in	Detainees are informed about challenging the legality of their detention and the opportunity to receive free legal aid. There is no guidance on how to access a dedicated SDP as this is not in place yet.	Article 5.3(1), Vreemdelingenbesluit 2000: https://wetten.overheid.nl/BWBR00118 25/2018-09-19#Hoofdstuk5 (NL)

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		1				
				that contains information on all their rights and		
				entitlements during detention.		
				• ICCPR Art 9(3): Anyone arrested or detained on a	People may be held in pre-detention	ENS/ASKV (2015), Protecting Stateless
				criminal charge shall be brought promptly before a	at the police station for a few days,	Persons from Arbitrary Detention in the
				judge or other officer authorized by law to exercise	before being transferred to a	Netherlands, pp. 17-18:
				judicial power and shall be entitled to trial within a	detention centre. There the process of	http://www.statelessness.eu/sites/www
				reasonable time or to release.	removal is initiated by the DT&V	<pre>.statelessness.eu/files/ENS_Detention_R</pre>
				• EU Returns Directive: Any detention shall only	(Return & Departure Service), and the	eports Netherlands.pdf
				be maintained as long as removal arrangements	decision to detain is then submitted to	
			Are there	are in progress and executed with due diligence.	a court, "legally within four weeks but	
			regular	Auad v Bulgaria [2011] Application no 46390/10	in practice after 10-12 days in	
			periodic	(ECtHR):the only issue is whether or not the	detention". Within two weeks of	
			reviews of the	authorities were sufficiently diligent in their efforts	submission the court is obliged to	
			necessity for	to deport the applicant the length of the	render a judgment, which can be	
			the	detention should not exceed that reasonably	appealed. After six months, another	
			continuation of	required for the purpose pursued.	judicial review is mandatory, if the	
			detention	• Kim v Russia [2014] Application no 44260/13	DT&V decides to extend detention for	
			before a court	(ECtHR): The purpose of Art 5(4) ECHR is to	a maximum of twelve more months.	
			or an	guarantee to persons who are arrested and		
DET	3	d	independent	detained the right to judicial supervision of the		
			body? If yes,	lawfulness of the measure to which they are		
			are detainees	thereby subjected.		
			released when	• A. v. Australia, CCPR/C/59/D/560/1993, (HRC):		
			it becomes	Decisions to detain should be open to review		
			evident that	periodically so that the grounds justifying the		
			their removal	detention can be assessed.		
			will not be	• Saïd Shamilovich Kadzoev v Direktsia Migratsia'		
			possible within	priMinisterstvo na vatreshniteraboti [2009] Case C-		
			a reasonable	357/09 (ECJ): There must, at the time of the		
			time?	national Court's review of the lawfulness of		
				detention, be a real prospect that the removal can		
				be carried out successfully.		
				• Council of Europe (2005), Twenty Guidelines of		
				the Committee of Ministers of Europe on Forced		
				Return: Detention pending removal shall be		
				justified only for as long as removal arrangements		
				are in progress. If such arrangements are not		

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DET	3	e	What remedies are available to an individual to challenge detention? How often can these be invoked? Are there any obstacles in practice?	executed with due diligence the detention will cease to be permissible. • Equal Rights Trust (ERT) (2012), Guidelines to Protect Stateless Persons from Arbitrary Detention: Guideline 41 To avoid arbitrariness, detention should be subject to automatic, regular and periodic review throughout the period of detention, before a judicial body independent of the detaining authorities. • ICCPR Art 9(4): Anyone who is deprived of his liberty by arrest or detention shall be entitled to take proceedings before a court, in order that that court may decide without delay on the lawfulness of his detention and order his release if the detention is not lawful. • ECHR: Everyone who is deprived of his liberty by arrest or detention shall be entitled to take proceedings by which the lawfulness of his detention shall be decided speedily by a court and his release ordered if the detention is not lawful. • Kim v Russia [2014] Application no 44260/13 (ECHR): the purpose of Art 5(4) ECHR is to guarantee to persons who are arrested and detained the right to judicial supervision of the lawfulness of the measure to which they are thereby subjected.	Detainees can ask a judge to reexamine the lawfulness of their incarceration at any time, for instance checking the continued prospect of deportation. The decision by the court to detain can be appealed by the individual. In addition, detainees can ask a judge to re-examine the lawfulness of their detention at any time, for instance checking the continued prospect of removal. Higher appeal against the appeal decision is possible by both the detainee and the IND. While a person is in detention, so	ENS/ASKV (2015), Protecting Stateless Persons from Arbitrary Detention in the Netherlands, pp. 17-18: http://www.statelessness.eu/sites/www .statelessness.eu/files/ENS Detention R eports_Netherlands.pdf Article 94, Vreemdelingenwet 2000: https://wetten.overheid.nl/BWBR00118 23/2018-07-28#Hoofdstuk7 (NL) (challenging enforcement of detention) Article 96, Vreemdelingenwet 2000: https://wetten.overheid.nl/BWBR00118 23/2018-07-28#Hoofdstuk7 (NL) (subsequent remedy) De Rechtspraak, Procedure vreemdelingenbewaring (Immigration detention procedure): https://www.rechtspraak.nl/Uw- Situatie/Vreemdelingenbewaring/Pagina s/procedure.aspx#tabs (NL) ENS/ASKV (2015), Protecting Stateless
DET	3	f	rules/guidance in place that govern the process of re- documentation	(ECthr): The only issue is whether or not the authorities were sufficiently diligent in their efforts to deport the applicant. • Equal Rights Trust (ERT) (2012), Guidelines to Protect Stateless Persons from Arbitrary Detention:	called 'return interviews' are conducted with the DT&V officer to facilitate return and help with guidance on re-documentation. The Dutch authorities (DT&V) will present	Persons from Arbitrary Detention in the Netherlands, pp. 12, 20-22: http://www.statelessness.eu/sites/www .statelessness.eu/files/ENS_Detention_R eports_Netherlands.pdf

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and/or ascertain entitlement to nationality, for the purpose of removal? Do these rules articulate the respective roles that state and individual are expected to play? Are there time limits clearly set out? Are the outcomes of such processes used/consider ed relevant for subsequent determination of whether an individual is stateless?

The inability of a stateless person to cooperate with removal proceedings should not be treated as non-cooperation (see also above).

- ENS (2015) Protecting Stateless Persons from Arbitrary Detention: a regional toolkit for practitioners: The detaining state should have rules in place that govern the process of redocumentation and/ or ascertaining entitlement to nationality...the respective roles that the state and the individual should be expected to play and related time limits should be clearly articulated. The longer it takes to do so, detention is more likely to become unreasonable and disproportionate.
- ECRE, Point of No Return: The Futile Detention of Unreturnable Migrants, 2014: Once unreturnability is established, migrants should not be detained. Detention should not be used for nationals of countries to which forced returns are not generally possible.

the person at the relevant embassies for a laissez-passer and sometimes necessary calls for further information from local authorities will be made. The person is responsible for all other matters involved in re-documentation. They are obliged to obtain documents that prove their nationality and identity. Without these documents presentations at the embassy are often futile. In practice people waste years in detention trying to secure travel documents through futile embassy visits. Civil society organisations advocate for a time limit to be set, as many embassies have a reputation of taking a very long time to respond to requests if at all. The outcome of this process may inform the so called 'no-fault' procedure in which a person can obtain a residence permit on the basis that they are unable to return due to no fault of their own. This procedure is strongly criticised due to its one-sided and stringent burden of proof; its low approval rate; the absent formal recognition of statelessness and subsequent difficulty in invoking the rights enshrined in the Statelessness Conventions; the provision of considerable subjective discretion to immigration authorities; and the requirement that there is no uncertainty about the applicant's

identity and nationality.

DET	3	æ		Is free legal aid available to challenge detention? Are there any barriers to accessing this in practice?	UNHCR (2014), Handbook on Protection of Stateless Persons: Judicial oversight of detention is always necessary and detained individuals need to have access to legal representation, including free counselling for those without means. EU Returns Directive: Art 13(3) The third-country national concerned shall have the possibility to obtain legal advice, representation and, where necessary, linguistic assistance.	Yes, free legal aid is available. If the person has insufficient income, lawyers affiliated with the "Raad voor Rechtsbijstand" (Council for Legal Aid) can request money for the procedure from the state. By law, a lawyer will be assigned on detention. In practice, there are reports from people in detention of difficulties with lawyers, including communication difficulties due to people not having credit to call their lawyer from detention, or lack of interpreters, or lack of knowledge of detention law among asylum lawyers.	Article 5.3(1), Vreemdelingenbesluit 2000: http://wetten.overheid.nl/BWBR001182 5/2017-01-01#Hoofdstuk5 (NL) Website of the Raad voor Rechtsbijstand (Legal Aid Board in the Netherlands): http://www.rvr.org/english Website of the Judiciary of the Netherlands: https://www.rechtspraak.nl/Uw-Situatie/Onderwerpen/Vreemdelingenbewaring/Paginas/procedure.aspx#ad340 537-dbf5-4957-9095-8ee4159993130 (NL) Information provided by Meldpunt Vreemdelingendetentie (Immigration Detention Hotline): http://meldpuntvreemdelingendetentie. nl/ (NL)
DET	4	a	Protection s on release	Are those released from detention issued with any identification, including confirmation of their statelessness status, and thus protected from arbitrary re-detention?	 UN Convention Relating to the Status of Stateless Persons, 1954: Art 27 UNHCR (2014), Handbook on Protection of Stateless Persons: Statelessness, by its very nature, severely restricts access to basic identity and travel documents that nationals normally possess. Moreover, stateless persons are often without a legal residence in any country. Thus, being undocumented or lacking the necessary immigration permits cannot be used as a general justification for detention of such persons. ENS (2015) Protecting Stateless Persons from Arbitrary Detention: a regional toolkit for practitioners: Article 27 of the 1954 Statelessness Convention applies to all stateless persons, which 	No. After release, re-detention is possible immediately, if circumstances have changed that justify the redetention.	Article 5/6.7, Vreemdelingencirculaire 2000: http://wetten.overheid.nl/BWBR001228 7/2017-04-01#Circulaire.divisieA5 (NL)

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DET	4	b	If the purpose of detention cannot be fulfilled (e.g. removal) and the person is released, what legal status is provided to them by law? Can they access social services, accommodatio n, welfare, education and healthcare? Do they have the	includes those not staying legally in the state's territory state parties to the 1954 Convention have an obligation to provide stay rights to stateless persons who have been released from detention. • Equal Rights Trust (ERT) (2012), Guidelines to Protect Stateless Persons from Arbitrary Detention: Guidelines 55 & 56 Special care should be taken to address the vulnerabilities of stateless persons who are released from detention and to ensure that they enjoy all human rights which they are entitled to under international law Released stateless detainees should be provided with appropriate documentation and stay rights suitable to their situation. • Saïd Shamilovich Kadzoev v Direktsia Migratsia' pri Ministerstvo na vatreshnite raboti [2009] Case C-357/09 (ECJ): Article 15(4) and (6) of the Directive should be interpreted as requiring that after the maximum period of detention has expired, the person must be released immediately the individual's lack of valid documentation, his/her inability to support him/herself or his/her "aggressive conduct" should not be a deterrent to his/her release. Equal Rights Trust (ERT) (2012), Guidelines to Protect Stateless Persons from Arbitrary Detention: Guideline 55 as above.	There is no legal status provided by law after release. A person will not be able to access social services, accommodation, welfare, education and healthcare nor have the right to work. It is possible that the person could apply for legal status through the so called 'no-fault' procedure in which a person can obtain a residence permit on the basis that they are unable to return due to no fault of their own. This procedure is strongly criticised due to its one-sided and stringent burden of proof; its low approval rate; the absent formal recognition of statelessness and subsequent difficulty in invoking the rights enshrined in the Statelessness Conventions; the provision of	ENS/ASKV (2015), Protecting Stateless Persons from Arbitrary Detention in the Netherlands, pp. 25, 27: http://www.statelessness.eu/sites/www .statelessness.eu/files/ENS_Detention_R eports_Netherlands.pdf
			education and healthcare? Do		rights enshrined in the Statelessness	

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Detention – March 2019

						uncertainty about the applicant's identity and nationality.	
DET	4	С		If re-detention does occur, is the cumulative time spent in detention counted towards any maximum time limits?	Equal Rights Trust (ERT) (2012), Guidelines to Protect Stateless Persons from Arbitrary Detention: Guideline 40 When calculating the total time spent by an individual in detention, it is highly desirable that time spent in detention on previous occasions is taken into consideration.	No, even though time limits exist for each individual detention period, the practice of re-detention in the Netherlands makes the total detention duration theoretically limitless.	ENS/ASKV (2015), Protecting Stateless Persons from Arbitrary Detention in the Netherlands, p. 25: http://www.statelessness.eu/sites/www .statelessness.eu/files/ENS_Detention_R eports_Netherlands.pdf
DET	5	a	Readmissi on & return agreement s	Is statelessness considered a juridically relevant fact in any readmission and/or bilateral return agreements?	UNHCR (2014), Handbook on Protection of Stateless Persons: Efforts to secure admission or readmission may be justified but these need to take place subsequent to a determination of statelessness.	Most bilateral return agreements with countries of origin include a clause on readmitting former residents who are (presumed) stateless.	ENS/ASKV (2015), Protecting Stateless Persons from Arbitrary Detention in the Netherlands, p. 18: http://www.statelessness.eu/sites/www .statelessness.eu/files/ENS Detention R eports Netherlands.pdf
DET	5	b		Are you aware of cases of cases of stateless people being returned under such agreements?		There have been cases of people with disputed/unknown nationality returned under such agreements to Guinea and DRC (but not recognised stateless persons).	ASKV casework/practice.

Prevention and Reduction – March 2019

Prevention and Reduction

Cat	Q	Sub	Subtheme	Question	International Norms / Good Practice	Answer	Source
PRS	1	a	Stateless born on territory	Is there a provision in law for stateless children born on the territory to be granted nationality? If yes, continue with PRS1b below. If no, proceed to PRS1j.	 UN Convention on the Reduction of Statelessness, 1961: A Contracting State shall grant its nationality to a person born in its territory who would otherwise be stateless European Convention on Nationality, 1997: Each State Party shall provide in its internal law for its nationality to be acquired by children born on its territory who do not acquire at birth another nationality Convention on the Rights of the Child 1989: The child shall have the right to acquire a nationality States Parties shall ensure the implementation of these rightsin particular where the child would otherwise be stateless States Parties undertake to respect the right of the child to preserve his or her identity, including nationality Genovese v. Malta (ECtHR) Application No. 53124/09, 11 October 2011 	Yes.	Article 6(1)(b), Rijkswet op het Nederlanderschap (Act on Dutch Nationality): https://wetten.overheid.nl/BWBR00 03738/2018-08-01#Hoofdstuk3 (NL)
PRS	1	b		Is the provision for stateless children to access nationality automatic or non-automatic (i.e. by application)?	UNHCR Guidelines on Statelessness #4 2012: Article 1 of the 1961 Convention provides Contracting States with two alternative options for granting nationality to children who would otherwise be stateless born in their territory. States can either provide for automatic acquisition of nationality upon birth pursuant to Article 1(1)(a), or for acquisition of nationality upon application pursuant to Article 1(1)(b) ENS (2015), No Child Should Be Stateless: Article 1 of the 1961 Convention and article 6(2) of the ECN are the most important of these norms for the European context. Both oblige the conferral of nationality to children born on the territory if they would otherwise be stateless but	It is non-automatic. A written statement must be made that is approved. The child needs to meet the following criteria: a. born on the territory b. at least 3 years continuous legal and permanent residence on the territory c. stateless since birth	Article 6(1), Rijkswet op het Nederlanderschap: https://wetten.overheid.nl/BWBR00 03738/2018-08-01#Hoofdstuk3 (NL)

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PRS	1	С	Is it a requirement that the parents are also stateless for the child to acquire the nationality of the host state?	allow some leeway in how states transpose this safeguard into their domestic systems. The first, and optimal, method – as it is all-encompassing and does not tolerate even a temporary period of statelessness – is to grant nationality to otherwise stateless children automatically, at birth. • UNHCR Guidelines on Statelessness #4 2012: The test is whether a child is stateless because he or she acquires neither the nationality of his or her parents nor that of the State of his or her birth; it is not an inquiry into whether a child's parents are stateless. Restricting the application of Article 1 of the 1961 Convention to children of stateless parents is insufficient in light of the different ways in which a child may be rendered stateless and contrary to the terms of those provisions. • ENS (2015), No Child Should Be Stateless: Only allowing access to nationality for stateless children whose parents are stateless fails to account for the circumstance where the child's parent(s) do hold a nationality themselves, but are unable to pass this on	This is not a requirement mentioned in the law. There are circumstances in which the parent of the child may have nationality but cannot confer this on the child (e.g. mothers from Somalia). This is recognised by the Dutch state. Another example is children of Portuguese parents, who will be registered as stateless by the Dutch State due to Portuguese nationality law.	Article 6(1), Rijkswet op het Nederlanderschap: https://wetten.overheid.nl/BWBR00 03738/2018-08-01#Hoofdstuk3 (NL) Advisory Committee on Migration Affairs (ACVZ), 2013, Geen land te bekennen een advies over de verdragsrechtelijke bescherming van staatlozen in nederland, pp.33-34: https://acvz.org/wp- content/uploads/2015/05/04-12- 2013 GeenLandTeBekennen.pdf (NL) Handleiding Uitvoeringsprocedures Brp (15 november 2016) (Implementing Procedures Manual for BRP employees), p. 146: https://www.rvig.nl/brp/document en/richtliinen/2016/11/16/handleid
						en/richtlijnen/2016/11/16/handleid ing-uitvoeringsprocedures-hup- versie-2-5 (NL)
PRS	1	d	Are children born stateless required to prove they cannot access another nationality to acquire nationality of the	• UNHCR Guidelines on Statelessness #4 2012: A Contracting State to the 1961 Convention cannot avoid the obligations to grant its nationality to a person who would otherwise be statelessbased on its own interpretation of another State's nationality laws where this conflicts with the	No, there is no requirement to prove that the child cannot access another nationality. But it must be proven that the child is stateless, and the burden of proof lies with the applicant.	UNCHR, 2011, Mapping statelessness in the Netherlands, p.49: http://www.refworld.org/docid/4ee f65da2.html (E) and http://www.aoo.nl/downloads/201
			country of birth? If	interpretation applied by the State concerned		<u>4-09-12-UN.pdf</u> (NL)

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The Netherlands">https://example.com/html/>
The Netherlands.

			yes, please describe the requirement e.g. what is the standard and burden of proof, and how lack of any other nationality (i.e. statelessness) is determined in	the burden of proof must be shared between the claimant and the authorities decision makers need to take into account Articles 3 and 7 of the CRC and adopt an appropriate standard of proof, for example 'reasonable degree' Requiring a higher standard of proof would undermine the object and purpose of the 1961 Convention. Special procedural considerations to address the		Relevant case law includes: ABRVS, 17 augustus 2016, 201504891/1/A3 ABRVS, 30 november 2016, 201506952/1/A3 ABRVS, 15 oktober 2014, 201402113/1/A3 ABRVS, 21 mei 2014,
			practice?	acute challenges faced by children, especially unaccompanied children, in communicating basic facts with respect to their nationality are to be respected.		201302776/1/A3
PRS	1	е	Is a stateless child born on the territory required to fulfil a period of residence to be granted nationality? If yes, what is it? Must this be legal and/or permanent residence?	 UN Convention on the Reduction of Statelessness, 1961: A Contracting State may make the grant of its nationalitysubject to one or more of the following conditions:b) that the person concerned has habitually resided in the territory of the Contracting State for such period as may be fixed by that State, not exceeding five years immediately preceding the lodging of the application nor ten years in all. UNHCR Guidelines on Statelessness #4 2012: States may stipulate that an individual who would otherwise be stateless born in its territory fulfils a period of "habitual residence" This period is not to exceed five years immediately preceding an application nor ten years in all. In light of the standards established under the CRC, these periods are lengthy. States whichrequire a certain period of habitual residence are encouraged to provide for a period as short as possibleThe term "habitual residence" isto be understood as stable, factual residence. It does not imply a legal or formal residence requirement. The 1961 Convention does not permit Contracting States to make an application for the acquisition of nationality by individuals 	Yes, the stateless child should have had legal and habitual residence for a continuous period of at least 3 years.	Article 6(1)(b),Rijkswet op het Nederlanderschap: https://wetten.overheid.nl/BWBR00 03738/2018-08-01#Hoofdstuk3 (NL)

				who would otherwise be stateless conditional		
1				upon lawful residence.		
				• Convention on the Rights of the Child 1989:		
				Arts 3 & 7		
				• Committee on the Rights of the Child,		
				Concluding observations on the 4th periodic		
				report of the Netherlands CRC/C/NDL/CO/4,		
				2015: The Committee recommends that the		
				State party ensure that all stateless children born		
				in its territory, irrespective of residency status,		
				have access to citizenship without any		
				conditions.		
				• European Convention on Nationality, 1997:		
				Article 6 (2)(b) Such an application may be		
				made subject to the lawful and habitual		
				residence on its territory for a period not		
				exceeding five years immediately preceding the		
				lodging of the application.		
				• ENS (2016), Ending Childhood Statelessness:		
				The ECN cannot be interpreted as undermining		
				states' obligations under the CRCand the		
				requirement of lawful residence should be		
				removed.		
				• Committee on the Rights of the Child,	No.	Article 6(1)(b), Rijkswet op het
				Concluding Observations Czech Republic		Nederlanderschap:
			Are the parents of a	CRC/C/CZE/CO/3-4, 2011: The outcome of an		https://wetten.overheid.nl/BWBR00
			stateless child	application for citizenship, legal residence or		03738/2018-08-01#Hoofdstuk3 (NL)
			required to fulfil a	similar status by the parents of a child born on		(**-)
			period of residence	the territory should not prejudice the right of the		
			for the child to be	child to acquire the nationality of the State party		
PRS	1	f	granted nationality?	where the child would otherwise be stateless.		
			If yes, what is it?	• ENS (2015), No Child Should Be Stateless:		
			Must this be legal	Demanding that the child or his/her parents		
			and/or permanent	reside lawfully on the territory is prohibited by		
			residence?	the 1961 Convention which permits only the		
				condition of a certain period of habitual		
				residence.		
		l	I.			

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PRS	1	gg	What are the age limits, if any, for making an application for nationality for a stateless person borr on the territory?	application procedure which only becomes available in late childhood or even upon reaching majority is particularly problematic [] closing the window of opportunity to apply for a nationality through such safeguards too early has the effect of leaving it in the hands of parents to take the necessary steps to secure a nationality for their child and may mean children are left stateless due to the lack of action on the part of	There is no age limit for making an application as a stateless person born on the territory.	Immigration and Naturalisation Service website, Opting for Dutch nationality: https://ind.nl/en/dutch- citizenship/Pages/Option.aspx
PRS	1	h	Are there specific provisions for the nationality or statelessness of children born to beneficiaries of international protection?	their parents. • UNHCR Guidelines on Statelessness #4 2012: Some children are born to refugee parents who are themselves stateless or cannot acquire the nationality of their parents owing to restrictions on transmission of nationality to children born abroad. Where the nationality of the parents can be acquired through a registration or other procedure, this will be impossible owing to the very nature of refugee status which precludes refugee parents from contacting their consular authorities.	Persons with a permit on asylum grounds are not allowed to be required to request documents from their embassies under the Dutch Nationality Law. They are typically registered with the status 'nationality unknown'.	Handleiding Rijkswet op het Nederlanderschap 2003, para. 2.2.5.1: http://wetten.overheid.nl/BWBW33 099/2017-04-01 (NL)

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PRS	2	a	Foundlings	Are foundlings granted citizenship by law? If it's not automatic, is there an application procedure?	• UN Convention on the Reduction of Statelessness, 1961: A foundling found in the territory of a Contracting State shall, in the absence of proof to the contrary, be considered to have been born within that territory of parents possessing the nationality of that State. • European Convention on Nationality, 1997: Each State Party shall provide in its internal law for its nationality to be acquired ex lege by the following persons: [] b) foundlings found in its territory who would otherwise be stateless.	Yes, foundlings are granted citizenship by law. This is automatic, a foundling will be regarded as a child of someone with Dutch nationality.	25 891 (R 1609) Wijziging van de Rijkswet op het Nederlanderschap met betrekking tot de verkrijging, de verlening en het verlies van het Nederlanderschap: https://zoek.officielebekendmaking en.nl/dossier/25891-(R1609)/kst-25891-7?resultIndex=39&sorttype=1&sort order=4 (NL) Article 3(2), Handleiding Rijkswet op het Nederlandershap 2003: http://mijnwetten.nl/handleiding-rijkswet-op-het-nederlanderschap-2003/artikel3-2 (NL)
PRS	2	b		If yes to either question immediately above, is there an age limit (or status e.g. 'newborn') specified for foundlings to be granted citizenship? If not, when would a child usually qualify in practice?	UNHCR Guidelines on Statelessness #4 2012: At a minimum, the safeguard is to apply to all young children who are not yet able to communicate accurately information pertaining to the identity of their parents or their place of birth If a State provides for an age limit for foundlings to acquire nationality, the age of the child at the date the child was found is decisive and not the date when the child came to the attention of the authorities.	No age limit or status is specified in the law, though it refers to 'young age' and 'a child'. The legal definition of a child is under 18 years-old, so this can be said to be the age limit.	Article 3(2), Handleiding Rijkswet op het Nederlandershap 2003: http://mijnwetten.nl/handleiding-rijkswet-op-het-nederlanderschap-2003/artikel3-2 (NL)
PRS	2	С		Can citizenship be withdrawn from foundlings if parents are identified even if this leads to statelessness?	UNHCR Guidelines on Statelessness #4 2012: Nationality acquired by foundlings pursuant to Article 2 of the 1961 Convention may only be lost if it is proven that the child concerned possesses another State's nationality.	No, this is not possible. If it becomes clear that the child possesses another nationality within five years starting from the date on which the child is found, then the child is no longer regarded as having Dutch nationality. However, if this leads to statelessness then the child maintains Dutch nationality. If the parents are identified after six years	Article 3(2), Handleiding Rijkswet op het Nederlandershap 2003: http://mijnwetten.nl/handleiding-rijkswet-op-het-nederlanderschap-2003/artikel3-2 (NL)

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PRS	3	а	Adoption	Where a child national is adopted by foreign parent(s), does the child lose their original nationality before the new nationality is adopted?	 UN Convention on the Reduction of Statelessness, 1961: If the law of a Contracting State entails loss of nationality as a consequence of any change in the personal status of a person such as marriage, termination of marriage, legitimation, recognition or adoption, such loss shall be conditional upon possession or acquisition of another nationality. European Convention on Nationality, 1997: Each State Party shall facilitate in its internal law the acquisition of its nationality for the following persons:d) children adopted by one of its nationals Each State Party shall permit the renunciation of its nationality provided the persons concerned do not thereby become stateless. Committee on the Rights of the Child, Concluding Observations: Switzerland, CRC/C/CHE/CO/2-04, 2015: [recommended that Switzerland] accelerate the assessment procedure and ensure that a child adopted from abroad is not stateless or discriminated against during the waiting period between his or her arrival in the State party and formal adoption. ENS (2015), No Child Should Be Stateless:the "sending" state in a situation of inter-country adoption may be a non-European one, so even if Europe's nationality laws were all in alignment with international standards, children may be 	of birth, then the child retains Dutch nationality. A child will not lose its Dutch nationality before another nationality has been adopted. Furthermore, a child may retain Dutch nationality in addition to the new nationality when the child: a. also has a parent or adoptive parent who is Dutch at the time of the relevant act and as long as this (adoptive) parent is Dutch; Or before that date, if the Dutchman died (unless there is proof of fraudulent acts) b. becomes stateless (unless there is proof of fraudulent acts) c. is a third generation national (unless he waives Dutch citizenship, provided he has the nationality of a parent or adoptive parent) d. is given the same nationality as a parent or adoptive parent and his second (adoptive) parent is Dutch. Later loss of Dutch citizenship by this second (adoptive) parent is not relevant in this case; e. has been born in the country of the new nationality acquired and has his or her principal residence if he obtains the foreign nationality	Government of the Netherlands website, Minors and Dutch nationality: https://www.government.nl/documents/publications/2017/10/05/minors-and-loss-of-dutch-nationality
					"sending" state in a situation of inter-country adoption may be a non-European one, so even if	e. has been born in the country of the new nationality acquired and has his or her principal residence if he obtains the foreign nationality (unless he waives Dutch citizenship, provided he has the nationality of a parent or adoptive parent) f. has (or has had) a permanent	
						residence for a continuous period of at least five years in the country of	

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						van gewijsde'). The law maintains that the child should be a minor on the day of the decision (under 18 years). This process is not automatic as conditions must be met, which could cause obstacles in practice, though no information is available as to whether this has caused issues for adopted children. When the adoption decision is confirmed under Dutch law, Dutch nationality will be obtained. Potential loss of the original nationality depends on other countries' nationality laws over which the Dutch state has no influence (e.g. China does not allow dual nationality; under Brazilian law, Brazilian nationality can't be lost due to adoption). Assuming that the original nationality will be lost only upon obtaining Dutch nationality, statelessness will not occur.	
PRS	4	а	lus sanguinis and discrimination	Can children of a parent who is a national, born outside the country, access nationality by descent (ius sanguinis)? Are there any conditions? Could these conditions be regarded as discriminatory?	• UN Convention on the Reduction of Statelessness, 1961: Art 4 • UNHCR Guidelines on Statelessness #4 2012:where a child who would otherwise be stateless is born in a Contracting State to parents of another Contracting State but does not acquire the nationality of the State of birth automatically and either misses the age limit to apply for nationality or cannot meet the habitual residence requirement in the State of birth responsibility falls to the Contracting State of the parents to grant its nationality to the child (or children) of its national where children of a national of a Contracting State who would otherwise be stateless are born in a non-	Yes, children with parents of Dutch nationality have access to nationality by descent. In the case of a Dutch father and a foreign mother, the father needs to officially acknowledge the child within 7 years of the birth if he is not married with the mother. If the Dutch father acknowledged the child at or after the age of 7, then the person acknowledging the child must present DNA evidence that shows that he is the biological father. He must do so within 1 year of the acknowledgement. A judgment from	Immigration and Naturalisation Service, Dutch citizen by birth or acknowledgement: https://ind.nl/en/dutch- citizenship/Pages/by-birth-or- acknowledgement.aspx Article 3(1) & 4, Handleiding Rijkswet op het Nederlandershap 2003: http://mijnwetten.nl/handleiding- rijkswet-op-het-nederlanderschap- 2003/artikel3-2 (NL)

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Contracting State... the Contracting State of the parents [is required] to grant its nationality to the child (or children) of its nationals born abroad... Article 4 of the 1961 Convention must be read in light of developments in international human rights law, in particular the right of every child to acquire a nationality... and the principle of the best interests of the child ...

- Genovese v. Malta (ECtHR) Application No. 53124/09, 11 October 2011: While the right to citizenship is not as such a Convention right and while its denial in the present case was not such as to give rise to a violation of Article 8, the Court considers that its impact on the applicant's social identity was such as to bring it within the general scope and ambit of that article. Maltese legislation expressly granted the right to citizenship by descent and established a procedure to that end. Consequently, the state which has gone beyond its obligations under Article 8 in creating such a right [. . .] must ensure that the right is secured without discrimination within the meaning of Article 14.
- ENS (2015), No Child Should Be Stateless: States are free to impose additional conditions [to lus Sanguinis conferral], as long as these are not discriminatory in nature... safeguards should again be in place to ensure that statelessness does not result....
- <u>UNHCR Global Action Plan to End Statelessness</u> 2014-24: Action 4
- <u>Fighting statelessness and discriminatory</u> nationality law in Europe, Laura van Waas, 2012
- Convention on the Elimination of all Forms of Discrimination Against Women, General recommendation No. 32 on the gender-related

the Council of Europe found that the requirement of DNA proof is not in accordance with the European Convention on Nationality, although it is stated that it is not forbidden by the ECN. In addition, Prof. Gerard-Rene de Groot considers the requirement of a DNA test to be discriminatory and not in conformity with international standards.

ECLI:NL:PHR:2017:8, 13 January 2017, para. 2.26-2.27: https://uitspraken.rechtspraak.nl/inziendocument?id=ECLI:NL:PHR:2017:8 (NL)

Oration Prof. Mr. Gerard-René de Groot, Towards a Toolbox for Nationality Legislation, pp. 14-17: https://cris.maastrichtuniversity.nl/ portal/files/5717469/Oratie_Groot. pdf

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					dimensions of refugee status, asylum, nationality		
					and statelessness of women, November 2014		
PRS	4	b		Can children of a parent who is a national, born outside the country, access nationality by descent (ius sanguinis) if they would otherwise be stateless? Are there any conditions? Could these conditions be regarded as discriminatory?	As above	Yes, but there are discriminatory conditions (see above).	
PRS	5	а	Access to birth registration	Does the law provide that all children are registered immediately upon birth? Can children be registered if parents are undocumented and/or not legally residing in the country (by law)?	 Convention on the Rights of the Child 1989: The child shall be registered immediately after birth and shall have the right from birth to a name, the right to acquire a nationality and, as far as possible, the right to know and be cared for by his or her parents. International Covenant on Civil and Political Rights 1966: Art 24(2) Council of Europe, Recommendation CM/Rec (2009) 13 of the Committee of Ministers to member states on the nationality of children: register the birth of all children born on their territory, even if they are born to a foreign parent with an irregular immigration status or if the parents are unknown, in order to safeguard their right to a nationality. The registration of birth should be free of charge and be performed without delay, even if the period within which the birth should have been declared has already expired. 	A child must be registered within 3 days of birth. A valid identity card is required for registration. When neither parent has legal residence, the same conditions apply and there are multiple options to register the child (in order of preference): 1. One of the parents who has a valid identity document (this doesn't have to be Dutch) 2. Someone who was present at the birth 3. Main tenant of the house 4. Officer of the civil registry. If the child is born in hospital, a medical statement is also necessary with the date and time of birth and the sex of the baby. For the parents to be mentioned on the birth certificate if they do not have legal	Article 1:19e (6), BW (Civil Code): http://wetten.overheid.nl/BWBR00 02656/2017-02-28 (NL) Government of the Netherlands website, Declaration of birth: https://www.rijksoverheid.nl/onder werpen/aangifte-geboorte-en- naamskeuze-kind/vraag-en- antwoord/aangifte-geboorte (NL) Ilegaalkind.nl website, Who should make a birth declaration?: http://www.ilegaalkind.nl/?id=197& mainId=36 (NL) LOS Foundation, Undocumented support point – having children: http://www.stichtinglos.nl/content/ kinderen-krijgen (NL)

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				 UNHCR Guidelines on Statelessness #4 2012: registration of the birth provides proof of descent and of place of birth and therefore underpins implementation of the 1961 Convention and related human rights norms. Article 7 of the CRC specifically requires the registration of the birth of all children and applies irrespective of the nationality, statelessness or residence status of the parents. UNHCR Global Action Plan to End Statelessness 2014-24: Action 7 Ensure birth registration for the prevention of statelessness. UN Sustainable Development Goal 16: By 2030, provide legal identity for all, including birth registration. UN Human Rights Council, Resolution A/HRC/RES/20/4: Calls upon States to ensure free birth registration, including free or low-fee late birth registration, for every child, and underscores the importance of effective birth registration and provision of documentary proof of birth irrespective of his or her immigration status and that of his or her parents or family members, which can contribute to reducing 	residence the following documents are necessary: 1. Legalised birth certificate 2. Legalised statement of non-marriage or a copy of the marriage certificate 3. Identity document	
				violations of their human rights.		
PRS	5	b	that childs prevented registering because o document	 Convention on the Rights of the Child 1989: Art 7(1) International Covenant on Civil and Political Rights 1966: Art 24(2) Council of Europe, Recommendation CM/Rec (2009) 13 of the Committee of Ministers to member states on the nationality of children: as above. 	In practice it is difficult to register children when parents are undocumented. In addition, parents are scared to register their child because of the risk of detention. In the case of victims of human trafficking, birth registration does not take place when the child is born outside of the Netherlands. In these cases, there is cooperation between	ASKV Refugee Support and Defence for Children casework/practice.

PRS	5	С		Are there mandatory reporting requirements for authorities which would deter undocumented parents coming forward to register their children (e.g. medical authorities required to report undocumented migrants)?	 UNHCR Global Action Plan to End Statelessness 2014-24: Action 7 UN Sustainable Development Goal 16 UN Human Rights Council, Resolution A/HRC/RES/20/4: as above UNICEF, Access to Civil, Economic and Social Rights for Children in the Context of Irregular Migration, 2012: While there is generally a separation between civil registries and immigration enforcement, undocumented parents may also fear detection, particularly in countries where civil servants have a duty to report undocumented migrants PICUM, Rights of Accompanied Children in an Irregular Situation, 2011: Certain barriers that prevent access to basic rights for children in an irregular migration situation and housing sectors. National legislation is often below the standards set out in human rights law, inexplicit or contradicted by other rules and practices, such as the duty to denounce or administrative requirements. 	the lawyer Else Weijsenfeld, Defence for Children, and DLA Piper in which DLA finances DNA tests so that late birth registration can take place. The only evidence that can be found is that the municipality may pass on information on changes in a legally residing person's registration in the BRP (population register) to the Dutch immigration services (IND). Undocumented parents may register the birth of their children in the respective municipality. No mandatory reporting requirements are known.	Autorisatiebesluit Minister van Veiligheid en Justitie ten behoeve van de Immigratie- en Naturalisatiedienst, Rijksdienst voor Identiteitsgegevens: https://zoek.officielebekendmaking en.nl/stcrt-2016-8560.html (NL)
PRS	6	а	Late Birth Registration	Is there a statutory deadline before which birth registration should be completed? If yes, what is it? Is late birth registration possible by law?	UNHCR Global Action Plan to End Statelessness 2014-24: Low levels of birth registration can be difficult to correct subsequently because procedures for late birth registration have not been established or are lengthy, costly and complex and therefore inaccessible to undocumented populations States also need procedures for late and delayed birth registration and may consider undertaking campaigns to register older children and adults. Birth registration needs to be free, accessible and undertaken on a non-discriminatory basis. UN Human Rights Council, Resolution A/HRC/RES/20/4: as above.	Yes, within three days after birth. When the birth takes place during a weekend or holiday the term can be extended so that at least two working days remain to register the birth. Late registration is possible by law. The official in the relevant Municipality will inform the Public Prosecutor's office (Openbaar Ministerie (OM)) to inform the parent they are too late with registration. It is possible that the OM will impose a fine.	Article 1:19e, BW (Civil Code): http://wetten.overheid.nl/BWBR00 02656/2017-02-28 (NL) Government of the Netherlands website, Declaration of birth: https://www.rijksoverheid.nl/onder werpen/aangifte-geboorte-en- naamskeuze-kind/vraag-en- antwoord/aangifte-geboorte (NL) Municipality of Amsterdam website, Birth Declaration:

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				Council of Europe, Recommendation CM/Rec (2009) 13 of the Committee of Ministers to member states on the nationality of children: as above. ENS (2015), No Child Should Be Stateless: One of the ways in which states have sought to deal with an intergenerational lack of documentation is by simplifying the procedures for the late registration of births, making it easier for adults who do not have a birth certificate to acquire one, which can subsequently be used to register their own children's births		https://www.amsterdam.nl/veelgev raagd/?productid=%7BE353AEAA- 5987-4C5B-AB9B- 3C3DCF467046%7D#case_%7BF0DE 4C68-FFEC-4B66-84DD- 4B6DD78C4AFF%7D (NL)
PRS	6	b	Is late birth registration possible in practice?	 UNHCR Global Action Plan to End Statelessness 2014-24: as above. UN Human Rights Council, Resolution A/HRC/RES/20/4: as above. Council of Europe, Recommendation CM/Rec (2009) 13 of the Committee of Ministers to member states on the nationality of children: as above. ENS (2015), No Child Should Be Stateless: as above. 	It is possible, but it does present practical barriers. It is a long process requiring proof of where the birth has taken place. A DNA test can also be necessary, which is often expensive and hard to access for undocumented persons.	Immigration and Naturalisation Service website, Dutch citizen by birth or acknowledgement: https://ind.nl/en/dutch- citizenship/Pages/by-birth-or- acknowledgement.aspx Municipality of Amsterdam website, Birth Declaration: https://www.amsterdam.nl/veelgev raagd/?productid=%7BE353AEAA- 5987-4C5B-AB9B- 3C3DCF467046%7D#case %7BF0DE 4C68-FFEC-4B66-84DD- 4B6DD78C4AFF%7D (NL)
PRS	6	С	Are there any additional requirements (e.g. fee) for the late birth registration procedure? Are these problematic or do they cause lengthy delays?	UN Human Rights Council, Resolution A/HRC/RES/20/4: as above.	The Municipality of Amsterdam notes on its website that if the child is more than 6 weeks old, a doctor's statement is necessary as supporting evidence. In practice, late birth registrations are usually seen by a judge before the birth is confirmed. This causes delays and costs extra money. Because the burden of proof lies with the individual and they may	Municipality of Amsterdam website, Birth Declaration: https://www.amsterdam.nl/veelgev raagd/?productid=%7BE353AEAA- 5987-4C5B-AB9B- 3C3DCF467046%7D#case_%7BF0DE 4C68-FFEC-4B66-84DD- 4B6DD78C4AFF%7D (NL) ASKV casework/practice.

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Prevention and Reduction – March 2019

PRS	7	a	Reduction	Does the government have any programmes in place to promote civil registration (including birth registration)? If yes, please provide details.	• UNHCR Global Action Plan to End Statelessness 2014-24: Action 7 Council of Europe, 3rd European Conference on Nationality, 11-12 October 2004: Taken together Art 7 & 8 ECHR should be understood to encourage States Parties not only to take positive steps to avoid statelessness – including the promotion of birth registration – but also to grant citizenship to children who would otherwise be stateless	be in vulnerable circumstances (e.g. victims of human trafficking) it can be difficult to trace where the birth has taken place. There is no information available about any programmes in place to promote civil registration in the Netherlands. Part of the Roma population in the	Aanpak multi-problematiek bij
PRS	7	b		Are there sections of the population believed to be stateless/at risk of statelessness? Are minorities disproportionately affected? Please provide details and source of information	 UN Convention on the Reduction of Statelessness, 1961 Article 9 UNHCR Global Action Plan to End Statelessness 2014-24: Action 4 	Part of the Roma population in the Netherlands is believed to be unregistered, as the registration system is inadequate for this community. Families do not (consistently) register in the BRP (in case of a move, birth, or partnership) either because they lack information, or a residency permit, or they may register under a different name. There have been anecdotal cases of Roma de-registering themselves from the municipality e.g. because they plan to move abroad (and later change plans) or wish to withdraw from contact with the authorities. Most registered stateless persons in the Netherlands are Palestinians and Kurds from Syria, due to the recent influx of refugees from Syria. Other backgrounds include Moluccans/Indonesian descent (13% of the registered stateless persons in	Aanpak multi-problematiek bij gezinnen met een Roma- achtergrond (2013), p. 76: https://vng.nl/files/vng/nieuws_att achments/2013/20130315-roma- multiproblematiek.pdf (NL) EenVandaag, Aantal staatlozen in Nederland neemt toe (Number of Stateless Persons in the Netherlands Increasing), October 2017: https://eenvandaag.avrotros.nl/ite m/aantal-staatlozen-in-nederland- neemt-toe/ (NL) UNCHR Statelessness in the Netherlands, 2011, p. 24 http://www.unhcr.org/nl/wp- content/uploads/UNHCR- Staatloosheid-in-Nederland-NLD.pdf (NL)

						2010), Suriname, and former Soviet- Union.	Dutch Government, Staatloosheid (Statelessness): https://www.rijksoverheid.nl/onder werpen/nederla ndse- nationaliteit/staatloosheid
PRS	7	С		Has the Government implemented any other measures specifically aimed at reducing (risk of) statelessness? (e.g. identification, registration or naturalisation campaigns, removal of treaty reservations, reform of discriminatory laws, etc.)		Yes, with the publication of a legislative proposal for a statelessness determination procedure, the Dutch Government has addressed the problems surrounding the identification of stateless persons in the country and aims to improve the situation through a central identification procedure. In addition, the new law also intends to remove the obligation on stateless children to reside legally in the country in order to opt for Dutch citizenship (although new 'stable principal residence' requirements are considered discriminatory because of the requirements set on the parent of the undocumented child). Lastly, the Government committed to withdrawing reservations under Articles 8 & 26 of the 1954 Convention. In 2017, the Dutch Government started a campaign to make people with dual nationality aware of the fact they can lose their Dutch nationality automatically.	Rijkswet vaststellingsprocedure staatloosheid (Legislative proposal for a statelessness determination procedure): https://www.internetconsultatie.nl/staatloosheid/details (NL) Dutch Government, Losing Dutch nationality: https://www.government.nl/topics/dutch-nationality/loss-of-dutch-nationality
PRS	8	а	Withdrawal of nationality	Are there any provisions on loss and/or deprivation of nationality? If yes, are these established	• UN Convention on the Reduction of Statelessness, 1961: Article 8: A contracting state shall not deprive a person of its nationality if such deprivation would render him stateless.	Yes, provisions for withdrawal of nationality are established in the Dutch Nationality Law (Chapter 5). Only article 14(1) allows for statelessness in case of fraud in the	Rijkswet op het Nederlanderschap (Dutch nationality law), Chapter 5: https://wetten.overheid.nl/BWBR00 03738/2018-08-01 (NL)

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			can they Do any p allow fo stateless there is	y be found? provisions int pe sness? If a safeguard statelessness, lied in Art int pe sta to	European Convention on Nationality, 1997: rticle 7(3): A State party may not provide in its sternal law for the loss of its nationalityif the erson concerned would thereby become sateless niversal Declaration of Human Rights: Article 5(2) No one shall be arbitrarily deprived of his ationality	process of obtaining Dutch citizenship. Automatic loss of Dutch nationality is never possible when someone only has Dutch nationality as this would result in statelessness. In 2017, the Dutch Government started a campaign to make people with dual nationality aware of the fact they can lose their Dutch nationality automatically.	Dutch Government, Revocation of Dutch nationality by the authorities: https://www.government.nl/topics/ dutch-nationality/loss-of-dutch- nationality/revocation-of-dutch- nationality-by-the-authorities Dutch Government, Losing Dutch nationality: https://www.government.nl/topics/
PRS	8	b	in any p ordering of nation procedu guarant there? (oversigh subject sentence rights, le	sta sta ent authority procedure for g deprivation nality? What ural ees are e.g. judicial nt, time limit, to prior ling, appeal egal aid)	UN Convention on the Reduction of catelessness, 1961: Article 8(4): A contracting cate shall not exercise a power of eprivationexcept in accordance with the law, which shall provide forthe right to a fair earing by a court or other independent body. Curopean Convention on Nationality, 1997: Article 11: Each state party shall ensure that ecisions relating to the acquisition, retention, loss, recovery or certification of its nationality contain reasons in writing	The Minister of Justice and Security is the competent authority for ordering deprivation of Dutch nationality. Appeal against the decision to deprive someone of Dutch nationality is possible within 4 weeks. At the latest on the twenty-eighth day after the publication of a decision to withdraw Dutch citizenship, the Minister must inform the court. Higher appeal against the decision of the court is possible at the Council of State. The individual has the right to legal aid and a counsellor will be assigned if necessary.	dutch-nationality/loss-of-dutch-nationality Rijkswet op het Nederlanderschap (Dutch nationality law), Chapter 5 & Chapter 7a: https://wetten.overheid.nl/BWBR00 03738/2018-08-01 (NL)
PRS	8	С	loss and	ndrawal ins (both for I deprivation) in practice?		Yes.	

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Cat	Q	Sub	Subtheme	Question	International Norms/Good Practice	Answer	Source
LIT	1	а	Published Judgements	Number of published judgements adjudicating statelessness (broken down by level of jurisdiction). Please list.		165 published public judgements mention statelessness (staatloosheid): • Court judgments (rechtbanken): 110 • Administrative district court Council of State (Afdeling bestuursrechtspraak van de Raad van State (ABRvS): 36 • Central Board of Appeal (Centrale Raad van Beroep): 6 • Supreme court (Hoge Raad): 10 • Gerechtshoven: 3	De Rechtspraak (Judiciary) website, search term < <staatloosheid>> (statelessness): https://uitspraken.rechtspraak.nl/# zoekverfijn/zt[0][zt]=staatloosheid& zt[0][fi]=AlleVelden&zt[0][ft]=Alle+v elden&so=Relevance&ps[]=ps1</staatloosheid>
LIT	1	b		Number of published judgements mentioning statelessness (broken down by level of jurisdiction).		475 published documents mention the word 'stateless' (staatloos): • Court judgments (rechtbanken): 296 • Administrative district court Council of State (Afdeling bestuursrechtspraak van de Raad van State (ABRvS): 121 • Central Board of Appeal (Centrale Raad van Beroep): 20 • Supreme court (Hoge Raad): 24 • Gerechtshoven: 13	De Rechtspraak (Judiciary) website, search term < <staatloos>> (stateless): https://uitspraken.rechtspraak.nl/# zoekverfijn/zt[0][zt]=staatloos&zt[0] [fi]=AlleVelden&zt[0][ft]=Alle+velde n&so=Relevance&ps[]=ps1</staatloos>
LIT	2	а	Legal training	Is there judicial training on statelessness? If yes, please provide details (e.g. provider, frequency).	UNHCR (Good Practices Paper 6): officials who may be in contact with stateless persons need to be trained to identify potential applicants for statelessness status and refer them to appropriate channels. UNHCR Expert Meeting, Statelessness Determination Procedures and the Status of Stateless Persons 2010: It is recommended that States provide specialized training on nationality laws and practices, international standards and	See answer to IDP 11e and some further trainings are listed in the sources. We did not come across any specific judicial training. UNHCR recommended further targeted training in its mapping study.	Training delivered by ENS and Institute on Statelessness and Inclusion in Groningen and Tilburg, November 2016: http://www.stichtinglos.nl/agenda/trainingen-over-staatloosheid-nl-groningen-16nov-en-tilburg-25nov NJCM (Dutch Lawyers Committee for Human Rights) Seminar, June 2014: http://www.stichtinglos.nl/agenda/njcm-seminar-staatloosheid-nederland-11-juni-17-19u

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					There is a considerable amount of domestic legal academic literature (+50) on statelessness written in the Netherlands, but less academic work on statelessness in the Netherlands.	Hamerslag & van Haren: http://www.hvh-advocaten.nl/ Prakken d'Oliveira: http://www.prakkendoliveira.nl/ Katja Swider, 2014, Statelessness Determination in the Netherlands, Amsterdam Centre for European Law and Governance, Working
LIT	4	а	Literature	Is there domestic legal academic literature on statelessness? If possible, please provide number of scholarly articles/references/bodies and hyperlinks etc.		Paper Series 2014 - 04: https://www.statelessness.eu/sites/ www.statelessness.eu/files/attach ments/resources/Statelessness%20 Determination%20in%20the%20Net herlands%20Katja%20Swider.pdf Sangita Jaghai en Caia Vlieks, Buitenschuldbeleid schiet tekort in bescherming staatlozen, A&MR 2013: 5-6, pp. 287-292 Katja Swider and Caia Vlieks, Discriminatie van staatloze kinderen zonder wettig verblijf, A&MR 2016: 4, pp. 168-174 Karel Hendriks, Jelle Klaas en Marlotte van Dael, Juridische spoken verdwijnen nog niet, Gebrekkig wetsvoorstel vaststellingsprocedure voor staatlozen, A&MR 2017: 2, pp. 75- 81 https://www.askv.nl/wp- content/uploads/2017/09/AsielMigr antenrecht-2017-nr2-Jurdische- spoken-verdwijnen-nog-niet

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			Gebrekkig-wetsvoorstel- vaststellingsprocedure-voor- staatlozen.pdf
			Marlotte van Dael, Jelle Klaas en Loïs Vaars, Staatloosheid als moderne vorm van uitsluiting, Naar een duurzame oplossing voor staatlozen in Nederland, Justitiële Verkenningen 2018:2, pp.
			99-116 https://www.wodc.nl/binaries/JV18 02_Volledige%20tekst_tcm28- 327814.pdf#page=100

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