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# Country context (optional)

Please use this field to provide any relevant contextual or background information about the country's law, policy, and practice, or the stateless population, to help contextualise the
information in the survey (optional question).

### **International and Regional Instruments**

Item	Subtheme	Question	International Norms & Good Practice	Answer	Source
IOB.1.a	1954 Convention	Is your country party to the 1954 Statelessness Convention?	UN Convention Relating to the Status of Stateless Persons, 1954	Yes.	UN Treaty Collection: https://treaties.un.org/pages/ViewDetail sll.aspx?src=TREATY&mtdsg_no=V- 3&chapter=5&Temp=mtdsg2&clang=_en_
IOB.1.b		If yes, when was ratification/accession?		On 16 April 1959	UN Treaty Collection: <a href="https://treaties.un.org/pages/ViewDetailssII.aspx?src=TREATY&amp;mtdsg">https://treaties.un.org/pages/ViewDetailsII.aspx?src=TREATY&amp;mtdsg</a> no=V-  3&chapter=5&Temp=mtdsg2&clang= en  #EndDec
IOB.1.c		Are there reservations in place? Please list them.	Best practice is no reservations. If there are, they should have little or no impact on the rights of stateless people.	Yes, the UK currently has 5 reservations: Article 38 (reservations), Articles 8 and 9 (exceptions for national security); Article 24 (Labour legislation and social security), and Article 25 (Administrative assistance). There is a further commentary regarding Articles 24 and 25, and there are further reservations relating to British Overseas Territories and Crown Dependencies.	UN Treaty Collection: https://treaties.un.org/pages/ViewDetail sll.aspx?src=TREATY&mtdsg_no=V- 3&chapter=5&Temp=mtdsg2&clang=_en #EndDec
IOB.1.d		Does the Convention have direct effect?	Best practice is that the Convention has direct effect, though this may depend on the legal regime.	No. Under the UK's legal regime, treaties do not have direct effect. For the provisions included in the treaty to have effect, they must be incorporated into domestic legislation (through statute). Some provisions are being implemented through the UK's statelessness determination procedure, but there are legal and/or practical barriers to the realisation of some of the rights protected in the 1954 Convention, for example, there are exceptionally high fees for British nationality applications and no exemptions or reductions.	Arabella Long, House of Commons Briefing Paper No. 5855, 17 February 2017, Parliament's role in ratifying treaties: http://researchbriefings.files.parliament. uk/documents/SN05855/SN05855.pdf
IOB.2.a	1961 Convention	Is your country party to the 1961 Statelessness Convention?	UN Convention on the Reduction of Statelessness, 1961	Yes.	UN Treaty Collection: <a href="https://treaties.un.org/Pages/ViewDetails.aspx?src=IND&amp;mtdsg">https://treaties.un.org/Pages/ViewDetails.aspx?src=IND&amp;mtdsg</a> no=V-  4&chapter=5&clang= en
IOB.2.b		If yes, when was ratification/accession?		29/03/1966	UN Treaty Collection: <a href="https://treaties.un.org/Pages/ViewDetails.aspx?src=IND&amp;mtdsg_no=V-4&amp;chapter=5&amp;clang=_en">https://treaties.un.org/Pages/ViewDetails.aspx?src=IND&amp;mtdsg_no=V-4&amp;chapter=5&amp;clang=_en</a>
IOB.2.c		Are there reservations in place? Please list them.	As above	Yes, in accordance with Article 8(3)(a) relating to deprivation of nationality resulting in statelessness: "[The Government of the United Kingdom declares that], in accordance with para. 3(a) of Article 8 of the Convention, notwithstanding the provisions of para. 1 of Article 8, the United Kingdom retains the right to deprive a naturalised person of his nationality on the following grounds, being grounds existing in United Kingdom law at the present time: that, inconsistently with his duty of loyalty to Her Britannic Majesty, the person (i) Has, in disregard of an express prohibition of Her Britannic Majesty, rendered or continued to render services to, or received or continued to receive emoluments from, another State, or (ii) Has conducted himself in a manner seriously prejudicial to the vital interests of Her Britannic Majesty." See PRS.8 for more details on deprivation of nationality.	UN Treaty Collection: https://treaties.un.org/Pages/ViewDetails.aspx?src=IND&mtdsg_no=V- 4&chapter=5&clang=_en#EndDec
IOB.2.d		Does the Convention have direct effect?	As above	No. The British Nationality Act 1981 enacts many of the provisions of the 1961 Convention, however, as with the 1954 Convention, there are legal and/or practical barriers to the realisation of some of the rights protected under the 1961 Convention.	Arabella Long, House of Commons Briefing Paper No. 5855, 17 February 2017, Parliament's role in ratifying treaties: http://researchbriefings.files.parliament. uk/documents/SN05855/SN05855.pdf
IOB.3.a	Other conventions	State party to European Convention on Nationality 1997? Please list any reservations.	European Convention on Nationality, 1997	No.	Council of Europe, Chart of signatures and ratifications of Treaty 166: <a href="https://www.coe.int/en/web/conventions/full-list/-/conventions/treaty/166/signatures?pa">https://www.coe.int/en/web/conventions/full-list/-/conventions/treaty/166/signatures?pa</a> <a href="https://conventions/treaty/166/signatures?pa">https://conventions/treaty/166/signatures?pa</a>

IOB.3.b	State Party to European Convention on Human Rights 1950? Please list any relevant reservations.	European Convention on Human Rights, 1950  Council of Europe Convention on the	Yes. There are no reservations but there are declarations relating to the UK and to the Overseas Territories and to the Crown Dependencies, although some of these have been withdrawn. Articles 2-12 & 14, Arts 1-3 Prot 1 & Art 1 Prot 13, read with Arts 16-18 of the Convention are incorporated in UK law by way of section 1(2) of the Human Rights Act, 1998.	Council of Europe, Chart of signatures and ratifications of Treaty 005:  https://www.coe.int/en/web/convention s/full-list/- /conventions/treaty/005/signatures?p_a uth=XgehAFvw  Council of Europe, Reservations and Declarations for Treaty No.005: https://www.coe.int/en/web/convention s/full-list/- /conventions/treaty/005/declarations?p auth=XgehAFvw  Council of Europe, Chart of signatures
IOB.3.c	of Europe Convention on the avoidance of statelessness in relation to State succession 2006? Please list any reservations.	Avoidance of Statelessness in Relation to State Succession, 2006	NO.	and ratifications of Treaty 200: https://www.coe.int/en/web/convention s/full-list/- /conventions/treaty/200/signatures?p_a uth=4jSJfct
IOB.3.d	Bound by Directive 2008/115/EC of the European Parliament and of the Council (EU Return Directive)? Please list any relevant reservations.	Directive 2008/115/EC of the European Parliament and of the Council (EU Return Directive)	No. The UK is not a member of the EU.	
IOB.3.e	State Party to Convention on the Rights of the Child 1989? Please list any relevant reservations.	Convention on the Rights of the Child, 1989	Yes, the UK signed on 19 April 1990 and ratified on 16 December 1991. It made reservations regarding the definition of a child and parent; it allows the detention of adults and children together where 'mutually beneficial'.	UN OHCHR Status of Ratification Dashboard: <a href="http://indicators.ohchr.org/">http://indicators.ohchr.org/</a>
IOB.3.f	State Party to International Covenant on Civil and Political Rights 1966? Please list any relevant reservations.	International Covenant on Civil and Political Rights, 1966	Yes, the UK is a state party and has reservations to the Covenant.	UN OHCHR Status of Ratification Dashboard: <a href="http://indicators.ohchr.org/">http://indicators.ohchr.org/</a>
IOB.3.g	State Party to International Covenant on Economic, Social and Cultural Rights 1966? Please list any relevant reservations.	International Covenant on Economic, Social and Cultural Rights, 1966	Yes, the UK is a state party and has reservations to the Covenant.	UN OHCHR Status of Ratification Dashboard: <a href="http://indicators.ohchr.org/">http://indicators.ohchr.org/</a>
IOB.3.h	State Party to Convention on the Elimination of all Forms of Discrimination Against Women 1979? Please list any relevant reservations.	Convention on the Elimination of all Forms of Discrimination Against Women, 1979 CEDAW, Gen. Rec. 32 on the gender-related dimensions of refugee status, asylum, nationality and statelessness	Yes, the UK is a state party and has reservations to the Convention.	UN Treaty Collection: https://treaties.un.org/Pages/ViewDetail s.aspx?src=IND&mtdsg_no=IV- 8&chapter=4&clang=_en#EndDec
IOB.3.i	State Party to Convention against Torture and Other Cruel, Inhuman or Degrading Treatment or Punishment 1984? Please list any relevant reservations.	Convention against Torture and Other Cruel, Inhuman or Degrading Treatment or Punishment, 1984	Yes, the UK is a state party and has reservations to the Convention.	UN Treaty Collection: https://treaties.un.org/Pages/ViewDetail s.aspx?src=IND&mtdsg no=IV- 9&chapter=4&clang=_en#EndDec
IOB.3.j	State Party to International Convention on the Elimination of All Forms of Racial Discrimination 1966? Please list any relevant reservations.	International Convention on the Elimination of All Forms of Racial Discrimination, 1965	Yes, the UK is a state party and has reservations to the Convention.	UN Treaty Collection: https://treaties.un.org/Pages/ViewDetail s.aspx?src=IND&mtdsg_no=IV- 2&chapter=4&clang=_en#EndDec
IOB.3.k	State Party to the International Convention on the Protection of the Rights of all Migrant Workers and Members of their Families 1990? Please list any relevant reservations.	International Convention on the Protection of the Rights of all Migrant Workers and Members of their Families, 1990	No.	UN Treaty Collection: https://treaties.un.org/Pages/ViewDetail s.aspx?chapter=4⟨=en&mtdsg_no=l V-13&src=IND
IOB.3.I	State Party to the Convention on the Rights of Persons with Disabilities 2006? Please list any relevant reservations.	Convention on the Rights of Persons with Disabilities, 2006	Yes, the UK is a state party (ratified on 8 June 2009) and has reservations to the Convention. Reservations relate to employment by the Crown; immigration laws; and education outside mainstream schools.	UN Treaty Collection: <a href="https://treaties.un.org/Pages/ViewDetails.aspx?src=TREATY&amp;mtdsg">https://treaties.un.org/Pages/ViewDetails.aspx?src=TREATY&amp;mtdsg</a> no=IV- <a en#enddec"="" href="mailto:15&amp;chapter=4&amp;clang=">15&amp;chapter=4&amp;clang="en#EndDec"&gt;en#EndDec</a>

## Stateless Population Data

Item	Subtheme	Question	International Norms & Good Practice	Answer	Source
POP.1.a	Availability and sources	Does the State have a 'stateless' category in its data collection systems (e.g. census)? Please list available figures for the total stateless population on the territory and describe how data is disaggregated (e.g. by sex, age, residence).	CEDAW, Gen. Rec. 32 (2014): States parties should gather, analyse and make available sex-disaggregated statistical data and trends. Council of the European Union, Conclusions on Statelessness (2015): Recognise the importance of exchanging good practices among Member States concerning the collection of reliable data on stateless persons as well as the procedures for determining statelessness. UNHCR, Global Action Plan to End Statelessness 2014-24 (2014): Improve quantitative and qualitative data on stateless populations. ISI, The World's Stateless (2014): States should strengthen measures to count stateless persons on their territory.	No. UK population data does not include a statelessness category. It includes a question about which passport a person holds, including an option to reply 'None'. The most recent censuses were carried out across the countries of the UK in 2021 and 2022, and data will be released in early 2023. There is a question in the censuses of England, Wales and Northern Ireland on what passport/s a person holds (but not in Scotland). The next census is due in 2031.  The UK Government Home Office (UK Visas and Immigration) has a category in its databases for recording people as stateless, but the data is unreliable: there are different categories under which individuals who are stateless or likely to be stateless could fall. One of these categories is for people who have already been recognised as stateless; another includes people with "unclear nationalities"; and there are also categories for Palestinians and Kuwaitis. Some of these individuals, who are stateless but not recognised as such, are treated as nationals of their country of previous residence.	UK Census time frame: https://www.ons.gov.uk/census/censustransform ationprogramme/census2021milestones  People to be counted 2021: https://www.ons.gov.uk/census/censustransform ationprogramme/questiondevelopment/outputan denumerationbasesresidentialaddressandpopulati ondefinitionsforcensus2021  Question for collecting information about nationality: https://www.ons.gov.uk/census/censustransform ationprogramme/secondaddressmigrationandcitiz enshipquestiondevelopmentforcensus2021  UK Census Questionnaires from 2021: Paper version: https://census.gov.uk/help/how-to-answer- questions/paper-questions-help#individual- questions-110  Office for National Statistics, Population of the UK by country of birth and nationality: https://www.ons.gov.uk/peoplepopulationandco mmunity/populationandmigration/internationalm igration/datasets/populationoftheunitedkingdom bycountryofbirthandnationality  Home Office User Guide to Immigration Statistics: https://www.gov.uk/government/publications/us er-guide-to-home-office-immigration-statistics9  Asylum Aid and UNHCR, Mapping Statelessness in the United Kingdom, 2011: http://www.refworld.org/docid/4ecb6a192.html
POP.1.b		Do public authorities define data categories that may overlap (e.g. unknown nationality) or where stateless people might be more highly represented (e.g. Palestinian)? Please explain and provide any available figures.	As above	UK Visas and Immigration has a category of 'unknown nationality' on its databases, and uses other categories where stateless people may be more highly represented including 'Palestinian Occupied Territories' and 'Western Sahara'. See also POP.1.g, POP.2.a and POP.2.b.	Home Office, National Statistics, How many people do we grant asylum or protection to? (25 November 2021), 8. Data Tables, Asylum Tables Volume 1:  https://www.gov.uk/government/statistics/immig ration-statistics-year-ending-september-2021/how-many-people-do-we-grant-asylum-or-protection-to  Asylum Aid and UNHCR, Mapping Statelessness in the United Kingdom, 2011: http://www.refworld.org/docid/4ecb6a192.html
POP.1.d		What is UNHCR's estimate for the stateless/at risk of statelessness population and what is the source for this estimate?  Have there been any surveys or mapping studies to estimate	As above	UNHCR statistics listed 5,177 stateless people in the United Kingdom as of the end of 2021, which includes asylumseekers and refugees whose nationality has been recorded as 'stateless' as part of the asylum process. For this group there has been no formal determination that they are stateless.  According to UNHCR, "as of the end of 2021, the total number of individuals recognised under UK's statelessness determination procedure is 258".  Yes, but accurate estimates of the stateless population were difficult, and the mapping report is now ten years old.	UNHCR, Refugee Data Finder: https://www.unhcr.org/refugee- statistics/download/?url=7vSJu6 UNHCR, Refugee Statistics, Table 5. Persons under UNHCR's statelessness mandate, 2021: https://www.unhcr.org/2021-global-trends- annex-table-statelessness.xlsx  Asylum Aid and UNHCR, Mapping Statelessness in the United Kingdom, 2011: http://www.refworld.org/docid/4ecb6a192.html
POP.1.d		the stateless population in the country?  Are there any other sources of estimates for the stateless population not covered by the above? Please list sources and figures.	As above	Yes. More detailed figures relating to the statelessness determination procedure (grants, refusals, pending decisions) and applications for British nationality were acquired from the UK Home Office in 2018-19 through Freedom of Information Requests by Citizens UK, European Network on Statelessness, Liverpool Law Clinic and Scottish Refugee Council. The figures provided include that 863 stateless children registered for British nationality between 1 January to 30 September 2018; and 5,138 applications were made under the statelessness immigration rules	Responses by UK Government Home Office to Freedom of Information request submitted by Citizens UK on 13 February 2019, by European Network on Statelessness on 11 September 2019, by Scottish Refugee Council on 2 December 2019, and a follow up request submitted by Liverpool Law Clinic on 17 May 2018.  Other requests submitted in October 2021 are pending (7.12.2021)

	1			hatura on 1 April 2012 and 20 June 2010	
				between 1 April 2013 and 30 June 2019 with a total of 174 grants of statelessness	
				leave being made in this same period	
				(which includes renewals).	
		Are there issues with	As above	Yes. It is difficult to accurately quantify the	Asylum Aid and UNHCR, Mapping Statelessness in
		the reliability of data		number of stateless persons because	the United Kingdom, 2011:
		or indications that		some are not recognised as stateless or	http://www.refworld.org/docid/4ecb6a192.html
		the stateless		counted. The stateless population is	As above.
POP.1.f		population may be over/under		under-reported (as per POP.1.g). The evidence is the number of people	
101.1.1		reported? If yes,		recognised as stateless who have been	
		please describe.		present in the UK for many years (often 10	
				or more) and who are subsequently	
				recognised to be stateless within the	
		Diagram and diagrams	A	statelessness determination procedure.	LIV Consequent at Atlatian and a see the label and
		Please provide any available figures for	As above	UK Government data shows the numbers of stateless people who applied for	UK Government statistics are available here: https://www.gov.uk/government/statistics Enter
		stateless refugees		asylum, were granted refugee status, or	'immigration' as the search term to find the latest
		and/or asylum-		humanitarian protection. 'Humanitarian	and historical data.
		seekers and clarify if		protection' in the UK is equivalent to	
		the State also counts		'subsidiary protection' or 'complementary	
		these groups in		protection'. Those whose nationality is	
		figures for the		listed as other/unknown may or may not	
		stateless population (i.e. to avoid		be stateless, but it is likely that at least some are. Those whose nationality is	
		under/over-		listed as 'Occupied Palestinian Territories'	
		reporting).		or 'Western Sahara' are likely to be	
				stateless. Decisions take months or years	
				so application and decision rates in any	
				one year do not tally. The data shows that	
				in 2019 (and in 2020 to September (Q3)):	
				Stateless:	
				Claimed asylum	
				2019: 202 granted asylum or	
				resettlement; 104 refused; 70 withdrawn.	
				Total claimed asylum 568	
				2020 to December: 124 granted asylum; 298 refused; 59 withdrawn. Total claimed	
				asylum 795 (adjusted figures as some	
				numbers have reduced since Q3 2020 was	
				released)	
				2021 to September Granted asylum/HP 199; refused 22;	
				withdrawn 68	
				Total claimed asylum 770	
				·	
				Occupied Palestinian Territories:	
POP.1.g				2019: 92 granted asylum/resettlement: 5	
				other forms of leave; 75 refused; 8 withdrawn.	
				2020 to Q4: 70 granted	
				asylum/protection; 8 resettlement; 3	
				other forms; 46 refused; 9 withdrawn.	
				2021 to Q3	
				76 granted asylum 0 resettled	
				2 other forms of leave	
				14 refused	
				4 withdrawn	
				Applied 176	
				Western Sahara:	
				Western Sanara: 2019: 1 grant refugee status; 1 refusal.	
				No stats for 2020 (none applied no grants)	
				2021 Q3	
				2 applied	
				3 granted asylum	
				Kuwait	
				Kuwait: 2019: 63 grants protection; 30 refused; 6	
				withdrawn.	
				2020 to Q4: 73 protection grants; 1 other;	
				62 refused; 8 withdrawn.	
				2021 to Q3:	
				50 asylum 2 other	
				6 refused	
				32 withdrawn	
				523 applied	
				Other/unknown:	
	1	1			

				2019: 3 grants protection; 1 other; no refusal; 21 withdrawn. 2020 to Q4: 1 grant protection; 2 refusals; 27 withdrawn. 2020 to Q3: 3 withdrawn	
POP.2.a	Stateless in detention data	Does the State record and publish figures on stateless people held in immigration detention? If yes, please provide.	UNHCR, Global Action Plan to End Statelessness 2014-24 (2014): Improve quantitative and qualitative data on stateless populations. CEDAW, Gen. Rec. 32 (2014): State parties should gather, analyse and make available sex-disaggregated statistical data and trends. ISI, The World's Stateless (2014): States should strengthen measures to count stateless persons on their territory. Equal Rights Trust, Guidelines (2012): States must identify stateless persons within their territory or subject to their jurisdiction as a first step towards ensuring the protection of their human rights. Council of the European Union, Conclusions on Statelessness (2015): Recognise the importance of exchanging good practices among Member States concerning the collection of reliable data on stateless persons as well as the procedures for determining statelessness.	UK Government statistics for the year to December 2019 show that 65 stateless people entered detention. In addition, 34 people recorded as 'Kuwait'; 28 as 'Occupied Palestinian Territories'; and 19 'other/unknown'. Stateless 2020 Entered detention 229 Q2,Q1, zero Q3 17 for 3 days -2 months Q4 44 bailed (figures for 2020 Q1-3 not provided) 0 in detention 2021 to Q3 51 entered detention 76 127 bailed 1 other 2021 in detention Q1 zero Q2 3, less than 3 days (probably arrivals) Q3: 1 stateless person in detenton 15-28 days  Kuwait 2021 in detention Q1 6 less than 2 months Q2 26 less than 3 months Q3 0 OPT 2021 in detention Q1 1 less than 5 days Q2 5 less than 4 months Q3 2 less than 12 months Q3 2 less than 12 months Q1 1, less than 12 months Q3 3 (less than 3 months; one 6-12 months)  Figures do not include persons to whom the UK Government has attributed a nationality (other than those listed) who may be stateless. Persons from Kuwait who are detained may or may not be stateless; but as Kuwaiti bidoon are among the main groups of stateless persons in the UK, it is worth considering whether detainees from Kuwait are stateless. Figures for those in detention in those categories are available on a per quarter basis, but they should not be cumulative. They are much lower than the figures for entering/leaving detention, which implies that there is not a large population being held continuously.	UK Government statistics are available here: https://www.gov.uk/government/statistics Enter 'immigration' as the search term to find the latest and historical data. For these figures, see 'Detention Data Tables' and 'People entering detention by nationality'  ENS, 2016, Protecting Stateless Persons from Arbitrary Detention in the United Kingdom, Section 2.3, p.14: https://www.statelessness.eu/sites/www.stateles sness.eu/files/ENS Detention Reports UK.pdf
POP.2.b		Does the State record and publish figures on people released from immigration detention due to un- removability? If yes, please provide.	As above	Yes. UK Government statistics are available for people leaving detention by being given bail (conditional release into the UK) in the year to September 2021 (Q1-3) (totals leaving detention in brackets): Stateless: 172 (1 'other' and 7 returned); W Sahara: 1 (of 1); Kuwait: 218; Occupied Palestinian Territories: 70 (2 returned); Other/unknown: 7 (1 'other' 2 returned).  The great majority of those stateless or possibly stateless are pointlessly detained, simply to be released again in a few days or weeks. The data allows a search to be carried out on length of detention.	UK Government statistics are available here: https://www.gov.uk/government/statistics Enter 'immigration' as the search term to find the latest and historical data. For these figures, see 'Detention Data Tables': 'People leaving detention by reason, sex and length of detention' and 'People leaving detention by country of nationality, reason, sex and age'.  Detention Action, 2014, The State of Detention: immigration detention in the UK in 2014, p.6: https://detentionaction.org.uk/publications/

	NB reasons for leaving detention: The 'Other' reason for leaving includes people who have returned to criminal detention, those released unconditionally, those	
	sectioned under the Mental Health Act, as well as deaths and absconds	

#### Statelessness Determination and Status

Item	Subtheme	Question	International Norms & Good Practice	Answer	Source
SDS.1.a	Definition of a stateless person	Is there a definition of a stateless person in national law? Do the definition and exclusion provisions align with the 1954 Convention? Please provide details.	1954 Convention: Articles 1(1) & 1(2).	The definition of a stateless person in the UK Immigration Rules is the same as Art 1(1) of the 1954 Convention. The Immigration Rules define people who fall within an exclusion provision as falling beyond the scope of the definition of a stateless person (para 401). Art 1(2) of the Convention states that the Convention will not apply to those who fall within the exclusions. Para 402 contains the UK's version of the exclusion clauses. Unlike in the Convention (Art 1(2)(iii)), para 402 applies the 'serious reasons' standard of proof to all the exclusions, not just the fault-based ones. The wording of 402(b) differs from the 1954 Convention Art 1(2)(iii), in particular in referring to a 'country of former habitual residence'. Although the UK Government's 2016 guidance states that 402(b) 'mirrors' Art 1(2)(ii) of the 1954 Convention and 'reflects' Article 1E of the 1951 Convention relating to the Status of Refugees, the wording is significantly different from those Conventions, both of which refer to 'the country in which' a stateless person has 'taken residence'. Even if someone is refused permission to stay in the UK as a stateless person because an exclusion ground applies (in accordance with the 1954 Convention), to deny that such a person is stateless by definition is inconsistent with international law. Para 403 of the UK Rules imposes additional requirements that apply before the UK Government will grant leave to remain to a person who has been recognised as stateless under the Immigration Rules. The update to paragraph 403 of the Rules on 5 April 2019 incorporates further barriers before a residence permit will be granted. Most problematically, the applicant is required to have 'sought and failed to obtain or re-establish their nationality with the appropriate authorities of the relevant country'. This change was made following a decision of the England and Wales Court of Appeal in the case of AS Guinea (referenced at RES.1.a). Although the requirement is placed in the Rule setting out requirements for	Immigration Rules, Part 14: stateless persons: https://www.gov.uk/guidance/immigr ation-rules/immigration-rules-part-14-stateless-persons  'UK Visas and Immigration, 'Stateless Leave' v 3.0 published 30 Oct 2019, at: https://www.gov.uk/government/publ ications/stateless-guidance  Sarah Woodhouse and Judith Carter, 2016, Statelessness and Applications for Leave to Remain: A Best Practice Guide, Immigration Law Practitioners' Association and University of Liverpool Law Clinic, Part C.18.b: http://www.ilpa.org.uk/resource/3262 O/statelessness-and-applications-for-leave-to-remain-a-best-practice-guide-dr-sarah-woodhouse-and-judi  UN Convention and Protocol on the Status of Refugees, Art 1E.  Migrants Resource Centre, Liverpool Law Clinic, ENS & ISI, Joint Submission to the Human Rights Council at the 27th Session of the Universal Periodic Review, Sept 2016, paras. 14-18: https://www.statelessness.eu/updates/publication/joint-submission-human-rights-council-27th-session-universal-periodic-review-0  For an example of exactly how the new Rule has affected judicial determination of statelessness, see KK & KSB v SSHD (unreported), https://tribunalsdecisions.service.gov.uk/utiac/hu-01546-2019-hu-02773-2019 (listed in case law in section RES.1.a).
SDS.2.a	Training	Is there training to inform different public authorities about statelessness? If yes, please provide details (e.g. who provides training to whom/how often?)	UNHCR Executive Committee, Conclusion No. 106 (LVII) (2006): Requests UNHCR to actively disseminate information and, where appropriate, train government counterparts on appropriate mechanisms for identifying, recording, and granting a status to stateless persons.	Statelessness decision-makers have received general immigration and asylum-related training. Statelessness training is generally provided 'on the job'. Some staff received training from UNHCR and Asylum Aid. The team has sought external assistance with training staff but generally trains internally. UNHCR audit on the statelessness determination procedure published in December 2020 recommends that decision-makers receive refresher training on: interviewing; the weight to be accorded to a lack of response from a foreign authority; assessing credibility; using information from previous claims/applications; and (for internal Administrative Review staff) identifying all casework errors, so that they can be communicated to the next decision maker following an upheld Review. This training is due to take place in 2022. Home Office 'detention gatekeepers' received 2 hours of specialist statelessness training in 2018.	Discussed in meetings with Home Office attended by Asylum Aid and other civil society organisations, February and March 2017, June 2018, Feb 2019; October 2019 and personal communications to the author from Asylum Aid and UNHCR.  'Statelessness Determination in the UK: A UNHCR audit of the Home Office approach to decision-making in the Statelessness Determination Procedure,' 2020: <a href="https://www.unhcr.org/uk/publications/legal/5fd893304/stateless-determination-in-the-uk.html?query=statelessness%20determination">https://www.unhcr.org/uk/publications/legal/5fd893304/stateless-determination-in-the-uk.html?query=statelessness%20determination</a>

SDS.2.b		Is there training for judges and lawyers on statelessness? If yes, please provide details (e.g. provider, frequency).	UNHCR, Good Practices Papers — Action 6 (2020): Officials who may be in contact with stateless persons need to be trained to identify potential applicants for stateless status and refer them to appropriate channels. UNHCR, Geneva Conclusions (2010): It is recommended that States provide specialised training on nationality laws and practices, international standards and statelessness to officials responsible for making statelessness determinations.	Upper Tribunal judges in the Immigration and Asylum Chamber have received some limited training on identifying statelessness. Challenges to a decision to refuse leave to remain under the Rules will be heard in the first case in the Upper Tribunal as a judicial review, if the case is not resolved in the Administrative Review procedure first. We are not certain whether judges at the Administrative Court receive training on statelessness. Asylum Aid, Equal Rights Trust, and Garden Court Chambers and the Immigration Law Practitioners' Association provided training for lawyers on the SDP when it was introduced in 2013. Subsequently, Asylum Aid/Migrants Resource Centre has run a series of training sessions on statelessness for lawyers in 2016-17, in collaboration with the Immigration Law Practitioners' Association and Liverpool Law Clinic. Recent ILPA training has been provided by Adrian Berry of Garden Court North, Counsel in the Court of Appeal case of AS (Guinea) v SSHD (noted in Resources section (RES)).	
SDS.3.a	Existence of a dedicated SDP	Which of the following best describes the situation in your country? Choose only one and then proceed to question indicated.  1. There is a dedicated statelessness determination procedure (SDP) established in law, administrative guidance, or judicial procedure, leading to a dedicated stateless status (proceed to Question 4a).  2. There is no dedicated SDP leading to a dedicated stateless status, but there are other procedures in which statelessness can be identified (e.g. partial SDPs with no status/rights attached, residence permit or naturalisation applications, refugee status determination, ad hoc procedures, etc.), or other routes through which stateless people could regularise their stay and/or access their rights (proceed to Question 10a).  3. There is a dedicated stateless status but no formal procedure for determining this (proceed to Question 15a).	UNHCR, Handbook on Protection (2014): It is implicit in the 1954 Convention that States must identify stateless persons to provide them appropriate treatment to comply with their Convention commitments.  UNHCR, Good Practices Papers — Action 6 (2020): Establishing a statelessness determination procedure is the most efficient means for States Parties to identify beneficiaries of the Convention.	Group 1: There is a dedicated statelessness determination procedure established in UK Immigration Rules, which operate as law. The procedure leads to a residence permit and most 1954 Convention rights if the applicant is determined to be eligible for residence (exclusion clauses in the Rules go beyond those permitted under the Convention. See SDS.1.a). Statelessness may also be determined in the context of other procedures, for example, the procedure to issue a travel document or to register a child as a British national. Such procedures are less clear and information here applies primarily to the statelessness determination procedure in the immigration context. See SDS.4.a.	Immigration Rules, Part 14: stateless persons: https://www.gov.uk/guidance/immigration-rules/immigration-rules-part-14-stateless-persons  'UK Visas and Immigration, 'Stateless Leave' v 3.0 published 30 Oct 2019, at: https://www.gov.uk/government/publications/stateless-guidance
SDS.4.a	Access to the procedure (Group 1)	Is the examination of statelessness claims conducted by a dedicated, centralised body with relevant expertise? Please note the competent authority and evaluate appropriateness to national context.	UNHCR, Handbook on Protection (2014): States may choose between a centralised procedure or one that is conducted by local authorities. Centralised procedures are preferable as they are more likely to develop the necessary expertise. UNHCR, Good Practices Papers — Action 6 (2020): It is important that examiners develop expertise while ensuring that the procedures are accessible.	The authority responsible for determining statelessness is the Home Office (UK Visas and Immigration). Applications under the SDP for leave to remain (residence permit) on grounds of statelessness are assessed by a centralised team (Statelessness Team) within the 'Status Review Unit' of the UK Visas and Immigration (UKVI) Agency, which is part of the Home Office. The Minister ultimately responsible for immigration decisions is the Secretary of State for the Home Department, hence litigants challenge refusal decisions of the 'SSHD'. The team members have some relevant knowledge, but there is evidence from practice that statelessness is not properly assessed in all cases. High turnover of staff may have contributed to this.	Immigration Rules, Part 14: stateless persons: https://www.gov.uk/guidance/immigration-rules/immigration-rules-part-14-stateless-persons  'UK Visas and Immigration, 'Stateless Leave' v 3.0 published 30 Oct 2019, at: https://www.gov.uk/government/publications/stateless-guidance  Migrants Resource Centre, Liverpool Law Clinic, ENS & ISI, Joint Submission to the Human Rights Council at the 27th Session of the Universal Periodic Review, Sept 2016, footnote 55: https://www.statelessness.eu/updates

	Are there clear, accessible instructions	UNHCR, Handbook on Protection (2014): For procedures to be fair and	Caseworkers deciding other types of application or claim do not refer the statelessness aspect of it to the specialist team, but instead decide it themselves. In two cases the Liverpool Law Clinic is aware of, the Statelessness Team has agreed to reconsider a poor decision on statelessness made by the criminal cases team. The decision is then passed back to the criminal cases team to determine whether or not deportation action will be continued. If not, the case may be returned to the Statelessness Team to consider a grant of leave. In these cases the Statelessness Team demanded that the person requesting revocation of the deportation order make a separate application for 'leave to remain' as a stateless person, even though no grant of leave to remain as a stateless person can be made while the deportation order is in place (Part 9 para 9.2.1 of the Immigration Rules). It is not clear whether the criminal cases team is able to operate such a system consistently. The procedure to adopt in requests for revocation of deportation orders, on the grounds of statelessness, is referred to obliquely in the current guidance for caseworkers but is not explicitly set out anywhere. The deportation guidance mentions statelessness as a reason that deportation 'may' be halted, but gives no further information at all and does not cross refer to a definition of statelessness. The lack of access for those detained is covered in the Detention section (DET). There is no separate instruction to staff who determine statelessness in relation to applications for registration as a British national. See Prevention/Reduction section.	/publication/joint-submission-human-rights-council-27th-session-universal-periodic-review-0  Part 9 Immigration Rules general grounds for refusal: https://www.gov.uk/guidance/immigration-rules/immigration-rules-part-9-grounds-for-refusal  Conducive deportation, guidance to caseworkers, v1.0 of 25 November 2021, p64 (last page) https://assets.publishing.service.gov.uk/government/uploads/system/uploads/attachment_data/file/1036336/Conducive_Deportation.pdf
SDS.4.b	on how to make a claim of statelessness?	efficient, access must be ensured (dissemination of info, targeted info campaigns, counselling on the procedures, etc.).  UNHCR, Good Practices Papers — Action 6 (2020): Information on the procedure and counselling services must be available to potential applicants in a language they understand.	includes basic but incomplete and arguably incorrect information about how to apply, which is by way of a mandatory English online form. Documents can be sent in support of the application after the online application has been submitted by the applicant. There is Guidance to the Rules. The Home Office 'guidance' is addressed to its decision makers, not to applicants. It is the only guidance which the Home Office directs applicants to read before applying. This is particularly problematic because of the limited access to legal aid. Parts of the guidance assume that the applicant has a legal representative. The guidance is accessible to applicants at the point of application only. The reference wording is to 'FLR(S) guidance' which is an obsolete paper-based procedure. The Rules themselves are not linked or highlighted in the application procedure. The place on the UKVI website where the Rules are does not have a link to the Guidance interpreting them. Judith Carter has made numerous complaints about this issue with no response. The new Guidance was published on 30 Oct 2019, over 6 months after the substantive changes to the Immigration Rules were made (6 April 2019). The Home Office response to the UNHCR audit published in December 2020 has agreed to amend some of the guidance but has not done so as at December 2021 since the Home Office is now waiting for the Rules to be amended again.	https://assets.publishing.service.gov.uk/government/uploads/system/uploads/syattachment data/file/843704/stateless-leave-guidance-v3.0ext.pdf  There is some very simplistic advice at point of application: https://www.gov.uk/stay-in-uk-stateless Example: If you think you have the right to live in a country that is not the UK, you'll also need to show you've tried to get nationality of that country.  'Statelessness Determination in the UK: A UNHCR audit of the Home Office approach to decision-making in the Statelessness Determination Procedure,' 2020: https://www.unhcr.org/uk/publications/legal/5fd893304/stateless-determination-in-the-uk.html?query=statelessness%20determination Home Office response to UNHCR's Statelessness Determination report, Responses 3, 14, 16, 17, 22, 36: https://www.unhcr.org/5fd8957c4  Information about timing of new guidance available to the author through minutes of meetings with Home Office officials on 19 Oct 2021
SDS.4.c	Can submissions be made orally and/or in writing in any language?	ENS, Statelessness Determination and the Protection Status of Stateless Persons (2013): Bureaucratic difficulties (e.g. complicated forms, inflexible procedures, language restrictions etc.) can impede access to SDPs.	No. The Immigration Rules require applicants to have made a 'valid application' i.e. through the online form and in English.	Application for leave to remain as a stateless person and a Biometric Immigration permit <a href="https://visas-immigration.service.gov.uk/product/flr-s">https://visas-immigration.service.gov.uk/product/flr-s</a> Immigration Rules, Part 1, para 34 with Part 14: stateless persons, para. 403(a): <a href="https://visas-immigration.service.gov.uk/product/flr-s">https://visas-immigration.service.gov.uk/product/flr-s</a>

SDS.4.d	appi used diffi othe doce	ed? Please note any	ENS (2013): Bureaucratic difficulties (e.g. complicated forms, inflexible procedures, language restrictions etc.) can impede access to SDPs.	Yes, there is a specific online application form (Form FLR(S)). The Home Office has regarded using an application form as mandatory since 18 February 2016 when it issued new guidance to this effect (inter alia). It is provided only in English and must be completed in English. The form gives minimal guidance as to the relevant law. It does not gather information about UNRWA. The online application form is somewhat confusing, stating that a letter from an embassy confirming lack of nationality and ability to enter the relevant country is 'required' but allowing the application to be submitted without supplying those documents. Where an applicant completes the online form but does not submit the 'letter' the Statelessness Team will write out to request it, giving 10 days to reply. We do not know at present how applications from applicants who do not comply are treated. The requirement for this specific evidence is not in the Rules and therefore the application should not be refused or rejected on that point alone. The process does invite the applicant to refer to the guidance, but not to the Rules. It is not possible to view the questions on the form in advance. They can only be viewed sequentially once the previous questions have been fully completed.	Application for leave to remain as a stateless person and a Biometric Immigration Document (FLR(S): https://visas-immigration.service.gov.uk/product/flr -S  Sarah Woodhouse and Judith Carter, 2016, Statelessness and Applications for Leave to Remain: A Best Practice Guide, Immigration Law Practitioners' Association and University of Liverpool Law Clinic, Part C.18.b: http://www.ilpa.org.uk/resource/3262
SDS.4.e	auth	thorities authorised to tiate SDPs <i>ex officio</i> ?	UNHCR, Good Practices Papers – Action 6 (2020): It is recommended that governmental authorities be authorised to initiate procedures ex officio.  UNHCR, Handbook on Protection (2014): Given that individuals are sometimes unaware of SDPs or hesitant to apply, procedures can usefully contain safeguards permitting State authorities to initiate a procedure.	There is no general authorisation or obligation to initiate statelessness determination ex officio, but the authorities are not prohibited from referring people to Part 14 of the Immigration Rules (the SDP). For children, an obligation might be inferred deriving from the obligation to consider children's best interests in any immigration decision (see relevant legislation depending on the authority). See the difficulty with criminal cases and stateless applicants noted at SDS.4.a above.  In January 2020, a legal representative told Liverpool Law Clinic about a case of Palestinian asylum seekers who the Home Office assessed as unable to enter any other country. They were refused any form of residence status and were not referred to the 'statelessness leave procedure'. Their appeal was refused. They then found a lawyer who could assist them with an application for statelessness leave - who consulted Liverpool Law Clinic about the case. This is an example of why ex officio referral to the statelessness procedure is an essential safeguard.  The Law Clinic also knows of a case of a person whose refugee status was revoked and who is in a category of persons known to be stateless. He was not referred to any statelessness determination or residence status procedure by any Home Office official in spite of having young children. His case was resolved through his own efforts 7 years later after he waited 3 years for his Part 14 SDP application to be dealt with.  There is no evidence that any detainees are referred to the statelessness procedure. See DET section.	Immigration Rules, Part 14: stateless persons: https://www.gov.uk/guidance/immigr ation-rules/immigration-rules-part-14-stateless-persons  Borders Citizenship and Immigration Act 2009, Section 55 (UK Visas and Immigration): https://www.legislation.gov.uk/ukpga/2009/11/section/55  Children's Act 2004, Section 11 (Local Authorities in England and Wales): https://www.legislation.gov.uk/ukpga/2004/31/section/11  Children (Scotland) Act 1995, Section 11 (Local Authorities in Scotland): https://www.legislation.gov.uk/ukpga/1995/36/section/17  The Children (Northern Ireland) Order 1994 (Local Authorities in Northern Ireland): http://www.legislation.gov.uk/nisi/199 5/755/contents/made  'UK Visas and Immigration, 'Stateless Leave' v 3.0 published 30 Oct 2019, at: https://www.gov.uk/government/publ ications/stateless-guidance  Practitioner information
SDS.4.f	law		<u>UNHCR, Good Practices Papers –</u> <u>Action 6 (2020)</u> : Access to the SDP must be guaranteed.	Yes, if a valid application is submitted. Access to meaningful appeal mechanisms is problematic. See SDS.8.a.	Immigration Rules, Part 14: stateless persons: https://www.gov.uk/guidance/immigration-rules/immigration-rules-part-14-stateless-persons
SDS.4.g	Is the fee?		<u>UNHCR, Good Practices Papers –</u> <u>Action 6 (2020)</u> : Access to the SDP must be guaranteed.	No.	Application for leave to remain as a stateless person and a Biometric Immigration Document: <a href="https://visas-immigration.service.gov.uk/product/flr-5">https://visas-immigration.service.gov.uk/product/flr-5</a>
SDS.4.h	requ		UNHCR, Good Practices Papers – Action 6 (2020): Access to the procedure needs to be open to anyone regardless of lawful stay or residence. ENS (2013): There is no basis in the 1954 Convention for requiring lawful stay.	No. Presence in the UK is required.	Immigration Rules, Part 14: stateless persons, para 401(b): https://www.gov.uk/guidance/immigration-rules/immigration-rules-part-14-stateless-persons

		Is there a time limit on	LINHCR Good Practices Papers	No.	Immigration Rules Part 14: stateless
SDS.4.i		access to the SDP?	UNHCR, Good Practices Papers – Action 6 (2020): Access to the SDP must be guaranteed and not subject to time limits. ENS (2013): There is no basis in the 1954 Convention to set time limits for individuals to claim stateless status.		Immigration Rules, Part 14: stateless persons: https://www.gov.uk/guidance/immigration-rules/immigration-rules-part-14-stateless-persons
SDS.4.j		Is there cooperation between agencies that may have contact with stateless people to refer cases for status determination?	<u>UNHCR, Good Practices Papers –</u> <u>Action 6 (2020)</u> : Cooperation between actors working on statelessness and the various government agencies involved in determining statelessness is good practice.	There is no formal cooperation between agencies to our knowledge. Some NGOs refer cases. Unfortunately, even within UKVI there is very limited cooperation: for an example see at SDS.4.a, a three-year battle to persuade the Statelessness Team to determine the status of two applicants subject to deportation proceedings.	
SDS.5.a	Assessment (Group 1)	Who has the burden of proof in the SDP in law and practice?	UNHCR, Handbook on Protection (2014): The burden of proof is in principle shared (both applicant and examiner must cooperate to obtain evidence and establish the facts). UNHCR, Good Practices Papers — Action 6 (2020): SDPs must take into consideration the difficulties inherent in proving statelessness. UNHCR, Geneva Conclusions (2010): In statelessness determination procedures, the burden of proof should therefore be shared between the applicant and the authorities responsible for making the determination. Individuals must cooperate to establish relevant facts. The burden should shift to the State if an individual can demonstrate they are not a national, on the basis of reasonably available evidence. ECtHR, Hoti v. Croatia (2018): State has responsibility to at least share the burden of proof with the applicant when establishing the fact of statelessness.	The applicant bears the burden of proof. Home Office guidance states that where an applicant has endeavoured to provide evidence of statelessness, decision-makers "must assist the applicants by interviewing them to elicit further evidence, undertaking relevant research and, if necessary, making enquiries directly with the relevant authorities and organisations". For child applicants, the guidance states that decision-makers are required to "assist in the determination of statelessness by making enquiries which the child is not in a position to undertake". In practice, the Home Office does not always comply with this guidance and in some cases fails to make any or adequate enquiries even where the applicant has provided as much information as reasonably possible. This problem was raised in the 2020 UNHCR audit. The Home Office explicitly rejected a recommendation to share the burden of proof, relying instead on the position in the guidance, claiming that there is already a 'high degree of cooperation' (which is not the observation of UNHCR nor representatives). In its response the Home Office refers to the applicant needing to provide a 'sufficient level' of evidence without referring to a meaningful standard of proof.	Statelessness in Practice report 2018, part 8: https://www.liverpool.ac.uk/media/livacuk/law/4-liverpool-law-clinic/Statelessness,in,Practice.pdf  'Statelessness Determination in the UK: A UNHCR audit of the Home Office approach to decision-making in the Statelessness Determination Procedure,' 2020: https://www.unhcr.org/uk/publications/legal/5fd893304/stateless-determination-in-the-uk.html?query=statelessness%20determination Home Office response to UNHCR's Statelessness Determination report, Response 5:
SDS.5.b		What is the standard of proof? Is it the same as in refugee status determination procedures?	UNHCR, Handbook on Protection (2014): States are advised to adopt the same standard of proof as in refugee status determination ('reasonable degree').  UNHCR, Good practices in nationality laws (2018): The standard of proof should be in keeping with the humanitarian objectives of statelessness status determination and the inherent difficulties of proving statelessness in the likely absence of documentary evidence.  ECtHR, Hoti v. Croatia (2018): If statelessness is a relevant factor in the context of access to human rights, the standard of proof when determining the status of statelessness cannot be too high.	The standard of proof is the 'balance of probabilities', which is not the same as in asylum applications, where the standard is 'real risk' or 'reasonable degree of likelihood'. The Home Office guidance states: "The applicant is required to establish that he or she is not considered a national of any State to the standard of the balance of probabilities (that is more likely than not) since the factual issues to be decided justify a higher standard of proof than the reasonable likelihood required to establish a well-founded fear of persecution in asylum claims, where the issue may be the threat to life, liberty and person." The UNHCR audit re-stated the UNHCR position and the Home Office response simply re-stated the guidance, referring to the leading case.	https://www.unhcr.org/5fd8957c4  'UK Visas and Immigration, 'Stateless Leave' v 3.0 published 30 Oct 2019, at: https://www.gov.uk/government/publ ications/stateless-guidance  Sarah Woodhouse and Judith Carter, 2016, Statelessness and Applications for Leave to Remain: A Best Practice Guide, Immigration Law Practitioners' Association and University of Liverpool Law Clinic, Part B.5: http://www.ilpa.org.uk/resource/3262 O/statelessness-and-applications-for-leave-to-remain-a-best-practice-guide-dr-sarah-woodhouse-and-judi  Home Office guidance upheld in the Court of Appeal: AS (Guinea) v SSHD [2018] EWCA Civ 2234: http://www.bailii.org/ew/cases/EWCA /Civ/2018/2234.html  'Statelessness Determination in the UK: A UNHCR audit of the Home Office approach to decision-making in the Statelessness Determination Procedure,' 2020: https://www.unhcr.org/uk/publication s/legal/5fd893304/stateless-determination-in-the-uk.html?query=statelessness%20determination

				Home Office response to UNHCR's Statelessness Determination report, Response 5:
SDS.5.c	What measures are in place to guarantee substantive equality for women, children and other groups (e.g. disabled people, older people, LGBTQI people, etc.) at risk of discrimination in the SDP? In particular, what measures are in place to ensure respect for the best interests of the child in the procedure (burden of proof, guardianship, child-friendly procedures, etc.)?	UNHCR, Handbook on Protection (2014): Due to discrimination, women might face additional barriers in acquiring documentation (e.g. birth certificates or other identification documents). Children and persons with disabilities may face acute challenges in communicating basic facts with respect to their nationality. States must follow the principle of pursuing the best interests of the child. Additional safeguards for child claimants include priority processing of their claims, appropriately trained professionals and a greater share of the burden of proof by the State. CEDAW, Gen. Rec. 32 (2014): Nationality laws may discriminate directly or indirectly against women. Legislative provisions that appear gender neutral may in practice have a disproportionate and negative impact on the enjoyment of the right to nationality by women. CRC: Articles 2, 3, 7 and 8 CRPD: Article 18	Special considerations apply for children (see above SDS.4.e and SDS.5.a). Additionally, guidance states that: "In some countries, women or members of ethnic minorities may have difficulty obtaining documents due to discrimination. Where feasible, it may therefore be necessary for caseworkers to undertake their own further research to assist the applicant." Regarding modern slavery, the 2019 guidance acknowledges UNHCR research linking statelessness and the likelihood of being trafficked. Caseworkers are instructed in the guidance: 'You should be aware of the nexus between modern slavery and statelessness, to ensure that you take the necessary action in cases where you identify an applicant who you believe may have experienced modern slavery.'  However, practitioners have questioned whether this guidance is followed in practice. Some applications the Liverpool Law Clinic has made for their clients with dependent children for Part 14 residence status have been dealt with reasonably quickly ie in about 6 months. In 2021 the Home Office granted residence status to an applicant three years after they made their own application - without legal representation but clearly stating they had dependent young children. There are no known instances of a child being the principal applicant in the Part 14 immigration procedure. (Note the different situation for the	Immigration Rules, Part 14: stateless persons: https://www.gov.uk/guidance/immigration-rules/immigration-rules-part-14-stateless-persons  'UK Visas and Immigration, 'Stateless Leave' v 3.0 published 30 Oct 2019, pages 6 (children); 7 (trafficking victims) and 16 (women and ethnic minorities), at: https://www.gov.uk/government/publications/stateless-guidance  Jo Bezzano and Judith Carter 'Statelessness in Practice' report 2018, Part 9: https://www.liverpool.ac.uk/media/livacuk/law/4-liverpool-law-clinic/Statelessness,in,Practice.pdf
SDS.5.d	Is there clear guidance for decision makers on how to determine statelessness (including e.g. sources of evidence and procedures for evidence gathering, etc.)?	ENS (2013): Determining authorities can benefit from concrete guidance that sets clear benchmarks and pathways for the establishment of material facts and circumstances.	nationality registration procedure)  The Home Office guidance to the procedure is directed at the decision-makers, not the applicants. It is not clear nor comprehensive. There are some improvements and some regression in the 2019 guidance as compared to the 2016 guidance. It allows great leeway in the timing of the decision see p21 'Response to enquiries from overseas governments'; UKVI may consider some asylum and statelessness applications in parallel. See Briefing referenced in sources for a full analysis.	'UK Visas and Immigration, 'Stateless Leave' v 3.0 published 30 Oct 2019, at: https://www.gov.uk/government/publ ications/stateless-guidance  Sarah Woodhouse and Judith Carter, 2016, Statelessness and Applications for Leave to Remain: A Best Practice Guide, Immigration Law Practitioners' Association and University of Liverpool Law Clinic: http://www.ilpa.org.uk/resource/3262 O/statelessness-and-applications-for- leave-to-remain-a-best-practice-guide- dr-sarah-woodhouse-and-judi  Briefing: the new Home Office policy on statelessness, 2.12.2019, by Cynthia Orchard of Consonant:
SDS.5.e	Is there any evidence of significant errors in decision-making?		Yes. Legal advisers representing stateless persons have recorded significant errors in decision making. Judicial review cases listed point out basic errors. There is no published academic research on decision making on applications. In December 2020, UNHCR published an audit of the procedure and found a number of errors including: -failing to use its own file to examine relevant evidence about the application; - failing to make a determination of statelessness at all prior to refusing on grounds of criminality; - failing to consider a letter from a relevant competent authority denying that the applicant was a national (despite this being the only evidence which is required of applicants in the online application form). Overall, it recommended' a comprehensive revision and improvement of training for decision-makers working in the SDP' (conclusion). The experience of legal representatives is that it is very common for requests for Administrative Review to be upheld due to the decision maker making basic errors in understanding the case. In December 2020 one person was determined to be stateless and inadmissible elsewhere following an application in March 2016; a	https://www.freemovement.org.uk/st atelessness-guidance-2019/ Migrants Resource Centre, Liverpool Law Clinic, ENS & ISI, Joint Submission to the Human Rights Council at the 27th Session of the Universal Periodic Review, Sept 2016, footnote 55: https://www.statelessness.eu/updates/publication/joint-submission-human-rights-council-27th-session-universal-periodic-review-0  Sarah Woodhouse and Judith Carter, 2016, Statelessness and Applications for Leave to Remain: A Best Practice Guide, Immigration Law Practitioners' Association and University of Liverpool Law Clinic, Part A.5: http://www.ilpa.org.uk/resource/3262 O/statelessness-and-applications-for-leave-to-remain-a-best-practice-guide-dr-sarah-woodhouse-and-judi  Jo Bezzano and Judith Carter, 2018, Statelessness in Practice, part 8: https://www.liverpool.ac.uk/media/livacuk/law/4-liverpool-law-clinic/Statelessness,in,Practice.pdf  R (Semeda) v Secretary of State for the Home Department (statelessness;

				refusal in June 2018; a further refusal in February 2019; an upheld administrative review in June 2019.	Pham [2015] UKSC 19 applied) (IJR) [2015] UKUT 00658: https://tribunalsdecisions.service.gov.
				review in June 2019.	uk/utiac/2015-ukut-658  R (JM) v SSHD (Statelessness: Part 14
					of HC 395) IJR [2018 EWCA Civ 188: http://www.bailii.org/ew/cases/EWCA /Civ/2018/188.html
					'Statelessness Determination in the UK: A UNHCR audit of the Home Office approach to decision-making in the Statelessness Determination Procedure,' 2020, https://www.unhcr.org/uk/publications/legal/5fd893304/statelessdetermination-in-the-uk.html?query=statelessness%20determination
		Is free legal aid available during the procedure?	UNHCR, Handbook on Protection (2014): Applicants should have access to legal counsel; where free legal assistance is available, it should be offered to applicants without financial	Statelessness applications for residence permits are out of scope for legal aid in England and Wales. In Scotland and Northern Ireland statelessness (and other immigration matters) remain in scope. Applicants or	Legal Aid Sentencing and Punishment of Offenders Act 2012, Sec. 10(1): <a href="http://www.legislation.gov.uk/ukpga/2012/10/contents">http://www.legislation.gov.uk/ukpga/2012/10/contents</a> (England & Wales) (Exceptional Cases Funding)
			means.  ENS (2013): If state funded legal aid is available, it should be provided to stateless claimants. If there is no state funded legal aid but asylum claimants	people assisting them in England and Wales may apply for Exceptional Case Funding, however, this funding is not necessarily adequate; may not be approved; and there are other barriers to accessing legal aid. Legal	And part 1, Schedule 1, paras 19-32 which lists matters in scope of legal aid: <a href="https://www.legislation.gov.uk/ukpga/2012/10/schedule/1">https://www.legislation.gov.uk/ukpga/2012/10/schedule/1</a>
			can access free legal aid free of charge, the same level of access should be provided to stateless people.	aid is available for judicial review of refusals of statelessness applications in all UK jurisdictions. All initiatives to request a change of policy to guarantee access to legal aid in all jurisdictions of the UK have been firmly rejected by the UK Government.	Legal Aid (Scotland) Act 1986: http://www.legislation.gov.uk/ukpga/ 1986/47/section/1
				From October 2019, separated migrant children's cases were brought within scope of legal aid. The UNHCR audit report at 7.3 states that the Exceptional Case Funding scheme is not	Legal Aid and Coroners' Courts Act (Northern Ireland) 2014: <a href="http://www.legislation.gov.uk/nia/2014/11/contents">http://www.legislation.gov.uk/nia/2014/11/contents</a>
				viable for most lawyers (note the report does not distinguish between England and Wales, and Scottish/N Ireland jurisdictions). It also notes that of the 7 grants of residence permit made in the sample of cases it examined, 6	Department of Justice (Northern Ireland) Guidance: <a href="https://www.justice-ni.gov.uk/articles/legal-aid-legislation-and-guidance">https://www.justice-ni.gov.uk/articles/legal-aid-legislation-and-guidance</a>
SDS.6.a	Procedural safeguards (Group 1)			had representatives assisting them. The methodology for choice of cases reviewed is not set out in the Report. It is a qualitative sample, not one that seeks statistical relevance. The Home Office has refused to respond to a request for the Home Office to publish statistics relating to the statelessness	Cynthia Orchard, Sarah Woodhouse and Judith Carter, How to Secure Legal Aid for Statelessness Applications, November 2016: <a href="https://www.freemovement.org.uk/ho">https://www.freemovement.org.uk/ho</a> w-to-secure-legal-aid-for-
				determination procedure and legal representatives on the grounds that the information is not available (that is, it is not	statelessness-applications/  The Legal Aid, Sentencing and
				collected).  Legal aid is available (subject to financial means and legal merits) for all matters listed in Sch 1 of the Legal Aid Sentencing and	Punishment of Offenders Act 2012 (Legal Aid for Separated Children) (Miscellaneous Amendments) Order 2019 SI No 1396 https://www.legislation.gov.uk/uksi/2
				Punishment of Offenders Act 2012, including appeals against refusal of asylum or humanitarian protection, deportation on	019/1396/made  Public Law Project, 'How to get
				human rights grounds, refusal of requests for leave to remain on human rights grounds, habeas corpus and unlawful detention matters. These sometimes require a determination of statelessness. Due to the	Exceptional Case Funding for immigration cases':  https://publiclawproject.org.uk/wp-content/uploads/2018/07/PLP-ECF-Immigration-Guide.pdf
				lack of legal aid for the main procedure where statelessness is determined (residence permits), combined with a failure to address and cross reference statelessness determination in government guidance,	'Statelessness Determination in the UK: A UNHCR audit of the Home Office approach to decision-making in the Statelessness Determination
				there is a lack of expertise amongst both decision makers and legal representatives, which sometimes leads to poor outcomes (see RES.1.a case law).	Procedure,' 2020: https://www.unhcr.org/uk/publication s/legal/5fd893304/stateless- determination-in-the- uk.html?query=statelessness%20deter mination
		Is an interview always offered (unless granting without interview)?	UNHCR, Handbook on Protection (2014): The right to an individual interview [is] essential.	The guidance states that, "an interview may be required if you believe that the stateless leave application is lacking information	'UK Visas and Immigration, 'Stateless Leave' v 3.0 published 30 Oct 2019, page 12, at:
SDS.6.b		,		needed to make an informed decision, which cannot be obtained through other means, for example, writing to or arranging a telephone	https://www.gov.uk/government/publications/stateless-guidance
				call with the applicant's legal representatives". The requirement to	Liverpool Law Clinic has noted several refusals of statelessness leave in 2018

			interview has been watered down in successive guidance, to this, the weakest position yet. In the experience of legal representatives, face to face interviews have a strong chance of persuading the decision-maker to recognise a person as stateless, particularly in cases where the Home Office or judges have made credibility findings against the applicant. In response to the UNHCR audit 2020 the Home Office merely reiterated its position.  Legal representatives have recently noted (2020) that the Home Office has refused to pay for travel for applicants to attend interviews under part 14 leave procedure. The Home Office has in the past provided tickets for those who were getting support under s4 NIAA (see elsewhere), but that was also when an interview was mandatory. This presents a barrier to some applicants accessing an interview.	where an interview with the applicant could have satisfactorily addressed any evidential difficulties.  'Statelessness Determination in the UK: A UNHCR audit of the Home Office approach to decision-making in the Statelessness Determination Procedure,' 2020: https://www.unhcr.org/uk/publication s/legal/5fd893304/stateless-determination-in-the-uk.html?query=statelessness%20determination Home Office response to UNHCR's Statelessness Determination report: https://www.unhcr.org/5fd8957c4  Liverpool Law Clinic casework/practice
SDS.6.c	Is free interpreting offered for statelessness determination interviews?	UNHCR, Handbook on Protection (2014): The right to assistance with interpretation/translation [is] essential. ENS (2013): Assistance should be available for translation and interpretation.	Yes, interpreters are provided free of charge in official interviews. Costs of interpreting for communication with legal/other representatives must be covered by legal aid (if available), charitable funds, or provided free of charge by the interpreter. The UNHCR audit of December 2020 noted at Section 7.1 that, amongst the 530 cases it could choose from to audit, only 2% of the applicants had been interviewed. The Home Office rejected a recommendation to make interviewing mandatory, as it had been 2013-2016 (point 27).	'Statelessness Determination in the UK: A UNHCR audit of the Home Office approach to decision-making in the Statelessness Determination Procedure,' 2020: https://www.unhcr.org/uk/publication s/legal/5fd893304/stateless- determination-in-the- uk.html?query=statelessness%20deter mination Home Office response to UNHCR's Statelessness Determination report, Response 27: https://www.unhcr.org/5fd8957c4
SDS.6.d	Are there quality assurance audits of the SDP?	UNHCR, Good Practices Papers – Action 6 (2020): Quality assurance audits of SDPs are considered good practice.	The Immigration Minister informed Asylum Aid/Migrants Resource Centre by letter of 17 Nov 2016 that the Home Office has a quality assurance system in place whereby at least one statelessness decision per decision-maker is monitored each month. However, no information is publicly available about the effectiveness of this quality assurance system. UNHCR's Quality Integration Project has access to Home Office files with the authorities' consent and works with the UK Government to strengthen decision-making quality, including with respect to the statelessness procedure. An audit of the procedure was published in December 2020. It made 40 recommendations, of which 25 the Home Office partially or fully accepted, and 15 it rejected outright. Managers do not routinely examine decisions. It is not evident that senior caseworkers are consistently able to spot case working errors on review. Where a refusal is the subject of an Administrative Review, and requires a new decision, the Guidance was amended to require a different decision maker and a review by a senior caseworker, within 3 months (see SDS.8.a). There is a 'Quality Assurance Framework' which the Home Office uses internally, apparently for general case management review. It is referred to in the UNHCR audit but no documentation about it is publicly available.	Letter from Immigration Minister Robert Goodwill to Asylum Aid/Migrants Resource Centre, 17 Nov 2016: https://asylumaid.org.uk/  'Statelessness Determination in the UK: A UNHCR audit of the Home Office approach to decision-making in the Statelessness Determination Procedure,' 2020: https://www.unhcr.org/uk/publication s/legal/5fd893304/stateless- determination-in-the- uk.html?query=statelessness%20deter mination Home Office response to UNHCR's Statelessness Determination report, Response 27: https://www.unhcr.org/5fd8957c4  'UK Visas and Immigration, 'Stateless Leave' v 3.0 published 30 Oct 2019, page 26, at: https://www.gov.uk/government/publ ications/stateless-guidance
SDS.6.e	What role does UNHCR play in the proceedings (e.g. access to files, monitoring, training)?	UNHCR, Handbook on Protection (2014): States are encouraged to guarantee access to UNHCR as a safeguard in the procedure.	UNHCR's Quality Integration Project has access to Home Office files with the authorities' consent and works with the UK Government to strengthen decision-making quality, including with respect to the statelessness procedure. An Audit was published in December 2020. UNHCR has intervened in litigation (AS (Guinea) v SSHD); UNHCR has brought some individual cases to the attention of the decision makers; it has provided training (see training section here); it published a report documenting applicants' experience of the immigration procedure. It does not have a role in decision making. The audit recommended 'a comprehensive revision and improvement of training for decision makers' (conclusion).	'Statelessness Determination in the UK: A UNHCR audit of the Home Office approach to decision-making in the Statelessness Determination Procedure,' 2020: https://www.unhcr.org/uk/publications/legal/5fd893304/stateless-determination-in-the-uk.html?query=statelessness%20determination  'I am Human' UNHCR, April 2021 https://www.unhcr.org/6082ba4e4.pdf

SDS.6.f		Are decisions (refusals and grants) given in writing with reasons?	UNHCR, Handbook on Protection (2014): States are encouraged to incorporate the safeguard that decisions are made in writing with reasons.	Written reasons are provided for refusals but not for grants. It is possible to make a Subject Access Request to obtain the full copy of a particular persons' file. That routinely takes 3-6 months. It is a roundabout way of obtaining any internal notes regarding a decision since the Home Office has refused to provide these reasons with the decision.	Experience from legal casework, including of University of Liverpool Law Clinic and Migrants Resource Centre.  Sarah Woodhouse and Judith Carter, 2016, Statelessness and Applications for Leave to Remain: A Best Practice Guide, Immigration Law Practitioners' Association and University of Liverpool Law Clinic: http://www.ilpa.org.uk/resource/3262 O/statelessness-and-applications-for-leave-to-remain-a-best-practice-guidedr-sarah-woodhouse-and-judi  Jo Bezzano and Judith Carter, 2018, Statelessness in Practice, part 8: https://www.liverpool.ac.uk/media/livacuk/law/4-liverpool-law-clinic/Statelessness,in,Practice.pdf
SDS.6.g		Is there a timeframe for the SDP set in law or policy and is it complied with in practice?	UNHCR, Handbook on Protection (2014): It is undesirable for a first instance decision to be issued more than six months from submission of an application. In exceptional circumstances it may be appropriate to allow the proceedings to last up to 12 months.	No. If the first decision is a refusal, and a request for Administrative Review of the decision is upheld, the guidance requires a new decision to be made within 3 months. See also UNHCR audit report 2020 recommendation, which was rejected by the Home Office, which claimed: 'On occasion, including in cases where enquiries are being made to national authorities, an application will take more than 12 months to resolve'. It is the experience of all representatives that applications routinely take 18-24 months to decide. Some are decided more quickly but they appear to be the exception. The Home Office's failure to publish any statistics about the procedure makes this matter difficult to judge. A UNHCR recommendation to introduce a triaging system was 'accepted' but according to the Home Office response it only aims to identify 'vulnerable' cases for prioritisation 'where possible' rather than to streamline decision making generally. The report (Section 7.2) noted that 63% of 36 cases audited took over a year to conclude, and two took over two years, even though they were straightforward.	Liverpool Law Clinic clients have waited for initial decisions for between three months and three years. A request for a speedy decision for a client in 2017 (evidencing serious mental health problems), resulted in a (refusal) decision being made after 18 months.  In one recent case decided in December 2020, the new decision was made 18 months after the Administrative Review was upheld.  Regular policy meetings are held on a closed basis with senior staff from the Status Review Team and interested representatives and organisations working on policy.  'Statelessness Determination in the UK: A UNHCR audit of the Home Office approach to decision-making in the Statelessness Determination  Procedure,' 2020: https://www.unhcr.org/uk/publication s/legal/5fd893304/stateless-determination-in-the-uk.html?query=statelessness%20deter mination  Home Office response to UNHCR's Statelessness Determination report, Response 31: https://www.unhcr.org/5fd8957c4
SDS.6.h		Is there a referral mechanism from refugee status determination procedures to the statelessness procedure (e.g. if refused asylum)?	UNHCR, Good Practices Papers – Action 6 (2020): Efficient referral mechanisms should be established and officials who may be in contact with stateless persons trained to identify and refer potential applicants. ENS (2013): Cross-referral systems should exist in cases where the two determination procedures (refugee and stateless) are not conducted in a joint framework.	No. The Liverpool Law Clinic has seen Home Office letters refusing asylum and suggesting that the person apply under the statelessness leave procedure. On the other hand, it is aware of a case where refugee status was revoked and the decision upheld on appeal, and no-one advised the stateless former refugee to enter the SDP to request residence status. Guidance states that the application for a grant of residence under the statelessness procedure should be a last resort for those who have 'no other right to remain in the UK'. The Liverpool Law Clinic is aware of a case where the Home Office refused an asylum claim and made a grant of Discretionary Leave to remain for 30 months, apparently based on a finding that the applicant was stateless and not admissible elsewhere. He was never referred to the SDP. He will only be able to make an application to 'upgrade' his leave to statelessness leave, once the Discretionary Leave has 28 days left to run. The result is that this will extend the time it takes for him to qualify for permanent residence by 30 months. There is no guidance on what procedure should be followed if an asylum claim arises on the same facts while an application for leave to remain as a stateless person is pending.	Legal practice and personal communication to the author.  Sarah Woodhouse and Judith Carter, 2016, Statelessness and Applications for Leave to Remain: A Best Practice Guide, Immigration Law Practitioners' Association and University of Liverpool Law Clinic, C.12: http://www.ilpa.org.uk/resource/3262 O/statelessness-and-applications-for-leave-to-remain-a-best-practice-guide-dr-sarah-woodhouse-and-judi  'UK Visas and Immigration, 'Stateless Leave' v 3.0 published 30 Oct 2019, at: https://www.gov.uk/government/publications/stateless-guidance
SDS.7.a	Protection during SDP (Group 1)	Does the applicant have automatic legal admission while their claim for stateless status	UNHCR, Handbook on Protection (2014): An individual awaiting a decision is entitled, at a minimum, to all rights based on presence and being 'lawfully in' the territory (including	No. Applicants who have no other leave to remain will not automatically be granted 'legal admission' (called 'immigration bail') and there is no guarantee against expulsion whilst a statelessness application is pending.	Immigration Act 2016, Schedule 10: http://www.legislation.gov.uk/ukpga/ 2016/19/section/61?view=extent

	is assessed or is there a risk of expulsion?	identity documents, the right to self- employment, freedom of movement, protection against expulsion). It is recommended that applicants for stateless status receive the same treatment as asylum-seekers. ENS (2013): States should refrain from expelling or removing an individual pending the outcome of the determination process.	Home Office guidance states: "Applications for leave to remain as a stateless person will normally be decided and the decision communicated to the applicant before removal arrangements are made. However, a statelessness leave application is not a barrier to removal where someone does not have extant leave in any other capacity and an Emergency Travel Document (ETD) is available. If an ETD has been secured or a passport used to arrange to remove the individual, then this can be accepted as evidence that they are re-admissible to the country of return". This is a change since the 2016 guidance, which asserted that an Emergency Travel Document was conclusive evidence that the person was 'admissible for the purposes of permanent residence'. The 2019 version acknowledges that the ETD is only one piece of relevant evidence, but the application should be refused if one is obtained while the application is pending. Applicants are usually already allowed, or will be allowed after application, 'Immigration Bail' which is evidenced by a BAIL201 form, providing basic details (and probably complying with art 27 of the 1954 Convention). Applicants with some form of lawful residence status in the UK at the time of making the statelessness application keep that permission by operation of law, until the new application is finally determined. Asylum Aid was advised in 2016 of a removal whilst a statelessness application was pending, but this has not been verified. The meaning of 'legal admission' is complex in UK immigration law: some periods spent on 'immigration law: some periods spent on 'immigration bail' may count towards certain residence requirements if a grant of leave to remain is subsequently made.	'UK Visas and Immigration, 'Stateless Leave' v 3.0 published 30 Oct 2019, at https://www.gov.uk/government/publ ications/stateless-guidance  Personal communication to Cynthia Orchard (Asylum Aid/Consonant).  For example, UKVI guidance on 'long residence' immigration applications: https://www.gov.uk/government/publ ications/long-residence
SDS.7.b	Do applicants for stateless status have permission to work and access to assistance to meet their basic needs?	UNHCR, Handbook on Protection (2014): Allowing individuals to engage in wage-earning employment can reduce pressure on State resources and contributes to dignity and self-sufficiency. The status of those awaiting statelessness determination must reflect applicable human rights such as, assistance to meet basic needs.	Applicants for stateless status do not normally have permission to work if they have no other permission to stay in the country. People allowed 'immigration bail' (formerly 'temporary admission') are normally subject to conditions prohibiting employment. Applicants who have been refused asylum and who are (or are likely to imminently become) destitute are eligible for very basic financial support and accommodation pursuant to s4(2) of the Immigration and Asylum Act 1999. However, to access this, they must repeatedly prove that they are making efforts to leave the UK or that failure to provide support would result in breach of rights under the European Convention on Human Rights (and/or meet other requirements). Other applicants (who have not previously claimed asylum) are generally not eligible for support. On 15 January 2018, a right to obtain accommodation when leaving immigration detention was replaced by a power to provide accommodation in 'exceptional circumstances.' The procedure to access that support was introduced in early 2019. Some people have been released from detention to street homelessness. The legality of the policy was successfully challenged, on ground that it is was 'systematically unfair' in a judicial review: Humnyntskyi v SSHD. Social Services Departments may provide support where there may be a clear breach of Art 8 ECHR rights, e.g. where children are involved.  The UNHCR audit of December 2020 recommended that applicants in the statelessness procedure should have the same access to social assistance as asylum seekers, instead of the s4 hardship support which is only available to former asylum seekers. In its response the Home Office merely re-iterated the existing law without engaging in any reasoning.	Immigration Act 1971, Schedule 2, Part 1, paras. 21 & 22: http://www.legislation.gov.uk/ukpga/1971/77/schedule/2/part/I/crossheading/temporary-admission-or-release-of-persons-liable-to-detention  Immigration Act 2016, Schedule 10: https://www.legislation.gov.uk/ukpga/2016/19/schedule/10  Immigration Bail UKVI guidance: https://assets.publishing.service.gov.uk/government/uploads/system/uploads/attachment data/file/1084425/Immigration bail.pdf  Immigration and Asylum Act 1999, Section 4(2): http://www.legislation.gov.uk/ukpga/1999/33/section/84  Immigration Act 2016, Part 5, Schedules 10, 11 & 12: http://www.legislation.gov.uk/ukpga/2016/19/contents  Asylum Support Appeals Project, Section 4 Support, Factsheet 2 April 2016: http://www.asaproject.org/uploads/Factsheet-2-section-4-support.pdf Bail for Immigration Detainees (BID), Briefing on post detention accommodation, June 2018, available at: https://www.biduk.org/resources/category/Briefings  R (Humnyntskyi & Ors) v Secretary of State for the Home Department [2020] EWHC 1912 https://www.bailii.org/ew/cases/EWH C/Admin/2020/1912.html  'Statelessness Determination in the UK: A UNHCR audit of the Home Office approach to decision-making in the

approach to decision-making in the

SDS.7.c		Do applicants for stateless status face a risk of detention?	UNHCR, Handbook on Protection (2014): Routine detention of individuals seeking protection on the grounds of statelessness is arbitrary. Detention is a measure of last resort and can only be justified where other less invasive or coercive measures have been considered and found insufficient to safeguard the lawful governmental objective pursued by	Yes. See Detention section (DET).	Statelessness Determination Procedure,' 2020: https://www.unhcr.org/uk/publication s/legal/5fd893304/stateless- determination-in-the- uk.html?query=statelessness%20deter mination Home Office response to UNHCR's Statelessness Determination report, Response 32: https://www.unhcr.org/5fd8957c4 Immigration Act 1971, Schedule 2: http://www.legislation.gov.uk/ukpga/ 1971/77/schedule/2 Schedule 10, Immigration Act 2016: https://www.legislation.gov.uk/ukpga/ 2016/19/schedule/10
SDS.8.a	Appeals (Group 1)	Is there an automatic right of appeal?	detention.  UNHCR, Handbook on Protection (2014): An effective right to appeal against a negative first instance decision is an essential safeguard in an SDP.	No. There are two options: administrative review (internal Home Office review to address 'caseworking errors') or a judicial review (judicial proceeding to review lawfulness of a decision taken by a public body against which there is no right of appeal). Following criticism of the Statelessness Team issuing near-identical decisions following an upheld Administrative Review, the team has committed to sending the second decision to a new caseworker and it being reviewed by a senior caseworker. The Administrative Review team give no substantive written reasons and it has not been clear whether any reasons have been made available to the casework team remaking the decision.  Representatives have argued that a refusal of statelessness leave is a human rights matter but that argument has failed in a similar case ( 2021] EWCA Civ 1500, [2021] WLR(D) 526).  The UNHCR audit of December 2020 recommended a full statutory appeal against a refusal of a residence permit. The Home Office response was merely to re-iterate the existing legal position. The UNHCR audit also noted: 'In 14 cases of the 31 stateless leave applications refused, the applicant was not notified of the option for an AR in their refusal letter.' The Home Office has amended its standard refusal template to include information about the ability to challenge the refusal using the Administrative Review procedure (Section 7.6, p. 64).	UK Government, Immigration Rules Appendix AR: administrative review: https://www.gov.uk/guidance/immigration-rules/immigration-rules-appendix-ar-administrative-review  Courts and Tribunals Judiciary, Judicial Review: https://www.judiciary.gov.uk/you-and-the-judiciary/judicial-review/  'UK Visas and Immigration, 'Stateless Leave' v 3.0 published 30 Oct 2019, page 26, at: https://www.gov.uk/government/publications/stateless-guidance  Nationality, Immigration and Asylum Act 2002, Section 82 (1)(b): https://www.legislation.gov.uk/ukpga/2002/41/contents  Upper Tribunal case of MY v SSHD: MY (refusal of human rights claim: Pakistan) [2020] UKUT 89 (IAC) (27 February 2020) URL: http://www.bailii.org/uk/cases/UKUT/IAC/2020/89.html and 2021] EWCA Civ 1500, [2021] WLR(D) 526 URL; https://www.bailii.org/ew/cases/EWC A/Civ/2021/1500.html At 12.12.2021, awaiting permission for the CA to hear JR on legality of 'one form' policy (correspondence to Judith Carter from counsel for the Appellant).  'Statelessness Determination in the UK: A UNHCR audit of the Home Office approach to decision-making in the Statelessness Determination in the UK: A UNHCR audit of the Home Office approach to decision-making in the Statelessness Determination report, legal/5fd893304/stateless-determination-in-the-uk.html?query=statelessness%20determination Home Office response to UNHCR's Statelessness Determination report, Response 35: https://www.unhcr.org/5fd8957c4
SDS.8.b		Is legal aid available for appeals?	UNHCR, Handbook on Protection (2014): The applicant should have access to legal counsel and, where free legal assistance is available, it should be offered to applicants without financial means. ENS (2013): Applicants should have access to legal counsel both at first instance and on appeal.	There is no right of appeal. Legal aid for a request for administrative review of a decision is available in Scotland and Northern Ireland, and in England and Wales through the Exceptional Case Funding system See SDS.6.a. Legal aid is available for most judicial review proceedings. In England and Wales, legal aid for judicial review is restricted in immigration cases where a court or tribunal has considered the same, or substantially the same, matter; the most recent court or tribunal to consider the issue determined the case against the individual; and that determination took place one year or less prior to the date of the application for legal	Legal Aid Sentencing and Punishment of Offenders Act 2012, Section 10 & Schedule 1: http://www.legislation.gov.uk/ukpga/2012/10/contents (England & Wales)  Public Law Project, 'How to get Exceptional Case Funding for immigration cases': https://publiclawproject.org.uk/wp-content/uploads/2018/07/PLP-ECF-Immigration-Guide.pdf

				aid; or if the individual seeks judicial review of	
				removal directions which were made within one year or less of the most recent of the following: (i) a decision to remove the individual from the UK; (ii) the refusal of leave to appeal against that decision; or (iii) the	
				determination or withdrawal of an appeal against that decision. All legal aid is subject to a means and merits and cost/benefit test.	
SDS.8.c		Is there a fee for the appeal application?	UNHCR, Handbook on Protection (2014): An effective right to appeal against a negative first instance decision is an essential safeguard.	The administrative review is exempt from a fee because the application under Part 14 of the Rules, does not require a fee. Immigration Tribunal fees are common throughout the UK, but court fees are a matter for each UK jurisdiction. Judicial review fees are covered if judicial review is funded through legal aid. Applications can be made for a fee waiver. In England and Wales, the fees for judicial review are: Initial permission application - £154; Request for oral reconsideration - £385; Permission to proceed - £385) (if £385 has already been paid) or £770. In the Scottish Court of Session, the fee to issue a writ (including for judicial review) is £307 and applicants must pay £205 for every half hour of court hearing within operating hours before a single judge.	Ist of fees applicable in the Civil and Family Courts (from September 2021) EX50A HMCTS: https://assets.publishing.service.gov.uk/government/uploads/system/uploads/attachment_data/file/806195/t613-eng.pdf  Home Office, Fee waiver: Human Rights-Based and other specified applications, Version 5.0, 5 March 2021: https://www.gov.uk/government/publications/chapter-1a-applications-forfee-waiver-and-refunds  Scottish Courts and Tribunals, Court of Session Fees, https://www.scotcourts.gov.uk/rules-and-practice/fees/court-of-session-fees  Colin Yeo, Fees for Upper Tribunal judicial review applications rise again, Freemovement, 25 July 2016: https://www.freemovement.org.uk/fees-upper-tribunal-judicial-review-applications/
SDS.9.a	Stateless status (Group 1)	Does recognition of statelessness result immediately in automatic permission to stay/legal status? If not, please describe any additional requirements, admissibility criteria, grounds for refusal or other steps required to access protection.	UNHCR, Handbook on Protection (2014): The status granted to a stateless person in a State Party must reflect international standards. Although the 1954 Convention does not explicitly require States to grant a person determined to be stateless a right of residence, granting such permission would fulfil the object and purpose of the treaty.	Not automatically. A person who claims that they are stateless may apply for leave to remain (residence status) under Part 14 of the Immigration Rules.  The UK may refuse to recognise a person as stateless where they fall under the Exclusion clauses, which as re-worded in the Immigration Rules do not fully mirror the 1954 Convention, in particular at para. 402(b). See SDS.1.a.  The applicant must comply with certain conditions in addition to the recognition of the fact of statelessness. Persons who will not be granted permission to stay in the UK include, but are not limited to: persons who have not evidenced to the standard of balance of probabilities that they have taken reasonable steps to facilitate admission to their country of former habitual residence or any other country and have been unable to secure the right of admission, and persons against whom there is a deportation order (often, but not always relating to criminal history; in some cases, minor crimes such as working without permission). The revised rules of April 2019 require evidence that a person has 'has sought and failed to obtain or re-establish their nationality with the appropriate authorities of the relevant country.'  Parents of children who are stateless must evidence an attempt and failure to register them with the competent authority of the relevant state before a residence permit will be granted to the child (para 403(f)). Those who are found to be stateless and inadmissible elsewhere, but who are refused a residence status for e.g. reasons of criminality, may be granted Discretionary Leave, following the November 2019 Stateless Leave guidance.  A recommendation by UNHCR to draft	Immigration Rules, Part 14: stateless persons, paras. 402, 403 & 404: https://www.gov.uk/guidance/immigr ation-rules/immigration-rules-part-14-stateless-persons  Immigration Rules, Part 9: General grounds for refusal: https://www.gov.uk/guidance/immigr ation-rules/immigration-rules-part-9-grounds-for-refusal  Public Interest Law Centre: https://www.pilc.org.uk/news/story/new-info-sheet-on-changes-to-immigration-rules/  'UK Visas and Immigration, 'Stateless Leave' v 3.0 published 30 Oct 2019, pages 9-11 and 23-24, at: https://www.gov.uk/government/publications/stateless-guidance  Grant of Discretionary Leave made in January 2021 to a person refused leave to remain on grounds of criminal conviction.  'Statelessness Determination in the UK: A UNHCR audit of the Home Office approach to decision-making in the Statelessness Determination Procedure, '2020: https://www.unhcr.org/uk/publication s/legal/5fd893304/stateless-determination-in-the-uk.html?query=statelessness%20determination Home Office response to UNHCR's Statelessness Determination report, Response 25: https://www.unhcr.org/5fd8957c4  Grounds for refusal – rough sleeping in the UK Version 2.0 of10 November
				'admissibility' criteria according to para 154 of the UNHCR Handbook was rejected, and a re- drafted para 403(c) was introduced on 1 December 2020. The same general grounds of refusal apply to statelessness applications as	https://assets.publishing.service.gov.uk/government/uploads/system/uploads/attachment data/file/1033950/Roughsleeping.pdf

SDS.9.b	How long is initial status granted for and is it renewable?	UNHCR, Handbook on Protection (2014): It is recommended that States grant recognised stateless people a residence permit valid for at least two years, although longer permits, such as five years, are preferable in the interests of stability. Permits should be renewable.	for most other general immigration (not 'protection') categories. An additional discretionary ground for refusal or cancellation of permission to stay was introduced on 1 Dec 2020: 9.21.1. Permission to stay may be refused where the decision maker is satisfied that a person has been rough sleeping in the UK and has repeatedly refused offers of suitable support and has engaged in persistent anti-social behaviour 'The first version of this Rule was challenged so the Home Office amended the Rule and issued revised guidance.  All grants of statelessness residence permits under the Immigration Rules on renewal or first application, made since 6 April 2019, have been for 60 months. An application may be made for permanent residence ('indefinite leave to remain') by a person who has had leave to remain as a stateless person for a period of 5 years. From May 2013 to April 2016 there were two separate grants of 30 months to make up the 5-year period.	Public Interest Law Centre report used to challenge the rule change on rough sleeping introduced on 1 December 2020: <a href="https://www.pilc.org.uk/wp-content/uploads/2021/06/SLF-report-v2-with-appendices.pdf">https://www.pilc.org.uk/wp-content/uploads/2021/06/SLF-report-v2-with-appendices.pdf</a> . This includes an appendix on the likely effect of applying the rule to residence permit applications by stateless persons.  Immigration Rules, Part 14: stateless persons, para. 405: <a href="https://www.gov.uk/guidance/immigration-rules/immigration-rules-part-14-stateless-persons">https://www.gov.uk/guidance/immigration-rules/immigration-rules-part-14-stateless-persons</a> UK Government, Changes to the Immigration Rules, 7 March 2019: <a href="https://www.gov.uk/government/news/changes-to-the-immigration-rules3">https://www.gov.uk/government/news/changes-to-the-immigration-rules3</a>
SDS.9.c	Is a travel document issued to people recognised as stateless?	1954 Convention: Article 28.	Stateless persons may apply for a Stateless Person's Travel Document. This is not issued automatically upon being granted leave to remain in the UK as a stateless person. The cost is the same as for a British passport. A stateless person can be issued a Stateless Person's Travel Document even if they have not been granted leave to remain as a stateless person. In practice, this may sometimes be difficult because Home Office online guidance incorrectly states that an applicant for a travel document must have been granted leave to remain as a stateless person. The guidance to the application form itself is correct and does not state that there is any limitation on the type of lawful residence.	'UK Visas and Immigration, 'Stateless Leave' v 3.0 published 30 Oct 2019, page 29, at: https://www.gov.uk/government/publications/stateless-guidance  UK Government, Guidance, Apply for a Home Office travel document: https://www.gov.uk/apply-home-office-travel-document  Application form TD112 (with correct information): https://assets.publishing.service.gov.uk/government/uploads/system/uploads/attachment data/file/693183/TD112  BRP Guidance Notes 04 2018.pdf  Sarah Woodhouse and Judith Carter, 2016, Statelessness and Applications for Leave to Remain: A Best Practice Guide, Immigration Law Practitioners' Association and University of Liverpool Law Clinic, Part C.26: http://www.ilpa.org.uk/resource/3262  O/statelessness-and-applications-for-leave-to-remain-a-best-practice-guide-dr-sarah-woodhouse-and-judi  Migrants Resource Centre, Liverpool Law Clinic, ENS & ISI, Joint Submission to the Human Rights Council at the 27th Session of the Universal Periodic Review, Sept 2016, para. 16 & footnote 55: ISI-MRC-LLC-ENS-UK-UPR-Submission-Session-27-2016.pdf (statelessness.eu)
SDS.9.d	Do people recognised as stateless have a right to family reunification?	UNHCR, Handbook on Protection (2014): Although the 1954 Convention does not address family unity, States parties are nevertheless encouraged to facilitate the reunification of those with recognised stateless status in their territory with their spouses and dependents.	Eligible family members may be granted leave to enter or remain in the UK for the same period as the main applicant. Eligible family members include: (a) spouse; (b) civil partner; (c) unmarried partner with whom they have lived in a subsisting relationship akin to marriage or a civil partnership for two years or more; (d) child under 18 years of age who: (i) is not leading an independent life; (ii) is not married or a civil partner; and (iii) has not formed an independent family unit. The family members may renew their leave to remain and obtain permanent residence after five years' lawful residence. A child who reaches 18 during the five-year period may cease to be eligible for further leave as a dependent family member.  Family members present in the UK with the main applicant should be included in the application form and it is now possible for them to state whether they are also requesting a grant of residence permit. If they wish to have an independent determination of status, they should make a separate application. The Home Office has indicated that it may amend the family reunion rules to	Immigration Rules, Part 14: stateless persons, paras 410-416: https://www.gov.uk/guidance/immigration-rules/immigration-rules-part-14-stateless-persons  Briefing: the new Home Office policy on statelessness, 2.12.2019, by Cynthia Orchard of Consonant: https://www.freemovement.org.uk/statelessness-guidance-2019/

			align them with the (tougher) refugee family reunion requirements, in autumn 2022.	
SDS.9.e	On what grounds (if any) may residence status granted to stateless people be revoked?	UNHCR, Handbook on Protection (2014): If an individual recognised as stateless subsequently acquires or reacquires the nationality of another State, they will cease to be stateless under the 1954 Convention. This may justify the cancellation of a residence permit on the basis of statelessness, although proportionality considerations under international human rights law, such as the right to a private and family life should be taken into account.	A period of limited leave can be curtailed "where the stateless person is a danger to the security or public order of the United Kingdom or where leave would be curtailed pursuant to Part 9 of these Rules." Part 9f contains broad grounds on which leave could be curtailed, including but not limited to: false representations, failure to disclose a material fact; undesirability; no longer stateless; commission of criminal offences. There is an equivalent provision for family members. The 2019 guidance includes a section on consideration of applications for permanent residence ('indefinite leave to remain'), stating that it should be granted unless "clear evidence comes to light" that the person is no longer stateless, or is admissible elsewhere, the application will be refused. The other grounds of refusal of course continue to apply. See SDS.9.a for general grounds on grant and cancellation.	Immigration Rules, Part 14: stateless persons, para. 414: https://www.gov.uk/guidance/immigration-rules/immigration-rules-part-14-stateless-persons  Immigration Rules, Part 9: grounds for refusal, para.9.21 read with 9.23: https://www.gov.uk/guidance/immigration-rules/immigration-rules-part-9-grounds-for-refusal  'UK Visas and Immigration, 'Stateless Leave' v 3.0 published 30 Oct 2019, page 27, at: https://www.gov.uk/government/publications/stateless-guidance
SDS.9.f	Do people granted stateless status have permission to work?	1954 Convention: Article 17 UNHCR, Handbook on Protection (2014): The right to work must accompany a residence permit.	Yes.	Conditions on leave are imposed under the Immigration Act 1971, Section 3(1)(c): http://www.legislation.gov.uk/ukpga/1971/77/section/3
SDS.9.g	Do people granted stateless status have access to primary, secondary, and higher education?	1954 Convention: Article 22	Yes, children in school by the age of 16 are not in practice asked to evidence their immigration status and an attempt to require schools to collect and share nationality data with central government was given up after two years, though some schools have probably still not amended their data collection forms to reflect the reverse in policy.  In England and Wales people with statelessness leave must comply with residence conditions to access student loans and be treated as 'home' students. Stateless students in England have been included as eligible for student loans since August 2018. In Wales, people with statelessness leave must meet a three-year residency requirement before starting a higher education course. In Scotland, amendments to the regulations introduced in 2018 extend entitlement to stateless people and their families to access student funding and restrict the level of fees they may be charged for access to higher education.	Education Act 1996, Sec. 6, Sec. 13(1) & 14(1): http://www.legislation.gov.uk/ukpga/ 1996/56/contents (see subsequent amendments to sections in notes) (England & Wales)  Against Borders for Children: https://www.schoolsabc.net/2018/04/ we-won/  Author experience as parent asking local school to change data collection forms in 2020  The Education (Student Fees, Awards and Support) Regulations SI 2018 No 137, Part 4, Reg 17: http://www.legislation.gov.uk/uksi/20 18/137/regulation/17/made#regulatio n-17-b (England & Wales)  UK Government, Student Finance: https://www.gov.uk/student- finance/who-qualifies?step-by-step- nav=18045f76-ac04-41b7-b147- 5687d8fbb64a  Student Finance Wales: https://www.studentfinancewales.co. uk/undergraduate-students/new- students.aspx  The Education (Student Loans for Tuition Fees) (Scotland) Regulations 2006: http://www.legislation.gov.uk/ssi/200 6/333/contents/made The Education (Fees and Student Support) (Miscellaneous Amendments) (Scotland) Regulations 2018: http://www.legislation.gov.uk/ssi/201 8/171/pdfs/ssi 20180171 en.pdf  The Education (Student Support) (Wales) Regulations 2015: http://www.legislation.gov.uk/wsi/201 5/54/contents/made  Northern Ireland (Education (Student Support) (No.2) Regulations (Northern Ireland) 2009: http://www.legislation.gov.uk/nisr/20 09/373/contents/made

SDS.9.h

Do people granted stateless status have access to social security and healthcare?

1954 Convention: Articles 23 & 24 UNHCR, Handbook on Protection (2014): The right to work, access to healthcare and social assistance, as well as a travel document must accompany a residence permit.

Persons with stateless status are eligible for most social security entitlements. The procedure for creating a biometric residence permit for stateless persons now includes a National Insurance Number, which has facilitated speedier access to social assistance following the grant of residence status.

In England, from August 2020, a person with statelessness leave as the primary applicant (so not family members with statelessness leave as dependents) are eligible for public housing under the homelessness regulations subject to the common eligibility criteria. In the explanatory note to the amending regulation notes: 'This change will align our eligibility rules with those for access to welfare benefit, as well as assist to meet the requirements of the 1954 Convention'. In Wales, stateless persons have been able to access homelessness assistance and housing since 2014. In Northern Ireland, the housing legislation does not exclude stateless persons. Stateless people are not specifically referenced in Northern Ireland's healthcare legislation and so could be liable for charges or not be able to access care, but this may depend on whether they are considered 'ordinarily resident'. Scottish Government guidance explicitly exempts stateless people from charging for healthcare.

People with leave to remain under Part 14 are not explicitly exempt from charging by the NHS in England and Wales, but practice is patchy. In practice, we do not know of cases where persons with leave to remain under Part 14 are charged or refused treatment. They may be being treated under the guidance which states that there is an 'exemption' for people who do not need to pay for NHS services as part of their visa application, as is the case for Part 14 applicants. However, some remain liable for charges incurred before they applied for leave under Part 14.

Guidance on implementing the overseas visitor charging regulations says: "People who have immigration permission to be in the UK and have paid the surcharge (or who are exempt from paying it (except where the exemption is because they are visiting the UK for a short period) or in respect of whom it has been waived or who have been refunded the payment because they are working in health or social care, or are the dependent of someone working in health or social care), are generally entitled to relevant services on the same basis as a person ordinarily resident in the UK."

A person with leave to remain under Part 14 is not included in the Criminal Injuries Compensation Scheme. This is a UK wide scheme.

Stateless people are not eligible for integration loans (in contrast to those granted refugee status or subsidiary protection).

Email from Stephen Knafler, QC, to Cynthia Orchard, 20 June 2017.

Housing Act 1996 Parts 6 & 7, SS 160ZA & 185:

https://www.legislation.gov.uk/ukpga/ 1996/52/part/VII (England & Wales)

Allocation of Housing and Homeless (Eligibility) (England) Regulations 2006: http://www.legislation.gov.uk/uksi/20 06/1294/contents/made, amended by Allocation of Housing and Homelessness (Eligibility) (England) Regulations 2020: http://www.legislation.gov.uk/uksi/20 20/667/contents/made

See also: The Persons Subject to Immigration Control (Housing Authority Accommodation and Homelessness) (Amendment) Order

https://www.legislation.gov.uk/uksi/2 020/825/made

Immigration and Asylum Act 1999, Section 118:

http://www.legislation.gov.uk/ukpga/ 1999/33/section/84

The Allocation of Housing and Homelessness (Eligibility) (Wales) Regulations 2014, No 2603, Reg 3(b): https://www.legislation.gov.uk/wsi/20 14/2603/regulation/3/made

The Allocation of Housing and Homelessness (Eligibility) Regulations (Northern Ireland) 2006, Parts 3 & 4: https://www.legislation.gov.uk/ukpga/1996/52/introduction

The National Health Service (Charges to Overseas Visitors) Regulations 2015: http://www.legislation.gov.uk/uksi/20 15/238/made (England and Wales) (this version does not include later 2017 and 2020 amendments)

Guidance on implementing the overseas visitor charging regulations November 2021:

https://assets.publishing.service.gov.u k/government/uploads/system/upload s/attachment data/file/1029984/guid ance-on-implementing-the-overseas-visitor-charging-regulations.pdf
See Para 8. Note that the Regulations on this subject have been amended but the government legislation website does not contain all the amendments and the best source of information appears to be this guidance

The Scottish Government, Healthcare Policy and Strategy Directorate, Overseas Visitors' Liability To Pay Charges For NHS Care And Services, p.16:

http://www.sehd.scot.nhs.uk/mels/CE L2010 09.pdf

Statutory Rules of Northern Ireland, No. 27, Health and Personal Social Services, Provision of Health Services to Persons Not Ordinarily Resident Regulations (Northern Ireland) 2015: http://www.legislation.gov.uk/nisr/20 15/27/made

NHS visitor and migrant cost recovery programme:

https://www.gov.uk/government/collections/nhs-visitor-and-migrant-cost-recovery-programme

Are stateless people allowed to vote in local	1954 Convention: Article 7, States shall accord to stateless persons at least the	Whether the UK complies with Article 7 of the 1954 Convention is now unclear, since	The Criminal Injuries Compensation Scheme 2012: https://assets.publishing.service.gov.u k/government/uploads/system/upload s/attachment_data/file/808343/crimin al-injuries-compensation-scheme- 2012.pdf  Sarah Woodhouse and Judith Carter, 2016, Statelessness and Applications for Leave to Remain: A Best Practice Guide, Immigration Law Practitioners' Association and University of Liverpool Law Clinic, Part C.23.d: http://www.ilpa.org.uk/resource/3262 O/statelessness-and-applications-for- leave-to-remain-a-best-practice-guide- dr-sarah-woodhouse-and-judi  Migrants Resource Centre, Liverpool Law Clinic, ENS & ISI, Joint Submission to the Human Rights Council at the 27 <sup>th</sup> Session of the Universal Periodic Review, Sept 2016, Part IV & Rec. IV.B: https://www.statelessness.eu/updates /publication/joint-submission-human- rights-council-27th-session-universal- periodic-review-0  UK Government, Refugee Integration Loan: https://www.gov.uk/refugee- integration-loan  Eligibility: Representation of the People Act 1983 as amended, Part 1:
and/or national elections? If yes, are there any additional requirements for stateless people to vote (e.g. permanent residence, identification documents, etc.)? [Section complete, proceed to DET]	same treatment as is accorded to foreign nationals.	'foreign nationals' with a right to reside may vote in some elections in some parts of the UK. None may vote in General Elections for the UK Parliament. The minimum age to vote is 18, unless it is a local election in Scotland or Wales, when it is 16. In England and Northern Ireland stateless persons may not register to vote, regardless of their immigration status. In Scotland, 'foreign' nationals (that is, not EEA nationals nor Commonwealth citizens) who have a residence permit, or who do not need one, may vote in local and Scottish parliamentary elections. In Wales, the same 'qualifying' foreign citizens may register to vote in Welsh parliamentary elections. Guidance in the online registration process for residents of England says: 'We may need additional evidence about your nationality or we may check your nationality or immigration status against government records. If you have more than one nationality, please include them all.' No documents have to be presented at the point of applying for registration. There is a free text box to provide an explanation if you do not know your date of birth, nationality or National Insurance number (social security identification number). In that case, the guidance says that the applicant will have to 'send your identity documents through the post'. The ID will be a Biometric Residence Permit (BRP) or other evidence that the applicant does not need permission to reside in the country (of the United Kingdom) concerned. The online form has a dropdown option for nationality. That does not include either 'stateless' or 'officially stateless'. ('Officially stateless' is in the list of nationalities on UKVI immigration application online forms). If the applicant can provide full details then a declaration is sufficient, without proof. It is a criminal offence to make a false declaration. The penalty is a [level 5] fine or 6-month imprisonment in Scotland and Northern Ireland, or 51 weeks in England and Wales.	https://www.legislation.gov.uk/ukpga/1983/2/2020-09-22  Online registration, nationality guidance: https://www.gov.uk/register-to-vote [accessed 12 December 2021]  Penalties: Representation of the People Act, s13 (as amended) https://www.legislation.gov.uk/ukpga/1983/2/section/13D/2020-09-22  The government website containing this legislation has a large number of amendments not yet incorporated into the published text.

### Detention

Item	Subtheme	Question	International Norms & Good Practice	Answer	Source
DET.1.a	Immigration detention	Please provide a brief overview of whether immigration detention powers are provided for in law and applied in practice, and whether alternatives to detention are considered.  Please provide the legal source(s) and, if available, refer to other publications and sources of information about the law, policy, and practice on immigration detention.	ICCPR: Article 9 ECHR: Article 5 EU Return Directive: Article 15 UNHCR, Handbook on Protection (2014): Detention is a measure of last resort and can only be justified where other less invasive or coercive measures have been considered and found insufficient. UN General Assembly (2009): Calls upon all States to adopt alternative measures to detention. HRC, Report of the Special Rapporteur (2012): The obligation to always consider alternatives before resorting to detention should be established by law. International Detention Coalition (2015): Immigration detention should be used only as a last resort in exceptional cases after all other options have been shown to be inadequate in the individual case.	Part 3 of the Immigration Act 2016 amends the 1971 Act in respect to powers of Immigration Officers to examine, detain and enforce removal, and introduces limitations on the detention of vulnerable people and pregnant women. There is no published policy regarding the detention or removal of stateless persons as a particular category of detained persons.  Detention is permitted in law in order to ascertain whether a person has a right to enter or remain in the UK and pending a decision whether to grant leave to enter; if leave to remain has been suspended - pending a decision whether to cancel leave; where there are 'reasonable grounds' for suspecting a person may be issued removal directions or when such directions have been made; or pending a decision to make a deportation order or when a deportation order has been made. Detention is also permitted if the person is liable to arrest. In accordance with Hardial Singh principles, detention must be for a reasonable period, and the government must exercise diligence and expedition in seeking to remove the detainee, and detention must end if removal will not occur within a reasonable time.  There are various alternatives to detention, and these are required to be considered prior to detention; however, in practice, they often are not considered adequately. There is no time limit on either detention or alternatives to detention.	Immigration Act 1971, Schedule 2, 16(1), (1A) or (2) (detention of persons liable to examination or removal); Schedule 3, para. 2(1), (2) or (3) (detention pending deportation): https://www.legislation.gov.uk/ukpga/1971/77/contents  Immigration Act 2016, Part 3: http://www.legislation.gov.uk/ukpga/2016/19/part/3?view=extent  Nationality, Immigration and Asylum Act 2002, Section 62 (detention of persons liable to examination or removal): https://www.legislation.gov.uk/ukpga/2002/41/contents  UK Borders Act 2007, Section 36(1) (detention pending deportation): https://www.legislation.gov.uk/ukpga/2007/30/contents  R v. Governor of Durham Prison, Ex parte Hardial ardiSingh, [1984] 1 All ER 983, [1984] 1 WLR 704, [1983] Imm AR 198, United Kingdom: High Court (England and Wales), 13 December 1983: http://www.bailii.org/ew/cases/EWHC/QB/1983/1.html  Detention Action Briefings, various: https://detentionaction.org.uk/types/briefings/  The Transfer for Determination of an Application for International Protection (Detention) (Significant Risk of Absconding Criteria) Regulations 2017: http://www.legislation.gov.uk/uksi/20 17/405/pdfs/uksi 20170405 en.pdf  Email from Pierre Makhlouf, Assistant Director, Bail for Immigration Detainees to Cynthia Orchard, 18 May 2017.
DET.1.b		Does a proposed country of removal need to be identified before a person is detained for removal? Please describe the situation in law and in practice.	ICCPR: Repeated attempts to expel a person to a country that refuses to admit them could amount to inhuman or degrading treatment (Article 7).  ECtHR, Auad v. Bulgaria (2011): In cases detention with a view to deportation, lack of clarity as to the destination country could hamper effective control of the authorities' diligence in handling the deportation.  EU Return Directive: Any detention shall only be maintained as long as removal arrangements are in progress and executed with due diligence.	There is nothing in law that states a country must be identified before a person is detained for the purpose of removal. But not naming a country raises the obvious point that removal may not be imminent. The fact that removal cannot be said to be imminent (normally defined as within four weeks where the person does not have a criminal record (see Home Office policy, Detention: General Instructions, page 16) may render detention unlawful. Since nationality and whether or not another state will accept a person if they are removed or deported can be matters of dispute, the Home Office may try to justify detention for the purpose of removal or deportation on the basis that it needs to undertake enquiries into these issues. It may claim that suspected lack of cooperation or obfuscation is evidence that the deportee or person facing removal may abscond if released. The Detention: General Instructions explicitly states: 'where the FNO [Foreign National Offender] is frustrating removal by not co-operating with the documentation process, and where that is a significant barrier to removal, these are factors weighing strongly against release.' The question of removability is therefore paramount in a detention case and may be more easily established than the possibly more complex question of whether or not the detained person is stateless. If no country is identified within removal directions, it is essential that	Email from Pierre Makhlouf, Assistant Director, Bail for Immigration Detainees, to Cynthia Orchard, 18 May 2017.  UK Government Home Office, Detention: General Instructions: https://assets.publishing.service.gov.u k/government/uploads/system/upload s/attachment data/file/992285/deten tion-general-instructions-v1.0.pdf  UK Government Home Office, Returns Directorate, Detention Services Order 03/2014, Service of Removal Directions: https://www.gov.uk/government/uplo ads/system/uploads/attachment_data /file/510261/DSO_03- 2014 Service of Removal Directions. pdf Also see various policies under the heading 'Returns Preparation': https://www.gov.uk/government/publ ications/returns-preparation  Bail Guidance for Immigration Judges, listing criteria relevant to a decision on bail, para. 36: https://www.judiciary.uk/wp- content/uploads/2018/05/bail- guidance-2018-final.pdf

				the detained person or their representative asks the Home Office to confirm: to which country it intends to remove; the basis upon which it is felt that the person can be removed to that country; and the steps that it is taking to enable the person to be removed. If no country is identified or if the results of Home Office enquiries suggest that removal is not imminent, then detention may be unlawful. Bail Guidance for Judges states, "a person must not be granted immigration bail by the Tribunal without the consent of the Secretary of State if directions for the person's removal within 14 days are in force." However, "the judge must be satisfied that removal directions are in place for removal within the next 14 days and can expect to see evidence of those directions." The question of nationality itself, or statelessness is not explicitly mentioned in the criteria.	UK Government Home Office, Judicial Reviews & Injunctions (on the use of notification of a 'removal window' – persons awaiting a statelessness determination are not included in list of people not suitable for 'removal window' procedure): 21 April 2021: https://assets.publishing.service.gov.uk/government/uploads/system/uploads/attachment_data/file/979820/judicial-reviews-chapter-60-v21.0.pdf  Immigration Bail UKVI guidance: https://assets.publishing.service.gov.uk/government/uploads/system/uploads/attachment_data/file/1084425/Immigration_bail.pdf  Immigration Bail - Interim Guidance: https://assets.publishing.service.gov.uk/government/uploads/system/uploads/attachment_data/file/1000941/immigration-bail-interim-guidance-v2.0ext.pdf
DET.1.c		Is there a clear obligation on authorities to release a person when there is no reasonable prospect of removal?	EU Return Directive: When it appears that a reasonable prospect of removal no longer exists, detention ceases to be justified and the person concerned shall be released immediately.  UN Working Group on Arbitrary  Detention (2018): When the obstacle for identifying or removal of persons in an irregular situation from the territory is not attributable to them, the detainee must be released to avoid potentially indefinite detention from occurring, which would be arbitrary.  ECTHR, Auad v. Bulgaria (2011)	The UK is not subject to the EU Returns Directive. See DET.1.b above and related sources.	
DET.2.a	Identification of statelessness	Is statelessness juridically relevant in decisions to detain? Please describe how (risk of) statelessness is identified and whether referral to an SDP is possible from detention.	ECHR, Mikolenko v. Estonia (2009)  ECHR, Auad v. Bulgaria (2011)  ECHR, Mikolenko v. Estonia (2009):  Detention may only be justified as long as deportation proceedings are being conducted with due diligence.  UNHCR, Handbook on Protection (2014): Routine detention of individuals seeking protection on the grounds of statelessness is arbitrary.  Equal Rights Trust, Guidelines (2012): States must identify stateless persons within their territory or subject to their jurisdiction as a first step towards ensuring the protection of their human rights.  ICJ, Migration and International Human Rights Law (2014): The detention of stateless persons can never be justified when there is no active or realistic progress towards transfer to another State.	Statelessness is not sufficiently recognised as a juridically relevant fact in the UK. The UKVI Immigration bail guidance of July 2021; the 'Detention: General Instructions' of June 2021 do not mention statelessness. Statelessness could be raised at any point; it is normally raised by the person at risk of detention/detained. It should be a consideration when the decision to detain is taken and/or when reviewed (see above). The Home Office does not refer people to the SDP. A person could make an application for leave as a stateless person from detention. There is nothing in legislation which refers to statelessness in relation to lawfulness of detention. However, in accordance with the Hardial Singh principles the Government and courts are obliged to consider whether detention is reasonable and whether removal is possible; if not, detention is unlawful. In practice, the Government and courts do not adequately consider (risk of) statelessness in decisions to detain or to maintain detention. This area has been the subject of litigation e.g. in ML (Morocco) concerning a stateless man of Western Saharan origin, which was finally settled in June 2018 when the Home Office accepted it was unreasonable to approach the Western Sahara 'authorities' for a travel document.	ML (Morocco) v Secretary of State for the Home Department [2016] EWHC 2177 (Admin): http://www.bailii.org/ew/cases/EWHC /Admin/2016/2177.html  R v. Governor of Durham Prison, Ex parte Hardial Singh, [1984] 1 All ER 983, [1984] 1 WLR 704, [1983] Imm AR 198, United Kingdom: High Court (England and Wales), 13 December 1983: http://www.bailii.org/ew/cases/EWHC /QB/1983/1.html  Immigration Bail UKVI guidance: https://assets.publishing.service.gov.u k/government/uploads/system/upload s/attachment data/file/1084425/Immi gration_bail.pdf  UK Government Home Office, Enforcement Instructions and Guidance, Chapter 55, 55.3.2.4: https://www.gov.uk/government/publications/offender-management
DET.2.b		Is there a definition of vulnerability in law? If yes, does it explicitly include statelessness? If not, please note whether statelessness is considered to be a factor increasing vulnerability.	PICUM, Preventing and Addressing Vulnerabilities in Immigration Enforcement Policies (2021): Statelessness should be explicitly included in the definition of vulnerability. Vulnerability should always be determined and assessed on an individual basis.	There is a definition of 'adults at risk' for the purposes of detention in guidance, which specifies matters to be taken into account when determining whether a person would be particularly vulnerable to harm if they were detained, or if they remained in detention, and, if they were particularly vulnerable in those circumstances, whether they should be detained or should remain in detention. Statelessness is not referred to in the guidance.	Immigration Act 2016: Guidance on adults at risk in immigration detention, paras. 7 & 9: https://assets.publishing.service.gov.u k/government/uploads/system/uploads/attachment_data/file/987019/6.716 6_HO_FBIS_BN_OLeaflet_A4_FINAL _080321_WEB.pdf

		Are individual	ENS, Protecting Stateless Persons From Arbitrary Detention (2015):	Vulnerability assessments are required under	Detention Centre Rules 2001, Rule 35: http://www.legislation.gov.uk/en/uksi
		vulnerability assessments carried out	Arbitrary and disproportionately	the Detention Centre Rules 2001 and the Adults at Risk in Immigration Detention	/2001/238/contents/made
		before a decision to	lengthy detention can ensue when the	guidance May 2021 but in some cases are not	72001/230/Contents/made
		detain (or soon after)?	particular vulnerabilities of stateless	thorough and many 'vulnerable' persons are	UK Government Home Office, UK Visas
			people are not addressed.	detained. Stateless persons are not defined as	and Immigration and Immigration
			EU Return Directive: Article 16(3)	a vulnerable group. The Adults at Risk in	Enforcement, Adults at Risk in
			EU Return Handbook (2017): Attention	Immigration Detention guidance refers inter	Immigration Detention Statutory
			should be paid to the specific situation	alia to health status and there are criteria on	Guidance, v.7.0, 8 November 2021:
			of stateless persons. Council of the European Union,	severity of health problems, types of evidence being relied upon by the detainee, and the	https://assets.publishing.service.gov.uk/government/uploads/system/upload
			Guidelines to promote and protect the	Home Office also focuses on detainees'	s/attachment data/file/1031900/Adul
			enjoyment of all human rights by	immigration history and credibility when	ts at risk in immigration detention.
			LGBTI persons (2013): European	justifying continued detention despite	pdf
			entities should assess the situation of	vulnerability. The Home Office introduced in	
			LGBTI persons in detention.	2017 'case progression panels' and 'detention	Email from Pierre Makhlouf, Assistant
			PICUM, Preventing and Addressing	gatekeepers', both to protect against	Director, Bail for Immigration
			<u>Vulnerabilities in Immigration</u>	unlawful detention; in some cases, these	Detainees, to Cynthia Orchard, 18 May
			Enforcement Policies (2021): There should be a clear legal obligation to	gatekeepers have advised that detention is likely to be unlawful and a decision has taken	2017.
DET.2.c			screen and assess individuals'	this into account preventing detention. The	Personal communication from Jo
DE11.2.0			vulnerability before a decision to	Immigration Minister has stated that the	Bezzano of Liverpool Law Clinic to
			detain is taken and before individuals	gatekeepers "will ensure that there is no	Cynthia Orchard, July 2017.
			are placed into situations of	evidence of vulnerability which would be	
			deprivation or restriction of liberty.	exacerbated by detention, that return will	UK Parliament, Immigrants: Detainees:
				occur within a reasonable timeframe and	Written question – 71612, asked by Dr
				check that any proposed detention is lawful.	Sarah Wollaston on 21 April 2017;
				Separately, Case Progression Panels have	Answered by the Immigration Minister
				been introduced to review all cases within immigration detention by a peer-led panel."	Robert Goodwill on 26 April 2017: http://www.parliament.uk/business/p
				These panels focus on ensuring that there is	ublications/written-questions-
				progression toward return for all individuals	answers-statements/written-
				detained, and that detention remains lawful.	question/Commons/2017-04-
				The SDP also places an obligation on the	<u>21/71612</u>
				Home Office to make its own enquiries to	
				assist people in establishing their	
				statelessness. Failure to provide such assistance may support argument that the	
				Home Office is not acting with due diligence	
				and that continued detention has become	
				unlawful.	
		Are stateless people		Yes, see POP.2.a and POP.2.b and note in	ENS, 2016, Protecting Stateless
		detained in practice?		particular that some detainees are not	Persons from Arbitrary Detention in
				acknowledged to be stateless and therefore	the United Kingdom:
				official figures are flawed.	https://www.statelessness.eu/sites/www.statelessness.eu/files/ENS Detenti
					on Reports UK.pdf
					on_keports_ok.pur
DET.2.d					UK Government statistics are available
					here:
					https://www.gov.uk/government/stati
					stics (enter 'immigration' as the search
					term to find the latest and historical data. For detention figures, see
					'Detention Data Tables')
		Are there adequate	ICCPR: Article 9(4)	There is no maximum time period for	Liberty, Oppose Indefinite Detention:
		procedural safeguards in	ECHR: Article 5(4)	immigration detention. There have been	https://www.libertyhumanrights.org.u
		place for individuals in	EU Return Directive: Articles 12, 13	numerous and sustained attempts to	k/campaigning/end-indefinite-
1		immigration detention	and 15(5)	advocate for the introduction of a maximum	detention
1		(e.g. maximum period of	HRC, Report of the Working Group on	period of detention.	
		detention, decisions in	Arbitrary Detention (2010): A	At the time of detention, the Hama Office	UK Government Home Office,
		writing, regular periodic reviews, judicial	maximum period of detention must be established by law and upon expiry the	At the time of detention, the Home Office must serve detainees with Form IS91R, which	Detention and Temporary Release: https://www.gov.uk/government/publ
		oversight, legal aid,	detainee must be automatically	identifies reasons for detention, albeit in	ications/offender-management
		etc.)?	released.	'tickbox' form. In criminal cases, reasons for	
1			UNHCR, Detention Guidelines (2012):	detention are provided by letter (ICD 1913 or	UK Government Home Office,
			To guard against arbitrariness,	ICD 1913AD).	Enforcement Instructions and
			maximum periods of detention should	- · · · · · · · · · · · · · · · · · · ·	Guidance, Detention and Temporary
			be set in national law.	The Home Office reviews (internally) the need	Release:
DET.3.a	Procedural		<u>UNHCR, Handbook on Protection</u> (2014): Judicial oversight of detention	for immigration detention every 28 days; however, this is often a cursory review. The	https://www.gov.uk/government/publications/offender-management
DE1.3.8	safeguards		is always necessary and detained	Immigration Act 2016 introduces automatic	ications/offender-management
			individuals need to have access to	periodic bail hearings for people who have	Immigration Act 2016, Schedule 10,
			legal representation, including free	not had a bail hearing for four months. The	Section 61 & para. 11:
			counselling for those without means.	Government trialled an automatic bail	http://www.legislation.gov.uk/ukpga/
			UNGA, Body of Principles (1988):	hearing pilot for people who have not had a	2016/19/schedule/10/enacted
			Anyone who is arrested shall be	bail hearing for two months, 'but the results	
			informed at the time of the reason for	of this are not presently known and may have	UK Parliament, Immigration Bail:
			his arrest. Equal Rights Trust, Guidelines (2012):	been delayed because of the pandemic'. This provision does not apply to persons against	Written Question – HL6237, asked 21 March 2017, answered 3 April 2017:
1			Stateless detainees shall receive their	whom a deportation order has been made.	http://www.parliament.uk/business/p
1			order of detention in writing and in a	Bail hearings result in release of detainees in	ublications/written-questions-
			language they understand. To avoid	some cases however, delays in the Home	answers-statements/written-
			arbitrariness, detention should be	Office provision of addresses for those who	question/Lords/2017-03-21/HL6237
			subject to automatic, regular and	have nowhere else to go may make it difficult	
1			periodic review throughout the period	to secure release in practice. First-Tier	
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of detention, before a judicial body Tribunal judges may be reluctant to release a ENS, 2016, Protecting Stateless independent of the detaining person in some cases without a financial Persons from Arbitrary Detention in authorities. Detention should always supporter but not all detainees will have the United Kingdom, p.22: be for the shortest time possible. someone prepared to act as such and it is not https://www.statelessness.eu/sites/w ECtHR, Kim v. Russia (2014): The a requirement to obtain bail. The power to ww.statelessness.eu/files/ENS Detenti detain at the end of the process exists only on Reports UK.pdf purpose of Article 5(4) ECHR is to guarantee to persons who are where the person will be removed or detained the right to judicial deported within a reasonable time. Where it Immigration Bail UKVI guidance: supervision of the lawfulness of the is determined that a person will not be able https://assets.publishing.service.gov.u k/government/uploads/system/upload measure. to be removed within a reasonable time they s/attachment data/file/1084425/Immi should be released although in practice in some cases in which there is difficulty in gration bail.pdf effecting removal, persons remain in detention for months and even years (for Immigration Bail - Interim Guidance: example where it is argued that a person https://assets.publishing.service.gov.u presents a high risk of absconding or of k/government/uploads/system/upload offending). s/attachment\_data/file/1000941/immi gration-bail-interim-guidance-Detainees can apply for bail or sue for v2.0ext.pdf unlawful detention or bring a habeas corpus action. Legal Aid, Sentencing and Punishment There is free legal aid to challenge detention of Offenders Act 2012, Schedule 11: in all UK jurisdictions, but evidence suggests http://www.legislation.gov.uk/ukpga/ 2012/10/schedule/11 there are barriers to accessing adequate free legal assistance. Only a few law firms have contracts to provide free legal assistance in Immigration Act 2016, Schedule 10: detention centres, including to challenge http://www.legislation.gov.uk/ukpga/ detention. They can provide free legal advice 2016/19/schedule/10/enacted on asylum, trafficking and domestic violence cases but not on other immigration matters, Legal Aid, Sentencing and Punishment so statelessness leave applications are 'out of of Offenders Act 2012, Schedule 1, scope'. Over 70 law firms have legal aid para. 25: contracts to staff detention centre advice http://www.legislation.gov.uk/ukpga/ surgeries. The quality of the advice has been 2012/10/schedule/11 (England & criticised with Bail for Immigration Detainees Wales) reporting that only 25% of respondents Bail for Immigration Detainees (BIC), stated they received advice specifically about their case. Legal Advice Surveys: https://www.biduk.org/pages/106-BID intervened in the case of R (SM) v The bid-legal-advice-surveys Lord Chancellor in which the discriminatory impact for people seeking access to legal advice on asylum and immigration matters in Association of Visitors to Immigration prisons was challenged when compared to Detainees, Legal Advice: access to advice in Immigration Removal http://www.aviddetention.org.uk/imm Centres. In a judgment of 25 February 2021, igration-detention/are-youthe High Court found that lack of free advice detention/legal-advice for immigration detainees in prison is unlawful. As a result, on 1 November 2021 R (SM) v Lord Chancellor [2021] EWHC the Ministry of Justice introduced new 418 (Admin): provisions allowing people held under https://www.bailii.org/ew/cases/EWH C/Admin/2021/418.html immigration powers in prisons to receive advice from a legal aid lawyer without a Doughty Street Chambers, 25 February means or merits test being applied; lawyers 2021: are to be paid to travel to prisons; prisoners https://www.doughtystreet.co.uk/new are to be given funds to be able to pay for s/high-court-finds-lack-free-advicephone calls to find lawyers; prisoners are to immigration-detainees-prisonbe provided with written advice after they are unlawful Equal Rights Trust, Guidelines (2012): People are normally informed of how to Email from Pierre Makhlouf to Cynthia Are detainees provided with information on Detaining authorities are urged to access legal advice and their bail rights when Orchard, 18 May 2017. their rights, contact provide stateless detainees with a they are detained and certainly when they are issued with a Monthly Progress Report of UK Government Home Office, UK Visas details of legal advice handbook in a language and terms they understand, containing their detention. They are not normally and support providers, and Immigration, Information leaflet and guidance on how to information on all their rights and informed about statelessness procedures. for asylum applicants: People who apply for asylum are normally access an SDP? entitlements, contact details of https://www.gov.uk/government/publ organisations which are mandated to provided with a leaflet, which does not ications/information-leaflet-forinclude information about the Statelessness protect them, NGOs and visiting asylum-applications groups and advice on how to challenge Determination Procedure. The Home Office the legality of their detention and committed in March 2017 to add a paragraph Home Office meeting with civil society their treatment as detainees. about the possibility of applying to remain in organisations, 9 March 2017. the UK as a stateless person (though it has DET.3.b still not been included as of the time of writing). On 1 November 2021 changes were brought into effect by the Ministry of Justice allowing https://www.gov.uk/government/new people held under immigration powers to s/civil-news-immigration-and-asylumaccess 30 minutes of legal advice without a advice-in-prisons merits or means assessment; lawyers to be paid to travel to prisons; and all legal aid firms were to have their telephone numbers unbarred to allow prisoners to contact them. This policy is to allow people in prisons access to legal advice that is similar to that available to people held in IRCs who have access to 30

				minutes advice under the Duty Detention Advice Scheme. However concerns remain as to the cost of contacting lawyers and the duty of lawyers to actually take on meritorious cases once assessed as such.	
DET.3.c		Are there guidelines in place governing the process of redocumentation and ascertaining entitlement to nationality for the purpose of removal?	Equal Rights Trust, Guidelines (2012): The inability of a stateless person to cooperate with removal proceedings should not be treated as non-cooperation.  ENS, Protecting Stateless Persons From Arbitrary Detention (2015): The detaining state should have rules in place that govern the process of redocumentation and/ or ascertaining entitlement to nationality.	Home Office statelessness Guidance addresses this in very limited way. Home Office officials are required to make enquiries if an applicant has made reasonable efforts to provide evidence of statelessness; but in practice this does not always occur; and the guidance is not specific as to how Home Office officials should do this or time frames. In some cases, outcomes of such processes are used in statelessness determination; in others, not. The Home Office Country Returns Guide provides information on how to apply for travel documents from state authorities and the timescales where this is known.	'UK Visas and Immigration, 'Stateless Leave' v 3.0 published 30 Oct 2019, at: https://www.gov.uk/government/publications/stateless-guidance  UK Government Home Office, UK Visas and Immigration Country Returns Guide: https://www.gov.uk/government/publications/country-returns-guide
DET.4.a	Protections on release	Are people released from detention issued with identification documents (including confirmation of their stateless status) and protected from redetention?	1954 Convention: Article 27 UNHCR, Handbook on Protection (2014): Being undocumented cannot be used as a general justification for detention. ENS, Protecting Stateless Persons From Arbitrary Detention (2015): State parties to the 1954 Convention have an obligation to provide stay rights to stateless people who have been released from detention. Equal Rights Trust, Guidelines (2012): Released stateless detainees should be provided with appropriate documentation and stay rights suitable to their situation.	A person released from detention would not likely have evidence of their statelessness unless they have applied for and been granted statelessness leave or a stateless person's travel document; some persons who likely are stateless have been detained more than once. In some cases, the description of nationality may be changed when release papers are issued.	ENS, 2016, Protecting Stateless Persons from Arbitrary Detention in the United Kingdom, p.32: https://www.statelessness.eu/sites/w ww.statelessness.eu/files/ENS Detenti on Reports UK.pdf
DET.4.b		If the purpose of detention cannot be fulfilled and the person is released, what legal status and rights are provided to them in law?	CJEU, Kadzoev, C-357/09 PPU (2009): After the maximum period of detention has expired, the person must be released immediately. A lack of valid documentation or inability to support themselves should not be a deterrent to release. Equal Rights Trust, Guidelines (2012): Released stateless detainees should be provided with appropriate documentation and stay rights suitable to their situation.	They will be released to 'immigration bail' under Schedule 10(1) of the Immigration Act 2016, which is either Tribunal or Secretary of State bail. This is not leave under the Immigration Rules. Such persons, if they have been refused asylum, may be eligible for basic support, accommodation and healthcare. However, the situation surrounding accommodation and support entitlements since the introduction of Schedule 10 on 15 January 2018 remains confused. Persons released on bail will not have permission to work, but can apply for this if their asylum claim is pending for more than one year, and then only for certain specified 'shortage' occupations. In some cases, such persons may be eligible to make a statelessness application or another application, for example based on long residence or private/family life and could make representations relating to para. 353(b) of the Immigration Rules.  Persons with more serious offences will need to rely on revocation of a deportation order, and a grant of leave being made to avoid the UK being in breach of its obligations under the European Convention on Human Rights (incorporated by way of Section 6, Human Rights Act 1998), or by way of inherent discretion (paras 390-399 Immigration Rules). Liverpool Law Clinic is aware of one case where the deportation order was revoked, and a full grant of statelessness leave made to a person with a distant history of numerous minor offences. In a similar case the person was granted Discretionary Leave (see SDS.9.a and SDS.4.a)	Immigration Act 1971, Schedule 2 Part 1, Para. 21: http://www.legislation.gov.uk/ukpga/1971/77/schedule/2 Immigration and Asylum Act 1999, s4(2): http://www.legislation.gov.uk/ukpga/1999/33/contents  Bail for Immigration Detainees (BID), Briefing on post detention accommodation https://www.biduk.org/resources/76-bid-briefing-on-post-detention-accommodation  Immigration Bail - Interim Guidance: https://assets.publishing.service.gov.uk/government/uploads/system/uploads/attachment data/file/1000941/immigration-bail-interim-guidance-v2.0ext.pdf  Immigration Act 2016, Schedule 10 (Immigration Bail), Schedule 11 (Support for Certain Categories of Migrant), Schedule 12 (availability of local authority support): http://www.legislation.gov.uk/ukpga/2016/19/contents/enacted  Immigration Rules, Part 9, paras 353(b) & 404(c) and 390-399: https://www.gov.uk/guidance/immigration-rules  Sarah Woodhouse and Judith Carter, 2016, Statelessness and Applications for Leave to Remain: A Best Practice Guide, Immigration Law Practitioners' Association and University of Liverpool Law Clinic, Part C.14a: http://www.ilpa.org.uk/resource/3262 0/statelessness-and-applications-for-leave-to-remain-a-best-practice-guide-dr-sarah-woodhouse-and-judi

DET.5.a	Return and readmission agreements	Is statelessness considered a juridically relevant fact in any bilateral readmission and/or return agreements?	UNHCR, Handbook on Protection (2014): Efforts to secure admission or readmission may be justified but these need to take place subsequent to a determination of statelessness.	Very little information is available publicly about bilateral return or readmission agreements entered into by the UK Government. The UK is no longer party to EU readmission agreements. When considering whether a person could be refused leave to remain under para 403 Immigration Rules, the relevant criterion is 'admissibility' under Part 14. The UKVI guidance states: 'Applications for leave to remain as a stateless person will normally be decided and the decision communicated to the applicant before removal arrangements are made.' It asserts that where a person holds a current passport or is issued an Emergency Travel Document then that will be evidence that they are re-admissible for the purposes of permanent residence (referring to criteria at para 403c Immigration Rules).	Immigration Rules, Part 14: stateless persons, para. 410: https://www.gov.uk/guidance/immigration-rules/immigration-rules-part-14-stateless-persons  'UK Visas and Immigration, 'Stateless Leave' v 3.0 published 30 Oct 2019, at: https://www.gov.uk/government/publications/stateless-guidance
DET.5.b		Are you aware of cases of cases of stateless people being returned under such agreements?		No information is publicly available.	

### Prevention and Reduction

Item	Subtheme	Question	International Norms & Good Practice	Answer	Source
PRS.1.a	Naturalisation	In what timeframe do stateless people who are residing on the territory acquire the right to apply for naturalisation, and how does this compare to others with a foreign nationality?	1954 Convention: Article 32 UNHCR, Good Practices Papers — Action 6 (2020): It is recommended that States Parties facilitate, as far as possible, the naturalisation of stateless persons. CoE Committee of Ministers, Recommendation No. R (99) 18 (1999): Each State should facilitate the acquisition of its nationality by stateless persons lawfully and habitually resident on its territory. ENS (2013): The main benchmark is if there is any preferential treatment for stateless people compared to the general rules applied to those with a foreign nationality.	There are no accelerated procedures for stateless persons within the UK's naturalisation procedure; but there are circumstances in which residence requirements do not apply or are reduced in the case of stateless children. Adult applicants for naturalisation must have been lawfully resident in the UK for five years and have had indefinite leave to remain for one year; and there are other requirements to naturalise. For persons married to British nationals, the residency period is reduced to three years and, while there is a requirement to be free of restrictions on length of stay at the date of application, there is no requirement to have been free of such restrictions for 12 months. In addition, children born stateless to parents who hold a form of British nationality acquire nationality at birth if born in the UK. If born outside the UK, then three years' residence in the UK is required. A child born stateless in the UK to parents who are not British nationals may register as a British national after five years' residence, if they remain stateless. Children are registered as British, rather than naturalised, and there are provisions for children to register when their parents naturalise. There is a power to register any child on application and this does not carry a residence requirement although there is guidance on when the power will be exercised. Provision is made for children, including stateless children, whose British national parents cannot pass on their British national parents cannot pass on their British nationality to them, to be registered as British, and, in the case of stateless children, there is no residence requirement for the parents in the period prior to the birth. The very high level of the fees for registration is the subject of litigation: see PRS.1.c.	British Nationality Act 1981, Chapter 61, Section 6 & Schedule 1 (naturalisation), Section 1 & 3 (registration of children), Schedule 2 (rights of those born stateless to parents holding a form of British nationality or born stateless in the UK): http://www.legislation.gov.uk/ukpga/1 981/61/contents  Migrants Resource Centre, Liverpool Law Clinic, ENS & ISI, Joint Submission to the Human Rights Council at the 27 <sup>th</sup> Session of the Universal Periodic Review, Sept 2016, Paras. 10-11 & Part V: https://www.statelessness.eu/updates/publication/joint-submission-human-rights-council-27th-session-universal-periodic-review-0  UK Government Home Office, Nationality policy: Naturalisation as a British citizen by discretion, Version 2.0, 6 December 2017: https://assets.publishing.service.gov.uk/government/uploads/system/uploads/attachment data/file/665387/naturalisation-as-a-British-citizen-by-discretion-v2.0EXT.pdf  The Immigration and Nationality (Fees) Regulations 2017: http://www.legislation.gov.uk/uksi/20 17/515/contents/made  UK Government, Home Office immigration and nationality fees, 29 March 2019: https://www.legislations-revised-table/home-office-immigration-and-nationality-fees-29-march-2019#applications-made-in-the-uk  British Nationality Act 1981, Schedule 2 & Section 3(2): http://www.legislation.gov.uk/ukpga/1 981/61/contents
PRS.1.b		Are there requirements relating to 'good character' or previous criminal convictions that could prevent some stateless people from naturalising? If yes, please describe.	CoE Committee of Ministers, Recommendation No. R (99) 18 (1999): States should ensure that offences, when relevant for the decision concerning the acquisition of nationality, do not unreasonably prevent stateless persons seeking the nationality of a state.	Yes, there is a requirement to be of 'good character' for those over 10 years old, and in general naturalisation is at the discretion of the Home Office (UK Government). The question of criminal convictions is encompassed in the 'good character' requirement. Government guidance on the 'good character' gives an example: "If they have breached immigration laws, for example by overstaying, working in breach of conditions or assisting in the evasion of immigration control" (p9). At p.12 the guidance includes an exemption for refugees charged with offences relating to illegal entry to the UK (relating to Art 31 of the 1951 Convention), but there are no exemptions in the guidance for people recognised to be stateless. Applications will normally be refused in cases of dishonesty/deception, for example: "providing false or deliberately misleading information at earlier stages of the immigration application process (for example, providing false bio-data, claiming to be a nationality they were not or concealing conviction data)" (p.41). This guidance is 54 pages long in the 2020 version.	British Nationality Act 1981, Schedule 1(1)(b): http://www.legislation.gov.uk/ukpga/1 981/61/contents  UK Home Office, UK Visas and Immigration, Good character: nationality policy guidance, v2, 30 September 2020: https://assets.publishing.service.gov.u k/government/uploads/system/upload s/attachment_data/file/923656/good-character-guidance-v2.0-gov-uk.pdf  UK Government Home Office, Nationality policy: Naturalisation as a British citizen by discretion: https://assets.publishing.service.gov.u k/government/uploads/system/upload s/attachment_data/file/1032568/Natu ralisation_as_British_citizen_by_discretion.pdf
PRS.1.c		Are there exemptions for stateless people from any nationality or integration test, language, income or fee requirements for naturalisation? Please	1954 Convention: Article 32 UNHCR, Good Practices Papers — Action 6 (2020): It is recommended that States Parties facilitate, as far as possible, the naturalisation of stateless persons.	There is a 'Knowledge of Life in the UK' test for adults. This can be waived only in certain, very limited, circumstances (age or physical or mental infirmity such that the person cannot take the test). Statelessness is not one of the criteria for which an exemption may be made. There are language requirements for adults	British Nationality Act 1981, Schedule 1(1)(a-c) & Section 6 & Schedule 1: http://www.legislation.gov.uk/ukpga/1 981/61/contents  Relevant information, guidance and application forms can be found here:

		describe the requirements and cost of the procedure for stateless adults and children.	CoE Committee of Ministers, Recommendation No. R (99) 18 (1999): Each State should facilitate the acquisition of its nationality by stateless persons lawfully and habitually resident on its territory.	and there is discretion to waive them, but not specific to stateless persons. Guidance states that an applicant must have 'sufficient knowledge of English, Welsh or Scottish Gaelic language and [be able to] provide the required evidence to support this In some cases, it may be appropriate to exempt a person from the language and knowledge of life requirements.' The Government's Nationality Instructions, prior to July 2017, stated that exemptions may be based on age (over 60 with conditions or over 65) or physical or mental condition such that a person cannot take the test. Now the standard guidance for both settlement and naturalisation makes provision for exemptions for those who are over 65 or unable to meet the requirement because of a long term physical or mental condition. Further guidance is provided in the Government's Naturalisation Booklet for applicants and Naturalisation Guide. No minimum level of income is required for naturalisation, however there are significant fees for naturalisation and registration. The standard fee for adults to naturalise is £1330, and there are no exemptions for stateless persons. The fee for a child to register is £1012. There is an advocacy campaign and there has been strategic litigation to obtain a reduction in this fee. The Court of Appeal held on 18 February 2021 that the £1,012 fee is unlawful because the Home Office had failed to consider children's best interests in setting the fee. (R (PRCBC & O) v SSHD). On 2 February 2022, the Supreme Court held in this case that Parliament has given the Government the authority to set the amount of the citizenship fee. The Government remained obliged to consider children's best interests in setting the fee, and in June 2022 introduced the possibility to apply for a fee waiver for children who cannot afford the fee, as well as a fee exemption for children who are in the care of the State.	https://www.gov.uk/government/publications/application-to-naturalise-as-abritish-citizen-form-an  Project for the Registration of Children as British Citizens (PRCBC), resources page: https://prcbc.org/reference-materials-and-useful-links/  PRCBC News Updates, Court of Appeal Judgment on Children's Citizenship Fee, February 2021: https://prcbc.org/news-updates/ R (PRCBC & O) v Secretary of State for the Home Department [2021] EWCA Civ 193: http://www.bailii.org/ew/cases/EWCA /Civ/2021/193.html  R (on the application of O (a minor, by her litigation friend AO)) v Secretary of State for the Home Department; R (on the application of The Project for the Registration of Children as British Citizens) v Secretary of State for the Home Department [2022] UKSC 3 https://www.supremecourt.uk/cases/uksc-2021-0062.html  Affordability fee waiver: Citizenship registration for individuals under the age of 18 https://www.gov.uk/government/publications/citizenship-fee-waiver-for-individuals-under-18-caseworker-guidance  British Future, Barriers to Britishness: Report of the Alberto Costa Inquiry into Citizenship Policy, December 2020: https://www.britishfuture.org/wp-content/uploads/2020/12/Barriers-to-Britishness.FINAL .Embargo10.12.20.p df
PRS.2.a	Stateless born on territory	Is there a provision in law for stateless children born on the territory to acquire nationality?  [If yes, continue to PRS2b. If no, proceed to PRS2i]	1961 Convention: Article 1 ECN: Article 2 CRC: Article 7 Joint General Comment No. 4 (2017) CMW and No. 23 (2017) CRC: States should strengthen measures to grant nationality to children born in their territory in situations where they would otherwise be stateless. HRC, CCPR General comment No. 17 (1989): States are required to adopt every appropriate measure, both internally and in cooperation with other States, to ensure that every child has a nationality when he is born. European Parliament resolution (2018): The EU and its MS should ensure that childhood statelessness is adequately addressed in national laws in full compliance with Article 7 CRC.	Yes. Persons born to a parent holding a form of British nationality (British Overseas Territories Citizenship, British Overseas Citizenship, and British subject) who would otherwise be stateless acquire the parent's British nationality. A person born stateless in the UK with no such connection shall be entitled to register after five years' continuous residence prior to the age of 22. Some of the criteria vary depending on where and when the applicant was born (i.e. before or after 21 May 2002; 1 January 1983; before or after 1 January 1949).  The Nationality and Borders Bill is currently being discussed in parliament, and if passed will arguably reduce the rights of stateless children born in the UK, by giving the Secretary of State the right to decide whether a child should acquire a different nationality (new paragraphs 3A(1) and (2) of Schedule 2 BNA). For this provision to operate as currently drafted, the child must have a right to acquire the other nationality (it should not be granted by discretion by the other state); and it must be the nationality of one of the parents; and "in all the circumstances, it is reasonable to expect the person (or someone acting on their behalf) to take the steps which would enable the person to acquire the nationality in question" (clause 9 of the Bill amending para 3(1) of Sch 2 BNA 1981)	British Nationality Act 1981, Section 36 & Schedule 2, paras. 1 & 3: http://www.legislation.gov.uk/ukpga/1 981/61/contents  UK Government Home Office, UK Visas and Immigration, Guidance, Registration as a British citizen: stateless persons: https://www.gov.uk/government/publications/stateless-persons-nationality-policy-guidance  Other relevant Home Office guidance at: https://www.gov.uk/government/collections/nationality-policy-guidance e.g. Registration as a BOTC - stateless: nationality policy guidance: https://www.gov.uk/government/publications/registration-as-a-botc-stateless-nationality-policy-guidance  Jt Cttee on Human Rights report on Nationality and Borders Bill (no 1) Nationality https://publications.parliament.uk/pa/jt5802/jtselect/jtrights/764/76405.htm
PRS.2.b		Is the provision for otherwise stateless children to acquire nationality automatic or	UNHCR, Guidelines on Statelessness No. 4 (2012): The 1961 Convention provides Contracting States with two alternatives for granting nationality to	The provision is automatic for those born stateless in the UK to parents with a form of British nationality (see above). The status of British Overseas Citizen has been held not to	British Nationality Act 1981, Section 36 & Schedule 2 http://www.legislation.gov.uk/ukpga/1 981/61/contents

		on-automatic (i.e. by pplication)?	otherwise stateless children born in their territory: either automatic acquisition upon birth or upon application.  ENS, No Child Should Be Stateless (2015): The 1961 Convention and the European Convention on Nationality oblige the conferral of nationality to otherwise stateless children born on the territory. The optimal method is to grant nationality automatically at birth.	meet the international definition of a 'nationality' by the UK Upper Tribunal because there is no right to enter and reside in the UK (see RES.1.a). The provision for acquisition of British nationality following birth on the territory and five years' residence is not automatic, but by registration on application. The fee for registration of a child as a British national includes approximately 60% profit element and is currently set at £1,012. See PRS.1.c)	The Immigration and Nationality (Fees) Regulations 2018, Schedule 8, 19.3.1.http://www.legislation.gov.uk/u ksi/2018/330/contents  UK Parliament, House of Commons Library, Fees for registering children as British citizens: https://researchbriefings.parliament.u k/ResearchBriefing/Summary/CDP- 2018-0196
PRS.2.c	w th ri p w o'	heir child's nationality ights and relevant procedures, including where the child would partnerwise be stateless or leas undetermined pationality?	UNHCR, Guidelines on Statelessness No. 4 (2012): Contracting States are obliged to provide detailed information to parents of children who would otherwise be stateless or of undetermined nationality about the possibility of acquiring the nationality, how to apply and about the conditions which must to be fulfilled. If the child concerned can acquire the nationality of a parent immediately after birth, States that opt to not grant nationality to children in these circumstances must assist parents in initiating the relevant procedure with the authorities of their State or States of nationality.	No information about nationality or immigration status is taken or given to parents at birth registration. No nationalities are recorded on the birth certificate. Data on nationality should not be requested at school.  The UK government may only become aware of the nationality status of a child is if the child applies for some form of immigration status or British nationality, or in other exceptional circumstances.  ENS research has found that, besides more well-known stateless populations in the UK, such as Rohingya, Kuwaiti Bidoon, or Palestinian refugees, there are other children who may be stateless or at risk of statelessness, but whose nationality issues are not well known at all. This is compounded by a lack of awareness within affected communities of children's nationality rights, with many still mistakenly believing that the UK has birth-right citizenship. As such, many children born in the UK only discover later in life, when trying to access services or travel, that they must go through a complex legal procedure to determine their nationality and acquire or confirm their British citizenship.	Nationality and Borders Bill, Explanatory Notes, para 137 and 138 re Clause 9 https://publications.parliament.uk/pa/bills/cbill/58- 02/0141/en/210141en.pdf  Website on the progress of the Nationality and Borders Bill: https://bills.parliament.uk/bills/3023/publications  ENS, Invisible Kids (2021): https://www.statelessness.eu/updates/publications/invisible-kids-childhood-statelessness-uk
PRS.2.d	th st o	tateless for the	UNHCR, Guidelines on Statelessness No. 4 (2012): The test is not an inquiry into whether a child's parents are stateless. ENS, No Child Should Be Stateless (2015): Only allowing access to nationality for stateless children whose parents are stateless fails to account for the circumstance where the parents hold a nationality but are unable to pass this on.	No.	British Nationality Act 1981, Section 36 & Schedule 2: http://www.legislation.gov.uk/ukpga/1 981/61/contents
PRS.2.e	re ca na na o d	ationality of the country of birth? If yes, please lescribe how this is letermined in practice.	UNHCR, Guidelines on Statelessness No. 4 (2012): A Contracting State cannot avoid the obligations to grant its nationality to a person who would otherwise be stateless based on its own interpretation of another State's nationality laws. The burden of proof must be shared between the claimant and the authorities, but in the case of children the State assumes a greater share of the burden of proof. Decision- makers must consider Articles 3 & 7 CRC and adopt an appropriate standard of proof. Special procedural considerations to address the acute challenges faced by children in communicating basic facts about their nationality should be respected.	No, children born stateless in the UK are not required to prove they cannot access another nationality to acquire nationality of the UK. The child must prove that he or she 'is and always has been stateless' (and meets other requirements, i.e. is under 22 at time of application and meets residency requirements). The standard of proof is the civil standard ('balance of probabilities') and the burden of proof is on the applicant. This issue was addressed in a recent case where the Court held that statelessness for the purposes of the British Nationality Act has the same definition as under the 1954 Convention, and that '[a]bility to acquire a nationality is irrelevant for these purposes'. The Court also emphasised that the Act and guidance must be interpreted somewhat flexibly, as it may be difficult to prove lack of nationality. The Government is 'not entitled to impose requirements that cannot, or practically cannot, be met'. A sworn affidavit of a child's parent and evidence (if available) from relevant authorities of other countries of potential nationality should be given some weight. The Home Office's nationality guidance for stateless persons sets out evidential requirements. They require some evidence in written form from the competent authorities of relevant states. It appears that these are to be taken at face value. It states at	British Nationality Act 1981, Section 36 & Schedule 2, Paras 1 & 2 (children born to British nationals) Para 2 (those born outside the UK), Para 3, Para 4 (children of British nationals born outside the UK and subsequently resident in the UK): http://www.legislation.gov.uk/ukpga/1 981/61/contents  R (on the application of MK (a child by her litigation friend CAE)) v Secretary of State for the Home Department [2017] EWHC 1365 (Admin), paras. 36 & 48: http://www.bailii.org/ew/cases/EWHC /Admin/2017/1365.html  UK Government Home Office, UK Visas and Immigration, Guidance, Registration as a British citizen: stateless persons, Sep 2017, p.7: https://www.gov.uk/government/publications/stateless-persons-nationality-policy-guidance  Immigration Rules, Part 9, and paras 353(b) & 404(f): https://www.gov.uk/guidance/immigration-rules

			p7: 'Where the parents have complied with the relevant requirements, but the authorities of the other country will not provide that information, you must consider the application on the basis of all the information available.' The information about nationality not being acquired due to failure to register	
	Is a stateless child born	1961 Convention: Article 1(2)	with a foreign authority is being collated on a spreadsheet inside the Home Office (p.7 of the guidance). Note that the SDP procedure does impose the requirement, at Immigration Rule paragraph 403 (f). See SDS.9.a.  No, if born in the UK or British Overseas	British Nationality Act 1981, Section 36
PRS.2.f	on the territory required to fulfil a period of residence to be granted nationality? If yes, please specify length and if this must be legal residence.	UNHCR, Guidelines on Statelessness No. 4 (2012): States may stipulate that an otherwise stateless individual born in its territory fulfils a period of 'habitual residence' (understood as stable, factual residence, not legal or formal residence) not exceeding five years preceding an application nor ten years in all.  CRC: Articles 3 & 7  Committee on the Rights of the Child, Concluding observations on the Netherlands (2015): Recommends the State party ensure that all stateless children born in its territory, irrespective of residency status, have access to nationality without any conditions.  ECN: Article 6(2)(b)	Territory to a parent who is British Citizen, a British Overseas Territories Citizen, or a British Overseas Citizen and a British Subject.  Yes, for children who have no such links but are born in the UK must have been 'in the UK' for a continuous period of five years before the age of 22, and not been absent for more than 450 days during that period.  Other provisions and a different residency period apply to a person born stateless outside the UK and British Overseas Territories who had a parent who was a British national, a British Overseas Territories Citizen, or a British Overseas citizen and a British Subject (three years 'in the UK', not absent for more than 270 days).  The period of residency need not have been lawful or permanent residency and there is discretion regarding the periods of absence from the UK.	& Schedule 2, Paras 1 & 2 (children born to British nationals) Para 2 (those born outside the UK), Para 3, Para 4 (children of British nationals born outside the UK and subsequently resident in the UK):  http://www.legislation.gov.uk/ukpga/1 981/61/contents  UK Government Home Office, UK Visas and Immigration, Guidance, Registration as a British citizen: stateless persons, Sep 2017: https://www.gov.uk/government/publications/stateless-persons-nationality-policy-guidance  UK Government Home Office, UK Visas and Immigration, Guidance, Registration as a BOTC – stateless: nationality policy guidance, July 2017: https://www.gov.uk/government/publications/registration-as-a-botc-stateless-nationality-policy-guidance
PRS.2.g	Are the parents of a stateless child required to fulfil a period of residence for the child to be granted nationality? If yes, please specify length and if this must be legal residence.	Committee on the Rights of the Child, Concluding observations on Czech Republic (2011): The outcome of an application by the parents of a child born on the territory should not prejudice the right of the child to acquire the nationality of the State. ENS, No Child Should Be Stateless (2015): Demanding that the child or their parents reside lawfully on the territory is prohibited by the 1961 Convention.	No.	British Nationality Act 1981, Section 36 & Schedule 2: http://www.legislation.gov.uk/ukpga/1 981/61/contents
PRS.2.h	What are the age limits (if any) for making an application for nationality for a stateless person born on the territory?	1961 Convention: Article 1(2) UNHCR, Guidelines on Statelessness No. 4 (2012): Contracting States need to accept applications lodged at a time beginning not later than the age of 18 and ending not earlier than the age of 21. ENS, No Child Should Be Stateless (2015): Closing the window of opportunity to apply for a nationality has the effect of leaving it in the hands of parents to take the necessary steps to secure a nationality for their child.	The child must be over 5 years old and under 22 at time of application.	British Nationality Act 1981, Section 36 & Schedule 2, Paras 3 http://www.legislation.gov.uk/ukpga/1 981/61/contents  UK Government Home Office, UK Visas and Immigration, Guidance, Registration as a British citizen: stateless persons, Sep 2017, p.7: https://www.gov.uk/government/publications/stateless-persons-nationality-policy-guidance
PRS.2.i	Are there specific provisions to protect the right to a nationality of children born to refugees?	UNHCR, Guidelines on Statelessness No. 4 (2012): Where the nationality of the parents can be acquired through a registration or other procedure, this will be impossible owing to the very nature of refugee status which precludes refugee parents from contacting their consular authorities.	No.	British Nationality Act 1981, Section 36 & Schedule 2: http://www.legislation.gov.uk/ukpga/1 981/61/contents  UK Government Home Office, UK Visas and Immigration, Guidance, Registration as a British citizen: stateless persons, Sep 2017: https://www.gov.uk/government/publications/stateless-persons-nationality-policy-guidance
				UK Government Home Office, UK Visas and Immigration, Guidance, Registration as a BOTC – stateless: nationality policy guidance, July 2017: https://www.gov.uk/government/publications/registration-as-a-botc-stateless-nationality-policy-guidance

PRS.3.a	Foundlings	Are foundlings granted nationality automatically by law? If not automatic, please describe the procedure.	1961 Convention : Article 2 ECN : Article 6(1)(b)	Yes, and it is automatic. The UK Government's Nationality Instructions give some guidance about this provision.	British Nationality Act 1981, Section 1(2): http://www.legislation.gov.uk/ukpga/1 981/61/contents  UK Government Home Office, UK Visas and Immigration, Guidance, British Citizenship: automatic acquisition, v5.0 July 2021: https://www.gov.uk/government/publications/automatic-acquisition-nationality-policy-guidance
PRS.3.b		Is there an age limit (e.g. 'new-born' or 'infant') in law or practice specifying when a foundling would qualify for nationality?	UNHCR, Guidelines on Statelessness No. 4 (2012): At a minimum, the safeguard should apply to all young children who are not yet able to communicate information about the identity of their parents or their place of birth.	The relevant provision refers only to 'new born infants'. Home Office guidance previously indicated the term 'new born' should be interpreted 'generously' and that it could apply to babies up to 1 year old, but this has been removed from the guidance currently in force. Ministerial statements made at the time of the passage of the Act in 1981, refer to children up to 12 months old.	British Nationality Act 1981, Section 1(2): http://www.legislation.gov.uk/ukpga/1 981/61/contents  UK Government Home Office, UK Visas and Immigration, Guidance, British Citizenship: automatic acquisition, v5.0 July 2021: https://www.gov.uk/government/publications/automatic-acquisition-nationality-policy-guidance  British Nationality Bill, Standing Committee, 26 February 1981 cc 212 par Timethy Paison MB, Minister
PRS.3.c		Can nationality be withdrawn from foundlings if this leads to statelessness?	UNHCR, Guidelines on Statelessness No. 4 (2012): Nationality acquired by foundlings may only be lost if it is proven that the child possesses another nationality.	The law is not entirely clear on this point. Under the British Nationality Act, the Government may not (with some exceptions) withdraw a person's nationality if the Secretary of State 'is satisfied that the order would make a person stateless'. However, evidence contradicting the presumption that a foundling was entitled to British nationality might have some consequences for the child's nationality, depending on the circumstances.	per Timothy Raison MP, Minister.  British Nationality Act 1981, Section 40(4): http://www.legislation.gov.uk/ukpga/1 981/61/contents  UK Government Home Office, UK Visas and Immigration, Guidance, British Citizenship: automatic acquisition,v5.0 July 2021: https://www.gov.uk/government/publications/automatic-acquisition-nationality-policy-guidance
PRS.4.a	Adoption	Where a child national is adopted by foreign parent(s), does the child lose their original nationality before the new nationality is acquired?	1961 Convention: Article 5 ENS, No Child Should Be Stateless (2015): Children may be exposed to a (temporary) risk of statelessness during the adoption process due to the nationality law of the child's country of origin.	No.	
PRS.4.b		Does a foreign child adopted by national parents acquire nationality? Please specify any age limits and/or risk of statelessness during the adoption process.	ECN: Article 6(4)(d) Committee on the Rights of the Child, Concluding Observations on Switzerland (2015): Ensure that the child is not stateless or discriminated against during the waiting period between arrival and formal adoption.	A child adopted in the UK, in an overseas (British) territory or in a Hague Convention country by a parent who is a British national and resident in the UK becomes a British national from the moment of adoption. In other cases, registration is required.	British Nationality Act 1981, Section 1(5), (5A) and s3(1) for registration: http://www.legislation.gov.uk/ukpga/1981/61/contents  UK Government Home Office, UK Visas and Immigration, Guidance, British Citizenship: automatic acquisition, v5.0 July 2021: https://www.gov.uk/government/publications/automatic-acquisition-nationality-policy-guidance
PRS.5.a	lus sanguinis	Can children born to nationals abroad acquire nationality by descent (ius sanguinis) in general and/or if they would otherwise be stateless?	1961 Convention: Article 4 UNHCR, Guidelines on Statelessness No. 4 (2012): Where a child who would otherwise be stateless is born to parents of another Contracting State but does not acquire the nationality of the State of birth responsibility falls to the Contracting State of the parents to grant its nationality to the child.	Yes, for children in the first generation born overseas and further generations if parents are in Crown Service. There are also provisions that allow the children of British nationals by descent (who, having themselves been born overseas cannot pass their nationality to children born overseas) to be registered as British because of residence of the parents in the UK prior to the birth, or residence of the family in the UK after the birth. In cases depending on parental residence pre-birth, there are advantages for stateless children (no period of residence required; in other cases, it is three years). There is differential treatment under the British Nationality Act because those whose grandparents were British nationals otherwise than by descent do not enjoy the entitlement to register: it is restricted to those whose parents are nationals by descent but whose grandparents are nationals otherwise than by descent.	British Nationality Act 1981, Section 3(2): http://www.legislation.gov.uk/ukpga/1 981/61/contents
PRS.5.b		Are there any discriminatory conditions	EctHR, Genovese v. Malta (2011): The state must ensure that the right to	There are conditions but they are not discriminatory. The conditions are that the	British Nationality Act 1981, Section 36 & Sections 3(2) and 3(5) and Schedule

		in law and/or practice for the acquisition of nationality by descent (e.g. differential treatment of children born out of wedlock, rights of father/mother/same-sex parents to confer nationality, etc.)?	nationality is secured without discrimination.  CEDAW, Gen. Rec. 32 (2014): Requires States parties to ensure that women and men have equal rights to confer their nationality to their children and that any obstacles to practical implementation of such laws are removed.  UNHCR, Global Action Plan to End Statelessness 2014-24 (2014): Action 4	applicant has been resident in the UK for three years prior to the date of application and has not been absent for more than 270 days in that period. Where the parent themselves acquired nationality by descent rather than birth, there is a requirement that their parent (the applicant's grandparent) should have acquired British citizenship by birth.	2 para 4: http://www.legislation.gov.uk/ukpga/1 981/61/contents
PRS.6.a	Birth registration	Does the law provide that all children are registered immediately upon birth regardless of the legal status and/or documentation of parents?	CRC: Article 7 ICCPR: Article 24(2) CoE, Recommendation CM/Rec(2009)13 (2009): Member states should register the birth of all children born on their territory even if they are born to a foreign parent with an irregular immigration status or the parents are unknown. UNHCR, Guidelines on Statelessness No. 4 (2012): Article 7 CRC applies irrespective of the nationality, statelessness or residence status of the parents. UNHCR, Global Action Plan to End Statelessness 2014-24 (2014): Action 7 UN Sustainable Development Goal 16.9	Yes. Births must be reported to the birth registrar within 42 days in England (there is a penalty if the parents or registrar fail to take certain actions under s36 of the 1953 Act), Wales and Northern Ireland, and within 21 days in Scotland. Births can (and must) be registered even if parents are not legally resident or are undocumented. People other than the parents can register the birth in all three UK jurisdictions.  See PRS.6.g regarding late registration.	Births and Deaths Registration Act 1953, Sections 1 & 2: http://www.legislation.gov.uk/ukpga/E liz2/1-2/20 (England & Wales)  The Registration of Births and Deaths Regulations 1987 SI 1987/2088 at https://www.legislation.gov.uk/uksi/1987/2088/made (note that the current version, including subsequent amendments, is not available).  Registration of Births, Deaths and Marriages (Scotland) Act 1965, Part II: http://www.legislation.gov.uk/ukpga/1965/49/section/14  Births and Deaths Registration (Northern Ireland) Order 1976, para. 10: http://www.legislation.gov.uk/nisi/1976/1041/2011-10-03  UK Government Home Office, Register a Birth: https://www.gov.uk/register-birth/overview (England, Wales and Northern Ireland)  UK birth certificate policy: https://www.gov.uk/government/publications/birth-certificates-and-the-full-birth-certificates-and-the-full-birth-certificate-policy/birth-certificate-policy/birth-certificate-policy
PRS.6.b		Are all children issued with birth certificates upon registration? If no, please describe legal status of documentation issued.	HRC, Resolution A/HRC/RES/20/4 (2012): Underscores the importance of effective birth registration and provision of documentary proof of birth irrespective of immigration status and that of parents or family members.  Joint General Comment No. 4 (2017) CMW and No. 23 (2017) CRC: Take all necessary measures to ensure that all children are immediately registered at birth and issued birth certificates, irrespective of their migration status or that of their parents.	Yes. In England and Wales, Both short and long form birth certificates incur a fee of £11.00. In Scotland, a provision for free short form birth certificates was repealed in 2006. A Scottish government website nevertheless states that the short form certificate is available for free. In Northern Ireland, there is provision for payment of a fee for the short form certificate (s40 of the N Ireland Order). Although the England and Wales 1987 Regulations do not require any documents to be presented to the Registrar by the informants (usually the parents), public facing information is misleading. The UK government Home Office states that informants 'should' bring one of various identifying documents with them to register. A test of the website of my local registry office (Wirral) shows that it does not include this (incorrect) requirement. It does give the impression that only a long form or 'full' birth certificate is available, at a cost of £11.	Births and Deaths Registration Act 1953, Sections 1 & 2: http://www.legislation.gov.uk/ukpga/E liz2/1-2/20 (England & Wales)  The Registration of Births and Deaths Regulations 1987 SI 1987/2088 at https://www.legislation.gov.uk/uksi/19 87/2088/made (note that the current version, including subsequent amendments, is not available).  Registration of Births, Deaths, Marriages and Civil Partnerships (Fees) (Amendment) and Multilingual Standard Forms Regulations 2018 https://www.legislation.gov.uk/uksi/20 18/1268/made  Registration of Births, Deaths and Marriages (Scotland) Act 1965, Part II: http://www.legislation.gov.uk/ukpga/1 965/49/section/14  How to Register a Birth June 2021 https://www.mygov.scot/register-a-birth/how-to-register-a-birth/how-to-register-a-birth/how-to-register-a-birth/low-to-register-a-birth/

				https://www.nidirect.gov.uk/articles/r
				egistering-and-naming-your-baby#toc-
				UK Government Home Office, Register a Birth: <a href="https://www.gov.uk/register-birth/overview">https://www.gov.uk/register-birth/overview</a> (England, Wales and Northern Ireland)
PRS.6.c	Is the child's nationality determined or recorded upon birth registration? If yes, please describe how and by whom (e.g. if the mother/father's nationality is recorded and/or automatically attributed to the child, if there's a formal procedure, if information on both parents is recorded etc.)	CRC: Articles 3 & 7	Nationality of neither parents nor child appears on birth registration document.  Nationality is not considered to be relevant at the point of registration of the birth.	Births and Deaths Registration Act 1953, Sections 1 & 2: http://www.legislation.gov.uk/ukpga/E liz2/1-2/20 (England & Wales)  Registration of Births, Deaths and Marriages (Scotland) Act 1965, Part II: http://www.legislation.gov.uk/ukpga/1 965/49/section/14  Births and Deaths Registration (Northern Ireland) Order 1976, para. 10: http://www.legislation.gov.uk/nisi/197 6/1041/2011-10-03  UK Government Home Office, Register a Birth: https://www.gov.uk/register-birth/overview (England, Wales and Northern Ireland)
PRS.6.d	If a child's nationality is not determined or recorded upon birth registration, is there a legal framework to determine the child's nationality later? If yes, please describe the procedure, including the legal grounds, deadlines and competent authority.	CRC: Articles 3 & 7  1961 Convention: Articles 1 & 4  UNHCR, Guidelines on Statelessness  No. 4 (2012): States need to determine whether a child would otherwise be stateless as soon as possible so as not to prolong a child's status of undetermined nationality. Such a period should not exceed five years.  HRC, CCPR General comment No. 17  (1989): States are required to adopt every appropriate measure, both internally and in cooperation with other States, to ensure that every child has a nationality when he is born.  HRC, D.Z. v. Netherlands (2021)	There is no formal, standalone procedure for determining nationality. Most children will only have their nationality determined at the point of requesting a British passport.  Children who are subject to immigration procedures may have their nationality determined by the section of the UK Government Home Office, UK Visas and Immigration, which deals with their application. Statelessness may be determined, or another nationality attributed correctly or incorrectly, according to the evidence submitted by the applicant/s. In the case of children in state care this point has frequently been overlooked or deliberately avoided due to the very high cost of the naturalisation application. The significance of the omission is only felt by the young adult at the point of starting work, or education, or seeking to travel. The applicant pays for a British passport (child £49 online application, £58.50 postal; adult £75.50 online, £85 postal). The fee is not refundable if the applicant is not entitled to a passport. A stateless person can apply for a Stateless Person's Travel Document if they already have lawful residence (for example if they are dependant of a parent with some form of immigration status). The determination of statelessness is then made by the nationality team, not the Status Review Team (which considers applications for leave to remain on the grounds of statelessness and inadmissibility elsewhere).	See SDS.4.a
PRS.6.e	Are there credible reports to suggest that children are prevented from registering in practice because of parents' migration or residence status, sexual orientation or gender identity, or other reasons (please specify)?	Joint General Comment No. 4 (2017) CMW and No. 23 (2017) CRC: Urge States parties to take all necessary measures to ensure that all children are immediately registered at birth and issued birth certificates, irrespective of their migration status or that of their parents. Legal and practical obstacles to birth registration should be removed. Global Compact for Safe, Orderly and Regular Migration: States will contribute resources and expertise to strengthen the capacity of national civil registries to facilitate timely access by refugees and stateless persons to civil and birth registration. Global Compact on Refugees: States commit to fulfil the right of all individuals to a legal identity and ensure that migrants are issued documentation and civil registry documents.	None of which we are aware. There is a reported case where a local authority obtained court approval to enable them to register the birth of a child in their care, against the wishes of the father of the child. The court considered that its own jurisdiction was unnecessary but formally approved the registration (first and surname) taking into consideration the father's unusual views. Another reported case concerns a historic lack of registration by a traveller community in the UK, however the person has been recognised as a British national.	Liverpool Law Clinic casework and practice.  London Borough of Tower Hamlets and Mother and Father and T [2019] EWHC 1572 (Fam) https://www.bailii.org/ew/cases/EWH C/Fam/2019/1572.pdf

		European Parliament Resolution (2018): Calls on Member States to take immediate corrective measures to stop discriminatory birth registration.		
PRS.6.f	Are there mandatory reporting requirements that would deter undocumented parents from coming forward to register their children (e.g. health or civil registry authorities required to report undocumented migrants)? If not, is there a clear firewall to prohibit the sharing of information by other entities with immigration authorities?	Joint General Comment No. 4 (2017) CMW and No. 23 (2017) CRC and Joint General Comment No. 3 (2017) CMW and No. 22 (2017) CRC: Legal and practical obstacles to birth registration should be removed, including by prohibiting data sharing between health providers or civil servants responsible for registration with immigration enforcement authorities; and not requiring parents to produce documentation regarding their migration status. Children's personal data, in particular biometric data, should only be used for child protection purposes. Cof. ECRI General Policy Recommendation No. 16(2016): States should clearly prohibit the sharing of information about migrants suspected of irregular presence with immigration authorities. These firewalls must be binding on state authorities and the private sector.	NHS health services may be required to report unpaid healthcare charges to the immigration authorities and some undocumented migrants are subject to charging for healthcare, which differs in the different jurisdictions of the UK, and which may deter them from accessing services and thus discourage birth registration, though due to the relative ease of birth registration, cases have not yet been identified where parents do not register their children for this reason. Typically, the hospital where the child is born sends a record to the local birth registry office, to evidence the birth. Where a child is not born in hospital, Maternity services of all kinds will always be provided regardless of payment, although charges can be levied for them after the even in some cases. The NHS is required to charge patients who are not exempt under the regulations applicable in each of the devolved jurisdictions. If the debt is over £500 and is outstanding for 2 months or more, the NHS must refer the person to the HOme Office. If there is an outstanding debt to the NHS then an application for permanent residence ("indefinite leave to remain") may be refused but this is not a reason not to record a birth.	Births and Deaths Registration Act 1953, Sections 1 & 2: http://www.legislation.gov.uk/ukpga/E liz2/1-2/20 (England & Wales)  The Registration of Births and Deaths Regulations 1987 SI 1987/2088 at https://www.legislation.gov.uk/uksi/19 87/2088/made (note that the current version, including subsequent amendments, is not available).  Registration of Births, Deaths and Marriages (Scotland) Act 1965, Part II: http://www.legislation.gov.uk/ukpga/1 965/49/section/14  Births and Deaths Registration (Northern Ireland) Order 1976, para. 10: http://www.legislation.gov.uk/nisi/197 6/1041/2011-10-03  UK Government Home Office, Register a Birth: https://www.gov.uk/register-birth/overview (England, Wales and Northern Ireland)  Wirral borough council: https://www.wirral.gov.uk/births-deaths-and-marriages/births/register-birth  The National Health Service (Charges to Overseas Visitors) (England) Regulations 2015, SI 2015/138: http://www.legislation.gov.uk/uksi/20 15/238/contents/made  Home Office guidance on the operation of the Regulations: https://www.gov.uk/government/publications/how-the-nhs-charges-overseas-visitors-for-nhs-hospital-care (England only) https://www.gov.uk/government/publications/how-the-nhs-charges-overseas-visitors-for-nhs-hospital-care (England only) https://www.gov.uk/government/publications/overseas-nhs-visitors-framework-to-support-identification-and-upfront-charging/upfront-charging-operational-framework-to-support-identification-and-charging-of-overseas-visitors' Liability To Pay Charges For NHS Care And Services, p.16: http://www.sehd.scot.nhs.uk/mels/CE L2010 09.pdf  Statutory Rules of Northern Ireland, No. 27, Health and Personal Social Services, Provision of Health Services to Persons Not Ordinarily Resident Regulations (Northern Ireland) 2015: http://www.legislation.gov.uk/nisr/2015/27/made  NHS visitor and migrant cost recovery programme:

					https://www.gov.uk/government/collections/nhs-visitor-and-migrant-cost-
					recovery-programme
					Part 9, Paragraph 11, Immigration Rules:
					https://www.gov.uk/guidance/immigra tion-rules/immigration-rules-part-9- grounds-for-refusal
PRS.6.g		Is there a statutory deadline for birth registration? If yes, please state the deadline and whether late birth registration is possible in law and practice.	Joint General Comment No. 4 (2017) CMW and No. 23 (2017) CRC: Measures should also be taken to facilitate late registration of birth and to avoid financial penalties for late registration. HRC, Resolution A/HRC/RES/20/4 (2012): Calls upon States to ensure free birth registration, including free or low- fee late birth registration, for every child.	The statutory deadline is within 42 days in England, Wales and Northern Ireland, and within 21 days in Scotland. Late registration is possible: different rules apply for registration between 3-12 months after birth and after 12 months. The authority of the Registrar General is required to register a birth more than a year from the event. In England and Wales, in cases of registration of the birth after three months, the registrar has enhanced powers to require attendance in person. Registration after 3 months for the birth in Scotland is at the Registrar's discretion. The same is true for registration more than 12 months after the birth in Northern Ireland. Late registration is possible in law and practice. It was, according to local registrars, extended in 2020 during lockdowns during the COVID pandemic, though it is not possible to find a legislative authority for this policy.	Births and Deaths Registration Act 1953, Sections 2 & 6: http://www.legislation.gov.uk/ukpga/E liz2/1-2/20 (England & Wales)  Registration of Births, Deaths and Marriages (Scotland) Act 1965, Part II, Section 17: http://www.legislation.gov.uk/ukpga/1 965/49  Births and Deaths Registration (Northern Ireland) Order 1976, Part III: http://www.legislation.gov.uk/nisi/197 6/1041/2011-10-03  UK Government information, Birth Certificates: https://www.gov.uk/government/publications/birth-certificates-and-the-full-birth-certificate-policy
PRS.6.h		Are there additional requirements for late birth registration (e.g. fees, documents, court procedure)? Please describe the procedure including the competent authority and procedural deadlines.	As above	Although late registration is possible in law and practice in all jurisdictions, it is discretionary after a year. There are no additional requirements, but there is provision in law for failure to register a birth to incur a fine (no more than £200). In 2020 the fine was not imposed for late registration due to the temporary closure of some registry offices. It remained possible to claim child social security benefit and access health services without a birth certificate.	Liverpool Law Clinic casework practice.
PRS.7.a	Reducing in situ statelessness	Does the government have any programmes in place to promote civil registration (including birth registration)? If yes, please provide details.	UNHCR, Global Action Plan to End Statelessness 2014-24 (2014): Action 7	Midwives and health visitors promote birth registration in all jurisdictions and public information is available online (though it does not appear to be completely correct. See PRS 6.b).	UK Government website, Register a birth: <a href="https://www.gov.uk/register-birth/overview">https://www.gov.uk/register-birth/overview</a> Scottish Government, mygov.scot: <a href="https://www.mygov.scot/register-a-birth/how-to-register-a-birth/">https://www.mygov.scot/register-a-birth/how-to-register-a-birth/</a> nidirect government services, Registering and naming your baby: <a href="https://www.nidirect.gov.uk/articles/registering-and-naming-your-baby">https://www.nidirect.gov.uk/articles/registering-and-naming-your-baby</a>
PRS.7.b		Are there particular sections of the population - such as minority groups or people affected by conflict - believed to be stateless/at risk of statelessness? Please provide details and source of information.	1961 Convention: Article 9 UNHCR, Global Action Plan to End Statelessness 2014-24 (2014): Action 4 HRC, Recommendations of the Forum on Minority Issues (2019): States should take legislative, administrative and policy measures aimed at eliminating statelessness affecting minorities.	The Law Clinic is aware of a historic case of apparent non-registration, but it is not known to be common. It is possible that more cases will appear due to the 'hostile environment' and high NHS charges for hospital births to those who do not have health insurance or the correct immigration status to qualify for free health care. See PRS.6.e.	Maternity Action, Creating a Hostile environment in maternity care, 21 June 2017: https://maternityaction.org.uk/2017/0 6/creating-a-hostile-environment-in-maternity-care/
PRS.7.c		Has the State implemented any other measures specifically aimed at reducing (risk of) statelessness? (e.g. identification, registration or naturalisation campaigns, removal of treaty reservations, reform of discriminatory laws, etc.)	1961 Convention UNHCR, Global Action Plan to End Statelessness 2014-24 (2014): Actions 1 & 8 UNHCR, Good Practices Paper - Action 1 (2015): States parties to the 1954 Convention are required to help stateless persons become naturalised nationals.	No. The opposite. See section on deprivation of nationality (PRS.8).	
PRS.8.a	Deprivation of nationality	Are there any provisions on deprivation of nationality that could render a person stateless? Please state whether there is a safeguard against statelessness established in law and on what	1961 Convention: Article 8 & 9 ECN: Article 7(3) UDHR: Article 15(2) Principles on Deprivation of Nationality and the Draft Commentary: Principle 2.2: Deprivation of nationality refers to any loss, withdrawal or denial of nationality that was not voluntarily	Yes. S40(1-3) of the British Nationality Act provides powers for the Secretary of State to deprive British nationals of their nationality if certain tests are met. Where the Secretary of State is satisfied that the deprivation is conducive to the public good, no deprivation order may be made which would render a person stateless. An order may be made which results in a person becoming stateless	British Nationality Act 1981, ss. 40–41 (Fraud – s40(3)&(6)): https://www.legislation.gov.uk/ukpga/1981/61/section/40  Home Office Guidance on deprivation and nullity: https://www.gov.uk/government/publications/deprivation-and-nullity-of-

		rounds donrivation of	requested by the individual. Principles	where a) the nercon naturalised, and h) the	hritich-citizenship nationality nalisy
	na st na	rounds deprivation of ationality may result in tatelessness (e.g. ational security, fraud, tc.).	requested by the individual; Principles 4, 5 & 6  HRC, Report of the Secretary-General on Human Rights and Arbitrary  Deprivation of Nationality (2009): para. 23  UNHCR Guidelines on Statelessness  No.5 (2020): the prohibition of arbitrary deprivation of nationality also includes situations where there is no formal act by a State but where the practice of its competent authorities clearly shows that they have ceased to consider a particular individual/group	where: a) the person naturalised; and b) the Secretary of State considers that they have conducted themselves in a manner seriously prejudicial to the vital interests of the state; and c) the Secretary of State has reasonable grounds for believing that the person may be able to acquire another nationality. A person may be rendered stateless where a deprivation order is made in cases where nationality is found to have been acquired by fraud, false representation or concealment of a material fact. The procedure can apply retrospectively to grants of nationality made before commencement. The method of	british-citizenship-nationality-policy-guidance  Hysaj & Ors, R (on the application of) v Secretary of State for the Home Department [2017] UKSC 82 (21 December 2017): http://www.bailii.org/uk/cases/UKSC/2017/82.html  The case was remitted to the Upper Tribunal where the decision to deprive was upheld: Hysaj v SSHD [2020] UKUT 128 (IAC) https://www.bailii.org/uk/cases/UKUT
			as national(s) (e.g. where authorities persistently refuse to issue or renew documents without providing an explanation or justification).  ILEC Guidelines (2015): Deprivation of nationality must have a firm legal basis, should not be interpreted extensively or applied by analogy and deprivation-provisions must be predictable.	presenting false information is relevant to the procedure (i.e. whether it is nullification or deprivation). The Secretary of State conceded before the Supreme Court that certain identity fraud cases were subject to the deprivation rather than nullification procedure. Deprivation avoids family members' nationality being nullified also; and there is a right of appeal, whereas nullification may only be challenged by judicial review. The guidance does not reflect the Secretary of State's position in the Hysaj case and is undated but in a format used in about 2012.	The leading case on the scope of the appeal against a deprivation order is: Begum v SSHD (Appeal No SC/163/2019) [2020] HRLR 7 https://www.judiciary.uk/wp-content/uploads/2020/02/begum-v-home-secretary-siac-judgment.pdf R (oao Begum) v SSHD [2021] UKSC 7: https://www.bailii.org/uk/cases/UKSC/2021/7.html Begum was deprived under s40(2) BNA 1981 and was not protected by s40(4) because the Special Immigration Appeals Commission determined that she was a Bangladeshi citizen and therefore she was not rendered stateless by the deprivation order.
PRS.8.b	ar or pr ar pr dr c or lir	Who is the competent uthority for deprivation f nationality and what rocedural safeguards re in place (e.g. due rocess, fair trial, articipation in the roceedings, legal aid, ecision in writing with easoning, judicial versight, appeal, time mit, subject to prior entencing)?	1961 Convention: Article 8(4) ECN: Articles 10 to 13 Principles on Deprivation of Nationality: Principle 7. Deprivation of nationality must be carried out in pursuance of a legitimate purpose, provided for by law, necessary, proportionate and in accordance with procedural safeguards; Principle 8: Everyone has the right to a fair trial or hearing and to an effective remedy and reparation. ILEC Guidelines (2015): The consequences of a decision to deprive somebody of his nationality must be assessed against the principle of proportionality. Adequate procedural safeguards are essential. Decisions should only take effect when the (judicial) decision cannot be challenged anymore.	The Secretary of State is the competent authority. The Secretary of State may notify the person concerned while that person is abroad, and by electronic means or 'served to file', which means that the person is not in fact served with the notice of deprivation. There is a right of appeal to the ordinary Immigration First Tier Tribunal. If, under BNA 1981, s40A(2) the Secretary of State certifies that the deprivation decision was taken wholly or partly in reliance on information which in his opinion should not be made public (a)in the interests of national security; (b)in the interests of the relationship between the United Kingdom and another country; or (c) otherwise in the public interest, then the appeal is only to the Special Immigration Appeals Commission, where the appellant's right to review the evidence against them is severely curtailed and employs a 'Special Advocate' who may review the material but not reveal it to the Appellant.  A request to enter the UK to take part in an appeal was rejected by the Supreme Court in the Shamima Begum case (see PRS.8.a). The provision allowing for deprivation rendering a person stateless is subject to independent review one year after s40(4A) came into force, and every three years thereafter. The next report was therefore due in April 2019 but has not been produced. In an answer to a parliamentary question on 25 January 2021 a government spokesperson stated that the deprivation power under s40 (4A) had never been used. This is logical since there is a much wider power under s40(2).	British Nationality Act 1981, s40: https://www.legislation.gov.uk/ukpga/ 1981/61/section/40 Section 40B (1) requires a first year and subsequent 3 yearly periodic review.  British Nationality (General) (Amendment) Regulations SI 2018/851, Reg 3, amends the British Nationality (General) Regulations SI 2003/548, Part III, Reg 10, regarding notifying the person of the intention to make a deprivation order (not shown in amended form on the legislation.gov.uk website): http://www.legislation.gov.uk/uksi/20 18/851/made#f00002  Right of appeal: British Nationality Act 1981, s40A: https://www.legislation.gov.uk/ukpga/ 1981/61/section/40A  Appeals jurisdiction: Special Immigration Commission Appeals Act 1997, ss2 & 2B: http://www.legislation.gov.uk/ukpga/1 997/68/section/2  Independent review: British Nationality Act 1981, s40B(5): https://www.legislation.gov.uk/ukpga/1 1981/61/section/40B  April 2016, First report of independent reviewer under British Nationality Act 1981, s40B: https://assets.publishing.service.gov.uk/government/uploads/system/upload s/attachment data/file/518120/David Anderson QC - CITIZENSHIP REMOVAL web.pdf
PRS.8.c	de ap th w or av au in th	re provisions on eprivation of nationality pplied in practice? Have ney been applied even where it results in (risk f) statelessness? If vailable, please provide ny sources of data or aformation on cases nat resulted in tatelessness.		Yes, increasingly. A Freedom of Information enquiry showed that 81 people were deprived of nationality 2010-2015 (but not necessarily resulting in statelessness). It was reported in February 2019 that the power has been used more than 100 times. The Royal Prerogative can be used to deny passport facilities without going to the extent of depriving a person of British citizenship; or where it is not legally possible to deprive that person of citizenship. The prerogative is a residual	How is the government using its increased powers to strip British people of their citizenship?, Colin Yeo, 9 August 2018, Freemovement Blog: https://www.freemovement.org.uk/british-nationals-citizenship-deprivation/  Begum v SSHD (Appeal No SC/163/2019) [2020] HRLR 7

	Are there safeguards in	1961 Convention: Article 7	discretionary power which exists outside statute since it is exercised directly by the Crown.  Since deprivation of nationality was reintroduced in the BNA in 2016, 289 individuals have been deprived of their British citizenship for reasons of fraud. Between 2006 and 2020, 176 people were deprived of their British citizenship for national security reasons.  Information on deprivation of nationality in the context of national security is only published sporadically. The Home Office irregularly publishes these statistics in its 'Transparency Report: Disruptive Powers' reports, of which four have been published so far. Deprivation resulting from fraudulent acquisition on nationality are recorded by the Home Office.	https://www.judiciary.uk/wp-content/uploads/2020/02/begum-v-home-secretary-siac-judgment.pdf R (oao Begum) v SSHD [2021] UKSC 7: https://www.bailii.org/uk/cases/UKSC/2021/7.html  Shamima Begum Supreme Court judgment: What are the implications for statelessness cases?, Alison Harvey, 2 March 2021, ENS blog: https://www.statelessness.eu/updates/blog/shamima-begum-supreme-court-judgment-what-are-implications-statelessness-cases  House of Commons library briefing, Deprivation of British citizenship and withdrawal of passport facilities, June 2017: https://researchbriefings.parliament.u k/ResearchBriefing/Summary/SN06820 #fullreport  April 2016, First report of independent reviewer under British Nationality Act 1981, s408: https://assets.publishing.service.gov.u k/government/uploads/system/upload s/attachment data/file/518120/David Anderson OC - CITIZENSHIP REMOVAL web .pdf  The subsequent 2019/2020 Review under s40B was published in March 2020. Another review is awaiting government approval for publishing, since November 2020. See https://terrorismlegislationreviewer.in dependent.gov.uk/wp- content/uploads/2020/03/Terrorism- Acts-in-2018-Report-1.pdf at the website https://terrorismlegislationreviewer.in dependent.gov.uk/ (the report includes at p9 the number of people deprived of citizenship in 2017, which was 104 and complains about the inability to review the exercise of deprivation powers)  Transparency Report 2018: Disruptive and Investigatory Powers, Section 5.9: https://www.gov.uk/government/publi cations/disruptive-and-investigatory-powers-transparency-report-2018  Transparency Report 2020: Disruptive and Investigatory Powers, Section 4.9: HM Government transparency report- disruptive powers 2020 (accessible) - GOV.UK (www.gov.uk)  FreeMovement Blog, CJ McKinney How many people have been stripped of their British citizenship? - Free Movement How many people have been stripped of their British citizenship? - Free Movement
PRS.8.d	law and practice to prevent renunciation or other forms of voluntary loss of nationality from resulting in statelessness?	ECN: Articles 7 and 8	or expect to acquire one, may renounce British nationality. The renunciation takes effect on the date of registration of it. The exception is that, if the person who does not have any other nationality also fails to acquire one within 6 months of the date of registration, it is deemed to be of no effect.	especially s12(3) https://www.legislation.gov.uk/ukpga/ 1981/61/section/12  The form is RN1, with guidance of March 2019 at: https://assets.publishing.service.gov.u k/government/uploads/system/upload s/attachment data/file/788693/Guide RN 1 .PDF

	Are there any provisions	Principles on Deprivation of Nationality	Yes, as described at PRS.8.aPRS.8.c.	
	on deprivation of	Principle 4: States shall not deprive		
	nationality in a national	persons of nationality for the purpose		
	security context	of safeguarding national security.		
	(regardless of whether	Where provisions exist, these should		
	they could render a	be interpreted narrowly and in		
	person stateless)? Please	accordance with international law		
PRS.8.e	describe these provisions	standards.		
	and if/how they are	UNHCR Guidelines on Statelessness		
	applied in practice.	No.5 (2020): Laws that permit		
		deprivation of nationality on the		
		grounds of terrorism should be publicly		
		available and precise enough to enable		
		individuals to understand the scope of		
		impermissible conduct.		
	Are there any provisions	ICCPR: Article 26	Only naturalised nationals can be deprived of	British Nationality Act, 1981:
	on deprivation of	1961 Convention: Article 9	their nationality on grounds of acquisition by	https://www.legislation.gov.uk/ukpga/
	nationality that directly	ECN: Article 5	fraud, false representation or concealment of	1981/61/section/40
	or indirectly discriminate	Principles on Deprivation of	a material fact. The question of statelessness	
	a person or group of	Nationality: Principle 6. Prohibited	is not relevant in a deprivation case on these	Arnell, P. The legality of the citizenship
	persons on any ground	grounds for discrimination include	grounds. The consequences of deprivation for	deprivation of UK foreign terrorist
	prohibited under	race, colour, sex, language, religion,	family members who acquired nationality as	fighters. ERA Forum 21, 395–412
	international law or that	political or other opinion, national or	dependents are complex and raise further	(2020):
	discriminate between	social origin, ethnicity, property, birth	issues. It is claimed that the power under s40	https://doi.org/10.1007/s12027-020-
	nationals? Please	or inheritance, disability, sexual	(2) BNA 1981 is discriminatory because it can	00615-9 (contains a review of
PRS.8.f	describe these provisions	orientation or gender identity, or other	be exercised against dual nationals only, since	literature on deprivation of nationality)
	and if/how they are	real or perceived status, characteristic	the power cannot be exercised in order to	interacture on deprivation of flationality)
	applied in practice.	or affiliation. Each State is also bound	render a person stateless (for full legal	
	applied in practice.	by the principle of non-discrimination	framework, see the Begum case referenced at	
		between its nationals.	PRS.8.aPRS.8.c.). Dual nationals are more	
		between its nationals.	likely to be naturalised, migrants, or from a	
			migrant background. See Arnell, P article	
			which includes a review of case law to June	
			2020 (prior to the Court of Appeal and	
			Supreme Court decisions in S Begum v SSHD).	
	Are there safeguards to	CRC: Articles 2(2), 7 and 8	Yes. Deprivation does not impact the	British Nationality Act 1981, ss. 40–41
	prevent derivative loss of	CEDAW: Article 9(1)	previously acquired rights of family members.	(Fraud – \$40(3)&(6)):
	nationality (i.e., loss of	Principles on Deprivation of	Nullification does, which is one of the reasons	https://www.legislation.gov.uk/ukpga/
	nationality (i.e., loss of	Nationality: States must take all	why Mr Hysaj contested the nullification	1981/61/section/40
	that a parent or a spouse	appropriate measures to ensure that	decision in his case.	<u>1981/01/3ection/40</u>
	has been deprived of	the child is protected against all forms	decision in his case.	Home Office Guidance on deprivation
	that nationality)? Please	of discrimination or punishment on the		and nullity:
	describe the potential	basis of the status, activities, expressed		https://www.gov.uk/government/publi
	impact of deprivation on	opinions, or beliefs of the child's		cations/deprivation-and-nullity-of-
	children and spouses.	parents, legal guardians, or family		british-citizenship-nationality-policy-
	children and spouses.	members (Principle 9.7). The derivative		guidance
		loss of nationality is prohibited		Buildine
PRS.8.g		·		Hysai & Ors P (an the application of)
Pro.o.g		(Principle 9.8).		Hysaj & Ors, R (on the application of) v
				Secretary of State for the Home
				Department [2017] UKSC 82 (21 December 2017):
				· ·
				http://www.bailii.org/uk/cases/UKSC/ 2017/82.html
				The case was remitted to the Upper
				Tribunal where the decision to deprive
				was upheld: Hysaj v SSHD [2020] UKUT
				128 (IAC)
				https://www.bailii.org/uk/cases/UKUT
				/IAC/2020/128.html

## Resources

Item	Subtheme	Question	International Norms & Good Practice	Answer	Source
RES.1.a	Published judgments	Please list the most relevant judgments relating to statelessness and include links to the cases (where available).		There are three judicial review (administrative court) judgments relating to the SDP, one relating to deportation proceedings, one to registration of stateless children as British nationals, and many more judgments relating to statelessness in the context of asylum, asylum support, unlawful detention, and deprivation of British nationality. There are also decisions of the Asylum Support Appeals Tribunal that mention statelessness. Cases are accessible on the UK government Tribunal website, but the Upper Tribunal is reluctant to formally 'report' decisions, and therefore the cases may only be cited in legal argument with justification. They are included because they demonstrate the breadth of issues considered, and at the same time a lack of consistency, and possibly a lack of judicial training.  There is anecdotal evidence that not all the cases as reported, particularly if they tend not to favour appellants or if the Government may risk losing an appeal on a decision to deprive a person of nationality. The sources listed therefore include reported cases as well as information about known cases which have been resolved in favour of applicants/ appellants and which may not follow the general run of reported cases (noted as 'practitioner information').	Database of decisions of the Tribunal (Immigration and Asylum Chamber): https://tribunalsdecisions.service.gov.uk/utiac  R (on the application of Semeda) v Secretary of State for the Home Department (statelessness; Pham [2015] UKSC 19 applied) (IJR) (21 October 2015)[2015] UKUT 658 Reported: https://tribunalsdecisions.service.gov.uk/utiac/2015-ukut-658 (SDP)  Chin et al (former BOC/Malaysian national – deportation) [2017] UKUT 000105: https://tribunalsdecisions.service.gov.uk/utiac/2017-ukut-15 (the observation that BOC citizenship 'expired' when the passport expired has been expressly disavowed (see Teh v SSHD))  C3, C4 and C7 v SSHD SC/167/2020, SC/168/2020, SC/171/2020 (18 Mar 2021)  http://siac.decisions.tribunals.gov.uk/ Documents/outcomes/documents/C3, C4%20&%20C7%20-%20JA.pdf (re-examines the decision in E3 and N3 v SSHD)  Paramdeep and Gurpreet v SSHD, Upper Tribunal (Immigration and Asylum Chamber) Appeal Number: HU/24316/2018 HU/24319/2018 20 May, 2019, https://tribunalsdecisions.service.gov.uk/utiac/hu-24316-2018-hu-24319-2018 (the parents of a stateless Indian child requested leave to remain in the UK; statelessness did not have to be determined by way of the SDP under Part 14 of the Immigration Rules; it is a matter of law before the Tribunal; the statelessness could easily be remedied (on the facts of the case) by registering the child)  SSHD v HMS, Upper Tribunal (Immigration and Asylum Chamber) Appeal Number: pa/00392/2017, 28 Dec 2018, https://tribunalsdecisions.service.gov.uk/utiac/pa-00392-2017 (a deportation appeal; an analysis of the statelessness could easily be remedied (on the facts of the case) by registering the child)  SSHD v HMS, Upper Tribunal (Immigration and Asylum Chamber, SSHD v GS, HK and AK, HU/00490/2019, HU/00507/2019, HU/00490/2019, HU/00507/2019, HU/00490/2019, Hthurden application and Asylum Chamber, SSHD v GS, HK and AK, HU/00490/2019, HU/00507/2019, HU/00490/2019, HU/00507/2019, HU/00490/2019, Hthurden application and Asylum Chamber, SSHD v GS, HK and AK, HU/00490/2019,

The Upper Tribunal of the IAC: KK and KSB v SSHD (unreported), https://tribunalsdecisions.service.gov. uk/utiac/hu-01546-2019-hu-02773-2019: where the Indian national parents of a child born in the UK who could be registered claim that the child is stateless, they must comply with the requirements of the (new) immigration rule, para 403(f). Since they failed to comply by making an attempt to register the child, the Tribunal found that the child could not be recognised as stateless (see section SDS.1.a – this case exemplifies why the April 2019 addition to the Rules at 403(f) is problematic.)

MK v SSHD [2017] EWHC 1365 (Admin):

http://www.bailii.org/ew/cases/EWHC /Admin/2017/1365.html (does failure to register a child mean that they are stateless for the purposes of British nationality law?: YES since ability to acquire another nationality is irrelevant to the determination of statelessness.

KV (Sri Lanka) v SSHD [2018] EWCA Civ 2483; [2018] 4 WLR 166: (summarises case law on appeal rights against deprivation under s40A BNA 1981).

R (JM) v SSHD (Statelessness: Part 14 of HC 395) IJR [2018 EWCA Civ 188: http://www.bailii.org/ew/cases/EWCA/Civ/2018/188.html (If one has the ability to register in order to acquire the nationality of a country, it means that a person is 'admissible' to that country)

Teh v SSHD [2018] EWHC 1586 (Admin), High Court (Administrative Court)

http://www.bailii.org/ew/cases/EWHC /Admin/2018/1586.html

(BOC/Malaysian national: judicial review of refusal of grant of leave to remain as a stateless person; British Overseas Citizen – not a 'national' because the status does not attract a right of residence in the UK; person renouncing a nationality in order to gain an advantage must try to reacquire it)

NOTE: In November 2021 the Home Office granted a residence permit under Part 14 of the immigration rules to a stateless British Overseas Citizen who had renounced Malaysian nationality, taking account of the efforts they had made to obtain a Residence Pass in Malaysia, including by returning there twice) (practitioner information).

AS (Guinea) v SSHD, UNHCR intervening, Court of Appeal (Civil Division) on appeal from the Upper Tribunal (Immigration and Asylum Chamber) [2018] EWCA Civ 2234L: http://www.bailii.org/ew/cases/EWCA /Civ/2018/2234.html (deportation – relevance of statelessness to decision to revoke deportation order – explicitly not decided; evidential standard in determination of

statelessness is balance of probabilities, not a lower standard) NOTE: in January 2021 the SSHD withdrew a decision to refuse to revoke a deportation order against a man who she had recognised as stateless who was found to be 'not admissible' elsewhere, and granted him a residence permit (Discretionary Leave to remain) (practitioner information). Elgizouli v Secretary of State for the Home Department [2020] UKSC 10 (25 March 2020) (Extradition to the USA of a Sudanese national who had been deprived of British citizenship on fraud grounds). Begum v SSHD (Appeal No SC/163/2019) [2020] HRLR 7 https://www.judiciary.uk/wpcontent/uploads/2020/02/begum-vhome-secretary-siac-judgment.pdf R (Begum) v SSHD [2021] UKSC 7: https://www.bailii.org/uk/cases/UKSC /2021/7.html This Supreme Court decision is about the scope of appeal rights in deprivation cases. The SIAC had already determined that Begum was not rendered stateless by the deprivation. CA v SSHD (judicial review) [2020] ScotCS CSOH\_105, 2021 GWD 1-1, [2020] CSOH 105https://www.bailii.org/scot/cases/ ScotCS/2020/2020 CSOH 105.html (where the applicant for a residence permit claimed that his own country (India) had deprived him of citizenship,

but did not consent to SSHD making her own enquiries, it was not irrational for the SSHD to refuse the application; judicial review was not an appropriate remedy where there was a failure to apply a policy correctly since there was the alternative remedy of Administrative Review)

AM, R (on the application of) v Secretary of State for the Home Department (legal "limbo") [2021] UKUT 62 (IAC) (1 February 2021) http://www.bailii.org/uk/cases/UKUT/I AC/2021/62.html (Statelessness not evidenced due to non-cooperation but appellant succeeded on Art 8 ECHR 'limbo' point that he required a residence permit).

AZ v SSHD [2021] UKUT 284 (IAC) https://www.bailii.org/uk/cases/UKUT /IAC/2021/284.html The case clarifies the meaning of 'admissible' in the Immigration Rules Part 14 (grant of residence permit on grounds of statelessness and inadmissibility elsewhere- a Kuwaiti citizen deprived of her nationality but who held an Art 17 Kuwaiti travel document was 'admissible' to Kuwait).

NOTE that in December 2021 the Home Office granted a Discretionary Leave to Remain residence permit to a Kuwaiti Bidoon who had travelled on a (now expired) Art 17 Kuwaiti travel

There are many cases mentioning statelessness or relevant to statelessness, mainly in the context of refugee status determination context. A partial list is available in Woodhouse and Carter 2016. A list of caselaw relating to statelessness and detention is provided in ENS 2016, and Fripp 2016 contains a table of cases.

document. The person was recognised as stateless and determined not to be admissible to Kuwait or any other country (practitioner information).

Sarah Woodhouse and Judith Carter, 2016, Statelessness and Applications for Leave to Remain: A Best Practice Guide, Immigration Law Practitioners' Association and University of Liverpool Law Clinic, Appendix 2:

http://www.ilpa.org.uk/resource/3262 0/statelessness-and-applications-forleave-to-remain-a-best-practice-guidedr-sarah-woodhouse-and-judi

ENS, 2016, Protecting Stateless
Persons from Arbitrary Detention in
the United Kingdom, pp. 42-43:
<a href="https://www.statelessness.eu/sites/www.statelessness.eu/files/ENS">https://www.statelessness.eu/sites/www.statelessness.eu/files/ENS</a> Detention Reports UK.pdf

Eric Fripp, 2016, Nationality and Statelessness in the International Law of Refugee Status, Hart Publishing (UK cases listed at xxxiv-xxxvii)

UK Government, Asylum Support Appeals Tribunal Decisions: https://www.gov.uk/asylum-supporttribunal-decisions

The Queen on the application of D4 [2021] WLR(D) 433, [2021] EWHC 2179 (Admin)

http://www.bailii.org/ew/cases/EWHC /Admin/2021/2179.html (Regulations made to allow the SSHD to dispense with notice of deprivation were ultra vires - the SSHD had no legal power to make them.

NOTE that the Nationality and Borders Act 2022 remedies this defect and provides for retrospective effect so that orders made but not notified to the affected person have become lawful see PRS.8.b).

Laci v SSHD [2021] WLR(D) 297, [2021] EWCA Civ 769, [2021] 4 WLR 86 https://www.bailii.org/ew/cases/EWC A/Civ/2021/769.html (Review of principles in a fraud and deprivation case, where statelessness is irrelevant) (Review of principles in a fraud and deprivation case, where statelessness is irrelevant) irrelevant)

The Secretary of State for the Home Department v Tariq [2021] EWCA Civ 378 (16 March 2021) <a href="http://www.bailii.org/ew/cases/EWCA">http://www.bailii.org/ew/cases/EWCA</a>

http://www.bailii.org/ew/cases/EWCA/Civ/2021/378.html

(In determining whether the Respondent held a foreign nationality, the Court preferred its own reading of the foreign law to the explicit letter from the foreign Consulate - applying at para 42 of the judgment the principles in Pham v Secretary of State for the Home Department [2015] UKSC 19 [2013] 1591, para 92)

Mrs PS v SSHD, Upper Tribunal (Immigration and Asylum Chamber)
Appeal Number: HU/16262/2017, 28
Mar 2019:
<a href="https://tribunalsdecisions.service.gov.uk/utiac/hu-16262-2017">https://tribunalsdecisions.service.gov.uk/utiac/hu-16262-2017</a> (family members requesting leave to enter the

UK to reunite with a recognised stateless family member in the UK, under para 410 and 411 of the Immigration Rules, are required to make a formal 'valid' application and may not request leave to enter in that category as part of their request to enter on human rights grounds) Unreported: Mamode & Anr v SSHD, (Immigration and Asylum Chamber) Appeal Numbers: PA/07451/2018 PA/07454/2018, 18 Jun 2019: https://tribunalsdecisions.service.gov. uk/utiac/pa-07451-2018-pa-07454-2018 (at para 9, the Judge considers the limitations of the burden and standard of proof in an asylum appeal where nationality is in issue and the appellant is unrepresented) R (on the application of Al-Anizy) v Secretary of State for the Home Department (undocumented Bidoons Home Office policy) [2017] UKUT 00197 (IAC): https://tribunalsdecisions.service.gov. uk/utiac/2017-ukut-197 (family reunion of stateless refugees - what documentation the Home Office may require) R (on the application of Al-Anizy) v Secretary of State for the Home Department (undocumented Bidoons - Home Office policy) [2017] UKUT 00197 (IAC): https://tribunalsdecisions.service.gov. uk/utiac/2017-ukut-197 (family reunion of stateless refugees - what documentation the Home Office may require) HA v SSHD [2020] UKAITUR HU062582019 https://www.bailii.org/uk/cases/UKAIT UR/2020/HU062582019.html (Appeal against refusal of residence permit on human rights grounds and a deportation order; rights of claimed stateless child not considered by the parties nor the judge) HGV v SSHD [2021] UKAITUR PA032622019 (9 March 2021) http://www.bailii.org/uk/cases/UKAIT UR/2021/PA032622019.html (Cuban national subjected to conditional re-entry due to 'emigrado' status on political grounds is not stateless but comes under the 1951 Refugee Convention) Deshmukh v SSHD [2021] UKAITUR HU047882018 (4 October 2021) (stateless child in the UK is an unsurmountable obstacle to parents (refused renewal of residence permit) leaving the UK and enjoying Art 8 ECHR rights in India). SSHD v Patel and Patel [2021] UKAITUR HU032002019 (4 February 2021) http://www.bailii.org/uk/cases/UKAIT UR/2021/HU032002019.html (refusal of residence permit to overstaying parents of stateless child not prevented from returning to India) SSHD v Abdou Cisse HU/19835/2019 (unreported) https://tribunalsdecisions.service.gov. uk/utiac/hu-19835-2019 (Appeal

					against refusal to revoke deportation order on grounds of statelessness won at first instance. SSHD appeal to Upper Tribunal lost. The person had 'done all he can' to leave the UK.)  M Barry v SSHD [2020] UKAITUR PA079442017 http://www.bailii.org/uk/cases/UKAIT UR/2020/PA079442017.html (appeal against refusal of human rights claim, on the grounds of statelessness, following a decision to deport. Held: statelessness could in principle be a 'very compelling circumstance' preventing deportation, but the statelessness itself was not sufficiently evidenced in fact or Guinean law).  Amadou v SSHD PA079612016 (1 Nov 2021) https://tribunalsdecisions.service.gov. uk/utiac/pa-07691-2016 (black Mauritian who would suffer discrimination in obtaining national ID card is a refugee and would suffer treatment contrary to Art 3 ECHR in Mauritius)  YT v SSHD [2020] UKAITUR PA029302019: http://www.bailii.org/uk/cases/UKAIT UR/2020/PA029302019.html Very brief determination of statelessness in the context of a human rights appeal against a decision to remove to Algeria.  SSHD v CBS [2020] UKAITUR PA038592019 html Determination of undocumented Mauritanian as a stateless refugee
RES.2.a	Free legal assistance	Are there specialised lawyers or organisations providing free advice to stateless people or those at risk of statelessness? If yes, please describe.	UNHCR, Handbook on Protection (2014): Applicants must have access to legal counsel.	Yes. Asylum Aid and the Jesuit Refugee Service have a dedicated project to provide free legal advice for statelessness applications. Liverpool Law Clinic provides free advice and takes enquiries from other legal advisers. Some private and legal aid practitioners offer advice, privately paid in the first case and after obtaining Exceptional Case Funding in the second. The Project for the Registration of Children as British Citizens also has a dedicated project to assist children who have a right to British nationality, some of whom may be otherwise stateless. Other organisations provide free legal advice for statelessness applications on an ad hoc basis. Some work related to determination of statelessness is within scope of legal aid (see SDS.6.a)	Asylum Aid: <a href="https://asylumaid.org.uk/">https://asylumaid.org.uk/</a> Liverpool Law Clinic: <a href="https://www.liverpool.ac.uk/law/liverpool-law-clinic/">https://www.liverpool.ac.uk/law/liverpool-law-clinic/</a> Project for the Registration of Children as British Citizens (PRCBC): <a href="https://prcbc.org/">https://prcbc.org/</a> Jesuit Refugee Service: <a href="https://www.jrsuk.net/get-help/">https://www.jrsuk.net/get-help/</a> Bail for Immigration Detainees: <a href="www.biduk.org/">www.biduk.org/</a> KIND UK: <a href="https://www.kidsinneedofdefense.org.uk/">https://www.kidsinneedofdefense.org.uk/</a>
RES.3.a	Literature	Is there domestic academic literature on statelessness? Please list and provide references and hyperlinks (where available).		Yes. Some examples are listed, but these do not include literature on specialist non-UK issues e.g. Kuwaiti Bidoons; Rohingya etc.	L Fransman British Nationality Law,  3rd edn, Bloomsbury Professional, West Sussex, 2011  E Fripp Nationality and Statelessness in the International Law of Refugee Status, Hart, Oxford, 2016  G Goodwin-Gill Deprivation of Citizenship resulting in Statelessness and its Implications in International Law, 5 May 2014: http://www.ilpa.org.uk/resources.php /26116/ilpabriefing-for-the- immigration-bill-house-of-lords-report- 7-april-2014-deprivation-of-citizenship  A Harvey 'The de facto statelessness debate', Journal of Immigration, Asylum and Nationality Law (2010) 24(3), 257  A Harvey 'The UK's new statelessness determination procedure in context',

Journal of Immigration, Asylum and Nationality Law, (2013) 27(4), 294-314 See this Journal generally: https://ilpa.org.uk/about-us/journalof-immigration-asylum-andnationality-law/ · A. Harvey 'Recent Developments on Deprivation of Nationality on Grounds of National Security and Terrorism resulting in Statelessness', Journal of Immigration, Asylum and Nationality Law (2014) 28(4), 339-341 · Foster, M. and Lambert, H. 2016. Statelessness as a Human Rights Issue: A Concept Whose Time Has Come? International Journal of Refugee Law Special Issue 2016, 28 (4), pp. 564-584 · K Bianchini, The implementation of the Convention relating to the status of stateless persons: procedures and practice in selected EU States, PhD thesis, University of York, 2015: http://etheses.whiterose.ac.uk/11243/ · Forced Migration Review, University of Oxford Refugee Studies Centre: www.fmreview.org/thematic-listings · Bloom, T, Tonkiss, K, Cole, P (eds), **Understanding statelessness** (Routledge) 2017 · Kesby, A, The Right to Have Rights (OUP) 2012. Extensive bibliographies. · Sarah Woodhouse and Judith Carter, 2016, Statelessness and Applications for Leave to Remain: A Best Practice Guide, Immigration Law Practitioners' Association and University of Liverpool Law Clinic, Appendix 2: http://www.ilpa.org.uk/resource/3262 <u>0/statelessness-and-applications-for-</u> leave-to-remain-a-best-practice-guide-<u>dr-sarah-woodhouse-and-judi</u> · Bezzano, J, Carter, J, Statelessness in Practice, 2018 (report on case studies from the Liverpool Law Clinic): https://www.liverpool.ac.uk/law/liver pool-law-clinic/ · Carter, J. (2019). AS (Guinea) v Secretary of State for the Home Department [2018] EWCA Civ 2234. The Statelessness and Citizenship Review, 1(2), 336–342: https://statelessnessandcitizenshiprevi ew.com/index.php/journal/article/vie <u>w/113</u> · Briefing: the new Home Office policy on statelessness, Cynthia Orchard, 2nd Dec 2019, https://www.freemovement.org.uk/st atelessness-guidance-2019/ Arnell, P. The legality of the citizenship deprivation of UK foreign terrorist fighters. ERA Forum 21, 395–412 (2020).https://doi.org/10.1007/s12027-020-00615-9 (contains a review of literature on deprivation of citizenship) Fripp, E. (2020). Secretary of State for the Home Department v E3 and N3 [2019] EWCA Civ 2020, [2020] 1 WLR 1098. The Statelessness and Citizenship Review, 2(1), 167-171. Retrieved from https://statelessnessandcitizenshiprevi ew.com/index.php/journal/article/vie w/167 (Case note on British Bangladeshi national security deprivation case)

		Kerr, J. "Take heed what thou doest:
		for this man is Roman" - the arbitrary
		use of deprivation of citizenship as a
		public relations management tool
		J.I.A.N.L. 2019, 33(4), 332-354)
		Harvey, A:
		Jt Cttee on Human Rights Report on
		Nationality and Borders Bill 2021
		https://committees.parliament.uk/co
		mmittee/93/human-rights-joint-
		committee/news/158778/end-to-
		<u>historical-discrimination-in-nationality-</u> law-welcome-but-nationality-bill-may-
		fail-to-protect-rights-of-stateless-
		children/
		(link includes access to all written
		evidence to the Cttee from civil society
		and the Home Office)
		and the first of the of
		'I am Human' Participatory Assessment
		by UNHCR, of persons in the UK
		statelessness residence permit
		application procedure
		https://www.unhcr.org/5fd893304.pdf
		and UNHCR web page relating to the
		report:
		https://www.unhcr.org/uk/news/press
		/2021/4/608681a24/unhcr-report-i-
		am-human-stateless-in-uk-face-many-
		obstacles-gaining-recognition.html
		Luc C Statuslass and Statulass
		Luo, S., Statusless and Stateless
		Chinese Migrants in the UK. Available at:
		https://www.law.ox.ac.uk/research-
		subject-groups/centre-
		criminology/centreborder-
		criminologies/blog/2021/04/statusless
		-and (2021)
		Statelessness, governance and the
		problem of citizenship:
		https://manchesteruniversitypress.co.
		<u>uk/9781526156419/</u>
		Eds Bloom, T and Kingston, L, Sep 2021
		Identifying the Stateless in
		Statelessness Determination
		Procedures and Immigration Detention
		in the United Kingdom Katia Bianchini
		International Journal of Refugee Law,
		Volume 32, Issue 3, October 2020,
		Pages 440–
		471, https://doi.org/10.1093/ijrl/eeaa
		036
		Published: 06 January 2021
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