ENS Statelessness Index Survey 2019: Netherlands



Contents

International and Regional Instruments	3
1954 Convention	3
1961 Convention	
Other conventions	
Stateless Population Data	12
Availability and sources	
Stateless in detention data	18
Statelessness Determination and Status	21
Definition of a stateless person	21
Existence of a dedicated SDP	21
Alternative administrative procedures through which statelessness can be identified (AAP)	23
Access to procedures (AAP)	24
Assessment (AAP)	28
Procedural Safeguards (AAP)	30
Stateless Status (AAP)	32
Access to nationality (AAP)	33
Detention	35
Detention screening	35
Alternatives to immigration detention	40
Procedural safeguards	42
Protections on release	47
Return & readmission agreements	48
Prevention and Reduction	50
Stateless born on territory	50
Foundlings	55

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ENS Statelessness Index Survey 2019: Netherlands



Adoption	56
lus sanguinis	
Birth registration	
Reduction	
Withdrawal of nationality	
isprudence and Training	
Published judgements	
Legal training	
Pro Bono	
HIPFALUIP	

International and Regional Instruments

Cat	Q	Sub	Subtheme	Question	International Norms & Good Practice	Answer	Source
IOB	1	а	1954 Convention	Is your country party to the 1954 Statelessness Convention?	UN Convention Relating to the Status of Stateless Persons, 1954	Yes	Treaty Database: https://verdragenbank.overheid.nl /en/Treaty/Details/008230
IOB	1	b		If yes, when was ratification/accessi on?		12/04/62	Treaty Database: https://verdragenbank.overheid.nl/en/Treaty/Details/008230
IOB	1	С		Are there reservations in place? Please list them.	Best practice is no reservations. If there are, they should have little or no impact on the rights of stateless people.	Yes: Article 8: The Government of the Kingdom reserves the right not to apply the provisions of Article 8 of the Convention to stateless persons who previously possessed enemy nationality or the equivalent thereof with respect to the Kingdom of the Netherlands; Article 26: The Government of the Kingdom reserves the right to designate a place of principal residence for stateless persons or groups of stateless persons in the public interest. The Government committed to withdrawing these reservations in response to the ACVZ (Advisory Committee on Migration Affairs) report on statelessness. This is part of the current legislative proposal for a statelessness determination procedure.	Treaty Database: https://verdragenbank.overheid.nl /nl/Treaty/Details/008230 b#Ned erlanden Dutch House of Representatives, Nr. 1889, Letter from the State Secretary for Safety & Justice, pp. 4-5: https://acvz.org/wp- content/uploads/2015/05/04-12- 2013 KabinetsreactieGeenLandTe Bekennen.pdf (Dutch (NL)) Legislative proposal for an SDP, Arts.8 & 9: https://www.internetconsultatie.nl /staatloosheid/details (NL)

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ЮВ	1	d		Does the Convention have direct effect?	Best practice is that the Convention has direct effect, though this may depend on the legal regime.	Yes	Constitution of the Kingdom of the Netherlands, Art. 94: https://www.government.nl/documents/regulations/2012/10/18/the-constitution-of-the-kingdom-of-the-netherlands-2008
ЮВ	2	а	1961 Convention	Is your country party to the 1961 Statelessness Convention?	UN Convention on the Reduction of Statelessness, 1961	Yes	Treaty Database https://verdragenbank.overheid.nl /en/Treaty/Details/009039.html
IOB	2	b		If yes, when was ratification/accessi on?		13/05/85	Treaty Database: https://verdragenbank.overheid.nl /en/Treaty/Details/009039.html
IOB	2	С		Are there reservations in place? Please list them.	As above	No	Treaty Database: https://verdragenbank.overheid.nl /en/Treaty/Details/009039_b.html
IOB	2	d		Does the Convention have direct effect?	As above	Yes	Constitution of the Kingdom of the Netherlands, Art. 94: https://www.government.nl/documents/regulations/2012/10/18/the-constitution-of-the-kingdom-of-the-netherlands-2008
IOB	3	а	Other conventions	State party to European Convention on Nationality 1997? Please list any reservations.	European Convention on Nationality, 1997	Yes, with reservations: · Article 7(2): The Kingdom of the Netherlands declares this provision to include the loss of Dutch nationality by a child whose parents renounce Dutch nationality as referred to in Article 8 of the Convention.	Treaty Database: https://verdragenbank.overheid.nl /en/Treaty/Details/008154_b

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			State Party to	European Convention on Human	Yes. No reservations.	Treaty Database:
				Rights, 1950	res. No reservations.	https://verdragenbank.overheid.nl
			European Convention on	<u>Kigitts, 1950</u>		
100	_	1.				/en/Treaty/Details/005132 b.html
IOB	3	b	Human Rights			
			1950? Please list			
			any relevant			
			reservations.			
			State Party to	Council of Europe Convention on	Yes. No reservations.	Treaty Database:
			Council of	the Avoidance of Statelessness in		https://verdragenbank.overheid.nl
			Europe Conventio	Relation to State Succession,		/en/Treaty/Details/011382
			on the avoidance	<u>2006</u>		
IOB	3	С	of statelessness in			
			relation to State			
			succession 2006?			
			Please list any			
			reservations.			
			Bound by Directiv	Directive 2008/115/EC of the	Yes. No reservations.	Legal and regulatory framework:
			2008/115/EC of	European Parliament and of the		http://wetten.overheid.nl/EUR200
			the European	Council (EU Returns Directive)		80115
			Parliament and of			
IOB	3	d	the Council (EU			
			Returns Directive)			
			Please list any			
			relevant			
			reservations.			
				Convention on the Rights of the	Yes, with reservations:	Treaty Database:
			State Party to	Child 1989	· Article 26: The Kingdom of the	https://verdragenbank.overheid.nl
			Convention on the		Netherlands accepts the provisions of	/en/Treaty/Details/003908 b
			Rights of the Child		Article 26 of the Convention with the	yen, rreacy, becaus, 9003300_s
IOB	3	е	1989? Please list		reservation that these provisions shall	
			any relevant		not imply an independent entitlement	
			reservations.		of children to social security, including	
			reservations.		· · · · · · · · · · · · · · · · · · ·	
					social insurance;	

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					· Article 37: The Kingdom of the Netherlands accepts the provisions of Article 37(c) of the Convention with the reservation that these provisions shall not prevent the application of adult penal law to children of sixteen years and older, provided that certain criteria by law have been met; · Article 40: The Kingdom of the Netherlands accepts the provisions of Article 40 of the Convention with the reservation that cases involving minor offences may be tried without the presence of legal assistance and that with respect to such offences the position remains that no provision is made in all cases for a review of the facts or of any measures imposed as a	
ЮВ	3	f	State Party Internation Covenant of and Politica 1966? Plea any relevan reservation	al on Civil al Rights se list	consequence. Yes, with reservations: · Article 10: The Kingdom of the Netherlands subscribes to the principle set out in paragraph 1 of this article, but it takes the view that ideas about the treatment of prisoners are so liable to change that it does not wish to be bound by the obligations set out in paragraph 2 and paragraph 3 (second sentence) of this article. · Article 12(1): The Kingdom of the Netherlands regards the Netherlands and the Netherlands Antilles as	Treaty Database: https://verdragenbank.overheid.nl /en/Treaty/Details/003721 b

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separate territories of a State for the purpose of this provision;	
· Article 12(2) & (4): The Kingdom of the Netherlands regards the Netherlands and the Netherlands Antilles as separate countries for the purpose of these provisions; · Article 14(3)(d): The Kingdom of the Netherlands reserves the statutory option of removing a person charged with a criminal offence from the court room in the interests of the proper conduct of the proceedings; · Article 14(5): The kingdom of the Netherlands reserves the statutory power of the Supreme Court of the Netherlands to have sole jurisdiction to try certain categories of persons	
the Netherlands regards the Netherlands and the Netherlands Antilles as separate countries for the purpose of these provisions; · Article 14(3)(d): The Kingdom of the Netherlands reserves the statutory option of removing a person charged with a criminal offence from the court room in the interests of the proper conduct of the proceedings; · Article 14(5): The kingdom of the Netherlands reserves the statutory power of the Supreme Court of the Netherlands to have sole jurisdiction to try certain categories of persons	
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· Article 14(3)(d): The Kingdom of the Netherlands reserves the statutory option of removing a person charged with a criminal offence from the court room in the interests of the proper conduct of the proceedings; · Article 14(5): The kingdom of the Netherlands reserves the statutory power of the Supreme Court of the Netherlands to have sole jurisdiction to try certain categories of persons	
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Netherlands reserves the statutory power of the Supreme Court of the Netherlands to have sole jurisdiction to try certain categories of persons	
power of the Supreme Court of the Netherlands to have sole jurisdiction to try certain categories of persons	
Netherlands to have sole jurisdiction to try certain categories of persons	
to try certain categories of persons	
committed in the discharge of a public	
office;	
· Article 14(7): The Kingdom of the	
Netherlands accepts this provision	
only insofar as no obligations arise	
from it further to those set out in	
Article 68 of the Criminal Code of the	
Netherlands and Article 70 of the	
Criminal Code of the Netherlands	
Antilles as they now apply;	
· Article 19(2): The Kingdom of the	
Netherlands accepts the provision	
with the proviso that it shall not	
prevent the Kingdom from requiring	

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tho	liconcing or broadcasting
	e licensing or broadcasting,
	evision or cinema enterprises;
	rticle 20(1): The Kingdom of the
	therlands does not accept the
	ligation set out in this provision in
the	e case of the Netherlands. [The
King	gdom of the Netherlands] clarify
tha	at although the reservations [] are
par	rtly of an interpretational nature,
[it]	has preferred reservations to
inte	erpretational declarations in all
	ses, since if the latter form were
use	ed doubt might arise concerning
who	ether the text of the Covenant
allo	ows for the interpretation put upon
	By using the reservation form the
	ngdom of the Netherlands wishes to
	sure in all cases that the relevant
	ligations arising out of the
	venant will not apply to the
	ngdom, or will apply only in the way
	licated.
	ne Kingdom of the Netherlands
	clares under Article 41 of the
	ernational Covenant on Civil and
	litical Rights that it recognises the
	mpetence of the Human Rights
	mmittee referred to in Article 28 of
	e Covenant to receive and consider
	mmunications to the effect that a
	ite Party claims that another State
	rty is not fulfilling its obligations
	·
unc	der the Covenant.

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IOB	3	g	State Party to International Covenant on Economic, Social and Cultural Rights 1966? Please list any relevant reservations.	International Covenant on Economic, Social and Cultural Rights 1966	Yes, no current reservations (reservation to Art.8(1)(NL) withdrawn in 2017).	Treaty Database: https://verdragenbank.overheid.nl /en/Treaty/Details/003723 b
ЮВ	3	h	State Party to Convention on the Elimination of all Forms of Discrimination Against Women 1979? Please list any relevant reservations.	Convention on the Elimination of all Forms of Discrimination Against Women 1979 Gen. Rec. 32 on the gender-related dimensions of refugee status, asylum, nationality and statelessness.	Yes, with reservations: During the preparatory stages of the present Convention and in the course of debates on it in the General Assembly the position of the Government of the Kingdom of the Netherlands was that it was not desirable to introduce political considerations such as those contained in paragraphs 10 and 11 of the preamble in a legal instrument of this nature. Moreover, the considerations are not directly related to the achievement of total equality between men and women. The Government of the Kingdom of the Netherlands considers that it must recall its objections to the said paragraphs in the preamble at this occasion.	Treaty Database: https://verdragenbank.overheid.nl /en/Treaty/Details/000837 b
ЮВ	3	i	State Party to Convention against Torture and Other Cruel, Inhuman or Degrading	Convention against Torture and Other Cruel, Inhuman or Degrading Treatment or Punishment 1984	Yes, with reservations: · Article 1(1): It is the understanding of the Government of the Kingdom of the Netherlands that the term "lawful sanctions" in Article 1(1), must be	Treaty Database: https://verdragenbank.overheid.nl /en/Treaty/Details/000176_b

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			Treatment or		understood as referring to those	
			Punishment 1984?		sanctions which are lawful not only	
			Please list any		under national law but also under	
			relevant		international law;	
			reservations.		· Article 21: The Government of the	
			reservations.		Kingdom of the Netherlands hereby	
					declares that it recognises the	
					competence of the Committee against	
					Torture under the conditions laid	
					down in Article 21, to receive and	
					consider communications to the effect	
					that another State Party claims that	
					the Kingdom is not fulfilling its	
					_	
					obligations under this Convention; · Article 22: The Government of the	
					Kingdom of the Netherlands hereby	
					declares that it recognises the	
					competence of the Committee against	
					Torture, under the conditions laid	
					down in Article 22, to receive and	
					consider communications from or on	
					behalf of individuals subject to its	
					jurisdiction who claim to be victims of	
					a violation by the Kingdom of the	
					provisions of the Convention.	
			State Party to	International Convention on the	Yes, with reservations:	Treaty Database:
			International	Elimination of All Forms of Racial	· Article 14(1): In accordance with	https://verdragenbank.overheid.nl
			Convention on the	<u>Discrimination 1965</u>	Article 14(1), of the Convention on the	/en/Treaty/Details/003657_b
IOB	3	i	Elimination of All		Elimination of All Forms of Racial	
		,	Forms of Racial		Discrimination concluded at New York	
			Discrimination		on 7 March 1966, the Kingdom of the	
			1966? Please list		Netherlands recognises, for the	
			1555		European part of the Netherlands,	

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			any relevant		Aruba, Curaçao, Sint Maarten and the	
			reservations.		Caribbean part of the Netherlands	
					(the islands of Bonaire, Sint Eustatius	
					and Saba), the competence of the	
					Committee for the Elimination of	
					Racial Discrimination to receive and	
					consider communications from	
					individuals or groups of individuals	
					within its jurisdiction claiming to be	
					victims of a violation, by the Kingdom	
					of the Netherlands, of any of the	
					rights set forth in the above-	
					mentioned Convention.	
			State Party to the	<u>International Convention on the</u>	No.	OCHR, status of ratification:
			International	<u>Protection of the Rights of all</u>		http://indicators.ohchr.org/
			Convention on the	Migrant Workers and Members		
			Protection of the	of their Families 1990		
			Rights of all			
IOB	3	k	Migrant Workers			
			and Members of			
			their Families			
			1990? Please list			
			any relevant			
			reservations.			

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Stateless Population Data

Cat	Q	Sub	Subtheme	Question	International Norms & Good Practice	Answer	Source
POP	1	D.	Availability and sources	Does the Government have a 'stateless' category in its data collection systems (e.g. census)? Please list available figures for the total stateless population on the territory and describe how data is disaggregated (e.g. by sex, age, residence).	Gen. Rec. 32, CEDAW: States parties should gather, analyse and make available sexdisaggregated statistical data and trends. Council of the European Union (2015): Recognise the importance of exchanging good practices among Member States concerning the collection of reliable data on stateless persons as well as the procedures for determining statelessness. UNHCR (2014): Improve quantitative and qualitative data on stateless populations. Institute on Statelessness and Inclusion (2014): States should strengthen measures to count stateless persons on their territory.	Official data on statelessness is not reported on consistently and inclusively. In the national data collection system (StatLine), a division is made between the category 'stateless' and 'nationality unknown'. However, not all the data is updated every year. In some data tables 'stateless' and 'unknown nationality' form one category, and in some data tables (up to 2014) 'stateless' is included as a separate category. The table on the number of nationalities people possess on the territory, shows 1,978 stateless people in 2014. A change in law means that data on non-Dutch nationalities is no longer recorded. In 2019, the number of 'stateless / unknown nationality' reported by the Central Statistics Bureau was 55,621, which according to other sources would include 12,869 'stateless' persons and 42,752 persons of 'unknown nationality'. The Dutch Government website states that there are over 4000 stateless persons registered in the Basisregistratie Personen (BRP) — Dutch Population Register.	StatLine data by sex, age and nationality: http://statline.cbs.nl/Statweb/publication/?DM=SLNL&PA=03743&D1=0&D2=0&D3=l&D4=a&HDR=T,G1,G3&STB=G2&VW=T StatLine data by population, gender, age and nationality on 1 January: https://opendata.cbs.nl/statline/#/CBS/nl/dataset/03743/table?fromstatweb StatLine data on number of nationalities people possess on the territory (stateless), 1995-2014: http://statline.cbs.nl/Statweb/publication/?DM=SLNL&PA=70999NED&D1=8&D2=a&HDR=T&STB=G1&CHARTTYPE=0&VW=T Dutch Government Website, Statelessness: https://www.government.nl/topics/dutch-nationality/statelessness (in English (E)) and https://www.rijksoverheid.nl/onderwerpen/nederlandse-nationaliteit/staatloosheid (NL)

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		Ι				
					An increase in the number of registered stateless persons in the Netherlands, was recently reported by the Dutch media, based on unpublished data provided to them by the Central Office for Statistics (Centraal Bureau voor de Statistiek): on 1 January 2012 there were 2,005 persons factually stateless. On 1 January 2017 there were 12,477. The increase is almost entirely made up of people born in Syria.	EenVandaag article (NL): https://eenvandaag.avrotros.nl/ite m/aantal-staatlozen-in-nederland- neemt-toe/. Trouw Newspaper: https://www.trouw.nl/nieuws/ge meenten-willen-niet-langer- wachten-op-wetgeving-en-gaan- mensen-zonder-paspoort-zelf- helpen~b45cb795b/
				As above	StatLine updates its data on stateless	StatLine data by sex, age and
					persons or persons with unknown	nationality:
					nationality every two years. In 2017	http://statline.cbs.nl/Statweb/publ
			Do government		the number of 'stateless' people or	ication/?DM=SLNL&PA=03743&D1
			authorities define		people with 'unknown nationality'	=0&D2=0&D3=I&D4=a&HDR=T,G1,
			data categories		was 69,778 and in 2018 it was 63,982.	G3&STB=G2&VW=T
			that may overlap		Centraal Bureau voor de Statistiek	
			(e.g. unknown		data shows that 11.6% of the total	StatLine data by population,
			nationality) or		asylum requests in 2014 were made	gender, age and nationality on 1
POP	1	b	where stateless		by stateless asylum seekers, mainly	January:
FOF	1	ט	people might be		Palestinians from Syria. In 2016, 5% of	https://opendata.cbs.nl/statline/#/
			more highly		the total were made by stateless	CBS/nl/dataset/03743/table?froms
			represented (e.g.		persons. In 2017, 120 first asylum	<u>tatweb</u>
			Palestinian)?		requests were submitted by stateless	
			Please explain and		persons and in 2018 (Jan-Aug) 26	CBS Data Asylum Requests:
			provide any		requests were made.	https://www.cbs.nl/nl-
			available figures.			nl/nieuws/2015/05/aantal-
					In 2019, 26 asylum applications were	asielzoekers-fors-toegenomen
					made by stateless persons. However,	
					the immigration office mentions a	

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					separate category for persons from the 'Palestinian Occupied Territory' with a total of 35 asylum requests. The total number of asylum applications in 2019 was 18,555.	Dutch Refugee Council, Refugees in numbers, July 2017, p.7: https://www.vluchtelingenwerk.nl /sites/public/u152/Vluchtelingenin getallen2017compleet-1.pdf (NL) IND Asylum trends, August 2018: https://ind.nl/en/Documents/AT_a ugust_2018_hoofdrapport.pdf, p. 10 IND Asylum Trends, October 2019: https://ind.nl/en/Documents/AT_o ktober_hoofdrapport.pdf, p. 10.
POP	1	С	What is UNHCR's estimate for the stateless/at risk of statelessness population and what is the source for this estimate?	As above	According to the petition to end statelessness by UNHCR there are approximately 13,000 people registered as 'stateless' and 43,000 as 'unknown nationality'. UNHCR derives these figures from official statistics.	UNHCR, petition to end statelessness in NL: https://www.unhcr.org/nl/help-einde-maken-aan-staatloosheid-nederland/
POP	1	d	Have there been any surveys or mapping studies to estimate the stateless population in the country?	As above	Yes.	UNCHR, 2011, Mapping statelessness in the Netherlands: http://www.refworld.org/docid/4e ef65da2.html (E) and http://www.aoo.nl/downloads/20 14-09-12-UN.pdf (NL)

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	-	=		Advisory Committee on Migration
				Advisory Committee on Migration
				Affairs (ACVZ), 2013, Geen land te
				bekennen
				een advies over de
				verdragsrechtelijke bescherming
				van staatlozen in nederland,
				https://acvz.org/wp-
				content/uploads/2015/05/04-12-
				2013_GeenLandTeBekennen.pdf
				(NL) - summary in English pp.108-
				111)
				Immigration and Naturalisation
				Service (IND) Asieltrends (asylum
				trends – latest from 2016):
				https://ind.nl/over-ind/Cijfers-
				publicaties/Paginas/Asieltrends.as
				px (NL)
				Vluchtelingenwerk (Dutch Refugee
				Council) report, 2016:
				https://www.vluchtelingenwerk.nl
				/sites/public/u895/Vluchtelingenin
				getallen2016.pdf
				·
				IND Asylum trends, August 2018:
				https://ind.nl/en/Documents/AT a
				ugust 2018 hoofdrapport.pdf, p.
				10
				Dutch Refugee Council,
				Vluchtelingen in getallen, 2018:
				The state of the percentage of the state of

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						https://www.vluchtelingenwerk.nl /sites/default/files/u640/2018071 9 vluchtelingen in getallen %202 018 allerdefinitiefste.pdf (NL) Dutch Refugee Council, 'Refugees in numbers', 2019: https://www.vluchtelingenwerk.nl /sites/default/files/Vluchtelingenw erk/Cijfers/20190722 vwn vluchte lingen-in-getallen.pdf
POP	1	n	Are there any other sources of estimates for the stateless population not covered by the above? Please list sources and figures.	As above	The ACVZ refers in their report to the number of stateless people registered in the Dutch Population Register (BRP). In 2012 this number was 2,005, and 88,313 people had 'unknown nationality'. The 2016 explanatory memorandum for the draft legislation for a statelessness determination procedure refers to 2,000 stateless people noted in the ACVZ report. On top of that it states that the number of registered stateless people has increased due to the arrival of around 3,000 stateless Syrian Palestinians.	Advisory Committee on Migration Affairs (ACVZ), 2013, Geen land te bekennen een advies over de verdragsrechtelijke bescherming van staatlozen in nederland, p.31: https://acvz.org/wp- content/uploads/2015/05/04-12- 2013_GeenLandTeBekennen.pdf (NL) Overheid.nl (Dutch Government web portal), Draft Explanatory: Explanatory Memorandum statelessness determination procedure, p. 3 https://www.internetconsultatie.nl /staatloosheid
POP	1	f	Are there issues with the reliability of data or indications that the	As above	Yes, because there is no statelessness determination procedure yet, so it is not known how many unregistered stateless people are residing in the	Overheid.nl (Dutch Government web portal), Draft Explanatory: Explanatory Memorandum

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			stateless		Netherlands and it is unclear how	statelessness determination
			population may be		many stateless people are registered	procedure, p. 3
			over/under		with 'nationality unknown'. UNHCR	https://www.internetconsultatie.nl
			reported? If yes,		estimated that about 97,000 people	/staatloosheid
			please describe.		were living irregularly in the	/ staatioosiicia
			piedse describe.		Netherlands in 2011. Among them	
					there are possibly many stateless.	
					People who are assigned a nationality	
					erroneously are also not recorded.	
					The absence of clear guidelines on	
					registration also contributes to	
					difficulties to determine the total	
					stateless population. Based on the	
					above, it is likely that the stateless	
					population is underreported in the	
					Netherlands. However, there is no	
					conclusive proof that this is the case.	
					The current BRP (Population Register)	
					system also allows for over-reporting	
					(i.e. nationals may be registered as	
					stateless). What we know is that the	
					current procedure for registering	
					stateless persons does not reflect the	
					international definition of a stateless	
					person and does not include	
					undocumented (illegally residing)	
					stateless persons and can therefore	
					not be relied on for statistical	
					information on the number of	
					stateless persons in the country.	
			Please provide any	As above	The total number of asylum	Immigration and Naturalisation
POP	1	g	available figures for		applications (first applications,	Service (IND), Asylum Trends:
	-	0	stateless refugees		repeated applications, family	Monthly Report on Asylum
			Julie 1233 Telugees		repeated applications, fairling	Working Report on Asylum

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				and/or asylum- seekers and clarify		reunification) in 2016 was 31,642, of which 1,471 were stateless. In 2017,	Applications in The Netherlands, Dec. 2016:
				if the Govt also		the total number was 31,327, of	https://ind.nl/en/Documents/AT
				counts these		which 1,611 (5%) were stateless.	December 2016.pdf
				groups in figures		The Government only counts	<u> </u>
				for the stateless		registered stateless persons – some of	Immigration and Naturalisation
				population (i.e. to		these people could be registered, but	Service (IND), Asylum trends:
				avoid under/over-		not necessarily all, so there is likely to	Monthly Report on Asylum
				reporting).		be some overlap.	Applications in The Netherlands,
				, 0,		In 2019, 38 applications for asylum	Dec. 2017, p. 4:
						were made by people recorded as	https://ind.nl/en/Documents/AT_
						stateless. However, the IND mentions	December 2017.pdf
						a separate category for 'Palestinian	
						Occupied Territory' with a total of 40	Source: IND Asylum Trends,
						asylum requests. There were also 870	December 2019:
						asylum applications in 2019 by	https://ind.nl/Documents/AT_2019.pd
						persons recorded with an 'unknown	f, p. 7 and 10.
						nationality'. The total number of	
						asylum applications in 2019 was	
						22,533.	
						Stateless people are in the top four	
						'nationalities' of people seeking family	
						reunification in the Netherlands (142	
						of 4,179 between January and	
					As above and as a dea manas in	December 2019).	(A) FNC 2015 Protection Stateless
				Does the	As above and see also norms in	The presence of stateless persons in	(A) ENS, 2015, Protecting Stateless
			Chahalassis	Government	Detention section.	administrative detention must be	Persons from Arbitrary Detention
POP	,	_	Stateless in	record and publish		inferred from general statistics because there is no determination	in the Netherlands, p. 14: http://www.statelessness.eu/sites
POP	2	а	detention	figures on stateless		procedure and no specific data on	/www.statelessness.eu/sites /www.statelessness.eu/files/ENS
			data	people held in		stateless persons in detention. The	Detention Reports Netherlands.p
				immigration		overall use of detention has	df
						overall use of determining has	<u>ui</u>

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			detention? If yes,		fluctuated in recent years. In 2015 the	
			please provide.		number of people who entered	(B) The Custodial Institutions
					detention was 2,176 - a decrease of	Agency, July 2017, In numbers:
					65% since 2011. The number slightly	2012-2016, pp. 47-48
					increased in 2016 to 2,570 (Source B).	https://www.dji.nl/binaries/DJI%2
					In 2010, 27% of detainees had been	0in%20getal%202012-
					detained at least once before (61%	2016_tcm41-271319.pdf (NL)
					once before, 29% two or three times,	
					and 9% four or more) (Source A). In	The Custodial Institutions Agency,
					2015, 6.2% of the people who entered	August 2018, In numbers: 2013-
					a detention facility had 'unknown	2017, pp.49-55
					nationality'. In 2016, this decreased to	https://www.dji.nl/binaries/DJI%2
					2.8% (Source B). The overall use of	<u>0in%20getal%202013-</u>
					immigration detention again	2017%20definitief_tcm41-
					increased between 2016-17 with	350484.pdf (NL)
					3,181 people entering detention in	
					2017, of whom 3.7% were of	Amnesty International, Het recht
					'unknown nationality'.	op vrijheid vreemdelingendetentie:
						het ultimum remedium-beginsel,
						Februari 2018:
						https://www.amnesty.nl/content/
						uploads/2018/02/AMN 18 08 Ra
						pport-het-recht-op-
						vrijheid DEF web.pdf?x73404 (NL)
			Does the	As above	There is no data available on	The Custodial Institutions Agency,
			Government		individuals released from immigration	August 2018, In numbers: 2013-
			record and publish		detention who were un-removable. In	2017, pp.49-55
200	2		figures on people		terms of more general data, in 2015	https://www.dji.nl/binaries/DJI%2
POP	2	b	released from		the number of people released from	0in%20getal%202013-
			immigration		detention was 2,236 and the average	2017%20definitief_tcm41-
			detention due to		length of detention was 55 days. In	350484.pdf (NL)
1			un-removability? If		2011 it was 76 days. In 2013 people	
			,		with 'unknown nationality' were	

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		yes, please	detained for 92 days (average). In	ENS, 2015, Protecting Stateless
		provide.	2014 this decreased to 77 days	Persons from Arbitrary Detention
			(average). The number of people	in the Netherlands, p. 20:
			released from detention in 2016 was	http://www.statelessness.eu/sites
			2,451 and in 2017 3,119. The average	/www.statelessness.eu/files/ENS_
			length of detention in 2016 and 2017	<u>Detention_Reports_Netherlands.p</u>
			was 43 days. No specific data is known	<u>df</u>
			for the group of unknown nationality.	
			In 2018, 3,506 persons entered	The Custodial Institutions Agency,
			immigration detention and 3,556	April 2019:
			were released. There is no further	https://www.dji.nl/binaries/12068
			information on stateless persons.	7 01 dji infosheet vreemdelinge
				nbewaring april 2019 V3 tcm41-
				<u>352274.pdf</u>

²⁰

Statelessness Determination and Status

Cat	Q	Sub	Subtheme	Question	International Norms & Good Practice	Answer	Source
SDS	1	а	Definition of a stateless person	Is there a definition of a stateless person in national law? Do the definition and exclusion provisions align with the 1954 Convention? Please provide details.	UN Convention Relating to the Status of Stateless Persons, 1954: Articles 1(1) & 1(2).	The definition of a stateless person in Dutch law is slightly different from Art. 1(1) of the 1954 Convention: "een persoon die door geen enkele staat, krachtens diens wetgeving, als onderdaan wordt beschouwd" or "a person that is not by any State, under its legislation, considered to be a national". The original text of the Convention "under the operation of its law" is translated in the Netherlands as "krachtens diens wetgeving" or "under its legislation", which is narrower than the Convention definition.	Rijkswet op het Nederlanderschap (Dutch nationality law), Article 1: https://wetten.overheid.nl/BWBR 0003738/2018-08-01 (NL) Advisory Committee on Migration Affairs (ACVZ), 2013, Geen land te bekennen een advies over de verdragsrechtelijke bescherming van staatlozen in nederland, p.43: https://acvz.org/wp-content/uploads/2015/05/04-12-2013 GeenLandTeBekennen.pdf (NL)
SDS	1	b	Existence of a dedicated SDP	Which of the following best describes the situation in your country? Choose only one and then proceed to question indicated. 1. There is a dedicated statelessness determination procedure (SDP)	UNHCR (2014): It is implicit in the 1954 Convention that States must identify stateless persons to provide them appropriate treatment to comply with their Convention commitments. UNHCR (2016): Establishing a statelessness determination procedure is the most efficient means for States Parties to identify beneficiaries of the Convention.	#2	Statelessness page on website of the Government of the Netherlands: https://www.rijksoverheid.nl/onderwerpen/nederlandsenationaliteit/inhoud/staatloosheid(NL)

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established i	n law,	
administrativ	ve e	
guidance, or	judicial	
procedure (r	<mark>oroceed</mark>	
to Question	<mark>2a).</mark>	
2. There is no	0	
dedicated SI	OP but	
there are oth	ner	
administrativ	ve	
procedures t	hrough	
which statele	essness	
can be ident	ified	
(e.g. residen	ce	
permit or		
naturalisatio	n	
applications,		
refugee state		
determination	on, ad	
hoc procedu	res)	
(proceed to		
Question 10		
3. There is a		
dedicated St	ateless	
Status but no	o formal	
procedure fo	or	
determining	this	
(proceed to		
Question 16	a).	
4. None of the	ne	
above. Are t	here	

22

				other possibilities for stateless people to regularise their stay without their statelessness being determined (proceed to Question 17a)?			
SDS	10	а	Alternative administrative procedures through which statelessness can be identified (AAP)	If there is no dedicated SDP, are there other administrative procedures through which statelessness can be identified (e.g. residence permit or naturalisation applications, refugee status determination, ad hoc procedures) If yes, provide details and then proceed to question 11a. If no, proceed to question 15a.	ENS (2013): For SDPs to be effective, the determination must be a specific objective of the mechanism in question, though not necessarily the only one. Hoti v. Croatia ECtHR (2018): [the State has a] positive obligation to provide an effective and accessible procedure or a combination of procedures enabling the applicant to have the issues of [their] further stay and status determined.	Persons residing legally in the Netherlands can be formally registered as stateless in the Basisregistratie Personen (BRP) (Population Register) of the relevant municipality. In addition to BRP registration, the IND also has a procedure to identify statelessness after which registration can take place in the Basisvoorziening Vreemdelingen (BVV) (Database on Foreigners), which, unlike the BRP, allows for identification of a stateless person who is not legally residing in the Netherlands. There is no independent assessment of statelessness within the asylum procedure. BRP registration is the only administrative procedure with significant legal implications for a stateless person.	Statelessness page on website of the Government of the Netherlands: https://www.rijksoverheid.nl/ond erwerpen/nederlandse- nationaliteit/inhoud/staatloosheid (NL) Advisory Committee on Migration Affairs (ACVZ), 2013, Geen land te bekenneneen advies over de verdragsrechtelijke bescherming van staatlozen in nederland, p.50: https://acvz.org/wp- content/uploads/2015/05/04-12- 2013 GeenLandTeBekennen.pdf (NL) Dutch Association for Civil Affairs, 2016: https://nvvb.nl/nl/vereniging/orga nisatie/adviesbureau/veelgestelde -vragen/#vraag24 (NL) Katja Swider, 2014, Statelessness Determination in the Netherlands,

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					LINUICD (2016), Efficient referred	DDD registration is based on identify.	Amsterdam Centre for European Law and Governance, Working Paper Series 2014 - 04, pp. 21-23: https://www.statelessness.eu/site s/www.statelessness.eu/files/atta chments/resources/Statelessness %20Determination%20in%20the% 20Netherlands%20Katja%20Swide r.pdf
SDS	11	а	Access to procedures (AAP)	How is statelessness identified through other procedures?	UNHCR (2016): Efficient referral mechanisms should be established, while officials who may be in contact with stateless persons need to be trained to identify potential applicants for statelessness status and refer them to appropriate channels.	BRP registration is based on identity documents evidencing statelessness issued by a competent authority (Article 2.15 Law BRP); or a statement from the Minister of Security and Justice at the Dutch Immigration office (IND) (Article 2.17 Law BRP). The municipality may only change a BRP registration from 'nationality unknown' to 'stateless' based on original identity documents, so a statement from the IND can only be relied on when the person is registering in the BRP for the first time. The rules for the registration of nationality in the BVV are not regulated by law, but there is an internal administrative protocol (Protocol Identificatie en Labeling (PIL)) outlining how personal information should be registered. The PIL allows for a wide range of	Wet Basisregistratie personen (BRP) (Law on the Population Register) of 2013: http://wetten.overheid.nl/BWBRO 033715/2015-09-01 (NL) Protocol Identificatie en Labeling, Government of The Netherlands website:https://www.rijksoverhei d.nl/documenten/richtlijnen/2017 /07/04/protocol-identificatie-en- labeling-pil (NL) Dutch Association for Civil Affairs, 2016: https://nvvb.nl/nl/vereniging/orga nisatie/adviesbureau/veelgestelde -vragen/#vraag24 (NL) Katja Swider, 2014, Statelessness Determination in the Netherlands, Amsterdam Centre for European Law and Governance, Working Paper Series 2014 - 04, pp. 21-23:

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SDS 11 b Are there obligations in law on authorities to consider a claim for statelessness is an administrative category and not a protection status in Dutch law, so the concept of "claim for statelessness" is not applicable in the Dutch context. Referral might take place to the administrative BRP procedure? Are there clear, accessible instructions on how DINHCR (2014): For procedures to be fair and efficient, access must be ensured (dissemination of info, targeted info campaigns,						evidence to be admitted, including statements by individuals who are being registered, statements by third persons, results of linguistic tests and various official and non-official documents. This is also why the IND database is considered less reliable and subordinate to the BRP. A BRP	https://www.statelessness.eu/site s/www.statelessness.eu/files/atta chments/resources/Statelessness %20Determination%20in%20the% 20Netherlands%20Katja%20Swide r.pdf Proposal for an Act on the
Are there obligations in law on authorities to consider a claim for statelessness made within another procedure? DIMPICE (2014): For procedures to be fair and efficient, access must accessible instructions on how Are there clear, accessible instructions on how Are there clear, accessible instructions on how Alegislative proposal for a formal SDP was published in September 2016 and is due for discussion in Parliament. No, there is no obligation in law to consider a claim for statelessness as statelessness is an administrative category and not a protection status in Dutch law, so the concept of "claim for statelessness" is not applicable in the Dutch context. Referral might take place to the administrative BRP procedure at municipal level, but this is only accessible for people with legal residence in the country. Are there clear, accessible instructions on how Are there clear, accessible instructions						on someone's nationality from the	2016:
Was published in September 2016 and is due for discussion in Parliament. Are there obligations in law on authorities to consider a claim for statelessness made within another procedure? SDS 11 b C Are there clear, accessible instructions on how Was published in September 2016 and is due for discussion in Parliament. No, there is no obligation in law to consider a claim for statelessness as statelessness is an administrative category and not a protection status in Dutch law, so the concept of "claim for statelessness" is not applicable in the Dutch context. Referral might take place to the administrative BRP procedure at municipal level, but this is only accessible for people with legal residence in the country. Are there clear, accessible instructions on how info, targeted info campaigns,							
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SDS 11 b b obligations in law on authorities to consider a claim for statelessness made within another procedure? Are there clear, accessible instructions on how SDS 11 c obligations in law on authorities to consider a claim for statelessness made within another procedure? DINHCR (2014): For procedures to be fair and efficient, access must be ensured (dissemination of info, targeted info campaigns, Category and not a protection status in Dutch law, so the concept of "claim for statelessness" is not applicable in the Dutch context. Referral might take place to the administrative BRP procedure at municipal level, but this is only accessible for people with legal residence in the country. Are there clear, access must be ensured (dissemination of info, targeted info campaigns, accessing in Dutch law, so the concept of "claim for statelessness" is not applicable in the Dutch context. Referral might take place to the administrative BRP procedure at municipal level, but this is only accessible for people with legal residence in the country. A legally staying person can request their municipality to register them as stateless in the BRP. Registration will take place if statelessness can be verdragsrechtelijke bescherming				Are there	procedure must be guaranteed.		, , , , , , , , , , , , , , , , , , , ,
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procedure? Description: Desc				statelessness made		• •	content/uploads/2015/05/04-12-
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The country of the co				procedure?			(NL)
Are there clear, accessible instructions on how UNHCR (2014): For procedures to be fair and efficient, access must be ensured (dissemination of info, targeted info campaigns, A legally staying person can request their municipality to register them as stateless in the BRP. Registration will take place if statelessness can be DNHCR (2014): For procedures to be fair and efficient, access must their municipality to register them as stateless in the BRP. Registration will take place if statelessness can be						, , ,	
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accessible be ensured (dissemination of instructions on how info, targeted info campaigns, stateless in the BRP. Registration will take place if statelessness can be verdragsrechtelijke bescherming				Are there clear			,
SDS 11 c instructions on how info, targeted info campaigns, take place if statelessness can be verdragsrechtelijke bescherming				· ·	•	, , ,	, , , , , , , , , , , , , , , , , , , ,
	SDS	11	_			_	
I to make a claim for a counselling on the procedures and proven with highly reliable documents. I van staatlozen in nederland in 73	303	11	'	to make a claim for	counselling on the procedures,	proven with highly reliable documents	van staatlozen in nederland, p.73:
statelessness? etc.). statelessness? etc.). issued by a competent authority of a https://acvz.org/wp-					•		
				313131333113331	513.7.		content/uploads/2015/05/04-12-

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				UNHCR (2016): Information on the procedure and counselling services must be available to potential applicants in a language they understand.	court orders. The administrative procedure does not conduct research to acquire evidence on the nationality/statelessness of the applicant. In practice it is seen that the various municipalities execute the	2013 GeenLandTeBekennen.pdf (NL) Dutch Association for Civil Affairs, 2016: https://nvvb.nl/nl/vereniging/orga
					procedure differently. No instructions or help is provided at first instance by the municipalities on how and when to ask for a statelessness registration.	nisatie/adviesbureau/veelgestelde -vragen/#vraag24 (NL)
SDS	11	d	Is the examination of statelessness claims conducted by a centralised body with relevant expertise? Please note the competent authority and evaluate appropriateness to national context.	UNHCR (2014): States may choose between a centralised procedure or one that is conducted by local authorities. Centralised procedures are preferable as they are more likely to develop the necessary expertise. UNHCR (2016): It is important that examiners develop expertise while ensuring that the procedures are accessible.	It is conducted by a localised body (the municipality), and sometimes the IND.	Katja Swider, 2014, Statelessness Determination in the Netherlands, Amsterdam Centre for European Law and Governance, Working Paper Series 2014 - 04, pp. 21-23: https://www.statelessness.eu/site s/www.statelessness.eu/files/atta chments/resources/Statelessness %20Determination%20in%20the% 20Netherlands%20Katja%20Swide r.pdf
SDS	11	е	Is there training to inform different government bodies about statelessness? If yes, please provide details (e.g. who provides training to whom/how often?)	UNHCR Executive Committee (2006): Requests UNHCR to actively disseminate information and, where appropriate, train government counterparts on appropriate mechanisms for identifying, recording, and granting a status to stateless persons.	There are no courses specifically targeted at government bodies and public officials. We see a need for more targeted and recurring trainings particularly targeted at civil servants. General trainings are available, that are sometimes also attended by state officials. For example, Katja Swider has provided a number of trainings at the University of Amsterdam, in addition to a number of symposia that	Amsterdam Centre for European Law and Governance, Statelessness in the Netherlands and the GBA: a practitioners workshop, 28 Nov 2012: http://acelg.uva.nl/content/events/workshops/2012/11/statelessness-in-the-netherlands-and-the-gba.html?origin=U%2BlcGA%2BeSWGukSRCZF4gpw

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				UNHCR (2016): Cooperation between actors working on statelessness and the various	have been attended by state officials (municipality employees, immigration officers, etc.). Furthermore, the Institute on Statelessness and Inclusion organised two trainings in 2016 on statelessness, targeted at a wider audience but among which civil servants were present. Cooperation may occur between the IND and municipalities. A municipality may consult the IND under 2.17 Law	Cursus Staatloosheid in bestuurs-, nationaliteits- en vreemdelingenrecht, Eggens Instituut, Amsterdam, 12 March 2015: http://advocatenblad.nl/2015/01/08/de-agenda-voor-2015/ (NL) Training delivered by ENS and Institute on Statelessness and Inclusion in Groningen and Tilburg, November 2016: http://www.stichtinglos.nl/agenda/trainingen-over-staatloosheid-nl-groningen-16nov-en-tilburg-25nov Wet Basisregistratie personen (BRP) (Law on the Population Register) of 2013:
SDS	11	f	Is there cooperation between agencies that may have contact with stateless people to refer cases for status determination?	government agencies involved in determining statelessness is good practice.	BRP to obtain necessary information on an individual's nationality. However, in practice, it is also observed that little effective cooperation takes place.	http://wetten.overheid.nl/BWBRO 033715/2015-09-01 (NL) Katja Swider, 2014, Statelessness Determination in the Netherlands, Amsterdam Centre for European Law and Governance, Working Paper Series, 2014 – 04: https://www.statelessness.eu/site s/www.statelessness.eu/files/atta chments/resources/Statelessness %20Determination%20in%20the% 20Netherlands%20Katja%20Swide r.pdf

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					UNHCR (2014): The burden of proof is in principle shared (both applicant and examiner must cooperate to obtain evidence and establish the facts). UNHCR (2016): SDPs must take into consideration the difficulties	If a person requests to change their registration in the BRP from 'nationality unknown' to 'stateless', the applicant is asked to provide documents to support their claim. The burden of proof for evidencing statelessness lies fully on the	Wet Basisregistratie personen (BRP) (Law on the Population Register) of 2013: http://wetten.overheid.nl/BWBR0033715/2015-09-01 (NL) Dutch Association for Civil Affairs,
SDS	12	a	Assessment (AAP)	Who has the burden of proof when determining statelessness (in law and practice)?	inherent in proving statelessness. <u>UNHCR Expert Meeting (2010)</u> : Individuals must cooperate to establish relevant facts. The burden should shift to the State if an individual can demonstrate they are not a national, on the basis of reasonably available evidence. <u>Hoti v. Croatia ECtHR (2018)</u> : State has responsibility to at least share the burden of proof with the applicant when establishing	applicant. This is confirmed by a judgment from the Court of Utrecht on 19 February 2013 (SBR 12/3509, para. 6), and by the Raad van State (High Court, para. 4.2-3), where it is stated that the applicant is responsible for handing over documents to prove a statelessness claim. 2.17 Law BRP provides an opportunity for the municipality to obtain information regarding a person's	2016: https://nvvb.nl/nl/vereniging/orga nisatie/adviesbureau/veelgestelde -vragen/#vraag24 (NL) Katja Swider, 2014, Statelessness Determination in the Netherlands, Amsterdam Centre for European Law and Governance, Working Paper Series, 2014 – 04, p.16: https://www.statelessness.eu/site s/www.statelessness.eu/files/atta chments/resources/Statelessness
					the fact of statelessness.	nationality through a statement from the Minister of Security and Justice at the Dutch Immigration office (IND).	%20Determination%20in%20the% 20Netherlands%20Katja%20Swide r.pdf Uitspraak Rechtbank Utrecht, 19 February 2013 (SBR 12/3509), Dong vs. Het college van burgemeester en wethouders van de gemeente Utrecht, para. 6. Uitspraak Raad van State, 21 May 2014 (201302776/1/A3) para. 4.2-3:

SDS	12	b	What is the standard of proof? Is it the same as in refugee status determination procedures?	UNHCR (2014): States are advised to adopt the same standard of proof as in refugee status determination ('reasonable degree'). Inter-Parliamentary Union (2018) The standard of proof should be in keeping with the humanitarian objectives of statelessness status determination and the inherent difficulties of proving statelessness in the likely absence of documentary evidence. Hoti v. Croatia ECtHR (2018): If statelessness is a relevant factor in the context of access to human	For BRP decisions the standard of proof is more like "beyond reasonable doubt" - documents are needed as proof. For asylum cases it is "reasonable degree" where the benefit of the doubt can be given in favour of the applicant.	https://www.raadvanstate.nl/uits praken/zoeken-in- uitspraken/tekst- uitspraak.html?id=79205 (NL) Wet Basisregistratie personen (BRP) (Law on the Population Register) of 2013, Article 2.44-6: http://wetten.overheid.nl/BWBRO 033715/2015-09-01 (NL) Memorandum of Explanation of the Immigration Act 2000, Article 29, pp. 40-41: https://zoek.officielebekendmakin gen.nl/kst-26732-3.html (NL) Article 31(1), Immigration Act 2000: http://wetten.overheid.nl/BWBRO 011823/2017-07- 01#Hoofdstuk3 Afdeling4 Paragra af1 Artikel31 (NL)
SDS	12	С	Is there clear guidance for decision makers on how to determine statelessness (including e.g. sources of evidence and procedures for	ENS (2013): Determining authorities can benefit from concrete guidance that sets clear benchmarks and pathways for the establishment of material facts and circumstances.	No, municipalities generally do not gather evidence. The applicant has full responsibility for evidencing the claim with documents. Instructions on evidence make no distinction between foreign nationality and statelessness. Therefore, statelessness needs to be evidenced,	Advisory Committee on Migration Affairs (ACVZ), 2013, Geen land te bekennen een advies over de verdragsrechtelijke bescherming van staatlozen in nederland, pp. 71-73: https://acvz.org/wp-content/uploads/2015/05/04-12-

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	1	1	<u> </u>	T		11 1 1 222 111	2012 0 1 17 2 1
				evidence gathering,		according to the BRP and its	2013 GeenLandTeBekennen.pdf
				etc.)?		implementing orders, through the	(NL)
						same documents as a foreign	
						nationality (i.e. a passport, identity	Dutch Association for Civil Affairs,
						document, or a court order by a	2016:
						competent authority of a relevant	https://nvvb.nl/nl/vereniging/orga
						state). The special circumstances of	nisatie/adviesbureau/veelgestelde
						stateless persons are not taken into	-vragen/#vraag24 (NL)
						account, so the wording of many	-Viageti/#Viaag24 (IVL)
							Katia Cuidan 2014 Statalassa
						instructions on evidence are simply	Katja Swider, 2014, Statelessness
						not applicable to the situation of	Determination in the Netherlands,
						stateless persons.	Amsterdam Centre for European
							Law and Governance, Working
							Paper Series 2014 – 04, pp.12-16:
							https://www.statelessness.eu/site
							s/www.statelessness.eu/files/atta
							chments/resources/Statelessness
							%20Determination%20in%20the%
							20Netherlands%20Katja%20Swide
							<u>r.pdf</u>
					UNHCR (2014): Applicants should	The BRP registration procedure is free	Raad voor Rechtsbijstand website
					have access to legal counsel;	of charge. There is legal aid available	(Legal Aid Board in the
					where free legal assistance is	from the state to challenge the	Netherlands):
					available, it should be offered to	decision in court. If the person has	http://www.rvr.org/english
					applicants without financial	insufficient income, lawyers affiliated	incept// www.initiol.g/ english
			Procedural	Is free legal aid	means.	with the Raad voor Rechtsbijstand	
SDS	13	а	Safeguards	available during the	ENS (2013): If state funded legal	(Council for Legal Aid) can request	
			(AAP)	procedure?	aid is available, it should be	money for the procedure from the	
						state.	
					provided to stateless claimants. If	State.	
					there is no state funded legal aid		
					but asylum claimants can access		
					free legal aid free of charge, the		

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				same level of access should be		
				provided to stateless people.		
				<u>UNHCR (2014)</u> : The right to an	There is no interview necessary for	For example, information about
				individual interview [is] essential.	the administrative procedure of	BRP registration in the
					registering someone as stateless in	Municipality Apeldoorn:
			Is an interview		the BRP. To change a BRP registration	https://www.apeldoorn.nl/verzoe
SDS	13	b	always offered		you need to go in person to the	k-wijzigen-gegevens (NL) (similar
303	13	D	(unless granting		'Loket' (Desk) of the applicable	to other municipalities)
			without interview)?		Municipality and bring the necessary	
					documents as proof. In most cases	
					you can make an appointment in	
					advance.	
				UNHCR (2014): The right to	No, no interpreter is provided for	Correspondence with the
				assistance with	registering or changing a registration	Municipalities of Amsterdam and
				interpretation/translation [is]	in the BRP. Municipalities indicate	Apeldoorn.
			Is free interpreting	essential.	that the person should bring an	, person
SDS	13	С	offered for	ENS (2013): Assistance should be	interpreter with them, or a member	
353	10		interviews?	available for translation and	of staff may assist if someone speaks	
			interviews:	interpretation.	a shared language, or the person can	
				interpretation.	return with a friend or relative to	
					assist them.	
				UNHCR (2014): States are	Yes. General rules of administrative	Dutch Association for Civil Affairs,
						Correction procedure BRP, 2015:
			Are decisions	encouraged to incorporate the	process apply.	•
				safeguard that decisions are		https://nvvb.nl/media/cms_page
SDS	13	d	(refusals and grants)	made in writing with reasons.		media/620/DEF%20NVVB-
			given in writing with			ledenadvies%20proces%20correcti
			reasons?			e%20onbekende%20gebdatum%2
						<u>0en%20nationaliteit%20MN.pdf</u>
						(NL)

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SDS	14	а	Stateless Status (AAP)	Does recognition of statelessness result immediately in automatic permission to stay/legal status? If not, please describe any additional requirements.	UNHCR (2014): The status granted to a stateless person in a State Party must reflect international standards. Although the 1954 Convention does not explicitly require States to grant a person determined to be stateless a right of residence, granting such permission would fulfil the object and purpose of the treaty.	No, identification of a person as stateless does not result in permission to stay/legal status. Statelessness is merely an administrative category in Dutch law, not an immigration status or protection status. The current administrative procedure (BRP) only allows legally staying persons to be registered as stateless.	Statelessness page, Government of the Netherlands website: https://www.rijksoverheid.nl/ond erwerpen/nederlandse- nationaliteit/inhoud/staatloosheid (NL) Rechtbank Den Haag, 19 February 2014 (SGR 12/2490): statelessness does not lead to issuing of identity documents.
SDS	14	b		How long is initial status granted for and is it renewable?	UNHCR (2014): It is recommended that States grant recognised stateless people a residence permit valid for at least two years, although longer permits, such as five years, are preferable in the interests of stability. Permits should be renewable.	N/A	documents.
SDS	14	С		What other rights are granted to recognised stateless people (e.g. travel document, work, healthcare, social security, education, housing, family reunion etc.)?	UN Convention Relating to the Status of Stateless Persons, 1954 UNHCR (2014): The status granted to a stateless person in a State Party must reflect international standards.	If a person is provided with a statelessness registration they can: 1) request a travel document 2) naturalise through a simplified procedure (after 3yrs legal stay, foreign passport not required, lower cost). A child may (if legally residing) be able to access the right of option to Dutch nationality. Were the 1954 Convention to be applied directly, there is also a right to identity documents, however stateless	Statelessness page, Government of the Netherlands website: https://www.rijksoverheid.nl/ond erwerpen/nederlandse- nationaliteit/inhoud/staatloosheid (NL) Rechtbank Den Haag, 19 February 2014 (SGR 12/2490): statelessness does not lead to issuing of identity documents.

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SDS	15	а	Access to nationality (AAP)	In what timeframe do stateless people acquire the right to apply for naturalisation and how does this compare to others with a foreign nationality? Please describe the procedure and note whether this is facilitated for stateless people (e.g. exemption from nationality/languag e tests, fee waiver).	UN Convention Relating to the Status of Stateless Persons, 1954: Article 32 UNHCR (2016): It is recommended that States Parties facilitate, as far as possible, the naturalisation of stateless persons. Council of Europe Committee of Ministers (1999): Each State should facilitate the acquisition of its nationality by stateless persons lawfully and habitually resident on its territory. ENS (2013): The main benchmark is if there is any preferential treatment for stateless people compared to the general rules applied to those with a foreign nationality.	persons are currently not able to enforce that right in court and no competent authority is appointed to issue these identity documents. Stateless persons not born in the Netherlands can request Dutch nationality after 3 years of legal stay instead of the normal 5 years for others with a foreign nationality. Stateless persons are exempt from providing a passport but have to provide a birth certificate. Naturalisation costs for stateless persons are reduced to 655 EUR (instead of the 888 EUR). There are no exemptions for the language tests particularly for stateless persons. All children are exempt from the language test. It is currently impossible to acquire Dutch citizenship for parents of Dutch children, who derive their right of residence from Article 20 of the Treaty on the Functioning of the European Union, based on the ruling of the European Court of Justice in the cases Zambrano and Chavez-Vilchez. (Stateless) persons that obtain this permit to care for their child cannot naturalise as the Dutch government categorises this permit as temporary	IND, Naturalisation: https://ind.nl/en/dutch- citizenship/Pages/Naturalisation.a spx IND, Option: https://ind.nl/en/dutch- citizenship/Pages/Option.aspx Everaert, naturalization with a Chavez-Vilchez permit, 2019: https://www.everaert.nl/en/news /44-nieuws-particulieren-en/989- naturalization-not-with-a-chavez- vilchez-residence-permit
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and may be withdrawn when the child
turns 18.
Stateless persons and children born in
the Netherlands can become a Dutch
citizen through the option procedure
after 3 years of legal residence. They
are exempt from providing a passport
but do have to provide a birth
certificate. There is no language test
requirement. There is no special fee
for stateless persons.

34

Detention – 2019

Detention

Cat	Q	Sub	Subtheme	Question	International Norms & Good Practice	Answer	Source
DET	1	а	Detention screening	Are immigration detention powers provided for in law? Please provide the legal source(s).	ICCPR Article 9(1) ECHR Article 5 (1)	Yes.	Chapter 5, Article 59(1), Vreemdelingenwet 2000: http://wetten.overheid.nl/BWB R0011823/2017-01- 01#Hoofdstuk5 (NL)
DET	1	b		Does domestic law allow immigration detention for purposes other than those listed under ECHR 5(1)(f)?	ECHR Article 5(1)(f)	A foreign national may be detained on the grounds of public order or national security, where there exists: a. risk that they will withdraw from supervision, or b. evade or impede preparation of departure or the expulsion procedure. An exhaustive list of further criteria is specified in the Immigration Decree 2000. Significant grounds for detention are: irregular entry and avoiding supervision; disregarding the obligation to depart; not independently leaving the Netherlands after an order to do so; no or insufficient cooperation with establishing identity and nationality; presenting wrong or contradicting information; deliberately destroying travel or identity documents; presenting fraudulent documents; having been declared an 'undesirable foreigner'; indicating an intention to ignore one's	Chapter 5, Article 59(1), Vreemdelingenwet 2000: https://wetten.overheid.nl/BW BR0011823/2018-07- 28#Hoofdstuk5 (NL) Chapter 5, Article 5.1a & 5.1b, Vreemdelingenbesluit 2000: https://wetten.overheid.nl/BW BR0011825/2018-09- 19#Hoofdstuk5 (NL) ENS/ASKV (2015), Protecting Stateless Persons from Arbitrary Detention in the Netherlands, p. 18: http://www.statelessness.eu/si tes/www.statelessness.eu/files /ENS_Detention_Reports_Neth erlands.pdf

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					duty to return. Light grounds for detention are: ignoring obligations when crossing a border; multiple applications for a residence permit that have not led to an approval; not having a fixed domicile; not having sufficient means of subsistence; undertaking labour without a permit; and being suspected or convicted for any crime. Detention can only be ordered when various conditions have been met cumulatively. The exhaustive list of further criteria seems to exceed the permissible grounds based on international standards.	
DET	1	С	Does a proposed country of removal need to be identified before a person is detained for removal? Please describe the situation in law and in practice.	ICCPR Article 7: Repeated attempts to expel a person to a country that refuses to admit them could amount to inhuman or degrading treatment. Auad v Bulgaria ECtHR (2011): The only issue is whether the authorities were sufficiently diligent in their efforts to deport the applicant. EU Returns Directive: Any detention shall only be maintained as long as removal arrangements are in progress and executed with due diligence.	Detention is only permitted when a real prospect of removal exists, which has to be demonstrated in court by the authorities. The law does not state that a proposed country of removal needs to be identified, which is also the situation in practice. In addition to grounds related to fraud; a possibly serious criminal past; or handover to another EU country; the need for additional inquiry into a person's identity or nationality is considered a valid reason to detain. Having said this, detention for additional inquiry into a person's identity or nationality is described as being for persons who are legally	Chapter 5, Vreemdelingenwet 2000: https://wetten.overheid.nl/BW BR0011823/2018-07- 28#Hoofdstuk5 (NL) ENS/ASKV (2015), Protecting Stateless Persons from Arbitrary Detention in the Netherlands, pp. 13, 17-19: http://www.statelessness.eu/si tes/www.statelessness.eu/files /ENS_Detention_Reports_Neth erlands.pdf

36

					August Pulgaria FCHID (2011)	staying in the country for the purpose of their request for a permit (Art.59b.1a). Meanwhile, 'no or insufficient cooperation with establishing identity and nationality' is named as one possible ground for detention of a foreigner (at least two grounds are necessary for detention to be authorised) (Art.5.1b, 3d).	ENS/ASVV/2015) Protecting
DET	1	d	decision Please d (risk of) is identi whether	Illy relevant in ns to detain? describe how statelessness ified and er referral to an possible from	Auad v Bulgaria ECtHR (2011) Mikolenko v. Estonia ECtHR (2009): Detention may only be justified as long as deportation proceedings are being conducted with due diligence. UNHCR (2014): Routine detention of individuals seeking protection on the grounds of statelessness is arbitrary. Equal Rights Trust (2012): States must identify stateless persons within their territory or subject to their jurisdiction as a first step towards ensuring the protection of their human rights. International Commission of Jurists (2014): The detention of stateless persons can never be justified when there is no active or realistic progress towards transfer to another State.	No, statelessness plays little to no role in the decision to detain, due to the government's policy that return to a country of former habitual residence might still be possible. Moreover, most bilateral return agreements with countries of origin include a clause on re-admitting former residents who are (presumed) stateless. The Immigration Act demands the cooperation of every person with irregular migration status, stateless or otherwise. Referral to an SDP is not possible as there is no SDP currently in place.	ENS/ASKV (2015), Protecting Stateless Persons from Arbitrary Detention in the Netherlands, p. 18: http://www.statelessness.eu/sites/www.statelessness.eu/files/ENS Detention Reports Neth erlands.pdf

³⁷

DET	1	е		Are stateless people detained in practice?		Yes, but this has to be inferred from general statistics because of the lack of a statelessness determination procedure and data on stateless persons in detention. The overall use of immigration detention has fluctuated in recent years. In 2011 the number of people who entered immigration detention was 5,844, in 2015 this was 1, 852. It rose again in 2016 to 2,230 people; and again, in the year to 2017. 3,181 people entered detention in 2017, 3.7% of whom were recorded as having 'unknown nationality'. 3,119 people were released from detention in 2017 and the average length of detention was 43 days. In 2018, 3.506 persons entered immigration detention and 3.556 were released from it. There are no further information on stateless persons.	ENS/ASKV (2015), Protecting Stateless Persons from Arbitrary Detention in the Netherlands, p. 14: http://www.statelessness.eu/si tes/www.statelessness.eu/files /ENS Detention Reports Neth erlands.pdf Dienst Justitiële Inrichtingen (Custodiaal Institutions Agency), 2017. 'DJI in numbers : 2012-2016': https://www.dji.nl/themas- cijfers-en-publicaties/cijfers-en- publicaties/kerncijfers-dji.aspx (NL) Dienst Justitiële Inrichtingen (Custodial Institutions Agency), 2018, In numbers: 2013-2017, pp.49-55 https://www.dji.nl/binaries/DJI %20in%20getal%202013- 2017%20definitief tcm41- 350484.pdf The Custodial Institutions Agency, April 2019: https://www.dji.nl/binaries/12 0687 01 dji infosheet vreem delingenbewaring april 2019 V3 tcm41-352274.pdf
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DET	1	f	Does law (and/or policy) provide that immigration detention should be used only as a last resort, after all alternatives have been exhausted in each individual case?	UNHCR (2014): Detention is a measure of last resort and can only be justified where other less invasive or coercive measures have been considered and found insufficient. EU Returns Directive: Article 15(1)	The Dutch authorities consider immigration detention as a last resort. The law (Article 59c) provides that immigration detention under Arts. 59, 59a and 59b can only be used as a last resort.	The Government of the Netherlands website, Immigration Detention: https://www.rijksoverheid.nl/onderwerpen/terugkeer-vreemdelingen/inhoud/vreemdelingenbewaring (NL) Custodial Institutions Agency, Government of the Netherlands website, Wiezitten er in vreemdelingenbewaring? (Who is in immigration detention?): https://www.dji.nl/justitiabelen/vreemdelingen in bewaring/dji-wie-in-bewaring.aspx (NL) Article 59(c)(1), Vreemdelingenwet 2000: https://wetten.overheid.nl/BWBR0011823/2018-07-28#Hoofdstuk5 (NL)
DET	1	æ	Are individual vulnerability assessments carried out before a decision to detain (or soon after)? Please note whether statelessness is considered to be a factor increasing vulnerability.	ENS (2015): Arbitrary and disproportionately lengthy detention can ensue when the particular vulnerabilities of stateless people are not addressed. EU Returns Directive: Article 16(3) EU Returns Handbook (2017): Attention should be paid to the	No, not yet. According to the new Law on Return & Immigration Detention, more attention should be paid to vulnerability with regard to detention. However, there are no concrete improvements laid down in the new law, and the term vulnerability is not defined.	Erste Kamer der Staten- Generaal (Senate), Wet terugkeer en vreemdelingenbewaring (Law on return and immigration detention), https://www.eerstekamer.nl/w etsvoorstel/34309 wet terugk eer en (NL)

					specific situation of stateless		
					persons.		
					Council of the European Union		
					· · · · · · · · · · · · · · · · · · ·		
					(2013): European entities should		
					assess the situation of LGBTI		
					persons in detention.		5NG (AGIO / (2045) - D
					ICCPR Article 9	Currently the only provision is in the	ENS/ASKV (2015), Protecting
					FKAG v Australia HRC (2013): Any	Immigration Act Implementation	Stateless Persons from
					decision relating to detention	Guidelines [vreemdelingencirculair]	Arbitrary Detention in the
					must consider less invasive	which state that "the foreigner's file	Netherlands, p. 13 & 22:
					means of achieving the same	must demonstrate that the official	http://www.statelessness.eu/si
					ends.	charged with border monitoring or	tes/www.statelessness.eu/files
					UN General Assembly (2009):	supervision of foreigners has properly	/ENS_Detention_Reports_Neth
					Calls upon all States to adopt	weighed interests before imposing	<u>erlands.pdf</u>
					alternative measures to	detention". The current available	
					detention.	alternatives to detention are:	Erste Kamer der Staten-
					UNHCR (2014): Detention can	a. Notice to leave the Netherlands	Generaal (Senate), Wet
			Alternatives	Are alternatives to	only be justified where other less	(administrative formality, usually	terugkeer en
			to	detention established	invasive or coercive measures	applied when (forced) return is	vreemdelingenbewaring (Law
DET	2	а	immigration	in law and considered	have been considered and found	impossible)	on return and immigration
			detention	prior to any decision	insufficient.	b. A reporting duty combined with	detention),
			deterition	to detain?	Human Rights Council (2012):	intensive DT&V case Management	https://www.eerstekamer.nl/w
					The obligation to always consider	c. A bail system to prevent people	etsvoorstel/34309_wet_terugk
					alternatives before resorting to	from absconding	<u>eer_en</u> (NL)
					detention should be established	d. Confiscating documents - often	
					by law.	combined with reporting duty. Usually	
					EU Returns Directive: Article	applied for people who cooperate	
					15(1)	with return.	
					Equal Rights Trust (2012): States	e. Freedom-restricting measures for	
					have an obligation to consider	people who cooperate with return.	
					and apply appropriate and viable	f. 'Airport lounge' alternative to	
					alternatives to immigration	border detention for people who	
						independently prepare to return.	

⁴⁰

				detention that are less coercive and intrusive. International Detention Coalition (2015): Immigration detention should be used only as a last resort in exceptional cases after all other options have been shown to be inadequate in the individual case.	The new Law on Return & Immigration Detention was passed by the House of Representatives (Tweede Kamer) on 19 June 2018 and is now going through the Senate (Eerste Kamer). However, the announced reforms do not clearly specify how this duty to consider alternatives is to be guaranteed in individual cases. As of March 2020, the new Law on Return & Immigration Detention is still with the Senate pending approval.	
DET	2	b	Is there evidence that immigration detention is used in practice prior to all alternatives being considered?	As above.	In practice, immigration detention is not only used as a last resort. Often it is applied too frequently and for too long.	Vreemdelingendetentie in Nederland: mensenrechten als maatstaf, Amnesty International, 2013, p.3: https://www.amnesty.nl/conte nt/uploads/2016/11/ai-13-36- rap-reemdelingendetentie- lr.pdf?x82182 (NL) Opmerkingen en aanbevelingen van Amnesty International bij de Wet Terugkeer en Vreemdelingenbewaring, 2018: https://www.amnesty.nl/conte nt/uploads/2018/06/Amnesty- International-Wet-Terugkeer-

⁴¹

DET	3	a	Procedural safeguards	Is there a maximum time period for immigration detention set in law? What is it?	UN Human Rights Council (2010) : A maximum period of detention must be established by law and upon expiry the detainee must be automatically released. UNHCR (2012): To guard against arbitrariness, maximum periods of detention should be set in national law. EU Returns Directive: Article 15(5) Equal Rights Trust (2012): Detention should always be for the shortest time possible.	A person without legal residence (para.1(a)) can be detained in immigration detention for a maximum period of 6 months (para. 5). This can then be extended by another 12 months with a total maximum of 18 months (para. 6).	en-Vreemdelingenbewaring-6- juni-2018.pdf?x93008 (NL) Article 59, Vreemdelingenwet 2000: https://wetten.overheid.nl/BW BR0011823/2018-07- 28#Hoofdstuk5 (NL)
DET	3	b		Does law/policy provide that individuals must be informed in writing of the reasons for their immigration detention?	UN General Assembly (1988): Anyone who is arrested shall be informed at the time of the reason for his arrest. EU Returns Directive: Detention shall be ordered in writing with reasons being given in fact and in law. Equal Rights Trust (2012): Stateless detainees shall receive their order of detention in writing and in a language they understand. International Commission of Jurists (2014): The authorities shall ensure that sufficient	Yes.	Article 5.3(1), Vreemdelingenbesluit 2000: https://wetten.overheid.nl/BW BR0011825/2018-09- 19#Hoofdstuk5 (NL)

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				detaine they un their de it. Equal R Detainin	tion is available to d persons in a language derstand on the nature of tention and reasons for ghts Trust (2012): ng authorities are urged	Detainees are informed about challenging the legality of their	Article 5.3(1), Vreemdelingenbesluit 2000:
DET	3	С	of legal ad support pr	with a rand term contain their rig contact which a nor SDP?	de stateless detainees andbook in a language ns they understand, ng information on all hts and entitlements, details of organisations re mandated to protect GOs and visiting groups ice on how to challenge lity of their detention r treatment as detainees.	detention and the opportunity to receive free legal aid. There is no guidance on how to access a dedicated SDP as this is not in place yet.	https://wetten.overheid.nl/BW BR0011825/2018-09- 19#Hoofdstuk5 (NL)
DET	3	d	Are there is periodic redetention court or in body, which order release	purpose guarant detaine supervise the mean dependent ch can ase? purpose guarant detaine supervise the mean	ghts Trust (ERT) (2012): If arbitrariness, detention of subject to automatic, and periodic review out the period of on, before a judicial body dent of the detaining	People may be held in pre-detention at the police station for a few days, before being transferred to a detention centre. There the process of removal is initiated by the DT&V (Return & Departure Service), and the decision to detain is then submitted to a court, "legally within four weeks but in practice after 10-12 days in detention". Within two weeks of submission the court is obliged to render a judgment, which can be appealed. After six months, another judicial review is mandatory, if the	ENS/ASKV (2015), Protecting Stateless Persons from Arbitrary Detention in the Netherlands, pp. 17-18: http://www.statelessness.eu/sites/www.statelessness.eu/files/ENS Detention Reports Netherlands.pdf

43

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						DT&V decides to extend detention for	
						a maximum of twelve more months.	
					ICCPR Article 9(4)	Detainees can ask a judge to re-	ENS/ASKV (2015), Protecting
					ECHR: Article 5(4)	examine the lawfulness of their	Stateless Persons from
					Kim v Russia ECtHR (2014): The	incarceration at any time, for instance	Arbitrary Detention in the
					purpose of Article 5(4) ECHR is to	checking the continued prospect of	Netherlands, pp. 17-18:
					guarantee to persons who are	deportation. The decision by the court	http://www.statelessness.eu/si
					detained the right to judicial	to detain can be appealed by the	tes/www.statelessness.eu/files
					supervision of the lawfulness of	individual. In addition, detainees can	/ENS Detention Reports Neth
					the measure.	ask a judge to re-examine the	<u>erlands.pdf</u>
					Alimuradov v. Russia ECtHR	lawfulness of their detention at any	
					(2019): The individual must have	time, for instance checking the	Article 94, Vreemdelingenwet
					at their disposal a procedure for	continued prospect of removal.	2000:
					judicial review of the lawfulness	Higher appeal against the appeal	https://wetten.overheid.nl/BW
				What remedies are	of detention capable of leading	decision is possible by both the	BR0011823/2018-07-
				available to challenge	to release.	detainee and the IND.	28#Hoofdstuk7 (NL)
DET	2			detention? Please any			(challenging enforcement of
DET	3	е		obstacles to accessing			detention)
				effective remedies in			
				practice.			Article 96, Vreemdelingenwet
							2000:
							https://wetten.overheid.nl/BW
							BR0011823/2018-07-
							28#Hoofdstuk7 (NL)
							(subsequent remedy)
							De Rechtspraak, Procedure
							vreemdelingenbewaring
							(Immigration detention
							procedure):
							https://www.rechtspraak.nl/U
							<u>w-</u>
							Situatie/Vreemdelingenbewari
L			1	1			

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				Equal Rights Trust (2012): The inability of a stateless person to cooperate with removal proceedings should not be	While a person is in detention, so called 'return interviews' are conducted with the DT&V officer to facilitate return and help with	ng/Paginas/procedure.aspx#ta bs (NL) ENS/ASKV (2015), Protecting Stateless Persons from Arbitrary Detention in the Netherlands, pp. 12, 20-22:
DET	3	f	Are there guidelines in place governing the process of redocumentation and ascertaining entitlement to nationality for the purpose of removal?	treated as non-cooperation. ENS (2015): The detaining state should have rules in place that govern the process of redocumentation and/or ascertaining entitlement to nationality.	guidance on re-documentation. The Dutch authorities (DT&V) will present the person at the relevant embassies for a laissez-passer and sometimes necessary calls for further information from local authorities will be made. The person is responsible for all other matters involved in redocumentation. They are obliged to obtain documents that prove their nationality and identity. Without these documents presentations at the embassy are often futile. In practice people waste years in detention trying to secure travel documents through futile embassy visits. Civil society organisations advocate for a time limit to be set, as many embassies have a reputation of taking a very long time to respond to requests if at all. The outcome of this process may inform the so called 'no-fault' procedure in which a person can obtain a residence permit on the basis that they are unable to return due to no fault of their own. This procedure is strongly criticised due to its one-	http://www.statelessness.eu/si tes/www.statelessness.eu/files /ENS_Detention_Reports_Neth erlands.pdf

45

					sided and stringent burden of proof; its low approval rate; the absent formal recognition of statelessness and subsequent difficulty in invoking the rights enshrined in the Statelessness Conventions; the provision of considerable subjective discretion to immigration authorities; and the requirement that there is no uncertainty about the applicant's identity and nationality.	
DET	3	g	Is free legal aid available to challenge detention? Please describe any barriers to accessing legal aid in practice.	UNHCR (2014): Judicial oversight of detention is always necessary and detained individuals need to have access to legal representation, including free counselling for those without means. EU Returns Directive: Article 13(3)	Yes, free legal aid is available. If the person has insufficient income, lawyers affiliated with the "Raad voor Rechtsbijstand" (Council for Legal Aid) can request money for the procedure from the state. By law, a lawyer will be assigned on detention. In practice, there are reports from people in detention of difficulties with lawyers, including communication difficulties due to people not having credit to call their lawyer from detention, or lack of interpreters, or lack of knowledge of detention law among asylum lawyers.	Article 5.3(1), Vreemdelingenbesluit 2000: http://wetten.overheid.nl/BWB R0011825/2017-01- 01#Hoofdstuk5 (NL) Website of the Raad voor Rechtsbijstand (Legal Aid Board in the Netherlands): http://www.rvr.org/english Website of the Judiciary of the Netherlands: https://www.rechtspraak.nl/U w- Situatie/Onderwerpen/Vreemd elingenbewaring/Paginas/proc edure.aspx#ad340537-dbf5- 4957-9095-8ee4159993130 (NL)

⁴⁶

DET	4	a	Protections on release	Are people released from detention issued with identification documents (including confirmation of their stateless status) and protected from redetention?	UN Convention Relating to the Status of Stateless Persons, 1954: Article 27 UNHCR (2014): Being undocumented cannot be used as a general justification for detention. ENS (2015): State parties to the 1954 Convention have an obligation to provide stay rights to stateless people who have been released from detention. Equal Rights Trust (2012): Released stateless detainees should be provided with appropriate documentation and stay rights suitable to their situation.	No. After release, re-detention is possible immediately, if circumstances have changed that justify the redetention.	Information provided by Meldpunt Vreemdelingendetentie (Immigration Detention Hotline): http://meldpuntvreemdelingen detentie.nl/ (NL) Article 5/6.7, Vreemdelingencirculaire 2000: http://wetten.overheid.nl/BWB R0012287/2017-04- 01#Circulaire.divisieA5 (NL)
DET	4	b		If the purpose of detention cannot be fulfilled and the person is released, what legal status and rights are provided to them in law?	Saïd Shamilovich Kadzoev v Direktsia Migratsia' pri Ministerstvo na vatreshnite raboti ECJ (2009): After the maximum period of detention has expired, the person must be released immediately. A lack of valid documentation or inability	There is no legal status provided by law after release. A person will not be able to access social services, accommodation, welfare, education and healthcare nor have the right to work. It is possible that the person could apply for legal status through the so called 'no-fault' procedure in	ENS/ASKV (2015), Protecting Stateless Persons from Arbitrary Detention in the Netherlands, pp. 25, 27: http://www.statelessness.eu/sites/www.statelessness.eu/files/ /ENS Detention Reports Netherlands.pdf

				If re-detention occurs, is the	be a deterrent to release. Equal Rights Trust (2012): Released stateless detainees should be provided with appropriate documentation and stay rights suitable to their situation. Equal Rights Trust (2012): When calculating the total time spent	permit on the basis that they are unable to return due to no fault of their own. This procedure is strongly criticised due to its one-sided and stringent burden of proof; its low approval rate; the absent formal recognition of statelessness and subsequent difficulty in invoking the rights enshrined in the Statelessness Conventions; the provision of considerable subjective discretion to immigration authorities; and the requirement that there is no uncertainty about the applicant's identity and nationality. No, even though time limits exist for each individual detention period, the	ENS/ASKV (2015), Protecting Stateless Persons from
DET	4	С		cumulative time spent in detention counted towards any maximum time limits?	by an individual in detention, it is highly desirable that time spent in detention on previous occasions is taken into consideration.	practice of re-detention in the Netherlands makes the total detention duration theoretically limitless.	Arbitrary Detention in the Netherlands, p. 25: http://www.statelessness.eu/sites/www.statelessness.eu/files/ENS_Detention_Reports_Netherlands.pdf
DET	5	а	Return & readmission agreements	Is statelessness considered a juridically relevant fact in any bilateral readmission and/or return agreements?	UNHCR (2014): Efforts to secure admission or readmission may be justified but these need to take place subsequent to a determination of statelessness.	Most bilateral return agreements with countries of origin include a clause on readmitting former residents who are (presumed) stateless.	ENS/ASKV (2015), Protecting Stateless Persons from Arbitrary Detention in the Netherlands, p. 18: http://www.statelessness.eu/sites/www.statelessness.eu/files/ http://www.statelessness.eu/sites/www.statelessness.eu/files/ http://www.statelessness.eu/files/ http://www.statelessness.eu/files/ http://www.statelessness.eu/files/ http://www.statelessness.eu/files/ https://www.statelessness.eu/files/ https://www.statelessness.e

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Statelessness Determination & Status – 2019

			Are you aware of	There have been cases of people with	ASKV casework/practice.
			cases of cases of	disputed/unknown nationality	
DET	5	b	stateless people	returned under such agreements to	
			being returned under	Guinea and DRC (but not recognised	
			such agreements?	stateless persons).	

Prevention and Reduction

Cat	Q	Sub	Subtheme	Question	International Norms & Good Practice	Answer	Source
PRS	1	а	Stateless born on territory	Is there a provision in law for stateless children born on the territory to be granted nationality? [If yes, continue to PRS1b. If no, proceed to PRS1h]	UN Convention on the Reduction of Statelessness, 1961: Article 1 European Convention on Nationality, 1997: Article 2 Convention on the Rights of the Child 1989: Article 7 Committee on the Rights of Migrant Workers and Members of their Families & Committee on the Rights of the Child (2017): States should strengthen measures to grant nationality to children born in their territory in situations where they would otherwise be stateless. European Parliament (2018): The EU and its MS should ensure that childhood statelessness is adequately addressed in national laws in full compliance with Article 7 CRC.	Yes.	Article 6(1)(b), Rijkswet op het Nederlanderschap (Act on Dutch Nationality): https://wetten.overheid.nl/BW BR0003738/2018-08- 01#Hoofdstuk3 (NL)
PRS	1	b		Is the provision for otherwise stateless children to acquire nationality automatic or non-automatic (i.e. by application)?	UNHCR (2012): The 1961 Convention provides Contracting States with two alternatives for granting nationality to otherwise stateless children born in their	It is non-automatic. A written statement must be made that is approved. The child needs to meet the following criteria: a. born on the territory	Article 6(1), Rijkswet op het Nederlanderschap: https://wetten.overheid.nl/BW BR0003738/2018-08- 01#Hoofdstuk3 (NL)

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				territory: either automatic acquisition upon birth or upon application. ENS (2015): The 1961 Convention and the ECN oblige the conferral of nationality to otherwise stateless children born on the territory. The optimal method is to grant nationality automatically at birth.	b. at least 3 years continuous legal and permanent residence on the territory c. stateless since birth	
PRS	1	С	Is it a requirement that the parents are also stateless for the otherwise stateless child to acquire nationality?	UNHCR (2012): The test is not an inquiry into whether a child's parents are stateless. ENS (2015): Only allowing access to nationality for stateless children whose parents are stateless fails to account for the circumstance where the parents hold a nationality but are unable to pass this on.	This is not a requirement mentioned in the law. There are circumstances in which the parent of the child may have nationality but cannot confer this on the child (e.g. mothers from Somalia). This is recognised by the Dutch state. Another example is children of Portuguese parents, who will be registered as stateless by the Dutch State due to Portuguese nationality law. The new Handleiding Uitvoeringsprocedures (Implementing Procedures Manual) of September 2019 states that children of Portuguese parents are temporarily registered as 'nationality unknown' until their birth is registered with the Portuguese authorities and the Portuguese nationality can be obtained.	Article 6(1), Rijkswet op het Nederlanderschap: https://wetten.overheid.nl/BW BR0003738/2018-08- 01#Hoofdstuk3 (NL) Advisory Committee on Migration Affairs (ACVZ), 2013, Geen land te bekennen een advies over de verdragsrechtelijke bescherming van staatlozen in nederland, pp.33-34: https://acvz.org/wp- content/uploads/2015/05/04- 12- 2013 GeenLandTeBekennen.pd f (NL) Handleiding Uitvoeringsprocedures Brp (15 november 2016) (Implementing

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				LINIHCP (2012): A Contracting	No there is no requirement to prove	Procedures Manual for BRP employees), p. 146: https://www.rvig.nl/brp/documenten/richtlijnen/2016/11/16/handleiding-uitvoeringsprocedures-hup-versie-2-5 (NL) https://www.rvig.nl/documenten/publicaties/2019/09/05/hup-versie-3.2a, p. 133
PRS	1	d	Are stateless children required to prove they cannot access another nationality to acquire the nationality of the country of birth? If yes, please describe how this is determined in practice.	UNHCR (2012): A Contracting State cannot avoid the obligations to grant its nationality to a person who would otherwise be stateless based on its own interpretation of another State's nationality laws. The burden of proof must be shared between the claimant and the authorities. Decision-makers must consider Articles 3 & 7 CRC and adopt an appropriate standard of proof. Special procedural considerations to address the acute challenges faced by children in communicating basic facts about their nationality should be respected.	No, there is no requirement to prove that the child cannot access another nationality. But it must be proven that the child is stateless, and the burden of proof lies with the applicant.	UNCHR, 2011, Mapping statelessness in the Netherlands, p.49: http://www.refworld.org/docid /4eef65da2.html (E) and http://www.aoo.nl/downloads/2014-09-12-UN.pdf (NL) Relevant case law includes: ABRvS, 17 augustus 2016, 201504891/1/A3 ABRvS, 30 november 2016, 201506952/1/A3 ABRvS, 15 oktober 2014, 201402113/1/A3 ABRvS, 21 mei 2014, 201302776/1/A3

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PRS	1	е	Is a stateless child born on the territory required to fulfil a period of residence to be granted nationality? If yes, please specify length and if this must be legal residence.	UN Convention on the Reduction of Statelessness, 1961: Article 1(2) UNHCR (2012): States may stipulate that an otherwise stateless individual born in its territory fulfils a period of 'habitual residence' (understood as stable, factual residence, not legal or formal residence) not exceeding five years preceding an application nor ten years in all. Convention on the Rights of the Child, 1989: Articles 3 & 7 Committee on the Rights of the Child (2015): Recommends the State party ensure that all stateless children born in its territory, irrespective of residency status, have access to nationality without any conditions. European Convention on Nationality, 1997: Article 6(2)(b)	Yes, the stateless child should have had legal and habitual residence for a continuous period of at least 3 years.	Article 6(1)(b),Rijkswet op het Nederlanderschap: https://wetten.overheid.nl/BW BR0003738/2018-08- 01#Hoofdstuk3 (NL)
PRS	1	f	Are the parents of a stateless child required to fulfil a period of residence for the child to be granted nationality? If yes, please specify	Committee on the Rights of the Child (2011): The outcome of an application by the parents of a child born on the territory should not prejudice the right of the child to acquire the nationality of the State.	No.	Article 6(1)(b), Rijkswet op het Nederlanderschap: https://wetten.overheid.nl/BW BR0003738/2018-08- 01#Hoofdstuk3 (NL)

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			length and if this must be legal residence.	ENS (2015): Demanding that the child or their parents reside lawfully on the territory is		
				prohibited by the 1961 Convention.		
PRS	1	ъ	What are the age limits (if any) for making an application for nationality for a stateless person born on the territory?	UN Convention on the Reduction of Statelessness, 1961: Article 1(2) UNHCR (2012): Contracting States need to accept applications lodged at a time beginning not later than the age of 18 and ending not earlier than the age of 21. ENS (2015): Closing the window of opportunity to apply for a nationality has the effect of leaving it in the hands of parents to take the necessary steps to secure a nationality for their child.	There is no age limit for making an application as a stateless person born on the territory.	Immigration and Naturalisation Service website, Opting for Dutch nationality: https://ind.nl/en/dutch-citizenship/Pages/Option.aspx
PRS	1	h	Are there specific provisions to protect the right to a nationality of children born to refugees?	UNHCR (2012): Where the nationality of the parents can be acquired through a registration or other procedure, this will be impossible owing to the very nature of refugee status which precludes refugee parents from contacting their consular authorities.	Persons with a permit on asylum grounds are not allowed to be required to request documents from their embassies under the Dutch Nationality Law. They are typically registered with the status 'nationality unknown'.	Handleiding Rijkswet op het Nederlanderschap 2003, para. 2.2.5.1: http://wetten.overheid.nl/BWB W33099/2017-04-01 (NL)

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PRS	2	a	Foundlings	Are foundlings granted nationality automatically by law? If not automatic, please describe the procedure.	UN Convention on the Reduction of Statelessness, 1961: Article 2 European Convention on Nationality, 1997: Article 6(1)(b)	Yes, foundlings are granted nationality by law. This is automatic, a foundling will be regarded as a child of someone with Dutch nationality.	25 891 (R 1609) Wijziging van de Rijkswet op het Nederlanderschap met betrekking tot de verkrijging, de verlening en het verlies van het Nederlanderschap: https://zoek.officielebekendma kingen.nl/dossier/25891- (R1609)/kst-25891- 7?resultIndex=39&sorttype=1& sortorder=4 (NL) Article 3(2), Handleiding Rijkswet op het Nederlandershap 2003: http://mijnwetten.nl/handleidin g-rijkswet-op-het- nederlanderschap- 2003/artikel3-2 (NL)
PRS	2	b		Is there an age limit (e.g. 'new-born' or 'infant') in law or practice specifying when a foundling would qualify for nationality?	UNHCR (2012): At a minimum, the safeguard should apply to all young children who are not yet able to communicate information about the identity of their parents or their place of birth.	No age limit or status is specified in the law, though it refers to 'young age' and 'a child'. The legal definition of a child is under 18 years-old, so this can be said to be the age limit.	Article 3(2), Handleiding Rijkswet op het Nederlandershap 2003: http://mijnwetten.nl/handleiding-rijkswet-op-het-nederlanderschap-2003/artikel3-2 (NL)
PRS	2	С		Can nationality be withdrawn from foundlings if this leads to statelessness?	UNHCR (2012): Nationality acquired by foundlings may only be lost if it is proven that the child possesses another nationality.	No, this is not possible. If it becomes clear that the child possesses another nationality within five years starting from the date on which the child is found, then the child is no longer regarded as having Dutch nationality.	Article 3(2), Handleiding Rijkswet op het Nederlandershap 2003: http://mijnwetten.nl/handleidin g-rijkswet-op-het-

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						However, if this leads to statelessness	nederlanderschap-
						then the child maintains Dutch	2003/artikel3-2 (NL)
						nationality. If the parents are identified	<u> </u>
						after six years of birth, then the child	
						retains Dutch nationality.	
					UN Convention on the	A child will not lose its Dutch nationality	Government of the Netherlands
					Reduction of Statelessness,	before another nationality has been	website, Minors and Dutch
					1961: Article 5	adopted. Furthermore, a child may	nationality:
					ENS (2015): Children may be	retain Dutch nationality in addition to	https://www.government.nl/do
					•	the new nationality when the child:	cuments/publications/2017/10/
					exposed to a (temporary) risk	•	
					of statelessness during the	a. also has a parent or adoptive parent who is Dutch at the time of the relevant	05/minors-and-loss-of-dutch-
					adoption process due to the		nationality
					nationality law of the child's	act and as long as this (adoptive) parent	Gebruiker/Downloads/docume
					country of origin.	is Dutch; Or before that date, if the	nt-minderjarigen-en-verlies-
						Dutchman died (unless there is proof of	van-de-nederlandse-
				Where a child		fraudulent acts)	nationaliteit.pdf
				national is adopted by		b. becomes stateless (unless there is	
				foreign parent(s),		proof of fraudulent acts)	
PRS	3	а	Adoption	does the child lose		c. is a third generation national (unless	
			7.0.0 p 0.01.	their original		he waives Dutch nationality, provided	
				nationality before the		he has the nationality of a parent or	
				new nationality is		adoptive parent)	
				acquired?		d. is given the same nationality as a	
						parent or adoptive parent and his	
						second (adoptive) parent is Dutch. Later	
						loss of Dutch nationality by this second	
						(adoptive) parent is not relevant in this	
						case;	
						e. has been born in the country of the	
						new nationality acquired and has his or	
						her principal residence if he obtains the	
						foreign nationality (unless he waives	
						Dutch nationality, provided he has the	

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					nationality of a parent or adoptive	
					parent)	
					f. has (or has had) a permanent	
					residence for a continuous period of at	
					least five years in the country of which	
					he obtains the new nationality (unless	
					he waives Dutch nationality, provided	
					he has the nationality of a parent or	
					adoptive parent).	
				European Convention on	Yes, children with one or more Dutch	Everaert Lawyers, Adoption and
				Nationality, 1997: Article	adoptive parents obtain Dutch	Dutch nationality:
				6(4)(d)	nationality by law when it concerns a	https://www.everaert.nl/nl/15-
				Committee on the Rights of the	'strong' adoption. A 'strong' adoption	particulieren-nl/107-adoptie-
				Child (2015): Ensure that the	means that the original legal family ties	<u>en-de-nederlandse-nationaliteit</u>
				child is not stateless or	between the child and the parents are	
				discriminated against during	broken. Children who live abroad	Immigration and Naturalisation
				the waiting period between	together with their adoptive parents	Service, Adoptie- of pleegkind:
			Does a foreign child	arrival and formal adoption.	during the adoption request and	https://ind.nl/Familie/Paginas/
			adopted by national		decision can legally become Dutch	Adoptieof-pleegkind.aspx (NL)
			parents acquire		nationals when the foreign adoption	
PRS	3	b	nationality? Please		decision is also legally recognised.	Rijkswet op het
FN3	3	D D	specify any age limit		Minor children who have been adopted	Nederlanderschap (Dutch
			and/or risk of		outside the Netherlands by at least one	nationality law), Arts. 5, 5 & 5b:
			statelessness during		Dutch parent who has a	https://wetten.overheid.nl/BW
			the adoption process		'beginseltoestemming' (a statement	BR0003738/2018-08-01 (NL)
					from the Dutch Ministry of Justice and	
					Security that you are fit to adopt a	
					foreign child), become Dutch citizens as	
					soon as the Dutch judge has recognised	
					the foreign adoption. In case of a 'weak'	
					adoption (where the legal family ties	
					between the child and original parents	
					still exist) the minor child can only	

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obtain Dutch nationality when the Dutch judge has converted the adoption into an adoption under Dutch law. In these cases, the minor adopted child will only become a Dutch citizen when the (foreign) adoption decision has obtained res judicata ('kracht van gewijsde'). The law maintains that the child should be a minor on the day of the decision (under 18 years). This	
adoption into an adoption under Dutch law. In these cases, the minor adopted child will only become a Dutch citizen when the (foreign) adoption decision has obtained res judicata ('kracht van gewijsde'). The law maintains that the child should be a minor on the day of	
law. In these cases, the minor adopted child will only become a Dutch citizen when the (foreign) adoption decision has obtained res judicata ('kracht van gewijsde'). The law maintains that the child should be a minor on the day of	
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has obtained res judicata ('kracht van gewijsde'). The law maintains that the child should be a minor on the day of	
gewijsde'). The law maintains that the child should be a minor on the day of	
child should be a minor on the day of	
child should be a minor on the day of	
the decision funder to veals). This	
process is not automatic as conditions	
must be met, which could cause	
obstacles in practice, though no	
information is available as to whether	
this has caused issues for adopted	
children. When the adoption decision	
is confirmed under Dutch law, Dutch	
nationality will be obtained. Potential	
loss of the original nationality depends	
on other countries' nationality laws	
over which the Dutch state has no	
influence (e.g. China does not allow	
dual nationality; under Brazilian law,	
Brazilian nationality can't be lost due to	
adoption). Assuming that the original	
nationality will be lost only upon	
obtaining Dutch nationality,	
statelessness will not occur.	

					UN Convention on the	Yes, children with parents of Dutch	Immigration and Naturalisation
					Reduction of Statelessness,	nationality have access to nationality by	Service, Dutch citizen by birth or
					1961: Article 4	descent.	acknowledgement:
					UNHCR (2012): Where a child	descent.	https://ind.nl/en/dutch-
					who would otherwise be		citizenship/Pages/by-birth-or-
					stateless is born to parents of		acknowledgement.aspx
					•		<u>acknowledgement.aspx</u>
					another Contracting State but		Autiala 2/1\ 0 4 Handlaidina
					does not acquire the		Article 3(1) & 4, Handleiding
					nationality of the State of birth		Rijkswet op het
				Cara ahilduan harus ka	responsibility falls to the		Nederlandershap 2003:
				Can children born to	Contracting State of the		http://mijnwetten.nl/handleidin
				nationals abroad	parents to grant its nationality		g-rijkswet-op-het-
				acquire nationality by	to the child.		nederlanderschap-
PRS	4	а	lus	descent (ius			2003/artikel3-2 (NL)
			sanguinis	sanguinis) in general			501.411.5115.2047.0.40.1
				and/or if they would			ECLI:NL:PHR:2017:8, 13 January
				otherwise be			2017, para. 2.26-2.27:
				stateless?			https://uitspraken.rechtspraak.
							nl/inziendocument?id=ECLI:NL:
							PHR:2017:8 (NL)
							Oration Prof. Mr. Gerard-René
							de Groot, Towards a Toolbox for
							Nationality Legislation, pp. 14-
							17:
							https://cris.maastrichtuniversity
							.nl/portal/files/5717469/Oratie
							_Groot.pdf
				Are there any	Genovese v. Malta ECtHR	Yes. In the case of a Dutch father and a	Immigration and Naturalisation
				discriminatory	(2011): The state must ensure	foreign mother, the father needs to	Service, Dutch citizen by birth or
PRS	4	b		conditions in law	that the right to nationality is	officially acknowledge the child within 7	acknowledgement:
				and/or practice for	secured without discrimination.	years of the birth if he is not married	
				the acquisition of		with the mother. If the Dutch father	

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				nationality by descent (e.g. differential treatment of children born out of wedlock,	CEDAW Gen. rec. No. 32, 2014: Requires States parties to ensure that women and men have equal rights to confer	acknowledged the child at or after the age of 7, then the person acknowledging the child must present DNA evidence that shows that he is the	https://ind.nl/en/dutch- citizenship/Pages/by-birth-or- acknowledgement.aspx
				rights of father/mother/same-sex parents to confer nationality, etc.)?	their nationality to their children and that any obstacles to practical implementation of such laws are removed. UNHCR (2014): Action 4	biological father. He must do so within 1 year of the acknowledgement. A judgment from the Council of Europe found that the requirement of DNA proof is not in accordance with the European Convention on Nationality, although it is stated that it is not forbidden by the ECN. In addition, Prof. Gerard-Rene de Groot considers the	Article 3(1) & 4, Handleiding Rijkswet op het Nederlandershap 2003: http://mijnwetten.nl/handleidin g-rijkswet-op-het- nederlanderschap- 2003/artikel3-2 (NL) ECLI:NL:PHR:2017:8, 13 January
						requirement of a DNA test to be discriminatory and not in conformity with international standards.	2017, para. 2.26-2.27: https://uitspraken.rechtspraak. nl/inziendocument?id=ECLI:NL: PHR:2017:8 (NL) Oration Prof. Mr. Gerard-René de Groot, Towards a Toolbox for Nationality Legislation, pp. 14- 17: https://cris.maastrichtuniversity .nl/portal/files/5717469/OratieGroot.pdf
PRS	5	а	Birth registration	Does the law provide that all children are registered immediately upon birth regardless of the legal status and/or documentation of parents?	Convention on the Rights of the Child, 1989: Article 7 International Covenant on Civil and Political Rights, 1966: Article 24(2) Council of Europe (2009): Member states should register the birth of all children born on	A child must be registered within 3 days of birth. A valid identity card is required for registration. When neither parent has legal residence, the same conditions apply and there are multiple options to register the child (in order of preference):	Article 1:19e (6), BW (Civil Code): http://wetten.overheid.nl/BWB R0002656/2017-02-28 (NL) Government of the Netherlands website, Declaration of birth:

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			T				
					their territory even if they are	1. One of the parents who has a valid	https://www.rijksoverheid.nl/o
					born to a foreign parent with	identity document (this doesn't have to	nderwerpen/aangifte-geboorte-
					an irregular immigration status	be Dutch)	en-naamskeuze-kind/vraag-en-
					or the parents are unknown.	2. Someone who was present at the	antwoord/aangifte-geboorte
					UNHCR (2012): Article 7 CRC	birth	(NL)
					applies irrespective of the	3. Main tenant of the house	
					nationality, statelessness or	4. Officer of the civil registry.	Ilegaalkind.nl website, Who
					residence status of the parents.	If the child is born in hospital, a medical	should make a birth
					<u>UNHCR (2014):</u> Action 7	statement may be provided with the	declaration?:
					<u>UN Sustainable Development</u>	date and time of birth and the sex of	http://www.ilegaalkind.nl/?id=1
					Goal 16.9	the baby. If the mother has no way of	97&mainId=36 (NL)
						identifying herself in order to be	
						mentioned on the birth certificate, the	LOS Foundation,
						responsible officer of the civil registry	Undocumented support point –
						can refer the case to the Public	having children:
						Prosecution Service and the birth	http://www.stichtinglos.nl/cont
						certificate with regard to her details is	ent/kinderen-krijgen (NL)
						drawn up by order and in accordance	
						with their instructions (Article 1:19b,	
						BW (Civil Code)). The father is	
						mentioned on the birth certificate if he	
						has legally acknowledged the child. In	
						this case the following documents are	
						necessary in case the father is not	
						Dutch:	
						1. Legalised birth certificate	
						2. Legalised statement of non-marriage	
						or a copy of the marriage certificate	
						3. Identity document	
				Are all children issued	UN Human Rights Council,	Yes. You may either receive an official	See the governmental website
				with birth certificates	Resolution A/HRC/RES/20/4:	copy of the certificate, or an	on the practice of birth
PRS	5	b		upon registration? If	Underscores the importance of	international extract. (The copy is an	registration:
				no, please describe	effective birth registration and	official copy of the certificate stamped	
<u> </u>	L			, picase describe			

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			legal status of documentation issued.	provision of documentary proof of birth irrespective of immigration status and that of parents or family members. Committee on the Rights of	by the municipality. The copy states the same as on the original certificate itself. An international extract is a current summary of the certificate with an explanation in English, German, French,	https://www.rijksoverheid.nl/onderwerpen/aangifte-geboorte-en-naamskeuze-kind/vraag-en-antwoord/aangifte-geboorte
				Migrant Workers and Members of their Families & Committee on the Rights of the Child (2017): Take all necessary measures to ensure that all children are immediately registered at birth and issued birth certificates, irrespective of their migration status or that of their parents.	Spanish, Italian, Portuguese, Greek, Turkish and Serbo-Croat.)	See for example the practice of obtaining a birth certificate in the Amsterdam Municipality: https://www.amsterdam.nl/vee lgevraagd/?productid=%7BFCCA 0186-543A-4EB2-89EA- 59EB5A6929FB%7D
PRS	5	С	Is the child's nationality determined or recorded upon birth registration? If yes, please describe how and by whom (e.g. if the mother/father's nationality is recorded and/or automatically attributed to the child, if there's a formal procedure, if information on both parents is recorded etc.)	Convention on the Rights of the Child, 1989: Articles 3 & 7	No. A birth certificate contains the following information: - first and last names - date of birth - place of birth - sex - who the parents are The place of birth of the parents and their date of birth is also recorded.	See the governmental website on the practice of birth registration: https://www.rijksoverheid.nl/onderwerpen/aangifte-geboorte-en-naamskeuze-kind/vraag-en-antwoord/aangifte-geboorte

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PRS	5	d	If a child's nationality is not determined or recorded upon birth registration, is there a legal framework to determine the child's nationality later? If yes, please describe the procedure, including the legal grounds, deadlines and competent authority.	Convention on the Rights of the Child, 1989: Articles 3 & 7	The child's nationality is determined during the formal registration in the Dutch Population Register (Basis Registratie Personen, BRP) in case of legal residence. BRP registration is based on identity documents issued by a competent authroity evidencing someone's nationality (Article 2.15 Law BRP); or a statement from the Minister of Security and Justice at the Dutch Immigration office (IND) (Article 2.17 Law BRP). There are also other circumstances in which statelessness can be registered without documents, for example when nationality law states that the mother cannot confer this on the child.	Wet Basisregistratie personen (BRP) (Law on the Population Register) of 2013: http://wetten.overheid.nl/BWB R0033715/2015-09-01 (NL) Handleiding Uitvoeringsprocedures, September 2019, p. 133: https://www.rvig.nl/documente n/publicaties/2019/09/05/hupversie-3.2a
PRS	5	n	Are there credible reports to suggest that children are prevented from registering in practice because of parents' legal status or other reasons (please specify)?	Committee on the Rights of Migrant Workers and Members of their Families & Committee on the Rights of the Child (2017): Urge States parties to take all necessary measures to ensure that all children are immediately registered at birth and issued birth certificates, irrespective of their migration status or that of their parents. Legal and practical obstacles to birth registration should be removed.	In practice it is difficult to register children when parents are undocumented. In addition, parents are scared to register their child because of the risk of detention. In the case of victims of human trafficking, birth registration does not take place when the child is born outside of the Netherlands. In these cases, there is cooperation between the lawyer Else Weijsenfeld, Defence for Children, and DLA Piper in which DLA finances DNA tests so that late birth registration can take place.	ASKV Refugee Support and Defence for Children casework/practice.
PRS	5	f	Are there mandatory reporting	Committee on the Rights of Migrant Workers and Members	The only evidence that can be found is that the municipality may pass on	Autorisatiebesluit Minister van Veiligheid en Justitie ten

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	1		I		6.1 11. 6 -		
			•	uirements that	of their Families & Committee	information on changes in a legally	behoeve van de Immigratie- en
					on the Rights of the Child	residing person's registration in the BRP	Naturalisatiedienst, Rijksdienst
				documented	(2017): Legal and practical	(population register) to the Dutch	voor Identiteitsgegevens:
				•	obstacles to birth registration	immigration services (IND).	https://zoek.officielebekendma
			forw	ward to register	should be removed, including	Undocumented parents may register	kingen.nl/stcrt-2016-8560.html
			their	ir children (e.g.	by prohibiting data sharing	the birth of their children in the	(NL)
			healt	alth or civil registry	between health providers or	respective municipality. No mandatory	
			auth	horities required	civil servants responsible for	reporting requirements are known.	
			to re	report	registration with immigration		
			undo	documented	enforcement authorities; and		
			migra	grants)?	not requiring parents to		
					produce documentation		
					regarding their migration		
					status.		
					Committee on the Rights of	Yes, within three days after birth. When	Article 1:19e, BW (Civil Code):
					Migrant Workers and Members	the birth takes place during a weekend	http://wetten.overheid.nl/BWB
					of their Families & Committee	or holiday the term can be extended so	R0002656/2017-02-28 (NL)
					on the Rights of the Child	that at least two working days remain	
					(2017): Measures should also	to register the birth. Late registration is	Government of the Netherlands
			Is the	here a statutory	be taken to facilitate late	possible by law. The official in the	website, Declaration of birth:
			dead	adline for birth	registration of birth and to	relevant Municipality will inform the	https://www.rijksoverheid.nl/o
			regis	istration? If yes,	avoid financial penalties for	Public Prosecutor's office (Openbaar	nderwerpen/aangifte-geboorte-
DDC	_	_	pleas	ase state the	late registration.	Ministerie (OM)) to inform the parent	en-naamskeuze-kind/vraag-en-
PRS	5	g	dead	adline and whether	UN Human Rights Council,	they are too late with registration. It is	antwoord/aangifte-geboorte
			late l	e birth registration	Resolution A/HRC/RES/20/4:	possible that the OM will impose a fine.	(NL)
			is pos	ossible in law and	Calls upon States to ensure free	Late registration is possible, but it does	
			pract	ctice.	birth registration, including free	present practical barriers. It is a long	Municipality of Amsterdam
					or low-fee late birth	process requiring proof of where the	website, Birth Declaration:
					registration, for every child.	birth has taken place. A DNA test can	https://www.amsterdam.nl/vee
						also be necessary, which is often	lgevraagd/?productid=%7BE353
						expensive and hard to access for	AEAA-5987-4C5B-AB9B-
						undocumented persons.	3C3DCF467046%7D#case %7BF

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						ODE4C68-FFEC-4B66-84DD-4B6DD78C4AFF%7D (NL) Immigration and Naturalisation Service website, Dutch citizen by birth or acknowledgement: https://ind.nl/en/dutch-citizenship/Pages/by-birth-or-acknowledgement.aspx Municipality of Amsterdam website, Birth Declaration: https://www.amsterdam.nl/vee lgevraagd/?productid=%7BE353 AEAA-5987-4C5B-AB9B-3C3DCF467046%7D#case %7BFODE4C68-FFEC-4B66-84DD-4B6DD78C4AFF%7D (NL)
PRS	5	h	Are there additional requirements for late birth registration (e.g. fees, documents, court procedure)? Please describe the procedure including the competent authority and procedural deadlines.	As above	The Municipality of Amsterdam notes on its website that if the child is more than 6 weeks old, a doctor's statement is necessary as supporting evidence. In practice, late birth registrations are usually seen by a judge before the birth is confirmed. This causes delays and costs extra money. Because the burden of proof lies with the individual and they may be in vulnerable circumstances (e.g. victims of human trafficking) it can be difficult to trace where the birth has taken place.	

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PRS	6	а	Reduction	Does the government have any programmes in place to promote civil registration (including birth registration)? If yes, please provide details.	UNHCR (2014): Action 7	There is no information available about any programmes in place to promote civil registration in the Netherlands.	
PRS	6	b		Are there particular sections of the population - such as minority groups - believed to be stateless/at risk of statelessness? Please provide details and source of information.	UN Convention on the Reduction of Statelessness, 1961: Article 9 UNHCR (2014): Action 4 UN Human Rights Council (2019): States should take legislative, administrative and policy measures aimed at eliminating statelessness affecting minorities.	Part of the Roma population in the Netherlands is believed to be unregistered, as the registration system is inadequate for this community. Families do not (consistently) register in the BRP (in case of a move, birth, or partnership) either because they lack information, or a residency permit, or they may register under a different name. There have been anecdotal cases of Roma de-registering themselves from the municipality e.g. because they plan to move abroad (and later change plans) or wish to withdraw from contact with the authorities. Most registered stateless persons in the Netherlands are Palestinians and Kurds from Syria, due to the recent influx of refugees from Syria. Other backgrounds include Moluccans/Indonesian descent (13% of the registered stateless persons in 2010), Suriname, and former Soviet-Union.	Aanpak multi-problematiek bij gezinnen met een Roma- achtergrond (2013), p. 76: https://vng.nl/files/vng/nieuws attachments/2013/20130315- roma-multiproblematiek.pdf (NL) EenVandaag, Aantal staatlozen in Nederland neemt toe (Number of Stateless Persons in the Netherlands Increasing), October 2017: https://eenvandaag.avrotros.nl/ item/aantal-staatlozen-in- nederland-neemt-toe/ (NL) UNCHR Statelessness in the Netherlands, 2011, p. 24 http://www.unhcr.org/nl/wp- content/uploads/UNHCR- Staatloosheid-in-Nederland- NLD.pdf (NL) Dutch Government, Staatloosheid (Statelessness):

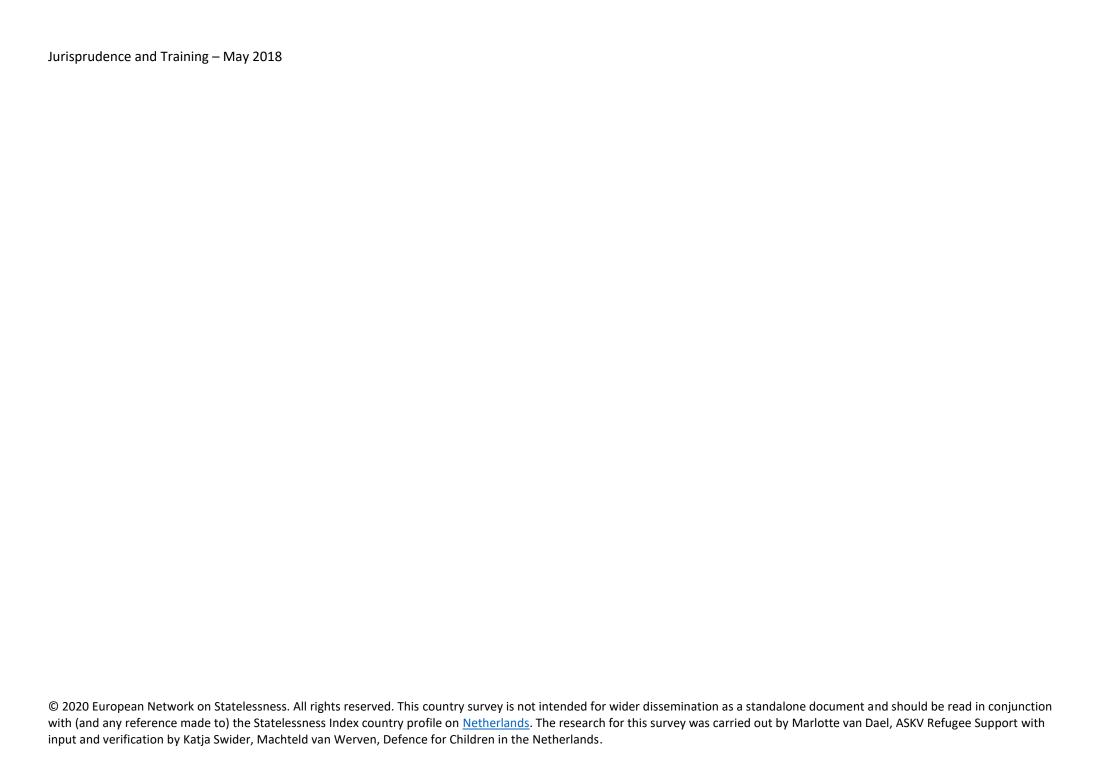
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PRS	6	O		Has the Government implemented any other measures specifically aimed at reducing (risk of) statelessness? (e.g. identification, registration or naturalisation campaigns, removal of treaty reservations, reform of discriminatory laws, etc.)	UN Convention on the Reduction of Statelessness, 1961 UNHCR (2014): Actions 1 & 8 UNHCR (2015): States parties to the 1954 Convention are required to help stateless persons become naturalised citizens.	Yes, with the publication of a legislative proposal for a statelessness determination procedure, the Dutch Government has addressed the problems surrounding the identification of stateless persons in the country and aims to improve the situation through a central identification procedure. In addition, the new law also intends to remove the obligation on stateless children to reside legally in the country in order to opt for Dutch nationality (although new 'stable principal residence' requirements are considered discriminatory because of the requirements set on the parent of the undocumented child). Lastly, the Government committed to withdrawing reservations under Articles 8 & 26 of the 1954 Convention. In 2017, the Dutch Government started a campaign to make people with dual nationality aware of the fact they can lose their Dutch nationality automatically.	https://www.rijksoverheid.nl/onderwerpen/nederlandse-nationaliteit/staatloosheid Rijkswet vaststellingsprocedure staatloosheid (Legislative proposal for a statelessness determination procedure): https://www.internetconsultatien.nl/staatloosheid/details (NL) Dutch Government, Losing Dutch nationality: https://www.government.nl/topics/dutch-nationality/loss-of-dutch-nationality Rijkswet op het
PRS	7	а	Withdrawal of nationality	on loss and/or deprivation of nationality established in law? Please describe and	Reduction of Statelessness, 1961: Article 8 European Convention on Nationality, 1997: Article 7(3)	nationality are established in the Dutch Nationality Law (Chapter 5). Only article 14(1) allows for statelessness in case of fraud in the process of obtaining Dutch nationality. Automatic loss of Dutch	Nederlanderschap (Dutch nationality law), Chapter 5: https://wetten.overheid.nl/BW BR0003738/2018-08-01 (NL)

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			state whether there is a safeguard against statelessness in law and practice.	<u>Universal Declaration of Human</u> <u>Rights</u> : Article 15(2)	nationality is never possible when someone only has Dutch nationality as this would result in statelessness. In 2017, the Dutch Government started a campaign to make people with dual nationality aware of the fact they can lose their Dutch nationality automatically.	Dutch Government, Revocation of Dutch nationality by the authorities: https://www.government.nl/topics/dutch-nationality/loss-ofdutch-nationality/revocation-ofdutch-nationality-by-theauthorities
						Dutch Government, Losing Dutch nationality: https://www.government.nl/topics/dutch-nationality/loss-of-dutch-nationality
PRS	7	b	Who is the competent authority for withdrawal of nationality and what procedural safeguards are in place (legal aid, judicial oversight, appeal, time limit, subject to prior sentencing)?	UN Convention on the Reduction of Statelessness, 1961: Article 8(4) European Convention on Nationality, 1997: Article 11	The Minister of Justice and Security is the competent authority for ordering deprivation of Dutch nationality. Appeal against the decision to deprive someone of Dutch nationality is possible within 4 weeks. At the latest on the twenty-eighth day after the publication of a decision to withdraw Dutch nationality, the Minister must inform the court. Higher appeal against the decision of the court is possible at the Council of State. The individual has the right to legal aid and a counsellor will be assigned if necessary.	Rijkswet op het Nederlanderschap (Dutch nationality law), Chapter 5 & Chapter 7a: https://wetten.overheid.nl/BW BR0003738/2018-08-01 (NL)
PRS	7	С	Are withdrawal provisions applied in practice?		Yes.	

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Jurisprudence and Training

Cat	Q	Sub	Subtheme	Question	International Norms & Good Practice	Answer	Source
LIT	1	а	Published judgements	Number of published judgements adjudicating statelessness (broken down by level of jurisdiction). Please list.		182 published public judgements mention statelessness (staatloosheid):	De Rechtspraak (Judiciary) website, search term < <staatloosheid>> (statelessness): https://uitspraken.rechtspraak. nl/#zoekverfijn/zt[0][zt]=staatl oosheid&zt[0][fi]=AlleVelden&z t[0][ft]=Alle+velden&so=Releva nce&ps[]=ps1</staatloosheid>
LIT	1	b		Number of published judgements mentioning statelessness (broken down by level of jurisdiction). Please list.		522 published documents mention the word 'stateless' (staatloos): · Court judgments (rechtbanken): 330 · Administrative district court Council of State (Afdeling bestuursrechtspraak van de Raad van State (ABRvS): 131 · Central Board of Appeal (Centrale Raad van Beroep): 21 · Supreme court (Hoge Raad): 24 · Gerechtshoven: 14	De Rechtspraak (Judiciary) website, search term < <staatloos>> (stateless): https://uitspraken.rechtspraak. nl/#zoekverfijn/zt[0][zt]=staatl oos&zt[0][fi]=AlleVelden&zt[0][ft]=Alle+velden&so=Relevance &ps[]=ps1</staatloos>
LIT	2	a	Legal training	Is there training for judges and lawyers on statelessness? If yes, please provide details (e.g. provider, frequency).	UNHCR (2016): Officials who may be in contact with stateless persons need to be trained to identify potential applicants for stateless status and refer them to appropriate channels. UNHCR (2010): It is recommended that States provide specialised training on	ASKV organised a workshop on statelessness in December 2018 (Amsterdam) and June 2019 (Utrecht), amongst others, in cooperation with the Institute on Statelessness & Inclusion and ENS, which were also attended by lawyers.	Training delivered by ENS and Institute on Statelessness and Inclusion in Groningen and Tilburg, November 2016: http://www.stichtinglos.nl/age nda/trainingen-over- staatloosheid-nl-groningen- 16nov-en-tilburg-25nov

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	1	1		
			nationality laws and practices,	NJCM (Dutch Lawyers
			international standards and	Committee for Human Rights)
			statelessness to officials	Seminar, June 2014:
			responsible for making	http://www.stichtinglos.nl/age
			statelessness determinations.	nda/njcm-seminar-
				staatloosheid-nederland-11-
				juni-17-19u
				Humanity House Seminar,
				Nationality Unknown,
				December 2015:
				https://www.humanityhouse.o
				rg/agenda/nationaliteit-
				onbekend/
				UNCHR, 2011, Mapping
				statelessness in the
				Netherlands, p.62:
				http://www.refworld.org/docid
				/4eef65da2.html (E) and
				http://www.aoo.nl/downloads/
				2014-09-12-UN.pdf (NL)
				Nederlandse orde Van
				Advocaten (Dutch Bar
				Association), Actualities in
				Nationality Law, 14 November
				2017:
				https://cursusaanbod.advocate
				norde.nl/33041/actualiteiten-
				nationaliteitsrecht/ (NL)
				Institute on Statelessness and
				Inclusion: www.institutesi.org
				THE GOLDHI

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LIT	3	а	Pro Bono	Are there specialised lawyers or organisations providing free advice to stateless people or those at risk of statelessness? If yes, please describe.	UNHCR (2014): Applicants must have access to legal counsel.	Organisations include: PILP (Public Interest Litigation Project), Vluchtelingen in de Knel, ASKV, Stichting LOS and other support organisations such as Stichting ROS, INLIA, Stichting STIL, etc Multiple lawyers, for example Hamerslag & van Haren (Frank van Haren), Prakken d'Oliveira, Fischer Groep, Everaert Advocaten, etc. (not always free of charge)	PILP: https://pilpnjcm.nl/en/dossiers /statelessness/ Vluchtelingen in de Knel: http://www.vluchtelingenindek nel.nl/ ASKV Refugee Support: http://www.askv.nl/staatloosh eid Hamerslag & van Haren: http://www.hvh-advocaten.nl/ Prakken d'Oliveira: http://www.prakkendoliveira.n l/
LIT	4	а	Literature	Is there domestic academic literature on statelessness? Please list and provide references and hyperlinks (where available).		There is a considerable amount of domestic legal academic literature (+50) on statelessness written in the Netherlands, but less academic work on statelessness in the Netherlands.	Katja Swider, 2014, Statelessness Determination in the Netherlands, Amsterdam Centre for European Law and Governance, Working Paper Series 2014 - 04: https://www.statelessness.eu/sites/www.statelessness.eu/files/attachments/resources/Statelessness%20Determination%20in%20the%20Netherlands%20Katja%20Swider.pdf Sangita Jaghai en Caia Vlieks, Buitenschuldbeleid schiet

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			tekort in bescherming staatlozen, A&MR 2013: 5-6,
			pp. 287-292
			Katja Swider and Caia Vlieks,
			Discriminatie van staatloze
			kinderen zonder wettig verblijf,
			A&MR 2016: 4, pp. 168-174
			Karel Hendriks, Jelle Klaas en
			Marlotte van Dael, Juridische
			spoken verdwijnen nog niet,
			Gebrekkig wetsvoorstel
			vaststellingsprocedure voor
			staatlozen, A&MR 2017: 2, pp.
			75-81
			https://www.askv.nl/wp- content/uploads/2017/09/Asiel
			Migrantenrecht-2017-nr2-
			Jurdische-spoken-verdwijnen-
			nog-nietGebrekkig-
			wetsvoorstel-
			vaststellingsprocedure-voor-
			staatlozen.pdf
			Marlotte van Dael, Jelle Klaas
			en Loïs Vaars, Staatloosheid als
			moderne vorm van uitsluiting,
			Naar een duurzame oplossing
			voor staatlozen in Nederland,
			Justitiële Verkenningen 2018:2,
			pp. 99-116

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Jurisprud	ence ar	d Traini	ng - 2019
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			https://www.wodc.nl/binaries/ JV1802_Volledige%20tekst_tc
			m28-327814.pdf#page=100

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