ENS Statelessness Index Survey: United Kingdom



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International and Regional Instruments

Cat	Q	Sub	Subtheme	Question	International Norms / Good Practice	Answer	Source
IOB	1	а	1954 Convention	Is your country party to the 1954 State- lessness Convention?	UN Convention Relating to the Status of Stateless Persons, 1954	Yes.	UN Treaty Collection: https://treaties.un.org/pages/ViewDetailsII.aspx?src=TREATY&mtdsg_no=V-3&chapter=5&Temp=mtdsg2&clang=_en
IOB	1	b		If yes, when was ratification/accession?		16 April 1959.	UN Treaty Collection: https://trea- ties.un.org/pages/ViewDetailsII.aspx ?src=TREATY&mtdsg no=V-3&chap- ter=5&Temp=mtdsg2&clang= en#E ndDec
ЮВ	1	С		Are there reservations in place? Please list them.	Best practice is no reservations. If there are, they should have little or no effect on the rights of stateless persons.	Yes, the UK currently has 5 reservations: Article 38 (reservations), Articles 8 and 9 (exceptions for national security); Article 24 (Labour legislation and social security), and Article 25 (Administrative assistance). There is a further commentary regarding Articles 24 and 25, and there are further reservations relating to British Overseas Territories and Crown Dependencies.	UN Treaty Collection: https://treaties.un.org/pages/ViewDetailsII.aspx?src=TREATY&mtdsg_no=V-3&chapter=5&Temp=mtdsg2&clang= en#E_ndDec
IOB	1	d		Does the Convention have direct effect?	Best practice is that the Convention has direct effect, though this may depend on legal regime.	No. Under the UK's legal regime, treaties do not have direct effect. For the provisions included in the treaty to have effect, they must be incorporated into domestic legislation (through statute). Some provisions are being implemented through the UK's statelessness determination procedure, but there are legal and/or practical barriers to the realisation of some of the rights protected in the 1954 Convention, for example, there are exceptionally high fees for British citizenship applications and no exemptions or reductions.	Arabella Long, House of Commons Briefing Paper No. 5855, 17 Febru- ary 2017, Parliament's role in ratify- ing treaties: http://researchbrief- ings.files.parliament.uk/docu- ments/SN05855/SN05855.pdf
IOB	2	а	1961 Convention	Is your country party to the 1961 State- lessness Convention?	• <u>UN Convention on the Reduction of Statelessness, 1961</u>	Yes.	UN Treaty Collection: https://treaties.un.org/Pages/ViewDetails.aspx?src=IND&mtdsg_no=V-4&chapter=5&clang=_en_

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	1			1 -			
IOB	2	b		If yes, when was rati-		29 March 1966.	UN Treaty Collection: https://trea-
				fication/accession?			ties.un.org/Pages/ViewDetails.aspx?
							src=IND&mtdsg no=V-4&chap-
							ter=5&clang=_en
IOB	2	С		Are there reserva-	As above	Yes, in accordance with Article 8(3)(a) relating to	UN Treaty Collection: https://trea-
				tions in place? Please		deprivation of nationality resulting in statelessness:	ties.un.org/Pages/ViewDetails.aspx?
				list them.		"[The Government of the United Kingdom declares	<pre>src=IND&mtdsg_no=V-4&chap-</pre>
						that], in accordance with para. 3(a) of Article 8 of the	ter=5&clang= en#EndDec
						Convention, notwithstanding the provisions of para.	
						1 of Article 8, the United Kingdom retains the right	
						to deprive a naturalised person of his nationality on	
						the following grounds, being grounds existing in	
						United Kingdom law at the present time: that, incon-	
						sistently with his duty of loyalty to Her Britannic Maj-	
						esty, the person (i) Has, in disregard of an express	
						prohibition of Her Britannic Majesty, rendered or	
						continued to render services to, or received or con-	
						tinued to receive emoluments from, another State,	
						or (ii) Has conducted himself in a manner seriously	
						prejudicial to the vital interests of Her Britannic	
						Majesty." See PRS 8 for more details on deprivation	
						of citizenship.	
IOB	2	d		Does the Convention	As above	No. The British Nationality Act 1981 enacts many of	Arabella Long, House of Commons
				have direct effect?		the provisions of the 1961 Convention, however, as	Briefing Paper No. 5855, 17 Febru-
						with the 1954 Convention, there are legal and/or	ary 2017, Parliament's role in ratify-
						practical barriers to the realisation of some of the	ing treaties: http://researchbrief-
						rights protected under the 1961 Convention.	ings.files.parliament.uk/docu-
							ments/SN05855/SN05855.pdf
IOB	3	а	Other con-	State party to Euro-	• European Convention on Na-	No.	Council of Europe, Chart of signa-
			ventions	pean Convention on	tionality, 1997		tures and ratifications of Treaty 166:
				Nationality 1997?			https://www.coe.int/en/web/con-
				Are there reserva-			ventions/full-list/-/conven-
				tions in place? Please			tions/treaty/166/signa-
				list them.			tures?p_auth=4jSJfctp
IOB	3	b		State Party to Euro-	• European Convention on Hu-	Yes. There are no reservations but there are decla-	Council of Europe, Chart of signa-
				pean Convention on	man Rights, 1950	rations relating to the UK and to the Overseas Terri-	tures and ratifications of Treaty 005:
				Human Rights 1950?		tories and to the Crown Dependencies, although	https://www.coe.int/en/web/con-
						some of these have been withdrawn.	

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			Are there reservations in place? Please list them.			ventions/full-list/-/conventions/treaty/005/signatures?p auth=XgehAFvw Council of Europe, Reservations and Declarations for Treaty No.005: https://www.coe.int/en/web/conventions/full-list/-/conventions/treaty/005/declarations?p auth=XgehAFvw
ЮВ	3	С	State Party to Council of Europe Convention on the avoidance of statelessness in relation to State succession 2006? Are there reservations in place? Please list them.	Council of Europe Convention on the Avoidance of Stateless- ness in Relation to State Succes- sion, 2006	No.	Council of Europe, Chart of signatures and ratifications of Treaty 200: https://www.coe.int/en/web/conventions/full-list/-/conventions/treaty/200/signatures?p auth=4jSJfct
ЮВ	3	d	Bound by Directive 2008/115/EC of the European Parliament and of the Council (EU Returns Directive). Are there reservations in place? Please list them.	Directive 2008/115/EC of the European Parliament and of the Council (EU Returns Directive)	No.	European Commission press release, An effective and humane return policy: 8 Member States have yet to comply with the Return Directive, Brussels, 29 September 2011: http://europa.eu/rapid/press-re-lease_IP-11-1097 en.htm?locale=en EU Analysis Blog, Steve Peers, The EU's Returns Directive: Does it improve or worsen the lives of irregular migrants? 28 March 2014: http://eulawanalysis.blog-spot.co.uk/2014/03/the-eus-re-turns-directive-does-it.html
IOB	3	е	State Party to Convention on the Rights of the Child 1989?	• Convention on the Rights of the Child 1989	Yes, the UK is a state party and has reservations to the Convention.	UN OHCHR Status of Ratification Dashboard: http://indica- tors.ohchr.org/

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			1	1		
			Are there reserva-			
			tions in place? Please			
			list them.			
IOB	3	f	State Party to Inter-	• International Covenant on Civil	Yes, the UK is a state party and has reservations to	UN OHCHR Status of Ratification
			national Covenant on	and Political Rights 1966	the Covenant.	Dashboard: http://indica-
			Civil and Political			tors.ohchr.org/
			Rights 1966? Are			
			there reservations in			
			place? Please list			
			them.			
IOB	3	g	State Party to Inter-	• International Covenant on Eco-	Yes, the UK is a state party and has reservations to	UN OHCHR Status of Ratification
			national Covenant on	nomic, Social and Cultural Rights	the Covenant.	Dashboard: http://indica-
			Economic, Social and	1966		tors.ohchr.org/
			Cultural Rights 1966?			
			Are there reserva-			
			tions in place? Please			
			list them.			
IOB	3	h	State Party to Con-		Yes, the UK is a state party and has reservations to	UN Treaty Collection: https://trea-
			vention on the Elimi-	• Convention on the Elimination	the Convention.	ties.un.org/Pages/ViewDetails.aspx?
			nation of all Forms of	of all Forms of Discrimination		src=IND&mtdsg no=IV-8&chap-
			Discrimination	Against Women 1979		ter=4&clang= en#EndDec
			Against Women	• Gen. Rec. 32 on the gender-re-		
			1979? Are there res-	lated dimensions of refugee sta-		
			ervations in place?	tus, asylum, nationality and state-		
			Please list them.	<u>lessness</u> .		
IOB	3	i	State Party to Con-	Convention against Torture and	Yes, the UK is a state party and has reservations to	UN Treaty Collection: https://trea-
			vention against Tor-	Other Cruel, Inhuman or Degrad-	the Convention.	ties.un.org/Pages/ViewDetails.aspx?
			ture and Other Cruel,	ing Treatment or Punishment		src=IND&mtdsg no=IV-9&chap-
			Inhuman or Degrad-	1984		ter=4&clang= en#EndDec
			ing Treatment or			
			Punishment 1984?			
			Are there reserva-			
			tions in place? Please			
			list them.			
IOB	3	j	State Party to Inter-	International Convention on	Yes, the UK is a state party and has reservations to	UN Treaty Collection: https://trea-
			national Convention	the Elimination of All Forms of	the Convention.	ties.un.org/Pages/ViewDetails.aspx?
			on the Elimination of	Racial Discrimination 1965		src=IND&mtdsg no=IV-2&chap-
			All Forms of Racial			ter=4&clang=_en#EndDec

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International and Regional Instruments – March 2019

			Discrimination 1965?			
			Are there reserva-			
			tions in place? Please			
			list them.			
IOB	3	k	State Party to the In-	• International Convention on the	No.	UN Treaty Collection: https://trea-
			ternational Conven-	Protection of the Rights of all Mi-		ties.un.org/Pages/ViewDetails.aspx?
			tion on the Protec-	grant Workers and Members of		<pre>chapter=4⟨=en&mtdsg_no=IV-</pre>
			tion of the Rights of	their Families 1990		13&src=IND
			All Migrant Workers			
			and Members of			
			their Families 1990?			
			Are there reserva-			
			tions in place? Please			
			list them.			

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Stateless Population Data

Cat	Q	Sub	Subtheme	Question	International Norms / Good	Answer	Source
POP	1	а	Availability and sources	Does the Govt have a discrete category for statelessness in its data collection system	• Gen. Rec. 32 of CEDAW (para. 39): States parties should gather, analyse and make available sex-disaggregated statistical	No. UK population data does not include a statelessness category. The most recent censuses were carried out across the countries of the UK in 2011.	UK Census Questionnaires from 2011: • England : http://webarchive.nation-alarchives.gov.uk/20160105225826/http://www.ons.gov.uk/ons/guide-method/cen-
				(e.g. in the census)? If so, what are the Govt figures for the total stateless population on the territory? Is the data disaggregated? If so, how?	data and trends • European Council, Conclusions of the Council and the Representatives of the Governments of the Member States on Statelessness: Recognise the importance of exchanging good practicesconcerning the collection of reliable data on stateless persons • UNHCR Global Action Plan to End Statelessness 2014-2024 (Ac-	There is a question in the censuses of England, Wales and Northern Ireland on what passport/s a person holds (but not in Scotland). The next census is due in 2021. The UK Government Home Office (UK Visas and Immigration) has a category in its databases for recording people as stateless, but the data is unreliable: there are different categories under which individuals who are stateless or likely to be stateless could fall. One of	sus/2011/the-2011-census/2011-census-questionnaire-content/2011-census-questionnaire-for-england.pdf • Wales: http://webarchive.nationalar-chives.gov.uk/20160105225826/http://www.ons.gov.uk/ons/guide-method/census/2011/the-2011-census/2011-census-questionnaire-content/2011-census-questionnaire-for-walesenglishpdf • Northern Ireland: https://www.nisra.gov.uk/sites/nisra.gov.uk/fil
					tion 10): Improve quantitative and qualitative data on stateless populations • Institute on Statelessness and Inclusion (The World's Stateless) pg.11: States should adopt and/or strengthen measures to count stateless persons on their territory	these categories is for people who have already been recognised as stateless; another includes people with "unclear nationalities"; and there are also categories for Palestinians and Kuwaitis. Some of these individuals, who are stateless but not recognised as such, are treated as nationals of their country of previous residence.	es/publications/2011-census-individual-ques- tionnaire.pdf • Scotland: http://www.scotlandscen- sus.gov.uk/documents/Householdpre-ad- dressed27 05 10specimen.pdf Office for National Statistics, Population of the UK by country of birth and nationality: https://www.ons.gov.uk/peoplepopula- tionandcommunity/populationandmigra-
							tion/internationalmigration/datasets/popula- tionoftheunitedkingdombycountryofbirthand- nationality Home Office User Guide to Immigration Statis- tics: https://www.gov.uk/government/publica- tions/user-guide-to-home-office-immigration- statistics9

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POP	1	b	Do Govt authorities de- fine categories of per-	As above	UK Visas and Immigration has a category of 'unknown nationality' on its data-	Asylum Aid and UNHCR, Mapping Statelessness in the United Kingdom, 2011: http://www.refworld.org/do-cid/4ecb6a192.html Personal communications to the authors.
			sons who may overlap with stateless (e.g. unknown nationality, unspecified nationality, other)? Are statistics on these available? If, yes, please indicate categories and statistics.		bases. 34,435 people claimed asylum in the UK in 2017; 10 were in the 'other and unknown' category; 348 were listed as 'stateless'. See also POP1i.	Home Office, National Statistics, How many people do we grant asylum or protection to? (23 Aug 2018), 8. Data Tables, Asylum Tables Volume 1: https://www.gov.uk/govern-ment/publications/immigration-statistics-year-ending-june-2018/how-many-people-do-we-grant-asylum-or-protection-to
POP	1	С	What is the UNHCR estimate for the population of stateless persons and/or those at risk of statelessness on the territory? What is UNHCR's source for this information?	As above	As at 18 December 2018, the UNHCR 2017 mid-year table gives 97 stateless people who have had their status formally determined in the UK; those listed as stateless who are asylum seekers (399); those in a refugee-like situation who are listed as stateless (2179); total population of concern (2675). The number 'under UNHCR's mandate' relates only to those granted statelessness leave (see Statelessness Determination and Status). The asylum and refugee statistics include people who are very unlikely to have had their statelessness formally determined.	UNHCR, Population Statistics: http://popstats.unhcr.org/en/overview There is both an excel document under 'Mid- year statistics' and a searchable database un- der 'Persons of Concern'. They do not contain the same figures.
POP	1	d	Are there indirect (proxy) sources of statistics on stateless persons? E.g. categories of persons for which statistics are available	As above	See Mapping Statelessness in the UK; described above and below.	Asylum Aid and UNHCR, Mapping Statelessness in the United Kingdom, 2011: http://www.refworld.org/do-cid/4ecb6a192.html

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		1					
				ere stateless per-			
				s may be more			
			_	nly represented			
				. relevant country			
				rigin or profiles			
				. Palestinians or			
			•	an Kurds)? Please			
				vide explanation			
				figures.			
POP	1	е	Hav	e there been sur-	• UNHCR Global Action Plan to	Yes, but accurate estimates of the state-	Asylum Aid and UNHCR, Mapping Stateless-
			veys	s or mapping stud-	End Statelessness 2014-2024: Ac-	less population were difficult, and the	ness in the United Kingdom, 2011:
			ies o	done to estimate	<u>tion 10</u>	mapping report is now eight years old.	http://www.refworld.org/do-
			the	population of			cid/4ecb6a192.html
			stat	eless persons in the			
			cou	ntry?			
POP	1	f	Are	there other	As above	No.	
			sou	rces of estimates			
			for	the population of			
			stat	eless persons (not			
			cove	ered by the above)?			
			If so	, list sources and			
			figu	res.			
POP	1	g	Are	there issues with	As above	Yes. It is difficult to accurately quantify	Asylum Aid and UNHCR, Mapping Stateless-
			relia	ability of stateless		the number of stateless persons be-	ness in the United Kingdom, 2011:
			data	a? If yes, please de-		cause some are not recognised as state-	http://www.refworld.org/do-
			scril	be why.		less or counted.	cid/4ecb6a192.html
POP	1	h	Are	there indications	As above	The stateless population is under-re-	As above.
			that	t the stateless pop-		ported (as per POP1g).	
			ulat	ion is either over or			
			und	ler reported? Please			
			des	cribe.			
POP	1	i		ase provide any	As above	UK Government data shows the num-	UK government statistics are available here:
				ilable figures on		bers of stateless people who applied for	https://www.gov.uk/government/statistics En-
			stat	eless refugees or		asylum, were granted refugee status, or	ter 'immigration' as the search term to find the
			asyl	um seekers (if		humanitarian protection. 'Humanitarian	latest and historical data.
			the	re is data, please		protection' in the UK is equivalent to	
			clar	ify whether Govt			

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						()	
				also counts stateless		'subsidiary protection' or 'complemen-	
				refugees and asylum		tary protection'. Those whose national-	
				seekers in the stateless		ity is listed as other/unknown may or	
				population to avoid un-		may not be stateless, but it is likely that	
				der/over reporting).		at least some are. The data shows that	
						357 stateless people applied for asylum	
						and 116 stateless people were granted	
						asylum in 2018. Those whose nationality	
						is listed as other/unknown may or may	
						not be stateless, but it is likely that at	
						least some are. Those whose nationality	
						is listed as 'Occupied Palestinian Terri-	
						tories' or 'Western Sahara' are likely to	
						be stateless. Numbers of main appli-	
						cants claiming asylum whose nationality	
						is recorded as 'Occupied Palestinian Ter-	
						ritories' show 202 in 2018 and 48 grants	
						of protection (which do not necessarily	
						relate to recent arrivals); 17 applications	
						were made by people recorded as	
						'other/unknown' in 2018; and 3 appli-	
						cants were recorded as 'Western Sa-	
						hara'.	
POP	2	а	Stateless in	Number of stateless	As above and see also norms in	UK government statistics for 2018 show	UK government statistics are available here:
			Detention	persons in immigration	Detention section.	that 54 stateless people entered deten-	https://www.gov.uk/government/statistics En-
			data	detention		tion (2 women) last year. In addition, 29	ter 'immigration' as the search term to find the
						people recorded as 'Kuwait' (3 women);	latest and historical data. For these figures, see
						31 as 'Occupied Palestinian Territories'	'Detention Data Tables' and 'People entering
						(1 woman); 1 man as 'Western Sahara';	detention by nationality'
						and 28 'other/unknown' (2 women), en-	
						tered detention in 2018. Figures do not	ENS, 2016, Protecting Stateless Persons from
						include persons to whom the Govern-	Arbitrary Detention in the United Kingdom,
						ment has attributed a nationality (other	Section 2.3, p.14: https://www.stateless-
						than those listed) who may be stateless.	ness.eu/sites/www.stateless-
						Persons from Kuwait who are detained	ness.eu/files/ENS_Detention_Reports_UK.pdf
						may or may not be stateless; but as Ku-	
						waiti bidoon are among the main groups	
						of stateless persons in the UK, it is worth	

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Stateless Population Data – March 2019

					considering whether detainees from Kuwait are stateless.	
POP	2	b	Are there statistics on individuals released from immigration detention who were unremovable, their country of origin and length of detention? If yes, please provide.	As above	Yes. UK Government statistics are available for 'People leaving detention by reason, sex and length of detention' and 'People leaving detention by country of nationality, reason, sex and age'. 57 people (55 men & 2 women) acknowledged to be stateless left immigration detention in 2018: 11 were removed from the UK and 46 were released on bail.	UK government statistics are available here: https://www.gov.uk/government/statistics Enter 'immigration' as the search term to find the latest and historical data. For these figures, see 'Detention Data Tables': 'People leaving detention by reason, sex and length of detention' and 'People leaving detention by country of nationality, reason, sex and age'. Detention Action, 2014, The State of Detention: immigration detention in the UK in 2014, p.6: http://detentionaction.org.uk/word-press/wp-content/up-loads/2014/10/The.State of .Detention.pdf

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Statelessness Determination and Status

Cat	Q	Sub	Subtheme	Question	International Norms / Good Practice	Answer	Source
IDP	1	а	Definition	Is there a definition	• UN Convention Relating to the Status	The definition of a stateless person in the UK	Immigration Rules, Part 14: stateless per-
			of a state-	of a stateless per-	of Stateless Persons, 1954: Article 1(1)	Immigration Rules is the same as Art 1(1) of	sons: https://www.gov.uk/guidance/immi-
			less per-	son in national	and 1(2).	the 1954 Convention. The Immigration Rules	gration-rules/immigration-rules-part-14-
			son	law? Do the defini-		define people who fall within an exclusion pro-	stateless-persons
				tion and exclusion		vision as falling beyond the scope of the defi -	
				provisions align		nition of a stateless person (para 401). Art	UK Visas and Immigration, Asylum Policy
				with the 1954 Con-		1(2) of the Convention states that the Conven-	Instruction, Statelessness and Applications
				vention? Please		tion will not apply to those who fall within the	for Leave to Remain, Version 2.0, Feb
				provide details.		exclusions. Para 402 contains the UK's version	2016: https://www.gov.uk/govern-
						of the exclusion clauses. Unlike in the Conven-	ment/publications/stateless-guidance
						tion (Art 1(2)(iii)), para 402 applies the 'serious	
						reasons' standard of proof to all the exclu-	Sarah Woodhouse and Judith Carter, 2016,
						sions, not just the fault-based ones. The word-	Statelessness and Applications for Leave to
						ing of 402(b) differs from the 1954 Convention	Remain: A Best Practice Guide, Immigra-
						Art 1(2)(ii), in particular in referring to a 'coun-	tion Law Practitioners' Association and
						try of former habitual residence'. Although	University of Liverpool Law Clinic, Part
						the UK Government's 2016 guidance states	C.18.b: http://www.ilpa.org.uk/re-
						that 402(b) 'mirrors' Art 1(2)(ii) of the 1954	source/32620/statelessness-and-applica-
						Convention and 'reflects' Article 1E of the	tions-for-leave-to-remain-a-best-practice-
						1951 Convention relating to the Status of Ref-	guide-dr-sarah-woodhouse-and-judi
						ugees, the wording is significantly different	
						from those Conventions, both of which refer	UN Convention and Protocol on the Status
						to 'the country in which' a stateless person	of Refugees, Art 1E.
						has 'taken residence'. Even if someone is re-	
						fused permission to stay in the UK as a state-	Migrants Resource Centre, Liverpool Law
						less person because an exclusion ground ap-	Clinic, ENS & ISI, Joint Submission to the
						plies (in accordance with the 1954 Conven-	Human Rights Council at the 27th Session
						tion), to deny that such a person is stateless	of the Universal Periodic Review, Sept
						by definition is inconsistent with international	2016, paras. 14-18: http://www.asy-
						law. Para 403 of the UK Rules imposes addi-	lumaid.org.uk/joint-submission-human-
						tional requirements that apply before the UK	rights-council-27th-session-universal-peri-
						Government will grant leave to remain to a	odic-review/
						person who has been recognised as stateless	
						under the Immigration Rules. However, this	
						does not necessarily affect the assessment of	

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						whether such a person is, by definition, state-	
						less.	
IDP	1	b	Existing	Which of the fol-	• UNHCR (2014), Handbook on Protec-	Group 1: There is a dedicated statelessness	Immigration Rules, Part 14: stateless per-
			SDP pro-	lowing best de-	tion of Stateless Persons: it is im-	determination procedure established in Immi-	sons: https://www.gov.uk/guidance/immi-
			cedure	scribes the situa-	plicit in the 1954 Convention that	gration Rules, which operate as law.	gration-rules/immigration-rules-part-14-
				tion in your coun-	States must identify stateless persons		stateless-persons
				try?	within their jurisdictions so as to pro-		
					vide them appropriate treatment in or-		UK Visas and Immigration, Asylum Policy
				1. There is a dedi-	der to comply with their Convention		Instruction, Statelessness and Applications
				cated Stateless-	commitments.		for Leave to Remain, Version 2.0, Feb
				ness determina-	• UNHCR (Good Practices Paper 6): Es-		2016: https://www.gov.uk/govern-
				tion procedure	tablishing a statelessness determina-		ment/publications/stateless-guidance
				(SDP) established	tion procedure is the most efficient		
				in law, administra-	means for States Parties to the 1954		
				tive guidance, or	Convention to identify the beneficiar-		
				judicial procedure.	ies of that Convention.		
					• European Council, Conclusions of the		
					Council and the Representatives of the		
					Governments of the Member States on		
					Statelessness: Recognise the im-		
					portance of exchanging good practices		
					among Member States concerning		
					procedures for determining stateless-		
					ness.		
IDP	2	а		You have identified	• ENS (2013), Statelessness Determi-	The authority responsible for determining	Immigration Rules, Part 14: stateless per-
				that your country	nation and the Protection of Stateless	statelessness is the Home Office (UK Visas and	sons: https://www.gov.uk/guidance/immi-
				has a dedicated	Persons: a summary guide of good	Immigration).	gration-rules/immigration-rules-part-14-
				SDP established in	<u>practices:</u> There is no general rule for		<u>stateless-persons</u>
				law, administrative	appointing the most appropriate au-		
				guidance or judicial	thority for statelessness determina-		UK Visas and Immigration, Asylum Policy
				procedure. Which	tion the structure must be evaluated		Instruction, Statelessness and Applications
				authority is responsible for determin-	in light of the specific national circum-		for Leave to Remain, Version 2.0, Feb
					stances.		2016: https://www.gov.uk/govern- ment/publications/stateless-guidance
IDP	2	b		ing statelessness?	• UNUCD (2014) Handback or Brates	Yes, there is a specific online application form	Application for leave to remain as a state-
יוטו	-	D	Access to	Must an applica- tion for stateless-	• <u>UNHCR (2014)</u> , <u>Handbook on Protection of Stateless Persons</u> : For proce-	(Form FLR(S)). The Home Office has regarded	less person and a Biometric Immigration
			proce-	ness status be	dures to be fair and efficient, access to	using an application form as mandatory since	Document (FLR(S): https://visas-immigra-
			dures	made on a specific	dures to be rair and efficient, access to	using an application form as manuatory since	tion.service.gov.uk/product/flr-s
				made on a specific			tion.service.gov.uk/product/iii-s

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form? Are there clear instructions on how to make a claim for statelessness or how to fill in the relevant forms?

them must be ensured. Dissemination of information, including through targeted information campaigns where appropriate and counselling on the procedures, facilitates access... Given that individuals are sometimes unaware of SDPs or hesitant to apply...procedures can usefully contain safeguards permitting State authorities to initiate a procedure.

- UNHCR (Good Practices Paper 6): Accepted that good practice existed in countries where applications were accepted orally or in writing and in any language.
- ENS (2013), Statelessness Determination and the Protection of Stateless Persons: a summary guide of good practices: Bureaucratic difficulties (such as complicated application forms, inflexible procedures, strict language requirements, limited places where claims can be submitted, high costs, etc.) can encumber, or even impede access to SDPs. The protectionoriented framework therefore requires a flexible interpretation of such rules, especially since the majority of the population of concern may be in a vulnerable position and may not have the necessary language skill, financial means or possibility to travel that may be justifiably expected in other types of standard administrative procedures. • ENS (2016), Protecting Stateless Per-
- ENS (2016), Protecting Stateless Persons from Arbitrary Detention in the United Kingdom: Any application form to apply for stateless status should be

18 February 2016 when it issued new guidance to this effect (inter alia). It is provided only in English and must be completed in English. The form gives minimal guidance as to the relevant law. It does not gather information about UNRWA; it forces the applicant to agree to send in a letter from an embassy before the application form can be submitted. The applicant is informed that they have 'agreed' to provide such a letter, and that the application 'may be rejected'; and that the Home Office ' may not be able to make a decision'; and it 'will not be considered' if the documents that the applicant agrees to submit are not provided within 15 working days. These statements are unclear. The process does invite the applicant to refer to the February 2016 guidance, but not to the Rules.

Sarah Woodhouse and Judith Carter, 2016, Statelessness and Applications for Leave to Remain: A Best Practice Guide, Immigration Law Practitioners' Association and University of Liverpool Law Clinic, Part C.18.b: http://www.ilpa.org.uk/resource/32620/statelessness-and-applications-for-leave-to-remain-a-best-practiceguide-dr-sarah-woodhouse-and-judi

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IDP	2	С	Do submissions and/or other written evidence have to be submitted in the native language?	simplified and offered in a variety of languages [and] made freely available, including in immigration detention centres. • UNHCR (Good Practices Paper 6): As above.	Yes (in English).	Application for leave to remain as a state- less person and a Biometric Immigration permit https://visas-immigration.ser-vice.gov.uk/product/flr-s
IDP	2	d	Can an application for statelessness status be made orally to a public official?	UNHCR (Good Practices Paper 6): As above. UNHCR (2014), Handbook on Protection of Stateless Persons: Given that individuals are sometimes unaware of SDPs or hesitant to apply for statelessness status, procedures can usefully contain safeguards permitting State authorities to initiate a procedure.	No. The Immigration Rules require applicants to have made a 'valid application' i.e. through the online form.	Immigration Rules, Part 1, para 34 with Part 14: stateless persons, para. 403(a): https://visas-immigration.ser-vice.gov.uk/product/flr-s
IDP	2	е	Are there obligations in law on authorities to consider the application?	• <u>UNHCR (Good Practices Paper 6):</u> access to the SDP must be guaranteed.	Yes.	Immigration Rules, Part 14: stateless persons: https://www.gov.uk/guidance/immigration-rules/immigration-rules-part-14-stateless-persons
IDP	2	f	Are government authorities aut	 UNHCR (Good Practices Paper 6):it is recommended that governmental authorities be authorized to initiate these procedures ex officio ENS (2013), Statelessness Determination and the Protection of Stateless Persons: a summary guide of good practices: as above. 	There is no general authorisation or obligation to initiate statelessness determination <i>ex officio</i> , but the authorities are not prohibited from referring people to Part 14 of the Immigration Rules (the SDP). For children, an obligation might be inferred deriving from the obligation to consider children's best interests in	Immigration Rules, Part 14: stateless persons: https://www.gov.uk/guidance/immigration-rules/immigration-rules-part-14-stateless-persons

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						any immigration decision (see relevant legislation depending on the authority).	Borders Citizenship and Immigration Act 2009, Section 55 (UK Visas and Immigration): https://www.legisla-tion.gov.uk/ukpga/2009/11/section/55 Children's Act 2004, Section 11 (Local Authorities in England and Wales): https://www.legisla-tion.gov.uk/ukpga/2004/31/section/11 Children (Scotland) Act 1995, Section 11 (Local Authorities in Scotland): https://www.legisla-tion.gov.uk/ukpga/1995/36/section/17 The Children (Northern Ireland) Order 1994 (Local Authorities in Northern Ireland): https://www.legisla-tion.gov.uk/nisi/1995/755/contents/made Home Office, UK Visas and Immigration, Asylum Policy Instruction, Statelessness and applications for leave to remain, Part
							1.4: https://www.gov.uk/govern-
							ment/publications/stateless-guidance
IDP	2	g		Is there an application fee?	<u>UNHCR (Good Practices Paper 6):</u> access to the SDP must be guaranteed.	No.	Application for leave to remain as a state- less person and a Biometric Immigration Document: https://visas-immigration.ser- vice.gov.uk/product/flr-s
IDP	2	h		Is there a require- ment for lawful stay in order to ac- cess SDP?	 UNHCR (Good Practices Paper 6): Access to the procedure needs to be open to anyone who claims to be stateless, regardless of whether or not that person already has lawful stay or residence in the country. ENS (2013), Statelessness Determination and the Protection of Stateless Persons: a summary guide of good 	No. Presence in the UK is required.	Immigration Rules, Part 14: stateless persons, para 401(b): https://www.gov.uk/guidance/immigration-rules/immigration-rules-part-14-stateless-persons

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			<u>practices:</u> Everyone in a state's territory must have access to SDPs. There is no basis in the 1954 Convention for re-		
			•		
			na basis in the 1054 Convention for no		
			quiring that applicants for stateless-		
			ness determination be lawfully within		
			a state.		
IDP 2	2 i	Is there a time limit	• <u>UNHCR (Good Practices Paper 6):</u> For	No.	Immigration Rules, Part 14: stateless per-
		beyond which a	procedures to be fair and efficient, and		sons: https://www.gov.uk/guidance/immi-
		person cannot ac-	to ensure that all stateless persons		gration-rules/immigration-rules-part-14-
		cess the SDP proce-	benefit from the implementation of		stateless-persons
		dure? If so, what is	the 1954 Convention, access to the		
		this and can the re-	SDP must be guaranteed and not sub-		
		quirement be	ject to time limits.		
		waived?	• ENS (2013), Statelessness Determi-		
			nation and the Protection of Stateless		
			Persons: a summary guide of good		
			practices: There is no basis in the		
			1954 Convention to set time limits for		
			individuals to claim stateless status		
IDP 2	2 j	Is the examination	• UNHCR (2014), Handbook on Protec-	Statelessness applications are assessed by a	Migrants Resource Centre, Liverpool Law
		of statelessness	tion of Stateless Persons: States may	centralised team within the Home Office. The	Clinic, ENS & ISI, Joint Submission to the
		claims conducted	choose between a centralized proce-	team members have some relevant	Human Rights Council at the 27th Session
		by a dedicated cen-	dure or one that is conducted by local	knowledge, but there is evidence from prac-	of the Universal Periodic Review, Sept
		tralised body with	authorities. Centralized procedures are	tice that statelessness is not properly assessed	2016, footnote 55: http://www.asy-
		relevant expertise?	preferable as they are more likely to	in all cases. High turnover of staff may have	lumaid.org.uk/joint-submission-human-
		If yes, please spec-	develop the necessary expertise	contributed to this. Caseworkers deciding	rights-council-27th-session-universal-peri-
		ify.	among the officials undertaking status	other types of application or claim do not re-	odic-review/
			determination.	fer the statelessness aspect of it to the special-	
			• UNHCR (Good Practices Paper 6):	ist team, but instead decide it themselves.	Liverpool Law Clinic has three specific ex-
				There is no formal procedure for requesting a	amples from 2018: one refusal of a fresh
			a matter of State discretion and can	determination of statelessness in a case which	asylum claim, and two refusals of a request
			vary from one country to the next. Re-	otherwise falls to be determined by the crimi-	for revocation of deportation order. None
			gardlessit is important that examin-	nal deportation cases team. In cases where a	were referred to the specialist team. In the
			ers develop expertise while ensuring	deportation order has been issued, the state-	deportation cases, very clear separate rep-
		i .			
			that the procedures are accessible	lessness team should consider the stateless-	resentations were made asking for a spe-
			that the procedures are accessible • ENS (2013), Statelessness Determi-	ness of the applicant and then the criminal	resentations were made asking for a specialist determination.
			 that the procedures are accessible ENS (2013), Statelessness Determination and the Protection of Stateless 		
		relevant expertise? If yes, please spec-	preferable as they are more likely to develop the necessary expertise among the officials undertaking status determination. • UNHCR (Good Practices Paper 6): Where to situate SDPs institutionally is a matter of State discretion and can vary from one country to the next. Re-	in all cases. High turnover of staff may have contributed to this. Caseworkers deciding other types of application or claim do not refer the statelessness aspect of it to the specialist team, but instead decide it themselves. There is no formal procedure for requesting a determination of statelessness in a case which otherwise falls to be determined by the crimi-	lumaid.org.uk/joint-submission-human-rights-council-27th-session-universal-periodic-review/ Liverpool Law Clinic has three specific examples from 2018: one refusal of a fresh asylum claim, and two refusals of a request for revocation of deportation order. None

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		1	Γ				
					<u>practices:</u> For SDPs to be effective, the	portation order must be revoked if the appli-	
					determination must be a specific ob-	cant is stateless. An FLR(S) online application	
					jective of the mechanism in question,	submitted to the specialist statelessness team	
					though not necessarily the only one.	would be required in law to be refused with	
						reference to para 322(1B) of the Immigration	
						Rules, which prevents a grant of leave under	
						Part 14 to those subject to deportation pro-	
						ceedings. The online application system intro-	
						duced in November 2018 prevents the appli-	
						cation being submitted elsewhere, although it	
						would be possible to send a printout of the ap-	
						plication with supporting documents to a dif-	
						ferent section of the Home Office.	
IDP	2	k		Is there training to	UNHCR Executive Committee, Con-	Statelessness decision-makers have received	Discussed in meetings with Home Office
				inform different	clusion on Identification, Prevention	general immigration and asylum-related train-	attended by Asylum Aid and other civil so-
				governmental bod-	and Reduction of Statelessness and	ing; statelessness training is generally pro-	ciety organisations, February and March
				ies about stateless-	Protection of Stateless Persons No.	vided 'on the job'; a senior caseworker in the	2017, June 2018, Feb 2019; and personal
				ness and SDPs? If	106 (LVII) – 2006: Requests UNHCR to	statelessness team attended UNHCR stateless-	communications to the author from Asy-
				yes, please provide	actively disseminate information and,	ness training in early 2017 but has now left	lum Aid and UNHCR.
				details (e.g. who	where appropriate, train government	that team. Asylum Aid and UNHCR provided	
				provides training to	counterparts on appropriate mecha-	some training when the statelessness determi-	
				whom and how of-	nisms for identifying, recording, and	nation procedure was introduced in 2013, but	
				ten?)	granting a status to stateless persons.	changes in staff at the Home Office mean that	
					• UNHCR (Good Practices Paper 6):	most current staff are unlikely to have at-	
					Training sessions for officials and	tended.	
					meetings between the various decen-		
					tralized bodies, UNHCR and civil soci-		
					ety take place on a regular basis, al-		
					lowing for an exchange of information		
					and discussion of trends and common		
					challenges.		
IDP	2	I		Is there coopera-	• UNHCR (Good Practices Paper 6):	There is no formal cooperation between agen-	
				tion between agen-	good practice identified as coopera-	cies to our knowledge. Some NGOs refer	
				cies that may come	tion between actors working on state-	cases.	
			I				
				into contact with	lessness and the various government		
				stateless persons?	lessness and the various government agencies involved in determining		

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				referred to the ap-			
				propriate authority			
				for determination?			
IDP	3	а	Assess-	Who has the bur-	• UNHCR (2014), Handbook on Protec-	The applicant has the burden of proof. Home	Home Office, UK Visas and Immigration,
			ment	den of proof in the	tion of Stateless Persons:the burden	Office guidance states that where an applicant	Asylum Policy Instruction, Statelessness
				SDP? Is this shared	of proof is in principle shared, in that	has endeavoured to provide evidence of state-	and applications for leave to remain, Parts
				in practice, even if	both the applicant and examiner must	lessness, decision-makers "must assist the ap-	4.2 & 1.4: https://www.gov.uk/govern-
				not in law?	cooperate to obtain evidence and to	plicant by interviewing them, undertaking rele-	ment/publications/stateless-guidance
					establish the facts.	vant research and, if necessary, making en-	
					• <u>UNHCR (Good Practices Paper 6):</u>	quiries with the relevant authorities and or-	Sarah Woodhouse and Judith Carter, 2016,
					SDPs present unique evidentiary con-	ganisations." For child applicants, the guid-	Statelessness and Applications for Leave to
					siderations. Given the nature of state-	ance states that decision-makers are required	Remain: A Best Practice Guide, Immigra-
					lessness, individuals are often unable	to "assist in the determination of statelessness	tion Law Practitioners' Association and
					to substantiate a claim with documen-	by making enquiries which the child is not in a	University of Liverpool Law Clinic, Part B.4:
					tary evidence SDPs must therefore	position to undertake". In practice, the Home	http://www.ilpa.org.uk/re-
					take into consideration the difficulties	Office does not always comply with this guid-	source/32620/statelessness-and-applica-
					inherent in proving statelessness. UN-	ance and in some cases fails to make any or	tions-for-leave-to-remain-a-best-practice-
					HCR recommends that SDPs provide	adequate enquiries even were the applicant	guide-dr-sarah-woodhouse-and-judi
					for a shared burden of proof between	has provided as much information as reasona-	
					the applicant.	bly possible.	
					• ENS (2013), Statelessness Determi-		
					nation and the Protection of Stateless		
					Persons: a summary guide of good		
					practices: The applicant has a duty to		
					provide as full and truthful accountas		
					possible and to submit all evidence		
					reasonably available. Similarly, the de-		
					termination authority is required to		
					obtain and present all relevant evi-		
					dence reasonably available to itGiven		
					the nature of statelessness, applicants		
					are often unable to substantiate the		
					claim with much, if any, documentary		
					evidence authorities need to take		
					this into account, where appropriate		
					giving sympathetic consideration to		
					testimonial explanations regarding the		
					absence of certain kinds of evidence.		

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				• UNHCR Expert Meeting, Stateless- ness Determination Procedures and the Status of Stateless Persons 2010: It is incumbent on individuals to cooper- ate to establish relevant facts. If an in- dividual can demonstrate, on the basis of all reasonably available evidence, that he or she is evidently not a na-		
				tional, then the burden should shift to the State to prove that the individual is a national of a State.		
IDP	3	b	What is the stand- ard of proof? Is it the same as in asy- lum applications?	 UNHCR (2014), Handbook on Protection of Stateless Persons: States areadvised to adopt the same standard of proof as that required in refugee status determination, namely, a finding of statelessness would be warranted where it is established to a "reasonable degree" that an individual is not considered as a national by any State under the operation of its law. UNHCR, Nationality and Statelessness, Handbook for Parliamentarians No. 22, 2014: Because of the difficulties inherent in proving statelessness, the threshold of evidence required before statelessness is determined should not be too high. States are therefore advised to adopt the same standard of proof as that required in refugee status determination 	The standard of proof is the 'balance of probabilities', which is not the same as in asylum applications, where the standard is 'real risk' or 'reasonable degree of likelihood'. The Home Office guidance states: "The applicant is required to establish that he or she is not considered a national of any State to the standard of the balance of probabilities (that is more likely than not) since the factual issues to be decided justify a higher standard of proof than the reasonable likelihood required to establish a well-founded fear of persecution in asylum claims, where the issue may be the threat to life, liberty and person."	Home Office, UK Visas and Immigration, Asylum Policy Instruction, Statelessness and applications for leave to remain, Part 4.2: https://www.gov.uk/govern-ment/publications/stateless-guidance Sarah Woodhouse and Judith Carter, 2016, Statelessness and Applications for Leave to Remain: A Best Practice Guide, Immigration Law Practitioners' Association and University of Liverpool Law Clinic, Part B.5: http://www.ilpa.org.uk/re-source/32620/statelessness-and-applications-for-leave-to-remain-a-best-practice-guide-dr-sarah-woodhouse-and-judi Home Office guidance upheld in the Court of Appeal: AS (Guinea) v SSHD [2018] EWCA Civ 2234: http://www.bailii.org/ew/cases/EWCA/Civ/2018/2234.html
IDP	3	С	Is there respect for specific protection needs and evidentiary challenges presented by women, children	UNHCR (2014), Handbook on Protection of Stateless Persons: As a result of discrimination, women might face additional barriers in acquiring relevant documentation, such as birth certification.	Yes, special considerations apply for children (see above IDP2f, IDP3a). Additionally, guidance states that: "In some countries, women or members of ethnic minorities may have difficulty obtaining documents due to discrimina-	Home Office, UK Visas and Immigration, Asylum Policy Instruction, Statelessness and applications for leave to remain, Parts 1.4 (children) and 4.3.1 (women): https://www.gov.uk/government/publications/stateless-guidance

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			and people with	cates or other identification docu-	tion. Where feasible, it may therefore be nec-	
			disabilities in the	ments that would be pertinent to es-	essary for caseworkers to undertake their own	
			SDP?	tablishing their nationality status	further research to assist the applicant." How-	
				Children, especially unaccompanied	ever, practitioners have questioned whether	
				children, may face acute challenges in	this guidance is followed in practice.	
				communicating basic facts with re-		
				spect to their nationality. Statesmust		
				follow the principle of pursuing the		
				best interests of the child when con-		
				sidering the nationality status and		
				need for statelessness protection of		
				children.		
				• Gen. Rec. 32 of CEDAW: Nationality		
				laws may discriminate directly or indi-		
				rectly against women. Legislative pro-		
				visions that appear gender neutral		
				may in practice have a disproportion-		
				ate and negative impact on the enjoy-		
				ment of the right to nationality by		
				women Discriminatory laws or prac-		
				tices may lead to women and their		
				children being unable to gain access to		
				documentation that proves their iden-		
				tity and nationality		
IDP	3	d	Are decision mak-	• ENS (2013), Statelessness Determi-	The Home Office publishes guidance on how	Home Office, UK Visas and Immigration,
			ers presented with	nation and the Protection of Stateless	to determine statelessness. However, it is not	Asylum Policy Instruction, Statelessness
			clear guidance how	Persons: a summary guide of good	clear or comprehensive in all respects; for ex-	and applications for leave to remain:
			to determine state-	<u>practices:</u> determining authorities can	ample, it currently does not state how long a	https://www.gov.uk/government/publica-
			lessness, including	benefit significantly from any concrete	caseworker should wait for an answer to que-	tions/stateless-guidance
			sources of evi-	guidance that sets clear benchmarks	ries to authorities of another country or terri-	
			dence and proce-	and pathways for the establishment of	tory, nor is there a specific time limit for deci-	Sarah Woodhouse and Judith Carter, 2016,
			dures for evidence	material facts and circumstances	sion making. Further, there is very little infor-	Statelessness and Applications for Leave to
			gathering to estab-		mation about statelessness and related issues	Remain: A Best Practice Guide, Immigra-
			lish statelessness?		in 'country of origin information'. The Febru-	tion Law Practitioners' Association and
			Please provide de-		ary 2016 (v2) guidance is arguably less clear	University of Liverpool Law Clinic:
			tails.		than the first version, which followed UNHCR	http://www.ilpa.org.uk/re-
					guidance more closely in some respects. The	
					guidance is under revision as of March 2019.	

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IDP	4	а	Proce-	Is there free legal	• UNHCR (2014), Handbook on Protec-	Statelessness applications are out of scope for	source/32620/statelessness-and-applica- tions-for-leave-to-remain-a-best-practice- guide-dr-sarah-woodhouse-and-judi Legal Aid Sentencing and Punishment of
			dural Pro- tections	aid available during the application?	tion of Stateless Persons: applicants are to have access to legal counsel; where free legal assistance is available, it is to be offered to applicants without financial means. • ENS (2013), Statelessness Determination and the Protection of Stateless Persons: a summary guide of good practices: If state funded legal aid is available in the country it should be provided to stateless claimants. If there is no state funded legal aid but asylum claimants can access legal aid free of charge, then the same level of access should be provided to stateless claimants.	legal aid in England and Wales. In Scotland and Northern Ireland statelessness (and other immigration matters) remain in scope. Applicants or people assisting them in England and Wales may apply for exceptional case funding, however, this funding is not necessarily adequate; may not be approved; and there are other barriers to accessing legal aid. Legal aid is available for judicial review of refusals of statelessness applications in all UK jurisdictions.	Offenders Act 2012, Sec. 10(1): http://www.legisla- tion.gov.uk/ukpga/2012/10/contents (England & Wales) Legal Aid (Scotland) Act 1986: http://www.legisla- tion.gov.uk/ukpga/1986/47/section/1 Legal Aid and Coroners' Courts Act (Northern Ireland) 2014: http://www.legisla- tion.gov.uk/nia/2014/11/contents Department of Justice (Northern Ireland) Guidance: https://www.justice- ni.gov.uk/articles/legal-aid-legislation-and- guidance Cynthia Orchard, Sarah Woodhouse and
							Judith Carter, How to Secure Legal Aid for Statelessness Applications, November 2016: https://www.freemovement.org.uk/how-to-secure-legal-aid-forstatelessness-applications/
IDP	4	b		Is an interview al- ways offered (un- less granting with- out interview)?	• UNHCR (2014), Handbook on Protection of Stateless Persons: The right to an individual interview, and necessary assistance with translation/interpretation throughout the process, are essential to ensure that applicants have the opportunity to present their cases fully	No. The Home Office guidance states that: "A personal interview will not be required if there is already sufficient evidence of statelessness, it is clear that the individual is not admissible to another country and is eligible for leave to remain on this basis. An interview will not be arranged, and the application may be refused, where recent and reliable information including the applicant's previous evidence or findings of fact made by an immigration judge,	Home Office, UK Visas and Immigration, Asylum Policy Instruction, Statelessness and applications for leave to remain, Part 3.4: https://www.gov.uk/govern-ment/publications/stateless-guidance Liverpool Law Clinic has noted several refusals of statelessness leave in 2018 where an interview with the applicant could have

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IDP	4	С	Are interpreters provided for state-lessness determination interviews? Are they free of charge?	• ENS (2013), Statelessness Determination and the Protection of Stateless Persons: a summary guide of good practices: assistance should be available for translation and interpretation in respect of written applications and interviews (good practice is free of charge).	have already established that the applicant is not stateless or is clearly admissible to another country for purposes of permanent residence and where no evidence to the contrary has been provided." Yes, interpreters are provided free of charge.	satisfactorily addressed any evidential difficulties.
IDP	4	d	Are there quality assurance audits of the SDP? Does UNHCR participate in the proceedings? Can they access files? Do they play a quality monitoring or training role?	UNHCR (2014), Handbook on Protection of Stateless Persons: States are encouraged to incorporate the following safeguards: [] access to UNHCR is guaranteed. UNHCR (Good Practices Paper 6): Quality assurance audits of SDPs are considered good practice.	The Immigration Minister informed Asylum Aid/Migrants Resource Centre by letter of 17 Nov 2016 that the Home Office has a quality assurance system in place whereby at least one statelessness decision per decision-maker is monitored each month. However, no information is publicly available about the effectiveness of this quality assurance system. UNHCR's Quality Integration Project has access to Home Office files with the authorities' consent and works with the UK Government to strengthen decision-making quality, including with respect to the statelessness procedure. Managers do not routinely examine decisions.	Letter from Immigration Minister Robert Goodwill to Asylum Aid/Migrants Resource Centre, 17 Nov 2016: https://www.asy- lumaid.org.uk/wp-content/up- loads/2017/06/Letter-from-MinforImm-to- Wayne-Myslik.pdf Communication with UNHCR Representa- tion in London.
IDP	4	е	Are decisions (refusals and grants) given with reasons? And in writing?	• UNHCR (2014), Handbook on Protection of Stateless Persons: States are encouraged, therefore, to incorporate the following safeguards: [] decisions are made in writing with reasons.	Written reasons are provided for refusals but not for grants.	Experience from legal casework, including of University of Liverpool Law Clinic and Migrants Resource Centre. Sarah Woodhouse and Judith Carter, 2016, Statelessness and Applications for Leave to Remain: A Best Practice Guide, Immigration Law Practitioners' Association and University of Liverpool Law Clinic:

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				• ENS (2013), Statelessness Determination and the Protection of Stateless Persons: a summary guide of good practices: States should refrain from expelling or removing an individual from their territory pending the outcome of the determination process.	has been secured or a passport used to arrange to remove the individual, then this can be accepted as evidence that they are re-admissible for the purpose of permanent residence." Asylum Aid was advised in 2016 of a removal whilst a statelessness application was pending, but this has not been verified. The meaning of 'legal admission' is complex in UK immigration law: some periods spent on 'immigration bail' may count towards certain residence requirements if a grant of leave to remain is subsequently made.	Personal communication to Cynthia Orchard. For example, UKVI guidance on 'long residence' immigration applications: https://www.gov.uk/government/publications/long-residence
IDP	5	b	Do applicants for statelessness status who are awaiting a decision have permission to work, if they have no other permission to stay in the country?	• UNHCR (2014), Handbook on Protection of Stateless Persons: Allowing individualsto engage in wage-earning employmentmay reduce the pressure on State resources and contributes to the dignity and self-sufficiency of the individuals concerned.	Applicants for stateless status do not normally have permission to work if they have no other permission to stay in the country. Persons with no leave have no permission to work and temporary admission (or, immigration bail, see above) and bail are normally subject to conditions prohibiting employment.	Immigration Act 1971, Schedule 2, Part 1, paras. 21 & 22: http://www.legislation.gov.uk/ukpga/1971/77/schedule/2/part/I/crossheading/temporary-admission-or-release-of-persons-liable-to-detention Immigration Act 2016, Schedule 10: http://www.legislation.gov.uk/ukpga/2016/19/section/61?view=extent
IDP	5	С	Do applicants for statelessness status with limited means have access to assistance to meet their basic needs (shelter and welfare support)? Please describe.	• UNHCR (2014), Handbook on Protection of Stateless Persons: The status of those awaiting statelessness determination must also reflect applicable human rights such as assistance to meet basic needs.	Applicants who have been refused asylum and who are (or are likely to imminently become) destitute are eligible for very basic financial support and accommodation pursuant to s4(2) of the Immigration and Asylum Act 1999. However, to access this, they must repeatedly prove that they are making efforts to leave the UK or that failure to provide support would result in breach of rights under the European Convention on Human Rights (and/or meet other requirements). Other applicants (who have not previously claimed asylum) are generally not eligible for support. On 15 January 2018, a right to obtain accommodation when leaving immigration detention was replaced	Immigration and Asylum Act 1999, Section 4(2): http://www.legislation.gov.uk/ukpga/1999/33/section/84 Immigration Act 2016, Part 5, Schedules 10, 11 & 12: http://www.legislation.gov.uk/ukpga/2016/19/contents Asylum Support Appeals Project, Section 4 Support, Factsheet 2 April 2016: http://www.asaproject.org/uploads/Fact-sheet-2-section-4-support.pdf Bail for Immigration Detainees (BID), Briefing on post detention accommodation,

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						by a power to provide accommodation in 'ex-	June 2018, available at:
						ceptional circumstances.' There is no proce-	https://www.biduk.org/resources/cate-
						dure for doing so in December 2018 and there	gory/Briefings
						are reports of people being released from de-	
						tention to street homelessness. Social Services	Schedule 10(9), Immigration Act 2016:
						Departments may provide support where	https://www.legisla-
						there may be a clear breach of Art 8 ECHR	tion.gov.uk/ukpga/2016/19/schedule/10
						rights, e.g. where children are involved.	
IDP	5	d		Is it possible to de-	• UNHCR (2014), Handbook on Protec-	Yes.	Immigration Act 1971, Schedule 2:
				tain an applicant	tion of Stateless Persons: Routine de-		http://www.legisla-
				while he/she is in	tention of individuals seeking protec-		tion.gov.uk/ukpga/1971/77/schedule/2
				the SDP proce-	tion on the grounds of statelessness is		
				dure?	arbitrary Detention is therefore a		Schedule 10, Immigration Act 2016:
					measure of last resort and can only be		https://www.legisla-
					justified where other less invasive or		tion.gov.uk/ukpga/2016/19/schedule/10
					coercive measures have been consid-		
					ered and found insufficient to safe-		
					guard the lawful governmental objec-		
					tive pursued by detention.		
					• UNHCR (Good Practices Paper 6):		
					State practice reflects rights to lib-		
					erty and freedom of movement by		
					avoiding detention of those seeking		
					recognition of their stateless status.		
IDP	5	е		Does law or policy	• UNHCR (Good Practices Paper 6):	No.	Liverpool Law Clinic clients have waited for
				set out a	Some of the most fundamental guar-		decisions for between three months and
				timeframe for the	antees reflected in current State prac-		three years. A request for a speedy deci-
				SDP? If so, is it	tice include: a time limit for a decision		sion for a client in 2017 (evidencing serious
				complied with?	following submission of a statelessness		mental health problems), resulted in a (re-
				Can the decision	status application.		fusal) decision being made after 18
				maker extend the	• UNHCR (2014), Handbook on Protec-		months.
				timeframe?	tion of Stateless Persons: In general, it		
					is undesirable for a first instance deci-		
					sion to be issued more than six months		
					from the submission of an applica-		
					tion in exceptional circumstances it		
					may be appropriate to allow the pro-		
					ceedings to last up to 12 months to		

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IDP	6	а	Appeals	Is there an automatic right of appeal on the case of refusal (on grounds of both law and fact)?	provide time for enquiries regarding the individual's nationality status to be pursued with another State • UNHCR (2014), Handbook on Protection of Stateless Persons: States are encouraged to incorporate the following safeguards: there is a right of appeal An effective right to appeal against a negative first instance decision is an essential safeguard in an SDP.	No. But there are the possibilities of administrative review (internal Home Office review to address 'caseworking errors') or a judicial review (judicial proceeding to review lawfulness of a decision taken by a public body against which there is no right of appeal).	UK Government, Immigration Rules Appendix AR: administrative review: https://www.gov.uk/guidance/immigration-rules/immigration-rules-appendix-aradministrative-review Courts and Tribunals Judiciary, Judicial Review: https://www.judiciary.gov.uk/youand-the-judiciary/judicial-review/
IDP	6	b		Is legal aid available for appealing/applying to review a negative determination?	UNHCR (2014), Handbook on Protection of Stateless Persons: The applicant is to have access to legal counsel and, where free legal assistance is available, it is to be offered to applicants without financial means. ENS (2013), Statelessness Determination and the Protection of Stateless Persons: a summary guide of good practices: Applicants are to have access to legal counsel both at first instance and upon appeal.	Legal aid is available for most judicial review proceedings, subject to means and merits' tests but not for administrative review (unless granted through exceptional case funding). In England and Wales, legal aid for judicial review is restricted in immigration cases where a court or tribunal has considered the same, or substantially the same, matter; the most recent court or tribunal to consider the issue determined the case against the individual; and that determination took place one year or less prior to the date of the application for legal aid; or if the individual seeks judicial review of removal directions which were made within one year or less of the most recent of the following: (i) a decision to remove the individual from the UK; (ii) the refusal of leave to appeal against that decision; or (iii) the determination or withdrawal of an appeal against that decision.	Legal Aid Sentencing and Punishment of Offenders Act 2012, Section 10 & Schedule 1: http://www.legislation.gov.uk/ukpga/2012/10/contents (England & Wales)

IDP	6	С	Is there a fee for the appeal application?	UNHCR (2014), Handbook on Protection of Stateless Persons: An effective right to appeal against a negative first instance decision is an essential safeguard in an SDP.	Immigration Tribunal fees are common throughout the UK, but court fees are a matter for each UK jurisdiction. Judicial review fees are covered if judicial review is funded through legal aid. Applications can be made for a fee waiver. In England and Wales, the fees are: Initial permission application - £154; Request for oral reconsideration - £385; Permission to proceed - £385 (if £385 has already been paid) or £770. In the Scottish Court of Session, the fee to issue a writ (including for judicial review) is £300 and applicants must pay £200 for every half hour of court hearing within operating hours before a single judge. The administrative review is exempt from a fee because the application for a grant of residence, under Part 14 of the Rules, does not require a fee.	HM Courts and Tribunals Service, Full list of fees applicable in the Civil and Family Courts (from 25th July 2016) EX50A HMCTS: http://hmctsformfinder.justice.gov.uk/HMCTS/GetLeaflet.do?court_leaflets_id=2823 Home Office, Fee waiver: Human Rights-Based and other specified applications, Version 2.0, 30 August 2017: https://www.gov.uk/government/publications/chapter-1a-applications-for-feewaiver-and-refunds Scottish Courts and Tribunals, Court of Session Fees, https://www.scotcourts.gov.uk/rules-and-practice/fees/court-of-session-fees
IDP	6	d	Is there evidence of significant errors in decision making? If so, is there a publicly available source (e.g. audits, independent reports, academic research etc.)? If yes,		Yes. Legal advisers representing stateless persons have recorded significant errors in decision making. Judicial review cases listed point out basic errors. There is no published academic research on decision making on applications. UNCHR has conducted an audit of decision-making but it is not public.	Colin Yeo, Fees for Upper Tribunal judicial review applications rise again, Freemovement, 25 July 2016: https://www.freemovement.org.uk/fees-upper-tribunal-judicial-review-applications/ Para 3(3)(a) Sch 11 of The Immigration and Nationality (Fees) Regulations 2018, SI 2018 No 330 http://www.legislation.gov.uk/uksi/2018/330 Migrants Resource Centre, Liverpool Law Clinic, ENS & ISI, Joint Submission to the Human Rights Council at the 27th Session of the Universal Periodic Review, Sept 2016, footnote 55: http://www.asy-lumaid.org.uk/joint-submission-human-rights-council-27th-session-universal-periodic-review/

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				please provide this. If anecdotal, please describe.			Sarah Woodhouse and Judith Carter, 2016, Statelessness and Applications for Leave to Remain: A Best Practice Guide, Immigration Law Practitioners' Association and University of Liverpool Law Clinic, Part A.5: http://www.ilpa.org.uk/resource/32620/statelessness-and-applications-for-leave-to-remain-a-best-practiceguide-dr-sarah-woodhouse-and-judi R (Semeda) v Secretary of State for the Home Department (statelessness; Pham [2015] UKSC 19 applied) (IJR) [2015] UKUT 00658: https://tribunalsdecisions.service.gov.uk/utiac/2015-ukut-658 R (JM) v SSHD (Statelessness: Part 14 of HC 395) IJR [2018 EWCA Civ 188:
IDP	7	а	Stateless Status (SDP)	Does recognition of statelessness result in permission to stay/legal status? Is status granted immediately or automatically upon recognition or identification as stateless?	• UNHCR (2014), Handbook on Protection of Stateless Persons: The 1954 Convention[grants] stateless persons a core set of rights. Its provisions, along with applicable standards of international human rights law, establish the minimum rights and the obligations of stateless persons in States party to the 1954 Convention. The status granted to a stateless person in a State Party must reflect these international standards Although the 1954 Convention does not explicitly require States to grant a person determined to be stateless a right of residence, granting such permission would fulfil the object and purpose of the treaty It is therefore recommended	Not automatically. A person who claims that they are stateless may apply for leave to remain under Part 14 of the Immigration Rules. The applicant must comply with certain conditions in addition to the recognition of the fact of statelessness.	http://www.bailii.org/ew/cases/EWCA/Civ/2018/188.html Immigration Rules, Part 14: stateless persons, paras. 402, 403(c) & 404: https://www.gov.uk/guidance/immigration-rules/immigration-rules-part-14-state-less-persons

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				that States grant persons recognised as stateless a residence permit valid for at least two years, although permits for a longer duration, such as five years, are preferable in the interests of stability. Such permits are to be renewable, providing the possibility of facilitated naturalization as prescribed by Article 32 of the 1954 Convention.		
IDP	7	b	Are there additional requirements - beyond meeting the definition of a stateless person and satisfying the exclusion provisions - that a stateless person must meet to be granted permission to stay/legal status?	As above.	Yes. If the applicant is recognised as stateless and also meets other criteria to be granted leave to remain, the Home Office will issue permission to stay. Persons who will not be granted permission to stay in the UK include, but are not limited to: persons who are admissible to any other country for the purpose of permanent residence, and persons against whom there is a deportation order (often, but not always relating to criminal history; in some cases, minor crimes such as working without permission). Also, exclusion clauses in Immigration Rules do not fully mirror the 1954 Convention, in particular at 402(b).	Immigration Rules, Part 14: stateless persons, paras. 402, 403(c) & 404: https://www.gov.uk/guidance/immigration-rules/immigration-rules-part-14-stateless-persons Immigration Rules, Part 9: General grounds for refusal para 322: https://www.gov.uk/guidance/immigration-rules/immigration-rules-part-9-grounds-for-refusal Home Office, UK Visas and Immigration, Asylum Policy Instruction, Statelessness and applications for leave to remain, section 1.4, 3.4, 6.2: https://www.gov.uk/government/publications/stateless-guidance

IDP	7	С	How long is initial status? Is residence status renewable?	• UNHCR (2014), Handbook on Protection of Stateless Persons: It is recommended that States grant persons recognised as stateless a residence permit valid for at least two years, although permits for a longer duration, such as five years, are preferable in the interests of stability. Such permits are to be renewable, providing the possibility of facilitated naturalization as prescribed by Article 32 of the 1954 Convention.	As of March 2019, leave to remain can be granted for up to 30 months and this can be renewed as long as the requirements are still met. A grant of indefinite leave to remain (permanent residence) can be made where the person has been residing lawfully in the UK for five years, and the last grant of leave to remain was as a stateless person under Part 14 of the Rules. At the time of updating the Index, the Government had just announced a change to the Immigration Rules (March 2019) to be brought into force on 6 April 2019 that increases the length of leave from 30 months to five years. Home Office guidance is also due to be updated in April/May 2019.	Immigration Rules, Part 14: stateless persons, para. 405: https://www.gov.uk/guid-ance/immigration-rules/immigration-rules-part-14-stateless-persons UK Government, Changes to the Immigration Rules, 7 March 2019: https://www.gov.uk/government/news/changes-to-the-immigration-rules3
IDP	7	d	Is a travel document issued to those recognised as stateless?	• UN Convention Relating to the Status of Stateless Persons, 1954, Art. 28: The Contracting States shall issue to stateless persons lawfully staying in their territory travel documents for the purpose of travel outside their territory, unless compelling reasons of national security or public order otherwise require, and the provisions of the Schedule to this Convention shall apply with respect to such documents.	Stateless persons may apply for a Stateless Person's Travel Document. This is not issued automatically upon being granted leave to remain in the UK as a stateless person. The cost is the same as for a British passport. A stateless person can be issued a Stateless Person's Travel Document even if they have not been granted leave to remain as a stateless person. In practice, this may sometimes be difficult because Home Office online guidance incorrectly states that an applicant for a travel document must have been granted leave to remain as a stateless person. The guidance to the application form itself is correct and does not state that there is any limitation on the type of lawful residence.	UK Government, Guidance, Apply for a Home Office travel document: https://www.gov.uk/apply-home-office-travel-document Application form TD112 (with correct information): https://assets.publishing.service.gov.uk/government/uploads/system/uploads/attachment data/file/693183/TD112 BRP Guidance Notes 04 2018.pdf Sarah Woodhouse and Judith Carter, 2016, Statelessness and Applications for Leave to Remain: A Best Practice Guide, Immigration Law Practitioners' Association and University of Liverpool Law Clinic, Part C.26: http://www.ilpa.org.uk/resource/32620/statelessness-and-applications-for-leave-to-remain-a-best-practiceguide-dr-sarah-woodhouse-and-judi Migrants Resource Centre, Liverpool Law Clinic, ENS & ISI, Joint Submission to the Human Rights Council at the 27th Session

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IDP		What are the fam-	• UNHCR (2014), Handbook on Protec-	Eligible family members may be granted leave	of the Universal Periodic Review, Sept 2016, para. 16 & footnote 55: http://www.asylumaid.org.uk/joint-sub-mission-human-rights-council-27th-ses-sion-universal-periodic-review/ Immigration Rules, Part 14: stateless per-
		ily reunion provisions for individuals recognised as stateless?	tion of Stateless Persons: Although the 1954 Convention does not address family unity, States parties are nevertheless encouraged to facilitate the reunion of those with recognised statelessness status in their territory with their spouses and dependents. Indeed, some States have obligations arising under relevant international or regional human rights treaties to do so.	to enter or remain in the UK for the same period as the main applicant. Eligible family members include: (a) spouse; (b) civil partner; (c) unmarried partner with whom they have lived in a subsisting relationship akin to marriage or a civil partnership for two years or more; (d) child under 18 years of age who: (i) is not leading an independent life; (ii) is not married or a civil partner; and (iii) has not formed an independent family unit. The family members may renew their leave to remain	sons, paras 410-416: https://www.gov.uk/guidance/immigra- tion-rules/immigration-rules-part-14-state- less-persons
				and obtain permanent residence after five years' lawful residence. A child who reaches 18 during the five-year period may cease to be eligible for further leave as a dependent family member.	

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IDP	7	f	Is residence status	• UNHCR (2014), Handbook on Protec-	Yes. A period of limited leave can be curtailed	Immigration Rules, Part 14: stateless per-
			granted to state-	tion of Stateless Persons: If an individ-	"where the stateless person is a danger to the	sons, para. 414: https://www.gov.uk/guid-
			less persons revo-	ual recognised as stateless subse-	security or public order of the United Kingdom	ance/immigration-rules/immigration-rules-
			cable? If yes, on	quently acquires or reacquires the na-	or where leave would be curtailed pursuant to	part-14-stateless-persons
			what grounds?	tionality of another State he or she	para. 323 of these Rules." Para. 323 contains	
				will cease to be stateless in terms of	broad grounds on which leave could be cur-	Immigration Rules, Part 9: grounds for re-
				the 1954 Convention. This may justify	tailed, including but not limited to: false repre-	fusal, para.323: https://www.gov.uk/guid-
				the cancellation of a residence permit	sentations, failure to disclose a material fact;	ance/immigration-rules/immigration-rules-
				obtained on the basis of statelessness	undesirability; no longer stateless; commission	part-9-grounds-for-refusal
				status, although proportionality con-	of criminal offenses. There is an equivalent	
				siderations in relation to acquired	provision for family members.	
				rights and factors arising under inter-		
				national human rights law, such as the		
				degree to which the individual		
				has established a private and family		
				life in the State, need to be taken into		
				account.		
IDP	7	σ.	Do persons granted	- 1111 6	Yes.	Conditions on leave are imposed under the
IDF	'	g	stateless status	• UN Convention Relating to the Sta-	163.	Immigration Act 1971, Section 3(1)(c):
			have permission to	tus of Stateless Persons, 1954: The		http://www.legisla-
			work?	Contracting States shall accord to		tion.gov.uk/ukpga/1971/77/section/3
			WOIK!	stateless persons lawfully staying in		tion.gov.uk/ukpga/1971/77/Section/3
				their territory treatment as favourable		
				as possible and, in any event, not less		
				favourable than that accorded to for-		
				eigners generally in the same circum-		
				stances, as regards the right to engage		
				in wage-earning employment.		
				• UNHCR (2014), Handbook on Protec-		
				tion of Stateless Persons: Recognition		
				of an individual as a stateless person		
				under the 1954 Convention also trig-		
				gers the "lawfully staying" rights, in ad-		
				dition to a right to residence. Thus, the		
				right to work [] must accompany a		
				residence permit.		

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IDP	7	h	Do persons granted	• UN Convention Relating to the Status	Yes.	Education Act 1996, Sec. 6, Sec. 13(1) &
			stateless status	of Stateless Persons, 1954: (Art. 22)		14(1): http://www.legisla-
			have access to pri-	The Contracting States shall accord to		tion.gov.uk/ukpga/1996/56/contents (see
			mary education?	stateless persons the same treatment		subsequent amendments to sections in
				as is accorded to nationals with re-		notes) (England & Wales)
				spect to elementary education.		
IDP	7	i	Do persons granted	• UN Convention Relating to the Status	Yes, though in England and Wales they must	The Education (Student Fees, Awards and
			stateless status	of Stateless Persons, 1954: (Art. 22)	comply with residence conditions for higher	Support) Regulations SI 2018 No 137, Part
			have access to sec-	The Contracting States shall accord to	education loans, which all student loan appli-	4, Reg 17: http://www.legisla-
			ondary and higher	stateless persons treatment as favour-	cants must meet. Stateless students in Eng-	tion.gov.uk/uksi/2018/137/regula-
			education?	able as possible and, in any event, not	land have been included as eligible for student	tion/17/made#regulation-17-b (England &
				less favourable than that accorded to	loans since August 2018. In Wales, people with	Wales)
				foreigners generally in the same cir-	stateless leave must meet a three-year resi-	11 4.00)
				cumstances, with respect to education	dency requirement before starting a higher	UK Government, Student Finance:
				other than elementary education and,	education course. In Scotland, amendments to	https://www.gov.uk/student-finance/who-
				in particular, as regards access to stud-	the regulations introduced in 2018 extend en-	qualifies?step-by-step-nav=18045f76-
				ies, the recognition of foreign school	titlement to stateless people and their families	ac04-41b7-b147-5687d8fbb64a
				certificates, diplomas and degrees, the	to access student funding and restrict the level	<u> </u>
				remission of fees and charges and the	of fees they may be charged for access to	Student Finance Wales: https://www.stu-
				award of scholarships.	higher education.	dentfinancewales.co.uk/undergraduate-
				awaru or scholarships.	Tilgiler education.	students/new-students.aspx
						students/new-students.aspx
						The Education (Student Loans for Tuition
						Fees) (Scotland) Regulations 2006:
						http://www.legisla-
						tion.gov.uk/ssi/2006/333/contents/made
						The Education (Fees and Student Support)
						(Miscellaneous Amendments) (Scotland)
						Regulations 2018: http://www.legisla- tion.gov.uk/ssi/2018/171/pdfs/ssi 201801
						<u>71_en.pdf</u>
						TI 51 11 (6) 1 1 6 1 1 (6)
						The Education (Student Support) (Wales)
						Regulations 2015: http://www.legisla-
						tion.gov.uk/wsi/2015/54/contents/made
						Northern Ireland (Education (Student Sup-
						port) (No.2)

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IDP 7	7	j		Do persons granted stateless status have access to social welfare and healthcare?	UN Convention Relating to the Status of Stateless Persons, 1954: (Art. 23, 24) UNHCR (2014), Handbook on Protection of Stateless Persons: Recognition of an individual as a stateless person under the 1954 Convention also triggers the "lawfully staying" rights, in addition to a right to residence. Thus, the right to work, access to healthcare and social assistance, as well as a travel document must accompany a residence permit.	Persons with stateless status are eligible for most social security entitlements and healthcare but are not eligible for public housing assistance under the Housing Act 1996 in England and Wales. The Allocation of Housing and Homeless (Eligibility) (England) Regulations 2006 specify other classes of persons, including those with refugee status, but not those with stateless status, for eligibility for housing assistance. Under the Immigration and Asylum Act 1999, people with stateless status are excluded from other residual forms of housing assistance. In Northern Ireland, the housing legislation does not exclude stateless persons. Stateless people are not specifically referenced in Northern Ireland's healthcare legislation and so could be liable for charges or not be able to access care, but this may depend on whether they are considered 'ordinarily resident'. Scottish Government guidance explicitly exempts stateless people from charging for healthcare. Stateless people are not eligible for integration loans (in contrast to those granted refugee status or subsidiary protection.	Regulations (Northern Ireland) 2009: http://www.legislation.gov.uk/nisr/2009/373/contents/made Email from Stephen Knafler, QC, to Cynthia Orchard, 20 June 2017. Housing Act 1996 Parts 6 & 7, SS 160ZA & 185: https://www.legislation.gov.uk/ukpga/1996/52/part/VII (England & Wales) Allocation of Housing and Homeless (Eligibility) (England) Regulations 2006: http://www.legislation.gov.uk/uksi/2006/1294/contents/made Immigration and Asylum Act 1999, Section 118: http://www.legislation.gov.uk/ukpga/1999/33/section/84 The Allocation of Housing and Homelessness (Eligibility) Regulations (Northern Ireland) 2006, Parts 3 & 4: https://www.legislation.gov.uk/ukpga/1996/52/introduction The National Health Service (Charges to Overseas Visitors) Regulations 2015: http://www.legislation.gov.uk/uksi/2015/238/made (England and Wales) Public Health England, NHS Entitlements: migrant health guide: https://www.gov.uk/guidance/nhs-entitlements-migrant-health-guide
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					The Scottish Government, Healthcare Pol-
					icy and Strategy Directorate, Overseas Visi-
					tors' Liability To Pay Charges For NHS Care
					And Services, p.16:
					http://www.sehd.scot.nhs.uk/mels/CEL20
					<u>10 09.pdf</u>
					Statutory Rules of Northern Ireland, No.
					27, Health and Personal Social Services,
					Provision of Health Services to Persons Not
					Ordinarily Resident Regulations (Northern
					Ireland) 2015: http://www.legisla-
					tion.gov.uk/nisr/2015/27/made
					<u></u>
					Sarah Woodhouse and Judith Carter, 2016,
					Statelessness and Applications for Leave to
					Remain: A Best Practice Guide, Immigra-
					tion Law Practitioners' Association and
					University of Liverpool Law Clinic, Part
					C.23.d: http://www.ilpa.org.uk/re-
					source/32620/statelessness-and-applica-
					tions-for-leave-to-remain-a-best-practice-
					guide-dr-sarah-woodhouse-and-judi
					<u>guide-di-sai ali-woodilodse-alid-judi</u>
					Migrants Resource Centre, Liverpool Law
					Clinic, ENS & ISI, Joint Submission to the
					Human Rights Council at the 27th Session
					of the Universal Periodic Review, Sept
					2016, Part IV & Rec. IV.B: http://www.asy-
					lumaid.org.uk/joint-submission-human-
					rights-council-27th-session-universal-peri-
					odic-review/
					<u>outereview/</u>
					UK Government, Refugee Integration Loan:
					https://www.gov.uk/refugee-integration-
					<u>loan</u>
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IDP	8	а	Access to	Are stateless per-	• UN Convention Relating to the Status	Yes. Applicants for naturalisation must have	British Nationality Act 1981, Chapter 61,
101		"	citizenship	sons able to natu-	of Stateless Persons, 1954 (Art. 32):	been lawfully resident in the UK for five years	Section 6 & Schedule 1 (naturalisation),
			0.0.20p	ralise as citizens? In	The Contracting States shall as far as	and have had indefinite leave to remain for	Section 1 & 3 (registration of children),
				what timeframe?	possible facilitate the assimilation and	one year; and there are other requirements to	Schedule 2 (rights of those born stateless
					naturalisation of stateless persons.	naturalise. For persons married to British citi-	to parents holding a form of British nation-
					They shall in particular make every ef-	zens, the residency period is reduced to three	ality or born stateless in the UK):
					fort to expedite naturalisation pro-	years and, while there is a requirement to be	http://www.legisla-
					ceedings and to reduce as far as possi-	free of restrictions on length of stay at the	tion.gov.uk/ukpga/1981/61/contents
					ble the charges and costs of such pro-	date of application, there is no requirement to	
					ceedings.	have been free of such restrictions for 12	Migrants Resource Centre, Liverpool Law
					• UNHCR (Good Practices Paper 6): It is	months. In addition, children born stateless to	Clinic, ENS & ISI, Joint Submission to the
					recommended that States Parties facil-	parents who hold a form of British nationality	Human Rights Council at the 27th Session
					itate, as far as possible, the naturalisa-	take that nationality at birth if born in the UK.	of the Universal Periodic Review, Sept
					tion of stateless persons. This may be	If born outside the UK, then three years' resi-	2016, Paras. 10-11 & Part V:
					achieved, for example, by reducing or	dence in the UK is required. A child born state-	http://www.asylumaid.org.uk/joint-sub-
					waiving residence, income and lan-	less in the UK to parents who are not British	mission-human-rights-council-27th-ses-
					guage requirements for applicants and	nationals may register as a British citizen after	sion-universal-periodic-review/
					by exempting them from fees or the	five years' residence. Children are registered	
					obligation to provide documentary evi-	as British, rather than naturalised, and there	UK Government Home Office, Nationality
					dence.	are provisions for children to register when	policy: Naturalisation as a British citizen by
						their parents naturalise. There is a power to	discretion, Version 2.0, 6 December 2017:
						register any child on application and this does	https://assets.publishing.ser-
						not carry a residence requirement although	vice.gov.uk/government/uploads/sys-
						there is guidance on when the power will be	tem/uploads/attach-
						exercised. Provision is made for children, in-	ment_data/file/665387/naturalisation-as-
						cluding stateless children, whose British citi-	<u>a-British-citizen-by-discretion-v2.0EXT.pdf</u>
						zen parents cannot pass on their British citi-	
						zenship to them, to be registered as British,	The Immigration and Nationality (Fees)
						and, in the case of stateless children, there is	Regulations 2017: http://www.legisla-
						no residence requirement. The standard fee	tion.gov.uk/uksi/2017/515/contents/made
						for adults to naturalise is £1330, and there are	
						no exemptions for stateless persons. The fee	UK Government, Home Office immigration
						for a child to register is £1012. There is an ad-	and nationality fees, 29 March 2019:
						vocacy campaign and strategic litigation ongo-	https://www.gov.uk/government/publica-
						ing to obtain a reduction in this fee.	tions/visa-regulations-revised-table/home-
							office-immigration-and-nationality-fees- 29-march-2019#applications-made-in-the-
							ilk

						Project for the Registration of Children as
						British Citizens (PRCBC), Briefing on Fees
						for the Registration of Children as British
						Citizens, 2018: https://prcbc.word- press.com/why-are-children-not-being-
						registered/
IDP	8	b	If stateless persons	• UN Convention Relating to the Status	There are no accelerated procedures for state-	British Nationality Act 1981, Schedule 2 &
			can naturalise are	of Stateless Persons, 1954 (Art. 32): as	less persons within the UK's naturalisation	Section 3(2): http://www.legisla-
			there accelerated	above.	procedure; but see above for circumstances in	tion.gov.uk/ukpga/1981/61/contents
			naturalisation pro-	• UNHCR (Good Practices Paper 6): as	which residence requirements do not apply or	
			cedures (e.g. re-	above.	are reduced in the case of stateless children.	
			duced qualification	• ENS (2013), Statelessness Determi-		
			periods) which ap-	nation and the Protection of Stateless		
			ply to stateless per-	Persons: a summary guide of good		
			sons? If yes, please	<u>practices:</u> the main benchmark is		
			provide compara-	whether there is any preferential		
			tive timeframes for	treatment for stateless persons as		
			naturalisation in	compared to the general rules applied		
	_		other situations.	to those with a foreign nationality		
IDP	8	С	Are previous crimi-	Council of the European Union, Con-	Yes, there is a requirement to be of 'good	British Nationality Act 1981, Schedule
			nal convictions a	clusions of the Council and the Repre-	character', and in general naturalisation is at	1(1)(b): <u>http://www.legisla-</u>
			bar to naturalisa-	sentatives of the Governments of the	the discretion of the Home Office (UK Govern-	tion.gov.uk/ukpga/1981/61/contents
			tion? If yes, please	Member States on Statelessness, De-	ment). The question of criminal convictions is	LIK Consumerate Harras Office LIK Visco and
			describe the requirement.	cember 2015: Each state should facili-	encompassed in the 'good character' require-	UK Government Home Office, UK Visas and
			Is there a good	tate the acquisition of its nationality by stateless persons lawfully and habitu-	ment. Government guidance on the 'good character' requirement states: "Having a crim-	Immigration, Good character: nationality policy guidance (Annex D to chapter 18:
			character clause	ally resident on its territory, and in	inal record does not necessarily mean that an	The good character requirement), 8 Nov
			(separate from	particular each State should:	application will be refused. However, a person	2017, Section 2: https://www.gov.uk/gov-
			criminal record re-	d) ensure that offences, when they are	who has not respected and/or is not prepared	ernment/publications/good-character-na-
			quirement)? If yes,	relevant for the decision concerning	to abide by the law is unlikely to be considered	tionality-policy-guidance
			please describe.	the acquisition of nationality, do not	of good character [I]t does not matter	
				unreasonably prevent stateless per-	whether a conviction is "spent" when as-	UK Government Home Office, Nationality
				sons seeking the nationality of a state.	sessing good character provided the applica-	policy: Naturalisation as a British citizen by
				Human Rights Watch, Roma in the	tion was made in England, Wales or Scotland."	discretion, Version 2.0, 6 December 2017,
				Czech Republic: Foreigners in their	The Home Offices nationality guidance further	p.25: https://assets.publishing.ser-
				Own Land (1996): denying citizen-	states, for example, that violations of immigra-	vice.gov.uk/government/uploads/sys-
				ship to previously convicted criminals	tion laws will be considered in assessing good	

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				effectively adds an additional, ex post facto punishment to the individual who committed a crime. Imposing penalties heavier than those that applied at the time a crime was committed violates Article 15 of the ICCPR.	character: "There is some discretion to disregard breaches of the immigration laws (unlawful residence) during the qualifying period. Such breaches only involve being here without leave to enter or remain. Other immigration offences, such as breaching a restriction on taking employment and harbouring other immigration offenders, should not be considered under the residence requirement, but under the good character requirement."	tem/uploads/attach- ment_data/file/665387/naturalisation-as- a-British-citizen-by-discretion-v2.0EXT.pdf
IDP	8	d	Is there a citizen- ship/integration test?	• ENS (2013), Statelessness Determination and the Protection of Stateless Persons: a summary guide of good practices:the main benchmark is whether there is any preferential treatment for stateless persons as compared to the general rules applied to those with a foreign nationality	Yes. There is a 'Knowledge of Life in the UK' test for adults. This can be waived in certain, very limited, circumstances (age or physical or mental infirmity such that the person cannot take the test). There is also a language requirement. Statelessness is not one of the criteria on which an exemption may be made.	British Nationality Act 1981, Schedule 1(1)(a-c): http://www.legisla- tion.gov.uk/ukpga/1981/61/contents Relevant information, guidance and application forms can be found here: https://www.gov.uk/government/publications/application-to-naturalise-as-a-british-citizen-form-an
IDP	8	e	Are there language requirement exemptions for stateless persons?	 UNHCR (Good Practices Paper 6): It isrecommended that States Parties facilitate, as far as possible, the naturalisation of stateless personsfor example, by reducing or waiving residence, income and language requirements for applicants and by exempting them from fees or the obligation to provide documentary evidence. Council of the European Union, Conclusions of the Council and the Representatives of the Governments of the Member States on Statelessness, December 2015: as above ENS (2013), Statelessness Determination and the Protection of Stateless Persons: a summary guide of good practices: as above. 	There are language requirements for adults and there is discretion to waive them, but not specific to stateless persons. Guidance states that an applicant must have 'sufficient knowledge of English, Welsh or Scottish Gaelic language and [be able to] provide the required evidence to support this In some cases, it may be appropriate to exempt a person from the language and knowledge of life requirements.' The Government's Nationality Instructions, prior to July 2017, stated that exemptions may be based on age (over 60 with conditions or over 65) or physical or mental condition such that a person cannot take the test. Now the standard guidance for both settlement and naturalisation makes provision for exemptions for those who are over 65 or unable to meet the requirement because of a	British Nationality Act 1981, Schedule 1(1)(c): http://www.legisla- tion.gov.uk/ukpga/1981/61/contents Relevant information, guidance and application forms can be found here: https://www.gov.uk/government/publications/application-to-naturalise-as-a-british-citizen-form-an

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Statelessness Determination and Status – March 2019

					long term physical or mental condition. Fur-	
					ther guidance is provided in the Government's	
					Naturalisation Booklet for applicants and Nat-	
					uralisation Guide.	
IDP	8	f	Are there income	• <u>UNHCR (Good Practices Paper 6):</u> as	No level of income is required for naturalisa-	British Nationality Act 1981, Section 6 &
			exemptions for	above.	tion, however there are significant fees for	Schedule 1: http://www.legisla-
			stateless persons if		naturalisation and registration (see IDP 9a and	tion.gov.uk/ukpga/1981/61/contents
			a level of income is		PRS 1b).	
			required for natu-			
			ralization?			

Detention

Cat	Q	Sub	Subtheme	Question	International Norms / Good Practice	Answer	Source
DET	1	a	Detention screening	Are immigration detention powers provided for in law?	 ICCPR Art 9 (1): Everyone has the right to liberty and security of person. No one shall be subjected to arbitrary arrest or detention. No one shall be deprived of his liberty except on such grounds and in accordance with such procedure as are established by law. ECHR Art 5 (1): Everyone has the right to liberty and security of person. No one shall be deprived of his liberty save in the following cases and in accordance with a procedure prescribed by law: (f) the lawful arrest or detention of a person to prevent his effecting an unauthorised entry into the country or of a person against whom action is being taken with a view to deportation or extradition. 	Yes.	Immigration Act 1971, Schedule 2, 16(1), (1A) or (2) (detention of persons liable to examination or removal); Schedule 3, para. 2(1), (2) or (3) (detention pending deportation): https://www.legislation.gov.uk/ukpga/1971/77/contents Nationality, Immigration and Asylum Act 2002, Section 62 (detention of persons liable to examination or removal): https://www.legislation.gov.uk/ukpga/2002/41/contents UK Borders Act 2007, Section 36(1) (detention pending deportation): https://www.legislation.gov.uk/ukpga/2007/30/contents
DET	1	b		Does domestic law allow immigration detention for purposes other than those allowed under ECHR 5(1)(f)?	• ECHR Art 5 (1)(f)	Detention is permitted in law in order to ascertain whether a person has a right to enter or remain in the UK and pending a decision whether to grant leave to enter; if leave to remain has been suspended - pending a decision whether to cancel leave; where there are 'reasonable grounds' for suspecting a person may be issued removal directions or when such directions have been made; or pending a decision to make a deportation order or when a deportation order has been made. Detention is also permitted if the person is liable to arrest. Detention is also permitted pending transfer under the Dublin	As above. R v. Governor of Durham Prison, Ex parte Hardial Singh, [1984] 1 All ER 983, [1984] 1 WLR 704, [1983] Imm AR 198, United Kingdom: High Court (England and Wales), 13 December 1983: http://www.bailii.org/ew/cases/EWH C/QB/1983/1.html Detention Action, 2014, The State of Detention: immigration detention in the UK in 2014: http://detentionac-

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Regulation where there is a risk of absconding. In accordance with Hardial Singh principles, detention must be for a reasonable period, and the government must exercise diligence and expedition in seeking to remove the detainee, and detention must end if removal will not occur within a reasonable time. The legislation in the UK is potentially compatible with Article 5 ECHR given there is only ever a power to detain, not a duty. DET 1 c Does a proposed country of removal Director, Bail for Immigration to country of removal Director, Bail for Immigration to country of removal The Transfer for Determing the time. The legislation in the UK is potentially compatible with Article 5 ECHR given there is only ever a power to detain, not a duty. There is nothing in law that states a country must be identified before a person is detained for the purpose of removal. But ees, to Cynthia Orchard,	nation of an onal Protectant Risk of ulations
Singh principles, detention must be for a reasonable period, and the government must exercise diligence and expedition in seeking to remove the detainee, and detention must end if removal will not occur within a reasonable time. The legislation in the UK is potentially compatible with Article 5 ECHR given there is only ever a power to detain, not a duty. DET 1 c Does a proposed country Singh principles, detention must be for a reasonable period, and the government must exercise diligence and expedition in seeking to remove the detainee, and detention must end if removal will not occur within a reasonable time. The legislation in the UK is potentially compatible with Article 5 ECHR given there is only ever a power to detain, not a duty. DET 1 c Does a proposed country CCPR Art 7: No one shall be subjected to torture or to cruel, inhuman or degrading treat- DET 1 c Does a proposed country There is nothing in law that states a country Director, Bail for Immigration	nation of an onal Protecant Risk of ulations 1- 05/pdfs/uksi Duf, Assistant
reasonable period, and the government must exercise diligence and expedition in seeking to remove the detainee, and detention must end if removal will not occur within a reasonable time. The legislation in the UK is potentially compatible with Article 5 ECHR given there is only ever a power to detain, not a duty. DET 1 c Does a proposed country The Transfer for Determit Application for Internation tion (Detention) (Signification for Internation in the UK is potentially compatible with Article 5 ECHR given there is only ever a power to detain, not a duty. There is nothing in law that states a country try must be identified before a person is Lion.pdf The Transfer for Determit Application for Internation tion (Detention) (Signification for Internation tion (Detention) (Signification for Internation in the UK is potentially compatible with Application for Internation in the UK is potentially compatible with Application for Internation in the UK is potentially compatible with Application for Internation in the UK is potentially compatible with Application for Internation (Detention) (Signification in the UK is potentially compatible with Application for Internation in the UK is potentially compatible with Application for Internation in the UK is potentially compatible with Application for Internation in the UK is potentially compatible with Application for Internation in the UK is potentially compatible with Application for Internation in the UK is potentially compatible with Application for Internation in the UK is potentially compatible with Application for Internation in the UK is potentially compatible with Application for Internation in the UK is potentially compatible with Application for Internation in the UK is potentially compatible with Application for Internation in the UK is potentially compatible with Application for Internation in the UK is potentially compatible with Application for Internation in the UK is potentially compatible with Application for Internation in the UK is potentially compatib	nation of an onal Protecant Risk of ulations 1- 05/pdfs/uksi Duf, Assistant
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tention must end if removal will not occur within a reasonable time. The legislation in the UK is potentially compatible with Absconding Criteria) Reg 2017: http://www.legislation.com/	onal Protec- ant Risk of ulations 05/pdfs/uksi ouf, Assistant
within a reasonable time. The legislation in the UK is potentially compatible with Absconding Criteria) Reg 2017: http://www.legislation.gov.uk/uksi/2017/40 DET 1 c Does a proposed country Does a proposed countr	ant Risk of ulations 1- 05/pdfs/uksi ouf, Assistant
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Article 5 ECHR given there is only ever a power to detain, not a duty. DET 1 c Does a proposed country Output Description Article 5 ECHR given there is only ever a power to detain, not a duty. There is nothing in law that states a country try must be identified before a person is Director, Bail for Immigration Output Director, Bail for Immigration Director, Bail for Immi	D5/pdfs/uksi Duf, Assistant
power to detain, not a duty. Column	05/pdfs/uksi ouf, Assistant
DET 1 c Does a proposed country Does a country Does a proposed country Does a	ouf, Assistant
DET 1 c Does a proposed country Does a proposed countr	•
posed country ture or to cruel, inhuman or degrading treat- try must be identified before a person is Director, Bail for Immigra	•
	tion Detain
of removal ment or punishment. Repeated attempts to ex- detained for the purpose of removal. But ees. to Cynthia Orchard.	ition Detain-
	18 May 2017.
need to be pel a person to a country where his/her well-not naming a country raises the obvious	
identified be- being is not guaranteed and where he/she point that removal may not be imminent. UK Government Home O	ffice, En-
fore a person could be subject to cruel, inhuman or degrading. The fact that removal cannot be said to be forcement Instructions a	nd Guidance,
is detained for treatment or punishment or to a country that is imminent (normally defined as within four Chapter 55, 55.3.2.4:	
the purpose of refusing to admit the individual in question weeks where the person does not have a https://www.gov.uk/gov	ern-
removal? could amount to inhuman or degrading treat-criminal record (Ch. 55 Home Office En-ment/publications/offen	der-manage-
Please de- ment. forcement Instructions and Guidance) ment	
scribe the sit- • ECHR Art 5 (1)(f) may render detention unlawful. Since na-	
uation in law • Auad v Bulgaria [2011] Application no tionality and whether or not another state	
and in prac- 46390/10 (ECtHR):the only issue is whether will accept a person if they are removed UK Government Home O	ffice, Returns
tice. or not the authorities were sufficiently diligent or deported can be matters of dispute, Directorate, Detention Se	ervices Order
in their efforts to deport the applicant. the Home Office may try to justify deten- 03/2014, Service of Remo	oval Direc-
• EU Returns Directive: Any detention shall be tion for the purpose of removal or deportions: https://www.gov.u	ık/govern-
for as short a period as possible and only main- tation on the basis that it needs to under- ment/uploads/system/uploads/syste	
tained as long as removal arrangements are in take enquiries into these issues. It may tachment_data/file/5102	261/DSO 03-
progress and executed with due diligence. claim that suspected lack of cooperation 2014 Service of Remov	al Direc-
• ECRE, Point of No Return: The Futile Deten- or obfuscation is evidence that the depor-	
tion of Unreturnable Migrants, 2014: Once unter the or person facing removal may abscond	
returnability is established, migrants should not if released. The question of removability is Bail Guidance for Immigr	ation Judges,
be detained. therefore paramount in a detention case listing criteria relevant to	
and may be more easily established than on bail, para. 36: https://	
the possibly more complex question of	
whether or not the detained person is	

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			T T			
					stateless. If no country is identified within	ary.uk/wp-content/up-
					removal directions, it is essential that the	loads/2018/05/bail-guidance-2018-fi-
					detained person or their representative	<u>nal.pdf</u>
					asks the Home Office to confirm: to which	
					country it intends to remove; the basis	UK Government Home Office, Judicial
					upon which it is felt that the person can	Reviews & Injunctions (on the use of
					be removed to that country; and the steps	notification of a 'removal window' –
					that it is taking to enable the person to be	persons awaiting a statelessness de-
					removed. If no country is identified or if	termination are not included in list of
					enquiries that are to be made by the	people not suitable for 'removal win-
					Home Office can be shown to be evidence	dow' procedure):
					that removal is not imminent, then deten-	https://assets.publishing.ser-
					tion may be unlawful. Bail Guidance for	vice.gov.uk/government/uploads/sys-
					judges states, "The risk of absconding is	tem/uploads/attach-
					also likely to be low where there is no im-	ment data/file/753933/chapter-60-
					minent prospect of removal []" and that	judicial-reviews-v17.0.pdf
					the "judge must be satisfied that removal	
					directions are in place for removal within	
					the next 14 days and can expect to see evi-	
					dence of those directions." The question of	
					nationality itself, or statelessness is not	
					explicitly mentioned in the criteria.	
DET	1	d	Is stateless-	• Auad v Bulgaria [2011] Application no	Statelessness is not sufficiently recog-	ML (Morocco) v Secretary of State for
			ness a juridi-	46390/10 (ECtHR): as above.	nised as a juridically relevant fact in the	the Home Department [2016] EWHC
			cally relevant	• UNHCR (2014), Handbook on Protection of	UK . Statelessness could be raised at any	2177 (Admin):
			fact in any de-	Stateless Persons: Routine detention of individ-	point; it is normally raised by the person	http://www.bailii.org/ew/cases/EWH
			cision to de-	uals seeking protection on the grounds of state-	at risk of detention/detained. It should be	<u>C/Admin/2016/2177.html</u>
			tain (in prac-	lessness is arbitrary For stateless persons, the	a consideration when the decision to de-	
			tice and in	absence of status determination procedures to	tain is taken and/or when reviewed (see	R v. Governor of Durham Prison, Ex
			law)? If so, at	verify identity or nationality can lead to pro-	above). The Home Office does not refer	parte Hardial Singh, [1984] 1 All ER
			what point(s)	longed or indefinite detention. SDPs are there-	people to the SDP. A person could make	983, [1984] 1 WLR 704, [1983] Imm
			is a risk of	fore an important mechanism to reduce the	an application for leave as a stateless per-	AR 198, United Kingdom: High Court
			statelessness	risk of prolonged and/or arbitrary detention.	son from detention. There is nothing in	(England and Wales), 13 December
			identified? Is	• Equal Rights Trust (ERT) (2012), Guidelines to	legislation which refers to statelessness	1983:
			referral to an	Protect Stateless Persons from Arbitrary Deten-	in relation to lawfulness of detention.	http://www.bailii.org/ew/cases/EWH
			SDP possible	tion: Guideline 13 – states must identify state-	However, in accordance with the Hardial	<u>C/QB/1983/1.html</u>
				less persons within their territory or subject to	Singh principles the Government and	
					courts are obliged to consider whether	

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			1	I.,		
			within the de-	their jurisdiction as a first step towards ensur-	detention is reasonable and whether re-	
			tention re-	ing the protection of their human rights.	moval is possible; if not, detention is un-	
			gime?	• International Commission of Jurists, Migra-	lawful. In practice, the Government and	
				tion and International Human Rights Law: a	courts do not adequately consider (risk	
				Practitioner's Guide 2014: the detention of	of) statelessness in decisions to detain or	
				stateless persons can never be justified when	to maintain detention. This area is the	
				there is 'no active or realistic progress towards	subject of ongoing litigation e.g. in ML	
				transfer to another State'.	(Morocco) concerning a stateless man of	
					Western Saharan origin.	
DET	1	е	Are stateless	Auad v Bulgaria [2011] Application no	Yes, see POP2a and note in particular that	ENS, 2016, Protecting Stateless Per-
			persons de-	46390/10 (ECtHR): as above.	some detainees are not acknowledged to	sons from Arbitrary Detention in the
			tained in prac-	• UNHCR (2014), Handbook on Protection of	be stateless and therefore official figures	United Kingdom: https://www.state-
			tice? Please	Stateless Persons: as above.	are flawed.	lessness.eu/sites/www.stateless-
			provide fig-	• Equal Rights Trust (ERT) (2012), Guidelines to		ness.eu/files/ENS Detention Re-
			ures and	Protect Stateless Persons from Arbitrary Deten-		ports UK.pdf
			source of in-	tion: as above.		
			formation if	• International Commission of Jurists, Migra-		UK Government statistics are availa-
			available.	tion and International Human Rights Law: a		ble here: https://www.gov.uk/govern-
				Practitioner's Guide 2014: as above.		ment/statistics (enter 'immigration' as
				Tracticioner 3 datac 2014. da above.		the search term to find the latest and
						historical data. For detention figures,
						see 'Detention Data Tables')
DET	1	f	Does law	• UNHCR (2014), Handbook on Protection of	Yes . For example, see Bail Guidance for	UK Government Home Office, En-
	_		(and/or pol-	Stateless Persons: Detention is therefore a	Judges at para 4 "Liberty is a fundamental	forcement Instructions and Guidance,
			icy) provide	measure of last resort and can only be justified	right of all people and can only be re-	Chapter 55: https://www.gov.uk/gov-
			that immigra-	where other less invasive or coercive measures	stricted if there is no reasonable alterna-	ernment/publications/offender-man-
			tion detention	have been considered and found insufficient to	tive. []". Para. 52 states "Immigration	agement
			should be	safeguard the lawful governmental objective	bail is an alternative to immigration de-	<u> </u>
			used only as a	pursued by detention.	tention []". But this is not what happens	Bail Guidance for Immigration Judges:
			last resort, af-	• EU Returns Directive: Art 15(1) Unless other	in practice as illustrated by statistics (see	https://www.judiciary.uk/wp-con-
			ter all alterna-	sufficient but less coercive measures can be ap-	data in POP2a/b and link above).	tent/uploads/2018/05/bail-guidance-
			tives to deten-	plied effectively in a specific case, Member	add 31 Lay & and min above,	2018-final.pdf
			tion have	States may only keep in detention a third-coun-		
			been ex-	try national who is the subject of return proce-		
			hausted?	dures in order to prepare the return and/or		
			nausteu:	· ·		
				carry out the removal process.		

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			I			
DET	1	h	Are individual	• ENS (2015) Protecting Stateless Persons from	Vulnerability assessments are required	Detention Centre Rules 2001, Rule 35:
			vulnerability	Arbitrary Detention: a regional toolkit for prac-	under the Detention Centre Rules 2001	http://www.legisla-
			assessments	titioners: Arbitrary and disproportionately	and the Adults at Risk in Immigration De-	tion.gov.uk/en/uksi/2001/238/con-
			carried out	lengthy detention can ensue when the particu-	tention guidance but in some cases are	tents/made
			before a deci-	lar vulnerabilities of stateless persons are not	not thorough and many 'vulnerable' per-	
			sion to detain	understood and addressed	sons are detained. Stateless persons are	UK Government Home Office, UK Vi-
			(or shortly	• EU Returns Directive: Art 16(3) Particular at-	not defined as a vulnerable group. The	sas and Immigration and Immigration
			thereafter),	tention shall be paid to the situation of vulnera-	Adults at Risk in Immigration Detention	Enforcement, Adults at Risk in Immi-
			and are state-	ble persons	guidance refers inter alia to health status	gration Detention Statutory Guidance,
			less persons	• UNHCR (2012), Guidelines on Applicable Cri-	and there are criteria on severity of health	available at Immigration Offender
			defined as a	teria and Standards relating to the Detention of	problems, types of evidence being relied	Management:
			vulnerable	Asylum-Seekers and Alternatives to Detention:	upon by the detainee, and the Home Of-	https://www.gov.uk/govern-
			group?	The special circumstances and needs of particu-	fice also focuses on detainees' immigra-	ment/publications/offender-manage-
				lar asylum-seekers must be taken into ac-	tion history and credibility when justifying	<u>ment</u>
				count	continued detention despite vulnerability.	
				Council of the European Union Guidelines to	The Home Office introduced in 2017 'case	Email from Pierre Makhlouf, Assistant
				Promote and Protect the Enjoyment of All Hu-	progression panels' and 'detention gate-	Director, Bail for Immigration Detain-
				man Rights by Lesbian, Gay, Bisexual,	keepers', both to protect against unlawful	ees, to Cynthia Orchard, 18 May 2017.
				Transgender and Intersex (LGBTI) Persons	detention; in some cases, these gatekeep-	
				2013: European entities should assess the situ-	ers have advised that detention is likely to	Personal communication from Jo Bez-
				ation of LGBTI persons in detention	be unlawful and a decision has taken this	zano of Liverpool Law Clinic to Cynthia
				·	into account preventing detention. The	Orchard, July 2017.
					Immigration Minister has stated that the	
					gatekeepers "will ensure that there is no	UK Parliament, Immigrants: Detain-
					evidence of vulnerability which would be	ees: Written question – 71612, asked
					exacerbated by detention, that return will	by <u>Dr Sarah Wollaston</u> on 21 April
					occur within a reasonable timeframe and	2017; Answered by the Immigration
					check that any proposed detention is law-	Minister Robert Goodwill on 26 April
					ful. Separately, Case Progression Panels	2017: http://www.parlia-
					have been introduced to review all cases	ment.uk/business/publications/writ-
					within immigration detention by a peer-	ten-questions-answers-state-
					led panel." These panels focus on ensuring	ments/written-question/Com-
					that there is progression toward return for	mons/2017-04-21/71612
					all individuals detained, and that deten-	
					tion remains lawful.	

	1		1 -	т .			
DET	2	а	Alterna-	Does the	• <u>ICCPR</u> Art 9	There are various alternatives to deten-	Email from Pierre Makhlouf, Assistant
			tives to im-	country have	FKAG v Australia (HRC): Any decision relating	tion, and these are required to be consid-	Director, Bail for Immigration Detain-
			migration	alternatives to	to detention must take into account less inva-	ered prior to detention; however, in prac-	ees to Cynthia Orchard, 18 May 2017.
			detention	detention	sive means of achieving the same ends	tice, they often are not considered ade-	
				which individ-	• UN General Assembly Resolution on the pro-	quately. There is no time limit on either	UK Government Home Office, En-
				uals are con-	tection of migrants 63/184 2009: Calls upon all	detention or alternatives to detention. As	forcement Instructions and Guidance,
				sidered for	States to adopt, where applicable, alternative	of March 2019, there is no automatic judi -	Chapter 55: https://www.gov.uk/gov-
				prior to any	measures to detention.	cial oversight of detention; the Immigra-	ernment/publications/offender-man-
				decision to de-	• UNHCR (2014), Handbook on Protection of	tion Act 2016 Schedule 10 makes provi-	agement
				tain?	<u>Stateless Persons</u> : Detentioncan only be justi-	sion for reviews by an immigration judge	
				Are alterna-	fied where other less invasive or coercive	every four months, but the implementa-	Immigration Act 2016, Schedule 10:
				tives to deten-	measures have been considered and found in-	tion of the process has been found want-	http://www.legisla-
				tion estab-	sufficient Alternatives to detentionare part	ing due to the high rate of withdrawals	tion.gov.uk/ukpga/2016/19/sched-
				lished in law?	of any assessment of the necessity and propor-	and refusals of these applications. See	ule/10/enacted
				Are they sub-	tionality of detention.	DET1i regarding regular reviews by the	
				ject to a statu-	• UNHCR (2012), Guidelines on Applicable Cri-	Home Office of the lawfulness of deten-	Detention Action, 2014, The State of
				tory time limit	teria and Standards relating to the Detention of	tion. The fact that people can also access	Detention: immigration detention in
				and periodic	Asylum-Seekers and Alternatives to Detention:	judicial review procedures to challenge	the UK in 2014: http://detentionac-
				reviews of	alternatives to detention refers to any legisla-	the continuing lawfulness of their deten-	tion.org.uk/wordpress/wp-con-
				their necessity	tion, policy or practice that allows asylum-seek-	tion is seen by the European Court of Hu-	tent/up-
				and propor-	ers to reside in the community subject to a	man Rights as evidence that the absence	loads/2014/10/The.State .of .Deten-
				tionality?	number of conditions or restrictions on their	of any time limits on detention do not	tion.pdf
					freedom of movement and since they can in-	amount to a breach of human rights. Both	
					volve restrictions on movement of liberty they	the High Court and the bail process there-	JN v UK ECHR 37289/12 of 19 May
					are bound by human right standards.	fore allow for alternatives to detention by	2016 and case of Draga v UK ECHR
					Human Rights Council (HRC), Report of the	way of persons being granted release	3341/13 of 18 May 2017
					Special Rapporteur on the human rights of mi-	from detention, albeit with restrictions or	
					grants, François Crépeau (2012) A/HRC/20/24:	conditions placed upon their release (e.g.	Bail for Immigration Detainees (BID),
					Alternatives to detention should not become	as to residence, reporting, electronic mon-	Briefing on post-detention accommo-
					alternatives to unconditional release [] the	itoring, and "Any other condition a judge	dation, June 2018:
					obligation to always consider alternatives to	granting immigration bail thinks fit"	https://www.biduk.org/resources/76-
					detention (non-custodial measures) before re-	(Schedule 10)). This has included in one	bid-briefing-on-post-detention-ac-
					sorting to detention should be established by	BID case a requirement that the person	<u>commodation</u>
					law.	cooperates with efforts to document him	
					Council of Europe (2005), Twenty Guidelines	for the purpose of removal and could in-	
					of the Committee of Ministers of Europe on	clude measures such as ensuring that the	
					Forced Return: After a careful examination of	person engages with support or rehabilita-	
					the necessity of deprivation of liberty in each	tion services.	
	1	1	1	l	The state of the s		

		_				
				individual case, the authorities of the host state		
				have concluded that compliance with the re-		
				moval order cannot be ensured as effectively		
				by resorting to non-custodial measures such as		
				supervision systems, the requirement to report		
				regularly to the authorities, bail or other guar-		
				antee systems.		
				• EU Returns Directive: Art 15(1) Unless other		
				sufficient but less coercive measures can be ap-		
				plied effectively in a specific case, Member		
				States may only keep in detention a third-coun-		
				try national who is the subject of return proce-		
				dures in order to prepare the return and/or		
				carry out the removal process.		
				• Equal Rights Trust (ERT) (2012), Guidelines to		
				Protect Stateless Persons from Arbitrary Deten-		
				tion: (31)states have an obligation in the first		
				instance to consider and apply appropriate and		
				viable alternatives to immigration detention		
				that are less coercive and intrusive than deten-		
				tion, ensure the greatest possible freedom of		
				movement and that respect the human rights		
				of the individual.		
				 International Detention Coalition (2015), 		
				There Are Alternatives: A handbook for pre-		
				venting unnecessary immigration detention (re-		
				<u>vised edition</u>): immigration detention should be		
				used only as a last resort in exceptional cases		
				after all other options have been shown to be		
				inadequate in the individual case.		
DET	2	b	 Is there evi-	As above	Yes, see DET2a. People who complete	UK Government Home Office, Deten-
			dence that im-		criminal sentences are nearly always, if	tion and Temporary Release, Chapter
			migration de-		not always, held in detention under Immi-	55, 55.3: https://www.gov.uk/govern-
			tention is used		gration Act powers before any alterna-	ment/publications/offender-manage-
			in practice		tives to detention such as release on bail	ment (requirement to consider alter-
			prior to all al-		are considered. Statistics on those held	natives)
			 ternatives be-		under immigration detention powers only,	

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				ing consid- ered? Please cite relevant		in prison, are available. People encountered in-country e.g. overstayers or people breaching the conditions of their leave	Detention Action, 2016, Without Detention: Opportunities for Alternatives: http://detentionac-
				reports.		are often kept in detention or immedi-	tion.org.uk/wordpress/wp-con-
				терогіз.		ately released on bail. Statistics on the	tent/uploads/2016/09/Without-De-
						reasons for detaining do not appear to be	tention.pdf (evidence from practice)
						available – only those showing the reason	,
						for release.	ENS, 2016, Protecting Stateless Per-
							sons from Arbitrary Detention in the
							United Kingdom: https://www.state-
							lessness.eu/sites/www.stateless-
							ness.eu/files/ENS Detention Re-
							ports_UK.pdf
							UK Government statistics are availa-
							ble here: https://www.gov.uk/govern-
							ment/statistics (enter 'immigration' as
							the search term to find the latest and
							historical data. For detention figures,
							see 'Detention Data Tables')
DET	3	а	Procedural	Is there a	• UN Human Rights Council (HRC) (2010), Re-	No . There have been numerous and sus-	UK Government Home Office, Deten-
			safeguards	maximum	port of the UN Working Group on Arbitrary De-	tained attempts to advocate for the intro-	tion and Temporary Release:
				time period	tention to the Human Rights Council, 13th Ses-	duction of a maximum period of detention	https://www.gov.uk/govern-
				for immigra-	sion, A/HRC/13/30: a maximum period of de-	(a 6-week time limit for those transferred	ment/publications/offender-manage-
				tion detention set out in the	tention must be established by law and upon expiry of this period the detainee must be auto-	under EU 'Dublin' procedures is the exception).	<u>ment</u>
				law? What is	matically released.	tion).	Liberty, Oppose Indefinite Detention:
				it?	UNHCR (2012), Guidelines on Applicable Cri-		https://www.libertyhuman-
					teria and Standards relating to the Detention of		rights.org.uk/campaigning/end-indefi-
					Asylum-Seekers and Alternatives to Detention :		nite-detention
					to guard against arbitrariness, maximum peri-		
					ods of detention should be set in national legis-		
					lation.		
					• EU Returns Directive: Art 15(5) Each Member		
					State shall set a limited period of detention,		
					which may not exceed six months (extendable		
					by 12 months in specific circumstances of the		
					detainee refusing to cooperate with removal		

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DET	3	b	Does law/policy provide that individuals must be informed in writing of the reasons for immigration detention?	proceedings or delays in obtaining documentation from third countries). • ENS (2015) Protecting Stateless Persons from Arbitrary Detention: a regional toolkit for practitioners: It is desirable that states clearly specify a reasonable maximum time limit. Under no circumstances should indefinite detention be tolerated. • Equal Rights Trust (ERT) (2012), Guidelines to Protect Stateless Persons from Arbitrary Detention: Guideline 39 Detention should always be for the shortest time possible. There should be a reasonable maximum time-limit for detention. It is highly desirable that states do not detain stateless persons for more than six months. States which at present have a lower than six-month maximum time-limit for detention are urged not to increase it, and all states are urged to review and reduce their maximum time limit for detention. • UN General Assembly (UNGA) (1988), Body of Principles for the Protection of All Persons under Any Form of Detention or Imprisonment, Resolution A/RES/43/173: Anyone who is arrested shall be informed at the time of his arrest of the reason for his arrest and shall be promptly informed of any charges against him. • EU Returns Directive: Detention shall be ordered in writing with reasons being given in fact and in law. • Equal Rights Trust (ERT) (2012), Guidelines to Protect Stateless Persons from Arbitrary Detention: Guideline 37 Stateless detainees shall receive their order of detention in writing and in a language they understand and this must outline the reasons for their detention.	At the time of detention, the Home Office must serve detainees with Form IS91R, which identifies reasons for detention, albeit in 'tickbox' form. In criminal cases, reasons for detention are provided by letter (ICD 1913 or ICD 1913AD).	UK Government Home Office, Detention and Temporary Release: https://www.gov.uk/government/publications/offender-management
DET	3	С	Are all detain-	 Inne the reasons for their detention. International Commission of Jurists (ICJ) 	People are normally informed of how to	Email from Pierre Makhlouf to Cynthia
			ees provided	(2014), Migration and International Human	access legal advice and their bail rights	Orchard, 18 May 2017.

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			with infor-	Rights Law: a Practitioner's Guide (updated edi-	when they are detained and certainly	
			mation on	tion): The authorities are required to take	when they are detailed and certaility when they are issued with a Monthly Pro-	UK Government Home Office, UK Vi-
			their rights,	steps to ensure that sufficient information is	gress Report of their detention. They are	sas and Immigration, Information leaf-
			contact details	available to detained persons in a language	not normally informed about stateless-	let for asylum applicants:
			of organisa-	they understand, regarding the nature of their	ness procedures. People who apply for	https://www.gov.uk/govern-
			tions to assist	detention, the reasons for it, the process for re-	asylum are normally provided with a leaf-	ment/publications/information-leaf-
			them, includ-	viewing or challenging the decision to detain.	let, which does not include information	let-for-asylum-applications
					about the Statelessness Determination	let-ior-asylum-applications
			ing in chal-	Equal Rights Trust (ERT) (2012), Guidelines to	Procedure currently, but the Home Office	Home Office meeting with civil society
			lenging the le-	Protect Stateless Persons from Arbitrary Deten-	**	organisations, 9 March 2017.
			gality of their	tion: Guideline 37 Detainees must be informed	committed in March 2017 to add a para-	Organisations, 9 March 2017.
			detention and	of their rights related to the detention order,	graph about the possibility of applying to	
			conditions of	including the right to legal advice, the right to	remain in the UK as a stateless person	
			detention?	apply for bail, seek judicial review and/or ap-	(though it has not yet been included as of	
			Does this in-	peal the legality of the detention. Where ap-	March 2019).	
			clude guid-	propriate, they should receive free legal assis-		
			ance on how	tance; they must be informed of the maximum		
			to access a	time limit which they can be held in detention;		
			dedicated	and they must be provided with a handbook in		
			SDP?	a language which they understand and that		
				contains information on all their rights and en-		
	_			titlements during detention.		
DET	3	С	Are there reg-	• ICCPR Art 9(3): Anyone arrested or detained	The Home Office reviews (internally) the	See DET 1a on powers to detain.
			ular periodic	on a criminal charge shall be brought promptly	need for immigration detention every 28	
			reviews of the	before a judge or other officer authorized by	days; however, this is often a cursory re-	UK Government Home Office, En-
			necessity for	law to exercise judicial power and shall be enti-	view. The Immigration Act 2016 intro-	forcement Instructions and Guidance,
			the continua-	tled to trial within a reasonable time or to re-	duces automatic periodic bail hearings	Detention and Temporary Release:
			tion of deten-	lease.	every four months. In July 2018, a pilot	https://www.gov.uk/govern-
			tion before a	• EU Returns Directive: Any detention shall	was reannounced but there is no indica-	ment/publications/offender-manage-
			court or an in-	only be maintained as long as removal arrange-	tion that it has been implemented in	<u>ment</u>
			dependent	ments are in progress and executed with due	March 2019. This provision does not apply	
			body?	diligence.	to persons against whom a deportation	Immigration Act 2016, Schedule 10,
			If yes, are de-	• Auad v Bulgaria [2011] Application no	order has been made. Bail hearings result	Section 61 & para. 11:
			tainees re-	46390/10 (ECtHR): the only issue is whether	in release of detainees in some cases how-	http://www.legisla-
			leased when it	or not the authorities were sufficiently diligent	ever, delays in the Home Office provision	tion.gov.uk/ukpga/2016/19/sched-
			becomes evi-	in their efforts to deport the applicant the	of addresses for those who have nowhere	ule/10/enacted
			dent that their	length of the detention should not exceed that	else to go may make it difficult to secure	
			removal will	reasonably required for the purpose pursued.	release in practice. Immigration judges	UK Parliament, Immigration Bail: Writ-
					may be reluctant to release a person in	ten Question – HL6237, asked 21

				- Kins - Bressie [204.4] A. III III 44252 /42	and and with a the survey but well to	Marich 2017, annuari d 2 Amil 2017
			not be possi-	• <u>Kim v Russia [2014] Application no 44260/13</u>	some cases without a surety but not all	March 2017, answered 3 April 2017:
			ble within a	(ECtHR): The purpose of Art 5(4) ECHR is to	detainees will have someone prepared to	http://www.parliament.uk/busi-
			reasonable	guarantee to persons who are arrested and de-	stand surety for them. The power to de-	ness/publications/written-questions-
			time?	tained the right to judicial supervision of the	tain at the end of the process exists only	answers-statements/written-ques-
				lawfulness of the measure to which they are	where the person will be removed or de-	tion/Lords/2017-03-21/HL6237
				thereby subjected.	ported within a reasonable time. Where it	
				 A. v. Australia, CCPR/C/59/D/560/1993, 	is determined that a person will not be	ENS, 2016, Protecting Stateless Per-
				(HRC): Decisions to detain should be open to	able to be removed within a reasonable	sons from Arbitrary Detention in the
				review periodically so that the grounds justify-	time they should be released although in	United Kingdom, p.22:
				ing the detention can be assessed.	practice in some cases in which there is	https://www.stateless-
				• Saïd Shamilovich Kadzoev v Direktsia Mi-	difficulty in effecting removal, persons re-	ness.eu/sites/www.stateless-
				gratsia' priMinisterstvo na vatreshniteraboti	main in detention for months and even	ness.eu/files/ENS Detention Re-
				[2009] Case C-357/09 (ECJ): There must, at the	years.	ports_UK.pdf
				time of the national Court's review of the law-		
				fulness of detention, be a real prospect that the		
				removal can be carried out successfully.		
				• Council of Europe (2005), Twenty Guidelines		
				of the Committee of Ministers of Europe on		
				Forced Return: Detention pending removal		
				shall be justified only for as long as removal ar-		
				rangements are in progress. If such arrange-		
				ments are not executed with due diligence the		
				detention will cease to be permissible.		
				• Equal Rights Trust (ERT) (2012), Guidelines to		
				Protect Stateless Persons from Arbitrary Deten-		
				tion: Guideline 41 To avoid arbitrariness, de-		
				tention should be subject to automatic, regular		
				and periodic review throughout the period of		
				detention, before a judicial body independent		
				of the detaining authorities.		
DET	3	d	What reme-	• ICCPR Art 9(4): Anyone who is deprived of his	Detainees can apply for bail or sue for un-	Legal Aid, Sentencing and Punishment
			dies are avail-	liberty by arrest or detention shall be entitled	lawful detention or bring a habeas corpus	of Offenders Act 2012, Schedule 11:
			able to an in-	to take proceedings before a court, in order	action.	http://www.legisla-
			dividual to	that that court may decide without delay on		tion.gov.uk/ukpga/2012/10/sched-
			challenge de-	the lawfulness of his detention and order his		ule/11
			tention? How	release if the detention is not lawful.		
			often can	• ECHR: Everyone who is deprived of his liberty		Immigration Act 2016, Schedule 10:
				by arrest or detention shall be entitled to take		
	1	<u> </u>		of arrest of actention shall be criticed to take		

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			these be in-	proceedings by which the lawfulness of his de-		http://www.legisla-
			voked? Are	tention shall be decided speedily by a court and		tion.gov.uk/ukpga/2016/19/sched-
			there any ob-	his release ordered if the detention is not law-		ule/10/enacted
			stacles in	ful.		
			practice?	• Kim v Russia [2014] Application no 44260/13		See UK Home Office guidance on im-
				(ECtHR): the purpose of Art 5(4) ECHR is to		migration bail:
				guarantee to persons who are arrested and de-		https://www.gov.uk/govern-
				tained the right to judicial supervision of the		ment/publications/offender-manage-
				lawfulness of the measure to which they are		<u>ment</u>
				thereby subjected.		
DET	3	е	Are there	Auad v Bulgaria [2011] Application no	Home Office statelessness Guidance ad-	UK Visas and Immigration, Asylum
			rules/guid-	46390/10 (ECtHR): The only issue is whether or	dresses this in very limited way. Home	Policy Instruction, Statelessness and
			ance in place	not the authorities were sufficiently diligent in	Office officials are required to make en-	Applications for Leave to Remain:
			that govern	their efforts to deport the applicant.	quiries if an applicant has made reasona-	https://www.gov.uk/govern-
			the process of	• Equal Rights Trust (ERT) (2012), Guidelines to	ble efforts to provide evidence of state-	ment/publications/stateless-guidance
			re-documen-	Protect Stateless Persons from Arbitrary Deten-	lessness; but in practice this does not al-	
			tation and/or	tion: The inability of a stateless person to co-	ways occur; and the guidance is not spe-	UK Government Home Office, UK Vi-
			ascertain enti-	operate with removal proceedings should not	cific as to how Home Office officials	sas and Immigration Country Returns
			tlement to na-	be treated as non-cooperation (see also above).	should do this or time frames. In some	Guide: https://www.gov.uk/govern-
			tionality, for	• ENS (2015) Protecting Stateless Persons from	cases, outcomes of such processes are	ment/publications/country-returns-
			the purpose of	Arbitrary Detention: a regional toolkit for prac-	used in statelessness determination; in	guide
			removal?	titioners: The detaining state should have rules	others, not. The Home Office Country Re-	
			Do these rules	in place that govern the process of re-docu-	turns Guide provides information on how	
			articulate the	mentation and/ or ascertaining entitlement to	to apply for travel documents from state	
			respective	nationalitythe respective roles that the state	authorities and the timescales where this	
			roles that	and the individual should be expected to play	is known.	
			state and indi-	and related time limits should be clearly articu-		
			vidual are ex-	lated. The longer it takes to do so, detention is		
			pected to	more likely to become unreasonable and dis-		
			play?	proportionate.		
			Are there time	• ECRE, Point of No Return: The Futile Deten-		
			limits clearly	tion of Unreturnable Migrants, 2014: Once un-		
			set out?	returnability is established, migrants should not		
			Are the out-	be detained. Detention should not be used for		
			comes of such	nationals of countries to which forced returns		
			processes	are not generally possible.		
			used/consid-			
			ered relevant			

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DET	3	f		for subsequent determination of whether an individual is stateless? Is free legal aid available to challenge detention? Are there any barriers to accessing this in practice?	UNHCR (2014), Handbook on Protection of Stateless Persons: Judicial oversight of detention is always necessary and detained individuals need to have access to legal representation, including free counselling for those without means. EU Returns Directive: Art 13(3) The third-country national concerned shall have the possibility to obtain legal advice, representation and, where necessary, linguistic assistance.	There is free legal aid to challenge detention in all UK jurisdictions, but evidence suggests there are barriers to accessing adequate free legal assistance. Only a few law firms have contracts to provide free legal assistance in detention centres, including to challenge detention. They can provide free legal advice on asylum, trafficking and domestic violence cases but not on other immigration matters, so statelessness leave applications are 'out of scope'.	Legal Aid, Sentencing and Punishment of Offenders Act 2012, Schedule 1, para. 25: http://www.legislation.gov.uk/ukpga/2012/10/sched-ule/11 (England & Wales) Bail for Immigration Detainees, Sixmonthly survey reveals less than half of those questioned have a legal representative, 6 Dec 2017: http://www.biduk.org/posts/328-six-monthly-survey-reveals-less-than-half-of-those-questioned-have-a-legal-representative Bail for Immigration Detainees (BIC), Legal Advice Surveys: https://www.biduk.org/pages/106-bid-legal-advice-surveys Association of Visitors to Immigration Detainees, Legal Advice: http://www.aviddetention.org.uk/im-
							migration-detention/information-de- tainees/legal-advice
DET	4	а	Protections on release	Are those re- leased from detention is- sued with any identification, including con- firmation of	 UN Convention Relating to the Status of Stateless Persons, 1954: Art 27 UNHCR (2014), Handbook on Protection of Stateless Persons: Statelessness, by its very nature, severely restricts access to basic identity and travel documents that nationals normally possess. Moreover, stateless persons are often without a legal residence in any country. Thus, 	A person released from detention would not likely have evidence of their state-lessness unless they have applied for and been granted statelessness leave or a stateless person's travel document; some persons who likely are stateless have been detained more than once. In some cases,	ENS, 2016, Protecting Stateless Persons from Arbitrary Detention in the United Kingdom, p.32: https://www.stateless- ness.eu/sites/www.stateless- ness.eu/files/ENS_Detention_Reports_UK.pdf

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			their state-	being undocumented or lacking the necessary	the description of nationality may be	
			lessness sta-	immigration permits cannot be used as a gen-	changed when release papers are issued.	
			tus, and thus	eral justification for detention of such persons.		
			protected	• ENS (2015) Protecting Stateless Persons from		
			from arbitrary	Arbitrary Detention: a regional toolkit for prac-		
			re-detention?	titioners: Article 27 of the 1954 Statelessness		
				Convention applies to all stateless persons,		
				which includes those not staying legally in the		
				state's territory state parties to the 1954 Con-		
				vention have an obligation to provide stay		
				rights to stateless persons who have been re-		
				leased from detention.		
				• Equal Rights Trust (ERT) (2012), Guidelines to		
				Protect Stateless Persons from Arbitrary Deten-		
				tion: Guidelines 55 & 56 Special care should be		
				taken to address the vulnerabilities of stateless		
				persons who are released from detention and		
				to ensure that they enjoy all human rights		
				which they are entitled to under international		
				law Released stateless detainees should be		
				provided with appropriate documentation and		
				stay rights suitable to their situation.		
DET	4	b	If the purpose	Saïd Shamilovich Kadzoev v Direktsia Mi-	They will be released to 'immigration bail'	See also IDP6c.
			of detention	gratsia' pri Ministerstvo na vatreshnite raboti	under Schedule 10(1) of the Immigration	
			cannot be ful-	[2009] Case C-357/09 (ECJ): Article 15(4) and	Act 2016, which is either Tribunal or Sec-	Immigration Act 1971, Schedule 2 Part
			filled (e.g. re-	(6) of the Directive should be interpreted as re-	retary of State bail. This is not leave under	1, Para. 21: http://www.legisla-
			moval) and	quiring that after the maximum period of de-	the Immigration Rules. Such persons, if	tion.gov.uk/ukpga/1971/77/sched-
			the person is	tention has expired, the person must be re-	they have been refused asylum, may be	ule/2
			released, what	leased immediately the individual's lack of	eligible for basic support, accommodation	
			legal status is	valid documentation, his/her inability to sup-	and healthcare. However, the situation	Immigration and Asylum Act 1999,
			provided to	port him/herself or his/her "aggressive con-	surrounding accommodation and support	s4(2): http://www.legisla-
			them by law?	duct" should not be a deterrent to his/her re-	entitlements since the introduction of	tion.gov.uk/ukpga/1999/33/contents
			Can they ac-	lease.	Schedule 10 on 15 January 2018 remains	
			cess social ser-	• Equal Rights Trust (ERT) (2012), Guidelines to	confused. Such persons will not have per-	Bail for Immigration Detainees (BID),
			vices, accom-	Protect Stateless Persons from Arbitrary Deten-	mission to work. In some cases, such per-	Briefing on post detention accommo-
			modation,	tion: Guideline 55 as above.	sons may be eligible to make a stateless-	dation, June 2018, available at:
					ness application or another application,	https://www.biduk.org/re-
					for example based on long residence or	sources/category/Briefings

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welfare, e	lu-	private/family life and could make repre-	
cation and		sentations relating to para. 353(b) of the	Immigration Act 2016, Schedule 10
healthcare	?	Immigration Rules. However, persons who	(Immigration Bail), Schedule 11 (Sup-
Do they ha		have a criminal history or against whom a	port for Certain Categories of Mi-
the right to		deportation order has been made may be	grant), Schedule 12 (availability of lo-
I I I I I I I I I I I I I I I I I I I			= · · · · · · · · · · · · · · · · · ·
work?		barred by general grounds for refusal	cal authority support):
		from being granted leave to remain in the	http://www.legisla-
		UK under the Immigration Rules. Their	tion.gov.uk/ukpga/2016/19/con-
		only option would be an application on	tents/enacted
		human rights grounds (see also IDP6c).	
			Immigration Rules, paras. 322, 353(b)
			& 404(c): https://www.gov.uk/gui-
			dance/immigration-rules
			The National Health Service (Charges
			to Overseas Visitors) Regulations
			2015: http://www.legisla-
			tion.gov.uk/uksi/2015/238/made
			(England and Wales)
			, ,
			Public Health England, NHS Entitle-
			ments: migrant health guide:
			https://www.gov.uk/guidance/nhs-
			entitlements-migrant-health-guide
			<u> </u>
			The Scottish Government, Healthcare
			Policy and Strategy Directorate, Over-
			seas Visitors' Liability To Pay Charges
			For NHS Care And Services, p.16:
			http://www.sehd.scot.nhs.uk/mels/C
			EL2010 09.pdf
			<u>LL2010 05.pul</u>
			Statutory Rules of Northern Ireland,
			No. 27, Health and Personal Social
			•
			Services, Provision of Health Services
			to Persons Not Ordinarily Resident
			Regulations (Northern Ireland) 2015:

							http://www.legisla- tion.gov.uk/nisr/2015/27/made Sarah Woodhouse and Judith Carter, 2016, Statelessness and Applications for Leave to Remain: A Best Practice Guide, Immigration Law Practitioners' Association and University of Liverpool Law Clinic, Part C.14: http://www.ilpa.org.uk/re-source/32620/statelessness-and-ap-
							plications-for-leave-to-remain-a-best- practice-guide-dr-sarah-woodhouse- and-judi
DET	4	С		If re-detention does occur, is the cumulative time spent in detention counted towards any maximum time limits?	• Equal Rights Trust (ERT) (2012), Guidelines to Protect Stateless Persons from Arbitrary Detention: Guideline 40 When calculating the total time spent by an individual in detention, it is highly desirable that time spent in detention on previous occasions is taken into consideration.	Not applicable as there are no time limits on immigration detention.	
DET	5	а	Return & readmis-sion agreements	Is stateless- ness consid- ered a juridi- cally relevant fact in any re- admission and/or bilat- eral return agreements?	UNHCR (2014), Handbook on Protection of Stateless Persons: Efforts to secure admission or readmission may be justified but these need to take place subsequent to a determination of statelessness.	Very little information is available publicly about bilateral return or readmission agreements entered into by the UK Government. UK is currently party to EU readmission agreements but will cease to be so when/if it exits the EU. When considering whether a person could be refused leave to remain under para 403 Immigration Rules, the relevant criterion is 'admissibility' under Part 14. The UKVI guidance states: 'Applications for leave to remain as a stateless person will normally be decided and the decision communicated to the applicant before removal arrangements are	Immigration Rules, Part 14: stateless persons, para. 410: https://www.gov.uk/guidance/immigration-rules/immigration-rules-part-14-stateless-persons Home Office, UK Visas and Immigration, Asylum Policy Instruction, Statelessness and applications for leave to remain: https://www.gov.uk/government/publications/stateless-guidance

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Detention – March 2019

				made.' It asserts that where a person holds a current passport or is issued an Emergency Travel Document then that will be evidence that they are re-admissible for the purposes of permanent residence (referring to criteria at para 403(c) Immigration Rules).	
DET	5	b	Are you aware of cases of cases of state-less people being returned under such agreements?	No information is publicly available.	

Prevention and Reduction

Cat	Q	Sub	Subtheme	Question	International Norms / Good Practice	Answer	Source
PRS	1	a	Stateless born on territory	Is there a provision in law for stateless children born on the territory to be granted nationality?	 UN Convention on the Reduction of Statelessness, 1961: A Contracting State shall grant its nationality to a person born in its territory who would otherwise be stateless European Convention on Nationality, 1997: Each State Party shall provide in its internal law for its nationality to be acquired by children born on its territory who do not acquire at birth another nationality Convention on the Rights of the Child 1989: The child shall have the right to acquire a nationality States Parties shall ensure the implementation of these rightsin particular where the child would otherwise be stateless States Parties undertake to respect the right of the child to preserve his or her identity, including nationality Genovese v. Malta (ECtHR) Application No. 53124/09, 11 October 2011 	Yes. Persons born to a parent holding a form of British nationality (British Overseas Territories Citizenship, British Overseas Citizenship, and British subject) who would otherwise be stateless acquire the parent's British nationality. A person born stateless in the UK with no such connection shall be entitled to register after five years' continuous residence prior to the age of 22. Some of the criteria vary depending on where and when the applicant was born (i.e. before or after 21 May 2002; 1 January 1983; before or after 1 January 1949).	British Nationality Act 1981, Section 36 & Schedule 2, paras. 1 & 3: http://www.legisla-tion.gov.uk/ukpga/1981/61/contents UK Government Home Office, UK Visas and Immigration, Guidance, Registration as a British citizen: stateless persons: https://www.gov.uk/government/publications/stateless-persons-nationality-policy-guidance Other relevant Home Office guidance at: https://www.gov.uk/government/collections/nationality-policy-guidance e.g. Registration as a BOTC - stateless: nationality policy guidance: https://www.gov.uk/government/publications/registration-as-a-botc-stateless-nationality-policy-guidance
PRS	1	b		Is the provision for stateless chil- dren to access nationality auto- matic or non-au- tomatic (i.e. by application)?	● UNHCR Guidelines on Statelessness #4 2012: Article 1 of the 1961 Convention provides Contracting States with two alternative options for granting nationality to children who would otherwise be stateless born in their territory. States can either provide for automatic acquisition of nationality upon birth pursuant to Article 1(1)(a), or for acquisition of nationality upon application pursuant to Article 1(1)(b) ■ ENS (2015), No Child Should Be Stateless: Article 1 of the 1961 Convention and article 6(2) of the ECN are the most important of these norms	The provision is automatic for those born stateless in the UK to parents with a form of British nationality (see above). The status of British Overseas Citizen has been held not to meet the international definition of a 'nationality' by the UK Upper Tribunal because there is no right to enter and reside in the UK (see LIT 1a). The provision for acquisition of British citizenship following birth on the territory and five years' residence is not automatic , but by registration on application. The fee for registration of a child as a British	British Nationality Act 1981, Section 36 & Schedule 2, Section 3: http://www.legisla- tion.gov.uk/ukpga/1981/61/contents The Immigration and Nationality (Fees) Regulations 2017, Schedule 8, 19.3.1: http://www.legisla- tion.gov.uk/uksi/2017/515/sched- ule/8/made UK Parliament, House of Commons Library, Fees for registering children

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		1		1.		
				for the European context. Both oblige the confer-	citizen includes approximately 60% profit el-	as British citizens: https://research-
				ral of nationality to children born on the territory	ement and is currently set at 1012 GBP	briefings.parliament.uk/Research-
				if they would otherwise be stateless but allow	(March 2019).	Briefing/Summary/CDP-2018-0196
				some leeway in how states transpose this safe-		
				guard into their domestic systems. The first, and		
				optimal, method – as it is all-encompassing and		
				does not tolerate even a temporary period of		
				statelessness – is to grant nationality to other-		
				wise stateless children automatically, at birth.		
PRS	1	С	Is it a require-	• UNHCR Guidelines on Statelessness #4 2012:	No.	British Nationality Act 1981, Section
			ment that the	The test is whether a child is stateless because he		36 & Schedule 2: http://www.legisla-
			parents are also	or she acquires neither the nationality of his or		tion.gov.uk/ukpga/1981/61/contents
			stateless for the	her parents nor that of the State of his or her		
			child to acquire	birth; it is not an inquiry into whether a child's		
			the nationality	parents are stateless. Restricting the application		
			of the host	of Article 1 of the 1961 Convention to children of		
			state?	stateless parents is insufficient in light of the dif-		
				ferent ways in which a child may be rendered		
				stateless and contrary to the terms of those pro-		
				visions.		
				• ENS (2015), No Child Should Be Stateless: Only		
				allowing access to nationality for stateless chil-		
				dren whose parents are stateless fails to account		
				for the circumstance where the child's parent(s)		
				do hold a nationality themselves, but are unable		
				to pass this on		
PRS	1	d	Are children	• UNHCR Guidelines on Statelessness #4 2012: A	No, children born stateless in the UK are not	British Nationality Act 1981, Section
			born stateless	Contracting State to the 1961 Convention cannot	required to prove they cannot access an-	36 & Schedule 2, Section 3(1)(a):
			required to	avoid the obligations to grant its nationality to a	other nationality to acquire nationality of	http://www.legisla-
			prove they can-	person who would otherwise be statelessbased	the UK. The child must prove that he or she	tion.gov.uk/ukpga/1981/61/contents
			not access an-	on its own interpretation of another State's na-	'is and always has been stateless' (and	
			other nationality	tionality laws where this conflicts with the inter-	meets other requirements, i.e. is under 22	R (on the application of MK (a child
			to acquire na-	pretation applied by the State concerned the	at time of application and meets residency	by her litigation friend CAE)) v Secre-
			tionality of the	burden of proof must be shared between the	requirements). The standard of proof is the	tary of State for the Home Depart-
			country of birth?	claimant and the authorities decision makers	civil standard ('balance of probabilities')	ment [2017] EWHC 1365 (Admin),
				need to take into account Articles 3 and 7 of the	and the burden of proof is on the applicant.	paras. 36 & 48:
				CRC and adopt an appropriate standard of proof,	This issue was addressed in a recent case	http://www.bailii.org/ew/cases/EW
				for example 'reasonable degree' Requiring a	where the Court held that statelessness for	HC/Admin/2017/1365.html

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	1	1 1	Т	_			
				If yes, please de-	higher standard of proof would undermine the	the purposes of the British Nationality Act	
				scribe the re-	object and purpose of the 1961 Convention. Spe-	has the same definition as under the 1954	UK Government Home Office, UK Vi-
				quirement e.g.	cial procedural considerations to address the	Convention, and that '[a]bility to acquire a	sas and Immigration, Guidance, Reg-
				what is the	acute challenges faced by children, especially un-	nationality is irrelevant for these purposes'.	istration as a British citizen: stateless
				standard and	accompanied children, in communicating basic	The Court also emphasised that the Act and	persons, Sep 2017, p.7:
				burden of proof,	facts with respect to their nationality are to be	guidance must be interpreted somewhat	https://www.gov.uk/govern-
				and how lack of	respected.	flexibly, as it may be difficult to prove lack	ment/publications/stateless-per-
				any other na-		of nationality. The Government is 'not enti-	sons-nationality-policy-guidance
				tionality (i.e.		tled to impose requirements that cannot, or	
				statelessness) is		practically cannot, be met'. A sworn affida-	
				determined in		vit of a child's parent and evidence (if avail-	
				practice?		able) from relevant authorities of other	
						countries of potential nationality should be	
						given some weight. The Home Office's na-	
						tionality guidance for stateless persons sets	
						out evidential requirements and states at	
						p7: 'Where the parents have complied with	
						the relevant requirements, but the authori-	
						ties of the other country will not provide	
						that information, you must consider the ap-	
						plication on the basis of all the information	
						available.'	
PRS	1	е		Is a stateless	UN Convention on the Reduction of Stateless-	No, if born in the UK or British Overseas Ter-	British Nationality Act 1981, Section
FINS	-	6		child born on the		ritory to a parent who is British Citizen, a	36 & Schedule 2, Sections 1 & 2 (chil-
				territory re-	ness, 1961: A Contracting State may make the	British Overseas Territories Citizen, or a Brit-	dren born to British nationals) Sec-
				quired to fulfil a	grant of its nationalitysubject to one or more of	ish Overseas Citizen and a British Subject.	tion 2 (those born outside the UK),
				period of resi-	the following conditions:	Children who have no such links but are	
				dence to be	b) that the person concerned has habitually re-	born in the UK must have been 'in the UK'	Section 3(1) (other children), Section
					sided in the territory of the Contracting State for		4 (children of British nationals born
				granted nation-	such period as may be fixed by that State, not ex-	for a continuous period of five years before	outside the UK and subsequently res-
				ality?	ceeding five years immediately preceding the	the age of 22, and not been absent for more	ident in the UK): http://www.legisla-
				If yes, what is it?	lodging of the application nor ten years in all.	than 450 days during that period. Other	tion.gov.uk/ukpga/1981/61/contents
				Must this be le-	• <u>UNHCR Guidelines on Statelessness #4 2012:</u>	provisions and a different residency period	255
				gal and/or per-	States may stipulate that an individual who	apply to a person born stateless outside the	UK Government Home Office, UK Vi-
				manent resi-	would otherwise be stateless born in its territory	UK and British Overseas Territories who had	sas and Immigration, Guidance, Reg-
				dence?	fulfils a period of "habitual residence" This pe-	a parent who was a British citizen, a British	istration as a British citizen: stateless
					riod is not to exceed five years immediately pre-	Overseas Territories Citizen, or a British	persons, Sep 2017 2017:
					ceding an application nor ten years in all. In light	Overseas citizen and a British Subject (three	
					of the standards established under the CRC,	years 'in the UK', not absent for more than	

				these periods are lengthy. States whichrequire	270 days). The period of residency need not	https://www.gov.uk/govern-
				a certain period of habitual residence are encour-	have been lawful or permanent residency	ment/publications/stateless-per-
				aged to provide for a period as short as possi-	and there is discretion regarding the periods	sons-nationality-policy-guidance
				bleThe term "habitual residence" isto be un-	of absence from the UK.	UK Government Home Office, UK Vi-
				derstood as stable, factual residence. It does not		sas and Immigration, Guidance, Reg-
				imply a legal or formal residence requirement.		istration as a BOTC - stateless: na-
				The 1961 Convention does not permit Contract-		tionality policy guidance:
				ing States to make an application for the acquisi-		https://www.gov.uk/govern-
				tion of nationality by individuals who would oth-		ment/publications/registration-as-a-
				erwise be stateless conditional upon lawful resi-		botc-stateless-nationality-policy-
				dence.		<u>guidance</u>
				• Convention on the Rights of the Child 1989:		
				Arts 3 & 7		
				• Committee on the Rights of the Child, Conclud-		
				ing observations on the 4th periodic report of the		
				Netherlands CRC/C/NDL/CO/4, 2015: The Com-		
				mittee recommends that the State party ensure		
				that all stateless children born in its territory, ir-		
				respective of residency status, have access to citi-		
				zenship without any conditions.		
				• European Convention on Nationality, 1997: Ar-		
				ticle 6 (2)(b) Such an application may be made		
				subject to the lawful and habitual residence on		
				its territory for a period not exceeding five years		
				immediately preceding the lodging of the appli-		
				cation.		
				• ENS (2016), Ending Childhood Statelessness:		
				The ECN cannot be interpreted as undermining		
				states' obligations under the CRCand the re-		
				quirement of lawful residence should be re-		
				moved.		
PRS	1	f	Are the parents		No. If either of the child's parents was 'set-	British Nationality Act 1981, Section
1113	1		of a stateless	• Committee on the Rights of the Child, Conclud-	tled' in the UK (permanent residence) or	1(1): http://www.legisla-
			child required to	ing Observations Czech Republic	was a member of the British Armed Forces	tion.gov.uk/ukpga/1981/61/contents
			fulfil a period of	CRC/C/CZE/CO/3-4, 2011: The outcome of an ap-	at the time of the child's birth, the child is a	Borders, Citizenship and Immigration
			residence for the	plication for citizenship, legal residence or similar	British citizen at birth. Some children born	Act 2009: https://www.legisla-
			child to be	status by the parents of a child born on the terri-	in 'qualifying territories' after 13 January	tion.gov.uk/ukpga/2009/11/contents
			Cima to be	tory should not prejudice the right of the child to	2010 will also be British by birth.	cionigovidit/ ditpgd/2003/11/contents
	L	I .	l		2010 Will diso be Bridsii by birdi.	

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			granted nation-	acquire the nationality of the State party where		UK Government Home Office, UK Vi-
			ality?	the child would otherwise be stateless.		sas and Immigration, Guidance, Brit-
			•			
			If yes, what is it?	• ENS (2015), No Child Should Be Stateless: De-		ish Citizenship: automatic acquisi-
			Must this be le-	manding that the child or his/her parents reside		tion, Aug 2017:
			gal and/or per-	lawfully on the territory is prohibited by the		https://www.gov.uk/govern-
			manent resi-	1961 Convention which permits only the condi-		ment/publications/automatic-acqui-
			dence?	tion of a certain period of habitual residence.		sition-nationality-policy-guidance
PRS	1	g	What are the	• UN Convention on the Reduction of Stateless-	The application must be made before the	British Nationality Act 1981, Section
			age limits, if any,	ness, 1961: A Contracting State may make the	age of 22.	36 & Schedule 2, para. 3(1)(b):
			for making an	grant of its nationalitysubject to one or more of		http://www.legisla-
			application for	the following conditions:		tion.gov.uk/ukpga/1981/61/contents
			nationality for a	(a) that the application is lodged during a pe-		
			stateless person	riod beginning not later than at the age of		
			born on the ter-	eighteen years and ending not earlier than at the		
			ritory?	age of twenty-one years		
				• UNHCR Guidelines on Statelessness #4 2012:		
				Contracting Statesneed to accept applica-		
				tions lodged at a time beginning not later than		
				the age of 18 and ending not earlier than the age		
				of 21 in accordance with Article 1(2)(a) of the		
				1961 Convention.		
				• ENS (2015), No Child Should Be Stateless:any		
				application procedure which only becomes avail-		
				able in late childhood or even upon reaching ma-		
				jority is particularly problematic [] closing the		
				window of opportunity to apply for a nationality		
				through such safeguards too early has the effect		
				of leaving it in the hands of parents to take the		
				necessary steps to secure a nationality for their		
				child and may mean children are left stateless		
				due to the lack of action on the part of their par-		
				ents.		
PRS	1	h	Are there spe-	• UNHCR Guidelines on Statelessness #4 2012:	No.	
	-	· ·	cific provisions	Some children are born to refugee parents who		
1			for the national-	are themselves stateless or cannot acquire the		
1			ity or stateless-	nationality of their parents owing to restrictions		
			ness of children	on transmission of nationality to children born		
1			ness of children	abroad. Where the nationality of the parents can		
	<u> </u>			abroad. Where the hadionality of the parents can		

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PRS	2	а	Found- lings	born to beneficiaries of international protection? Are foundlings granted citizenship by law? If it's not automatic, is there an application	be acquired through a registration or other procedure, this will be impossible owing to the very nature of refugee status which precludes refugee parents from contacting their consular authorities. • UN Convention on the Reduction of Statelessness, 1961: A foundling found in the territory of a Contracting State shall, in the absence of proof to the contrary, be considered to have been born within that territory of parents possessing the nationality of that State.	Yes, and it is automatic. Previously, the Government's Nationality Instructions gave some guidance about this provision; however, this has been left out of the current guidance.	British Nationality Act 1981, Section 1(2): http://www.legislation.gov.uk/ukpga/1981/61/contents UK Government Home Office, UK Visas and Immigration, Guidance, Brit-
				procedure?	• European Convention on Nationality, 1997: Each State Party shall provide in its internal law for its nationality to be acquired ex lege by the following persons: [] b) foundlings found in its territory who would otherwise be stateless.		ish Citizenship: automatic acquisition, Aug 2017, p.8: https://www.gov.uk/govern-ment/publications/automatic-acquisition-nationality-policy-guidance
PRS	2	b		If yes to either question immediately above, is there an age limit (or status e.g. 'newborn') specified for foundlings to be granted citizenship? If not, when would a child usually qualify in practice?	• UNHCR Guidelines on Statelessness #4 2012: At a minimum, the safeguard is to apply to all young children who are not yet able to communicate accurately information pertaining to the identity of their parents or their place of birth If a State provides for an age limit for foundlings to acquire nationality, the age of the child at the date the child was found is decisive and not the date when the child came to the attention of the authorities.	The relevant provision refers only to 'new born infants'. Home Office guidance previously indicated the term 'new born' should be interpreted 'generously' and that it could apply to babies up to 1 year old, but this has been removed from the guidance currently in force. Ministerial statements made at the time of the passage of the Act in 1981, refer to children up to 12 months old.	British Nationality Act 1981, Section 1(2): http://www.legislation.gov.uk/ukpga/1981/61/contents UK Government Home Office, UK Visas and Immigration, Guidance, British Citizenship: automatic acquisition, Aug 2017: https://www.gov.uk/govern-ment/publications/automatic-acquisition-nationality-policy-guidance British Nationality Bill, Standing Committee, 26 February 1981 cc 212 per Timothy Raison MP, Minister.
PRS	2	С		Can citizenship be withdrawn from foundlings if parents are identified even if this leads to statelessness?	• <u>UNHCR Guidelines on Statelessness #4 2012:</u> Nationality acquired by foundlings pursuant to Article 2 of the 1961 Convention may only be lost if it is proven that the child concerned possesses another State's nationality.	The law is not entirely clear on this point. Under the British Nationality Act, the Government may not (with some exceptions) withdraw a person's citizenship if the Secretary of State 'is satisfied that the order would make a person stateless'. However, evidence contradicting the presumption	British Nationality Act 1981, Section 40(4): http://www.legislation.gov.uk/ukpga/1981/61/contents UK Government Home Office, UK Visas and Immigration, Guidance, Brit-

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	1			T			
						that a foundling was entitled to British na-	ish Citizenship: automatic acquisi-
						tionality might have some consequences for	tion, July 2017:
						the child's nationality, depending on the cir-	https://www.gov.uk/govern-
						cumstances.	ment/publications/automatic-acqui-
							sition-nationality-policy-guidance
PRS	3	а	Adoption	Where a child	• UN Convention on the Reduction of Stateless-	No.	
				national is	ness, 1961: If the law of a Contracting State en-		
				adopted by for-	tails loss of nationality as a consequence of any		
				eign parent(s),	change in the personal status of a person such as		
				does the child	marriage, termination of marriage, legitimation,		
				lose their origi-	recognition or adoption, such loss shall be condi-		
				nal nationality	tional upon possession or acquisition of another		
				before the new	nationality.		
				nationality is	• European Convention on Nationality, 1997:		
				adopted?	Each State Party shall facilitate in its internal law		
					the acquisition of its nationality for the following		
					persons:d) children adopted by one of its na-		
					tionals Each State Party shall permit the renun-		
					ciation of its nationality provided the persons		
					concerned do not thereby become stateless.		
					• Committee on the Rights of the Child, Conclud-		
					ing Observations: Switzerland, CRC/C/CHE/CO/2-		
					04, 2015: [recommended that Switzerland] accel-		
					erate the assessment procedure and ensure that		
					a child adopted from abroad is not stateless or		
					discriminated against during the waiting period		
					between his or her arrival in the State party and		
					formal adoption.		
					• ENS (2015), No Child Should Be Stateless:the		
					"sending" state in a situation of inter-country		
					adoption may be a non-European one, so even if		
					Europe's nationality laws were all in alignment		
					with international standards, children may be ex-		
					posed to a (temporary) risk of statelessness dur-		
					ing the adoption process.		
PRS	3	b		Does a foreign	• European Convention on Nationality, 1997:	A child adopted in the UK, an overseas terri-	British Nationality Act 1981, Section
				child adopted by	Each State Party shall facilitate in its internal law	tory or in a Hague Convention country by a	1(5) and (5A): http://www.legisla-
				national parents	the acquisition of its nationality for the following	parent who is a British citizen and resident	tion.gov.uk/ukpga/1981/61/contents

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		1	ı				
				acquire national-	persons:d) children adopted by one of its na-	in the UK becomes a British citizen from the	
				ity? Is there a	tionals	moment of adoption.	UK Government Home Office, UK Vi-
				risk of stateless-	• Committee on the Rights of the Child, Conclud-		sas and Immigration, Guidance, Brit-
				ness during the	ing Observations: Switzerland, CRC/C/CHE/CO/2-		ish Citizenship: automatic acquisi-
				adoption pro-	04, 2015:ensure that a child adopted from		tion, July 2017:
				cess? Are there	abroad is not stateless or discriminated against		https://www.gov.uk/govern-
				any age limits?	during the waiting period betweenarrivaland		ment/publications/automatic-acqui-
					formal adoption.		sition-nationality-policy-guidance
PRS	4	a	lus sangui-	Can children of a	• UN Convention on the Reduction of Stateless-	Yes, for children in the first generation born	British Nationality Act 1981, Sched-
			nis and	parent who is a	ness, 1961: Art 4	overseas and further generations if parents	ule 2, Section 3(2): http://www.legis-
			discrimi-	national, born	• UNHCR Guidelines on Statelessness #4 2012:	are in Crown Service. There are also provi-	lation.gov.uk/ukpga/1981/61/con-
			nation	outside the	where a child who would otherwise be state-	sions that allow the children of British citi-	<u>tents</u>
				country, access	less is born in a Contracting State to parents of	zens by descent (who, having themselves	
				nationality by	another Contracting State but does not acquire	been born overseas cannot pass their na-	
				descent (ius san-	the nationality of the State of birth automatically	tionality to children born overseas) to be	
				guinis)? Are	and either misses the age limit to apply for na-	registered as British because of residence of	
				there any condi-	tionality or cannot meet the habitual residence	the parents in the UK prior to the birth, or	
				tions?	requirement in the State of birth responsibility	residence of the family in the UK after the	
				Could these con-	falls to the Contracting State of the parents to	birth. In cases depending on parental resi-	
				ditions be re-	grant its nationality to the child (or children) of	dence pre-birth, there are advantages for	
				garded as dis-	its national where children of a national of a	stateless children (no period of residence	
				criminatory?	Contracting State who would otherwise be state-	required; in other cases, it is three years).	
					less are born in a non-Contracting State the	There is differential treatment under the	
					Contracting State of the parents [is required] to	British Nationality Act because those whose	
					grant its nationality to the child (or children) of	grandparents were British citizens other-	
					its nationals born abroad Article 4 of the 1961	wise than by descent do not enjoy the enti-	
					Convention must be read in light of develop-	tlement to register: it is restricted to those	
					ments in international human rights law, in par-	whose parents are citizens by descent but	
					ticular the right of every child to acquire a na-	whose grandparents are citizens otherwise	
					tionality and the principle of the best interests	than by descent.	
					of the child		
					Genovese v. Malta (ECtHR) Application No.		
					53124/09, 11 October 2011: While the right to		
					citizenship is not as such a Convention right and		
					while its denial in the present case was not such		
					as to give rise to a violation of Article 8, the Court		
					identity was such as to bring it within the general		
					considers that its impact on the applicant's social		

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	1	1	1	Τ			
					scope and ambit of that article. Maltese legisla-		
					tion expressly granted the right to citizenship by		
					descent and established a procedure to that end.		
					Consequently, the state which has gone beyond		
					its obligations under Article 8 in creating such a		
					right [] must ensure that the right is secured		
					without discrimination within the meaning of Ar-		
					ticle 14.		
					• ENS (2015), No Child Should Be Stateless:		
					States are free to impose additional conditions		
					[to Ius Sanguinis conferral], as long as these are		
					not discriminatory in nature safeguards should		
					again be in place to ensure that statelessness		
					does not result		
					• UNHCR Global Action Plan to End Statelessness		
					2014-24: Action 4		
					Fighting statelessness and discriminatory na-		
					tionality law in Europe, Laura van Waas, 2012		
					• Convention on the Elimination of all Forms of		
					Discrimination Against Women, General recom-		
					mendation No. 32 on the gender-related dimen-		
					sions of refugee status, asylum, nationality and		
					statelessness of women, November 2014		
PRS	4	b		Can children of a	As above	Yes, and there are conditions. The condi-	British Nationality Act 1981, Section
				parent who is a		tions are that the applicant has been resi-	36 & Schedule 2, Section 4:
				national, born		dent in the UK for three years prior to the	http://www.legisla-
				outside the		date of application and has not been absent	tion.gov.uk/ukpga/1981/61/contents
				country, access		for more than 270 days in that period. The	
				nationality by		conditions are not discriminatory.	
				descent (ius san-			
				guinis) if they			
				would otherwise			
				be stateless? Are			
				there any condi-			
				tions? Could			
				these conditions			
				be regarded as			
				discriminatory?			
				these conditions			
				discriminatory?			

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	1	1	1				
PRS	5	а	Access to	Does the law	• Convention on the Rights of the Child 1989:	Yes. Births must be reported to the birth	Births and Deaths Registration Act
			birth reg-	provide that all	The child shall be registered immediately after	registrar within 42 days in England (there is	1953, Sections 1 & 2:
			istration	children are reg-	birth and shall have the right from birth to a	a penalty if the parents or registrar fail to	http://www.legisla-
				istered immedi-	name, the right to acquire a nationality and, as	take certain actions under s36 of the 1953	tion.gov.uk/ukpga/Eliz2/1-2/20 (Eng-
				ately upon	far as possible, the right to know and be cared	Act), Wales and Northern Ireland, and	land & Wales)
				birth? Can chil-	for by his or her parents.	within 21 days in Scotland . Births can (and	
				dren be regis-	• International Covenant on Civil and Political	must) be registered if parents are not legally	Registration of Births, Deaths and
				tered if parents	Rights 1966: Art 24(2)	resident or are undocumented. People	Marriages (Scotland) Act 1965, Part
				are undocu-	• Council of Europe, Recommendation CM/Rec	other than the parents can register the birth	II: http://www.legisla-
				mented and/or	(2009) 13 of the Committee of Ministers to mem-	in all three UK jurisdictions.	tion.gov.uk/ukpga/1965/49/sec-
				not legally resid-	ber states on the nationality of children: register		tion/14
				ing in the coun-	the birth of all children born on their territory,		
				try (by law)?	even if they are born to a foreign parent with an		Births and Deaths Registration
					irregular immigration status or if the parents are		(Northern Ireland) Order 1976, para.
					unknown, in order to safeguard their right to a		10: http://www.legisla-
					nationality. The registration of birth should be		tion.gov.uk/nisi/1976/1041/2011-10-
					free of charge and be performed without delay,		<u>03</u>
					even if the period within which the birth should		
					have been declared has already expired.		UK Government Home Office, Regis-
					• UNHCR Guidelines on Statelessness #4 2012:		ter a Birth: https://www.gov.uk/reg-
					registration of the birth provides proof of de-		ister-birth/overview (England, Wales
					scent and of place of birth and therefore under-		and Northern Ireland)
					pins implementation of the 1961 Convention and		
					related human rights norms. Article 7 of the CRC		
					specifically requires the registration of the birth		
					of all children and applies irrespective of the na-		
					tionality, statelessness or residence status of the		
					parents.		
					• UNHCR Global Action Plan to End Statelessness		
					2014-24: Action 7 Ensure birth registration for		
					the prevention of statelessness.		
					• UN Sustainable Development Goal 16: By 2030,		
					provide legal identity for all, including birth regis-		
					tration.		
					UN Human Rights Council, Resolution		
					A/HRC/RES/20/4: Calls upon States to ensure		
					free birth registration, including free or low-fee		

				late birth registration, for every child, and under-		
				scores the importance of effective birth registra-		
				tion and provision of documentary proof of birth		
				irrespective of his or her immigration status and		
				that of his or her parents or family members,		
				which can contribute to reducing statelessness,		
				as well as reducing vulnerability to trafficking in		
				persons and other abuses and violations of their		
				human rights.		
PRS	5	b	Are there credi-	• Convention on the Rights of the Child 1989: Art	None of which we are aware.	
			ble reports that	7(1)		
			suggest that chil-	• International Covenant on Civil and Political		
			dren are pre-	Rights 1966: Art 24(2)		
			vented from reg-	• Council of Europe, Recommendation CM/Rec		
			istering in prac-	(2009) 13 of the Committee of Ministers to mem-		
			tice because of	ber states on the nationality of children: as		
			lack of docu-	above.		
			mentation	• UNHCR Guidelines on Statelessness #4 2012: as		
			and/or parents'	above.		
			legal residence?	• UNHCR Global Action Plan to End Statelessness		
				2014-24: Action 7		
				UN Sustainable Development Goal 16		
				UN Human Rights Council, Resolution		
				A/HRC/RES/20/4: as above		
PRS	5	С	Are there man-	UNICEF, Access to Civil, Economic and Social	Health services (NHS) are required to report	The National Health Service (Charges
			datory reporting	Rights for Children in the Context of Irregular Mi-	certain immigration matters to the immigra-	to Overseas Visitors) (England) Regu-
			requirements for	gration, 2012: While there is generally a separa-	tion authorities and some undocumented	lations 2015, SI 2015/138:
			authorities	tion between civil registries and immigration en-	migrants are subject to charging for	http://www.legisla-
			which would de-	forcement, undocumented parents may also fear	healthcare, which may deter them from ac-	tion.gov.uk/uksi/2015/238/con-
			ter undocu-	detection, particularly in countries where civil	cessing services and thus prevent birth reg-	tents/made
			mented parents	servants have a duty to report undocumented	istration.	
			coming forward	migrants		Home Office guidance on the opera-
			to register their	PICUM, Rights of Accompanied Children in an		tion of the Regulations:
			children (e.g.	Irregular Situation, 2011: Certain barriers that		https://www.gov.uk/govern-
			medical authori-	prevent access to basic rights for children in an ir-		ment/publications/how-the-nhs-
			ties required to	regular migration situation arise across the regis-		charges-overseas-visitors-for-nhs-
				try, health, education and housing sectors. Na-		hospital-care
				tional legislation is often below the standards set		

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				report undocu-	out in human rights law, inexplicit or contra-		
				mented mi-	dicted by other rules and practices, such as the		
				grants)?	duty to denounce or administrative require-		
					ments.		
PRS	6	a	Late Birth	Is there a statu-	• UNHCR Global Action Plan to End Statelessness	The statutory deadline is within 42 days in	Births and Deaths Registration Act
			Registra-	tory deadline be-	2014-24: Low levels of birth registration can be	England, Wales and Northern Ireland, and	1953, Sections 2 & 6:
			tion	fore which birth	difficult to correct subsequently because proce-	within 21 days in Scotland . Late registration	http://www.legisla-
				registration	dures for late birth registration have not been es-	is possible: different rules apply for registra-	tion.gov.uk/ukpga/Eliz2/1-2/20 (Eng-
				should be com-	tablished or are lengthy, costly and complex and	tion between 3-12 months after birth and	land & Wales)
				pleted? If yes,	therefore inaccessible to undocumented popula-	after 12 months. The authority of the Regis-	
				what is it? Is late	tions States also need procedures for late and	trar General is required to register a birth	Registration of Births, Deaths and
				birth registration	delayed birth registration and may consider un-	more than a year from the event. In England	Marriages (Scotland) Act 1965, Part
				possible by law?	dertaking campaigns to register older children	and Wales, in cases of registration of the	II, Section 17: http://www.legisla-
					and adults. Birth registration needs to be free,	birth after three months, the registrar has	tion.gov.uk/ukpga/1965/49
					accessible and undertaken on a non-discrimina-	enhanced powers to require attendance in	
					tory basis.	person. Registration after 3 months for the	Births and Deaths Registration
					UN Human Rights Council, Resolution	birth in Scotland is at the Registrar's discre-	(Northern Ireland) Order 1976, Part
					A/HRC/RES/20/4: as above.	tion. The same is true for registration more	III: http://www.legisla-
					• Council of Europe, Recommendation CM/Rec	than 12 months after the birth in Northern	tion.gov.uk/nisi/1976/1041/2011-10-
					(2009) 13 of the Committee of Ministers to mem-	Ireland.	<u>03</u>
					ber states on the nationality of children: as		
					above.		UK Government information, Birth
					• ENS (2015), No Child Should Be Stateless: One		Certificates:
					of the ways in which states have sought to deal		https://www.gov.uk/govern-
					with an intergenerational lack of documentation		ment/publications/birth-certificates-
					is by simplifying the procedures for the late regis-		and-the-full-birth-certificate-policy
					tration of births, making it easier for adults who		
					do not have a birth certificate to acquire one,		
					which can subsequently be used to register their		
					own children's births		
PRS	6	b		Is late birth reg-	• UNHCR Global Action Plan to End Statelessness	Yes, and in general there is some flexibility.	
				istration possible	<u>2014-24:</u> as above.		
				in practice?	• UN Human Rights Council, Resolution		
					A/HRC/RES/20/4: as above.		
					• Council of Europe, Recommendation CM/Rec		
					(2009) 13 of the Committee of Ministers to mem-		
					ber states on the nationality of children: as		
					above.		
•	•	•					•

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					• ENS (2015), No Child Should Be Stateless: as		
PRS	6	С		Are there any additional requirements (e.g. fee) for the late birth registration procedure? Are these problematic or do they cause lengthy delays?	above. ■ UN Human Rights Council, Resolution A/HRC/RES/20/4: as above.	Late registration is possible in law and practice in all jurisdictions although it is discretionary after a year. There are no additional requirements, but there is provision in law for failure to register a birth to incur a fine (no more than £200) (see PRS6a).	Births and Deaths Registration Act 1953, Sections 2 & 6: http://www.legisla- tion.gov.uk/ukpga/Eliz2/1-2/20 (England & Wales) Registration of Births, Deaths and Marriages (Scotland) Act 1965, Part II, Section 17: http://www.legisla- tion.gov.uk/ukpga/1965/49 Births and Deaths Registration (Northern Ireland) Order 1976, Part III: http://www.legisla- tion.gov.uk/nisi/1976/1041/2011-10-
PRS	7	a	Reduction	Does the government have any programmes in place to promote civil registration (including birth registration)? If yes, please provide details.	UNHCR Global Action Plan to End Statelessness 2014-24: Action 7 Council of Europe, 3rd European Conference on Nationality, 11-12 October 2004: Taken together Art 7 & 8 ECHR should be understood to encourage States Parties not only to take positive steps to avoid statelessness – including the promotion of birth registration – but also to grant citizenship to children who would otherwise be stateless	Not that we are aware of, though midwives and health visitors promote birth registration in all jurisdictions and public information is available online.	UK Government website, Register a birth: https://www.gov.uk/register-birth/overview Scottish Government, mygov.scot: https://www.mygov.scot/register-a-birth/how-to-register-a-birth/ nidirect government services, Registering and naming your baby: https://www.nidirect.gov.uk/articles/registering-and-naming-your-baby
PRS	7	b		Are there sections of the population believed to be stateless/at risk of statelessness? Are minorities	 UN Convention on the Reduction of Statelessness, 1961 Article 9 UNHCR Global Action Plan to End Statelessness 2014-24: Action 4 	Not that we are aware of. But those who are required to pay charges for hospital treatment or who fear detection by approaching the NHS may not have the information from doctors and midwives that would otherwise lead them to register their children's births.	Maternity Action, Information sharing between the Home Office and the NHS, July 2017: https://www.maternityaction.org.uk/advice-2/maternitycareaccess/a-guide-to-information-thatcan-be-shared-between-the-home-

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PRS	8	b	Who is the competent authority in any procedure for ordering deprivation of nationality? What procedural guarantees are there? (e.g. judicial oversight, time limit, subject to prior sentencing, appeal rights, legal aid)	• UN Convention on the Reduction of Statelessness, 1961: Article 8(4): A contracting state shall not exercise a power of deprivationexcept in accordance with the law, which shall provide forthe right to a fair hearing by a court or other independent body. European Convention on Nationality, 1997: Article 11: Each state party shall ensure that decisions relating to the acquisition, retention, loss, recovery or certification of its nationality contain reasons in writing	ing nullified also; and there is a right of appeal, whereas nullification may only be challenged by judicial review. The guidance does not reflect the Secretary of State's position in the Hysaj case. The Secretary of State is the competent authority. They may notify the person concerned while they are abroad, and by electronic means or 'served to file', which means that the person is not in fact served with the notice of deprivation. There is a right of appeal to the ordinary Immigration First Tier Tribunal. If, under BNA 1981, s40A(2) the Secretary of State certifies that the deprivation decision was taken wholly or partly in reliance on information which in his opinion should not be made public (a)in the interests of national security; (b)in the interests of the relationship between the United Kingdom and another country; or (c) otherwise in the public interest, then the appeal is only to the Special Immigration Appeals Commission, where the appellant's right to review the evidence against them is severely curtailed. There is some provision for suspension of removal or deportation pending appeal. The provision allowing for deprivation rendering a person stateless is subject to independent review one year after s40(4A) came into force, and every three years thereafter. The next report is therefore due in April 2019.	British Nationality Act 1981, s40: https://www.legisla- tion.gov.uk/ukpga/1981/61/sec- tion/40 British Nationality (General) (Amendment) Regulations SI 2018/851, Reg 3, amends the British Nationality (General) Regulations SI 2003/548, Part III, Reg 10, regarding notifying the person of the intention to make a deprivation order (not shown in amended form on the legisla- tion.gov.uk website): http://www.legisla- tion.gov.uk/uksi/2018/851/made#f0 0002 Right of appeal: British Nationality Act 1981, s40A: https://www.legisla- tion.gov.uk/ukpga/1981/61/sec- tion/40A Appeals jurisdiction: Special Immi- gration Commission Appeals Act 1997, ss2 & 2B: http://www.legisla- tion.gov.uk/ukpga/1997/68/sec- tion/2 Suspensive effect: Special Immigra- tion Commission Appeals Act 1997, Sch 2: http://www.legisla-
					fore due in April 2019.	tion Commission Appeals Act 1997,

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PRS	8	С	Are withdrawal	Yes, increasingly. A Freedom of Information	Independent review: British Nationality Act 1981, s40B(5): https://www.legislation.gov.uk/ukpga/1981/61/section/40B April 2016, First report of independent reviewer under British Nationality Act 1981, s40B: https://assets.publishing.service.gov.uk/government/up-loads/system/uploads/attachment_data/file/518120/David_Anderson_QC - CITIZENSHIP_REMOVAL_webpdf How is the government using its in-
			provisions (both for loss and dep-	enquiry showed that 81 people were deprived of citizenship 2010-2015 (but not	creased powers to strip British peo- ple of their citizenship? Colin Yeo, 9
			rivation) applied	necessarily resulting in statelessness). It was	Aug 2018, Freemovement Blog:
			in practice?	reported in February 2019 that the power has been used more than 100 times.	https://www.freemove- ment.org.uk/british-nationals-citi-
					zenship-deprivation/
					Deprivation of citizenship and "ISIS bride" Shamima Begum, Bilaal Shab-
					bir, 18 Feb 2019, Freemovement
					Blog: https://www.freemove- ment.org.uk/shamima-begum-citi-
					zenship/
					House of Commons library briefing,
					July 2017: https://researchbrief- ings.parliament.uk/ResearchBrief-
					ing/Summary/SN06820#fullreport
					April 2016, First report of independ-
					ent reviewer under British National-

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			ity Act 1981, s40B: https://as-
			sets.publishing.service.gov.uk/gov-
			ernment/uploads/system/up-
			loads/attach-
			ment data/file/518120/David An-
			derson QC - CITIZENSHIP RE-
			MOVAL web .pdf

Prevention and Reduction – March 2019

Jurisprudence and Training

Cat	Q	Sub	Subtheme	Question	International Norms/Good Practice	Answer	Source
LIT	1	a	Published Judgements	Number of published judgements adjudicating statelessness (broken down by level of jurisdiction). Please list.		There are three judicial review (administrative court) judgments relating to the SDP, one relating to deportation proceedings, one to registration of stateless children as British citizens, and many more judgments relating to statelessness in the context of asylum, asylum support, unlawful detention, and deprivation of British citizenship.	Database of decisions of the Tribunal (Immigration and Asylum Chamber): https://tribunalsdecisions.service.gov.uk/utiac R (on the application of Semeda) v Secretary of State for the Home Department (statelessness; Pham [2015] UKSC 19 applied) (IJR) (21 October 2015)[2015] UKUT 658 Reported: https://tribunalsdecisions.service.gov.uk/utiac/2015-ukut-658 (SDP) R (JM) v SSHD (Statelessness: Part 14 of HC 395) IJR [2018 EWCA Civ 188: http://www.bailii.org/ew/cases/EWCA/Civ/2018/188. html (whether the ability to register in order to acquire the nationality of a country means that a person is 'admissible' to that country) Teh v SSHD [2018] EWHC 1586 (Admin), High Court (Administrative Court) http://www.bailii.org/ew/cases/EWHC/Admin/2018/1586.html (BOC/Malaysian national: judicial review of refusal of grant of leave to remain as a stateless person; British Overseas Citizen – not a 'national' because the status does not attract a right of residence in the UK; person renouncing a nationality in order to gain an advantage must try to reacquire it) AS (Guinea) v SSHD, UNHCR intervening, Court of Appeal (Civil Division) on appeal from the Upper Tribunal (Immigration and Asylum Chamber) [2018] EWCA Civ 2234L: http://www.bailii.org/ew/cases/EWCA/Civ/2018/2234.html (deportation – relevance of statelessness to decision to revoke deportation order – explicitly not decided; evidential standard in determination of statelessness is balance of probabilities, not a lower standard)

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LIT	1	b	Number of published judgements mentioning statelessness (broken down by level of jurisdiction).	There are many cases men statelessness or relevant to lessness, mainly in the con refugee status determinati text. A partial list is availab Woodhouse and Carter 20 of caselaw relating to state	and Applications for Leave to Remain: A Best Practice Guide, Immigration Law Practitioners' Association and University of Liverpool Law Clinic, Appendix 2: http://www.ilpa.org.uk/resource/32620/statelessness- and-applications-for-leave-to-remain-a-best-practice- guide-dr-sarah-woodhouse-and-judi
				and detention is provided 2016, and Fripp 2016 contable of cases. There are also sions of the Asylum Suppo peals Tribunal that mentio lessness.	ains a ta- o deci- rt Ap- ENS, 2016, Protecting Stateless Persons from Arbitrary Detention in the United Kingdom, pp. 42-43: https://www.statelessness.eu/sites/www.stateless-

							MK v SSHD [2017] EWHC 1365 (Admin): http://www.bailii.org/ew/cases/EWHC/Ad- min/2017/1365.html (British citizenship; stateless child) R (on the application of Al-Anizy) v Secretary of State for the Home Department (undocumented Bidoons – Home Office policy) [2017] UKUT 00197 (IAC): https://tribu- nalsdecisions.service.gov.uk/utiac/2017-ukut-197 (family reunion of stateless refugees)
LIT	2	a	Legal training	Is there judicial training on state-lessness? If yes, please provide details (e.g. provider, frequency).	 UNHCR (Good Practices Paper 6): officials who may be in contact with stateless persons need to be trained to identify potential applicants for statelessness status and refer them to appropriate channels. UNHCR Expert Meeting, Statelessness Determination Procedures and the Status of Stateless Persons 2010: It is recommended that States provide specialized training on nationality laws and practices, international standards and statelessness to officials responsible for making statelessness determinations. 	Upper Tribunal judges in the Immigration and Asylum Chamber have received some limited training on identifying statelessness. Challenges to a decision to refuse leave to remain under the Rules will be heard in the first case in the Upper Tribunal as a judicial review. We are not certain whether judges at the Administrative Court receive training on statelessness.	
LIT	2	b		Is there training for lawyers on statelessness? If yes, please de- scribe.	UNHCR Expert Meeting, Statelessness Determination Procedures and the Status of Stateless Persons 2010: as above	Yes. Asylum Aid, Equal Rights Trust, and Garden Court Chambers and the Immigration Law Practitioners' Association provided training for lawyers on the SDP when it was introduced in 2013. Subsequently, Asylum Aid/Migrants Resource Centre has run a series of training sessions on statelessness for lawyers in 2016-17, in collaboration	

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LIT	3	a	Pro Bono	Are there specialised lawyers, law firms or organisations providing free advice to stateless persons or those at risk of statelessness? If	UNHCR (2014), Handbook on Protection of Stateless Persons: Applicants are to have access to legal counsel. UNHCR (Good Practices Paper 6): Provides the example of Liverpool Law Clinic providing legal assistance to state-	with the Immigration Law Practitioners' Association and Liverpool Law Clinic. Yes. Asylum Aid/Migrants Resource Centre has a dedicated project to provide free legal advice for statelessness applications. Liverpool Law Clinic provides free advice and takes enquiries from other legal advisers. Some private and legal aid practitioners offer advice, privately	Asylum Aid: https://www.asylumaid.org.uk/statelessness/ Liverpool Law Clinic: https://www.liverpool.ac.uk/law/liverpool-law-clinic/ Project for the Registration of Children as British Citizens (PRCBC): https://prcbc.org/
				yes, please describe.	less clients in the UK.	paid in the first case and after obtaining Exceptional Cases Funding in the second. The Project for the Registration of Children as British Citizens also has a dedicated project to assist children who have a right to British citizenship, some of whom may be otherwise stateless. Other organisations provide free legal advice for statelessness applications on an ad hoc basis.	
LIT	4	a	Literature	Is there domestic legal academic literature on state-lessness? If possible, please provide number of scholarly articles/references/bodies and hyperlinks etc.		Yes. Some examples are listed, but these do not include literature on specialist non-UK issues e.g. Kuwaiti Bidoons; Rohingya etc.	 L Fransman British Nationality Law, 3rd edn, Bloomsbury Professional, West Sussex, 2011 E Fripp Nationality and Statelessness in the International Law of Refugee Status, Hart, Oxford, 2016 G Goodwin-Gill Deprivation of Citizenship resulting in Statelessness and its Implications in International Law, 5 May 2014: http://www.ilpa.org.uk/re-sources.php/26116/ilpabriefing-for-the-immigration-bill-house-of-lords-report-7-april-2014-deprivation-of-citizen-ship A Harvey 'The de facto statelessness debate', Journal of Immigration, Asylum and Nationality Law (2010) 24(3), 257 A Harvey 'The UK's new statelessness determination procedure in context', Journal of Immigration, Asylum and Nationality Law, (2013) 27(4), 294-314

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				sulting in Statelessness', Journal of Immigration, Asylum
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				Refugee Status. International Affairs Forum, 1(1), pp. 25-
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				lessness (Routledge) 2017
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				bibliographies.
				• Sarah Woodhouse and Judith Carter, 2016, Statelessness
				and Applications for Leave to Remain: A Best Practice
				Guide, Immigration Law Practitioners' Association and Uni-
				versity of Liverpool Law Clinic, Appendix 2:
				http://www.ilpa.org.uk/resource/32620/statelessness-
				and-applications-for-leave-to-remain-a-best-practice-
				guide-dr-sarah-woodhouse-and-judi
				• Bezzano, J, Carter, J, Statelessness in Practice, 2018 (report on case studies from the Liverpool Law Clinic):
				https://www.liverpool.ac.uk/law/liverpool-law-clinic/
 l		<u> </u>		inceps, // www.iiverpoor.ac.ac/ law/ liverpoor-law-cilline/

Jurisprudence and Training – March 2019