### **ENS Statelessness Index Survey 2022: Poland**



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# Please use this field to provide any relevant contextual or background information about the country's law, policy, and practice, or the stateless population, to help contextualise the information in the survey (optional question).

Country context (optional)

# International and Regional Instruments

Item	Subtheme	Question	International Norms & Good Practice	Answer	Source
IOB.1.a	1954 Convention	Is your country party to the 1954 Statelessness Convention?	UN Convention Relating to the Status of Stateless Persons, 1954	No	Polish Ministry of Foreign Affairs, Internetowa Baza Traktatowa (online treaty database): <a href="https://traktaty.msz.gov.pl/">https://traktaty.msz.gov.pl/</a> (Polish (PL))  Polish text of the Conventions available at: <a href="http://www.refworld.org/cgi-bin/texis/vtx/rwmain/opendocpdf.pdf?reldoc=y&amp;docid=54c0b884">http://www.refworld.org/cgi-bin/texis/vtx/rwmain/opendocpdf.pdf?reldoc=y&amp;docid=54c0b884</a> 4 (PL)
IOB.1.b		If yes, when was ratification/accession?		Does not apply	
IOB.1.c		Are there reservations in place? Please list them.	Best practice is no reservations. If there are, they should have little or no impact on the rights of stateless people.	Does not apply	
IOB.1.d		Does the Convention have direct effect?	Best practice is that the Convention has direct effect, though this may depend on the legal regime.	Does not apply	
IOB.2.a	1961 Convention	Is your country party to the 1961 Statelessness Convention?	UN Convention on the Reduction of Statelessness, 1961	No	Polish Ministry of Foreign Affairs, InternetowaBazaTraktatowa (online treaty database): <a href="https://traktaty.msz.gov.pl/">https://traktaty.msz.gov.pl/</a> (PL)
IOB.2.b		If yes, when was ratification/accession?		Does not apply	
IOB.2.c		Are there reservations in place? Please list them.	As above	Does not apply	
IOB.2.d		Does the Convention have direct effect?	As above	Does not apply	
IOB.3.a	Other conventions	State party to European Convention on Nationality 1997? Please list any reservations.	European Convention on Nationality, 1997	Poland signed the Convention but has not acceded to it. No reservations were made.	Council of Europe website, Chart of signatures and ratifications: <a href="http://www.coe.int/en/web/conventions/full-list/-/conventions/treaty/166/signatures">http://www.coe.int/en/web/conventions/full-list/-/conventions/treaty/166/signatures</a>
IOB.3.b		State Party to European Convention on Human Rights 1950? Please list any relevant reservations.	European Convention on Human Rights, 1950	Yes, Poland is party to the Convention. No reservations were made.	Council of Europe website, Chart of signatures and ratifications:  http://www.coe.int/en/web/conventions/search-on-treaties/- /conventions/treaty/005/signatures?p auth=cOl2D9Yu
IOB.3.c		State Party to Council of Europe Convention on the avoidance of statelessness in relation to State succession 2006? Please list any reservations.	Council of Europe Convention on the Avoidance of Statelessness in Relation to State Succession, 2006	No.	Council of Europe website, Chart of signatures and ratifications: http://www.coe.int/en/web/conventions/search-on-treaties/-/conventions/treaty/200/signatures?p_auth=cOl2D9Yu
IOB.3.d		Bound by Directive 2008/115/EC of the European Parliament and of the Council (EU Return Directive)? Please list any relevant reservations.	Directive 2008/115/EC of the European Parliament and of the Council (EU Return Directive)	Yes. No reservations.	EUR-Lexdatabase: http://eur-lex.europa.eu/legal- content/PL/TXT/?uri=CELEX%3A32008L0115
IOB.3.e		State Party to Convention on the Rights of the Child 1989? Please list any relevant reservations.	Convention on the Rights of the Child, 1989	Yes. No reservations, but Poland has made two declarations:  1. The Republic of Poland considers that a child's rights as defined in the Convention, in particular the rights defined in Articles 12-16, shall be exercised with respect for parental authority, in accordance with Polish customs and traditions regarding the place of the child within and outside the family;	UN Treaties Database: <a href="https://treaties.un.org/pages/ViewDetails.aspx?src=IND&amp;mtdsg_n_o=IV-11&amp;chapter=4&amp;lang=en">https://treaties.un.org/pages/ViewDetails.aspx?src=IND&amp;mtdsg_n_o=IV-11&amp;chapter=4⟨=en</a>

			2. With respect to Article 24(2)(f), of the Convention, the Republic	
			of Poland considers that family planning and education services for	
			parents should be in keeping with the principles of morality.	
	State Party to International Covenant	International Covenant on Civil and Political Rights,	Yes. No reservations.	UN Treaties Database:
IOB.3.f	on Civil and Political Rights 1966?	1966	Test No reservations.	https://treaties.un.org/pages/ViewDetails.aspx?src=IND&mtdsg_n
	Please list any relevant reservations.			o=IV-4&chapter=4⟨=en
	State Party to International Covenant on Economic, Social and Cultural	International Covenant on Economic, Social and Cultural Rights, 1966	Yes. No reservations.	UN Treaties Database: https://treaties.un.org/Pages/ViewDetails.aspx?src=IND&mtdsg_n
IOB.3.g	Rights 1966? Please list any relevant	Cultural Rights, 1900		o=IV-3&chapter=4⟨=en
	reservations.			
	State Party to Convention on the	Convention on the Elimination of all Forms of	Yes. No reservations.	UN Treaties Database:
	Elimination of all Forms of Discrimination Against Women 1979?	<u>Discrimination Against Women, 1979</u> CEDAW, Gen. Rec. 32 on the gender-related		https://treaties.un.org/pages/viewdetails.aspx?src=treaty&mtdsg no=iv-8&chapter=4⟨=en
IOB.3.h	Please list any relevant reservations.	dimensions of refugee status, asylum, nationality		10-10-bachapter-4alang-en
100.5.11		and statelessness		
	State Party to Convention against	Convention against Torture and Other Cruel,	Yes. Two reservations were made upon signature:	UN Treaties Database:
	Torture and Other Cruel, Inhuman or	Inhuman or Degrading Treatment or Punishment,	Under Article 28, the Polish People's Republic does not consider	https://treaties.un.org/Pages/ViewDetails.aspx?src=IND&mtdsg_n
IOB.3.i	Degrading Treatment or Punishment	1984	itself bound by Article 20 of the Convention.	o=IV-9&chapter=4⟨=en
	1984? Please list any relevant reservations.		2. The Polish People's Republic does not consider itself bound by Article 30(1) of the Convention.	
	State Party to International	International Convention on the Elimination of All	Yes. No reservations.	UN Treaties Database:
	Convention on the Elimination of All	Forms of Racial Discrimination, 1965		https://treaties.un.org/Pages/ViewDetails.aspx?src=IND&mtdsg_n
IOB.3.j	Forms of Racial Discrimination 1966? Please list any relevant reservations.			o=IV-2&chapter=4⟨=en
	riedse list dily relevant reservations.			
	State Party to the International Convention on the Protection of the	International Convention on the Protection of the Rights of all Migrant Workers and Members of their	No.	UN Treaties Database:
IOB.3.k	Rights of all Migrant Workers and	Families, 1990		https://treaties.un.org/pages/ViewDetails.aspx?src=IND&mtdsg_n o=IV-13&chapter=4&clang=_en
	Members of their Families 1990?			
	Please list any relevant reservations.  State Party to the Convention on the	Convention on the Rights of Persons with	Yes, with reservations:	UN Treaties Database:
	Rights of Persons with Disabilities	Disabilities, 2006	res, with reservations.	https://treaties.un.org/pages/ViewDetails.aspx?src=TREATY&mtds
	2006? Please list any relevant		Reservation made upon signature:	g_no=IV-15&chapter=4
	reservations.		"The Republic of Poland understands that Articles 23.1 (b) and 25 (a) shall not be interpreted in a way conferring an individual right	
			to abortion or mandating state party to provide access thereto."	
			Reservations made upon ratification:	
			"The Republic of Poland understands that Article 23.1 (b) and Article 25 (a) shall not be interpreted in a way conferring an	
IOB.3.I			individual right to abortion or mandating state party to provide	
100.3.1			access thereto, unless that right is guaranteed by the national	
			law."  "Article 23.1(a) of the Convention refers to the recognition of the	
			right of all persons with disabilities who are of marriageable age to	
			marry and to found a family on the basis of free and full consent of	
			the intending spouses. By virtue of Article 46 of the Convention the Republic of Poland reserves the right not to apply Article	
			23.1(a) of the Convention until relevant domestic legislation is	
			amended. Until the withdrawal of the reservation a disabled	
			person whose disability results from a mental illness or mental	
			disability and who is of marriageable age, cannot get married	

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	without the court's approval based on the statement that the health or mental condition of that person does not jeopardize the marriage, nor the health of prospective children and on condition that such a person has not been fully incapacitated. These conditions result from Article 12 § 1 of the Polish Code on Family and Guardianship (Journal of Laws of the Republic of Poland of 1964, No. 9, item 59, with subsequent amendments)."				
	Interpretative Declaration made upon ratification:  "The Republic of Poland declares that it will interpret Article 12 of the Convention in a way allowing the application of the incapacitation, in the circumstances and in the manner set forth in the domestic law, as a measure indicated in Article 12.4, when a person suffering from a mental illness, mental disability or other				

mental disorder is unable to control his or her conduct."

# **Stateless Population Data**

Item	Subtheme	Question	International Norms & Good Practice	Answer	Source
		Does the State have a 'stateless' category in its data collection systems (e.g. census)? Please list available figures for the total stateless population on the territory and describe how data is disaggregated (e.g. by sex, age, residence).	CEDAW, Gen. Rec. 32 (2014): States parties should gather, analyse and make available sex-disaggregated statistical data and trends.  Council of the European Union, Conclusions on Statelessness (2015): Recognise the importance of exchanging good practices among Member States concerning the collection of reliable data on	The use and the interpretation of the term 'stateless' is not consistent in records held by different authorities. In the 2021 census, and the one carried out before that in 2011, two relevant categories were applied: 'stateless' (understood as a person without any nationality) and 'undetermined nationality'. Both categories may have significance in estimating the stateless population in Poland, as the census results were based on self-	Statistics Poland, Population: demographic and social status and structure, 2013: <a href="http://stat.gov.pl/spisy-powszechne/nsp-2011/nsp-2011-wyniki/ludnosc-stan-i-struktura-demograficzno-spoleczna-nsp-2011,16,1.html">http://stat.gov.pl/spisy-powszechne/nsp-2011/nsp-2011-wyniki/ludnosc-stan-i-struktura-demograficzno-spoleczna-nsp-2011,16,1.html</a> (PL)  National Census of Population and Housing 2021. Report on
POP.1.a	Availability and sources		stateless persons as well as the procedures for determining statelessness.  UNHCR, Global Action Plan to End Statelessness 2014-24 (2014): Improve quantitative and qualitative data on stateless populations.  ISI, The World's Stateless (2014): States should strengthen measures to count stateless persons on	declared answers by interviewees and no additional verification followed. In the census of 2011, 2,020 persons residing in Poland declared they were stateless while in relation to 8,805 no nationality was established (mostly due to the fact that over 75% of those persons were homeless and lacked any documentation). In 2021 another public census was carried out. In June 2022 preliminary results of the census were published, recording 66	preliminary results, 23 May, 2022 Source: https://stat.gov.pl/spisy-powszechne/nsp-2021/nsp-2021-wyniki-wstepne/raport-zawierajacy-wstepne-wyniki-nsp-2021,6,1.html
			their territory.	stateless persons and 300 persons with undetermined nationality. These figures are surprisingly low, especially when taken into consideration with the fact that the overall number of foreigners living in Poland has doubled since the last census. It is unclear what the reasons are for the decreased number of stateless persons.	
				The census data is disaggregated by gender and place of birth (Poland or abroad).  According to the data provided by the official government website	www.migracje.gov.pl
				with statistics on migration, as of December 2022, there are 272 stateless persons and 28 people with undetermined nationality holding valid documents (residence cards).	Information on asylum applications, Office for Foreigners:  www.udsc.gov.pl
		Do public authorities define data categories that may overlap (e.g. unknown nationality) or where stateless people might be more highly represented (e.g. Palestinian)? Please	As above	The 2021 Polish census used the category 'undetermined nationality' as well as 'stateless'. The Office for Foreigners uses the term 'without nationality' and 'undefined nationality'. The Polish Border Guard in its internal records applies several other terms.  According to the Border Guard Headquarters (BG HQ): 'a stateless	Statistics Poland, Population: demographic and social status and structure, 2013: <a href="http://stat.gov.pl/spisy-powszechne/nsp-2011/nsp-2011-wyniki/ludnosc-stan-i-struktura-demograficzno-spoleczna-nsp-2011,16,1.html">http://stat.gov.pl/spisy-powszechne/nsp-2011/nsp-2011-wyniki/ludnosc-stan-i-struktura-demograficzno-spoleczna-nsp-2011,16,1.html</a> (PL)
		explain and provide any available figures.		person' is defined as 'a foreigner of no state affiliation [descriptive term that could also be translated simply as stateless], a foreigner stripped of nationality or claiming to be a national of the so-called unrecognised state'. The second category used by the BG HQ, persons of 'unknown nationality' is defined as: 'persons that are	National Census of Population and Housing 2021. Report on preliminary results, 23 May, 2022 Source: https://stat.gov.pl/spisy-powszechne/nsp-2021/nsp-2021-wyniki-wstepne/raport-zawierajacy-wstepne-wyniki-nsp-2021,6,1.html
POP.1.b				not defined as stateless, those that do not claim being national of any state, claim potential affiliation with many states or – even though they indicate a state affiliation - were not recognised by that state as a national'. A third category used by BG HQ is persons whose 'nationality was not confirmed', understood as 'persons with no identity documents, whose personal details (including nationality) are accepted based on oral statements, which are	Information provided by the Border Guard Headquarters, Management Board of Department for Foreigners, in reply to an information request about statistics on stateless persons and definitions used, submitted by the Halina Niec Legal Aid Center in 2016.
				subsequently verified'. These terms are used in internal record of the BG and are not published on a regular basis.	Statistics from PESEL: written answer to a formal information request by Halina Niec Legal Aid Center in 2016.
				According to information provided by the Ministry of Digital Affairs in 2016, there were 1,328 people registered in the <i>Powszechny Elektroniczny System EwidencjiLudności</i> (PESEL) (universal electronic population register) holding the status of a stateless	Statistics Poland: <a href="https://stat.gov.pl/en/">https://stat.gov.pl/en/</a> Urząd do Spraw Cudzoziemców (Office for Foreigners), Statistics: <a href="https://udsc.gov.pl/en/statystyki/">https://udsc.gov.pl/en/statystyki/</a>
				person. None of the quoted data sources make an estimation on the number of stateless persons who are undocumented in Poland. The Office for Foreigners publishes statistics on international protection requests by people recorded as	Office for Foreigners Migration Statistics: <a href="www.migracje.gov.pl">www.migracje.gov.pl</a> Urząd do Spraw Cudzoziemców (Office for Foreigners), Information of the Head of the Office for Foreigners on implementation of the

			'stateless', 'undefined nationality' and 'Palestinian', for example, as well as from other countries of origin where stateless people may be more highly represented.  According to the information provided by the Border Guards, between January and September 2022 there were:  - 501 persons from Iraq who applied for international protection. It is not known whether at the stage of registration by the Border Guards their nationality was actually confirmed or there may be stateless persons among this group.  - 4 stateless persons and 36 persons of "unknown/other" nationality that applied for international protection.  - 4251 persons of "unknown/other" nationality that entered Poland, as compared to 1382 the year before (2021). Most of the people of "unknown/other" nationality entered Poland from Ukraine (3303 persons)  According to the information provided by the Head of the Office for Foreigners, in 2022 there were 7 persons considered as stateless and 28 people of unknown nationality who applied for international protection.	Act of 13 June 2003 on granting protection to foreigners within the territory of the Republic of Poland (uniform text in Journal of Law of 2016, item 1836) in the scope of performing the obligations of the Republic of Poland under the Geneva Convention Relating to the Status of Refugees and the New York Protocol Relating to the Status of Refugees in 2017, March 2018:  https://udsc.gov.pl/en/statystyki/raporty-okresowe/raport-roczny-ochrona-miedzynarodowa/2017-2/
POP.1.c	What is UNHCR's estimate for the stateless/at risk of statelessness population and what is the source for this estimate?	As above	UNHCR relies on data from the Polish Census of 2011 and 2021 and does not have other estimates.  UNHCR estimates that there were 1,435 people in Poland in mid-2022.	Information provided by UNHCR Country Office in Poland. <u>UNHCR, Refugee Data Finder</u>
POP.1.d	Have there been any surveys or mapping studies to estimate the stateless population in the country?	As above	UNHCR Poland commissioned a mapping study of statelessness in Poland that was published in September 2019.	UN High Commissioner for Refugees (UNHCR), Mapping Statelessness in Poland, September 2019, available at: https://www.refworld.org/docid/5da58e7e4.html
POP.1.e	Are there any other sources of estimates for the stateless population not covered by the above? Please list sources and figures.	As above	There are no other estimates available.	
POP.1.f	Are there issues with the reliability of data or indications that the stateless population may be over/under reported? If yes, please describe.	As above	Poland does not apply a uniform definition of the term stateless. The Border Guard applies a multitude of terms in their internal statistics, partially overlapping which may blur the overall understanding of the size of this population. The data collected during the last census is based on self-declared answers, which means that the actual status of the interviewees was not verified. There are no estimates of the number of stateless undocumented persons. The available statistical sources provide an overview of stateless people who either hold valid legal residence permits or who are subject to one of the protection or regularisation procedures. Undocumented stateless persons are not reflected in these statistics, which gives grounds to believe that the overall population of persons without nationality in Poland is actually higher.  There is no legal definition of the term "stateless persons" so some of the asylum applicants or recognised refugees may have a nationality ascribed incorrectly.  Since 2022 the term "stateless person" is mentioned directly in the law on temporary protection and the Head of the Office for	

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				Foreigners issues temporary protection certificates to stateless	
				persons who resided in Ukraine (permanent residence permits).	6000 6 5 1 1 1 1 1 1 1 1
				When asked how is the fact of being stateless recognised in the	Written response of Office for Foreigners to HNLAC's inquiry.
				said procedure the Head of the Office for Foreigners provided the	
				following response: "Since there is no clear legal definition in the	
				Polish law of a stateless person, the Head of the Office for	
				Foreigners relied on art. 3 p. 2 of the Act on foreigners read with	
				art. 2 p 9 of the Act on international protection (auxiliary), when	
				establishing who can be considered as a stateless person. When	
				identifying if a person can be considered as stateless in practice	
				the Head of the Office for Foreigners considers travel and identity	
				documents issued by Ukrainian authorities."	
		Please provide any available figures for	As above.	There are no general statistics for stateless persons so there is no	Information on recognised refugees who are stateless, Office for
		stateless refugees and/or asylum-	EASO/EUAA, Practical guide on registration (2021):	case of over-reporting. Separate data sources quote the number of	Foreigners Migration Statistics: <a href="https://www.migracje.gov.pl">www.migracje.gov.pl</a>
		seekers and clarify if the State also	States should collect information from applicants for	stateless asylum seekers, recognised refugees, and persons with	
		counts these groups in figures for the	international protection about their nationality(ies)	other types of residence.	Information on asylum applications, Office for Foreigners:
		stateless population (i.e. to avoid	and potential lack of nationality. When registering	According to statistics published by the Office for Foreigners, in	www.udsc.gov.pl
		under/over-reporting).	families, it is important to collect this data for each	2022 there were eight applications for international protection	
			family member.	lodged by stateless people and 26 by people of undefined	www.migracje.gov.pl
				nationality. Three stateless people were granted refugee status.	UNHCR, Data portal:
					https://data.unhcr.org/en/situations/ukraine/location/10781
				According to the Office for Foreigners, as of 13 December 2022	
				there were 272 stateless persons with valid residence permits	https://www.strazgraniczna.pl/pl/granica/statystyki-
				including:	sg/2206,Statystyki-SG.html
				158 - permanent residence	
				43 - refugee status	Written reply of Office for Foreigners to HNLAC inquiry, dated
				34 - temporary residence	3.11.2022
				20 - tolerated stay	D. L. LINIUGD L. LINIUAGI C. C.
				9 - supplementary protection	Response by UNHCR to HNLAC's inquiry.
				6 - EU long-term residence	
				1 - humanitarian stay	
				1 - residence permit for a family member of EU citizen	
				20 page and with an determined maticallity, hold valid residence	
				28 persons with undetermined nationality held valid residence card, including:	
POP.1.g				_	
				17 - permanent residence 8 - tolerated stay	
				2 - supplementary protection	
				1 - temporary residence	
				1 temporary residence	
				According to the data provided by the Polish Border Guards,	
				between January and November 2022, 291 stateless persons	
				entered Poland, of whom 97 persons crossed the border from	
				Ukraine. Interestingly in this data collection the category used is	
				"stateless persons art. 1 of 1954 Convention" even though Poland	
				is not a State Party. Between January and September 2022, 15	
				stateless persons were apprehended for illegal border crossing.	
				The state of the s	
				Since 24 February 2022 8,43 million refugees from Ukraine	
				entered Poland. Not all of them remained in Poland and UNHCR	
				statistics indicate that 1,529,355 persons registered for temporary	
				protection in Poland as of November 2022.12.16.	
				Since 24 February 2022, 1,682 Ukrainian nationals applied for	
				international protection in Poland (understood as refugee status	
				and supplementary protection but excluding temporary	
				protection) in Poland. As of 13 December 2022, the Head of the	
				Office for Foreigners does not have statistical data allowing to say	
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				how many stateless persons came from Ukraine. In a written reply to HNLAC's inquiry, the Head of Office indicated that since 24 February 2022, 7 persons considered as stateless and 24 people of unknown nationality applied for international protection (as of 13 December 2022). Full data for 2022 shows that there were 7 stateless and 28 persons with undefined nationality who applied for protection (refugee status in Poland) throughout the year.  According to the information provided to HNLAC by the Head of the Office for Foreigners (email 3.11.2022), as of 2 November 2022, 36 stateless persons that came to Poland from Ukraine received a temporary protection certificate.  According to information from UNHCR, since the outbreak of the war in Ukraine on 24 February 2022 and until 31 December 2022, 62 stateless persons and 26 persons with undetermined nationality from Ukraine were granted temporary protection in	
POP.2.a	Stateless in detention data	Does the State record and publish figures on stateless people held in immigration detention? If yes, please provide.	UNHCR, Global Action Plan to End Statelessness 2014-24 (2014): Improve quantitative and qualitative data on stateless populations. CEDAW, Gen. Rec. 32 (2014): State parties should gather, analyse and make available sexdisaggregated statistical data and trends. ISI, The World's Stateless (2014): States should strengthen measures to count stateless persons on their territory. Equal Rights Trust, Guidelines (2012): States must identify stateless persons within their territory or subject to their jurisdiction as a first step towards ensuring the protection of their human rights. Council of the European Union, Conclusions on Statelessness (2015): Recognise the importance of exchanging good practices among Member States concerning the collection of reliable data on stateless persons as well as the procedures for determining statelessness.	Poland.  This information is not publicly available. The Border Guard is the agency responsible for managing immigration detention (guarded centre for foreigners) but does not publish statistical data about the nationality of the detainees. Information about the nationality and/or country of origin is however collected and processed, and it is possible to receive this information upon a formal request.  The HNLAC has submitted an information request and from the Border Guard reply it follows that 1 stateless person was placed in detention in 2022 (41 days of detention), no alternative measures for stateless persons were ordered, while 31 persons with undetermined nationality were detained and alternatives to detention were ordered in relation to 1 person with undetermined nationality.  No stateless persons were released from detention due to unreturnability and 1 person with undetermined nationality was released due to unreturnability.  The Border Guard also replied that there are no official guidelines for establishing statelessness or undetermined nationality for the purposes of data collection, prolonging detention and issuing return decisions and carrying out return process.	ENS, 2015, Protecting stateless persons from arbitrary detention in Poland: <a href="http://www.statelessness.eu/resources/protecting-stateless-persons-arbitrary-detention-poland">http://www.statelessness.eu/resources/protecting-stateless-persons-arbitrary-detention-poland</a> Response from the Border Guard to an information request submitted by HNLAC.
POP.2.b		Does the State record and publish figures on people released from immigration detention due to unremovability? If yes, please provide.	As above	This information is not publicly available.	

# Statelessness Determination and Status

Item	Subtheme	Question	International Norms & Good Practice	Answer	Source
SDS.1.a	Definition of a stateless person	Is there a definition of a stateless person in national law? Do the definition and exclusion provisions align with the 1954 Convention? Please provide details.	1954 Convention: Articles 1(1) & 1(2).	There is no legal definition of a stateless person in Polish national law.	
SDS.2.a	Training	Is there training to inform different public authorities about statelessness? If yes, please provide details (e.g. who provides training to whom/how often?)	UNHCR Executive Committee, Conclusion No. 106 (LVII) (2006): Requests UNHCR to actively disseminate information and, where appropriate, train government counterparts on appropriate mechanisms for identifying, recording, and granting a status to stateless persons.	There are no such dedicated trainings available to governmental bodies and public officials.	
SDS.2.b		Is there training for judges and lawyers on statelessness? If yes, please provide details (e.g. provider, frequency).	UNHCR, Good Practices Papers – Action 6 (2020): Officials who may be in contact with stateless persons need to be trained to identify potential applicants for statelessness status and refer them to appropriate channels.  UNHCR, Geneva Conclusions (2010): It is recommended that States provide specialised training on nationality laws and practices, international standards and statelessness to officials responsible for making statelessness determinations.	There is no systematic judicial training nor training for lawyers on statelessness available in Poland. To date the only such trainings were organised by the Halina Niec Legal Aid Center in cooperation with ENS (trainings for Border Guard officials and Office for Foreigners staff).	Halina Niec Legal Aid Center: www.pomocprawna.org
SDS.3.a	Existence of a dedicated SDP	Which of the following best describes the situation in your country? Choose only one and then proceed to question indicated.  1. There is a dedicated statelessness determination procedure (SDP) established in law, administrative guidance, or judicial procedure, leading to a dedicated statelessness status (answer Question SDS.3.b. and proceed to Question 4a).  2. There is no dedicated SDP leading to a dedicated statelessness status, but there are other procedures in which statelessness can be identified (e.g. partial SDPs with no status/rights attached, residence permit or naturalisation applications, refugee status determination, ad hoc procedures, etc.), or other routes through which stateless people could regularise their stay and/or access their rights (answer Question SDS.3.b. and proceed to Question 10a).  3. There is a dedicated statelessness status but no formal procedure for determining this (answer Question	UNHCR, Handbook on Protection (2014): It is implicit in the 1954 Convention that States must identify stateless persons to provide them appropriate treatment to comply with their Convention commitments.  UNHCR, Good Practices Papers — Action 6 (2020): Establishing a statelessness determination procedure is the most efficient means for States Parties to identify beneficiaries of the Convention.	Group 2 - There is no dedicated SDP but there are other administrative procedures in which statelessness can be identified.	

	S.3.b. and proceed to Question			
15a	a).			
Doe	es the State offer a temporary form	EU Temporary Protection Directive (2001)	The Polish authorities state that all those fleeing the conflict from	Act of 13 June 2003 on Granting Protection to Foreigners within
	protection to stateless people and	EU Council Implementing Decision (2022)	Ukraine may enter Poland. However, there have been reports of	the Territory of the Republic of Poland, Journal of Laws 2003, item
	ople at risk of statelessness from	establishing the existence of a mass influx of	discrimination on both the Ukrainian side of the border.	1176:
	raine?	displaced persons from Ukraine & European	Undocumented people are allowed to enter, but face delays as	https://isap.sejm.gov.pl/isap.nsf/download.xsp/WDU2003128117
Plea	ase describe any barriers for	Commission, Operational guidelines	they must undergo identity checks and may be detained for this	6/U/D20031176Lj.pdf(PL)
	teless people or people at risk of	ENS, Briefings on access to protection for stateless	purpose.	
	telessness in accessing the territory	<u>people fleeing Ukraine</u> : Everyone fleeing the war in		Act of 12 March 2022 on Assistance for Ukrainian Nationals in
	receiving protection (e.g. for people	Ukraine should be guaranteed access to the	On 12 March 2022 the Polish Parliament passed the Act on	Connection With the Armed Conflict on the Territory of that
	o cannot fulfil eligibility	territory. European countries must extend	Assistance for Ukrainian Nationals in Connection With the Armed	Country (so called "Special Act on Ukraine"):
-	quirements in line with the EU	temporary forms of protection to all stateless people	Conflict on the Territory of that Country (so called "Special Act on	https://isap.sejm.gov.pl/isap.nsf/download.xsp/WDU2022000058
	mporary Protection Directive, if	and those with undetermined nationality who	Ukraine"). This act is an implementation of the EU Decision	<u>3/U/D20220583Lj.pdf</u>
app	plicable).	cannot meet current eligibility requirements, due to their statelessness or documentation status. Lack of	2022/382 of 4 March 2022 establishing the existence of a mass influx of displaced persons from Ukraine within the meaning of	Function Nationals on Statelessans Deland, Information for
		documentation should not prevent access to	Article 5 of Directive 2001/55/EC, and having the effect of	European Network on Statelessness, Poland: Information for stateless people and those at risk of statelessness fleeing Ukraine
		international protection or other forms of	introducing temporary protection. The Polish Special Act on	(April 2022):
		protection.	Ukraine only implements the TPD in relation to Ukrainian nationals	https://www.statelessness.eu/sites/default/files/2022-
		p. 0.000.00	and their spouses (irrespective of nationality) and Ukrainians	09/ENS Country briefing-Poland.pdf
			holding Pole's Card, their spouses and minor children (irrespective	<u></u>
			of their nationality). Non-Ukrainian children of a Ukrainian national	Response by UNHCR to HNLAC's inquiry.
Temporary			(one who does not have a Pole's Card) are not covered by the	
SDS.3.b protection for			scope of this act however.	
people fleeing				
war			Ukrainian nationals can benefit from protection through a simple	
			process of registration for a special ID number: PESEL-UKR. A	
			digital app - Diia.pl serves as a digital residence card to confirm	
			their status.	
			Townsers a protection in relation to other enterprise of nersons	
			Temporary protection in relation to other categories of persons (third-country nationals and stateless people) included in the EU	
			Council Decision, is granted in Poland based on a procedure	
			regulated in the Act on Granting Protection To Foreigners. Persons	
			covered by these acts can apply for a certificate confirming they	
			are TPD beneficiaries. The certificate is issued by the Office for	
			Foreigners.	
			Since the outbreak of the war in Ukraine on 24 February 2022,	
			until 31 December 2022, 62 stateless persons and 26 persons with	
			undetermined nationality from Ukraine were granted temporary	
			protection in Poland.	
			The statutory conditions for stateless and third-country nationals	
			to be granted temporary protection are very stringent.	

Temporary protection is available to stateless persons married to Ukrainian nationals (under the Special Act on Ukraine) and to those falling under of the two categories:

 stateless persons who can prove that before 24 February 2022, they were legally residing in Ukraine on the basis of a valid permanent residence permit issued in accordance with Ukrainian law and are unable to return to their country or region of origin in safe conditions,

– stateless persons (and their family members) who, before 24 February 2022, enjoyed international protection or equivalent national protection in Ukraine.

There are at least 2 problematic issues preventing many stateless persons from Ukraine from applying for temporary protection in Poland:

- 1. There is a risk that interpretation of statelessness by the Polish Office for Foreigners responsible for the TPD procedure in their cases may be inconsistent. As mentioned before, the application of the term "statelessness" has been inconsistent in the past and thus there is a risk of applying it in an unjustifiably strict manner, narrowing down the category of eligible persons. The biggest risk is that statelessness here will be understood as tantamount to holding an officially recognised status of a stateless person as Ukraine has introduced a statelessness identification procedure shortly before the war (May 2021). It should be noted however, that for the purposes of the TPD procedure, statelessness may be established independently, by the Polish Office for Foreigners, as a legally relevant fact in this process. The standard of fair procedure can only be met however if a uniform definition of statelessness is applied and interpreted in line with international law.
- 2. Another problem lies in the requirement to demonstrate that the stateless person was legally residing in Ukraine on the basis of a valid permanent residence permit. Though stateless population in Ukraine is large, the statelessness identification procedure has only recently been introduced. Many stateless persons and persons at risk of statelessness remain unidentified and many lack adequate documentation. Such persons would be unable to demonstrate the above condition and as a result would be unable to benefit from temporary protection. The low number of stateless persons applying for temporary protection in Poland may therefore be due to the fact that many of them would be unable to fulfil the statutory requirements even though Ukraine was the country of their former habitual residence, they cannot safely return to Ukraine, and they have no other State that would take them back.
- 3. In order to benefit from temporary protection, people fleeing Ukraine must register on a PESEL database. Registration is made upon a written request in a simplified procedure, where personal data (including nationality) can be established based on copies of documents or in some cases in lack of documents even based on oral statements. Therefore it is not known how many persons that registered for PESEL may have been considered Ukrainian nationals, even though they are actually stateless.

				As of 13 December 2022 1,294 certificates of temporary protection were issued.  Since there is no clear legal definition in the Polish law of a stateless person, the Head of the Office for Foreigners relied on art. 3 p. 2 of the Act on foreigners read with art. 2 p 9 of the Act on international protection (auxiliary), when establishing who can be considered as a stateless person. When identifying if a person can be considered as stateless in practice the Head of the Office for Foreigners considers travel and identity documents issued by Ukrainian authorities).	Written reply from the Head of the Office for Foreigners to a formal request for information submitted by HNLAC
SDS.10.a	Procedures in which statelessness can be identified and other routes to regularisation (Group 2)	If there is no dedicated SDP leading to a statelessness status, are there any procedures in which statelessness can be identified (e.g. partial SDPs with no status/rights attached, residence permit or naturalisation applications, refugee status determination, ad hoc procedures, etc.)?	ENS (2013): For SDPs to be effective, the determination must be a specific objective of the mechanism in question, though not necessarily the only one.  ECtHR, Hoti v. Croatia (2018): [the State has a] positive obligation to provide an effective and accessible procedure or a combination of procedures enabling the applicant to have the issues of [their] further stay and status determined.	Statelessness may come up as a legally relevant fact in many proceedings requiring the determination of nationality, but none of them is tailored to make a determination of statelessness nor lead to protection on the grounds of statelessness. These procedures include primarily:  1. International protection procedure  2. Return proceedings as these typically include a component of identification, including nationality assessment and determining the country of origin/return. In the case of stateless persons, return proceedings may result in granting a residence permit for humanitarian reasons (if additional, specific conditions are met) or in a tolerated stay permit (in case of unreturnability).  3. Regularisation proceedings may also be of relevance but have limited scope.  4. Amnesty proceedings for undocumented stateless persons but these are not accessible on a regular basis.	Act on Foreigners of 12 December 2013, Journal of Laws, 2013, Item 1650: <a href="http://www.bip.udsc.gov.pl/ustawy">http://www.bip.udsc.gov.pl/ustawy</a> (PL)  Act of 13 June 2003 on Granting Protection to Foreigners within the Territory of the Republic of Poland, Journal of Laws 2003, item 1176: <a href="https://isap.sejm.gov.pl/isap.nsf/download.xsp/WDU20031281176/U/D20031176Lj.pdf">https://isap.sejm.gov.pl/isap.nsf/download.xsp/WDU20031281176/U/D20031176Lj.pdf</a> (PL)  NB: available translated versions of these acts are not in line with the currently binding versions.
SDS.10.b		Are there any other routes through which stateless people could regularise their stay and/or access their rights without their statelessness being identified or determined?	UNHCR, Handbook on Protection (2014): It is implicit in the 1954 Convention that States must identify stateless persons to provide them appropriate treatment to comply with their Convention commitments.	It is possible to regularise stay in Poland if a person is identified as unreturnable during return proceedings - even if this identification does not entail identification of statelessness. In such a case a permit for tolerated stay may be issued, provided that it has been established that the country of former habitual residence will not accept the returnee. A permit for tolerated stay regularises the stay of the foreigner in Poland but does not entitle them to cross the border. People with this type of permit are entitled to work without the need to obtain a permit. They have access to healthcare and social assistance. A person granted tolerated stay is obliged to report to the Commander in Chief of the Border Guard Division in their current place of residence, as well as notify of any change to place of residence.  A permit to stay may also be issued on humanitarian grounds if obliging the person to return:  1) may result only in them going to a country where, according to the Convention for the Protection of Human Rights and Fundamental Freedoms, drawn up in Rome on 4 November 1950:  a) their right to life, freedom and personal safety would be endangered or  b) they could be subjected to torture, inhuman or degrading treatment or punishing, or c) they could be deprived of the right to a fair trial or punished without legal basis, or 2) would breach their right to family or private life, as defined by the regulations of the Convention for the Protection of Human Rights and Fundamental Freedoms, drawn up in Rome on 4 November 1950, or 3) would breach the child's rights, defined in the Convention on the Rights of a Child, adopted by the General Assembly of the	Act on Foreigners of 12 December 2013, Journal of Laws, 2013, Item 1650:  http://isap.sejm.gov.pl/isap.nsf/download.xsp/WDU20130001650 /U/D20131650Lj.pdf(PL)  Act of 13 June 2003 on Granting Protection to Foreigners within the Territory of the Republic of Poland, Journal of Laws 2003, item 1176: https://isap.sejm.gov.pl/isap.nsf/download.xsp/WDU2003128117 6/U/D20031176Lj.pdf(PL)

				United Nations on 20 November 1989, and thus substantially pose a threat to their psychophysical development.	
SDS.11.a	Access to procedures (Group 2)	Please provide details on how statelessness may be identified in other procedures, which authority is competent to examine and/or identify statelessness and evaluate appropriateness to the national context.	UNHCR, Handbook on Protection (2014): States may choose between a centralised procedure or one that is conducted by local authorities. Centralised procedures are preferable as they are more likely to develop the necessary expertise.  UNHCR, Good Practices Papers — Action 6 (2020): It is important that examiners develop expertise while ensuring that the procedures are accessible. Efficient referral mechanisms should be established, while officials who may be in contact with stateless persons need to be trained to identify potential applicants for statelessness status and refer them to appropriate channels.	The identification of statelessness is part of the more general identification process and the assessment of nationality. There are no legally set criteria for this process and they are understood as technical steps taken by the authorities aimed at ensuring that the administrative proceedings may be continued. In order to determine the nationality/statelessness of a person in such proceedings (listed in SDS.10.a.), all available sources of information and all available evidence is examined as well as the applicable nationality laws of the declared country of origin.  The competent authority depends on the type of procedure: the international protection procedure is run by a centralised body (Office for Foreigners); the regularisation procedures and return proceedings are run locally by the Voivode's Office (for the former) and the Commander in Chief of the relevant Border Guard division (the latter). However, there are no dedicated procedures that would be conducted with the sole aim of identifying statelessness.	National Contact Point to the European Migration Network in Poland, Establishing Foreigners' Identity for International Protection. Challenges and Practices (2013), available in English at: https://ec.europa.eu/home-affairs/sites/homeaffairs/files/what-we-do/networks/european migration network/reports/docs/emn-studies/establishing-identity/20a. poland national report establishing identity for international protection final en oct2012 en.pdf  Act on Foreigners of 12 December 2013, Journal of Laws, 2013, Item 1650: http://isap.sejm.gov.pl/isap.nsf/download.xsp/WDU20130001650 /U/D20131650Lj.pdf(PL)  Act of 13 June 2003 on Granting Protection to Foreigners within the Territory of the Republic of Poland, Journal of Laws 2003, item 1176: https://isap.sejm.gov.pl/isap.nsf/download.xsp/WDU2003128117 6/U/D20031176Lj.pdf(PL)
SDS.11.b		Are there obligations in law on authorities to consider a claim of statelessness?	UNHCR, Good Practices Papers – Action 6 (2020): Access to the procedure must be guaranteed. EASO/EUAA, Practical guide on registration (2021): Determining if applicants are stateless is essential when assessing the need for international protection. At registration, it is vital to collect information and detect possible cases of statelessness, but it is not appropriate to determine a person's statelessness at the registration stage. Statelessness determination should be carried out only by a competent decision-making authority at an appropriate point in time following the final assessment of an asylum claim.	Not applicable.	
SDS.11.c		Are there clear, accessible instructions for stateless people on how to claim their rights under the 1954 Convention and/or be identified as stateless?	1954 Convention UNHCR, Handbook on Protection (2014): For procedures to be fair and efficient, access must be ensured (dissemination of info, targeted info campaigns, counselling on the procedures, etc.). UNHCR, Good Practices Papers — Action 6 (2020): Information on the procedure and counselling services must be available to potential applicants in a language they understand.	Not applicable.	
SDS.11.d		Is there cooperation between agencies that may have contact with stateless people?	UNHCR, Good Practices Papers – Action 6 (2020): Cooperation between actors working on statelessness and the various government agencies involved in determining statelessness is good practice.	The authorities responsible for carrying out administrative procedures in the case of stateless persons (protection or return proceedings) cooperate with the Border Guard for the identification of the person and their nationality.	National Contact Point to the European Migration Network in Poland, Establishing Foreigners' Identity for International Protection. Challenges and Practices (2013), available in English at: <a href="https://ec.europa.eu/home-affairs/sites/homeaffairs/files/what-we-do/networks/european_migration_network/reports/docs/emn-studies/establishing-identity/20a.poland_national_report_establishing_identity_for_international_protection_final_en_oct2012_en.pdf">https://ec.europa.eu/home-affairs/sites/homeaffairs/files/what-we-do/networks/european_migration_network/reports/docs/emn-studies/establishing-identity/20a.poland_national_report_establishing_identity_for_international_protection_final_en_oct2012_en.pdf</a>
SDS.12.a	Assessment (Group 2)	Who has the burden of proof when determining or identifying statelessness (in law and practice)?	UNHCR, Handbook on Protection (2014): The burden of proof is in principle shared (both applicant and examiner must cooperate to obtain evidence and establish the facts).	There is no 'statelessness status' in Polish law, but in the process of identification, which includes the assessment of nationality, the burden of proof is shared between the individual and the authorities. As it follows from the Polish Code on Administrative Procedure, in principle the burden of proof in administrative	Code of Administrative Procedure, Act of 14 June 1960 Journal of Laws 1960 No. 30, item 168: <a href="http://prawo.sejm.gov.pl/isap.nsf/DocDetails.xsp?id=WDU199708">http://prawo.sejm.gov.pl/isap.nsf/DocDetails.xsp?id=WDU199708</a> 90555 (PL

	1	LIMITION Conditions Designs Action (2020).	and the second s	
		UNHCR, Good Practices Papers – Action 6 (2020):	proceedings rests with the competent authority, but the applicant	
		SDPs must take into consideration the difficulties	also enjoys the right to participate in evidence proceedings.	
		inherent in proving statelessness.		
		<u>UNHCR, Geneva Conclusions (2010)</u> : In statelessness		
		determination procedures, the burden of proof		
		should therefore be shared between the applicant		
		and the authorities responsible for making the		
		determination. Individuals must cooperate to		
		establish relevant facts. The burden should shift to		
		the State if an individual can demonstrate they are		
		not a national, on the basis of reasonably available		
		· · · · · · · · · · · · · · · · · · ·		
		evidence.		
		ECtHR, Hoti v. Croatia (2018): State has responsibility		
		to at least share the burden of proof with the		
		applicant when establishing the fact of statelessness.		
	What is the standard of pro	oof to <u>UNHCR, Handbook on Protection (2014)</u> : States are	There is no specific set standard of proof to evidence	Code of Administrative Procedure, Act of 14 June 1960 Journal
	evidence statelessness?	advised to adopt the same standard of proof as in	statelessness. Statelessness may be identified as a result of	of Laws 1960 No. 30, item 168:
		refugee status determination ('reasonable degree').	identification and nationality assessment within other	http://prawo.sejm.gov.pl/isap.nsf/DocDetails.xsp?id=WDU199708
		UNHCR, Good practices in nationality laws (2018):	protection/migration/return procedures.	90555 (PL
		The standard of proof should be in keeping with the	processory grant of processors	
		humanitarian objectives of statelessness status		
SDS.12.b		determination and the inherent difficulties of		
303.12.0				
		proving statelessness in the likely absence of		
		documentary evidence.		
		ECtHR, Hoti v. Croatia (2018): If statelessness is a		
		relevant factor in the context of access to human		
		rights, the standard of proof when determining the		
		status of statelessness cannot be too high.		
	Is there clear guidance for	decision ENS (2013): Determining authorities can benefit	There are no such guidelines prescribed by law. The process of	
	makers on how to identify	or from concrete guidance that sets clear benchmarks	identification, which includes the assessment of nationality, is	
SDS.12.c	determine statelessness (ir		•	
	sources of evidence and pr		procedures.	
	for evidence gathering, etc		procedures.	
	Is free legal aid available to		Free legal aid (state funded) is provided at the appeal stage of the	Act of 13 June 2003 on Granting Protection to Foreigners within
			international protection procedure and at the judicial review stage	_
	people generally?	should have access to legal counsel; where free legal		the Territory of the Republic of Poland, Journal of Laws 2003, item
		assistance is available, it should be offered to	of administrative proceedings. There is no such legal aid granted	1176:
	Procedural	applicants without financial means.	by the State in return proceedings and at present such aid is	https://isap.sejm.gov.pl/isap.nsf/download.xsp/WDU2003128117
SDS.13.a s	safeguards	ENS (2013): If state funded legal aid is available, it	provided by NGOs only to a limited extent.	6/U/D20031176Lj.pdf(PL)
(0	Group 2)	should be provided to stateless claimants. If there is		
		no state funded legal aid but asylum claimants can		
		access free legal aid free of charge, the same level of		
		access should be provided to stateless people.		
	Is free interpreting availabl		An interpreter is provided free of charge in return proceedings and	Act on Foreigners of 12 December 2013, Journal of Laws, 2013,
	stateless people?	assistance with interpretation/translation [is]	international protection proceedings whenever necessary.	Item 1650:
	stateless people.	essential.	Written justifications (reasons) of decisions denying protection or	http://isap.sejm.gov.pl/isap.nsf/download.xsp/WDU20130001650
		ENS (2013): Assistance should be available for	obliging to return are only in Polish.	/U/D20131650Lj.pdf(PL)
		translation and interpretation.	oblighing to return are only in Polish.	[O/DZ0131030L].pui(FL)
CDC 13 L		translation and interpretation.		Act of 12 June 2002 on Creating Dustocking to Females and Miles
SDS.13.b				Act of 13 June 2003 on Granting Protection to Foreigners within
				the Territory of the Republic of Poland, Journal of Laws 2003, item
				1176:
				https://isap.sejm.gov.pl/isap.nsf/download.xsp/WDU2003128117
				6/U/D20031176Lj.pdf(PL)
	Are there other procedura	Il safeguards <u>UNHCR, Handbook on Protection (2014)</u> : States are	Poland has no separate procedure dedicated to establishing	Act on Foreigners of 12 December 2013, Journal of Laws, 2013,
	in place in procedures the		statelessness. Statelessness may be determined as a legally	Item 1650:
	stateless people may		relevant fact in the course of other decisions, related to	http://isap.sejm.gov.pl/isap.nsf/download.xsp/WDU20130001650
SDS.13.c	stateless people may		regularisation of stay or granting of protection. These are the	/U/D20131650Lj.pdf(PL)
355.15.0	or regularise their stay (e.		administrative procedures that have common safeguards in place:	[S] = STOTO CEIPMIN [1 E]
	given in writing with reason	9,	daministrative procedures that have common safeguards in place.	Act of 13 June 2003 on Granting Protection to Foreigners within
	given in wilding with least		All designes in the regularization procedure international	_
		appropriate to allow the proceedings to last up to 12	All decisions in the regularisation procedure, international	the Territory of the Republic of Poland, Journal of Laws 2003, item

an interview, time limit, right of appeal, audits in decision-making, etc.)?	months. An effective right to appeal against a negative first instance decision is an essential safeguard in an SDP.	protection procedure, and return procedure are delivered in writing with reasons for the decision included.	1176: <a href="https://isap.sejm.gov.pl/isap.nsf/download.xsp/WDU2003128117">https://isap.sejm.gov.pl/isap.nsf/download.xsp/WDU2003128117</a> 6/U/D20031176Lj.pdf(PL)
		There is a right of appeal (two-instance procedure) and the right to pursue judicial review.	Code of Administrative Procedure, Act of 14 June 1960 Journal
		Interviewing the applicant in the international protection procedure is mandatory (except for manifestly unfounded	of Laws 1960 No. 30, item 168: <a href="http://prawo.sejm.gov.pl/isap.nsf/DocDetails.xsp?id=WDU199708">http://prawo.sejm.gov.pl/isap.nsf/DocDetails.xsp?id=WDU199708</a> <a href="http://prawo.sejm.gov.pl/isap.nsf/DocDetails.xsp?id=WDU199708">http://prawo.sejm.gov.pl/isap.nsf/DocDetails.xsp?id=WDU199708</a> <a href="http://prawo.sejm.gov.pl/isap.nsf/DocDetails.xsp?id=WDU199708">http://prawo.sejm.gov.pl/isap.nsf/DocDetails.xsp?id=WDU199708</a>
		applications). There is no obligation to interview in return proceedings nor in the regularisation proceedings. Any legally	(1 -)
		relevant fact should be disclosed during the interview.	
		There are statutory time-limits established in these procedures but these time-limits may be extended in case of complicated cases,	
Are there any rights granted to	UNHCR, Handbook on Protection (2014): The status	and in practice they are often are.  Identification of a person as stateless in Poland does not result in	Act on Foreigners of 12 December 2013, Journal of Laws, 2013,
stateless people on the basis of their statelessness? If yes, please provide	granted to a stateless person in a State Party must reflect international standards. Although the 1954	automatic permission to stay nor rights. If a person is identified as unreturnable during return proceedings a permit for tolerated stay	Item 1650: http://isap.sejm.gov.pl/isap.nsf/download.xsp/WDU20130001650
details.	Convention does not explicitly require States to grant a person determined to be stateless a right of	may be issued, provided that it has been established that the country of former habitual residence will not accept the returnee.	/U/D20131650Lj.pdf(PL)
	residence, granting such permission would fulfil the object and purpose of the treaty.	A permit for tolerated stay regularises the stay of the foreigner in Poland but does not entitle them to cross the border. People with	Act of 13 June 2003 on Granting Protection to Foreigners within the Territory of the Republic of Poland, Journal of Laws 2003, item
		this type of permit are entitled to work without the need to obtain a permit. They have access to healthcare and social assistance. A	1176: https://isap.sejm.gov.pl/isap.nsf/download.xsp/WDU2003128117
		person granted tolerated stay is obliged to report to the Commander in Chief of the Border Guard Division in their current place of residence, as well as notify of any change to place of	6/U/D20031176Lj.pdf(PL)
		residence.	
		A permit to stay may also be issued on humanitarian grounds if obliging the person to return:	
SDS.14.a Protection (Group 2)		1) may result only in them going to a country where, according to the Convention for the Protection of Human Rights and	
		Fundamental Freedoms, drawn up in Rome on 4 November 1950:  a) their right to life, freedom and personal safety would be	
		endangered or b) they could be subjected to torture, inhuman or degrading treatment or punishing, or	
		c) they could be forced to work, or d) they could be deprived of the right to a fair trial or punished	
		without legal basis, or 2) would breach their right to family or private life, as defined by	
		the regulations of the Convention for the Protection of Human Rights and Fundamental Freedoms, drawn up in Rome on	
		4 November 1950, or 3) would breach the child's rights, defined in the Convention on	
		the Rights of a Child, adopted by the General Assembly of the United Nations on 20 November 1989, and thus substantially pose a threat to their psychophysical development.	
Are stateless people otherwise able to access their rights under the 1954	1954 Convention UNHCR, Handbook on Protection (2014): The status	There is no "statelessness status" in Poland. Access to the rights listed is conditional upon residence status. Stateless persons who	Act on Foreigners of 12 December 2013, Journal of Laws, 2013, Item 1650:
Convention? Please state whether stateless people can access:	granted to a stateless person in a State Party must reflect international standards. It is recommended	received a certain type of permit to reside in Poland enjoy the bundle of rights linked to this type of permit. There is no special	http://isap.sejm.gov.pl/isap.nsf/download.xsp/WDU20130001650 /U/D20131650Lj.pdf (PL)
SDS.14.b - right to reside - travel document	that States grant recognised stateless people a residence permit valid for at least two years,	treatment afforded to them on the sole basis of their statelessness. As stipulated in the section above, stateless persons	Act of 13 June 2003 on Granting Protection to Foreigners within
- work - healthcare	although longer permits, such as five years, are preferable in the interests of stability. Permits	in Poland often cannot access "regular" types of residence permits but they can qualify to receive a permit for tolerated stay or a	the Territory of the Republic of Poland, Journal of Laws 2003, item 1176:
- social security - education	should be renewable. States parties are encouraged to facilitate the reunification of those with	permit to stay on humanitarian grounds.	https://isap.sejm.gov.pl/isap.nsf/download.xsp/WDU2003128117 6/U/D20031176Lj.pdf (PL)

housing recognised statelessness status with their spouses Stateless persons staying irregularly on the territory of Poland do family reunification and dependents. The right to work, access to not have the right to work. Stateless persons who received right to vote. healthcare and social assistance, as well as a travel tolerated stay or permission to stay on humanitarian grounds are [Section complete, proceed to DET] document must accompany a residence permit. entitled to work in Poland without the need to apply for a work permit. The 2004 Act on Social Assistance stipulates that foreigners with tolerated stay are only eligible for certain forms of assistance including meals and shelter, necessary clothing and designated benefits for vital livelihood needs, including medicine and others. Some additional assistance is available for those stateless who were granted a permit to stay based on humanitarian grounds (among others, monthly allowance 500 PLN per child). Stateless persons who received tolerated and humanitarian stay have access to public healthcare under the same conditions and scope as Polish citizens. Stateless persons staying irregularly can only enjoy healthcare as medical rescue in emergency situations. The Polish Act on Foreigners provides for two distinct types of travel documents that may be issued to foreigners: a Polish travel document for a foreigner (Article 252) and a temporary Polish travel document for a foreigner (Article 267). A Polish travel document is issued, as a rule, to foreigners with permanent residence permits, while a temporary Polish travel document is issued, as a rule, to foreigners with residence permits issued by the Polish consular authorities. Neither can be issued to a person with a permit for tolerated stay. The Polish travel document for a foreigner and the temporary Polish travel document may be issued to a person granted permit to say on humanitarian ground. As for the duration of residence types available to stateless persons - the decision giving consent for tolerated stay does not have any time limit. The consent is valid as long as the conditions for issuing it still apply. The same rule applies to humanitarian status. These permits are associated with certain documents, proving residence status, which must be renewed over time. 1) Humanitarian stay: a residence card valid for 2 years may be issued by the Border Guard. Fingerprints must be provided, and the document collected in person (if over 13 years). It can be renewed before it expires. Whilst valid, the residence card confirms the holder's identity and authorises them to cross the border multiple times without the need for a visa (if they also hold a travel document). 2) Tolerated stay: the Border Guard issues a document entitled 'permit for tolerated stay', which confirms the holder's identity (not nationality) but does not entitle the holder to cross the border. It is valid for 2 years and can be renewed before expiry. Fingerprints are required and the document must be collected in person (if over 13 years). People with a permit for tolerated or humanitarian stay are entitled to work without the need to obtain a permit. They have access to healthcare and social assistance. A person granted tolerated stay is obliged to report to the Commander in Chief of the Border Guard Division in their current place of residence, as well as notify of any change to place of residence.

People with a permit for humanitarian stay are eligible for family reunification, while those with a tolerated stay are not. Neither of these categories of permits allows the holder to enjoy the right to vote in elections in Poland.
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# Detention

Item Subtheme Question		International Norms & Good Practice	Answer	Source
Please provide whether immediate powers are please applied in provide alternatives to considered.  Please provide if available, read and sources of	ride a brief overview of amigration detention provided for in law and practice, and whether is to detention are ride the legal source(s) and, refer to other publications is of information about the and practice on in detention.	ICCPR: Article 9 ECHR: Article 5 EU Return Directive: Article 15 UNHCR, Handbook on Protection (2014): Detention is a measure of last resort and can only be justified where other less invasive or coercive measures have been considered and found insufficient. UN General Assembly (2009): Calls upon all States to adopt alternative measures to detention. HRC, Report of the Special Rapporteur (2012): The obligation to always consider alternatives before resorting to detention should be established by law. International Detention Coalition (2015): Immigration detention should be used only as a last resort in exceptional cases after all other options have been shown to be inadequate in the individual case.	According to Polish law, a foreigner may be placed in detention only on the basis of a court decision delivered in writing. The relevant principles are prescribed within the Act on Foreigners and the Code of Criminal Procedure. The application for placing a foreigner in detention or prolongation of detention is submitted by the Border Guard.  According to the Act on Foreigners, immigration detention can be ordered in the following situations:  1. it is probable that a return decision without a possibility of voluntary departure period will be issued;  2. a return decision without a possibility of voluntary departure period has been issued;  3. the foreigner has not left Poland within the voluntary departure period and his immediate removal is not possible;  4. it is necessary to ensure transfer of a person to a non-EU or Schengen country, under the EU Dublin Regulation or based on international agreement and an immediate transfer is not feasible;  5. the foreigner does not comply with the duties imposed on him by the decision ordering alternatives to detention.  Additionally the Border Guards release a person from detention when the ground for detention is no longer valid. The person is also released when granted a tolerated stay permit, which can be issued on the basis that enforcing a return order is not legally or factually possible.  If the foreigner has lodged an application for international protection, detention is permissible in the following situations:  1. when it is necessary to establish their identity;  2. in order to collect information necessary to determine the reasons on which the application for international protection is based where this information could not be obtained in the absence of detention, in particular when there is a high risk of absconding;  3. if the foreigner is in pre-removal detention in accordance with the EU Returns Directive and the foreigner had the opportunity to apply for protection before and it can be substantiated that the application for international protection is	Code of Criminal Procedure, Act of 6 June 1997, Journal of Laws Item 1997, Item 555: http://prawo.sejm.gov.pl/isap.nsf/DocDetails.xsp?id=WDU199708 90555 (PL)  Act on Foreigners of 12 December 2013, Journal of Laws, 2013, Item 1650: http://isap.sejm.gov.pl/isap.nsf/download.xsp/WDU20130001650 /U/D20131650Lj.pdf(PL)  Act of 13 June 2003 on Granting Protection to Foreigners within the Territory of the Republic of Poland, Journal of Laws 2003, item 1176: https://isap.sejm.gov.pl/isap.nsf/download.xsp/WDU2003128117 6/U/D20031176Lj.pdf (PL)  AlDA report on immigration detention in Poland: https://asylumineurope.org/reports/country/poland/detention-asylum-seekers/detention-conditions/place-detention/  Global Detention Project report on immigration detention in Poland: https://www.globaldetentionproject.org/countries/europe/poland and: https://www.globaldetentionproject.org/wp-content/uploads/2018/10/Immigration-Detention-in-Poland-October-2018-WEB.pdf  Article 401(5), Act on Foreigners of 12 December 2013, Journal of Laws, 2013, Item 1650: http://isap.sejm.gov.pl/isap.nsf/download.xsp/WDU20130001650 /U/D20131650Lj.pdf(PL)  Article 88(b)(2), Act of 13 June 2003 on Granting Protection to Foreigners within the Territory of the Republic of Poland, Journal of Laws 2003, item 1176: https://isap.sejm.gov.pl/isap.nsf/download.xsp/WDU2003128117 6/U/D20031176Lj.pdf(PL)  Sieniow, T. (2016), Report: Monitoring the use of alternatives to detention of foreigners in Poland: 2014–2015, The Rule of Law institute Foundation: http://jap.sejm.gov.pl/isap.nsf/download.xsp/WDU2003128117 6/U/D20031176Lj.pdf(PL)  Article 403, Act on Foreigners of 12 December 2013, Journal of Laws, 2013, Item 1650: http://isap.sejm.gov.pl/isap.nsf/download.xsp/WDU20130001650 /U/D20131650Lj.pdf(PL)  Office of the Ombudsperson, Situation of foreigners in guarded centres guarded centres in times of crisis on the border between Poland and Belarus, 2022:

			3.Has entered Poland during the period for which their data were entered to the list of undesirable foreigners in Poland or to Schengen Information System in order to refuse entry.  Analysis of the above-mentioned detention grounds indicates that they are in line with the standard of ECHR article 5(1)(f). The only doubt concerns the first of the enumerated grounds mentioning the probability of issuing a return decision without a possibility of voluntary departure period. The mere possibility of issuing such a decision seems an excessive interpretation of the premises of ECHR 5(1)(f).  According to the Act on Foreigners and the Act on Granting Protection, when deciding on a detention order in relation to a foreigner in international protection proceedings as well as in return proceedings, the court is obliged to consider non-custodial measures. There is no provision in either of these acts that explicitly establishes the rule that detention should be used as a measure of last resort.  There are several alternatives to detention prescribed in law. The Act on Foreigners provides for: regular reporting to the Border Guard, paying a bail, relinquishing travel documents, and/or residing in an indicated place of residence. The Act on Granting Protection lists the same measures, except for handling in the travel documents.  In 2022 the Ombudsman's Office issued a report describing harsh conditions in detention centres as well as a practice of "mass detention" by courts (upon no individual verification of each case).	https://bip.brpo.gov.pl/sites/default/files/2022- 06/Raport%20KMPT%20- Sytuacja%20cudzoziemców%20w%20ośrodkach%20strzeżonych%2 0w%20dobie%20kryzysu%20na%20granicy%20Polski%20i%20Biało rusi.pdf
DET.1.b	Does a proposed country of removal need to be identified before a person is detained for removal? Please describe the situation in law and in practice.	ICCPR: Repeated attempts to expel a person to a country that refuses to admit them could amount to inhuman or degrading treatment (Article 7).  ECHR, Auad v. Bulgaria (2011): In cases of detention with a view to deportation, lack of clarity as to the destination country could hamper effective control of the authorities' diligence in handling the deportation.  EU Return Directive: Any detention shall only be maintained as long as removal arrangements are in progress and executed with due diligence.	Detention for the purpose of removal can be ordered even where it is merely probable that a return decision without a possibility of voluntary departure period will be issued. A final assessment of the country of removal is thus not a precondition of ordering detention.	Article 403, Act on Foreigners of 12 December 2013, Journal of Laws, 2013, Item 1650:  http://isap.sejm.gov.pl/isap.nsf/download.xsp/WDU20130001650 /U/D20131650Lj.pdf(PL)
DET.1.c	Is there a clear obligation on authorities to release a person when there is no reasonable prospect of removal?	EU Return Directive: When it appears that a reasonable prospect of removal no longer exists, detention ceases to be justified and the person concerned shall be released immediately.  UN Working Group on Arbitrary Detention (2018): When the obstacle for identifying or removal of persons in an irregular situation from the territory is not attributable to them, the detainee must be released to avoid potentially indefinite detention from occurring, which would be arbitrary.  ECTHR, Auad v. Bulgaria (2011)  ECTHR, Mikolenko v. Estonia (2009)	If the competent authority leading the return procedure comes to the conclusion that removal is impossible, the person in question would be granted a permit for tolerated stay and released from detention.  An explicit safeguard obliging the relevant authority to release a foreigner in case "it appears that a reasonable prospect of removal no longer exists for legal or other considerations ()"[article 15(4) of the Return Directive] is not prescribed in relevant Polish law.  The Polish law provides that the Border Guards may release a person from detention centre upon establishing that "because of legal or factual reasons execution of return order is not possible".	Article 403, Act on Foreigners of 12 December 2013, Journal of Laws, 2013, Item 1650: <a href="http://isap.sejm.gov.pl/isap.nsf/download.xsp/WDU20130001650/U/D20131650Lj.pdf">http://isap.sejm.gov.pl/isap.nsf/download.xsp/WDU20130001650/U/D20131650Lj.pdf</a> (PL)

DET.2.a	Identification of statelessness	Is statelessness juridically relevant in decisions to detain? Please describe how (risk of) statelessness is identified and whether referral to an SDP is possible from detention.	ECtHR, Mikolenko v. Estonia (2009): Detention may only be justified as long as deportation proceedings are being conducted with due diligence.  UNHCR, Handbook on Protection (2014): Routine detention of individuals seeking protection on the grounds of statelessness is arbitrary.  CMW, General comment No. 5 (2021): States should avoid detaining migrants who have specific needs, which includes stateless persons. States should also be aware that stateless persons find themselves in a vulnerable situation, given that consular assistance and protection are unavailable due to their status. Statelessness determination procedures are essential, given that the lack of a country of nationality to be returned to leaves stateless persons at higher risk of arbitrary and indefinite detention.  Equal Rights Trust, Guidelines (2012): States must identify stateless persons within their territory or subject to their jurisdiction as a first step towards ensuring the protection of their human rights.  ICJ, Migration and International Human Rights Law (2014): The detention of stateless persons can never be justified when there is no active or realistic progress towards transfer to another State.	There are no explicit legal grounds determining the results of finding that the foreigner to be detained (or already placed in detention) is stateless. Identifying statelessness may however render the decision of removal unenforceable and thus lead to granting a permit for tolerated stay (and release from detention). There is no dedicated SDP.	Act on Foreigners of 12 December 2013, Journal of Laws, 2013, Item 1650:  http://isap.sejm.gov.pl/isap.nsf/download.xsp/WDU20130001650 /U/D20131650Lj.pdf(PL)
DET.2.b		Is there a definition of vulnerability in law? If yes, does it explicitly include statelessness? If not, please note whether statelessness is considered to be a factor increasing vulnerability.	PICUM, Preventing and Addressing Vulnerabilities in Immigration Enforcement Policies (2021): Statelessness should be explicitly included in the definition of vulnerability. Vulnerability should always be determined and assessed on an individual basis.	There is a definition of "persons with special needs" prescribed in the law (Act on Granting Protection to Foreigners).  Statelessness is a factor that can be relevant in granting a permit for tolerated stay or humanitarian stay but is not per se considered as a factor increasing vulnerability.	Act of 13 June 2003 on Granting Protection to Foreigners within the Territory of the Republic of Poland, Journal of Laws 2003, item 1176: <a href="https://isap.sejm.gov.pl/isap.nsf/download.xsp/WDU20031281176/U/D20031176Lj.pdf">https://isap.sejm.gov.pl/isap.nsf/download.xsp/WDU20031281176/U/D20031176Lj.pdf</a> (PL)
DET.2.c		Are individual vulnerability assessments carried out before a decision to detain (or soon after)?	ENS, Protecting Stateless Persons From Arbitrary Detention (2015): Arbitrary and disproportionately lengthy detention can ensue when the particular vulnerabilities of stateless people are not addressed. EU Return Directive: Article 16(3) EU Return Handbook (2017): Attention should be paid to the specific situation of stateless persons. Council of the European Union, Guidelines to promote and protect the enjoyment of all human rights by LGBTI persons (2013): European entities should assess the situation of LGBTI persons in detention. PICUM, Preventing and Addressing Vulnerabilities in Immigration Enforcement Policies (2021): There should be a clear legal obligation to screen and assess individuals' vulnerability before a decision to detain is taken and before individuals are placed into situations of deprivation or restriction of liberty.	Stateless persons are not defined as a vulnerable group. Although there are specific grounds prohibiting detention in certain cases of vulnerability, there is no legally determined procedure for carrying out such assessments before taking a decision on detention. In practice, everyone entering detention is subjected to a basic vulnerability screening upon placement. Detention is prohibited in the case of unaccompanied minor asylum seekers and unaccompanied minors under the age of 15, where there is a presumption that the person has been subjected to violence, if detention would pose a threat to life or health of the detainee, in the case of disabled asylum seekers.	Przybyslawska, K. (ed), Pajura, M.(2013), Report: Vulnerable Foreigners in Poland: Identification, Detention and Judicial Practice, 2012-2013, Halina Niec Legal Aid Center: https://docs.wixstatic.com/ugd/1fb8cf 3878e7a2673c41dea0d5cb a811c1e26c.pdf
DET.2.d		Are stateless people detained in practice?	As above.	There is no publicly available data on detention and the status of detainees. However, the practice of the Halina Niec Legal Aid Center in providing legal assistance in migration detention corroborates the view that stateless persons or those at risk of statelessness may be found in detention.	European Network on Statelessness, 2015, Protecting stateless persons from arbitrary detention in Poland: <a href="http://www.statelessness.eu/resources/protecting-stateless-persons-arbitrary-detention-poland">http://www.statelessness.eu/resources/protecting-stateless-persons-arbitrary-detention-poland</a>
DET.3.a	Procedural safeguards	Are there adequate procedural safeguards in place for individuals in immigration detention (e.g. maximum	ICCPR: Article 9(4) ECHR: Article 5(4) EU Return Directive: Articles 12, 13 and 15(5)	The Law on Foreigners specifies that the maximum length of migration detention is 18 months. The maximum detention of	Article 403, Act on Foreigners of 12 December 2013, Journal of Laws, 2013, Item 1650:

T	period of detention, automatic release	HRC, Report of the Working Group on Arbitrary	asylum seekers is 6 months according to the Act on Granting	http://isap.sejm.gov.pl/isap.nsf/download.xsp/WDU20130001650
	·			/U/D20131650Lj.pdf( <b>PL</b> )
	at the end, decisions in writing, regular		Protection).	[0/D20151650LJ.pui(PL)
	periodic reviews, judicial oversight,	must be established by law and upon expiry the		
	legal aid, etc.)?	detainee must be automatically released.	A decision to order the placement of a foreigner in detention is	Helsinki Foundation for Human Rights (HFHR), Country report:
		CMW, General comment No. 5 (2021): States parties	delivered in writing and includes reasoning. Decisions are	Poland: 2022 update, Asylum Information Database (AIDA), 2022,
		are obligated to adopt legislative and other	translated.	http://www.asylumineurope.org/reports/country/poland
		measures, allocate adequate resources, and provide		
		relevant training to comply with the CMW. There	Detention can only be ordered and extended by decision of a	Act of 13 June 2003 on Granting Protection to Foreigners within
		should be a maximum period for immigration	court, at the request of the Border Guard. The extension of	the Territory of the Republic of Poland, Journal of Laws 2003, item
		detention established in legislation, with automatic	detention by a court constitutes a de facto periodic review of	1176:
		release at the end of that period, and which	detention. If removal to the country of origin is deemed	https://isap.sejm.gov.pl/isap.nsf/download.xsp/WDU2003128117
		precludes re-detention. States should also be aware	unenforceable, the person is granted a permit for tolerated stay or	6/U/D20031176Lj.pdf(PL)
		that stateless persons find themselves in a	a permit for stay on humanitarian grounds (depending on the	
		vulnerable situation, given that consular assistance	circumstances of the case) and released but there are no set	
		and protection are unavailable due to their status.	deadlines prescribed in law nor evident from practice that are	
		UNHCR, Detention Guidelines (2012): To guard	understood as "reasonable time".	
		against arbitrariness, maximum periods of detention	directions as reasonable time i	
		should be set in national law.	Upon the lapse of court ordered period of detention, the	
		UNHCR, Handbook on Protection (2014): Judicial	foreigner's release is automatic.	
		oversight of detention is always necessary and	Totalgrief 3 release is automatic.	
		detained individuals need to have access to legal	Detained have a right to annual the detertion and the	
			Detainees have a right to appeal the detention order and the	
		representation, including free counselling for those	decision on extension of this measure to the court. The appeal	
		without means.	should be filed within seven days of receiving the order (or its	
		UNGA, Body of Principles (1988): Anyone who is	translation) and the court has seven days to examine the request.	
		arrested shall be informed at the time of the reason	In practice the courts take approximately three weeks to decide	
		for his arrest.	the appeal. A detainee can also file an application for release to	
		Equal Rights Trust, Guidelines (2012): Stateless	the Border Guard under the Act on Foreigners (e.g. if detention	
		detainees shall receive their order of detention in	would threaten life or health) or to the Head of the Office for	
		writing and in a language they understand. To avoid	Foreigners under the Act on Protection if there is a high probability	
		arbitrariness, detention should be subject to	that international protection will be granted. If these applications	
		automatic, regular and periodic review throughout	are refused, the decision of the Border Guard or Head of Office for	
		the period of detention, before a judicial body	Foreigners can be appealed to court. Under the Act on Protection,	
		independent of the detaining authorities. Detention	the initial detention period of an applicant for international	
		should always be for the shortest time possible.	protection is 60 days. If the individual files an application for	
		International Commission of Jurists, Migration and	protection from detention (following a court order under the Act	
		International Human Rights Law: A Practitioners'	on Foreigners), and there are valid reasons for detention under the	
		Guide (2014): The authorities shall ensure that	Act on Protection, it can be extended by 90 days. In both cases, if	
		sufficient information is available to detained	asylum proceedings have not been concluded during the period of	
		persons in a language they understand on the nature	60 or 90 days and the grounds justifying detention still exist;	
		of their detention and reasons for it.	detention can be extended up to six months.	
		ECtHR, Kim v. Russia (2014): The purpose of Article	determion can be extended up to six months.	
		The state of the s	Earnigners may apply for logal aid in detention proceedings hefere	
		5(4) ECHR is to guarantee to persons who are	Foreigners may apply for legal aid in detention proceedings before	
		detained the right to judicial supervision of the	the court, but in practice this right is not often exercised.	
		lawfulness of the measure.	For level aid in detention of the LL LANCE	
			Free legal aid in detention if offered by several NGOs.	
<del>                                     </del>	And debets and some delections	Favel Bights Trust Cuidelings (2042), Datain	Ves all detained are presided with written information.	Act on Foreigners of 12 December 2012 January Laft Laws 2012
	Are detainees provided with	Equal Rights Trust, Guidelines (2012): Detaining	Yes, all detainees are provided with written information in a	Act on Foreigners of 12 December 2013, Journal of Laws, 2013,
	information on their rights, contact	authorities are urged to provide stateless detainees	language they understand on their rights, obligations, contact	Item 1650:
	details of legal advice and support	with a handbook in a language and terms they	details of NGOs providing assistance as well as UNHCR.	http://isap.sejm.gov.pl/isap.nsf/download.xsp/WDU20130001650
	providers, and guidance on how to	understand, containing information on all their		/U/D20131650Lj.pdf(PL)
	access an SDP?	rights and entitlements, contact details of		
DET.3.b		organisations which are mandated to protect them,		Act of 13 June 2003 on Granting Protection to Foreigners within
		NGOs and visiting groups and advice on how to		the Territory of the Republic of Poland, Journal of Laws 2003, item
		challenge the legality of their detention and their		1176:
		treatment as detainees.		https://isap.sejm.gov.pl/isap.nsf/download.xsp/WDU2003128117
				6/U/D20031176Lj.pdf(PL)

DET.3.c		Are there guidelines in place governing the process of re-documentation and ascertaining entitlement to nationality for the purpose of removal?	Equal Rights Trust, Guidelines (2012): The inability of a stateless person to cooperate with removal proceedings should not be treated as non-cooperation.  ENS, Protecting Stateless Persons From Arbitrary  Detention (2015): The detaining state should have rules in place that govern the process of redocumentation and/ or ascertaining entitlement to nationality.	Under the Act on Foreigners, if a return order is issued for someone without valid documentation, the Border Guard should file a motion for redocumentation to the appropriate diplomatic representation or authority in the country of origin. If redocumentation is impossible, the Commander in Chief of the Border Guard may issue a Temporary Polish Travel Document, valid for seven days, to allow the person to cross the Polish Border. The Act on Foreigners does not further specify the process for assessment of nationality and redocumentation and no deadlines are set. If the removal order cannot be enforced due to reasons beyond the control of the Border Guard and individual, a permit for tolerated stay is granted. If the removal order cannot be enforced due to enumerated humanitarian grounds, a residence permit based on humanitarian grounds is issued.	Arts. 268(2), 325& 351, Act on Foreigners of 12 December 2013, Journal of Laws, 2013, Item 1650: http://isap.sejm.gov.pl/isap.nsf/download.xsp/WDU20130001650 /U/D20131650Lj.pdf(PL)  European Network on Statelessness, 2015, Protecting stateless persons from arbitrary detention in Poland: http://www.statelessness.eu/resources/protecting-stateless-persons-arbitrary-detention-poland
DET.4.a	Protections on release	Are people released from detention issued with identification documents (including confirmation of their statelessness status) and protected from re-detention?	1954 Convention: Article 27  UNHCR, Handbook on Protection (2014): Being undocumented cannot be used as a general justification for detention.  CMW, General comment No. 5 (2021): There should be a maximum period for immigration detention established in legislation, with automatic release at the end of that period, and which precludes redetention. Statelessness determination procedures are essential, given that the lack of a country of nationality to be returned to leaves stateless persons at higher risk of arbitrary and indefinite detention. Detaining stateless persons when there is no real prospect of removal would render the detention arbitrary, and the detained stateless person must therefore be immediately released.  ENS, Protecting Stateless Persons From Arbitrary Detention (2015): State parties to the 1954 Convention have an obligation to provide stay rights to stateless people who have been released from detention.  Equal Rights Trust, Guidelines (2012): Released stateless detainees should be provided with appropriate documentation and stay rights suitable	If the detention order is lifted due to unenforceability of the removal order, a permit for tolerated stay should be issued, which regularises stay in Poland. If the removal order cannot be enforced due to enumerated humanitarian grounds, a residence permit based on humanitarian grounds is issued. There is no practice of officially confirming the fact of statelessness, unless lack of nationality is part of the written justification of a decision.  Polish law stipulates the maximum periods of detention - in relation to foreigners in return procedure and those seeking protection. Upon the elapse of court-ordered detention period, the person is automatically released from detention.	Act on Foreigners of 12 December 2013, Journal of Laws, 2013, Item 1650:  http://isap.sejm.gov.pl/isap.nsf/download.xsp/WDU20130001650 /U/D20131650Lj.pdf(PL)
DET.4.b		If the purpose of detention cannot be fulfilled and the person is released, what legal status and rights are provided to them in law?	to their situation.  CJEU, Kadzoev, C-357/09 PPU (2009): After the maximum period of detention has expired, the person must be released immediately. A lack of valid documentation or inability to support themselves should not be a deterrent to release.  Equal Rights Trust, Guidelines (2012): Released stateless detainees should be provided with appropriate documentation and stay rights suitable to their situation.	Unenforceability of the removal order is the basis for issuing a permit for tolerated stay. This status grants access to social assistance, education and healthcare and gives the right to work.	Act on Foreigners of 12 December 2013, Journal of Laws, 2013, Item 1650: <a href="http://isap.sejm.gov.pl/isap.nsf/download.xsp/WDU20130001650/U/D20131650Lj.pdf">http://isap.sejm.gov.pl/isap.nsf/download.xsp/WDU20130001650/U/D20131650Lj.pdf</a> (PL)
DET.5.a	Return and readmission agreements	Is statelessness considered a juridically relevant fact in any bilateral readmission and/or return agreements?	UNHCR, Handbook on Protection (2014): Efforts to secure admission or readmission may be justified but these need to take place subsequent to a determination of statelessness.  UNCRC, MKAH v Switzerland, no 95/2019 (2021): The State in which a stateless child applies for international protection has an obligation under Article 7 CRC to consider whether, if the child was returned to another country, their right to a	Stateless people are mentioned in readmission agreements concluded by Poland, inter alia, in the agreements between Poland and the Republic of Kazakhstan, Armenia and Moldova.  Statelessness is explicitly mentioned in the agreement between Poland and the Republic of Kazakhstan. A stateless person is defined as a person 'who has no evidence confirming his possession of nationality of any state'. This definition does not comply with the 1954 Convention as it clearly shifts the burden of proof onto the stateless person and equates the lack of evidence in their possession with the absence of nationality. The appendix	Implementing protocol between the Government of the Republic of Poland and the Government of the Republic of Moldova to the Agreement between the European Community and the Republic of Moldova on readmission of persons residing without authorization:  http://prawo.sejm.gov.pl/isap.nsf/download.xsp/WDU201500007 77/O/D20150777.pdf (PL)  Protocol for the implementation of the Agreement between the Government of the Republic of Poland and the Government of the

		nationality would be fulfilled (as well as other rights	to the agreement lists documents that are to be recognised as	Socialist Republic of Vietnam on transferring and readmitting
		under the CRC).	proof of a link of a person to one of the state-parties to the	citizens of both States,
		under the energi	agreement. In case of stateless persons, the type and categories of	http://prawo.sejm.gov.pl/isap.nsf/download.xsp/WDU200515613
			required documents is very broad and as a result, the agreement	06/O/D20051306.pdf (PL)
			may allow for readmission of stateless persons with a merely	<u>00/0/B20031300.pdr</u> (1 L)
			incidental link to the country in question (e.g. a visa, driving	Agreement between the European Community and Ukraine on the
			license, service card etc.). There is no prescribed procedure for	readmission of persons: https://eur-lex.europa.eu/legal-
			verifying the status or statelessness of the person in question.	content/EN/TXT/?uri=uriserv:OJ.L .2007.332.01.0046.01.ENG
			Another example is the Protocol for the implementation of the	CONTENT/ EN/ TXT/ EUTI-UTSETV.OJ.L2007.532.01.0040.01.ENG
			Agreement between the Government of the Republic of Poland	Agreement between the Government of the Republic of Poland
			and the Government of the Socialist Republic of Vietnam on	and the Government of the Republic of Kazakhstan on the
			transferring and readmitting citizens of both States. The Protocol	readmission of persons:
			includes a list of documents for nationality determination and	http://prawo.sejm.gov.pl/isap.nsf/download.xsp/WDU201700016
			presumption. Interestingly, in the section devoted to documents	23/O/D20171623.pdf (PL)
			that may be used as reference in presuming Vietnamese	<u>25/0/020171025.pui</u> (FL)
			nationality several types of documents indicating only indirectly a	
			link to Vietnamese nationality are mentioned e.g. Army identity	
			card, ship-crew passport, household registration book, most	
			recent polling card, driving license. There is no prescribed	
			procedure for verifying the status or statelessness of the person in	
			·	
			question. In the Implementing protocol between the Government of the Republic of Poland and the Government of the Republic of	
			Moldova to the Agreement between the European Community	
			and the Republic of Moldova on readmission of persons residing	
			without authorisation, one of the documents proving or indicating	
			a presumption of nationality is a marriage certificate. The	
			Agreement between the European Community and Ukraine on the	
			readmission of persons, which is binding also in Polish-Ukrainian	
			relations, defines a stateless person as 'any person who does not	
			hold a nationality'. The list of documents used to substantiate an	
			application for readmission is similar to the agreements quoted	
			above and is very broad.	
			The second mule that requires the second to take into second 1	
			The general rule that requires the court to take into account all	
			relevant information in the assessment of the best interest of the	
			child also applies.	
	Are you aware of cases of stateless		No.	
DET.5.b	people being returned under such			
	agreements?			

# Prevention and Reduction

Item	Subtheme	Question	International Norms & Good Practice	Answer	Source
PRS.1.a	Naturalisation	In what timeframe do stateless people who are residing on the territory acquire the right to apply for naturalisation, and how does this compare to others with a foreign nationality?	UNHCR, Good Practices Papers — Action 6 (2020): It is recommended that States Parties facilitate, as far as possible, the naturalisation of stateless persons.  CoE Committee of Ministers, Recommendation No. R (99) 18 (1999): Each State should facilitate the acquisition of its nationality by stateless persons lawfully and habitually resident on its territory.  ENS (2013): The main benchmark is if there is any preferential treatment for stateless people compared to the general rules applied to those with a foreign nationality.	A stateless person may acquire nationality (after birth) in the procedure for granting nationality by the President of Poland or in the procedure for recognition of nationality by the Voivode. However, there is no definition in law of a 'stateless person'. The procedure before the President is discretionary. The terms of the 2009 Polish Citizenship Act are very general and indicate that the President has the power to confer Polish nationality on foreigners (Art.18).  The second possibility for a stateless person is to use the procedure before the Voivode, which is non-discretionary. The Voivode shall recognise as a Polish national a person who has resided uninterrupted on a legal and permanent basis for at least two years in Poland.  The procedure on being recognised as a Polish citizen provides special provision for persons "not having any nationality". The waiting period for such persons is shorter than the general rule (2 years instead of 3 years). Still the main precondition is having a permanent residence permit, which for stateless person may be a significant obstacle or barrier. The said safeguard would be effective if a stateless person could first be recognised as such and obtain a permanent residence based on that fact.  In both procedures the stateless person's residence in Poland must be regularised and confirmed by proper documents (residence permit, ID) which is often a serious obstacle for stateless people. In the procedure before the President, this condition is not formulated explicitly in the Polish Citizenship Act, but the substatutory regulations require a residence permit to be presented together with the application for conferral of nationality.  Additionally, it is required that a person applying for Polish nationality provides a birth certificate, which may also pose significant problems for stateless person.  In the procedure before the Voivode, the required length of stay is shorter than the standard three years, but it must be permanent residence, which is a more stringent condition.	Polish Citizenship Act of 2 April, 2009, Journal of Laws of 2012, Item 161: http://eudo-citizenship.eu/NationalDB/docs/POL Citizenship%20Act%202009 as%20enacted ENGLISH.pdf  Additional source of information on the procedures (in English): https://www.gov.pl/web/mswia-en/apply-for-polish-citizenship

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		Are there requirements relating to	CoE Committee of Ministers, Recommendation No. R	Yes, the person must not pose a threat to national security. The	Polish Citizenship Act of 2 April, 2009, Journal of Laws of 2012,
		'good character' or previous criminal	(99) 18 (1999): States should ensure that offences,	application forms also request documents confirming professional	Article 11: http://eudo-
PRS.1.b		convictions that could prevent some	when relevant for the decision concerning the	achievements and political and social activity, although these	citizenship.eu/NationalDB/docs/POL Citizenship%20Act%202009
		stateless people from naturalising? If	acquisition of nationality, do not unreasonably	documents are not related to a specific requirement in the law,	as%20enacted_ENGLISH.pdf
		yes, please describe.	prevent stateless persons seeking the nationality of a	they are part of the examination conducted by the Voivode in this	
		<u> </u>	state.	procedure.	
		Are there exemptions for stateless	1954 Convention: Article 32	There are no such exemptions, the general rules apply. In addition	Polish Citizenship Act of 2 April, 2009, Journal of Laws of 2012,
		people from any nationality or	<u>UNHCR, Good Practices Papers – Action 6 (2020)</u> : It is	to the residence requirements, the procedure before the Voivode	Article 30: http://eudo-
		integration test, language, income or	recommended that States Parties facilitate, as far as	requires the applicant to submit official confirmation of knowledge	citizenship.eu/NationalDB/docs/POL Citizenship%20Act%202009
		fee requirements for naturalisation?	possible, the naturalisation of stateless persons.	of the Polish language, confirmed with an official certificate	as%20enacted ENGLISH.pdf
		Please describe the requirements and	CoE Committee of Ministers, Recommendation No. R	(obtaining such a certificate depends on passing the exam, both	
		cost of the procedure for stateless	(99) 18 (1999): Each State should facilitate the	the exam and certificate are conditioned on paying a fee)	
		adults and children, and any direct or	acquisition of its nationality by stateless persons	certificate of graduation from an educational institution in the	
		indirect barriers to naturalisation	lawfully and habitually resident on its territory.	Republic of Poland or a certificate of graduation from an overseas	
		caused by discriminatory laws, policies,	UNHCR, Background Note on Discrimination in	school with Polish language of instruction. The forms also ask for	
		or practices.	Nationality Laws and Statelessness (2021): States	documents confirming: stable and regular source of income of the	
			should remove or amend discriminatory legal	foreigner on the territory of the Republic of Poland and a legal title	
DDC 4 -			provisions, rules, policies, or practices that directly or	to occupy residential premises, professional achievements, and	
PRS.1.c			indirectly act as barriers to naturalisation.	political and social activity. Although these documents are not	
				related to a specific requirement in the law, they are part of the	
				examination conducted by the Voivode in this procedure. The	
				forms also ask for information on the valid ID document/passport,	
				which in case of stateless persons may become a problem.	
				Moreover, the person must not pose a threat to national security.	
				There is no application fee for acquisition of Polish nationality in	Polish Government Website: https://www.gov.pl/web/uw-
				the procedure before the President. There is a fee of 17 PLN (3.70	mazowiecki/granting-of-polish-citizenship-by-the-president-of-the-
				EUR) if a proxy is appointed, unless they are the person's spouse,	republic-of-poland
				parent, child, or sibling (which should be proven by documents). In	Tepublic-or-polaria
				the procedure before the Voivode, the application fee is 219 PLN	
				(48 EUR). If the application is refused a refund may be requested.	
		Is there a provision in law for stateless	1961 Convention: Article 1	The provision grants Polish nationality only to foundlings and	Polish Citizenship Act of 2 April 2009, Journal of Laws of 2012, Item
		children born on the territory to	ECN: Article 2	children whose parents are stateless or with undetermined	161: http://eudo-
		acquire nationality?	CRC: Article 7	nationality. This safeguard does not fully encompass the scope of	citizenship.eu/NationalDB/docs/POL Citizenship%20Act%202009
		[If yes, continue to PRS2b. If no,	Joint General Comment No. 4 (2017) CMW and No.	protection afforded by the 1961 Convention.	as%20enacted ENGLISH.pdf
		proceed to PRS2i]	23 (2017) CRC: States should strengthen measures to	p. 616511611 61161 616 617 6116 6116 6116	<u> </u>
		,	grant nationality to children born in their territory in		
			situations where they would otherwise be stateless.		
	Stateless born on		HRC, CCPR General comment No. 17 (1989): States		
PRS.2.a	territory		are required to adopt every appropriate measure,		
			both internally and in cooperation with other States,		
			to ensure that every child has a nationality when he		
			is born.		
			European Parliament resolution (2018): The EU and		
			its MS should ensure that childhood statelessness is		
			adequately addressed in national laws in full		
			compliance with Article 7 CRC.		
		Is the provision for otherwise stateless	UNHCR, Guidelines on Statelessness No. 4 (2012):	The provision is automatic (for a foundling or child born to	Article 14(2) & 15, Polish Citizenship Act of 2 April 2009, Journal of
		children to acquire nationality	The 1961 Convention provides Contracting States	stateless parents, or to parents whose nationality is	Laws of 2012, Item 161: http://eudo-
		automatic or non-automatic (i.e. by	with two alternatives for granting nationality to	undetermined).	citizenship.eu/NationalDB/docs/POL_Citizenship%20Act%202009_
		application)?	otherwise stateless children born in their territory:		as%20enacted ENGLISH.pdf
PRS.2.b			either automatic acquisition upon birth or upon		
PN3.2.0			application.		
			ENS, No Child Should Be Stateless (2015): The 1961		
			Convention and the European Convention on		
			Nationality oblige the conferral of nationality to		
			otherwise stateless children born on the territory.		

		The optimal method is to grant nationality automatically at birth.		
PRS.2.c	Are parents provided with information about their child's nationality rights and relevant procedures, including where the child would otherwise be stateless or has undetermined nationality?	UNHCR, Guidelines on Statelessness No. 4 (2012): Contracting States are obliged to provide detailed information to parents of children who would otherwise be stateless or of undetermined nationality about the possibility of acquiring the nationality, how to apply and about the conditions which must be fulfilled. If the child concerned can acquire the nationality of a parent immediately after birth, States that opt to not grant nationality to children in these circumstances must assist parents in initiating the relevant procedure with the authorities of their State or States of nationality.	No such information is provided to parents.	
PRS.2.d	Is it a requirement that the parents are also stateless for the otherwise stateless child to acquire nationality?	UNHCR, Guidelines on Statelessness No. 4 (2012): The test is not an inquiry into whether a child's parents are stateless.  ENS, No Child Should Be Stateless (2015): Only allowing access to nationality for stateless children whose parents are stateless fails to account for the circumstance where the parents hold a nationality but are unable to pass this on.	Yes, the parents must be stateless, their nationality undetermined, or unknown.	Polish Citizenship Act of 2 April 2009, Journal of Laws of 2012, Item 161: http://eudo-citizenship.eu/NationalDB/docs/POL Citizenship%20Act%202009 as%20enacted ENGLISH.pdf
PRS.2.e	Are stateless children required to prove they cannot access another nationality to acquire the nationality of the country of birth? If yes, please describe how this is determined in practice.	UNHCR, Guidelines on Statelessness No. 4 (2012): A Contracting State cannot avoid the obligations to grant its nationality to a person who would otherwise be stateless based on its own interpretation of another State's nationality laws. The burden of proof must be shared between the claimant and the authorities, but in the case of children the State assumes a greater share of the burden of proof. Decision-makers must consider Articles 3 & 7 CRC and adopt an appropriate standard of proof. Special procedural considerations to address the acute challenges faced by children in communicating basic facts about their nationality should be respected.	No.	Polish Citizenship Act of 2 April, 2009, Journal of Laws of 2012, Item 161: http://eudo-citizenship.eu/NationalDB/docs/POL Citizenship%20Act%202009 as%20enacted ENGLISH.pdf
PRS.2.f	Is a stateless child born on the territory required to fulfil a period of residence to be granted nationality? If yes, please specify length and if this must be legal residence.	1961 Convention: Article 1(2) UNHCR, Guidelines on Statelessness No. 4 (2012): States may stipulate that an otherwise stateless individual born in its territory fulfils a period of 'habitual residence' (understood as stable, factual residence, not legal or formal residence) not exceeding five years preceding an application nor ten years in all. CRC: Articles 3 & 7 Committee on the Rights of the Child, Concluding observations on the Netherlands (2015): Recommends the State party ensure that all stateless children born in its territory, irrespective of residency status, have access to nationality without any conditions. ECN: Article 6(2)(b)	No – the provision is automatic.	Polish Citizenship Act of 2 April, 2009, Journal of Laws of 2012, Item 161: http://eudo-citizenship.eu/NationalDB/docs/POL Citizenship%20Act%202009_as%20enacted_ENGLISH.pdf
PRS.2.g	Are the parents of a stateless child required to fulfil a period of residence for the child to be granted nationality? If yes, please specify length and if this must be legal residence.	Committee on the Rights of the Child, Concluding observations on Czech Republic (2011): The outcome of an application by the parents of a child born on the territory should not prejudice the right of the child to acquire the nationality of the State.	No.	Polish Citizenship Act of 2 April, 2009, Journal of Laws of 2012, Item 161: <a href="http://eudo-citizenship.eu/NationalDB/docs/POL_Citizenship%20Act%202009_as%20enacted_ENGLISH.pdf">http://eudo-citizenship.eu/NationalDB/docs/POL_Citizenship%20Act%202009_as%20enacted_ENGLISH.pdf</a>

Γ	T	1			
			ENS, No Child Should Be Stateless (2015): Demanding		
			that the child or their parents reside lawfully on the		
			territory is prohibited by the 1961 Convention.		
		What are the age limits and fees (if	1961 Convention: Article 1(2)	The provision is automatic, so no application is required and there	Polish Citizenship Act of 2 April, 2009, Journal of Laws of 2012,
		any) for making an application for	UNHCR, Guidelines on Statelessness No. 4 (2012):	are no fees. However, this provision only applies to foundlings	Item 161: http://eudo-
		nationality for a stateless person born	Contracting States need to accept applications	children whose parents are stateless or unknown or their	citizenship.eu/NationalDB/docs/POL_Citizenship%20Act%202009_
		on the territory?	lodged at a time beginning not later than the age of	nationality undetermined.	as%20enacted ENGLISH.pdf
		·	18 and ending not earlier than the age of 21. Where		
			Contracting States grant nationality to individuals		
			who would otherwise be stateless upon application,		
PRS.2.h			they are encouraged to accept such applications free		
			of charge.		
			ENS, No Child Should Be Stateless (2015): Closing the		
			window of opportunity to apply for a nationality has		
			the effect of leaving it in the hands of parents to take		
			= .		
			the necessary steps to secure a nationality for their		
			child.		
		Are there specific provisions to protect	UNHCR, Guidelines on Statelessness No. 4 (2012):	There are no such provisions in place, but beneficiaries of	Polish Citizenship Act of 2 April, 2009, Journal of Laws of 2012,
		the right to a nationality of children	Where the nationality of the parents can be acquired	international protection and stateless persons enjoy a facilitated	Item 161: http://eudo-
		born to refugees?	through a registration or other procedure, this will	access to naturalisation (a shorter residency requirement).	citizenship.eu/NationalDB/docs/POL Citizenship%20Act%202009
PRS.2.i			be impossible owing to the very nature of refugee		as%20enacted ENGLISH.pdf
			status which precludes refugee parents from		
			contacting their consular authorities.		
		Are foundlings granted nationality	1961 Convention: Article 2	Foundlings are granted nationality by law, automatically.	Polish Citizenship Act of 2 April, 2009, Journal of Laws of 2012,
		automatically by law? If not automatic,	ECN: Article 6(1)(b)		Item 161: http://eudo-
		please describe the procedure.			citizenship.eu/NationalDB/docs/POL_Citizenship%20Act%202009_
PRS.3.a	Foundlings				as%20enacted ENGLISH.pdf
		Is there an age limit (e.g. 'new-born' or	UNHCR, Guidelines on Statelessness No. 4 (2012): At	There is no age limit imposed, and "newborn" status is not legally	Polish Citizenship Act of 2 April, 2009, Journal of Laws of 2012,
DDC 2.1		'infant') in law or practice specifying	a minimum, the safeguard should apply to all young	defined. In practice cases of foundlings concern primarily	Item 161: http://eudo-
PRS.3.b		when a foundling would qualify for	children who are not yet able to communicate	newborns.	citizenship.eu/NationalDB/docs/POL_Citizenship%20Act%202009
		nationality?	information about the identity of their parents or		as%20enacted ENGLISH.pdf
		0 11 11 11 1	their place of birth.	AL AC UP 1 LD II L 12 Pr CC 1 LU 1	D !:   C'::
		Can nationality be withdrawn from	UNHCR, Guidelines on Statelessness No. 4 (2012):	No. A foundling is granted Polish nationality ex officio and there is	Polish Citizenship Act of 2 April, 2009, Journal of Laws of 2012,
PRS.3.c		foundlings if this leads to	Nationality acquired by foundlings may only be lost if	no decision issued that could be later revoked.	Item 161: http://eudo-
		statelessness?	it is proven that the child possesses another		citizenship.eu/NationalDB/docs/POL_Citizenship%20Act%202009_
			nationality.		as%20enacted ENGLISH.pdf
		Where a child national is adopted by	1961 Convention: Article 5	Foreign adoption does not interfere with the Polish nationality of	Polish Citizenship Act of 2 April, 2009, Journal of Laws of 2012,
		foreign parent(s), does the child lose	ENS, No Child Should Be Stateless (2015): Children	the minor child. If the foreign parents want to confer their	Item 161: http://eudo-
		their original nationality before the	may be exposed to a (temporary) risk of	nationality to an adopted Polish child and the law on nationality	citizenship.eu/NationalDB/docs/POL Citizenship%20Act%202009
PRS.4.a	Adoption	new nationality is acquired?	statelessness during the adoption process due to the	binding in their country of origin does not allow for dual	as%20enacted ENGLISH.pdf
1 113.4.4	Adoption		nationality law of the child's country of origin.	nationality, they may submit an application to the President of	
				Poland asking for consent for renunciation of nationality.	
		Does a foreign child adopted by	ECN: Article 6(4)(d)	According to the Polish Citizenship Act, a minor child adopted by	Arts. 16, 18, & 30, Polish Citizenship Act of 2 April, 2009, Journal of
		national parents acquire nationality?	Committee on the Rights of the Child, Concluding	(a) Polish national(s) acquires Polish nationality if the full adoption	Laws of 2012, Item 161: http://eudo-
		Please specify any age limits and/or	Observations on Switzerland (2015): Ensure that the	has been completed before the child turns 16. In this case, the	citizenship.eu/NationalDB/docs/POL Citizenship%20Act%202009
		risk of statelessness during the	child is not stateless or discriminated against during	child is considered as possessing Polish nationality from birth.	as%20enacted ENGLISH.pdf
BBS 6 1		adoption process.	the waiting period between arrival and formal	There are no identified gaps that would lead to statelessness as the	
PRS.4.b			adoption.	adoption leads to obtaining Polish nationality by virtue of the law	
				(Art.16). The child cannot lose their nationality due to annulment	
				of the adoption (there is no explicit provision in the law but there	
				is no legal ground for such loss of nationality). Polish nationality is	
				also not lost due to foreign adoption. If the minor has turned 16 at	
	1			also not lost due to foreign adoption. Il the millor has turned 10 at	

				the time of adoption, they may obtain Polish nationality through a process of 'acknowledgment' of Polish nationality (Art. 30).  According to this article, the minor foreigner is acknowledged as a Polish national if they are in the parental custody of a Polish national (including adoption) who has resided uninterruptedly within the territory of the Republic of Poland legally under a permit to settle, a long term resident's EC residence permit, or a right of permanent residence, whereas the other custodial parent is not a Polish national and has duly declared consent to the acknowledgment of Polish nationality of the minor. Children over 16 need to consent for the acknowledgement to take effect.  Another option for adopted children over 16 is the 'conferral' of Polish nationality (Art. 18). Conferral is carried out by the President	
PRS.5.a	lus sanguinis	Can children born to nationals abroad acquire nationality by descent (ius sanguinis) in general and/or if they would otherwise be stateless?	1961 Convention: Article 4 UNHCR, Guidelines on Statelessness No. 4 (2012): Where a child who would otherwise be stateless is born to parents of another Contracting State but does not acquire the nationality of the State of birth responsibility falls to the Contracting State of the parents to grant its nationality to the child.	of Poland at their discretion and there are no specific conditions.  All children with at least one Polish parent are Polish nationals by law (ius sanguinis), irrelevant of their place of birth. Nevertheless, there are practical problems concerning children born abroad, which may result in their statelessness.	Polish Citizenship Act of 2 April, 2009, Journal of Laws of 2012, Item 161: http://eudo-citizenship.eu/NationalDB/docs/POL Citizenship%20Act%202009_as%20enacted_ENGLISH.pdf
PRS.5.b		Are there any discriminatory conditions in law and/or practice for the acquisition of nationality by descent (e.g. differential treatment of children born out of wedlock, rights of father/mother/same-sex parents to confer nationality, etc.)?	ECtHR, Genovese v. Malta (2011): The state must ensure that the right to nationality is secured without discrimination.  CEDAW, Gen. Rec. 32 (2014): Requires States parties to ensure that women and men have equal rights to confer their nationality to their children and that any obstacles to practical implementation of such laws are removed.  UNHCR, Global Action Plan to End Statelessness 2014-24 (2014): Action 4	Even though Polish nationality at birth is acquired ex lege (meaning that registration is not a condition for a child to acquire Polish nationality at birth), in practice, registration in Poland (or transcription of the birth certificate) is sometimes made a condition for receiving a passport or Polish ID at the Polish embassy. This means that for a child to avail themselves of nationality in some cases registration in Poland is required. Recent cases of children raised by same-sex partners abroad show that obtaining a passport is sometimes problematic. Poland does not regulate same-sex partnerships and the transcription of a birth certificate where two persons of the same sex are named as parents proves to be impossible.  See also the CJEU judgment from June 2022. The Court of Justice of the European Union delivered a preliminary ruling in a case concerning a child born in Spain to a Polish mother and a Irish mother. The Spanish authorities had issued a birth certificate recording both mothers, but the Polish authorities refused to issue a Polish birth certificate that recognised the parenthood of both mothers, even though this left the child at risk of statelessness. The CJEU held that Poland must issue identity documents to that child, without requiring the prior transcription of a birth certificate into the national register and must recognise the birth certificate issued in another Member State that enables the child to travel and reside in the EU with his or her parents.	ENS (2015) Ending Childhood Statelessness: a study on Poland, p.13: https://www.statelessness.eu/sites/www.statelessness.eu/files/Poland.pdf  UN High Commissioner for Refugees (UNHCR), Mapping Statelessness in Poland, September 2019, available at: https://www.refworld.org/docid/5da58e7e4.html  Network of European LGBTIQ* Families Associations (NELFA), Freedom of movement in the European Union: Obstacles, cases, lawsuits (case study collection): http://nelfa.org/inprogress/wp-content/uploads/2020/01/NELFA-fomcasesdoc-2020-1-1.pdf  Halina Nieć Legal Aid Center, Child Statelessness in Poland: Analysis of Law and Practice, 2020: https://www.pomocprawna.org/lib/i5r5fu/Analysis-Child-Statelessness-Poland-2020-kilwe9dl.pdf  Court of Justice of the European Union, Case C-2/21, Rzecznik Praw Obywatelskich, 24 June 2022, https://curia.europa.eu/juris/document/document.jsf?text=&docid=262081&pageIndex=0&doclang=EN&mode=lst&dir=&occ=first∂=1&cid=792348
PRS.6.a	Birth registration	Does the law provide that all children are registered immediately upon birth regardless of the migration or residence status, sexual and/or gender identity of their parents?	CRC: Article 7 ICCPR: Article 24(2) COE, Recommendation CM/Rec(2009)13 (2009): Member states should register the birth of all children born on their territory even if they are born to a foreign parent with an irregular immigration status or the parents are unknown. UNHCR, Guidelines on Statelessness No. 4 (2012): Article 7 CRC applies irrespective of the nationality, statelessness or residence status of the parents.	The Civil Status Records Act stipulates that all births must be registered within 21 days of a birth card being issued by the hospital, which is then transferred to the local Civil Registry Records Office. Legal residence of parents is not required but the parents registering the child need to hold ID documents. If the parents are undocumented, they may wait for the hospital to proceed with registration (which is mandatory after 21 days from birth) or their identity must be established for them to register the birth of the child. No mention as to sexual and/or gender identity of parents is made. If the child is born at a hospital it is the hospital that reports the birth to the civil registry and the parents need to	Civil Status Records Act of 28 November 2014, Item 1741:  http://isap.sejm.gov.pl/DetailsServlet?id=WDU20140001741 (PL)

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PRS.6.b	Are all children issued with birth certificates upon registration? If no, please describe legal status of documentation issued.	UNHCR, Global Action Plan to End Statelessness 2014-24 (2014): Action 7 UN Sustainable Development Goal 16.9 European Parliament, Resolution on LGBTIQ rights in the EU (2021): Calls on States to overcome discrimination against rainbow persons and families. UNHCR and UNICEF, Background Note on Sex Discrimination in Birth Registration (2021): All parents regardless of their sex should have equal rights to register the births of their children without discrimination. Laws or regulations that provide that only opposite sex parents may register the birth of children should be reformed.  HRC, Resolution A/HRC/RES/20/4 (2012): Underscores the importance of effective birth registration and provision of documentary proof of birth irrespective of immigration status and that of parents or family members.  Joint General Comment No. 4 (2017) CMW and No. 23 (2017) CRC: Take all necessary measures to	make an appointment with the civil registry office within 14 days to declare the name of the child.  According to Polish law however same-sex parents cannot be registered as parents in the act of birth. The act of birth includes information on "mother" and "father" of the child.  Every child born in Poland, regardless of the nationality (or residence status) of the parents, should be registered at a Civil Registry Office so that the birth certificate can be drawn up. The birth certificate is issued based on the written notification of birth, issued by a doctor, a midwife or a healthcare facility. The institutions have 3 days to forward the information about the birth to the Civil Registry Office. The parents of the child should officially	
113.5.5		ensure that all children are immediately registered at birth and issued birth certificates, irrespective of their migration status or that of their parents.	register their child within 21 days following the birth chart preparation date. If they fail to do so, the Civil Registry Office will issue the birth certificate ex officio, choosing a name for the child and informing the parents. Documents required during registration include: ID card or passport of the person reporting the birth and marriage certificate if the parents are married. There are no fees for birth registration.	
PRS.6.c	Is the child's nationality determined or recorded upon birth registration? If yes, please describe how and by whom (e.g. if the mother/father's nationality is recorded and/or automatically attributed to the child, if there's a formal procedure, if information on both parents is recorded etc.)	CRC: Articles 3 & 7	The child's nationality is not determined upon birth registration. The birth certificate does not include information about the nationality or residence status of parents.	
PRS.6.d	If a child's nationality is not determined or recorded upon birth registration, is there a legal framework to determine the child's nationality later? If yes, please describe the procedure, including the legal grounds, deadlines, competent authority, and whether the child's best interests are taken into consideration.	CRC: Articles 3 & 7  1961 Convention: Articles 1 & 4  UNHCR, Guidelines on Statelessness No. 4 (2012): States need to determine whether a child would otherwise be stateless as soon as possible so as not to prolong a child's status of undetermined nationality. Such a period should not exceed five years.  HRC, CCPR General comment No. 17 (1989): States are required to adopt every appropriate measure, both internally and in cooperation with other States, to ensure that every child has a nationality when he is born.  UNHCR, Best Interests Procedure Guidelines (2021)  HRC, D.Z. v. Netherlands (2021)	A person born to Polish parent(s) outside of Poland and/or who has never possessed any documents proving their Polish nationality (e.g. a Polish passport or ID), can obtain an official certificate confirming their Polish nationality or its loss. The Citizenship Sections of the Voivode Offices in Poland have the power to issue a decision confirming Polish nationality or its loss. The national can apply for a Polish passport at a Polish Consulate with this certificate. This is a procedure designed specifically for the purposes of confirming the existence or lack of a Polish nationality, there is no equivalent possibility in relation to persons without declared links to Poland, including children of refugees, migrants or parents of other nationalities. There are no explicit safeguards in place that would ensure that a child does not remain with undetermined nationality for a period over 5 years. Nationality is not recorded at birth. The fact that at least one of the parents recorded in the birth certificate is Polish is enough to prove Polish nationality of the child. If the parents are not Polish, the birth certificate does not indicate what is the child's nationality. Therefore, the issue of uncertain nationality or statelessness could become evident only in later proceedings, for example if the child is denied a passport.	Chapter 7 Polish Citizenship Act of 2 April, 2009, Journal of Laws of 2012, Item 161: http://eudo-citizenship.eu/NationalDB/docs/POL_Citizenship%20Act%202009_as%20enacted_ENGLISH.pdf

Are there credible reports to suggest that, in practice, children are prevented from registering their birth (or their birth certificate issued abroad is not recognised) because of parents' migration or residence status, sexual and/or gender identity, because they were born as a result of a surrogacy agreement, or other reasons (please specify)?

Joint General Comment No. 4 (2017) CMW and No. 23 (2017) CRC: Urge States parties to take all necessary measures to ensure that all children are immediately registered at birth and issued birth certificates, irrespective of their migration status or that of their parents. Legal and practical obstacles to birth registration should be removed.

Global Compact for Safe, Orderly and Regular Migration: States will contribute resources and expertise to strengthen the capacity of national civil registries to facilitate timely access by refugees and stateless persons to civil and birth registration. Global Compact on Refugees: States commit to fulfil the right of all individuals to a legal identity and ensure that migrants are issued documentation and civil registry documents.

European Parliament Resolution (2018): Calls on Member States to take immediate corrective measures to stop discriminatory birth registration. European Parliament, Resolution on LGBTIQ rights in the EU (2021): Emphasises the importance of the recognition of birth certificates in all EU Member States regardless of the sex of the parents. UNHCR and UNICEF, Background Note on Sex Discrimination in Birth Registration (2021): All parents regardless of their sex should have equal rights to register the births of their children without

only opposite sex parents may register the birth of children should be reformed. Court of Justice of the European Union, V.M.A. v Bulgaria, Case C-490/20 (2021): Domestic authorities of an EU Member State are required to issue a birth certificate and identity documents to a child who is a national of that state and was born in another EU Member State, including when the birth certificate

contains two parents of the same sex.

discrimination. Laws or regulations that provide that

Polish law does not allow to include same-sex parents on the birth certificate of a child. There are credible reports describing cases where the act of birth mentioning the names of both same-sex parents (one of which was Polish) was drafted abroad but later the official transcription of this certificate and recording it in the Civil Status Records was denied.

Poland does not regulate same-sex partnerships and the transcription of a birth certificate where two persons of the same sex are named as parents proves to be impossible. This creates obstacles in the acquisition of a Polish passport and ID, which are essential to evidence the acquisition of nationality and exercise the rights attached to it (see PRS.4.b).

On June 24 2022, the CJEU considered the question for a preliminary ruling submitted by the Regional Administrative Court in Kraków. The Court pointed out that regardless of whether Polish law recognises same-sex couples and the possibility of their parenthood, the child of such a couple must be able to obtain an identity card or passport enabling him to travel around the European Union and stay with his parents, regardless of whether they are of the same gender.

The Court justified its decision primarily with the need to ensure the absolute right to free movement within the territory of the European Union (Article 20(2)(a) and Article 21(1) TFEU), protect the right of citizens to lead an ordinary family life (Article 7 of the EU Charter), as well as the protection of children's rights, which requires that administrative proceedings concerning children be guided primarily by their best interests and the right to maintain a constant, personal relationship and direct contact with each of the parents.

In the opinion of the CJEU, issuing an identity document to a citizen in order to enable him to move around the territory of the European Union is an absolute obligation of an EU Member State. It cannot be prevented by internal national procedures, which, as in this case, require the transcription of a birth certificate into the national register.

The Court also emphasised that Art. 21 sec. 1 TFEU grants EU citizens the right to lead a normal family life both in the Member State where they reside and in the Member State of which they are nationals. This right includes the presence of immediate family members. In this context, the Court also pointed to the second role | III SA/Kr 1217/19 - Case before Regional Administrative Court in of the child's identity card as a document indicating his parents as persons authorised to travel with that child.

In particular, it was emphasised that the obligations of the State as interpreted by the CJEU do not mean that it is necessary to generally allow same-sex parenthood in national law or to recognise the bond of parents of such persons with the child to a wider extent than is necessary to ensure the rights of this child under FII law

In this case, it means that the refusal to transcribe the birth certificate to the Polish register is not in essence a decision inconsistent with European Union law - however, the lack of such transcription cannot be the basis for refusing to issue an identity document enabling a minor citizen to travel around the European Union and stay with his family.

The decision of the CJEU thus results in the obligation of Polish authorities to issue to a minor national of Poland an identity card Polish Commissioner of Human Rights on case from Krakow referred a request for preliminary ruling to the European Court of Justice (case C-2/21https://bip.brpo.gov.pl/pl/content/rpopytanie-prejudycjalne-dzieci-rodzicow-jednej-plci-postanowienietsue

Court of Justice of the European Union, Case C-2/21, Rzecznik Praw Obywatelskich, 24 June 2022,

https://curia.europa.eu/juris/document/document.jsf?text=&doci d=262081&pageIndex=0&doclang=EN&mode=Ist&dir=&occ=first& part=1&cid=792348

Network of European LGBTIQ\* Families Associations (NELFA), Freedom of movement in the European Union: Obstacles, cases, lawsuits (case study collection): http://nelfa.org/inprogress/wpcontent/uploads/2020/01/NELFA-fomcasesdoc-2020-1-1.pdf

Halina Nieć Legal Aid Center, Child Statelessness in Poland: Analysis of Law and Practice, 2020:

https://www.pomocprawna.org/lib/i5r5fu/Analysis-Child-Statelessness-Poland-2020-kilwe9dl.pdf

II OSK 2552/16 Supreme Administrative Court, 10 October 2018: http://orzeczenia.nsa.gov.pl/doc/013EB55F39

Supreme Administrative Court, case II OPS 1/19, 2 December 2019: http://orzeczenia.nsa.gov.pl/doc/0CB4DBF3D4

III SA / Kr 233/19, Provincial Administrative Court in Kraków, 4 June 2019

http://www.orzeczenia-nsa.pl/wyrok/iii-sa-kr-233-19/akty stanu cywilnego akta/3642bf.html

III SA/Kr 1400/1 -Wyrok WSA w Krakowie, Judgment of the Regional Administrative Court in Krakow:

http://orzeczenia.nsa.gov.pl/doc/431B8D990D

II OSK 2419/13 - Wyrok NSA, Judgment of the Supreme Administrative Court:

http://orzeczenia.nsa.gov.pl/doc/A7BCB1D1A8

Krakow in which the court referred a request for preliminary ruling to the European Court of Justice (case C-2/21(PPU).

https://bip.krakow.wsa.gov.pl/287/269/komunikat-w-sprawie-osygn-iii-sakr-121719.html

II SA/Wr 312/20 - Wyrok WSA, Judgment of the Regional Administrative Court in Wrocław:

https://orzeczenia.nsa.gov.pl/doc/E510A7C33F

II OSK 1330/17 - wyrok NSA, Judgement of Supreme Administrative Court of 11 Feb 2020

http://www.orzeczenia-nsa.pl/wyrok/ii-osk-1330-

17/akty stanu cywilnego/142f4ec.html?q=& symbol=605 6052& haslo=Akta+stanu+cywilnego& sad=Naczelny+S%C4%85d+Admin istracyjny& skarzony=Wojewoda& okres=2020 02

PRS.6.e

or a passport confirming his/her nationality, as well as the family name entered in the foreign birth certificate of this child. This obligation exists regardless of the transcription of such a birth certificate into the Polish register by the transcription marital status, and the obligation to recognise the filial relationship attested in that birth certificate, in order to enable that child to exercise, without hindrance, with each of its two parents, irrespective of their sex, the right to move and reside freely within the territory of the Member States, guaranteed by Article . 21 sec. 1 TFEU.

The CJEU decision has triggered preparation of amendments to Polish law. These changes have been described in detail by the Polish Commissioner on Human Rights.

The planned changes concern the Act of 28 November 2014 - Law on civil status records, and the draft changes to the provisions defining the legal status of foreign civil status records, which refer to events unknown to Polish law or unrecognized in the Polish legal order - such as same-sex marriage, other registered partnerships of same-sex couples and same-sex parenthood. It also introduces a certificate issued for the purpose of exercising the rights resulting from the EU free movement of persons.

The amendment is justified, among other things, by divergences in case-law as to the effects of the transcription of such foreign civil status records. The authors of the draft extensively refer to the resolution of seven judges of the Supreme Administrative Court of 2 December 2019 (reference number II OPS 1/19) that the transcription of a foreign civil status record in which persons of the same sex are indicated as the child's parents is inconsistent with the Polish legal order, in which the parents of a child are always a woman and a man. At the same time, the Supreme Administrative Court confirmed that the refusal of transcription may not lead to a situation in which a Polish national will not be able to obtain a Polish passport, identity card or PESEL number. The draft makes this ruling a model position.

The draft introduces a new institution - a certificate confirming the right to exercise the rights specified in Art. 21(1) of the Treaty on the Functioning of the EU ("Every citizen of the Union has the right to move and reside freely within the territory of the Member States, subject to the limitations and conditions laid down in the Treaties and the measures adopted to implement them"). The certificate is to be issued upon request as a parent from a foreign civil status record, which is not transcribed. It will confirm the entitlement of the persons indicated as parents to exercise the rights resulting from the EU freedom of movement together with the child.

The justification lacks an analysis of whether the use of this certificate will not in practice be burdened with distrust by the authorities of other EU countries - especially considering that the place for parents' names in the ID card will remain empty. This raises the risk of additional verification by them of the authenticity of the ties between the Union citizen and his family member (e.g. in the face of the need to visit a doctor with the child). Although it seems that the certificate should be honoured by the Polish authorities, its effectiveness abroad raises obvious doubts. In other countries, the institution of a birth certificate is known, while this certificate will be a peculiarity outside Poland .

A.D.-K. and others v Poland, no 30806/15 (Communicated case)

Case concerns the denial of transcription of the birth certificate of the child of a same-sex couple

https://hudoc.echr.coe.int/eng#{%22fulltext%22:[%22A.D.-K.%20v%20Poland%22],%22documentcollectionid2%22:[%22GRAN DCHAMBER%22,%22CHAMBER%22,%22COMMUNICATEDCASES%2 2],%22itemid%22:[%22001-192049%22]}

### Polish Commissionner on Human Rights:

https://bip.brpo.gov.pl/pl/content/rpo-dzieci-zwiazkijednoplciowe-dokumenty-ms-projekt-opinia Although it seems that the certificate protects the interest of the parent, considering it from the perspective of the child, it may not be sufficient. In this situation, the child is treated worse due to the legal status of the parents, primarily by preventing him from obtaining an identity document in which the data of both parents will be indicated, and by the need to obtain a certificate. If the birth certificate shows a man and a woman as parents, the ID card would contain the data of both parents and there would be no obligation to use a separate document to confirm the legal ties between the parents and their child. Such different treatment of these two groups of minor children can be considered as direct discrimination due to the legal status of parents in same-sex relationships, as well as indirect discrimination based on the parents' sexual orientation.

The draft does not unambiguously determine whether it is still necessary to present a Polish birth certificate in order to obtain an identity card. However, since these provisions have not been included in the draft act and it will still be necessary to have a Polish civil status certificate to obtain an ID card, this means that if you want to obtain an ID card for a child whose foreign birth certificate shows persons of the same sex as parents, Those interested will have to use the registration procedure established in the new Art. 99 PASC.

As a result of such a procedure of obtaining a Polish civil status certificate, two civil status certificates concerning the same event will remain in circulation - a foreign and a domestic one. Both acts will have different content, i.e. they will indicate at least one other person as the child's parent - so far, as a result of transcription, two acts of marital status functioned, but they had, in principle, the same content. Duplication of civil status records with substantially different content seems unacceptable from the point of view of legal certainty and trust in the data entered in public registers.

It is also not clear what and whose data will appear in the marital status register and then in the child's documents. This is of particular importance for children born abroad in the surrogacy procedure. In some countries, e.g. in Canada, the USA or Ukraine, it is legally recognized and legal.

The draft law has been criticized by the Polish Commissioner on Human Rights who has raised the argument of unequal treatment of same-sex parents and their children and the legal changes having discriminatory effect. The parliamentary process is pending.

Surrogacy: There are no reports about issues with access to Surogacy: II OSK 2129/16 - Wyrok NSA, Judgement of Supreme nationality of children born as a result of surrogacy. Only one such | Administrative Court of 29 August 2018: http://www.orzeczeniacase was published, which concerns the transcript of a foreign birth nsa.pl/wyrok/ii-osk-2129certificate issued to a child born by a surrogate mother. The 16/akty stanu cywilnego akta/1b9b1c6.html?q=& symbol=605 6 biological father is a Polish national and the foreign certificate does not include the data of the mother. The court decided that the denial of transcript of the birth certificate would result in inability of issuing a Polish identity document to the child and hence would deter him from effectively benefiting from Polish nationality.

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PRS.6.f		Are there mandatory reporting requirements that would deter undocumented parents from coming forward to register their children (e.g. health or civil registry authorities required to report undocumented migrants)? If not, is there a clear firewall to prohibit the sharing of information by other entities with immigration authorities?	Joint General Comment No. 4 (2017) CMW and No. 23 (2017) CRC and Joint General Comment No. 3 (2017) CMW and No. 22 (2017) CRC: Legal and practical obstacles to birth registration should be removed, including by prohibiting data sharing between health providers or civil servants responsible for registration with immigration enforcement authorities; and not requiring parents to produce documentation regarding their migration status. Children's personal data, in particular biometric data, should only be used for child protection purposes.  CoE, ECRI General Policy Recommendation No. 16(2016): States should clearly prohibit the sharing of information about migrants suspected of irregular presence with immigration authorities. These firewalls must be binding on state authorities and the private sector.	There are no such requirements. There is no such clear firewall but no cases of reporting in such situations were recorded.	Halina Niec Legal Aid Center
PRS.6.g		Is there a statutory deadline for birth registration? If yes, please state the deadline and whether late birth registration is possible in law and practice.	Joint General Comment No. 4 (2017) CMW and No. 23 (2017) CRC: Measures should also be taken to facilitate late registration of birth and to avoid financial penalties for late registration. HRC, Resolution A/HRC/RES/20/4 (2012): Calls upon States to ensure free birth registration, including free or low-fee late birth registration, for every child.	The Civil Status Records Act stipulates that all births must be registered within 21 days of a birth card being issued by the hospital, which is then transferred to the local Civil Status Records Office. If the birth is not registered during the prescribed time limit, the Head of the Civil Status Records Office records the birth acting ex officio. There are no legal obstacles to late registration nor reports of such obstacles encountered in practice.	Civil Status Records Act of 29 September 1986 (Journal of Laws No. 212, Item 1264
PRS.6.h		Are there additional requirements for late birth registration (e.g. fees, documents, court procedure)? Please describe the procedure including the competent authority and procedural deadlines.	As above	No.	
PRS.7.a	Reducing in situ statelessness	Does the government have any programmes in place to promote civil registration (including birth registration)? If yes, please provide details.	UNHCR, Global Action Plan to End Statelessness 2014-24 (2014): Action 7	There are no such programmes.	
PRS.7.b		Are there particular sections of the population - such as minority groups or people affected by conflict - believed to be stateless/at risk of statelessness? Please provide details and source of information.	1961 Convention: Article 9 UNHCR, Global Action Plan to End Statelessness 2014-24 (2014): Action 4 HRC, Recommendations of the Forum on Minority Issues (2019): States should take legislative, administrative and policy measures aimed at eliminating statelessness affecting minorities.	There are no such reports. Cases of statelessness are few and far between and concern various nationality groups and in most situations, persons of migrant background are affected.	European Network on Statelessness, 2015, Protecting stateless persons from arbitrary detention in Poland: <a href="http://www.statelessness.eu/resources/protecting-stateless-persons-arbitrary-detention-poland">http://www.statelessness.eu/resources/protecting-stateless-persons-arbitrary-detention-poland</a>
PRS.7.c		Has the State implemented any other measures specifically aimed at reducing (risk of) statelessness? (e.g. identification, registration or naturalisation campaigns, removal of treaty reservations, reform of discriminatory laws, etc.)	1961 Convention UNHCR, Global Action Plan to End Statelessness 2014-24 (2014): Actions 1 & 8 UNHCR, Good Practices Paper - Action 1 (2022): States generally address and resolve situations of statelessness through law and policy reform enabling stateless persons to acquire nationality automatically by operation of law, through a simple registration process, or through naturalisation. Non-automatic procedures are generally a less effective way to resolve statelessness because they require the person concerned to take certain steps to acquire nationality.	No such measures have been implemented.	

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PRS.8.a	Deprivation of nationality	Are there any provisions on deprivation of nationality that could render a person stateless? Please state whether there is a safeguard against statelessness established in law and on what grounds deprivation of nationality may result in statelessness (e.g. national security, fraud, etc.).	: Article 8 & 9  ECN: Article 7(3)  UDHR: Article 15(2)  Principles on Deprivation of Nationality and the Draft  Commentary: Principle 2.2: Deprivation of nationality refers to any loss, withdrawal or denial of nationality that was not voluntarily requested by the individual; Principles 4, 5 & 6  HRC, Report of the Secretary-General on Human Rights and Arbitrary Deprivation of Nationality (2009): para. 23  UNHCR Guidelines on Statelessness No.5 (2020): the prohibition of arbitrary deprivation of nationality also includes situations where there is no formal act by a State but where the practice of its competent authorities clearly shows that they have ceased to consider a particular individual/group as national(s) (e.g. where authorities persistently refuse to issue or renew documents without providing an explanation or justification).  ILEC Guidelines (2015): Deprivation of nationality must have a firm legal basis, should not be interpreted extensively or applied by analogy and deprivation-provisions must be predictable.	There is no provision for deprivation of Polish nationality in national law. People who have lost their Polish nationality under regulations in force prior to 1 January 1999 may apply for restitution or granting of Polish nationality. The loss of Polish nationality is governed by the Constitution of the Republic of Poland which provides that a Polish national shall not lose Polish nationality except by renunciation thereof. Therefore, a Polish national cannot lose Polish nationality, except at their own request. According to the Polish Citizenship Act, a Polish national loses Polish nationality at their request, but only after the President of the Republic of Poland has granted consent for the renunciation. Loss of Polish nationality shall come into force 30 days from the date of the issuance of a respective decision by the President, or after a shorter period, should the President decide accordingly. The consent to renounce Polish nationality granted to parents, applies to children under their custody. The approval for renouncing Polish nationality by both parents is extended to children under their parental custody. The approval for renouncing Polish nationality by only one parent is extended to children under their parental custody, if a) children are under their sole custody, or b) the other parent declared their consent before the proper authority (e.g. a Consul) that children could renounce Polish nationality. Children over 16 should express their prior consent before a proper authority (e.g. a Consul) for renunciation of Polish nationality. The applicant for renunciation needs to present documentary evidence proving that they hold or have been promised the nationality of another state, but this safeguard is insufficient, as there is no explicit requirement to prove that minor children covered by the application also hold another nationality and will not become stateless as a result of the renunciation	Article 46, 49, Polish Citizenship Act of 2 April, 2009, Journal of Laws of 2012, Item 161: <a href="http://eudo-citizenship.eu/NationalDB/docs/POL Citizenship%20Act%202009">http://eudo-citizenship.eu/NationalDB/docs/POL Citizenship%20Act%202009</a> as%20enacted ENGLISH.pdf  Article 34(2) of The Constitution of the Republic of Poland of 2nd April, 1997, Journal of Laws of 1997, No. 78, item 483: <a href="http://www.sejm.gov.pl/prawo/konst/angielski/kon1.htm">http://www.sejm.gov.pl/prawo/konst/angielski/kon1.htm</a>
PRS.8.b		Who is the competent authority for deprivation of nationality and what procedural safeguards are in place (e.g. due process, fair trial, participation in the proceedings, legal aid, decision in writing with reasoning, judicial oversight, appeal, time limit, subject to prior sentencing)?	1961 Convention: Article 8(4) ECN: Articles 10 to 13 Principles on Deprivation of Nationality: Principle 7. Deprivation of nationality must be carried out in pursuance of a legitimate purpose, provided for by law, necessary, proportionate and in accordance with procedural safeguards; Principle 8: Everyone has the right to a fair trial or hearing and to an effective remedy and reparation.  ILEC Guidelines (2015): The consequences of a decision to deprive somebody of his nationality must be assessed against the principle of proportionality. Adequate procedural safeguards are essential.  Decisions should only take effect when the (judicial) decision cannot be challenged anymore.	Polish law does not allow for deprivation of nationality (see above).	
PRS.8.c		Are provisions on deprivation of nationality applied in practice? Have they been applied even where it results in (risk of) statelessness? If available, please provide any sources of data or information on cases that resulted in statelessness.		No such provisions exist in Polish law.	
PRS.8.d		Are there safeguards in law and practice to prevent renunciation or other forms of voluntary loss of nationality from resulting in statelessness?	1961 Convention: Article 7 ECN: Articles 7 and 8	There is a safeguard against statelessness in provisions regarding renunciation of Polish nationality, but it is not sufficient. The loss of Polish nationality is governed by the Constitution of the Republic of Poland, which provides that a Polish national shall not lose Polish nationality except by renunciation. Therefore, a Polish national	Article 46, 49, Polish Citizenship Act of 2 April, 2009, Journal of Laws of 2012, Item 161: <a href="http://eudo-citizenship.eu/NationalDB/docs/POL">http://eudo-citizenship.eu/NationalDB/docs/POL</a> Citizenship%20Act%202009 <a href="mailto:ass%20enacted_ENGLISH.pdf">ass%20enacted_ENGLISH.pdf</a>

			cannot lose Polish nationality, except at their own request. According to the Polish Citizenship Act, a Polish national loses Polish nationality at their request, but only after the President of the Republic of Poland has granted consent for the renunciation. Loss of Polish nationality shall come into force 30 days from the date of the issuance of a respective decision by the President, or after a shorter period, should the President decide accordingly. The consent to renounce Polish nationality granted to parents, applies to children under their custody. The approval for renouncing Polish nationality by both parents is extended to children under their parental custody. The approval for renouncing Polish nationality by only one parent is extended to children under their parental custody, if a) children are under their sole custody, or b) the other parent declared their consent before the proper authority (e.g., a Consul) that children could renounce Polish nationality. Children over 16 should express their prior consent before a proper authority (e.g., a Consul) for renunciation of Polish nationality. The applicant for renunciation needs to present documentary evidence proving that they hold or have been promised the nationality of another state, but this safeguard is insufficient, as there is no explicit requirement to prove that minor children covered by the application also hold another nationality and will not become stateless as a result of the renunciation procedure.	Article 34(2) of The Constitution of the Republic of Poland of 2nd April, 1997, Journal of Laws of 1997, No. 78, item 483: http://www.sejm.gov.pl/prawo/konst/angielski/kon1.htm
PRS.8.e	Are there any provisions on deprivation of nationality in a national security context (regardless of whether they could render a person stateless)? Please describe these provisions and if/how they are applied in practice.	Principles on Deprivation of Nationality Principle 4: States shall not deprive persons of nationality for the purpose of safeguarding national security. Where provisions exist, these should be interpreted narrowly and in accordance with international law standards.  UNHCR Guidelines on Statelessness No.5 (2020): Laws that permit deprivation of nationality on the grounds of terrorism should be publicly available and precise enough to enable individuals to understand the scope of impermissible conduct.	There are no such provisions in place.	
PRS.8.f	Are there any provisions on deprivation of nationality that directly or indirectly discriminate a person or group of persons on any ground prohibited under international law or that discriminate between nationals? Please describe these provisions and if/how they are applied in practice.	ICCPR: Article 26 1961 Convention: Article 9 ECN: Article 5 Principles on Deprivation of Nationality: Principle 6. Prohibited grounds for discrimination include race, colour, sex, language, religion, political or other opinion, national or social origin, ethnicity, property, birth or inheritance, disability, sexual orientation or gender identity, or other real or perceived status, characteristic or affiliation. Each State is also bound by the principle of non-discrimination between its nationals.	There are no such provisions in place.	
PRS.8.g	Are there safeguards to prevent derivative loss of nationality (i.e., loss of nationality on the basis that a parent or a spouse has been deprived of that nationality)? Please describe the potential impact of deprivation on children and spouses.	CRC: Articles 2(2), 7 and 8  CEDAW: Article 9(1)  Principles on Deprivation of Nationality: States must take all appropriate measures to ensure that the child is protected against all forms of discrimination or punishment on the basis of the status, activities, expressed opinions, or beliefs of the child's parents, legal guardians, or family members (Principle 9.7). The derivative loss of nationality is prohibited (Principle 9.8).	There is no provision in Polish law allowing for deprivation of nationality. There is, however, the possibility of renunciation of nationality. During this procedure, the applicant for renunciation needs to present documentary evidence proving that they hold or have been promised the nationality of another State, but this safeguard is insufficient, as there is no explicit requirement to prove that minor children covered by the application also hold another nationality and will not become stateless as a result of the renunciation procedure (see: PRS.8.d)	Article 46, 49, Polish Citizenship Act of 2 April, 2009, Journal of Laws of 2012, Item 161: http://eudo-citizenship.eu/NationalDB/docs/POL Citizenship%20Act%202009_as%20enacted_ENGLISH.pdf  Article 34(2) of The Constitution of the Republic of Poland of 2nd April, 1997, Journal of Laws of 1997, No. 78, item 483: http://www.sejm.gov.pl/prawo/konst/angielski/kon1.htm



### Resources

Item	Subtheme	Question	International Norms & Good Practice	Answer	Source
RES.1.a	Published judgments	Please list the most relevant judgments relating to statelessness and include links to the cases (where available).		Within the framework of Polish law statelessness may be addressed in international protection proceedings and return proceedings, which are administrative procedures (no courts are involved). The matter of statelessness may also be addressed marginally in court decisions regarding the application of administrative detention.	Centralna Baza Orzeczeń Sądów Administracyjnych (National Database of Decisions of the Administrative Courts): http://orzeczenia.nsa.gov.pl/cbo/query (PL)  III SA/Kr 1400/1 -Wyrok WSA w Krakowie, Judgment of the Regional Administrative Court in Krakow: http://orzeczenia.nsa.gov.pl/doc/431880990D Case concerns the denial of transcription of the birth certificate of the child of a same-sex Polish couple in the UK. The issue of access to a Polish identity document confirming Polish nationality is discussed.  II OSK 2419/13 - Wyrok NSA, Judgment of the Supreme Administrative Court: http://orzeczenia.nsa.gov.pl/doc/A78CB1D1A8 Case concerns the denial of transcription of the birth certificate of the child of a same-sex Polish couple living in the USA. Does not mention statelessness explicitly.  II OSK 1020/11 - Wyrok NSA, Judgment of the Supreme Administrative Court: http://orzeczenia.nsa.gov.pl/doc/680560D84F Case concerns the acquisition of Polish nationality by an applicant originating from Ukraine. The court inter alia states that the subjective conviction of the applicant that he is stateless is not enough to establish statelessness.  III SA/Kr 1217/19 - Case before Regional Administrative Court in Krakow in which the court refered a request for preliminary ruling to the European Court of Justice (case C-2/21(PPU). Information on the case: https://bip.krakow.wsa.gov.pl/287/269/komunikat-w-sprawie-o-sygn-iii-sakr-121719.html  This case concerns the refusal of transcript of a child born in Spain to same-sex parents, the nationals of Ireland and Poland. The lack of transcript became an obstacle in obtaining a Polish passport and ID number for the child.  II OPS 1/19 - Uchwała NSA, Resolution of the Supreme Administrative Court: https://orzeczenia.nsa.gov.pl/doc/OCB4DBF3D4  Case concerns the refusal of transcript of a foreign child born to same-sex parents (both Polish nationals). The court observed that even though the transcript is impossible, the child is still entitled to Polish documents. The resolution discuss

transcript is impossible, the child is still entitled to Polish documents. II OSK 2552/16 - Wyrok NSA, Judgment of the Supreme Administrative Court: <a href="https://sip.lex.pl/orzeczenia-i-pisma-">https://sip.lex.pl/orzeczenia-i-pisma-</a> urzedowe/orzeczenia-sadow/ii-osk-2552-16-wyrok-naczelnegosadu-administracyjnego-522680649 Case concerns the refusal of transcript of a foreign child born to same-sex parents. The court decided that the refusal of transcript amounts to a violation of the rights of the child. II OSK 1330/17 - wyrok NSA, Judgement of Supreme Administrative Court of 11 Feb 2020 Case concerns the denial of transcription of the birth certificate of the child of a same-sex couple (1 is a Polish national). The issue of access to a Polish identity document confirming Polish nationality is discussed. The Court states that denial of transcript is no obstacle to confirm Polish nationality in other procedures. http://www.orzeczenia-nsa.pl/wyrok/ii-osk-1330-17/akty stanu cywilnego/142f4ec.html?q=& symbol=605 6052& haslo=Akta+stanu+cywilnego& sad=Naczelny+S%C4%85d+Admin istracyjny& skarzony=Wojewoda& okres=2020 02 Similar case: II OSK 2284/18 - Wyrok NSA, Judgement of Supreme Administrative Court of 17 Feb 2021 II OSK 2129/16 - Wyrok NSA, Judgement of Supreme Administrative Court of 29 August 2018 The case concerns the transcript of a foreign birth certificate issued to a child born by a surrogate mother. The biological father is a Polish national and the foreign certificate does not include the data of the mother. The court decided that the denial of transcript of the birth certificate would result in inability of issuing a Polish identify document to the child and hence would deter him from effectively benefiting from Polish nationality. http://www.orzeczenia-nsa.pl/wyrok/ii-osk-2129-16/akty stanu cywilnego akta/1b9b1c6.html?q=& symbol=605 6052& haslo=Akta+stanu+cywilnego& sad=Naczelny+S%C4%85d+ Administracyjny& skarzony=Wojewoda& okres=2018 08 A.D.-K. and others v Poland, no 30806/15 (Communicated case) Case concerns the denial of transcription of the birth certificate of the child of a same-sex couple https://hudoc.echr.coe.int/eng#{%22fulltext%22:[%22A.D.-K.%20v%20Poland%22],%22documentcollectionid2%22:[%22GRA NDCHAMBER%22,%22CHAMBER%22,%22COMMUNICATEDCASES %22],%22itemid%22:[%22001-192049%22]} For the overview of cases see: D. Pudzianowska, P. Korzec, Citizenship 'on paper'. On the risk of statelessness of Polish children raised in same-sex unions abroad, National Taiwan University Law Review

RES.2.a	Free legal assistance	Are there specialised lawyers or organisations providing free advice to stateless people or those at risk of statelessness? If yes, please describe.	UNHCR, Handbook on Protection (2014): Applicants must have access to legal counsel.	Among various entities offering legal advice, only two Polish NGOs (Helsinki Foundation for Human Rights and the Halina Nieć Legal Aid Center) have been actively providing legal assistance to stateless persons or those at risk of statelessness.	Halina Niec Legal Aid Center: <a href="https://www.pomocprawna.org">www.pomocprawna.org</a> Helsinki Foundation for Human Rights: <a href="https://www.hfhr.pl">www.hfhr.pl</a>
RES.3.a	Literature	Is there domestic academic literature on statelessness? Please list and provide references and hyperlinks (where available).			Przybyslawska, K. (2012), Sytuacja bezpaństwowców na Bliskim Wschodzie a międzynarodowe standardy ochrony praw człowieka, in: Marcinko, M. (ed), Ochrona praw człowieka w wymiarze regionalnym, Jagiellonian University, Krakow: http://www.zpmp.law.uj.edu.pl/documents/17903628/4b5d72a8-12e2-46ae-9ee2-441351f62d12 (PL)  Dyduch, J. (2014), Bezpaństwowość, in: Florczak, A., Lisowska, A., Organizacje międzynarodowe w działaniu, Wydawnictwo OTO, Wrocław: http://www.repozytorium.uni.wroc.pl/Content/62930/19 Joanna Dyduch.pdf (PL)  Pudzianowska, D. (2019), Bezpaństwowość w prawie publicznym, Wolters Kluwer Polska, https://sip.lex.pl/komentarze-i-publikacje/monografie/bezpanstwowosc-w-prawie-publicznym-369453738  Pudzianowska D. (2020), D. Pudzianowska, P. Korzec, Human Rights and the Protection of Stateless Persons in the Case Law of the European Court of Human Rights, Polish Yearbook of International Law, 2020, ss. 179-196  D. Pudzianowska, "Opatrzność" czy "nieopatrzność" ustawodawcy? O ochronie bezpaństwowców w prawie polskim [w:] Prawo administracyjne dziś i jutro, J. Jagielski, M. Wierzbowski (red.), Wolters Kluwer, Warszawa 2018, s. 683-692  D. Pudzianowska, M. Szczepanik, Wokół problemu bezpaństwowości dzieci w Polsce [w:] Status cudzoziemca w Polsce wobec współczesnych wyzwań międzynarodowych, D. Pudzianowska (red.), Wolters Kluwer, Warszawa 2016, s. 79-95  D. Pudzianowska, O koncepcji bezpaństwowości w prawie publicznym, [w:] M. Grzywacz, J.Jagielski, D. Kijowski, Prawo administracyjne wobec współczesnych wyzwań. Księga Jubileuszowa dedykowana Profesorowi Markowi Wierzbowskiemu, Warszawa 2018, s. 129-134.  D. Pudzianowska, Standardy dotyczące procedur ustalania bezpaństwowości w prawie międzynarodowym, [w:] Standardy współczesnej administracji i prawa administracyjnego, red. Z. Duniewska, M. Stahl, A. Rabiega-Przyłęcka, Wolters Kluwer – Wydawnictwo Uniwersytetu Łódzkiego, Warszawa 2019  D. Pudzianowska, P. Korzec, Citizenship 'on paper'. On the risk of statelessness of Polish children raised in same-sex unions ab